By: Bettencourt, et al.

S.B. No. 28

## A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to the approval of open-enrollment charter schools and the
- 3 applicability of certain state and local laws to open-enrollment
- 4 charter schools.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Section 12.1058, Education Code, is amended by
- 7 amending Subsection (c) and adding Subsection (d) to read as
- 8 follows:
- 9 (c) Notwithstanding Subsection (a) or (b), an
- 10 open-enrollment charter school operated by a tax exempt entity as
- 11 described by Section 12.101(a)(3) is not considered to be a
- 12 political subdivision, local government, or local governmental
- 13 entity unless:
- 14 (1) a [the applicable] statute specifically states
- 15 that the statute applies to an open-enrollment charter school; or
- 16 (2) a provision in this chapter states that a specific
- 17 statute applies to an open-enrollment charter school.
- 18 (d) Except as provided by Section 12.103(c), a
- 19 municipality, county, special purpose district, or political
- 20 <u>subdivision</u> shall consider an open-enrollment charter school a
- 21 school district for purposes of zoning, permitting, plat approvals,
- 22 fees or other assessments, construction or site development work,
- 23 code compliance, development, and any municipality, county,
- 24 special purpose district, or political subdivision approval in the

- 1 same manner and following the same timelines as if the charter
- 2 school were a school district or state-owned facility located in
- 3 that local government's jurisdiction.
- 4 SECTION 2. Subchapter D, Chapter 12, Education Code, is
- 5 amended by adding Section 12.1102 to read as follows:
- 6 Sec. 12.1102. APPEAL OF APPLICATION SELECTION
- 7 DETERMINATION. (a) This section applies only if the charter
- 8 application selection process includes:
- 9 (1) scoring criteria and procedures for use of the
- 10 criteria by an external application review panel selected by the
- 11 commissioner; and
- 12 (2) selection criteria that include the minimum score
- 13 necessary for an applicant to be eligible for selection.
- 14 (b) The State Board of Education shall adopt procedures for
- 15 the appeal of an application selection determination made based on
- 16 the submission of an application under a process described by
- 17 Subsection (a).
- 18 (c) The procedures adopted under this section must provide
- 19 for an applicant who scores within 10 percentage points of the
- 20 minimum score necessary for an applicant to be eligible for
- 21 <u>selection to appeal to the State Board of Education a score</u>
- 22 determined by the external application review panel.
- 23 <u>(d) The determination of the State Board of Education in an</u>
- 24 appeal under the procedures adopted under this section is final.
- 25 (e) If the charter applicant prevails in an appeal to the
- 26 State Board of Education, the commissioner shall consider the
- 27 applicant's application.

- 1 SECTION 3. Section 212.902, Local Government Code, is
- 2 amended to read as follows:
- 3 Sec. 212.902. SCHOOL DISTRICT AND OPEN-ENROLLMENT CHARTER
- 4 SCHOOL LAND DEVELOPMENT STANDARDS. (a) This section applies to an
- 5 agreement [agreements] between a school district or
- 6 open-enrollment charter school [districts] and  $\underline{a}$  [any]
- 7 municipality which has annexed territory for limited purposes.
- 8 (b) On request by a school district or open-enrollment
- 9 charter school, a municipality shall enter an agreement with the
- 10 board of trustees of the school district or the governing body of
- 11 the open-enrollment charter school to establish review fees, review
- 12 periods, and land development standards ordinances and to provide
- 13 alternative water pollution control methodologies for school
- 14 buildings constructed by the school district or open-enrollment
- 15 <u>charter school</u>. The agreement shall include a provision exempting
- 16 the district or charter school from all land development ordinances
- 17 in cases where the district or charter school is adding temporary
- 18 classroom buildings on an existing school campus.
- 19 (c) If the municipality and the school district or
- 20 open-enrollment charter school do not reach an agreement on or
- 21 before the 120th day after the date on which the municipality
- 22 receives the district's or charter school's request for an
- 23 agreement, proposed agreements by the [school] district or charter
- 24 school and the municipality shall be submitted to an independent
- 25 arbitrator appointed by the presiding district judge whose
- 26 jurisdiction includes the [school] district or charter school. The
- 27 arbitrator shall, after a hearing at which both the [school]

- 1 district or charter school and the municipality make presentations
- 2 on their proposed agreements, prepare an agreement resolving any
- 3 differences between the proposals. The agreement prepared by the
- 4 arbitrator will be final and binding upon both the [school]
- 5 district or charter school and the municipality. The cost of the
- 6 arbitration proceeding shall be borne equally by the [school]
- 7 district or charter school and the municipality.
- 8 (d) A school district or open-enrollment charter school
- 9 that requests an agreement under this section, at the time the
- 10 <u>district or charter school</u> [it] makes the request, shall send a copy
- 11 of the request to the commissioner of education. At the end of the
- 12 120-day period, the requesting district or charter school shall
- 13 report to the commissioner the status or result of negotiations
- 14 with the municipality. A municipality may send a separate status
- 15 report to the commissioner. The district or charter school shall
- 16 send to the commissioner a copy of each agreement between the
- 17 district or charter school and a municipality under this section.
- 18 (e) In this section:
- 19  $\underline{(1)}$  [7] "Land [ $\frac{1}{2}$ ] development standards" includes
- 20 impervious cover limitations, building setbacks, floor to area
- 21 ratios, building heights and coverage, water quality controls,
- 22 landscaping, development setbacks, compatibility standards,
- 23 traffic analyses <u>including traffic impact analyses</u>, <u>vehicle</u>
- 24 queuing, parking requirements, signage requirements, and driveway
- 25 cuts, if applicable.
- 26 (2) "Open-enrollment charter school" means a school
- 27 granted a charter under Subchapter D or E, Chapter 12, Education

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1 Code.
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- 2 (f) Nothing in this section shall be construed to limit the
- 3 applicability of or waive fees for fire, safety, health, or
- 4 building code ordinances of the municipality prior to or during
- 5 construction of school buildings, nor shall any agreement waive any
- 6 fee or modify any ordinance of a municipality for an
- 7 administration, service, or athletic facility proposed for
- 8 construction by a school district  $\underline{\text{or open-enrollment charter}}$
- 9 school.
- 10 SECTION 4. Chapter 250, Local Government Code, is amended
- 11 by adding Section 250.012 to read as follows:
- 12 Sec. 250.012. REGULATION OF OPEN-ENROLLMENT CHARTER
- 13 SCHOOLS. (a) In this section:
- 14 (1) "Local governmental entity" means a political
- 15 <u>subdivision of the state</u>, including a:
- (A) municipality;
- 17 (B) county; and
- 18 (C) special purpose district.
- 19 (2) "Open-enrollment charter school" means a school
- 20 granted a charter under Subchapter D or E, Chapter 12, Education
- 21 <u>Code</u>.
- 22 (b) A local governmental entity may not enact or enforce an
- 23 ordinance, order, regulation, resolution, rule, or policy or take
- 24 action that prohibits an open-enrollment charter school from
- 25 operating a public school campus, educational support facility, or
- 26 administrative office in the local governmental entity's
- 27 jurisdiction or on any specific property in the jurisdiction of the

- 1 <u>local governmental entity.</u>
- 2 (c) The commissioner of education has exclusive
- 3 jurisdiction over the establishment and location of an
- 4 open-enrollment charter school campus as provided by Subchapter D,
- 5 Chapter 12, Education Code.
- 6 (d) This section applies to property purchased or leased
- 7 with state funds received by an open-enrollment charter school
- 8 under Section 12.128, Education Code.
- 9 (e) This section does not affect the authority granted by
- 10 state law to a local governmental entity to regulate an
- 11 open-enrollment charter school.
- 12 SECTION 5. Section 395.022(b), Local Government Code, is
- 13 amended to read as follows:
- 14 (b) A school district and an open-enrollment charter school
- 15 <u>are</u> [is] not required to pay impact fees imposed under this chapter
- 16 unless the board of trustees of the district or the governing body
- $\underline{\text{of the charter school}}$  consents to the payment of the fees by
- 18 entering a contract with the political subdivision that imposes the
- 19 fees. The contract may contain terms the board of trustees or
- 20 governing body considers advisable to provide for the payment of
- 21 the fees.
- 22 SECTION 6. Section 552.053, Local Government Code, is
- 23 amended by amending Subsection (b) and adding Subsections (b-1) and
- 24 (b-2) to read as follows:
- 25 (b) The following may be exempt:
- 26 (1) this state;
- 27 (2) a county;

- 1 (3) a municipality; or
- 2 (4) [a] school <u>districts</u> and open-enrollment charter
- 3 schools [district].
- 4 (b-1) For purposes of an exemption granted under Subsection
- 5 (b)(4), the exemption must be granted to both school districts and
- 6 open-enrollment charter schools.
- 7 (b-2) For purposes of this section, "open-enrollment
- 8 <u>charter school" means a school granted a charter under Subchapter D</u>
- 9 or E, Chapter 12, Education Code.
- 10 SECTION 7. Section 12.101(b-0), Education Code, is
- 11 repealed.
- 12 SECTION 8. As soon as practicable after the effective date
- 13 of this Act, the State Board of Education shall adopt procedures for
- 14 the appeal of an application selection determination as provided by
- 15 Section 12.1102, Education Code, as added by this Act.
- 16 SECTION 9. An exemption granted to a school district under
- 17 Section 552.053(b)(4), Local Government Code, as that section
- 18 existed before the effective date of this Act, automatically
- 19 extends to all open-enrollment charter schools located in the
- 20 municipality after the effective date of this Act unless the
- 21 municipality repeals the exemption before the effective date of
- 22 this Act.
- 23 SECTION 10. This Act takes effect immediately if it
- 24 receives a vote of two-thirds of all the members elected to each
- 25 house, as provided by Section 39, Article III, Texas Constitution.
- 26 If this Act does not receive the vote necessary for immediate
- 27 effect, this Act takes effect September 1, 2021.