Noble (Senate Sponsor - Sparks) H.B. No. 3462 1-1 1-2 1-3 (In the Senate - Received from the House May 8, 2023; May 10, 2023, read first time and referred to Committee on Health & Human Services; May 18, 2023, reported adversely, with favorable Committee Substitute by the following vote: Yeas 8, Nays 0; 1-4 1-5 1-6 May 18, 2023, sent to printer.)

1-7 COMMITTEE VOTE

1-8		Yea	Nay	Absent	PNV
1-9	Kolkhorst	Х	-		
1-10	Perry	Х			
1-11	Blanco	Х			
1-12	Hall	Х			
1-13	Hancock	Х			
1-14	Hughes			X	
1-15	LaMantia	Х			
1-16	Miles	Х			
1-17	Sparks	X			

COMMITTEE SUBSTITUTE FOR H.B. No. 3462 1-18

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By: Hall

1-19 A BILL TO BE ENTITLED 1-20 AN ACT

> relating to the consolidation of ombudsman programs administered by the Health and Human Services Commission.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. The heading to Subchapter Government Code, is amended to read as follows: Y, Chapter

SUBCHAPTER Y.  $\underline{\text{COMMISSION}}$  OMBUDSMAN  $\underline{\text{PRO}}$ GRAMS [FOR THE DEPARTMENT OF FAMILY AND PROTECTIVE SERVICES]

Section 531.991(2), Government Code, as amended SECTION 2. by Chapter 906 (S.B. 213), Acts of the 85th Legislature, Regular Session, 2017, is reenacted and amended to read as follows:

(2) "Ombudsman" means the individual appointed as the ombudsman for an ombudsman program [the Department of Family and Protective Services].

SECTION 3. Section 531.991, Government Code, is amended by adding Subdivision (3) to read as follows:

(3) "Ombudsman program" means an ombudadministered by the commission under this subchapter. an ombudsman program

SECTION 4. Subchapter Y, Chapter 531, Government Code, is amended by adding Section 531.9912 to read as follows:

Sec. 531.9912. ESTABLISHMENT OF OMBUDSMAN PROGRAMS. The establish executive commissioner shall the following programs:

the health and human services office of ombudsman in accordance with Section 531.9915;

(2) the ombudsman for children and youth in foster care in accordance with Section 531.9931;

(3) the ombudsman for managed care assistance in

accordance with Section 531.9932;

(4) the ombudsman for behavioral health access to care in accordance with Section 531.9933; and

(5) the ombudsman for individuals with an intellectual or developmental disability in accordance with Section 531.9934.

SECTION 5. Section 531.0171, Government Code, transferred to Subchapter Y, Chapter 531, Government Code, redesignated as Section 531.9915, Government Code, to read as follows:

1-57 Sec. 531.9915 [531.0171]. OFFICE OF OMBUDSMAN. 1-58 executive commissioner shall establish the commission's office of 1-59 the ombudsman with authority and responsibility over the health and 1-60 human services system in performing the following functions:

c.S.H.B. No. 3462 providing dispute resolution services for the (1)health and human services system;

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(2) performing consumer protection and advocacy functions related to health and human services, including assisting a consumer or other interested person with:

(A) raising a matter within the health and human services system that the person feels is being ignored; and

(B) obtaining information regarding a complaint; and

(3) collecting inquiry and complaint data related to the health and human services system.

(b) The office of the ombudsman does not have the authority to provide a separate process for resolving complaints or appeals.

(c) The executive commissioner shall develop a standard process for tracking and reporting received inquiries complaints within the health and human services system. process must provide for the centralized tracking of inquiries and complaints submitted to field, regional, or other local health and human services system offices.

(d) Using the process developed under Subsection (c), the office of the ombudsman shall collect inquiry and complaint data from all offices, agencies, divisions, and other entities within the health and human services system. To assist with the collection of data under this subsection, the office may access any system or process for recording inquiries and complaints used or maintained within the health and human services system.

SECTION 6. Section 531.992, Government Code, as amended by Chapter 906 (S.B. 213), Acts of the 85th Legislature, Regular Session, 2017, is reenacted and amended to read as follows:

Sec. 531.992. APPOINTMENT OF OMBUDSMAN [FOR THE DEPARTMENT FAMILY AND PROTECTIVE SERVICES]. [(a)] The executive commissioner [governor] shall appoint an ombudsman for each ombudsman program [the Department of Family and Protective Services] to serve at the will of the executive commissioner

[(b) The ombudsman is administratively attached to the office of the ombudsman for the commission.

[(c) Subject to the appropriation of money for that purpose, ombudsman may employ staff to assist the ombudsman in performing the ombudsman's duties under this subchapter.

[(d) The ombudsman may not use the name or any logo of the department on any forms or other materials produced and distributed by the ombudsman.

SECTION 7. Section 531.9921, Government Code, as added by Chapter 906 (S.B. 213), Acts of the 85th Legislature, Regular Session, 2017, is reenacted and amended to read as follows:

Sec. 531.9921. CONFLICT OF INTEREST. A person may not serve as ombudsman in an ombudsman program if the person or the person's spouse:

(1)is employed by or participates in the management of a business entity or other organization receiving funds from the commission [department];

(2) owns or controls, directly or indirectly, any interest in a business entity or other organization receiving funds

from the  $\frac{\text{commission}}{(3)}$  [department]; or (3) is required to register as a lobbyist under Chapter 305 because of the person's activities for compensation on behalf of a profession related to the operation of the commission [department].

SECTION 8. Section 531.993, Government Code, as amended by Chapter 906 (S.B. 213), Acts of the 85th Legislature, Regular Session, 2017, is reenacted and amended to read as follows:

Sec. 531.993. DUTIES OF OMBUDSMAN. (a)  $\underline{An}$  [The] ombudsman

serves as <u>an impartial</u> [<u>a neutral</u>] party in assisting:
(1) children and youth in the conservatorship of the department with complaints regarding issues within the authority of the <u>commission or</u> department, as applicable [or another health and human services agency]; and

(2) persons with a complaint against the <u>commission</u>

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C.S.H.B. No. 3462
[\frac{department}{department}] regarding case-specific activities of the programs within the health and human services system [\frac{department}{department}]
including adult protective services, child protective services,
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licensing, and statewide intake]. (b) An [The] ombudsman shall:

develop and implement statewide procedures to:

receive complaints from: (A)

(i) children youth and conservatorship of the  $\overline{\text{dep}}$  artment; and

(ii) other persons with a complaint against program within the health and human services system department];

(B) review complaints filed with [<del>the</del>] an

ombudsman and take appropriate action, including:

(i) conducting an investigation into individual complaints that allege violations of <u>commission or</u> department <u>procedures or policies</u> [or agency procedure or policy] or other violations; and

(ii) referring to the commission or department [or agency management] for resolution any trends or systemic issues identified in complaints;

(C) provide any necessary assistance to:

 $\overline{(i)}$  children and youth  $\overline{i}n$  the the department in making complaints and conservatorship of reporting allegations of abuse, [ex] neglect, or exploitation under Chapter 48, Human Resources Code [to the department]; and (ii) any other person in making complaints

against a program within the health and human services system or reporting allegations of abuse, neglect, or exploitation under Chapter 48, Human Resources Code;

 $\overline{(D)}$ maintain the confidentiality of:

(i) an [the] ombudsman's communications and

records;

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records of another person that have (ii) been provided to an [the] ombudsman; and

(iii) communications of another person with an [the] ombudsman; and

(E) ensure that [the department and] any person [or a child or youth in the conservatorship of the department] who files a complaint with an [the] ombudsman is [are] informed of the results of the ombudsman's investigation of the complaint, including whether the ombudsman was able to substantiate the [person's, child's, or youth's] complaint;

(2) collaborate with the <u>commission</u> [department] to develop and implement an annual outreach plan to promote awareness of the ombudsman <u>programs</u> among the public[, children] and stakeholders [youth in the conservatorship of the department, family members and caretakers of those children, and facilities licensed by the department and | that includes:

(A) how an ombudsman [<del>the office</del>] contacted;

> (B) the purpose of <u>an ombudsman</u> [the office]; and (C) the services an ombudsman [the office]

provides;

issue and file with the commission or department, as [and any] applicable, [health and human services agency] a report that contains an [the] ombudsman's final determination regarding a complaint and any recommended corrective actions to be taken as a result of the complaint;

(4) establish a secure form of communication with any individual who files a complaint with an [the] ombudsman;

(5) collaborate with the <u>commission or</u> department, as <u>applicable</u>, to identify consequences for any retaliatory action related to a complaint filed with <u>an</u> [the] ombudsman, in accordance with Section 531.997 [40.0041(g), Human Resources Code]; and

(6) monitor and evaluate the [department's] corrective

actions taken in response to a recommendation by an ombudsman.

(c) An [The] ombudsman's final determination in a report

C.S.H.B. No. 3462

described by Subsection (b)(3) must include a determination of whether there was wrongdoing or negligence by the  $\underline{\text{commission or}}$ department or an agent of the commission or department or whether the complaint was frivolous or [and] without merit. If the ombudsman determines there was wrongdoing or negligence, the ombudsman shall recommend corrective actions to be taken by the commission or department.

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(c-1) The department and the commission shall provide written notice to an ombudsman on whether the department or commission adopted or rejected the ombudsman's recommended corrective action. If the department or commission rejects a recommended corrective action, the department or commission shall include in the notice the reason for the rejection.

(d) An [The] ombudsman may attend any judicial proceeding

related to a complaint filed with the <a href="mailto:ombudsman program">ombudsman program</a> [office].

SECTION 9. Section 531.9931, Government Code, as added by Chapter 906 (S.B. 213), Acts of the 85th Legislature, Regular Session, 2017, is reenacted and amended to read as follows:

Sec. 531.9931. [DIVISION OF] OMBUDSMAN FOR CHILDREN AND YOUTH IN FOSTER CARE. (a) The commission shall establish an ombudsman program to provide support and information services to children and youth in foster care.

(b) An [The division of the] ombudsman appointed under this section shall [for children and youth in foster care is created within the office of the ombudsman for the purpose of]:

(1) receive [receiving] complaints from children and youth in the conservatorship of the department as provided under Section 531.993(b)(1)(A)(i) [531.993(a)(1)];

(2) <u>inform</u> [informing] children and youth in the conservatorship of the department who file a complaint under this subchapter about the result of  $\underline{an}$  [the] ombudsman's investigation of the complaint, including whether the ombudsman was able to substantiate the child's or youth's complaint; and

(3) <u>collaborate</u> [<del>collaborating</del>] with the department to develop an outreach plan for children and youth in the conservatorship of the department to promote awareness of the the ombudsman program.

[(b) If a child or youth in the conservatorship of the department contacts the ombudsman by telephone call to report a complaint under this subchapter, the call shall be transferred directly to a person employed by the division of the ombudsman created under this section.

SECTION 10. Section 531.0213, Government Code, is transferred to Subchapter Y, Chapter 531, Government Code, redesignated as Section 531.9932, Government Code, and amended to read as follows:

Sec. 531.9932 [531.0213]. OMBUDSMAN FOR MANAGED CARE ASSISTANCE [SUPPORT SERVICES FOR MEDICALD RECIPIENTS]. (a) The commission shall establish an ombudsman program to provide support and information services to a person enrolled in or applying for Medicaid coverage who experiences barriers to receiving health care services.

(b) An ombudsman appointed under this section [The commission] shall give emphasis to assisting a person with an urgent or immediate medical or support need.

(c) [(b-1)] The commission shall provide support and information services required by this section through a network of entities coordinated by the commission's [office of the] ombudsman program [or other division of the commission designated by executive commissioner] and composed of:

(1) the commission's [office of the] ombudsman program or other division of the commission designated by the executive commissioner to coordinate the network;

(2) the office of the state long-term care ombudsman required under Subchapter F, Chapter 101A, Human Resources Code;
(3) the division within the commission responsible for

oversight of Medicaid managed care contracts;

(4)area agencies on aging;

aging and disability resource centers established

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C.S.H.B. No. 3462
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under the Aging and Disability Resource Center initiative funded in part by the federal Administration on Aging and the Centers for Medicare and Medicaid Services; and

- the executive commissioner (6) any other entity determines appropriate[, including nonprofit organizations with which the commission contracts under Subsection (c)].
- [(c) The commission may provide support and services by contracting with nonprofit organizations that are not involved in providing health care, health insurance, or health benefits.
- (d) As a part of the support and information services required by this section, the <a href="mailto:ombudsman program">ombudsman program</a> [commission] shall:
- (1) operate statewide toll-free assistance a telephone number that includes relay services for persons with speech or hearing disabilities and assistance for persons who speak Spanish;
- intervene promptly with the state Medicaid office, managed care organizations and providers, and any other appropriate entity on behalf of a person who has an urgent need for medical services;
- (3) assist a person who is experiencing barriers in the Medicaid application and enrollment process and refer the person for further assistance if appropriate;
  - (4)educate persons so that they:
    - (A)
- understand the concept of managed care; understand their rights under Medicaid, (B) including grievance and appeal procedures; and
  - (C) are able to advocate for themselves;
- [collect and maintain statistical information on a (5) basis regarding calls received by the assistance lines and regional publish quarterly reports that:
  - list the number of calls received by region;  $[\frac{A}{A}]$
  - [(B) identify trends in delivery and access

problems;

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(C) identify recurring barriers in the Medicaid

system; and

[(D) indicate other problems identified with

Medicaid managed care;

 $[\frac{6}{6}]$  assist the state Medicaid office and managed care organizations and providers in identifying and correcting problems, including site visits to affected regions if necessary;

(6) (7) meet the needs of all current and future Medicaid managed care recipients, including children receiving dental benefits [and other recipients receiving benefits, under the:

[(A) STAR Medicaid managed care program; [(B) STAR + PLUS Medicaid managed care program, Texas Dual Eligibles Integrated Care Demonstration Project provided under that program;
[(C) STAR Kids managed care program established

33.00253; and

[(D) STAR Health program];
(7) [(8)] incorporate support services for children enrolled in the child health plan established under Chapter 62, Health and Safety Code; and

- (8) [(9)] ensure that staff providing support and information services receives sufficient training, including training in the Medicare program for the purpose of assisting recipients who are dually eligible for Medicare and Medicaid, and sufficient authority to resolve barriers experienced by recipients to health care and long-term services and supports.
- (e) The [commission's office of the] ombudsman program[division of the commission designated by the executive commissioner to coordinate the network of entities responsible for providing support and information services under this section, ] must be sufficiently independent from other aspects of Medicaid managed care to represent the best interests of recipients in problem resolution.

SECTION 11. Section 531.02251, Government Code, is

C.S.H.B. No. 3462

transferred to Subchapter Y, Chapter 531, Government Code, 6-1 redesignated as Section 531.9933, Government Code, to read as follows:

Sec. 531.9933 [531.02251]. OMBUDSMAN FOR BEHAVIORAL HEALTH ACCESS TO CARE. (a) The commission shall establish an ombudsman program to provide support and information services to a consumer enrolled in or applying for a behavioral health program [In this section, "ombudsman" means the individual designated as the ombudsman for behavioral health access to care].

- (b) [The executive commissioner shall <del>designate</del> ombudsman for behavioral health access to care.
- (c) The ombudsman is administratively attached to the ice of the ombudsman for the commission.
- $[\frac{d}{d}]$  The commission may use an alternate title for the ombudsman in consumer-facing materials if the commission determines that an alternate title would be beneficial to consumer understanding or access.
- (c) An [<del>(e) The</del>] ombudsman serves as <u>an impartial</u> [<del>a</del> neutral party to help consumers, including consumers who are uninsured or have public or private health benefit coverage, and behavioral health care providers navigate and resolve issues related to consumer access to behavioral health care, including care for mental health conditions and substance use disorders.

(d) An [<del>(f) The</del>] ombudsman shall:

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- (1) interact with consumers and behavioral health care providers with concerns or complaints to help the consumers and providers resolve behavioral health care access issues;
- (2) identify, track, and help report potential violations of state or federal rules, regulations, or statutes concerning the availability of, and terms and conditions of, benefits for mental health conditions or substance use disorders, including potential violations related to quantitative and nonquantitative treatment limitations;
- (3) report concerns, complaints, and potential violations described by Subdivision (2) to the appropriate regulatory or oversight agency;
  (4) receive and report concerns
- and complaints relating to inappropriate care or mental health commitment;
- (5) provide appropriate information to help consumers obtain behavioral health care;
- of (6) develop appropriate points contact for referrals to other state and federal agencies; and
- (7) provide appropriate information to help consumers or providers file appeals or complaints with the appropriate entities, including insurers and other state and federal agencies.

  (e) [(h)] The Texas Department of Insurance shall appoint a liaison to an [the] ombudsman to receive reports of concerns, complaints, and potential violations described by Subsection (d)(2) [(f)(2)] from an [the] ombudsman consumers or behavioral (d)(2) [(f)(2)] from an [the] ombudsman, consumers, or behavioral health care providers.

SECTION 12. Subchapter Y, Chapter 531, Government Code, is amended by adding Section 531.9934 to read as follows:

Sec. 531.9934. OMBUDSMAN FOR INDIVIDUALS WITH AN INTELLECTUAL OR DEVELOPMENTAL DISABILITY. The executive commissioner shall appoint an ombudsman to assist a client, or a person acting on behalf of an individual with an intellectual or developmental disability or a group of individuals with an intellectual or developmental disability, with a complaint or grievance regarding the infringement of the rights of an individual with an intellectual or developmental disability or the delivery of intellectual disability services submitted under Section 592.039, Health and Safety Code.

Section 531.994, Government Code, is amended to SECTION 13. read as follows:

Sec. 531.994. INVESTIGATION OF UNREPORTED COMPLAINTS. during the investigation of a complaint, <u>an</u> [the] ombudsman discovers unreported violations of the <u>commission's or</u> department's [or a health and human services agency's] rules and policies, the ombudsman shall open a new investigation for each unreported

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SECTION 14. Sections 531.995 and 531.996, Government Code, are amended to read as follows:

Sec. 531.995. ACCESS TO INFORMATION. The commission and department [and each health and human services agency] shall provide an [the] ombudsman access to the [department's or agency's] records that relate to a complaint the ombudsman is reviewing or investigating.

Sec. 531.996. COMMUNICATION AND CONFIDENTIALITY. (a) A person may communicate with an [the] ombudsman relating to a complaint by telephone, by mail, by electronic mail, or by any other means the ombudsman determines to be feasible, secure, and accessible [to children and youth].

- (b) A communication with  $\underline{an}$  [the] ombudsman is confidential during an investigation or review of a complaint and remains confidential after the complaint is resolved.
- (c) The records of <u>an</u> [the] ombudsman are confidential and must be maintained in a ma $\overline{n}$ er that preserves the confidentiality of the records.
- The disclosure of confidential information to  $\underline{an}$  [the] (d) ombudsman under this  $\underline{\text{subchapter}}$  [ $\underline{\text{section or Section 531.995}}$ ] does not constitute a waiver of confidentiality. Any information disclosed to the ombudsman under this <u>subchapter</u> [section or Section 531.995] remains confidential and privileged following disclosure.
- (e)  $\underline{An}$  [The] ombudsman is not prohibited from communicating with the  $\underline{commission\ or}$  department [or another health and human services agency regarding confidential information disclosed to the ombudsman [by the department or agency].
- (f)  $\underline{An}$  [The] ombudsman may make reports relating to an investigation of a complaint public after the complaint is resolved. A report may not include information that identifies an individual complainant, client, parent, or employee or any other person involved in the complaint.

SECTION 15. Sections 531.997 and 531.998, Government Code, as amended by Chapter 906 (S.B. 213), Acts of the 85th Legislature, Regular Session, 2017, are reenacted and amended to read as follows:

Sec. 531.997. RETALIATION PROHIBITED. The <u>commission or</u> department [or another health and human services agency] may not retaliate against an [a department] employee of the commission or department, as applicable, [a child or youth in the conservatorship of the department,] or any other person who in good faith makes a complaint to an [the] ombudsman or against any person who cooperates with the ombudsman in an investigation.

(a) <u>Each</u> [<del>The</del>] ombudsman shall Sec. 531.998. REPORT. prepare an annual report that contains:

- (1) a description of the ombudsman's work;
- (2) any change made by the commission or department [or another health and human services agency] response to a substantiated complaint;
- (3) a description of any trends in the nature of complaints received by the ombudsman or any systemic issues identified by the ombudsman in the investigation of individual complaints, any recommendations related to addressing those trends and issues, and an evaluation of the feasibility of the ombudsman's recommendations;
- (4) a glossary of terms used in the report;
  (5) a description of the methods used to promote awareness of the ombudsman under Section 531.993(b) and the ombudsman's promotion plan for the next year; and
- (6) any public feedback received by the ombudsman relating to the ombudsman's previous annual reports.
- (b) Each [The] report must be submitted to the governor, the lieutenant governor, each standing committee of the legislature with jurisdiction over matters involving the commission [department], each member of the legislature, and the executive commissioner [ , and the commissioner of the department] not later than December 1 of each year. On receipt of the report, the

C.S.H.B. No. 3462

[department and the] commission shall make the report publicly available on the [department's and the] commission's Internet website [websites].

SECTION 16. Section 592.039, Health and Safety Code, is amended to read as follows:

Sec. 592.039. GRIEVANCES. A client, or a person acting on behalf of a person with an intellectual disability or a group of persons with an intellectual disability, has the right to submit complaints or grievances regarding the infringement of the rights of a person with an intellectual disability or the delivery of intellectual disability services against a person, group of persons, organization, or business to the Health and Human Services Commission's ombudsman for individuals with an intellectual or developmental disability as provided under Section 531.9934, Government Code [department's Office of Consumer Rights and Services for investigation and appropriate action].

SECTION 17. Section 531.9941, Government Code, is repealed. SECTION 18. If before implementing any provision of this Act a state agency determines that a waiver or authorization from a federal agency is necessary for implementation of that provision, the agency affected by the provision shall request the waiver or authorization and may delay implementing that provision until the waiver or authorization is granted.

SECTION 19. This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate effect, this Act takes effect September 1, 2023.

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