By: Talarico H.B. No. 1831

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the regulation of the cultivation, manufacture,
3	processing, distribution, sale, testing, transportation, delivery,
4	transfer, possession, use, and taxation of cannabis and cannabis
5	products and the local regulation of cannabis establishments;
6	providing for expunction of records relating to certain
7	decriminalized conduct; authorizing the imposition of fees;
8	requiring an occupational license; creating a criminal offense;
9	imposing a tax.
10	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
11	ARTICLE 1. SHORT TITLE
12	SECTION 1.01. This Act may be cited as the Texas Regulation
13	of Cannabis Act.
14	ARTICLE 2. REGULATION AND TAXATION OF CANNABIS
15	SECTION 2.01. Subtitle C, Title 6, Health and Safety Code,
16	is amended by adding Chapter 491 to read as follows:
17	CHAPTER 491. REGULATION OF CANNABIS
18	SUBCHAPTER A. GENERAL PROVISIONS
19	Sec. 491.0001. DEFINITIONS. In this chapter:
20	(1) "Adult" means an individual 21 years of age or
21	older.
22	(2) "Cannabis" means the plant Cannabis sativa L.,
23	whether growing or not, the seeds of that plant, and every compound,
24	manufacture, salt, derivative, mixture, or preparation of that

- 1 plant or its seeds. The term includes cannabis concentrate. The
- 2 term does not include:
- 3 (A) the mature stalks of the plant or fiber
- 4 produced from the stalks;
- 5 (B) oil or cake made from the seeds of the plant;
- 6 (C) a compound, manufacture, salt, derivative,
- 7 mixture, or preparation of the mature stalks, fiber, oil, or cake;
- 8 (D) the sterilized seeds of the plant that are
- 9 incapable of beginning germination;
- 10 <u>(E)</u> hemp, as that term is defined by Section
- 11 121.001, Agriculture Code; or
- 12 (F) a consumable hemp product, as that term is
- 13 defined by Section 443.001.
- 14 (3) "Cannabis concentrate" means the resin extracted
- 15 from a part of the plant Cannabis sativa L. or a compound,
- 16 manufacture, salt, derivative, mixture, or preparation of the
- 17 resin.
- 18 (4) "Cannabis establishment" means an entity licensed
- 19 by the department under this chapter to process and dispense
- 20 cannabis and cannabis products to an adult.
- 21 (5) "Cannabis grower" means an entity licensed by the
- 22 department to cultivate cannabis for sale and distribution to a
- 23 cannabis establishment.
- 24 (6) "Cannabis product" means a product that contains
- 25 cannabis and is intended for use or consumption by humans,
- 26 including as an edible product or as a topical product, ointment,
- 27 oil, or tincture. The term includes products that consist of

- 1 <u>cannabis and other ingredients.</u>
- 2 (7) "Cannabis-related drug paraphernalia" means
- 3 equipment, a product, or material that is used or intended for use
- 4 in:
- 5 (A) planting, propagating, cultivating, growing,
- 6 harvesting, manufacturing, compounding, converting, producing,
- 7 processing, preparing, testing, analyzing, packaging, repackaging,
- 8 storing, or containing cannabis or a cannabis product; or
- 9 (B) introducing cannabis or a cannabis product
- 10 into the human body.
- 11 (8) "Cannabis secure transporter" means an entity
- 12 licensed by the department under this chapter to transport cannabis
- 13 <u>from a cannabis grower to a can</u>nabis establishment.
- 14 (9) "Cannabis testing facility" means an entity
- 15 licensed by the department under this chapter to analyze the safety
- 16 and potency of cannabis and cannabis products.
- 17 <u>(10) "Commission" means the Texas Commission of</u>
- 18 Licensing and Regulation.
- 19 (11) "Cultivate" means to propagate, breed, grow,
- 20 harvest, dry, cure, or separate parts of the cannabis plant by
- 21 manual or mechanical means.
- 22 (12) "Department" means the Texas Department of
- 23 Licensing and Regulation.
- 24 (13) "Executive director" means the executive
- 25 director of the department.
- 26 (14) "Marihuana" has the meaning assigned by Section
- 27 481.002.

- 1 (15) "Process" means to separate or otherwise prepare
- 2 parts of the cannabis plant and to compound, blend, extract,
- 3 infuse, or otherwise make or prepare cannabis concentrate or
- 4 cannabis products.
- 5 SUBCHAPTER B. PROTECTIONS FROM LEGAL ACTION RELATED TO CANNABIS
- 6 Sec. 491.0051. AUTHORIZED CONDUCT: PERSONAL USE OF
- 7 CANNABIS. An adult is authorized under this chapter to:
- 8 (1) use, possess, and transport not more than 2.5
- 9 ounces of cannabis, except that not more than 15 grams of that
- 10 amount may be in the form of cannabis concentrate;
- 11 (2) transfer without remuneration to another adult not
- 12 more than 2.5 ounces of cannabis, except that not more than 15 grams
- 13 of that amount may be in the form of cannabis concentrate and
- 14 provided that the transfer is not advertised or promoted to the
- 15 public;
- 16 (3) cultivate for personal use not more than 12
- 17 cannabis plants in an area on the premises of the adult's private
- 18 residence, provided that the cultivation occurs in an enclosed area
- 19 that is:
- 20 (A) equipped with locks or other security devices
- 21 that restrict access to the area; and
- 22 (B) not visible from a public place without the
- 23 use of aircraft or optical aids;
- 24 (4) possess, store, or process on the premises of the
- 25 adult's private residence not more than:
- 26 (A) the amount of cannabis produced from cannabis
- 27 plants cultivated on the premises, provided that:

1	(i) not more than 12 cannabis plants are
2	possessed, cultivated, or processed on the premises at one time;
3	<u>and</u>
4	(ii) any amount of cannabis in excess of 2.5
5	ounces is stored in a container or area equipped with locks or other
6	security devices that restrict access to the contents of the
7	container or area; and
8	(B) 10 ounces of cannabis that were not produced
9	from cannabis plants cultivated on the premises, provided that the
10	amount in excess of 2.5 ounces is stored in a container or area
11	described by Paragraph (A)(ii);
12	(5) use, possess, process, transport, or transfer to
13	another adult without remuneration an amount of cannabis products
14	specified by rule of the commission as the allowable amount of
15	cannabis for purposes of this subdivision; and
16	(6) use, possess, transport, or transfer to another
17	adult without remuneration cannabis-related drug paraphernalia.
18	Sec. 491.0052. AUTHORIZED CONDUCT: RETAIL CANNABIS
19	OPERATIONS. This chapter authorizes the conduct of:
20	(1) a cannabis grower director, manager, or employee
21	who, acting within the scope of the grower's license:
22	(A) cultivates cannabis or produces cannabis
23	products for sale or transfer to a cannabis establishment; and
24	(B) possesses cannabis or cannabis-related drug
25	paraphernalia;
26	(2) a cannabis establishment director, manager, or
27	employee who, acting within the scope of the establishment's

- 1 license, possesses cannabis or cannabis products or transfers or
- 2 sells cannabis, cannabis products, or cannabis-related drug
- 3 paraphernalia to an adult;
- 4 (3) a cannabis secure transporter director, manager,
- 5 or employee who, acting within the scope of the secure
- 6 transporter's license, transports, transfers, or delivers cannabis
- 7 or cannabis products from a cannabis grower to a cannabis
- 8 establishment; and
- 9 (4) a cannabis testing facility director, manager, or
- 10 employee who, acting within the scope of the facility's license,
- 11 possesses or tests cannabis, cannabis products, or
- 12 cannabis-related drug paraphernalia.
- 13 Sec. 491.0053. PROTECTION FROM LEGAL ACTION FOR AUTHORIZED
- 14 CONDUCT. (a) A person is not subject to arrest, prosecution,
- 15 forfeiture of property, or penalty in any manner or denial of any
- 16 right or privilege, including any civil penalty or disciplinary
- 17 action by a court or occupational or professional licensing board
- 18 or bureau solely due to conduct authorized under Section 491.0051
- 19 or 491.0052.
- 20 (b) The fact that a person engages in conduct authorized by
- 21 Section 491.0051 or 491.0052 does not in itself constitute grounds
- 22 for denying, limiting, or restricting conservatorship or
- 23 possession of or access to a child under Title 5, Family Code.
- Sec. 491.0054. PROHIBITION OF CANNABIS ON PRIVATE PROPERTY;
- 25 EXCEPTION. (a) Except as otherwise provided by Subsection (b), a
- 26 person may prohibit or restrict the possession, consumption,
- 27 cultivation, distribution, processing, sale, or display of

- 1 cannabis or cannabis products on property the person owns,
- 2 occupies, or manages.
- 3 (b) A person may not prohibit a residential tenant under a
- 4 lease agreement from possessing cannabis, cannabis products, or
- 5 cannabis-related drug paraphernalia or consuming cannabis by means
- 6 other than smoking on the premises.
- 7 Sec. 491.0055. CONDUCT NOT AUTHORIZED UNDER THIS CHAPTER.
- 8 This chapter does not authorize the following conduct:
- 9 (1) operating a motor vehicle while intoxicated or
- 10 otherwise violating Chapter 49, Penal Code;
- 11 (2) smoking or otherwise consuming cannabis in:
- 12 (A) a motor vehicle while the vehicle is on a
- 13 public road;
- 14 (B) an aircraft, while the aircraft is in flight
- 15 or in a public area;
- 16 (C) a watercraft, while the watercraft is on a
- 17 public waterway; or
- 18 (D) a public place, unless:
- (i) the public place is an area designated
- 20 by the applicable political subdivision as an area where using
- 21 cannabis is permissible; and
- (ii) the area described by Subparagraph (i)
- 23 <u>is not accessible to persons younger than 21 years of age;</u>
- 24 (3) possessing or consuming cannabis or cannabis
- 25 products or possessing cannabis-related drug paraphernalia:
- 26 (A) on the premises of a public or private
- 27 child-care facility, prekindergarten, or primary or secondary

- 1 school;
- 2 (B) on a school bus that serves a facility or
- 3 school described by Paragraph (A); or
- 4 (C) on the premises of a correctional facility,
- 5 as defined by Article 18A.251, Code of Criminal Procedure, or a
- 6 civil commitment facility; or
- 7 (4) separating resin from the cannabis plant by butane
- 8 <u>extraction or another method that uses a substance with a</u>
- 9 flashpoint below 100 degrees Fahrenheit in a public place or motor
- 10 vehicle or within the curtilage of a residential structure.
- SUBCHAPTER C. DUTIES OF COMMISSION AND DEPARTMENT
- Sec. 491.0101. DUTIES OF DEPARTMENT. The department shall
- 13 <u>administer this chapter.</u>
- Sec. 491.0102. RULES; FEES. (a) The commission shall adopt
- 15 all necessary rules for the administration and enforcement of this
- 16 chapter, including rules imposing fees under this chapter in
- 17 amounts sufficient to cover the cost of administering this chapter.
- 18 (b) The commission by rule shall set application and license
- 19 fees under this chapter in amounts sufficient to administer this
- 20 chapter and may annually adjust the fees for inflation.
- 21 (c) A fee collected under this chapter shall be deposited to
- 22 the credit of the cannabis regulation account established under
- 23 <u>Section 491.0251.</u>
- 24 (d) The commission shall adopt rules for the reasonable
- 25 regulation of cannabis growers and cannabis establishments,
- 26 including rules that:
- 27 <u>(1) restrict the use of</u> dangerous pesticides;

1	(2) regulate the packaging and labeling of cannabis
2	<pre>products available at a cannabis establishment;</pre>
3	(3) restrict advertising and display of cannabis and
4	cannabis products;
5	(4) restrict the maximum amount of
6	tetrahydrocannabinol that may be contained in a cannabis product
7	sold to a consumer;
8	(5) require recordkeeping and monitoring to track the
9	transfer of cannabis and cannabis products between license holders;
10	<u>and</u>
11	(6) require security measures, provided that the
12	security measures do not restrict the cultivation of cannabis
13	outdoors or in greenhouses.
14	Sec. 491.0103. TESTING, PACKAGING, AND LABELING STANDARDS.
15	(a) The commission by rule shall establish standards for:
16	(1) the operation of cannabis testing facilities;
17	(2) the testing of cannabis and cannabis products; and
18	(3) packaging and labeling requirements for cannabis
19	and cannabis products.
20	(b) In establishing standards for packaging and labeling
21	requirements under Subsection (a)(3), the commission shall require
22	<pre>that:</pre>
23	(1) cannabis and cannabis products be packaged in
24	opaque, resealable, child-resistant packaging that does not
25	resemble and may not be easily confused with typical packaging for
26	<pre>commercially sold candy;</pre>
27	(2) cannabis and cannabis products be clearly labeled;

- 1 <u>and</u>
- 2 (3) the label for a cannabis product disclose the
- 3 amount of cannabis contained in that product.
- 4 Sec. 491.0104. SECURE TRANSPORTATION OF CANNABIS. The
- 5 commission by rule shall establish standards applicable to cannabis
- 6 secure transporters, including standards to ensure all cannabis
- 7 <u>establishments are properly served.</u>
- 8 Sec. 491.0105. CONFLICT OF INTEREST. (a) A person who is
- 9 involved in the implementation, administration, or enforcement of
- 10 this chapter as a member of the commission, an employee of the
- 11 department, or a consultant to the commission or the department may
- 12 not also hold a pecuniary interest in any entity licensed by the
- 13 department under this chapter.
- 14 (b) A person who holds a pecuniary interest in a cannabis
- 15 testing facility or a cannabis secure transporter who holds a
- 16 <u>license issued under this chapter may not hold a pecuniary interest</u>
- 17 in any entity that holds a cannabis establishment or cannabis
- 18 grower license issued under this chapter.
- 19 (c) A person may not hold a pecuniary interest in more than
- 20 five entities that are licensed under this chapter as a cannabis
- 21 grower, except as provided by commission rule.
- Sec. 491.0106. ANNUAL REPORT. The executive director shall
- 23 annually submit to the governor a report providing the following
- 24 information regarding licensing and regulation under this chapter:
- 25 (1) the number of applications received for each class
- 26 of license under this chapter;
- 27 (2) the number of licenses issued for each class of

- 1 license under this chapter;
- 2 (3) demographic information pertaining to license
- 3 holders;
- 4 (4) a description of any fines imposed on a license
- 5 holder or disciplinary actions taken against a license holder by
- 6 the department; and
- 7 (5) a statement of revenues and expenses of the
- 8 department related to the implementation, administration, and
- 9 enforcement of this chapter.
- 10 SUBCHAPTER D. LICENSING
- 11 Sec. 491.0151. LICENSE REQUIRED. A person must hold a
- 12 license issued by the department under this chapter to operate as a
- 13 cannabis grower, cannabis establishment, cannabis secure
- 14 transporter, or cannabis testing facility.
- 15 Sec. 491.0152. QUALIFICATIONS FOR LICENSURE. The
- 16 commission by rule shall provide for each class of license issued
- 17 under this chapter qualifications for licensure that are
- 18 demonstrably related to the operations authorized and duties
- 19 imposed under that class of license.
- Sec. 491.0153. APPLICATION. (a) A person may apply for an
- 21 initial or renewal license under this chapter by submitting a form
- 22 prescribed by the department along with the application fee in an
- 23 <u>amount set by commission rule.</u>
- 24 (b) The application must indicate the class of license
- 25 sought and include the name and address of the applicant, the name
- 26 and address of each of the applicant's directors, managers, and
- 27 employees, and any other information considered necessary by the

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- 1 department to determine the applicant's eligibility for the
- 2 license.
- 3 Sec. 491.0154. ISSUANCE, RENEWAL, OR DENIAL OF LICENSE.
- 4 (a) The department shall issue or renew a license under this
- 5 chapter only if:
- 6 (1) the department determines the applicant meets the
- 7 qualifications for the class of license sought established under
- 8 Section 491.0152; and
- 9 (2) the applicant is in compliance with any applicable
- 10 local regulations.
- 11 (b) If the department denies the issuance or renewal of a
- 12 license under Subsection (a), the department shall give written
- 13 notice of the grounds for denial to the applicant.
- 14 (c) A license issued or renewed under this section expires
- 15 as determined by commission rule and the department in accordance
- 16 with Section 51.406, Occupations Code.
- 17 Sec. 491.0155. DUTY TO MAINTAIN QUALIFICATIONS. A license
- 18 holder shall maintain compliance at all times with the
- 19 qualifications for the applicable class of license established
- 20 under Section 491.0152.
- Sec. 491.0156. LICENSE SUSPENSION OR REVOCATION. (a) The
- 22 department may at any time suspend or revoke a license issued under
- 23 this chapter if the department determines that the license holder
- 24 has not maintained the qualifications established under Section
- 25 491.0152 or has failed to comply with a duty imposed under this
- 26 chapter.
- 27 (b) The department shall give written notice to a license

- 1 holder of a license suspension or revocation under this section and
- 2 the grounds for the suspension or revocation. The notice must be
- 3 sent by certified mail, return receipt requested.
- 4 (c) After suspending or revoking a license issued under this
- 5 chapter, the department shall notify the Department of Public
- 6 Safety. The public safety director of the Department of Public
- 7 Safety may seize or place under seal all cannabis, cannabis
- 8 products, and cannabis-related drug paraphernalia owned or
- 9 possessed by the license holder. If the license is revoked, a
- 10 disposition may not be made of the seized or sealed cannabis,
- 11 cannabis products, or cannabis-related drug paraphernalia until
- 12 the time for administrative appeal of the order has elapsed or until
- 13 all appeals have been concluded. When a revocation order becomes
- 14 final, all cannabis, cannabis products, and cannabis-related drug
- 15 paraphernalia may be forfeited to the state as provided under
- 16 <u>Subchapter E, Chapter 481.</u>
- 17 (d) Chapter 2001, Government Code, applies to a proceeding
- 18 under this section.
- 19 Sec. 491.0157. CRIMINAL HISTORY BACKGROUND CHECK. (a) In
- 20 addition to satisfying the other requirements provided by
- 21 commission rule under this chapter, an applicant for a license
- 22 under this chapter must submit to the department a complete and
- 23 legible set of fingerprints, on a form prescribed by the
- 24 commission, for the purpose of obtaining criminal history record
- 25 information from the Department of Public Safety and the Federal
- 26 Bureau of Investigation.
- 27 (b) The department may deny a license to an applicant who

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- 1 does not comply with the requirement of Subsection (a). Issuance of
- 2 a license by the department is conditioned on the department
- 3 obtaining the applicant's criminal history record information
- 4 under this section.
- 5 (c) The commission by rule shall establish criteria for
- 6 determining whether a person passes the criminal history background
- 7 check for purposes of this section. The rules adopted under this
- 8 section may not disqualify a person for licensure solely for a
- 9 conviction of an offense that involves the possession of marihuana
- or the delivery of marihuana to a person 18 years of age or older.
- SUBCHAPTER E. DUTIES OF LICENSE HOLDERS
- 12 Sec. 491.0201. DUTIES RELATING TO DISPENSING CANNABIS OR
- 13 CANNABIS PRODUCTS. Before dispensing cannabis or cannabis products
- 14 to an adult, a cannabis establishment must make reasonable efforts
- 15 to verify that:
- 16 (1) the person receiving the cannabis or cannabis
- 17 product is an adult;
- 18 (2) the cannabis or cannabis product complies with
- 19 department testing and labeling rules; and
- 20 (3) the amount dispensed is not greater than the
- 21 amount of cannabis or cannabis product allowed for personal use as
- 22 provided by Section 491.0051.
- Sec. 491.0202. DUTIES RELATING TO SECURITY. (a) A license
- 24 holder shall ensure that the cultivation, processing, sale, or
- 25 display of cannabis, cannabis products, and cannabis-related drug
- 26 paraphernalia is not visible from a public place without the use of
- 27 optical aids or aircraft.

- 1 (b) A license holder may not cultivate, process, store, or
- 2 sell cannabis, cannabis products, or cannabis-related drug
- 3 paraphernalia at a location other than the physical address
- 4 approved by the department for the establishment under the license
- 5 issued to the establishment under this chapter.
- 6 (c) A license holder shall adopt reasonable security
- 7 measures necessary to restrict access to areas where cannabis,
- 8 cannabis products, or cannabis-related drug paraphernalia are
- 9 stored and to prevent theft of cannabis, cannabis products, and
- 10 cannabis-related drug paraphernalia.
- Sec. 491.0203. LICENSE HOLDER OPERATIONS. (a) A license
- 12 holder may not employ or otherwise accept the services of a person
- 13 younger than 21 years of age.
- 14 (b) A cannabis establishment may not sell tobacco products,
- as defined by Section 155.001, Tax Code.
- Sec. 491.0204. MONTHLY SALES REPORT. A cannabis
- 17 establishment shall monthly submit a report to the comptroller
- 18 specifying the amount of cannabis sold, the number of cannabis
- 19 products sold, the number and types of cannabis-related drug
- 20 paraphernalia sold, and the amount of money collected in sales by
- 21 the establishment during the preceding month.
- 22 SUBCHAPTER F. FUNDING FOR REGULATION, OVERSIGHT, TESTING, AND
- 23 QUALITY CONTROL
- Sec. 491.0251. CANNABIS REGULATION ACCOUNT. (a) The
- 25 cannabis regulation account is an account in the general revenue
- 26 fund administered by the department.
- 27 (b) The account consists of:

- 1 (1) money deposited to the credit of the account under
- 2 Section 166.0004, Tax Code; and
- 3 (2) fees deposited to the credit of the account under
- 4 Section 491.0102.
- 5 (c) Money in the account may be appropriated only to the
- 6 department for implementing and administering this chapter.
- 7 Sec. 491.0252. CANNABIS TESTING AND QUALITY CONTROL
- 8 ACCOUNT. (a) The cannabis testing and quality control account is
- 9 an account in the general revenue fund administered by the
- 10 Department of Public Safety.
- 11 (b) The account consists of money deposited to the credit of
- 12 the account under Section 166.0004, Tax Code.
- 13 (c) Money in the account may be appropriated only to the
- 14 Department of Public Safety for monitoring compliance with testing
- 15 and quality control requirements imposed on license holders by this
- 16 chapter or by commission rules adopted under this chapter.
- 17 Sec. 491.0253. CANNABIS ESTABLISHMENT REGULATION AND
- 18 OVERSIGHT LOCAL SHARE ACCOUNT; PAYMENT FROM ACCOUNT. (a) In this
- 19 section:
- 20 (1) "Account" means the <u>cannabis</u> establishment
- 21 regulation and oversight local share account created under this
- 22 section.
- 23 (2) "Fiscal year" means the fiscal year of a
- 24 qualifying local government.
- 25 (3) "Qualifying local government" means a
- 26 municipality or county in which at least one cannabis establishment
- 27 is located during any portion of the applicable fiscal year.

- 1 (b) The cannabis establishment regulation and oversight
- 2 local share account is an account in the general revenue fund
- 3 administered by the comptroller.
- 4 (c) The account consists of money deposited to the credit of
- 5 the account under Section 166.0004, Tax Code.
- 6 (d) Money in the account may be used by the comptroller only
- 7 to make a cannabis establishment regulation assistance payment to a
- 8 qualifying local government in the manner provided by this section.
- 9 (e) To serve the state purpose of ensuring that local
- 10 governments in which cannabis establishments are located may
- 11 effectively participate in the regulation and oversight of those
- 12 establishments, a qualifying local government is entitled to a
- 13 cannabis establishment regulation assistance payment from the
- 14 state for each fiscal year that the local government is a qualifying
- 15 <u>local government.</u>
- (f) Except as provided by Subsection (j), the amount of the
- 17 cannabis establishment regulation assistance payment to which a
- 18 qualifying local government is entitled for a fiscal year is equal
- 19 to the cost incurred by the local government to enforce regulations
- 20 adopted under Subchapter G.
- 21 (g) Not later than April 1 of the year following the end of a
- 22 <u>fiscal year for which a qualifying local government is entitled to a</u>
- 23 cannabis establishment regulation assistance payment, the
- 24 qualifying local government may submit an application to the
- 25 <u>comptroller to receive a cannabis establishment regulation</u>
- 26 assistance payment for that fiscal year. The application must be
- 27 made on a form prescribed by the comptroller. The comptroller may

- 1 require the qualifying local government to submit any information
- 2 the comptroller needs to determine the amount of the cannabis
- 3 establishment regulation assistance payment to which the
- 4 qualifying local government is entitled.
- 5 (h) A qualifying local government that does not submit an
- 6 application to the comptroller by the date prescribed by Subsection
- 7 (g) is not entitled to a cannabis establishment regulation
- 8 assistance payment for the fiscal year for which that deadline
- 9 applies.
- 10 (i) The comptroller shall review each application by a local
- 11 government to determine whether the local government is entitled to
- 12 a cannabis establishment regulation assistance payment. If the
- 13 comptroller determines that the local government is entitled to the
- 14 payment, the comptroller shall remit the payment using available
- 15 money in the account to the qualifying local government not later
- 16 than the 30th day after the date the application for the payment is
- 17 made.
- 18 (j) If at the time a cannabis establishment regulation
- 19 assistance payment must be remitted to a qualifying local
- 20 government under Subsection (i) the comptroller determines the
- 21 available amount in the account is insufficient to make the
- 22 payment, the comptroller may reduce the amount of the payment to the
- 23 qualifying local government. If more than one payment must be
- 24 remitted at a time when the available amount in the account is
- 25 <u>insufficient to make those payments</u>, the comptroller shall make
- 26 reduced payments to each qualifying local government. The
- 27 comptroller shall allocate the reductions in the amount of the

- 1 payments in a manner that is proportionate to the number of cannabis
- 2 establishments in each qualifying local government.
- 3 (k) The comptroller shall adopt rules necessary to
- 4 implement this section.
- 5 SUBCHAPTER G. LOCAL REGULATION AND OVERSIGHT
- 6 Sec. 491.0301. DEFINITION. In this subchapter, "health
- 7 authority" has the meaning assigned by Section 431.002.
- 8 Sec. 491.0302. PROHIBITED LOCAL REGULATION. A political
- 9 subdivision of this state may not enact, adopt, or enforce a rule,
- 10 ordinance, order, resolution, or other regulation that prohibits or
- 11 unreasonably restricts the cultivation, production, processing,
- 12 dispensing, transportation, or possession of cannabis or cannabis
- 13 products or the operation of a cannabis grower, cannabis
- 14 establishment, cannabis secure transporter, or cannabis testing
- 15 facility as authorized by this chapter.
- Sec. 491.0303. PERMISSIBLE LOCAL REGULATION. A political
- 17 subdivision may adopt regulations consistent with this chapter
- 18 governing the hours of operation, location, manner of conducting
- 19 business, and number of cannabis growers, cannabis establishments,
- 20 or cannabis testing facilities.
- Sec. 491.0304. PUBLIC HEALTH INSPECTIONS. A health
- 22 <u>authority may</u>, on presenting appropriate credentials to the license
- 23 <u>holder or employee of the cannabis establishment:</u>
- 24 (1) enter at reasonable times the premises of a
- 25 cannabis establishment;
- 26 (2) enter a vehicle being used to transport cannabis;
- 27 or

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- 1 (3) inspect at reasonable times, within reasonable
- 2 limits, and in a reasonable manner, the establishment or vehicle
- 3 and all equipment, finished and unfinished materials, containers,
- 4 and labeling of any item.
- 5 Sec. 491.0305. COMPLAINTS. (a) A political subdivision or
- 6 health authority shall maintain a record of any complaints made to
- 7 the political subdivision or health authority regarding the
- 8 operations of a cannabis establishment.
- 9 (b) A political subdivision or health authority shall
- 10 investigate a complaint or refer the complaint to the department,
- 11 as appropriate.
- 12 SUBCHAPTER H. SALE OR DISTRIBUTION OF CANNABIS OR CANNABIS PRODUCT
- TO MINORS PROHIBITED
- Sec. 491.0351. DEFINITION. In this subchapter, "minor"
- 15 means a person younger than 21 years of age.
- Sec. 491.0352. SALE OR DISTRIBUTION OF CANNABIS OR CANNABIS
- 17 PRODUCT TO MINORS PROHIBITED; PROOF OF AGE REQUIRED. (a) A person
- 18 commits an offense if the person, under the authority of this
- 19 chapter:
- 20 (1) sells, gives, or causes to be sold or given
- 21 cannabis or cannabis products to a minor; or
- 22 (2) sells, gives, or causes to be sold or given
- 23 cannabis or cannabis products to another person who intends to
- 24 deliver the cannabis or cannabis products to a minor.
- 25 (b) If an offense under this section occurs in connection
- 26 with a sale by an employee of the owner of a cannabis establishment,
- 27 the employee is criminally responsible for the offense and is

- 1 <u>subject to prosecution.</u>
- 2 (c) An offense under this section is a Class C misdemeanor.
- 3 (d) It is a defense to prosecution under Subsection (a)(1)
- 4 that the person to whom the cannabis or cannabis products were sold
- 5 or given presented to the defendant apparently valid proof of
- 6 identification.
- 7 (e) A proof of identification satisfies the requirements of
- 8 Subsection (d) if it contains a physical description and photograph
- 9 consistent with the person's appearance, purports to establish that
- 10 the person is 21 years of age or older, and was issued by a
- 11 governmental agency. The proof of identification may include a
- 12 driver's license issued by this state or another state, a passport,
- 13 or an identification card issued by a state or the federal
- 14 government.
- 15 SECTION 2.02. Subchapter C, Chapter 42, Human Resources
- 16 Code, is amended by adding Section 42.069 to read as follows:
- 17 Sec. 42.069. CHILD-CARE SERVICES PROGRAM SUPPORT ACCOUNT.
- 18 (a) The child-care services program support account is an account
- 19 in the general revenue fund administered by the department.
- 20 (b) The account consists of money deposited to the account
- 21 under Section 166.0004, Tax Code.
- (c) Money in the account may be appropriated only to the
- 23 department for the purpose of increasing subsidy funding for the
- 24 child-care services program.
- 25 SECTION 2.03. Subtitle E, Title 2, Tax Code, is amended by
- 26 adding Chapter 166 to read as follows:

- 1 CHAPTER 166. TAX ON CANNABIS AND RELATED PRODUCTS
- 2 Sec. 166.0001. DEFINITIONS. In this chapter, "cannabis"
- 3 and "cannabis product" have the meanings assigned by Section
- 4 491.0001, Health and Safety Code.
- 5 Sec. 166.0002. CANNABIS SALES TAX. (a) A tax is imposed on
- 6 each sale in this state of cannabis and cannabis products.
- 7 (b) The tax rate is 10 percent of the sales price of cannabis
- 8 or a cannabis product.
- 9 Sec. 166.0003. APPLICATION OF OTHER PROVISIONS OF CODE.
- 10 (a) The tax imposed under this chapter is in addition to the taxes
- 11 imposed under Chapter 151.
- 12 (b) Except as provided by this chapter:
- 13 <u>(1) the tax imposed under this chapter is</u>
- 14 administered, imposed, collected, and enforced in the same manner
- 15 as the taxes under Chapter 151 are administered, imposed,
- 16 <u>collected</u>, and enforced; and
- 17 (2) the provisions of Chapter 151 applicable to the
- 18 sales tax imposed under Subchapter C, Chapter 151, apply to the tax
- 19 imposed under this chapter.
- Sec. 166.0004. DISPOSITION OF PROCEEDS. The comptroller
- 21 shall deposit the proceeds from the tax imposed under this chapter
- 22 as follows:
- 23 (1) 10 percent to the credit of the cannabis
- 24 regulation account under Section 491.0251, Health and Safety Code;
- 25 (2) 10 percent to the credit of the cannabis testing
- 26 and quality control account under Section 491.0252, Health and
- 27 Safety Code;

- 1 (3) 20 percent to the credit of the cannabis
- 2 establishment regulation and oversight local share account under
- 3 Section 491.0253, Health and Safety Code; and
- 4 (4) the remainder to the credit of the child-care
- 5 services program support account under Section 42.069, Human
- 6 Resources Code.
- 7 ARTICLE 3. EXPUNCTION
- 8 SECTION 3.01. Chapter 55, Code of Criminal Procedure, is
- 9 amended by adding Article 55.012 to read as follows:
- 10 Art. 55.012. EXPUNCTION OF ARREST RECORDS AND FILES FOR
- 11 CERTAIN MARIHUANA OR CANNABIS OFFENSES. (a) This article applies
- 12 only to an offense under Section 481.116 or 481.121, Health and
- 13 Safety Code, that involved only conduct that would have been
- 14 <u>authorized under Section 491.0051 of that code if that conduct had</u>
- occurred on or after September 1, 2023.
- 16 (b) A person who has been placed under a custodial or
- 17 noncustodial arrest for an offense described by Subsection (b) that
- 18 was committed before September 1, 2023, is entitled to the
- 19 expunction of all records and files related to the arrest,
- 20 including, as applicable, any records and files related to a
- 21 conviction of the offense, if:
- 22 (1) the person is convicted of or placed on deferred
- 23 adjudication community supervision under Subchapter C, Chapter
- 24 42A, for the offense for which the person was arrested; and
- 25 (2) as applicable:
- 26 (A) the person's sentence, including any term of
- 27 confinement or period of community supervision imposed and payment

- 1 of all fines and costs imposed, is finally discharged; or
- 2 (B) the person received a dismissal and discharge
- 3 under Article 42A.111 for the offense.
- 4 (c) The person must submit an ex parte petition for
- 5 expunction to the court that convicted the person or placed the
- 6 person on deferred adjudication community supervision. The
- 7 petition must be verified and must contain the information
- 8 described by Section 2(b), Article 55.02.
- 9 (d) If the court finds that the petitioner is entitled to
- 10 expunction of the records and files that are the subject of the
- 11 petition, the court shall enter an order directing expunction in a
- 12 manner consistent with the procedures described by Section 1a,
- 13 Article 55.02.
- 14 (e) Notwithstanding any other law, the law enforcement
- 15 agency, the prosecuting attorney responsible for investigating the
- 16 offense, and the clerk of the applicable court may retain the
- 17 records and files relating to the arrest for the offense, including
- 18 any records and files related to a conviction of the offense, to be
- 19 used only:
- 20 (1) for the investigation or prosecution of another
- 21 offense arising out of the same transaction for which the person was
- 22 arrested; or
- 23 (2) by the office of the governor in determining
- 24 whether to issue a pardon or commute a sentence.
- 25 (f) The records and files for which an order of expunction
- 26 has been issued under this article are not open for inspection by
- 27 anyone, except that the records and files are open for inspection by

- 1 the person who is the subject of the order or for the purposes
- 2 described by Subsection (e).
- 3 ARTICLE 4. CONFORMING CHANGES
- 4 SECTION 4.01. Section 122.103(c), Agriculture Code, is 5 amended to read as follows:
- (c) A qualified applicant who along with the application submits proof to the department that the applicant holds a license under Chapter 487 or 491, Health and Safety Code, is not required to pay an application fee, and the department shall issue the license

SECTION 4.02. Section 109.005(a), Business & Commerce Code,

- 10 to the applicant within the time prescribed by Subsection (b).
- 12 is amended to read as follows:
- 13 (a) A business entity may not publish any criminal record 14 information in the business entity's possession with respect to
- 15 which the business entity has knowledge or has received notice
- 16 that:

11

- 17 (1) an order of expunction has been issued under
- 18 Chapter 55 [Article 55.02], Code of Criminal Procedure; or
- 19 (2) an order of nondisclosure of criminal history
- 20 record information has been issued under Subchapter E-1, Chapter
- 21 411, Government Code.
- SECTION 4.03. Article 55.011(b), Code of Criminal
- 23 Procedure, is amended to read as follows:
- 24 (b) A close relative of a deceased person who, if not
- 25 deceased, would be entitled to expunction of records and files
- 26 under this chapter [Article 55.01] may file on behalf of the
- 27 deceased person an ex parte petition for expunction under Section 2

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- 1 or 2a, Article 55.02, or Article 55.012, as applicable. If the
- 2 court finds that the deceased person would be entitled to
- 3 expunction of any record or file that is the subject of the
- 4 petition, the court shall enter an order directing expunction.
- 5 SECTION 4.04. Article 102.006(b), Code of Criminal
- 6 Procedure, is amended to read as follows:
- 7 (b) The fees under Subsection (a) or the fee under
- 8 Subsection (a-1), as applicable, shall be waived if:
- 9 (1) the petitioner seeks expunction of a criminal
- 10 record that relates to an arrest for an offense of which the person
- 11 was acquitted, other than an acquittal for an offense described by
- 12 Article 55.01(c), and the petition for expunction is filed not
- 13 later than the 30th day after the date of the acquittal; or
- 14 (2) the petitioner is entitled to expunction under
- 15 Article 55.012.
- SECTION 4.05. Section 411.0835, Government Code, is amended
- 17 to read as follows:
- 18 Sec. 411.0835. PROHIBITION AGAINST DISSEMINATION TO
- 19 CERTAIN PRIVATE ENTITIES. If the department receives information
- 20 indicating that a private entity that purchases criminal history
- 21 record information from the department has been found by a court to
- 22 have committed three or more violations of Section 552.1425 by
- 23 compiling or disseminating information with respect to which an
- 24 order of expunction has been issued under Chapter 55 [Article
- 25 55.02], Code of Criminal Procedure, or an order of nondisclosure of
- 26 criminal history record information has been issued under
- 27 Subchapter E-1, the department may not release any criminal history

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- 1 record information to that entity until the first anniversary of
- 2 the date of the most recent violation.
- 3 SECTION 4.06. Section 411.0851(a), Government Code, is
- 4 amended to read as follows:
- 5 (a) A private entity that compiles and disseminates for
- 6 compensation criminal history record information shall destroy and
- 7 may not disseminate any information in the possession of the entity
- 8 with respect to which the entity has received notice that:
- 9 (1) an order of expunction has been issued under
- 10 Chapter 55 [Article 55.02], Code of Criminal Procedure; or
- 11 (2) an order of nondisclosure of criminal history
- 12 record information has been issued under Subchapter E-1.
- SECTION 4.07. Section 411.0891(a), Government Code, is
- 14 amended to read as follows:
- 15 (a) Subject to Section 411.087, the department is
- 16 authorized to obtain and use criminal history record information
- 17 maintained by the Federal Bureau of Investigation or the department
- 18 that relates to a person who:
- 19 (1) is an applicant for or holds a registration issued
- 20 by the director under Subchapter C, Chapter 481, Health and Safety
- 21 Code, that authorizes the person to manufacture, distribute,
- 22 analyze, or conduct research with a controlled substance;
- 23 (2) is an applicant for or holds a registration issued
- 24 by the department under Chapter 487, Health and Safety Code, to be a
- 25 director, manager, or employee of a dispensing organization, as
- 26 defined by Section 487.001, Health and Safety Code;
- 27 (2-a) is an applicant for or holds a license issued

- 1 under Chapter 491, Health and Safety Code, to be a cannabis grower,
- 2 cannabis establishment, cannabis secure transporter, or cannabis
- 3 testing facility, as defined by Section 491.0001, Health and Safety
- 4 Code;
- 5 (3) is an applicant for or holds an authorization
- 6 issued by the department under Section 521.2476, Transportation
- 7 Code, to do business in this state as a vendor of ignition interlock
- 8 devices;
- 9 (4) is an applicant for or holds certification by the
- 10 department as an inspection station or an inspector under
- 11 Subchapter G, Chapter 548, Transportation Code, holds an inspection
- 12 station or inspector certificate issued under that subchapter, or
- 13 is the owner of an inspection station operating under that chapter;
- 14 or
- 15 (5) is an applicant for or holds a certificate of
- 16 registration issued by the department under Chapter 1956,
- 17 Occupations Code, to act as a metal recycling entity.
- SECTION 4.08. Section 411.151(b), Government Code, is
- 19 amended to read as follows:
- 20 (b) A person may petition for the expunction of a DNA record
- 21 under the procedures established under Article 55.02, Code of
- 22 Criminal Procedure, if the person is entitled to the expunction of
- 23 records relating to the offense to which the DNA record is related
- 24 under Chapter 55 [Article 55.01], Code of Criminal Procedure.
- 25 SECTION 4.09. Section 552.1425(a), Government Code, is
- 26 amended to read as follows:
- 27 (a) A private entity that compiles and disseminates for

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- 1 compensation criminal history record information may not compile or
- 2 disseminate information with respect to which the entity has
- 3 received notice that:
- 4 (1) an order of expunction has been issued under
- 5 Chapter 55 [Article 55.02], Code of Criminal Procedure; or
- 6 (2) an order of nondisclosure of criminal history
- 7 record information has been issued under Subchapter E-1, Chapter
- 8 411.
- 9 SECTION 4.10. Section 443.202(a), Health and Safety Code,
- 10 is amended to read as follows:
- 11 (a) This section does not apply to low-THC cannabis
- 12 regulated under Chapter 487 or cannabis regulated under Chapter
- 13 491.
- SECTION 4.11. Section 443.2025(a), Health and Safety Code,
- 15 is amended to read as follows:
- 16 (a) This section does not apply to low-THC cannabis
- 17 regulated under Chapter 487 or cannabis regulated under Chapter
- 18 491.
- 19 SECTION 4.12. Section 481.062, Health and Safety Code, is
- 20 amended to read as follows:
- Sec. 481.062. EXEMPTIONS. (a) The following persons are
- 22 not required to register and may possess a controlled substance
- 23 under this chapter [without registering with the Federal Drug
- 24 Enforcement Administration]:
- 25 (1) an agent or employee of a <u>registered</u> manufacturer,
- 26 distributor, analyzer, or dispenser of the controlled substance
- 27 [who is registered with the Federal Drug Enforcement Administration

- 1 and] acting in the usual course of business or employment;
- 2 (2) a common or contract carrier, a warehouseman, or
- 3 an employee of a carrier or warehouseman whose possession of the
- 4 controlled substance is in the usual course of business or
- 5 employment;
- 6 (3) an ultimate user or a person in possession of the
- 7 controlled substance under a lawful order of a practitioner or in
- 8 lawful possession of the controlled substance if it is listed in
- 9 Schedule V;
- 10 (4) an officer or employee of this state, another
- 11 state, a political subdivision of this state or another state, or
- 12 the United States who is lawfully engaged in the enforcement of a
- 13 law relating to a controlled substance or drug or to a customs law
- 14 and authorized to possess the controlled substance in the discharge
- 15 of the person's official duties;
- 16 (5) if the substance is tetrahydrocannabinol or one of
- 17 its derivatives:
- 18 (A) a Department of State Health Services
- 19 official, a medical school researcher, or a research program
- 20 participant possessing the substance as authorized under
- 21 Subchapter G; or
- 22 (B) a practitioner or an ultimate user possessing
- 23 the substance as a participant in a federally approved therapeutic
- 24 research program that the commissioner has reviewed and found, in
- 25 writing, to contain a medically responsible research protocol; [or]
- 26 (6) a dispensing organization licensed under Chapter
- 27 487 that possesses low-THC cannabis;

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- 1 (7) a cannabis grower, cannabis establishment,
- 2 cannabis secure transporter, or cannabis testing facility licensed
- 3 under Chapter 491 that possesses cannabis or cannabis products; or
- 4 (8) a person who possesses cannabis or cannabis
- 5 products in accordance with Chapter 491.
- 6 (b) In this section, "cannabis" and "cannabis product" have
- 7 the meanings assigned to those terms by Section 491.0001.
- 8 SECTION 4.13. Section 481.111, Health and Safety Code, is
- 9 amended by adding Subsections (g) and (h) to read as follows:
- 10 (g) Sections 481.113, 481.116, 481.120, 481.121, and
- 11 481.125 do not apply to a person who engages in the acquisition,
- 12 possession, production, processing, cultivation, delivery,
- 13 transportation, disposal, transfer, or use of a raw material used
- 14 in or by-product created by the production or cultivation of
- 15 cannabis or cannabis products if the conduct is expressly
- authorized by Subchapter B, Chapter 491.
- 17 (h) For purposes of Subsection (g), "cannabis" and
- 18 "cannabis product" have the meanings assigned to those terms by
- 19 Section 491.0001.
- SECTION 4.14. Section 551.004, Occupations Code, is amended
- 21 by amending Subsection (a) and adding Subsection (a-1) to read as
- 22 follows:
- 23 (a) This subtitle does not apply to:
- 24 (1) a practitioner licensed by the appropriate state
- 25 board who supplies a patient of the practitioner with a drug in a
- 26 manner authorized by state or federal law and who does not operate a
- 27 pharmacy for the retailing of prescription drugs;

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- 1 (2) a member of the faculty of a college of pharmacy
- 2 recognized by the board who is a pharmacist and who performs the
- 3 pharmacist's services only for the benefit of the college;
- 4 (3) a person who procures prescription drugs for
- 5 lawful research, teaching, or testing and not for resale;
- 6 (4) a home and community support services agency that
- 7 possesses a dangerous drug as authorized by Section 142.0061,
- 8 142.0062, or 142.0063, Health and Safety Code; [or]
- 9 (5) a dispensing organization[, as defined by Section
- 10 487.001, Health and Safety Code, that cultivates, processes, and
- 11 dispenses low-THC cannabis, as authorized by Chapter 487, Health
- 12 and Safety Code, to a patient listed in the compassionate-use
- 13 registry established under that chapter;
- 14 <u>(6) a cannabis grower,</u> cannabis establishment,
- 15 <u>cannabis secure transporter, or cannabis testing facility licensed</u>
- 16 under Chapter 491, Health and Safety Code, that cultivates,
- 17 manufactures, processes, distributes, delivers sells, tests,
- 18 transports, or dispenses cannabis or a cannabis product as
- 19 authorized by that chapter; or
- 20 <u>(7) a person who transfers cannabis without</u>
- 21 remuneration as authorized by Section 491.0051, Health and Safety
- 22 <u>Code</u>.
- 23 <u>(a-1) For purposes of this section:</u>
- (1) "Cannabis," "cannabis establishment," "cannabis
- 25 grower," "cannabis product," "cannabis secure transporter," and
- 26 "cannabis testing facility" have the meanings assigned by Section
- 27 491.0001, Health and Safety Code.

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- 1 (2) "Dispensing organization" and "low-THC cannabis"
- 2 have the meanings assigned by Section 487.001, Health and Safety
- 3 Code.
- 4 SECTION 4.15. Section 151.313(c), Tax Code, is amended to
- 5 read as follows:
- 6 (c) A product is a drug or medicine for purposes of this
- 7 section if the product:
- 8 (1) is intended for use in the diagnosis, cure,
- 9 mitigation, treatment, or prevention of disease, illness, injury,
- 10 or pain;
- 11 (2) is applied to the human body or is a product that a
- 12 human ingests or inhales;
- 13 (3) is not an appliance or device; [and]
- 14 (4) is not food; and
- 15 (5) is not cannabis or a cannabis product, as those
- 16 terms are defined by Section 491.0001, Health and Safety Code.
- 17 SECTION 4.16. Section 151.314, Tax Code, is amended by
- 18 adding Subsection (i) to read as follows:
- (i) The exemption provided by Subsection (a) does not apply
- 20 to a cannabis product, as defined by Section 491.0001, Health and
- 21 Safety Code.
- SECTION 4.17. Section 151.316, Tax Code, is amended by
- 23 adding Subsection (e) to read as follows:
- (e) The exemption provided by Subsection (a)(5) does not
- 25 apply to cannabis, as defined by Section 491.0001, Health and
- 26 Safety Code.
- 27 ARTICLE 5. TRANSITION; EFFECTIVE DATE

- 1 SECTION 5.01. (a) Not later than July 1, 2024, the Texas
- 2 Commission of Licensing and Regulation shall adopt rules as
- 3 required to implement, administer, and enforce Chapter 491, Health
- 4 and Safety Code, as added by this Act.
- 5 (b) Not later than November 1, 2024, the Texas Department of
- 6 Licensing and Regulation shall begin licensing cannabis growers,
- 7 cannabis establishments, cannabis secure transporters, and
- 8 cannabis testing facilities in accordance with Chapter 491, Health
- 9 and Safety Code, as added by this Act, provided that the applicants
- 10 for a license have met all requirements for approval under Chapter
- 11 491, Health and Safety Code, as added by this Act.
- 12 SECTION 5.02. The changes in law made by this Act do not
- 13 affect tax liability accruing before the effective date of this
- 14 Act. That liability continues in effect as if this Act had not been
- 15 enacted, and the former law is continued in effect for the
- 16 collection of taxes due and for civil and criminal enforcement of
- 17 the liability for those taxes.
- 18 SECTION 5.03. Article 55.012, Code of Criminal Procedure,
- 19 as added by this Act, applies to an expunction of arrest records and
- 20 files relating to an offense that was committed before the
- 21 effective date of this Act.
- 22 SECTION 5.04. This Act takes effect September 1, 2023.