By: Clardy H.B. No. 1535

#### A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to the San Antonio River Authority, following
- 3 recommendations of the Sunset Advisory Commission; altering the
- 4 terms of office of the members of the board of directors of the
- 5 authority.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 7 SECTION 1. Section 1-a(a), Chapter 276, Acts of the 45th
- 8 Legislature, Regular Session, 1937, is amended to read as follows:
- 9 (a) The District is subject to review under Chapter 325,
- 10 Government Code (Texas Sunset Act), but may not be abolished under
- 11 that chapter. The review shall be conducted under Section 325.025,
- 12 Government Code, as if the District were a state agency scheduled to
- 13 be abolished September 1, 2035 [2023], and every 12th year after
- 14 that year.
- SECTION 2. Section 3, Chapter 276, Acts of the 45th
- 16 Legislature, Regular Session, 1937, is amended to read as follows:
- 17 Sec. 3. POWERS OF THE DISTRICT. The District is hereby
- 18 invested with all of the powers of the State of Texas under Article
- 19 16, Section 59, of the Constitution of the State of Texas to
- 20 effectuate the construction, maintenance and operation of
- 21 navigable canals or waterways, to effectuate flood control, to
- 22 effectuate the conservation and use, for all beneficial purposes,
- 23 of ground, storm, flood and unappropriated flow waters in the
- 24 District, to effectuate irrigation, to effectuate soil

1 conservation, to effectuate sewage treatment, to effectuate pollution prevention, to encourage and develop parks, recreational 2 facilities and to preserve fish, to effectuate forestation and reforestation, and to do all things as are required therefor, 4 5 subject only to: (i) declarations of policy by the Legislature of the State of Texas as to the use of water; (ii) continuing 6 supervision and control by the State Board of Water Engineers and 7 8 any board or agency which may thereafter succeed to its duties; (iii) the provisions of Section 4, page 212, Acts of 9 10 Thirty-fifth Legislature, 1917, as subsequently amended (codified under Article 7471, Vernon's Civil Statutes of the State of Texas), 11 12 prescribing the priorities of uses for water; and (iv) the rights heretofore or hereafter legally acquired in water by municipalities 13 14 and other users. Subject to the foregoing, it shall be the duty of 15 the District to exercise for the greatest practicable measure of the conservation and beneficial utilization of all ground, storm, 16 17 flood and unappropriated flow waters of the District, in the manner and for the particular purposes specified hereinafter in this 18 19 Section 3 and elsewhere in this Act the following powers, rights, privileges and functions, to wit: 20

- 21 (a) Navigation:
- (1) To promote, construct, maintain and operate, and/or to make practicable, promote, aid and encourage, the construction, maintenance and operation of navigable canals or waterways and all navigational systems or facilities auxiliary thereto using the natural bed and banks of the San Antonio River to its junction with the Guadalupe River where practicable and thence traversing such

- route as may be found by the District to be most feasible and 1 practicable to connect with the Intracoastal Canal and/or with any 2 new canal to be constructed and/or with any harbor at or near San Antonio Bay or the Gulf of Mexico, and also using such new 4 5 correlated artificial waterways, together with all locks and other works, structures and artificial facilities as may be necessary and 6 convenient for the construction, maintenance and operation of said 7 8 navigable canals or waterways and all navigational systems or The District is empowered facilities auxiliary thereto. 9 10 construct, or cause to be constructed, said system of artificial waterways, canals, locks, works and other facilities so as to 11 connect the watershed area of the San Antonio River, including 12 navigation to or at a point near the City of San Antonio, with the 13 14 Intracoastal Canal and/or with any new canal to be constructed 15 and/or with any harbor at or near San Antonio Bay or the Gulf of Mexico; 16
- 17 (2) To control, develop, store and use the natural flow and floodwaters of the San Antonio River and its tributaries for the purpose of operating and maintaining said navigable canals or waterways and all navigational systems or facilities auxiliary thereto, provided, however, that such navigational use shall be subordinate to consumptive use of water, and navigation shall be incidental thereto;
- 24 (3) In the case of the construction of said navigable canals 25 or waterways and all navigational systems or facilities auxiliary 26 thereto by the Federal Government or otherwise, the District shall 27 have the power to construct, maintain and operate lateral

1 connecting canals and turning basins to serve local needs, and shall also have the power to provide, construct, acquire, purchase, 2 3 take over, lease from others, lease to others, and to maintain and operate, develop, regulate and/or by franchise control wharves, 4 5 docks, warehouses, grain elevators, bunkering facilities, belt or terminal railroads, floating plants, lighterage, 6 facilities, and all other facilities incident to or in aid of the 7 8 efficient operation and development of said canals or waterways and all navigational systems or facilities auxiliary thereto, and any 9 10 ports incident thereto, whether the same be upon land or upon water; In the event the construction and/or maintenance and 11 12 operation of said navigable canals or waterways and all navigational systems or facilities auxiliary thereto is taken over 13 14 by the Federal Government or any agency of the Federal Government, 15 then and in such event the District shall be fully authorized to make and enter into any such contracts as may be lawfully required 16 17 by the Federal Government, including such assignments and transfers of property and rights of property and easements and privileges and 18 19 any and all other lawful things and acts may be necessary and required in order to meet the requirements of the Federal 20 Government or any agency of the Federal Government in taking over 21 the construction and/or maintenance and operation of said navigable 22 canals or waterways and all navigational systems or facilities 23 24 auxiliary thereto;

25 (5) The District may grant a franchise or right to any 26 person or body politic or corporate for the use of said navigable 27 canals or waterways and all navigational systems or facilities

1 auxiliary thereto or any facility thereof in aiding navigation and no person or body politic or corporate may provide, maintain or 2 3 operate any facility of aid of navigation in any way connected with said navigable canals or waterways and all navigational systems or 4 5 facilities auxiliary thereto and intended for use by the public within the meaning and intent of this Act, except by and under the 6 franchise granted by this District, in the form of an ordinance as 7 8 provided by this Act, which franchise may be for any term not to exceed fifty (50) years. Such ordinance granting franchise may 9 10 contain provisions for the payment of reasonable fees, and/or other charges to be paid to the District, and shall contain provisions 11 12 adequate to regulate the fees, tolls, rates or exactions to be demanded for the use of, or service to be rendered by any means or 13 14 facility to be provided or operated under any such franchise, to the 15 end that the same will be uniform, reasonable, and without discrimination against any person, both as to charges and the 16 17 conditions of use or service, and such ordinance shall contain all provisions reasonably required to procure service adequate to serve 18 19 the public necessity and convenience. The District may grant a franchise for the design, construction, repair, enlargement, 20 alteration, maintenance, operation of, and service from, or use of 21 any facility to be provided for use in aid of navigation on said 22 23 navigable canals or water ways and all navigational systems or 24 facilities auxiliary thereto, whether upon land, or in or upon water. The right hereby granted shall include the right to require 25 26 uniform and adequate analytic accounting systems and forms, periodic verified reports based thereon, and the right of audit by 27

1 the District, and other reasonable regulations designed to protect the public. In order to procure observance of the conditions of a 2 3 franchise granted hereunder, and/or compliance with the rules and regulations established by ordinance of the District (to be adopted 4 and promulgated as elsewhere is provided in this Act) hereunder, 5 such ordinance may provide reasonable and commensurate penalties 6 fixed by General Law in Texas, and not to exceed the limit for 7 8 penalties as fixed elsewhere in this Act. The forfeiture or suspension of a franchise granted under this Act, where not 9 10 otherwise provided in any such franchise, may be only because of discrimination in rendering service, affording use, or in taking or 11 12 demanding a toll, rate or charge. Forfeiture or suspension of a franchise granted hereunder, unless otherwise provided therein, 13 14 shall be upon a decree of a District Court within the County in 15 which this District may maintain its general office. The District may likewise by ordinance establish rules necessary or designed to 16 17 protect the physical property owned by it, or physical property owned or operated by another under a franchise hereunder granted, 18 19 and/or to effect the safety or efficient use of the same, and in such ordinance may provide reasonable and commensurate penalties 20 for the violation thereof, which penalties shall be cumulative of 21 other penalties provided by the General Law of Texas, and not to 22 23 exceed the limit for penalties as fixed elsewhere in this Act;

and aid in the prevention of damage to persons and property by the

overflow of any and all rivers, streams or tributaries thereof

within the District including the study and designation of flood

Flood Control and Flood Plain Management. To prevent

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- 1 plains and the regulation thereof;
- 2 (c) Water Conservation, Storage, Procurement, Distribution
- 3 and Supply:
- 4 (1) To store and conserve to the greatest beneficial use
- 5 that of standby service as well as for the actual delivery of water;
- 6 (6) To provide water for the development of commercial and
- 7 industrial enterprises within or without the District;
- 8 (7) To bring water into the boundaries of the District;
- 9 (8) To construct, acquire, equip, to acquire storage rights
- 10 at, and operate and maintain dams and reservoirs, either within or
- 11 without the District, had in carrying out the powers conferred upon
- 12 the District, or to exercise such powers in conjunction with
- 13 others;
- 14 (9) To contract, operate and maintain or otherwise provide
- 15 water supply lines, water purification and water pumping systems
- 16 and facilities either within or without the District;
- 17 (10) Power to execute contracts with municipalities and
- 18 others involving the construction of reservoirs, dams, water supply
- 19 lines, water purification and pumping facilities, and the
- 20 furnishing of water supply service substantially in the manner
- 21 prescribed by Chapter 342, Acts of the Regular Session of the
- 22 Fifty-first Legislature, for Districts organized and created
- 23 pursuant to Article 16, Section 59, of the Constitution, extended
- 24 so as to permit such contracts with individuals, partnerships, and
- 25 all classes of corporations, and to permit the inclusion of
- 26 provisions for the operation, maintenance and ownership of such
- 27 properties, but the powers granted the District in this Subsection

- 1 are not to be considered a limitation on the powers, rights,
- 2 privileges and functions otherwise granted herein;
- 3 (11) To acquire from the United States Government, through
- 4 the Secretary of the Army or the Secretary of the Interior or any
- 5 other of its officials authorized to make such contracts, or from
- 6 the State of Texas or any agency thereof, or from any privately
- 7 financed reservoirs, unsold conservation storage capacity at any
- 8 dam within or without the District now constructed or to be
- 9 constructed either by or with the assistance of the United States
- 10 Government or the State of Texas, or by both. It may acquire
- 11 additional conservation storage capacity which may be provided at
- 12 any such dam;
- 13 (d) Irrigation: To provide water for irrigation of lands
- 14 within and without the District, and incident thereto, to
- 15 construct, operate and maintain supply lines and pumping systems
- 16 and facilities either within or without the District;
- 17 (e) Soil Conservation: For the conservation of soils and
- 18 other surface resources within the District against destructive
- 19 erosion, thereby preventing the increased flood menace incident
- 20 thereto, and for the prevention of sedimentation and siltation of
- 21 lands, channels and reservoirs, including the right either to act
- 22 as local sponsoring agent of upstream soil and water conservation
- 23 and flood prevention projects authorized by State or Federal
- 24 Agencies in conjunction with Soil Conservation Districts or to aid
- 25 and supplement the work of such upstream soil and water
- 26 conservation and flood prevention projects, all in furtherance of
- 27 the purposes of the District as provided by this Act ['Master Plan'

as defined in Section 4-a]. In connection therewith, the District 1 is authorized to make arrangements satisfactory to the Secretary of 2 3 Agriculture of the United States for defraying costs of operating and maintaining such projects, in accordance with regulations 4 presented by the Secretary of Agriculture; provided, however, that 5 any portion of the total construction cost of any such project which 6 is allocable to flood control and/or soil conservation shall be 7 8 paid for or financed by funds which have their source in the county in which each particular project is situated and which funds may be 9 10 of any kind or character, except taxes collected in accordance with the provisions of Sections 15-a and 15-b of this Act; 11

- 12 (f)Sewage Treatment and Solid Waste Disposal. As aid to the conservation, control, preservation, 13 purification and distribution of surface and ground waters within 14 15 the District, the District shall have the power to construct, own, operate, maintain or otherwise provide, within the San Antonio 16 17 River Basin, sewage gathering, treatment and/or disposal services, including solid waste disposal services, to charge for such 18 services, and to make contracts in reference thereto with counties, 19 municipalities and others. Provided, however, that the District 20 shall not exercise the powers hereinabove granted by this Section 21 3(f) within the boundaries of Kerr, Real, or Bandera Counties 22 unless the Commissioners Court of such county or counties shall 23 24 first have consented by a majority vote thereof to the exercise of such power within such county or counties; 25
- 26 (g) Pollution Prevention. To provide for the study, 27 correcting and control of both artificial and natural pollution

1 including organic, inorganic and thermal, of all ground or surface water within the San Antonio River Basin. In this connection, the 2 3 District is given the power by ordinance to promulgate rules and regulations with regard to such pollution, both artificial and 4 natural, with the right of policing by said District to enforce such 5 rules and regulations and of providing reasonable and commensurate 6 penalties for the violation of any rules and regulations, which 7 8 penalties shall be cumulative of any penalties fixed by General Law in Texas, and not to exceed the limit for penalties as fixed 9 Provided, however, that no ordinance 10 elsewhere in this Act. enacted pursuant to the powers hereinabove given the District by 11 12 this Section 3(g) shall be promulgated in any county or counties outside the existing boundaries of the District; 13

- 14 Parks, Recreational Facilities and Preservation of 15 Fish: For the encouragement and development of parks, recreational facilities and the preservation of fish, the District shall have 16 17 the power to acquire additional land adjoining any permanent work of improvement constructed within the District for the purpose of 18 developing parks, or recreational facilities. 19 The District may negotiate contracts with any county, municipality, municipal 20 corporation, person, firm, corporation, non-profit organization, 21 or State or Federal agency for the operation and/or maintenance of 22 23 any such park, or recreational facility. The preservation of fish 24 shall be in accordance with rules and regulations, if any, prescribed by the Game and Fish Commission of the State of Texas; 25
- 26 (i) Forestation and Reforestation: To forest and reforest 27 and to aid in foresting and reforesting of all areas within the

1 District;

- Contractual: To make contracts and to (j) 2 execute 3 instruments necessary or convenient to the exercise of the powers, rights, privileges and functions conferred upon it by this Act, 4 5 with the United States, its agencies, counties, cities, all municipal corporations, political subdivisions and districts, and 6 with private persons, partnerships, associations, 7 8 organizations, and corporations. The District shall make and execute such contracts and instruments in accordance with the 9 10 following procedures:
- (1) Concerning any wholesale contract for the 11 sale, 12 purchase, procurement, distribution and/or supply of water or conservation storage capacity, or for the construction of a 13 14 navigable canal or waterway, or any contract authorized by Section 15 1, Chapter 84, page 140, Acts of the 52nd Legislature, 1951, as subsequently amended (codified under Article 7048b, Vernon's Civil 16 17 Statutes of Texas), the Manager shall cause a notice describing the general nature of such contract to be published once each week for 18 19 three (3) consecutive weeks in a newspaper of general circulation in each county in the District within which such contract is to have 20 21 effect. Such contract may be considered and acted upon at the regular meeting of the Board next following the last date of 22 publication or, without further notice, at any meeting thereafter. 23 24 The affirmative vote of at least seven (7) members of the Board shall be required for the approval of confirmation or ratification 25 26 of any such contract. Of those seven (7) affirmative votes, at 27 least three (3) affirmative votes shall be cast by Board members

1 from Bexar County, at least one (1) affirmative vote shall be cast

2 by a Board member from Wilson County, at least one (1) affirmative

B vote shall be cast by a Board member from Karnes County, and at

4 least one (1) affirmative vote shall be cast by a Board member from

5 Goliad County. The District may use any such contract as the sole

6 basis, or as a supplement to the basis, for securing its bonds;

7 Concerning any construction, maintenance, operation or 8 repair contract, contract for the purchase of material, equipment or supplies or any contract for services other than professional 9 10 services, if the contract will require an estimated expenditure of more than the maximum amount for which competitive bidding is 11 12 required by statute for any political subdivision of the state or if the contract is for a term of two (2) years or more, the Board, upon 13 14 the affirmative vote of a majority of a quorum present at any 15 regular or special meeting, shall award such contract to the lowest and best bidder after publication of a notice to bidders once each 16 17 week for three (3) consecutive weeks. The Board by bylaw shall promulgate the procedures for the publication of notice to bidders 18 19 and related procedures and may, within the limitations set forth in this section, from time to time prescribe the amount of estimated 20 expenditures to be subjected to competitive bidding. In the event 21 of an emergency, the authority may let such contracts as are 22 23 necessary to protect and preserve the public health and welfare or 24 the properties of the authority, without such bidding procedures. Members of the Board of Directors shall be ineligible to submit such 25 26 bids. Any provision of this Subsection to the contrary notwithstanding, the District may purchase surplus property from 27

- 1 the United States by negotiated contract and without the necessity
- 2 of advertising for bids.
- 3 (k) General:
- 4 This District hereby is vested with such title and right 5 of control as the State has, or may have, in, to and concerning the natural bed and banks of the San Antonio River in its entire length, 6 and all of its tributaries as are within the District, as said 7 8 District is defined in Section 2-a of this Act, and the District hereby is further vested with such title and right of control as the 9 10 State has, or may have, in, to and concerning the natural bed and banks of any other navigable stream or tributary thereof as may be 11 situated within the District, as said District is defined in 12 Section 2-a of this Act; which investment, however, shall be in 13 14 trust, and to authorize said District to make such uses, and/or 15 disposition of such lands and rights (and the proceeds, income, revenues, or trading values thereof) as in actual experience may 16 17 prove to be reasonably required for, or in aid of, accomplishment of the purposes of this Act; 18
- To make preliminary investigations and surveys in the 19 manner and for the purposes specified in said Chapter 25 (either 20 independently at its own cost, or jointly with others, or to 21 contribute to the cost thereof when done by another), whereby to 22 procure cooperation by the Government of the United States of 23 24 America, to the end that any project lawfully within the purposes of this Act may be approved for construction as a Federal project under 25 26 such contractual terms and conditions as may be demanded by the 27 Federal Congress;

- 1 (3) To expend all sums reasonably deemed to be necessary or 2 expedient for seeking cooperation in accomplishing the objects of 3 this Act from the Federal Government, and/or any and all other
- 4 persons, creatures, or entities, whether natural, or creatures of
- 5 law or contract;
- 6 (4) Subject to the provisions of this Act from time to time
- 7 to sell or otherwise dispose of any property of any kind, real,
- 8 personal, or mixed, or any interest therein, which shall not be
- 9 necessary to the carrying on of the business of the District;
- 10 (5) To overflow and inundate any public lands and public
- 11 property and to require the relocation of roads and highways in
- 12 manner and to the extent permitted to districts organized under
- 13 General Laws pursuant to Section 59 of Article 16 of the
- 14 Constitution of the State of Texas. In the event that the District,
- 15 in the exercise of the power of eminent domain or power of
- 16 relocation, or any other power granted hereunder, makes necessary
- 17 the relocation, raising, rerouting or changing the grade of, or
- 18 altering the construction of any railroad, or street railway, all
- 19 such necessary relocation, raising, rerouting, changing of grade or
- 20 alteration of construction shall be accomplished at the sole
- 21 expense of the District;
- 22 (6) To construct, extend, improve, maintain and
- 23 reconstruct, to cause to be constructed, extended, improved,
- 24 maintained, and reconstructed, and to use and operate, any and all
- 25 facilities of any kind necessary or convenient to the exercise of
- 26 such powers, rights, privileges, and functions;
- 27 (7) To sue and to be sued in its corporate name;

- 1 (8) To adopt, use, and alter a corporate seal;
- 2 (9) To adopt and to amend its bylaws for the management of
- 3 its affairs;
- 4 (10) To appoint officers, agents, employees and
- 5 professional consultants, none of whom shall have any interest,
- 6 direct or indirect, in any contracts awarded by the District;
- 7 (11) To prescribe the duties and fix the compensation of all
- 8 officers, agents, employees and professional consultants;
- 9 (12) To acquire by purchase, lease, gift, or in any other
- 10 lawful manner and to maintain, use, and operate any and all property
- 11 of any kind, real, personal or mixed, or any interest therein,
- 12 within and without the boundaries of the District, necessary or
- 13 convenient to the exercise of the powers, rights, privileges and
- 14 functions conferred upon it by this Act, in the manner provided by
- 15 general law with respect to condemnation or, at the option of the
- 16 District, in the manner provided by the statutes relative to
- 17 condemnation by Districts organized under general law pursuant to
- 18 Section 59 of Article 16 of the Constitution of the State of Texas;
- 19 (13) To condemn lands used or dedicated for cemetery
- 20 purposes in the manner provided by the General Law of Texas where
- 21 reasonably necessary to effectuate the powers, rights, privileges
- 22 and functions of the District, provided, however, that, when such
- 23 power of condemnation is sought to be exercised with respect to any
- 24 Perpetual Care cemetery, as defined in Article 912a, Vernon's Civil
- 25 Statutes of the State of Texas, as to the condemnation of any such
- 26 Perpetual Care cemetery or portion thereof, jurisdiction is hereby
- 27 conferred for such purpose on the District Court or Courts of the

- 1 county in which such cemetery land or any part thereof may be
- 2 located, and such condemnation action shall likewise involve the
- 3 issue of the removal of the dedication thereof as such Perpetual
- 4 Care cemetery and the issue of the necessity for such taking;
- 5 (14) To borrow money for its corporate purposes and to execute proper notes or other evidences of indebtedness, and 6 without limitation of the generality of the foregoing, to borrow 7 money and accept grants from the United States of America, and in 8 connection with any such loan or grant, to enter into such 9 agreements as the United States of America or such corporation or 10 agency may require; and to make and issue its negotiable bonds for 11 12 moneys borrowed in the manner and to the extent provided in Section 16. Nothing in this Act shall authorize the issuance of any bonds, 13 14 notes, or other evidences of indebtedness of the District, except 15 as specifically provided in this Act, and no issuance of bonds, notes, or other evidences of indebtedness, except as specifically 16 17 provided in this Act, shall ever be authorized except by an Act of the Legislature; 18
- (15) To obtain loans from and accept grants from the United States and its agencies, and from the State of Texas, and its agencies, and it shall have the right to participate in and be the beneficiary of any plan which may be evolved by the State or Federal Government for guaranteeing or otherwise subsidizing the obligations of the District;
- 25 (16) The District shall have the power to adopt and 26 promulgate by ordinance all reasonable rules and regulations for 27 purposes elsewhere provided in this Act and generally to secure and

1 protect any and all of its property and any and all of its works of improvement, and to regulate residence, hunting, fishing, boating 2 3 and camping, and all recreational and business privileges on any navigable river of the District, or any reservoir of the District, 4 5 or upon any land owned by the District. The District may prescribe reasonable and commensurate penalties for the violation of any and 6 all such rules and regulations of the District, which penalties 7 8 shall be cumulative of any penalties fixed by the General Law in Texas and shall not exceed fines of more than Two Hundred Dollars 9 (\$200), or imprisonment for not more than one hundred eighty (180) 10 days, or may provide for both such fine and imprisonment. No rule 11 12 or regulation which provides a penalty for the violation thereof shall be in effect, as to enforcement of the penalty, until five (5) 13 14 days next after the District may have caused a substantive 15 statement of the particular rule or regulation and the penalty for the violation thereof to be published once a week for three (3) 16 17 consecutive weeks in a newspaper of general circulation in each county in which it is to be effective. The substantive statement so 18 19 to be published shall be as condensed as is possible to afford an intelligent direction of the mind to the act forbidden by the rule 20 21 regulation; one (1) notice may embrace any number regulations; there must be embraced in the notice advice that 22 23 breach of the particular regulation, or regulations, will subject 24 the violator to the infliction of a penalty and there also shall be included in the notice advice that the full text of the regulations 25 26 sought to be enforced is on file in the principal office of the 27 District, where the same may be read by any interested person. Five

- 1 (5) days after the third publication of the notice hereby required,
- 2 the advertised regulation shall be in effect, and ignorance of any
- 3 such regulation shall not constitute a defense to a prosecution for
- 4 the enforcement of a penalty and, the rules and regulations
- 5 authorized hereby, after the required publication, shall
- 6 judicially be known to the courts and shall be considered of a
- 7 nature like unto that of valid penal ordinance of a city of the
- 8 State. The District shall be primarily liable for any court costs
- 9 incurred hereunder, and the cost to maintain any offender committed
- 10 for imprisonment hereunder. Any fine imposed in any such
- 11 proceeding and paid in money shall be payable to this District and
- 12 applied as its Board may direct;
- 13 (17) To designate an official newspaper of the District in
- 14 each county in the District, each of which newspapers shall be a
- 15 newspaper having general circulation in the county in which it is
- 16 situated;
- 17 (18) To acquire such rights-of-way as are necessary to
- 18 construct, operate and maintain such roads as are necessary for
- 19 ingress and egress to any work of improvement or to any park,
- 20 recreational facility, or fish or wildlife preserve or reserve;
- 21 (19) To grant concessions and franchises upon the premises
- 22 of any works of improvement or any park, recreational facility or
- 23 fish or wildlife preserve or reserve to any person or corporation;
- 24 (20) When germane to the accomplishment and the purposes of
- 25 this Act, and not otherwise adequately provided by Chapter 25, or
- 26 provided elsewhere in this Act, the Directors of the District shall
- 27 have the power to adopt and promulgate ordinances, which may be done

1 by a majority (except as specifically provided elsewhere in this Act) of those Directors present at any meeting held in compliance 2 with the provisions of the bylaws at which there must be present a majority of the Board, constituting a quorum. No notice shall be 4 required before the passage of such ordinance, except such notices 5 of special or regular meetings of the Board as may be provided 6 elsewhere in this Act. After having adopted such ordinances, the 7 8 Directors shall cause the same to be filed and recorded in the official records of the Authority. The Directors may, if they deem 9 10 necessary and proper, in addition to filing and recording same in the official records of the Authority, either caused certified 11 copies of same to be forthwith filed of record in the office of the 12 County Clerk of each county situated in whole or in part within the 13 14 District within which such ordinance is intended 15 application and/or to be published once or more each week for three (3) or more consecutive weeks in a newspaper or newspapers of 16 17 general circulation in each county within the District within which ordinance is intended to have application, following either or all 18 19 of which methods of recording and/or publication the ordinance shall be in full force and effect; and thereafter all courts and 20 persons shall be held to have knowledge thereof, just as though the 21 same had been embraced in the body of this Act and the County Clerk 22 23 in any county is authorized and directed to file and record all 24 certified copies of such county and to charge therefor the same fees as is provided for recording deeds of conveyance. And the powers of 25 26 said District to adopt ordinances shall include, among other things as follows: in any case in which said Chapter 25 does not provide a 27

- 1 specific power or right germane to, or appropriate, or adequate to accomplish an object of this Act, and such specific power has been, 2 3 or hereafter may, conferred by law on Counties, Cities, Water Improvement Districts, Water Control and Improvement Districts, 4 5 Drainage Districts, Navigation Districts, Canal Corporations, Channel and Dock Corporations, Deep Water Corporations, Railway 6 Corporations, Terminal Railway Corporations, 7 Telegraph 8 Telephone Corporations, or other like creatures of the law, then to the intent required to make adequate hereto the powers and rights of 9 10 this District, it may by ordinance adopt and have as part of the law of its being so much of the power and right of any of the herein 11 designated creatures of the law as will enable it effectively to 12 accomplish that purpose of this Act. The adoption of a power or 13 14 mode of procedure hereunder shall not be held to include any 15 incidental limitation which would impede the lawful accomplishment of the purposes of this Act. As to this, there shall be no limit 16 17 hereof save such as would violate the provisions of Constitution of the United States and the State of Texas concerning 18 19 the rights of others;
- 20 (21) This District shall have all such powers and rights, 21 and regulations for government and procedure, as are contained in 22 said Chapter 25, which shall be cumulative of those provided by this 23 Act, and those rules for procedure which may be provided by 24 ordinances adopted by the District under other provisions of this 25 Act.
- 26 SECTION 3. Chapter 276, Acts of the 45th Legislature, 27 Regular Session, 1937, is amended by adding Section 5 to read as

- 1 follows:
- 2 Sec. 5. PARTNERSHIP WITH NONPROFIT ORGANIZATION. (a) In
- 3 this section, "affiliated nonprofit organization" means a
- 4 nonprofit organization:
- 5 (1) created by the District; or
- 6 (2) for which the District, the Board, or the
- 7 District's employees have a right to appoint one or more of the
- 8 members of the governing body of the nonprofit organization.
- 9 (b) The District may contract or otherwise coordinate with a
- 10 nonprofit organization, including an affiliated nonprofit
- 11 organization, to accomplish the purposes of the District.
- 12 (c) Members of the Board or employees of the District may
- 13 not constitute a majority of the board of directors or other
- 14 governing body of an affiliated nonprofit organization.
- 15 (d) The Board shall develop a policy regarding fund-raising
- 16 activities of any nonprofit organizations that enter into a
- 17 partnership with the District. The policy must:
- 18 (1) include acceptable and prohibited fund-raising
- 19 activities;
- 20 (2) specify how fund-raising is conducted and
- 21 supervised; and
- 22 (3) include criteria for seeking and selecting
- 23 corporate sponsors to ensure that sponsorships serve the public
- 24 interest and are consistent with the purposes of the District.
- (e) A memorandum of understanding between the District and
- 26 <u>an affiliated nonprofit organization entered into under this</u>
- 27 section must <u>include the policy developed by the Board under</u>

# 1 <u>Subsection (d) of this section.</u>

- 2 SECTION 4. Section 9, Chapter 276, Acts of 3 Legislature, Regular Session, 1937, is amended to read as follows: 4 Sec. 9. GOVERNING BODY OF THE DISTRICT; QUALIFICATIONS OF 5 MEMBERS OF THE BOARD; VACANCIES; TERM OF OFFICE. The government and control of the District shall be vested in a Board of Directors 6 consisting of  $\underline{12}$  [twelve (12)] members,  $\underline{6}$  [six (6)] of whom shall be 7 elected from Bexar County,  $\underline{2}$  [two (2)] of whom shall be elected from Wilson County, 2  $[\frac{two}{2}]$  of whom shall be elected from Karnes 9 10 County, and  $2 \left[ \frac{1}{2} \right]$  of whom shall be elected from Goliad County. Each director shall serve for a term of four [four] years, and 11 shall hold office until the director's [his] successor has been 12 elected and has qualified by taking the oath of office. Before 13 14 entering upon the duties of the member's [his] office, each member 15 of the Board shall take the Constitutional Oath of Office and the same shall be filed in written form with the Secretary of the Board. 16 17 Vacancies occurring on the Board from any county shall be filled by appointment by the Governor of the State, with the advice and 18 19 consent of the Senate, for such unexpired term. Any person over the age of 21 [twenty-one (21)] years, residing within the District and 20 within the county from which the person [he] is elected or 21 appointed, and possessing the qualifications of a juror shall be 22 23 eligible to be elected or appointed and to serve as a director.
- SECTION 5. Chapter 276, Acts of the 45th Legislature,
- 25 Regular Session, 1937, is amended by adding Sections 13-a, 13-b,
- 26 13-c, and 13-d to read as follows:
- Sec. 13-a. TRAINING FOR BOARD MEMBERS. (a) A person who is

- 1 elected or appointed to and qualifies for office as a member of the
- 2 Board may not vote, deliberate, or be counted as a member in
- 3 attendance at a meeting of the Board until the person completes a
- 4 training program that complies with this section.
- 5 (b) The training program must provide the person with
- 6 information regarding:
- 7 (1) the law governing the District's operations;
- 8 (2) the programs, functions, rules, and budget of the
- 9 District;
- 10 (3) the scope of and limitations on the rulemaking
- 11 authority of the Board;
- 12 (4) the results of the most recent formal audit of the
- 13 District;
- 14 (5) the requirements of:
- 15 (A) laws relating to open meetings, public
- 16 <u>information</u>, administrative procedure, and disclosing conflicts of
- 17 interest; and
- 18 (B) other laws applicable to members of the
- 19 governing body of a river authority in performing their duties; and
- 20 (6) any applicable ethics policies adopted by the
- 21 District or the Texas Ethics Commission.
- (c) A person elected or appointed to the Board is entitled
- 23 to reimbursement for the travel expenses incurred in attending the
- 24 training program regardless of whether the attendance at the
- 25 program occurs before or after the person qualifies for office.
- 26 (d) The Manager of the District shall create a training
- 27 manual that includes the information required by Subsection (b) of

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- 1 this section. The Manager of the District shall distribute a copy
- 2 of the training manual annually to each member of the Board. Each
- 3 member of the Board shall sign and submit to the Manager of the
- 4 District a statement acknowledging that the member received and
- 5 reviewed the training manual.
- 6 Sec. 13-b. POLICIES TO SEPARATE POLICY-MAKING AND STAFF
- 7 FUNCTIONS. The Board shall develop and implement policies that
- 8 clearly separate the policy-making responsibilities of the Board
- 9 and the management responsibilities of the Manager and the staff of
- 10 the District.
- 11 Sec. 13-c. PUBLIC TESTIMONY AT BOARD MEETINGS. The Board
- 12 shall develop and implement policies that provide the public with a
- 13 reasonable opportunity to appear before the Board and to speak on
- 14 any issue under the jurisdiction of the District.
- 15 Sec. 13-d. COMPLAINT INFORMATION REQUIREMENTS. (a) The
- 16 <u>District shall maintain a system to promptly and efficiently act on</u>
- 17 complaints filed with the District. The District shall maintain
- 18 <u>information about parties to the complaint, the subject matter of</u>
- 19 the complaint, a summary of the results of the review or
- 20 investigation of the complaint, and its disposition.
- 21 (b) The District shall make information available
- 22 describing its procedures for complaint investigation and
- 23 <u>resolution</u>.
- 24 (c) The District shall periodically notify the complaint
- 25 parties of the status of the complaint until final disposition
- 26 unless the notice would jeopardize an investigation.
- 27 SECTION 6. Chapter 276, Acts of the 45th Legislature,

- 1 Regular Session, 1937, is amended by adding Section 14-b to read as
- 2 follows:
- 3 Sec. 14-b. FISCAL YEAR. The District's fiscal year ends on
- 4 September 30 of each year.
- 5 SECTION 7. Section 15-a, Chapter 276, Acts of the 45th
- 6 Legislature, Regular Session, 1937, is amended to read as follows:
- 7 Sec. 15-a. TAXATION. Subject to the limitation as to the
- 8 maximum rate of tax as prescribed in this Section, the District may
- 9 levy and collect throughout the territory of the District such ad
- 10 valorem taxes as are voted at an election or elections called by the
- 11 Board for that purpose and conducted throughout the territory of
- 12 the District. The maximum rate of tax which can be levied and
- 13 collected for any year shall be two cents (2¢) on the One Hundred
- 14 Dollars (\$100) of taxable property based on its assessed valuation,
- 15 in accordance with the following conditions and procedures:
- 16 (a) The Board of Directors of the District may, by
- 17 ordinance, call an election to submit to the voters for approval
- 18 such taxation; provided that a public hearing to discuss the
- 19 proposed tax issue shall be held in each county in the District,
- 20 said public hearing to be held not less than ten (10) days nor more
- 21 than twenty-five (25) days prior to the scheduled date of any such
- 22 election, and said hearings shall be called by the Board of
- 23 Directors of the District and notice of the time, day, date, place
- 24 and purpose of said meeting shall be given by publishing said notice
- 25 in at least one (1) newspaper of general circulation in each county
- 26 where the meeting is to be held at least ten (10) days prior to such
- 27 hearing;

- 1 (b) Only qualified electors, owning taxable property within the boundaries of the District and who have duly rendered their 2 property for taxation shall be entitled to vote in any such 3 election. An elector otherwise qualified must vote in the county of 4 5 his residence and at the polling place designated for the precinct of his residence. The ordinance calling the election shall specify 6 the polling place or places in each of the several counties. 7 notice of election will be sufficient as to any county within the 8 District if it states that the election is to be held throughout the 9 territory comprising the District and if it specifies the polling 10 place or places in such county. But it shall not be necessary to 11 12 publish such details except in the county in which they are 13 applicable;
- (c) Returns of the election shall be made to the Board, and the Board shall canvass the returns of the election and adopt an ordinance declaring the results thereof. The Board may levy taxes within the maximum rate thus voted if a majority of the votes cast throughout the District are in favor of the levy of the tax and if a majority of the votes cast in any three (3) counties in the District are in favor of the levy of the levy of the tax;
- (d) The rate of tax shall be uniform throughout the territory comprising the District, and shall be certified by the Chairman and the Secretary of the Board of Directors of the District to the Tax Assessor and the Tax Collector of each included county;
- (e) After an election has resulted favorably to the levy of a tax, the Board of Directors may borrow money payable therefrom and may evidence such loan by a negotiable note given in the name of the

1 District;

Any taxes thus collected shall be used for the purpose 2 of general administration[, preparation of the Master Plan provided 3 for in Section 4-a, and for [other] planning and other services 4 with respect to any of the purposes, rights, privileges and 5 functions of the District; provided, however, that none of the 6 taxes thus collected shall be used to pay for or finance the 7 8 construction of any dams, reservoirs, levees, channels, pipelines or other major physical works of the District, or pay for the cost 9 of any right-of-way acquisitions, or the expenses of right-of-way 10 acquisition, or damages awarded by any Court under Article 1, 11 Section 17, of the Constitution of the State of Texas. 12 It is the intent of this Act that any taxes thus collected will enable the 13 District to accomplish its purposes, including [develop a Master 14 15 Plan for] the maximum development of the soil and water resources of the District, it [is] being hereby found and determined that the 16 17 benefits to be realized from such maximum development can be obtained only through area-wide participation and planning. It is 18 the intent of this Act that the construction of any 19 reservoirs, levees, channels, pipelines or other major physical 20 works of the District shall be paid for or financed by revenue bonds 21 of the District to be redeemed either by the sale of services or by 22 23 taxes to be levied by a county or municipality and paid over to the 24 District as an independent contractor of said county municipality. It is likewise the intent of this Act that any taxes 25 26 thus collected may be used to pay for the operation, repair and/or maintenance of any flood control, soil conservation, watershed 27

- 1 protection and/or erosion structures or works of improvement
- 2 constructed in cooperation with the Federal Government; provided,
- 3 however, that any such operation, repair and/or maintenance costs
- 4 shall be paid for out of taxes thus collected in the county in which
- 5 the particular structure or work of improvement is situated. It is
- 6 further the intent of this Act that the taxes authorized by this
- 7 Section 15-a thus collected shall not be pledged to the redemption
- 8 of any bonds of the District.
- 9 SECTION 8. Sections 4-a and 14-a, Chapter 276, Acts of the
- 10 45th Legislature, Regular Session, 1937, are repealed.
- 11 SECTION 9. (a) The change in law made by this Act to the
- 12 terms of the directors of the San Antonio River Authority applies
- 13 only to the term of a director who is appointed or elected on or
- 14 after the effective date of this Act.
- 15 (b) The directors elected at the election held on the
- 16 uniform election date in November 2023 shall draw lots to determine
- 17 which director serves a term of four years and which director serves
- 18 a term of two years.
- 19 (c) Notwithstanding Section 13-a, Chapter 276, Acts of the
- 20 45th Legislature, Regular Session, 1937, as added by this Act, a
- 21 person serving on the board of directors of the district may vote,
- 22 deliberate, and be counted as a director in attendance at a meeting
- 23 of the board until December 1, 2023.
- 24 SECTION 10. (a) The legal notice of the intention to
- 25 introduce this Act, setting forth the general substance of this
- 26 Act, has been published as provided by law, and the notice and a
- 27 copy of this Act have been furnished to all persons, agencies,

- 1 officials, or entities to which they are required to be furnished
- 2 under Section 59, Article XVI, Texas Constitution, and Chapter 313,
- 3 Government Code.
- 4 (b) The governor, one of the required recipients, has
- 5 submitted the notice and Act to the Texas Commission on
- 6 Environmental Quality.
- 7 (c) The Texas Commission on Environmental Quality has filed
- 8 its recommendations relating to this Act with the governor, the
- 9 lieutenant governor, and the speaker of the house of
- 10 representatives within the required time.
- 11 (d) All requirements of the constitution and laws of this
- 12 state and the rules and procedures of the legislature with respect
- 13 to the notice, introduction, and passage of this Act are fulfilled
- 14 and accomplished.
- 15 SECTION 11. This Act takes effect immediately if it
- 16 receives a vote of two-thirds of all the members elected to each
- 17 house, as provided by Section 39, Article III, Texas Constitution.
- 18 If this Act does not receive the vote necessary for immediate
- 19 effect, this Act takes effect September 1, 2023.