By: Murr H.B. No. 4576

A BILL TO BE ENTITLED

1 AN ACT

2 relating to a limitation on increases in the appraised value for ad

- 3 valorem tax purposes of agricultural or open-space land.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 23.41, Tax Code, is amended by amending
- 6 Subsection (a) and adding Subsection (a-1) to read as follows:
- 7 (a) Except as provided by Subsection (a-1), land [Land]
- 8 designated for agricultural use is appraised at its value based on
- 9 the land's capacity to produce agricultural products. The value of
- 10 land based on its capacity to produce agricultural products is
- 11 determined by capitalizing the average net income the land would
- 12 have yielded under prudent management from production of
- 13 agricultural products during the five years preceding the current
- 14 year. However, if the value of land as determined by capitalization
- 15 of average net income exceeds the market value of the land as
- 16 determined by other generally accepted appraisal methods, the land
- 17 shall be appraised by application of the other appraisal methods.
- 18 <u>(a-1)</u> The appraisal office may not increase the appraised
- 19 value of land designated for agricultural use to an amount that
- 20 exceeds 110 percent of the appraised value of the land for the
- 21 preceding tax year. The limitation provided by this subsection
- 22 takes effect as to a parcel of land on January 1 of the later of the
- 23 2024 tax year or the tax year following the first tax year the owner
- 24 of the land qualifies the land for designation for agricultural use

- 1 under this subchapter and expires on January 1 of the first tax year
- 2 the owner of the land when the limitation took effect ceases to
- 3 qualify the land for the designation.
- 4 SECTION 2. Section 23.46(a), Tax Code, is amended to read as
- 5 follows:
- 6 (a) When appraising land designated for agricultural use,
- 7 the chief appraiser also shall appraise the land at its market value
- 8 and shall record both the market value and the value according to
- 9 this subchapter [based on its capacity to produce agricultural
- 10 products] in the appraisal records.
- 11 SECTION 3. Section 23.52, Tax Code, is amended by amending
- 12 Subsection (a) and adding Subsection (a-1) to read as follows:
- 13 (a) Except as provided by Subsection (a-1), the [The]
- 14 appraised value of qualified open-space land is determined on the
- 15 basis of the category of the land, using accepted income
- 16 capitalization methods applied to average net to land. The
- 17 appraised value so determined may not exceed the market value as
- 18 determined by other appraisal methods.
- 19 <u>(a-1)</u> The appraisal office may not increase the appraised
- 20 value of qualified open-space land to an amount that exceeds 110
- 21 percent of the appraised value of the land for the preceding tax
- 22 year. The limitation provided by this subsection takes effect as to
- 23 <u>a parcel of land on January 1 of the later of the 2024 tax year or</u>
- 24 the tax year following the first tax year the owner of the land
- 25 qualifies the land for appraisal as qualified open-space land under
- 26 this subchapter and expires on January 1 of the first tax year the
- 27 owner of the land when the limitation took effect ceases to qualify

1 the land for the appraisal.

- 2 SECTION 4. Section 403.302, Government Code, is amended by
- 3 amending Subsection (d) and adding Subsection (i-1) to read as
- 4 follows:
- 5 (d) For the purposes of this section, "taxable value" means
- 6 the market value of all taxable property less:
- 7 (1) the total dollar amount of any residence homestead
- 8 exemptions lawfully granted under Section 11.13(b) or (c), Tax
- 9 Code, in the year that is the subject of the study for each school
- 10 district;
- 11 (2) one-half of the total dollar amount of any
- 12 residence homestead exemptions granted under Section 11.13(n), Tax
- 13 Code, in the year that is the subject of the study for each school
- 14 district;
- 15 (3) the total dollar amount of any exemptions granted
- 16 before May 31, 1993, within a reinvestment zone under agreements
- 17 authorized by Chapter 312, Tax Code;
- 18 (4) subject to Subsection (e), the total dollar amount
- 19 of any captured appraised value of property that:
- 20 (A) is within a reinvestment zone created on or
- 21 before May 31, 1999, or is proposed to be included within the
- 22 boundaries of a reinvestment zone as the boundaries of the zone and
- 23 the proposed portion of tax increment paid into the tax increment
- 24 fund by a school district are described in a written notification
- 25 provided by the municipality or the board of directors of the zone
- 26 to the governing bodies of the other taxing units in the manner
- 27 provided by former Section 311.003(e), Tax Code, before May 31,

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1 1999, and within the boundaries of the zone as those boundaries
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- 2 existed on September 1, 1999, including subsequent improvements to
- 3 the property regardless of when made;
- 4 (B) generates taxes paid into a tax increment
- 5 fund created under Chapter 311, Tax Code, under a reinvestment zone
- 6 financing plan approved under Section 311.011(d), Tax Code, on or
- 7 before September 1, 1999; and
- 8 (C) is eligible for tax increment financing under
- 9 Chapter 311, Tax Code;
- 10 (5) the total dollar amount of any captured appraised
- 11 value of property that:
- 12 (A) is within a reinvestment zone:
- (i) created on or before December 31, 2008,
- 14 by a municipality with a population of less than 18,000; and
- 15 (ii) the project plan for which includes
- 16 the alteration, remodeling, repair, or reconstruction of a
- 17 structure that is included on the National Register of Historic
- 18 Places and requires that a portion of the tax increment of the zone
- 19 be used for the improvement or construction of related facilities
- 20 or for affordable housing;
- 21 (B) generates school district taxes that are paid
- 22 into a tax increment fund created under Chapter 311, Tax Code; and
- (C) is eligible for tax increment financing under
- 24 Chapter 311, Tax Code;
- 25 (6) the total dollar amount of any exemptions granted
- 26 under Section 11.251 or 11.253, Tax Code;
- 27 (7) the difference between the comptroller's estimate

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- 1 of the market value and the productivity value of land that
- 2 qualifies for appraisal on the basis of its productive capacity,
- 3 except that the productivity value estimated by the comptroller may
- 4 not exceed the fair market value of the land;
- 5 (8) the portion of the appraised value of residence
- 6 homesteads of individuals who receive a tax limitation under
- 7 Section 11.26, Tax Code, on which school district taxes are not
- 8 imposed in the year that is the subject of the study, calculated as
- 9 if the residence homesteads were appraised at the full value
- 10 required by law;
- 11 (9) a portion of the market value of property not
- 12 otherwise fully taxable by the district at market value because of
- 13 action required by statute or the constitution of this state, other
- 14 than Section 11.311, Tax Code, that, if the tax rate adopted by the
- 15 district is applied to it, produces an amount equal to the
- 16 difference between the tax that the district would have imposed on
- 17 the property if the property were fully taxable at market value and
- 18 the tax that the district is actually authorized to impose on the
- 19 property, if this subsection does not otherwise require that
- 20 portion to be deducted;
- 21 (10) the market value of all tangible personal
- 22 property, other than manufactured homes, owned by a family or
- 23 individual and not held or used for the production of income;
- 24 (11) the appraised value of property the collection of
- 25 delinquent taxes on which is deferred under Section 33.06, Tax
- 26 Code;
- 27 (12) the portion of the appraised value of property

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- 1 the collection of delinquent taxes on which is deferred under
- 2 Section 33.065, Tax Code;
- 3 (13) the amount by which the market value of a
- 4 residence homestead to which Section 23.23, Tax Code, applies
- 5 exceeds the appraised value of that property as calculated under
- 6 that section; [and]
- 7 (14) the total dollar amount of any exemptions granted
- 8 under Section 11.35, Tax Code; and
- 9 (15) the amount by which the lesser of the market value
- 10 or the productivity value of land to which Subchapter C or D,
- 11 Chapter 23, Tax Code, applies exceeds the appraised value of the
- 12 land as calculated under that subchapter.
- 13 <u>(i-1)</u> If the comptroller determines in the study that the
- 14 market value of property in a school district as determined by the
- 15 appraisal district that appraises property for the school district,
- 16 less the total of the amounts and values listed in Subsection (d) as
- 17 determined by that appraisal district, is valid, the comptroller,
- 18 in determining the taxable value of property in the school district
- 19 under Subsection (d), shall for purposes of Subsection (d)(15)
- 20 subtract from the lesser of the market value or the productivity
- 21 value as determined by the appraisal district of land to which
- 22 Subchapter C or D, Chapter 23, Tax Code, applies the amount by which
- 23 that amount exceeds the appraised value of the land as calculated by
- 24 the appraisal district under that subchapter. If the comptroller
- 25 determines in the study that the market value of property in a
- 26 school district as determined by the appraisal district that
- 27 appraises property for the school district, less the total of the

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- 1 amounts and values listed in Subsection (d) as determined by that
- 2 appraisal district, is not valid, the comptroller, in determining
- 3 the taxable value of property in the school district under
- 4 Subsection (d), shall for purposes of Subsection (d)(15) subtract
- 5 from the lesser of the market value or productivity value as
- 6 estimated by the comptroller of land to which Subchapter C or D,
- 7 Chapter 23, Tax Code, applies the amount by which that amount
- 8 exceeds the appraised value of the land as calculated by the
- 9 appraisal district under that subchapter.
- 10 SECTION 5. This Act applies only to the appraisal for ad
- 11 valorem tax purposes of land designated for agricultural use or
- 12 qualified open-space land for a tax year that begins on or after the
- 13 effective date of this Act.
- 14 SECTION 6. This Act takes effect January 1, 2024, but only
- 15 if the constitutional amendment proposed by the 88th Legislature,
- 16 Regular Session, 2023, to authorize the legislature to limit the
- 17 maximum appraised value for ad valorem tax purposes in a tax year of
- 18 land designated for agricultural use or open-space land devoted to
- 19 farm, ranch, or wildlife management purposes to a specified
- 20 percentage of the appraised value of the land for the preceding tax
- 21 year is approved by the voters. If that amendment is not approved
- 22 by the voters, this Act has no effect.