By: Campos H.B. No. 1499

Substitute the following for H.B. No. 1499:

C.S.H.B. No. 1499 By: Dutton

A BILL TO BE ENTITLED

AN ACT

2 relating to the duties of court-appointed guardians ad litem,

attorneys ad litem, and amicus attorneys in certain suits affecting 3

- the parent-child relationship. 4
- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 5
- SECTION 1. Sections 107.002(b), (b-1), and (i), Family 6
- Code, are amended to read as follows: 7
- (b) A guardian ad litem appointed for the child under this 8
- chapter shall: 9

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- not later than the seventh business day [within a 10
- 11 reasonable time] after the date of the appointment, interview:
- 12 (A) the child in a developmentally appropriate
- 13 manner, if the child is three [four] years of age or older;
- 14 (B) the child's caregiver or the administrator of
- the licensed child-placing agency that placed the child [each 15
- person who has significant knowledge of the child's history and 16
- condition, including educators, child welfare service providers, 17
- and any foster parent of the child]; and 18
- the parties to the suit; 19 (C)
- 20 (2) not later than the 15th business day after the date
- of the appointment, interview each person who has significant 21
- knowledge of the child's history and condition, including 22
- educators, child welfare service providers, and any foster parent 23
- 24 of the child;

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1
               (3) seek to elicit in a developmentally appropriate
   manner the child's expressed objectives;
2
 3
               (4) (4) consider the child's expressed objectives
   without being bound by those objectives;
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5
               (5) [(4)] encourage settlement
                                                  and
                                                        the
                                                              use
                                                                   of
   alternative forms of dispute resolution; and
6
7
               (6) [(5)] perform any specific task directed by the
8
   court.
9
          (b-1) In addition to the duties required by Subsection (b),
10
   a guardian ad litem appointed for a child in a proceeding under
   Chapter 262 or 263 shall:
11
               (1) review the medical care provided to the child;
12
                    in a developmentally appropriate manner, seek to
13
14
   elicit the child's opinion on the medical care provided;
15
               (3)
                    for a child at least 17 [16] years of age,
   ascertain whether the child has received the following documents:
16
17
                    (A)
                         a certified copy of the
                                                       child's
                                                                birth
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(C) a driver's license or personal

a social security card or a replacement

- 22 identification certificate under Chapter 521, Transportation Code;
- 23 and

18

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certificate;

social security card;

- (D) any other personal document the Department of
- 25 Family and Protective Services or single source continuum
- 26 contractor determines appropriate; and

(B)

27 (4) for a child at least 13 years of age, ascertain

- 1 whether the child has received a personal identification
- 2 certificate under Chapter 521, Transportation Code [seek to elicit
- 3 in a developmentally appropriate manner the name of any adult,
- 4 particularly an adult residing in the child's community, who could
- 5 be a relative or designated caregiver for the child and immediately
- 6 provide the names of those individuals to the Department of Family
- 7 and Protective Services].
- 8 (i) A guardian ad litem appointed to represent a child in
- 9 the managing conservatorship of the Department of Family and
- 10 Protective Services shall, at least 72 hours before each scheduled
- 11 hearing under Chapter 263, determine whether the child's
- 12 educational needs and goals have been identified and addressed.
- SECTION 2. Section 107.003, Family Code, is amended to read
- 14 as follows:
- 15 Sec. 107.003. POWERS AND DUTIES OF ATTORNEY AD LITEM FOR
- 16 CHILD AND AMICUS ATTORNEY. (a) An attorney ad litem appointed to
- 17 represent a child or an amicus attorney appointed to assist the
- 18 court:
- 19 (1) shall:
- 20 (A) subject to Rules 4.02, 4.03, and 4.04, Texas
- 21 Disciplinary Rules of Professional Conduct, and $\underline{\text{not later than the}}$
- 22 <u>seventh business day</u> [within a reasonable time] after the date of
- 23 the appointment, interview:
- 24 (i) the child in a developmentally
- 25 appropriate manner, if the child is three [four] years of age or
- 26 older;
- 27 (ii) the child's caregiver or the

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C.S.H.B. No. 1499
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- 1 administrator of the licensed child-placing agency that placed the
- 2 child [each person who has significant knowledge of the child's
- 3 history and condition, including any foster parent of the child];
- 4 and
- 5 (iii) the parties to the suit;
- 6 (B) <u>not later than the 15th business day after</u>
- 7 the date of the appointment, interview each person who has
- 8 significant knowledge of the child's history and condition,
- 9 including educators, child welfare service providers, and any
- 10 foster parent of the child;
- 11 (C) seek to elicit in a developmentally
- 12 appropriate manner the child's expressed objectives of
- 13 representation;
- (D) $[\frac{C}{C}]$ consider the impact on the child in
- 15 formulating the attorney's presentation of the child's expressed
- 16 objectives of representation to the court;
- (E) $[\frac{D}{D}]$ investigate the facts of the case to
- 18 the extent the attorney considers appropriate;
- (F) $[\frac{E}{E}]$ obtain and review copies of relevant
- 20 records relating to the child as provided by Section 107.006;
- 21 $\underline{\text{(G)}}$ [\(\frac{\mathbf{(F)}}{\mathbf{F}}\)] participate in the conduct of the
- 22 litigation to the same extent as an attorney for a party;
- $\underline{\text{(H)}}$ [$\frac{\text{(G)}}{\text{)}}$] take any action consistent with the
- 24 child's interests that the attorney considers necessary to expedite
- 25 the proceedings;
- (I) $[\frac{(H)}{I}]$ encourage settlement and the use of
- 27 alternative forms of dispute resolution; and

- 1 $\underline{\text{(J)}}$ [(I)] review and sign, or decline to sign, a
- 2 proposed or agreed order affecting the child;
- 3 (2) must be trained in child advocacy or have
- 4 experience determined by the court to be equivalent to that
- 5 training; and
- 6 (3) is entitled to:
- 7 (A) request clarification from the court if the
- 8 role of the attorney is ambiguous;
- 9 (B) request a hearing or trial on the merits;
- 10 (C) consent or refuse to consent to an interview
- 11 of the child by another attorney;
- 12 (D) receive a copy of each pleading or other
- 13 paper filed with the court;
- 14 (E) receive notice of each hearing in the suit;
- 15 (F) participate in any case staffing concerning
- 16 the child conducted by the Department of Family and Protective
- 17 Services or a single source continuum contractor; and
- 18 (G) attend all legal proceedings in the suit.
- 19 (b) In addition to the duties required by Subsection (a), an
- 20 attorney ad litem appointed for a child in a proceeding under
- 21 Chapter 262, 263, or 264 shall:
- 22 (1) review the medical care provided to the child;
- 23 (2) in a developmentally appropriate manner, seek to
- 24 elicit the child's opinion on the medical care provided;
- 25 (3) for a child at least 17 [16] years of age:
- 26 (A) advise the child of the child's right to
- 27 request the court to authorize the child to consent to the child's

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1 own medical care under Section 266.010; and
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- 2 (B) ascertain whether the child has received the
- 3 following documents:
- 4 (i) a certified copy of the child's birth
- 5 certificate;
- 6 (ii) a social security card or a
- 7 replacement social security card;
- 8 (iii) a driver's license or personal
- 9 identification certificate under Chapter 521, Transportation Code;
- 10 and
- 11 (iv) any other personal document the
- 12 Department of Family and Protective Services or a single source
- 13 continuum contractor determines appropriate; and
- 14 (4) for a child at least 13 years of age, ascertain
- 15 whether the child has received a personal identification
- 16 <u>certificate under Chapter 521, Transportation Code</u> [seek to elicit
- 17 in a developmentally appropriate manner the name of any adult,
- 18 particularly an adult residing in the child's community, who could
- 19 be a relative or designated caregiver for the child and immediately
- 20 provide the names of those individuals to the Department of Family
- 21 and Protective Services].
- SECTION 3. Sections 107.004(d-1), (d-2), and (d-3), Family
- 23 Code, are amended to read as follows:
- 24 (d-1) A meeting required by Subsection (d) must take place:
- 25 (1) at least 72 hours [a sufficient time] before the
- 26 hearing to allow the attorney ad litem to prepare for the hearing in
- 27 accordance with the child's expressed objectives of

- 1 representation; and
- 2 (2) in a private setting that allows for confidential
- 3 communications between the attorney ad litem and the child or
- 4 individual with whom the child ordinarily resides, as applicable.
- 5 (d-2) An attorney ad litem appointed to represent a child in
- 6 the managing conservatorship of the Department of Family and
- 7 Protective Services or a child who is the subject of a proceeding
- 8 under Chapter 264 shall, at least 72 hours before each scheduled
- 9 hearing under Chapter 263 or 264, determine whether the child's
- 10 educational needs and goals have been identified and addressed.
- 11 (d-3) An attorney ad litem appointed to represent a child in
- 12 the managing conservatorship of the Department of Family and
- 13 Protective Services or a child who is the subject of a proceeding
- 14 under Chapter 264 shall, at least once each month, [periodically
- 15 continue to] review the child's safety and well-being, including
- 16 any effects of trauma to the child, and take appropriate action,
- 17 including requesting a review hearing when necessary to address an
- 18 issue of concern.
- 19 SECTION 4. Section 107.008, Family Code, is amended to read
- 20 as follows:
- Sec. 107.008. SUBSTITUTED JUDGMENT OF ATTORNEY FOR CHILD.
- 22 (a) An attorney ad litem appointed to represent a child or an
- 23 attorney appointed in the dual role may determine that the child
- 24 cannot meaningfully formulate the child's objectives of
- 25 representation in a case because the child has an intellectual or
- 26 developmental disability that causes the child to be incapable of:
- 27 (1) forming [lacks sufficient maturity to understand

- 1 and form] an attorney-client relationship with the attorney;
- 2 (2) <u>making reasonable judgments</u> [despite appropriate
- 3 legal counseling, continues to express objectives of
- 4 representation that would be seriously injurious to the child]; or
- 5 (3) [for any other reason is incapable of making
- 6 reasonable judgments and] engaging in meaningful communication.
- 7 (b) An attorney ad litem or an attorney appointed in the
- 8 dual role who determines that the child because of medical or
- 9 developmental reasons cannot meaningfully formulate the child's
- 10 expressed objectives of representation may present to the court a
- 11 position that the attorney determines will serve the best interests
- 12 of the child.
- 13 (c) If a guardian ad litem has been appointed for the child
- 14 in a suit filed by a governmental entity requesting termination of
- 15 the parent-child relationship or appointment of the entity as
- 16 conservator of the child, an attorney ad litem who determines that
- 17 the child cannot meaningfully formulate the child's expressed
- 18 objectives of representation:
- 19 (1) shall consult with the guardian ad litem and $[\tau]$
- 20 without being bound by the guardian ad litem's opinion or
- 21 $\frac{1}{1}$ recommendation, ensure that the guardian ad litem's opinion and
- 22 basis for any recommendation regarding the best interests of the
- 23 child are presented to the court; and
- 24 (2) may present to the court a position that the
- 25 attorney determines will serve the best interests of the child.
- SECTION 5. Section 107.011(a), Family Code, is amended to
- 27 read as follows:

- (a) Except as otherwise provided by this subchapter, in a suit filed by a governmental entity seeking termination of the parent-child relationship or the appointment of a conservator for a child, the court shall appoint a guardian ad litem to represent the best interests of the child immediately after the filing of the petition but not later than 72 hours before the full adversary
- 8 SECTION 6. Section 107.012, Family Code, is amended to read 9 as follows:
- Sec. 107.012. MANDATORY APPOINTMENT OF ATTORNEY AD LITEM FOR CHILD. In a suit filed by a governmental entity requesting termination of the parent-child relationship or to be named conservator of a child, the court shall appoint an attorney ad litem to represent the interests of the child immediately after the filing, but not later than 72 hours before the full adversary hearing, to ensure adequate representation of the child.
- SECTION 7. Section 107.0131(a), Family Code, is amended to read as follows:
- 19 (a) An attorney ad litem appointed under Section 107.013 to 20 represent the interests of a parent:
- 21 (1) shall:

hearing.

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- (A) subject to Rules 4.02, 4.03, and 4.04, Texas
 Disciplinary Rules of Professional Conduct, and not later than the
 seventh business day [within a reasonable time] after the date of
 the appointment, interview:
- 26 (i) the parent, unless the parent's
- 27 location is unknown;

- 1 (ii) each person who has significant
- 2 knowledge of the case; and
- 3 (iii) the parties to the suit;
- 4 (B) investigate the facts of the case;
- 5 (C) to ensure competent representation at
- 6 hearings, mediations, pretrial matters, and the trial on the
- 7 merits:
- 8 (i) obtain and review copies of all court
- 9 files in the suit during the attorney ad litem's course of
- 10 representation; and
- 11 (ii) when necessary, conduct formal
- 12 discovery under the Texas Rules of Civil Procedure or the discovery
- 13 control plan;
- 14 (D) take any action consistent with the parent's
- 15 interests that the attorney ad litem considers necessary to
- 16 expedite the proceedings;
- 17 (E) encourage settlement and the use of
- 18 alternative forms of dispute resolution;
- 19 (F) review and sign, or decline to sign, a
- 20 proposed or agreed order affecting the parent;
- 21 (G) meet with the parent at least 72 hours before
- 22 each court hearing [with the parent], unless the court:
- (i) finds at that hearing that the attorney
- 24 ad litem has shown good cause why the attorney ad litem's compliance
- 25 is not feasible; or
- 26 (ii) on a showing of good cause, authorizes
- 27 the attorney ad litem to comply by conferring with the parent, as

- 1 appropriate, by telephone or video conference;
- 2 (H) abide by the parent's objectives for
- 3 representation;
- 4 (I) become familiar with the American Bar
- 5 Association's standards of practice for attorneys who represent
- 6 parents in abuse and neglect cases; and
- 7 (J) complete at least three hours of continuing
- 8 legal education relating to representing parents in child
- 9 protection cases as described by Subsection (b) as soon as
- 10 practicable after the attorney ad litem is appointed, unless the
- 11 court finds that the attorney ad litem has experience equivalent to
- 12 that education; and
- 13 (2) is entitled to:
- 14 (A) request clarification from the court if the
- 15 role of the attorney ad litem is ambiguous;
- 16 (B) request a hearing or trial on the merits;
- 17 (C) consent or refuse to consent to an interview
- 18 of the parent by another attorney;
- 19 (D) receive a copy of each pleading or other
- 20 paper filed with the court;
- 21 (E) receive notice of each hearing in the suit;
- (F) participate in any case staffing conducted by
- 23 the Department of Family and Protective Services in which the
- 24 parent is invited to participate, including, as appropriate, a case
- 25 staffing to develop a family plan of service, a family group
- 26 conference, a permanency conference, a mediation, a case staffing
- 27 to plan for the discharge and return of the child to the parent, and

- 1 any other case staffing that the department determines would be
- 2 appropriate for the parent to attend, but excluding any internal
- 3 department staffing or staffing between the department and the
- 4 department's legal representative; and
- 5 (G) attend all legal proceedings in the suit.
- 6 SECTION 8. The changes in law made by this Act apply only to
- 7 a suit affecting the parent-child relationship filed on or after
- 8 the effective date of this Act. A suit affecting the parent-child
- 9 relationship filed before that date is governed by the law in effect
- 10 on the date the suit was filed, and that law is continued in effect
- 11 for that purpose.
- 12 SECTION 9. This Act takes effect September 1, 2023.