By: Johnson S.B. No. 895

A BILL TO BE ENTITLED

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- 2 relating to modernizing the regulation of money services
- 3 businesses.

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- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Subtitle E, Title 3, Finance Code, is amended by
- 6 adding Chapter 151 to read as follows:

7 CHAPTER 151. REGULATION OF MONEY SERVICES BUSINESSES

- 8 SUBCHAPTER A. GENERAL PROVISIONS
- 9 Section 151.2000 Short Title. This Act may be cited as the
- 10 Texas Money Services Modernization Act.
- 11 Section 151.002 <u>Definitions</u>. For purposes of this Act, the
- 12 following definitions shall apply:
- 13 (a) "Acting in concert" means persons knowingly acting
- 14 together with a common goal of jointly acquiring control of a
- 15 licensee whether or not pursuant to an express agreement.
- 16 (b) "Authorized delegate" means a person a licensee
- 17 designates to engage in money transmission on behalf of the
- 18 <u>licensee.</u>
- 19 (c) "Average daily money transmission liability" means the
- 20 amount of the licensee's outstanding money transmission
- 21 obligations in this state at the end of each day in a given period of
- 22 time, added together, and divided by the total number of days in the
- 23 given period of time. For purposes of calculating average daily
- 24 money transmission liability under this Act for any licensee

- 1 required to do so, the given period of time shall be the quarters
- 2 ending March 31, June 30, September 30, and December 31 and at any
- 3 other date that may be requested during an examination.
- 4 (d) "Bank Secrecy Act" means the Bank Secrecy Act, 31 U.S.C.
- 5 Section 5311, et seq. and its implementing regulations, as amended
- 6 and recodified from time to time.
- 7 (e) "Closed loop stored value" means stored value that is
- 8 redeemable by the issuer only for goods or services provided by the
- 9 issuer or its affiliate or franchisees of the issuer or its
- 10 affiliate, except to the extent required by applicable law to be
- 11 redeemable in cash for its cash value;
- 12 (f) "Commission" means the Finance Commission of Texas.
- 13 (g) "Commissioner" means the Banking Commissioner of Texas
- 14 or a person designated by the banking commissioner and acting under
- 15 the banking commissioner's direction and authority.
- (h) <u>"Control" means</u>
- 17 (1) (A) the power to vote, directly or indirectly, at least
- 18 25 percent of the outstanding voting shares or voting interests of a
- 19 licensee or person in control of a licensee;
- 20 (B) the power to elect or appoint a majority of
- 21 key individuals or executive officers, managers, directors,
- 22 trustees, or other persons exercising managerial authority of a
- 23 person in control of a licensee; or
- 24 (C) the power to exercise, directly or
- 25 indirectly, a controlling influence over the management or policies
- 26 of a licensee or person in control of a licensee.
- 27 (2) Rebuttable Presumption of Control.

- 1 (A) A person is presumed to exercise a
- 2 controlling influence when the person holds the power to vote,
- 3 directly or indirectly, at least 10 percent of the outstanding
- 4 voting shares or voting interests of a licensee or person in control
- 5 of a licensee.
- 6 (B) A person presumed to exercise a controlling
- 7 <u>influence as defined by this section can rebut the presumption of</u>
- 8 control if the person is a passive investor.
- 9 (3) For purposes of determining the percentage of a
- 10 person controlled by any other person, the person's interest shall
- 11 be aggregated with the interest of any other immediate family
- 12 member, including the person's spouse, parents, children,
- 13 siblings, mothers- and fathers-in law, sons- and daughters-in-law,
- 14 brothers- and sisters-in-law, and any other person who shares such
- 15 person's home.
- 16 (i) "Currency" means the coin and paper money issued by the
- 17 United States or another country that is designated as legal tender
- 18 and circulates and is customarily used and accepted as a medium of
- 19 exchange in the country of issuance.
- 20 (j) "Currency exchange" means:
- 21 (1) receiving the currency of one government and
- 22 exchanging it for the currency of another government; or
- 23 (2) receiving a negotiable instrument and exchanging
- 24 it for the currency of another government.
- 25 (k) "Department" means the Texas Department of Banking.
- 26 (1) "Eligible rating" shall mean a credit rating of any of
- 27 the three highest rating categories provided by an eligible rating

- 1 service, whereby each category may include rating category
- 2 modifiers such as "plus" or "minus" for S&P, or the equivalent for
- 3 any other eligible rating service. Long-term credit ratings are
- 4 deemed eligible if the rating is equal to A- or higher by S&P, or the
- 5 equivalent from any other eligible rating service. Short-term
- 6 credit ratings are deemed eligible if the rating is equal to or
- 7 higher than A-2 or SP-2 by S&P, or the equivalent from any other
- 8 eligible rating service. In the event that ratings differ among
- 9 eligible rating services, the highest rating shall apply when
- 10 determining whether a security bears an eligible rating.
- 11 (m) "Eligible rating service" shall mean any Nationally
- 12 Recognized Statistical Rating Organization (NRSRO) as defined by
- 13 the U.S. Securities and Exchange Commission, and any other
- 14 organization designated by the Commissioner by rule or order.
- 15 (n) "Federally insured depository financial institution"
- 16 means a bank, credit union, savings and loan association, trust
- 17 company, savings association, savings bank, industrial bank, or
- 18 industrial loan company organized under the laws of the United
- 19 States or any state of the United States, when such bank, credit
- 20 union, savings and loan association, trust company, savings
- 21 association, savings bank, industrial bank, or industrial loan
- 22 company has federally insured deposits.
- 23 (o) "In this state" means at a physical location within this
- 24 state for a transaction requested in person. For a transaction
- 25 requested electronically or by phone, the provider of money
- 26 transmission may determine if the person requesting the transaction
- 27 is "in this state" by relying on other information provided by the

- 1 person regarding the location of the individual's residential
- 2 address or a business entity's principal place of business or other
- 3 physical address location, and any records associated with the
- 4 person that the provider of money transmission may have that
- 5 indicate such location, including but not limited to an address
- 6 associated with an account.
- 7 (p) "Individual" means a natural person.
- 8 (q) <u>"Key individual" means any individual ultimately</u>
- 9 responsible for establishing or directing policies and procedures
- 10 of the licensee, such as an executive officer, manager, director,
- 11 or trustee.
- 12 (r) "Licensee" means a person licensed under this Act.
- 13 (s) "Material litigation" means litigation, that according
- 14 to United States generally accepted accounting principles, is
- 15 significant to a person's financial health and would be required to
- 16 be disclosed in the person's annual audited financial statements,
- 17 report to shareholders, or similar records.
- 18 (t) "Money" or "monetary value" means currency or a claim
- 19 that can be converted into currency through a financial
- 20 institution, electronic payments network, or other formal or
- 21 informal payment system. The term "monetary value" includes:
- 22 (1) Stablecoin that is fully backed by sovereign
- 23 currency and grants the holder the right to redeem the coin for
- 24 sovereign currency from the issuer.
- 25 (u) "Money transmission" means any of the following:
- 26 (1) Selling or issuing payment instruments to a person
- 27 located in this state.

- 1 (2) Selling or issuing stored value to a person
- 2 located in this state.
- 3 (3) Receiving money for transmission from a person
- 4 located in this state.
- 5 The term includes payroll processing services. The term does not
- 6 <u>include the provision solely of online or telecommunications</u>
- 7 <u>services or network access.</u>
- 8 (v) <u>"MSB accredited state" means a state agency that is</u>
- 9 accredited by the Conference of State Bank Supervisors and Money
- 10 Transmitter Regulators Association for money transmission
- 11 licensing and supervision.
- 12 (w) "Multistate licensing process" means any agreement
- 13 entered into by and among state regulators relating to coordinated
- 14 processing of applications for money transmission licenses,
- 15 applications for the acquisition of control of a licensee, control
- 16 determinations, or notice and information requirements for a change
- 17 of key individuals.
- 18 (x) "Negotiable instrument" has the meaning assigned by
- 19 Section 3.104, Business & Commerce Code.
- 20 (y) "NMLS" means the Nationwide Multistate Licensing System
- 21 and Registry developed by the Conference of State Bank Supervisors
- 22 and the American Association of Residential Mortgage Regulators and
- 23 owned and operated by the State Regulatory Registry, LLC, or any
- 24 successor or affiliated entity, for the licensing and registration
- 25 of persons in financial services industries.
- 26 (z) "Outstanding money transmission obligations" shall be
- 27 established and extinguished in accordance with applicable state

- 1 law and shall mean:
- 2 (1) Any payment instrument or stored value issued or
- 3 sold by the licensee to a person located in the United States or
- 4 reported as sold by an authorized delegate of the licensee to a
- 5 person that is located in the United States that has not yet been
- 6 paid or refunded by or for the licensee, or escheated in accordance
- 7 with applicable abandoned property laws; or
- 8 (2) Any money received for transmission by the
- 9 licensee or an authorized delegate in the United States from a
- 10 person located in the United States that has not been received by
- 11 the payee or refunded to the sender, or escheated in accordance with
- 12 applicable abandoned property laws.
- 13 (3) For purposes of this section, "in the United
- 14 States" shall include, to the extent applicable, a person in any
- 15 state, territory, or possession of the United States; the District
- 16 of Columbia; the Commonwealth of Puerto Rico; or a U.S. military
- 17 <u>installation that is located in a foreign country.</u>
- 18 (aa) "Passive investor" means a person that:
- 19 (1) Does not have the power to elect a majority of key
- 20 individuals or executive officers, managers, directors, trustees,
- 21 or other persons exercising managerial authority of a person in
- 22 control of a licensee;
- 23 (2) <u>Is not employed by and does not have any managerial</u>
- 24 duties of the licensee or person in control of a licensee;
- 25 (3) Does not have the power to exercise, directly or
- 26 indirectly, a controlling influence over the management or policies
- 27 of a licensee or person in control of a licensee; and

(4) <u>Either:</u> 1 2 Attests to (1), (2), and (3), in a form and in (A) 3 a medium prescribed by the Commissioner; or 4 (B) Commits to the passivity characteristics of 5 (1), (2), and (3), in a written document. 6 (bb) "Payment instrument" means a written or electronic 7 check, draft, money order, traveler's check, or other written or 8 electronic instrument for the transmission or payment of money or monetary value, whether or not negotiable. The term does not 9 10 include stored value or any instrument that (1) is redeemable by the issuer only for goods or services provided by the issuer or its 11 12 affiliate or franchisees of the issuer or its affiliate, except to the extent required by applicable law to be redeemable in cash for 13 its cash value; or (2) not sold to the public but issued and 14 distributed as part of a loyalty, rewards, or promotional program. 15 (cc) "Payroll processing services" means receiving money 16 17 for transmission pursuant to a contract with a person to deliver wages or salaries, make payment of payroll taxes to state and 18 19 federal agencies, make payments relating to employee benefit plan], or make distributions of other authorized deductions from wages or 20 salaries. The term payroll processing services does not include an 21 employer performing payroll processing services on its own behalf 22 or on behalf of its affiliate, or a professional employment 23 24 organization subject to regulation under other applicable state law<u>.</u> 25 26 (dd) "Person" means any individual, general partnership, limited partnership, limited liability company, corporation, 27

- 1 trust, association, joint stock corporation, or other corporate
- 2 entity identified by the Commissioner.
- 3 (ee) "Receiving money for transmission" or "money received
- 4 for transmission" means receiving money or monetary value in the
- 5 United States for transmission within or outside the United States
- 6 by electronic or other means.
- 7 (ff) "Stored value" means monetary value representing a
- 8 claim against the issuer evidenced by an electronic or digital
- 9 record, and that is intended and accepted for use as a means of
- 10 redemption for money or monetary value, or payment for goods or
- 11 services. The term includes, but is not limited to, "prepaid
- 12 access" as defined by 31 C.F.R. Section 1010.100, as amended or
- 13 recodified from time to time. Notwithstanding the foregoing, the
- 14 term "stored value" does not include a payment instrument or closed
- 15 loop stored value, or stored value not sold to the public but issued
- 16 and distributed as part of a loyalty, rewards, or promotional
- 17 program.
- 18 (gg) "Tangible net worth" shall mean the aggregate assets of
- 19 a licensee excluding all intangible assets, less liabilities, as
- 20 determined in accordance with United States generally accepted
- 21 <u>accounting principles.</u>
- (hh) "Unsafe or unsound act or practice" means a practice of
- 23 or conduct by a licensee or an authorized delegate of the licensee
- 24 that creates the likelihood of material loss, insolvency, or
- 25 <u>dissipation of the licensee's assets, or that otherwise materially</u>
- 26 prejudices the interests of the licensee or the licensee's
- 27 customers.

- 1 Section 151.003 Exemptions. This Act does not apply to:
- 2 (a) An operator of a payment system to the extent that it
- 3 provides processing, clearing, or settlement services, between or
- 4 among persons exempted by this section or licensees, in connection
- 5 with wire transfers, credit card transactions, debit card
- 6 transactions, stored-value transactions, automated clearing house
- 7 transfers, or similar funds transfers.
- 8 (b) A person appointed as an agent of a payee to collect and
- 9 process a payment from a payor to the payee for goods or services,
- 10 other than money transmission itself, provided to the payor by the
- 11 payee, provided that:
- 12 (1) there exists a written agreement between the payee
- 13 and the agent directing the agent to collect and process payments
- 14 <u>from payors on the payee's behalf;</u>
- 15 (2) the payee holds the agent out to the public as
- 16 accepting payments for goods or services on the payee's behalf; and
- 17 (3) payment for the goods and services is treated as
- 18 received by the payee upon receipt by the agent so that the payor's
- 19 obligation is extinguished and there is no risk of loss to the payor
- 20 if the agent fails to remit the funds to the payee.
- 21 (c) A person that acts as an intermediary by processing
- 22 payments between an entity that has directly incurred an
- 23 outstanding money transmission obligation to a sender, and the
- 24 sender's designated recipient, provided that the entity:
- 25 (1) is properly licensed or exempt from licensing
- 26 requirements under this Act;
- 27 (2) provides a receipt, electronic record, or other

- 1 written confirmation to the sender identifying the entity as the
- 2 provider of money transmission in the transaction; and
- 3 (3) bears sole responsibility to satisfy the
- 4 outstanding money transmission obligation to the sender, including
- 5 the obligation to make the sender whole in connection with any
- 6 failure to transmit the funds to the sender's designated recipient.
- 7 (d) The United States or a department, agency, or
- 8 instrumentality thereof, or its agent.
- 9 (e) Money transmission by the United States Postal Service
- 10 or by an agent of the United States Postal Service.
- 11 (f) A state, county, city, or any other governmental agency
- 12 or governmental subdivision or instrumentality of a state, or its
- 13 agent.
- 14 (g) A federally insured depository financial institution,
- 15 bank holding company, office of an international banking
- 16 corporation, foreign bank that establishes a federal branch
- 17 pursuant to the International Bank Act, 12 U.S.C. Section 3102, as
- 18 amended or recodified from time to time, corporation organized
- 19 pursuant to the Bank Service Corporation Act, 12 U.S.C. Sections
- 20 1861-1867, as amended or recodified from time to time, or
- 21 corporation organized under the Edge Act, 12 U.S.C. Sections
- 22 611-633, as amended or recodified from time to time, under the laws
- 23 of a state or the United States.
- (h) A trust company, as defined by Section 187.001(a), that
- 25 is organized under the laws of this state.
- 26 (i) Electronic funds transfer of governmental benefits for
- 27 a federal, state, county, or governmental agency by a contractor on

- 1 behalf of the United States or a department, agency, or
- 2 instrumentality thereof, or on behalf of a state or governmental
- 3 <u>subdivision</u>, agency, or instrumentality thereof.
- 4 (j) A board of trade designated as a contract market under
- 5 the federal Commodity Exchange Act, 7 U.S.C. Sections 1-25, as
- 6 amended or recodified from time to time, or a person that, in the
- 7 ordinary course of business, provides clearance and settlement
- 8 services for a board of trade to the extent of its operation as or
- 9 for such a board.
- 10 (k) A registered futures commission merchant under the
- 11 federal commodities laws to the extent of its operation as such a
- 12 merchant.
- 13 (1) A person registered as a securities broker-dealer under
- 14 federal or state securities laws to the extent of its operation as
- 15 such a broker-dealer.
- 16 (m) An individual employed by a licensee, authorized
- 17 delegate, or any person exempted from the licensing requirements of
- 18 the Act when acting within the scope of employment and under the
- 19 supervision of the licensee, authorized delegate, or exempted
- 20 person as an employee and not as an independent contractor.
- 21 (n) A person expressly appointed as a third party service
- 22 provider to or agent of an entity exempt under Section 151.003(g),
- 23 solely to the extent that:
- 24 (1) such service provider or agent is engaging in
- 25 money transmission on behalf of and pursuant to a written agreement
- 26 with the exempt entity that sets forth the specific functions that
- 27 the service provider or agent is to perform; and

- 1 (2) the exempt entity assumes all risk of loss and all 2 legal responsibility for satisfying the outstanding money
- 3 transmission obligations owed to purchasers and holders of the
- 4 outstanding money transmission obligations upon receipt of the
- 5 purchaser's or holder's money or monetary value by the service
- 6 provider or agent.
- 7 (o) A person exempt by regulation or order if the
- 8 Commissioner finds such exemption to be in the public interest and
- 9 that the regulation of such person is not necessary for the purposes
- 10 of this Act.
- 11 Section 151.004 <u>Authority to Require Demonstration of</u>
- 12 Exemption. The Commissioner may require that any person claiming to
- 13 be exempt from licensing pursuant to Section 151.003 provide
- 14 information and documentation to the Commissioner demonstrating
- 15 that it qualifies for any claimed exemption.
- 16 <u>SUBCHAPTER B. ADMINISTRATIVE PROVISIONS</u>
- 17 Section 151.101 Administration.
- 18 (a) The department shall administer this chapter. The
- 19 commission may adopt rules to administer and enforce this chapter,
- 20 including rules necessary or appropriate to:
- 21 (1) <u>implement and clarify this chapter; and</u>
- 22 (2) recover the cost of maintaining and operating the
- 23 department and the cost of administering and enforcing this chapter
- 24 and other applicable law by imposing and collecting proportionate
- 25 and equitable fees and costs for notices, applications,
- 26 examinations, investigations, and other actions required to
- 27 <u>achieve the purposes of this chap</u>

- 1 (b) The presence or absence of a specific reference in this
- 2 chapter to a rule regarding a particular subject is not intended to
- 3 and does not limit the general rulemaking authority granted to the
- 4 commission by this section.
- 5 Section 151.102 Purpose. The purpose of this Act is to
- 6 protect the interests of purchasers of money services and the
- 7 public, preserve and protect the safety and soundness of money
- 8 services businesses, and protect against drug trafficking,
- 9 terrorist funding, and money laundering, structuring, or related
- 10 financial crime.
- 11 Section 151.103 Implementation.
- 12 (a) In order to carry out the purposes of this Act, the
- 13 Commissioner may, subject to the provisions of Section 151.105(a)
- 14 and(b):
- 15 (1) Enter into agreements or relationships with other
- 16 government officials or federal and state regulatory agencies and
- 17 regulatory associations in order to improve efficiencies and reduce
- 18 regulatory burden by standardizing methods or procedures, and
- 19 sharing resources, records or related information obtained under
- 20 this Act;
- 21 (2) Use, hire, contract, or employ analytical systems,
- 22 methods, or software to examine or investigate any person subject
- 23 to this Act.
- 24 (3) Accept, from other state or federal government
- 25 agencies or officials, licensing, examination, or investigation
- 26 reports made by such other state or federal government agencies or
- 27 officials; and

- 1 (4) Accept audit reports made by an independent
- 2 certified public accountant or other qualified third-party auditor
- 3 for an applicant or licensee and incorporate the audit report in any
- 4 report of examination or investigation.
- 5 Section 151.104 Commissioner's General Authority.
- 6 (a) Each power granted to the commissioner under this
- 7 chapter is in addition to, and not in limitation of, each other
- 8 power granted under this chapter. The fact that the commissioner
- 9 possesses, or has exercised, a power under a provision of this
- 10 chapter does not preclude the commissioner from exercising a power
- 11 under any other provision of this chapter.
- 12 (b) Each power granted to the commissioner under this
- 13 chapter is in addition to, and not in limitation of, powers granted
- 14 to the commissioner under other law. The fact that the commissioner
- 15 possesses, or has exercised, a power under any other provision of
- 16 <u>law does not preclude the commissioner from exercising any power</u>
- 17 under this chapter. The fact that the commissioner possesses, or
- 18 has exercised, a power under a provision of this chapter does not
- 19 preclude the commissioner from exercising a power under any other
- 20 law.
- 21 (c) The commissioner may impose on any authority, approval,
- 22 exemption, license, or order issued or granted under this chapter
- 23 any condition the commissioner considers reasonably necessary or
- 24 appropriate to carry out and achieve the purposes of this chapter.
- 25 Section 151.105 Confidentiality.
- 26 (a) Except as otherwise provided in Subsection (b), all
- 27 information or reports obtained by the Commissioner from an

- 1 applicant, licensee, or authorized delegate, and all information
- 2 contained in or related to an examination, investigation, operating
- 3 report, or condition report prepared by, on behalf of, or for the
- 4 use of the Commissioner, or financial statements, balance sheets,
- 5 or authorized delegate information, are confidential and are not
- 6 subject to disclosure under the Public Information Act.
- 7 (b) The Commissioner may disclose information not otherwise
- 8 subject to disclosure under Subsection (a) to representatives of
- 9 state or federal agencies who promise in a record that they will
- 10 maintain the confidentiality of the information or where the
- 11 Commissioner finds that the release is reasonably necessary for the
- 12 protection and interest of the public in accordance with the Public
- 13 Information Act.
- 14 (c) This Section 151.105 does not prohibit the Commissioner
- 15 from disclosing to the public a list of all licensees or the
- 16 aggregated financial or transactional data concerning those
- 17 licensees.
- 18 (d) Information contained in the records of the Department
- 19 that is not confidential and may be made available to the public
- 20 either on the Department's website, upon receipt by the Department
- 21 of a written request, or in NMLS shall include:
- 22 (1) The name, business address, telephone number, and
- 23 unique identifier of a licensee;
- 24 (2) The business address of a licensee's registered
- 25 agent for service;
- 26 (3) The name, business address, and telephone number
- 27 of all authorized delegates;

- 1 (4) The terms of or a copy of any bond filed by a
- 2 licensee, provided that confidential information, including, but
- 3 not limited to, prices and fees for such bond is redacted;
- 4 (5) Copies of any non-confidential final orders of the
- 5 Department relating to any violation of this Act or regulations
- 6 implementing this Act; and
- 7 (6) Imposition of an administrative fine or penalty
- 8 under this Act.
- 9 Section 151.106 Supervision.
- 10 (a) The Commissioner may conduct an examination or
- 11 investigation of a licensee or authorized delegate or otherwise
- 12 take independent action authorized by this Act or by a rule adopted
- 13 or order issued under this Act as reasonably necessary or
- 14 appropriate to administer and enforce this Act, regulations
- 15 implementing this Act, and other applicable law, including the Bank
- 16 <u>Secrecy Act and the USA PATRIOT ACT. The Commissioner may:</u>
- 17 (1) conduct an examination either on-site or off-site
- 18 as the Commissioner may reasonably require;
- 19 (2) conduct an examination in conjunction with an
- 20 examination conducted by representatives of other state agencies or
- 21 agencies of another state or of the federal government;
- 22 (3) accept the examination report of another state
- 23 agency or an agency of another state or of the federal government,
- 24 or a report prepared by an independent accounting firm, which on
- 25 being accepted is considered for all purposes as an official report
- 26 of the Commissioner; and
- 27 (4) summon and examine under oath a key individual or

- 1 employee of a licensee or authorized delegate and require the
- 2 person to produce records regarding any matter related to the
- 3 condition and business of the licensee or authorized delegate.
- 4 (b) A licensee or authorized delegate shall provide, and the
- 5 Commissioner shall have full and complete access to, all records
- 6 the Commissioner may reasonably require to conduct a complete
- 7 examination. The records must be provided at the location and in the
- 8 format specified by the Commissioner, provided, the Commissioner
- 9 may utilize multistate record production standards and examination
- 10 procedures when such standards will reasonably achieve the
- 11 requirements of this section.
- 12 (c) Unless otherwise directed by the Commissioner, a
- 13 licensee shall pay all costs reasonably incurred in connection with
- 14 an examination of the licensee or the licensee's authorized
- 15 <u>delegates</u>.
- 16 Section 151.107 Networked Supervision.
- 17 (a) To efficiently and effectively administer and enforce
- 18 this Act and to minimize regulatory burden, the Commissioner may
- 19 participate in multistate supervisory processes established
- 20 between states and coordinated through the Conference of State Bank
- 21 Supervisors, Money Transmitter Regulators Association, and
- 22 affiliates and successors thereof for all licensees that hold
- 23 licenses in this state and other states. As a participant in
- 24 multistate supervision, the Commissioner will:
- 25 (1) <u>cooperate</u>, <u>coordinate</u>, <u>and share information with</u>
- 26 other state and federal regulators in accordance with Section
- 27 151.1<u>05 of this Act;</u>

- 1 (2) enter into written cooperation, coordination, or
- 2 information-sharing contracts or agreements with organizations the
- 3 membership of which is made up of state or federal governmental
- 4 agencies; and
- 5 (3) cooperate, coordinate, and share information with
- 6 organizations the membership of which is made up of state or federal
- 7 governmental agencies, provided that the organizations agree in
- 8 writing to maintain the confidentiality and security of the shared
- 9 information in accordance with Section 151.105 of this Act.
- 10 (b) The Commissioner may not waive, and nothing in this
- 11 section constitutes a waiver of, the Commissioner's authority to
- 12 conduct an examination or investigation or otherwise take
- 13 independent action authorized by this Act or a rule adopted or order
- 14 issued under this Act to enforce compliance with applicable state
- 15 or federal law.
- 16 (c) A joint examination or investigation, or acceptance of
- 17 an examination or investigation report, does not waive an
- 18 examination assessment provided for in this Act.
- 19 Section 151.108 Relationship to Federal Law.
- 20 (a) In the event state money transmission jurisdiction is
- 21 conditioned on a federal law, any inconsistencies between a
- 22 provision of this Act and the federal law governing money
- 23 transmission shall be governed by the applicable federal law to the
- 24 extent of the inconsistency.
- 25 (b) In the event of any inconsistencies between this Act and
- 26 <u>a federal law that governs pursuant to Subsection (a), the</u>
- 27 Commissioner may provide interpretive guidance that:

- 1 (1) <u>identifies the inconsistency; and</u>
- 2 (2) identifies the appropriate means of compliance
- 3 with federal law.
- 4 Section 151.109 Consent To Service Of Process. A licensee, an
- 5 authorized delegate, or a person who knowingly engages in
- 6 activities that are regulated and require a license under this
- 7 chapter, with or without filing an application for a license or
- 8 holding a license under this chapter, is considered to have
- 9 consented to the jurisdiction of the courts of this state for all
- 10 actions arising under this chapter.
- 11 SUBCHAPTER C. MONEY SERVICES LICENSES
- 12 Section 151.201 Money Transmission License Required.
- 13 (a) A person may not engage in the business of money
- 14 transmission or advertise, solicit, or hold itself out as engaging
- 15 <u>in the business of money transmission unless the person is licensed</u>
- 16 under this Act.
- 17 (b) For the purposes of this chapter, a person engages in
- 18 the business of money transmission if the person receives
- 19 compensation or expects to receive compensation, directly or
- 20 indirectly, for conducting money transmission.
- 21 (c) Subsection (a) does not apply to:
- 22 (1) A person that is an authorized delegate of a person
- 23 licensed under this Act acting within the scope of authority
- 24 conferred by a written contract with the licensee; or
- 25 (2) A person that is exempt pursuant to Section
- 26 151.003 and does not engage in money transmission outside the scope
- 27 of such exemption.

1	(3)	Α	person	that	has	been	granted	an	exemption	under

- 2 Subsection (e).
- 3 (d) <u>A license issued under Section 151.206 is not</u>
- 4 transferable or assignable.
- 5 (e) On application and a finding that the exemption is in
- 6 the public interest, the commissioner may exempt a person that:
- 7 (1) <u>incidentally engages in the money transmission</u>
- 8 business only to the extent reasonable and necessary to accomplish
- 9 a primary business objective unrelated to the money transmission
- 10 business;
- 11 (2) <u>does not advertise or offer money transmission</u>
- 12 services to the public except to the extent reasonable and
- 13 necessary to fairly advertise or offer the person's primary
- 14 business services; and
- 15 (3) transmits money without a fee as an inducement for
- 16 customer participation in the person's primary business.
- 17 Section 151.202 Currency Exchange License Required.
- 18 (a) A person may not engage in the business of currency
- 19 exchange or advertise, solicit, or hold itself out as providing
- 20 currency exchange unless the person:
- 21 (1) <u>is licensed under this subchapter;</u>
- 22 (2) is an authorized delegate of a person licensed for
- 23 money transmission under this subchapter;
- 24 (3) is excluded under Section 151.003; or
- 25 (4) has been granted an exemption under Subsection
- 26 <u>(e)</u>.
- (b) For purposes of this chapter, a person engages in the

- 1 business of currency exchange if the person exchanges currency and
- 2 receives compensation or expects to receive compensation, directly
- 3 or indirectly, for the currency exchange.
- 4 (c) A licensee may engage in the currency exchange business
- 5 at one or more locations in this state owned, directly or indirectly
- 6 by the licensee, under a single license.
- 7 (d) A license issued under Section 151.206 is not
- 8 transferable or assignable.
- 9 (e) On application and a finding that the exemption is in
- 10 the public interest, the commissioner may exempt a retailer,
- 11 wholesaler, or service provider that in the ordinary course of
- 12 business accepts currency of a foreign country or government as
- 13 payment for goods or services, provided that a person is not
- 14 eligible for the exemption if:
- 15 (1) the value of the goods or services purchased in a
- 16 <u>single transaction exceeds \$10,000;</u>
- 17 (2) the change given or made as a result of the
- 18 transaction exceeds \$100;
- 19 (3) an attempt is made to structure a transaction in a
- 20 manner that evades the licensing requirements of this subchapter or
- 21 avoids using a business licensed under this chapter;
- 22 (4) the person is engaged in the business of cashing
- 23 checks, drafts, or other payment instruments for consideration and
- 24 is not otherwise exempt from licensing under this chapter; or
- 25 (5) the person would not be eligible for a license
- 26 under this chapter.
- 27 (f) In accordance with the investigation provisions of this

- 1 chapter, the commissioner may examine a person to verify the
- 2 person's exempt status under Subsection (e).
- 3 Section 151.203 Consistent State Licensing.
- 4 (a) The commissioner may require that a person submit
- 5 through NMLS in the form and manner prescribed by the commissioner
- 6 and acceptable to the registry any information or document or
- 7 payment of a fee required to be submitted under this chapter or
- 8 rules adopted under this chapter.
- 9 (b) The commissioner may use NMLS as a channeling agent for
- 10 obtaining information required for licensing purposes under this
- 11 chapter or rules adopted under this chapter, including:
- 12 (1) criminal history record information from the
- 13 Federal Bureau of Investigation, the United States Department of
- 14 Justice, or any other agency or entity at the commissioner's
- 15 <u>discretion;</u>
- 16 (2) information related to any administrative, civil,
- 17 or criminal findings by a governmental jurisdiction; and
- 18 (3) information requested by the commissioner under
- 19 Section 151.204(a)(10) or Section 151.204(b)(11).
- 20 Section 151.204 Application for a Money Services License.
- 21 (a) Applicants for a license shall apply in a form and in a
- 22 medium as prescribed by the Commissioner. Each such form shall
- 23 contain content as set forth by rule, regulation, instruction or
- 24 procedure of the Commissioner and may be changed or updated by the
- 25 Commissioner in accordance with applicable law in order to carry
- 26 out the purposes of this Act and maintain consistency with NMLS
- 27 licensing standards and practices. The application must state or

- 1 contain, as applicable:
- 2 (1) the legal name and residential and business
- 3 addresses of the applicant and any fictitious or trade name used by
- 4 the applicant in conducting its business;
- 5 (2) a list of any criminal convictions of the
- 6 applicant and any material litigation in which the applicant has
- 7 been involved in the 10-year period next preceding the submission
- 8 of the application;
- 9 (3) a description of any money transmission or
- 10 currency exchange previously provided by the applicant and the
- 11 money transmission or currency exchange that the applicant seeks to
- 12 provide in this state;
- 13 (4) if applicable, a list of the applicant's proposed
- 14 authorized delegates and the locations in this state where the
- 15 applicant and its authorized delegates propose to engage in money
- 16 transmission;
- 17 (5) a list of other states in which the applicant is
- 18 licensed to engage in money transmission, currency exchange, or
- 19 both and any license revocations, suspensions, or other
- 20 disciplinary action taken against the applicant in another state;
- 21 (6) <u>information concerning any bankruptcy or</u>
- 22 receivership proceedings affecting the licensee or a person in
- 23 control of a licensee;
- 24 (7) a sample form of contract for authorized
- 25 <u>delegates</u>, if applicable;
- 26 (8) a sample form of payment instrument or stored
- 27 value, as applicable;

- 1 (9) the name and address of any federally insured
- 2 depository financial institution through which the applicant plans
- 3 to conduct licensable activity; and
- 4 (10) any other information the Commissioner
- 5 reasonably requires with respect to the applicant.
- 6 (b) If an applicant is a corporation, limited liability
- 7 company, partnership, or other legal entity, the applicant shall
- 8 also provide:
- 9 (1) the date of the applicant's incorporation or
- 10 formation and state or country of incorporation or formation;
- 11 (2) <u>if applicable</u>, a certificate of good standing from
- 12 the state or country in which the applicant is incorporated or
- 13 formed;
- 14 (3) a brief description of the structure or
- 15 organization of the applicant, including any parents or
- 16 subsidiaries of the applicant, and whether any parents or
- 17 subsidiaries are publicly traded;
- 18 (4) the legal name, any fictitious or trade name, all
- 19 business and residential addresses, and the employment, as
- 20 applicable, in the 10-year period next preceding the submission of
- 21 the application of each key individual and person in control of the
- 22 applicant;
- 23 (5) <u>a list of any criminal convictions and material</u>
- 24 litigation in which a person in control of the applicant that is not
- 25 an individual has been involved in the 10-year period preceding the
- 26 submission of the application;
- 27 (6) if applying for a money transmission license, a

- 1 copy of audited financial statements of the applicant for the most
- 2 recent fiscal year and for the two-year period next preceding the
- 3 submission of the application or, if applying for a currency
- 4 exchange license or if otherwise determined to be acceptable to the
- 5 Commissioner, certified unaudited financial statements for the
- 6 most recent fiscal year or other period acceptable to the
- 7 Commissioner;
- 8 (7) a certified copy of unaudited financial statements
- 9 of the applicant for the most recent fiscal quarter;
- 10 (8) if the applicant is a publicly traded corporation,
- 11 a copy of the most recent report filed with the United States
- 12 Securities and Exchange Commission under Section 13 of the federal
- 13 Securities Exchange Act of 1934, 15 U.S.C. Section 78m, as amended
- 14 or recodified from time to time;
- 15 (9) if the applicant is a wholly owned subsidiary of:
- 16 (A) a corporation publicly traded in the United
- 17 States, a copy of audited financial statements for the parent
- 18 corporation for the most recent fiscal year or a copy of the parent
- 19 corporation's most recent report filed under Section 13 of the U.S.
- 20 Securities Exchange Act of 1934, 15 U.S.C. Section 78m, as amended
- 21 or recodified from time to time; or
- 22 (B) <u>a corporation publicly traded outside the</u>
- 23 United States, a copy of similar documentation filed with the
- 24 regulator of the parent corporation's domicile outside the United
- 25 States;
- 26 (10) the name and address of the applicant's
- 27 registered agent in this state; and

- 1 (11) any other information the Commissioner
- 2 reasonably requires with respect to the applicant.
- 3 (c) A nonrefundable application fee in the amount
- 4 established by commission rule.
- 5 (d) The Commissioner may waive one or more requirements of
- 6 Sections 151.204(a) and (b) or permit an applicant to submit other
- 7 <u>information in lieu of the required information.</u>
- 8 Section 151.205 <u>Information Requirements for Certain</u>
- 9 Individuals.
- 10 (a) Any individual in control of a licensee or applicant,
- 11 any individual that seeks to acquire control of a licensee, and each
- 12 key individual shall furnish to the Commissioner the following
- 13 items:
- 14 (1) The individual's fingerprints for submission to
- 15 the Federal Bureau of Investigation and the Commissioner for
- 16 purposes of a national criminal history background check unless the
- 17 person currently resides outside of the United States and has
- 18 resided outside of the United States for the last ten years.
- 19 (2) Personal history and experience in a form and in a
- 20 medium prescribed by the Commissioner, to obtain the following:
- 21 (A) An independent credit report from a consumer
- 22 reporting agency unless the individual does not have a Social
- 23 Security number, in which case, this requirement shall be waived;
- 24 (B) Information related to any criminal
- 25 convictions or pending charges; and
- 26 (C) Information related to any regulatory or
- 27 administrative action and any civil litigation involving claims of

- 1 fraud, misrepresentation, conversion, mismanagement of funds,
- 2 breach of fiduciary duty, or breach of contract.
- 3 (b) If the individual has resided outside of the United
- 4 States at any time in the last ten years, the individual shall also
- 5 provide an investigative background report prepared by an
- 6 independent search firm that meets the following requirements:
- 7 (1) At a minimum, the search firm shall:
- 8 (A) Demonstrate that it has sufficient
- 9 knowledge, resources, and employs accepted and reasonable
- 10 methodologies to conduct the research of the background report; and
- 11 (B) Not be affiliated with or have an interest
- 12 with the individual it is researching.
- 13 (2) At a minimum, the investigative background report
- 14 shall be written in the English language and shall contain the
- 15 <u>following:</u>
- 16 (A) If available in the individual's current
- 17 jurisdiction of residency, a comprehensive credit report, or any
- 18 equivalent information obtained or generated by the independent
- 19 search firm to accomplish such report, including a search of the
- 20 court data in the countries, provinces, states, cities, towns, and
- 21 contiguous areas where the individual resided and worked;
- 22 (B) Criminal records information for the past ten
- 23 years, including, but not limited to, felonies, misdemeanors, or
- 24 similar convictions for violations of law in the countries,
- 25 provinces, states, cities, towns, and contiguous areas where the
- 26 individual resided and worked;
- 27 (C) Employment history;

- 1 (D) Media history, including an electronic
- 2 search of national and local publications, wire services, and
- 3 business applications; and
- 4 (E) Financial services-related regulatory
- 5 history, including but not limited to, money transmission,
- 6 securities, banking, insurance, and mortgage-related industries.
- 7 Section 151.206 <u>Issuance of License.</u>
- 8 (a) When an application for an original license under this
- 9 Act appears to include all the items and addresses all of the
- 10 matters that are required, the application is complete and the
- 11 Commissioner shall promptly notify the applicant in a record of the
- 12 date on which the application is determined to be complete, and:
- 13 (1) The Commissioner shall approve or deny the
- 14 application within 120 days after the completion date; or
- 15 (2) if the application is not approved or denied
- 16 within 120 days after the completion date:
- 17 (A) the application is approved; and
- 18 (B) the license takes effect as of the first
- 19 business day after expiration of the 120-day period.
- (C) The Commissioner may for good cause extend
- 21 the application period.
- (b) A determination by the Commissioner that an application
- 23 is complete and is accepted for processing means only that the
- 24 application, on its face, appears to include all of the items,
- 25 including the Criminal Background Check response from the FBI, and
- 26 address all of the matters that are required, and is not an
- 27 assessment of the substance of the application or of the

- 1 <u>sufficiency of the information provided.</u>
- 2 (c) When an application is filed and considered complete
- 3 under this section, the Commissioner shall investigate the
- 4 applicant's financial condition and responsibility, financial and
- 5 business experience, character, and general fitness. The
- 6 Commissioner may conduct an on-site investigation of the applicant,
- 7 the reasonable cost of which the applicant must pay. The
- 8 Commissioner shall issue a license to an applicant under this
- 9 section if the Commissioner finds that all of the following
- 10 conditions have been fulfilled:
- 11 (1) The applicant has complied with Sections 151.204
- 12 and 151.205; and
- 13 (2) the financial condition and responsibility,
- 14 financial and business experience, competence, character, and
- 15 general fitness of the applicant; and the competence, experience,
- 16 character, and general fitness of the key individuals and persons
- 17 in control of the applicant indicate that it is in the interest of
- 18 the public to permit the applicant to engage in money transmission,
- 19 currency exchange, or both.
- 20 (d) If an applicant avails itself or is otherwise subject to
- 21 <u>a multistate licensing process:</u>
- 22 (1) the Commissioner may accept the investigation
- 23 results of a lead investigative state for the purpose of Section
- 24 151.206(c) if the lead investigative state has sufficient staffing,
- 25 expertise, and minimum standards; or
- 26 (2) if Texas is a lead investigative state, the
- 27 Commissioner may investigate the applicant pursuant to Section

- 1 151.206(c) and the timeframes established by agreement through the
- 2 multistate licensing process, provided however, that in no case
- 3 shall such timeframe be noncompliant with the application period in
- 4 Section 151.206(a)(1).
- 5 (e) If the commissioner finds that the applicant for any
- 6 reason fails to possess the qualifications or satisfy the
- 7 requirements for the license for which application is made, the
- 8 commissioner shall inform the applicant in writing that the
- 9 application is denied and state the reasons for the denial. The
- 10 applicant may appeal the denial by filing a written request for a
- 11 hearing with the commissioner not later than the 30th day after the
- 12 date the notice is mailed. A hearing on the denial must be held not
- 13 later than the 45th day after the date the commissioner receives the
- 14 written request unless the administrative law judge extends the
- 15 period for good cause or the parties agree to a later hearing date.
- 16 The hearing is considered a contested case hearing and is subject to
- 17 Section 151.801.
- 18 (f) The initial license term shall begin on the day the
- 19 application is approved.
- 20 Section 151.207 Maintenance of License.
- 21 (a) If a licensee does not continue to meet the
- 22 qualifications or satisfy the requirements that apply to an
- 23 applicant for a new money transmission license, the Commissioner
- 24 may suspend or revoke the licensee's license in accordance with the
- 25 procedures established by this Act or other applicable state law
- 26 for such suspension or revocation.
- 27 (b) An applicant for a money transmission license must

- 1 demonstrate that it meets or will meet, and a money transmission
- 2 licensee must at all times meet, the requirements in Sections
- 3 151.701, 151.702, 151.704, and 151.705 of this Act.
- 4 (c) <u>In addition to complying with Subsection (a)</u>, a license
- 5 holder must annually:
- 6 (1) pay a license fee in an amount established by
- 7 commission rule; and
- 8 (2) submit a report that is under oath, is in the form
- 9 and medium required by the commissioner, and contains:
- 10 (A) <u>if the license is a money transmission</u>
- 11 license, an audited unconsolidated financial statement dated as of
- 12 the last day of the license holder's fiscal year that ended in the
- 13 immediately preceding calendar year;
- 14 (B) if the license is a currency exchange
- 15 license, a financial statement, audited or unaudited, dated as of
- 16 the last day of the license holder's fiscal year that ended in the
- 17 immediately preceding calendar year; and
- 18 (C) documentation and certification, or any
- 19 other information the commissioner reasonably requires to
- 20 determine the security, net worth, permissible investments, and
- 21 other requirements the license holder must satisfy and whether the
- 22 license holder continues to meet the qualifications and
- 23 requirements for licensure.
- 24 (d) If the department does not receive a license holder's
- 25 annual license fee and complete annual report on or before the due
- 26 date prescribed by the commissioner under this section, the
- 27 commissioner shall notify the license holder in writing that:

- 1 (1) the license holder shall submit the report and pay
- 2 the license fee not later than the 45th day after the due date
- 3 prescribed by the commissioner; and
- 4 (2) the license holder must pay a late fee, in an
- 5 amount that is established by commission rule and not subject to
- 6 appeal, for each business day after the report due date specified by
- 7 the commissioner that the commissioner does not receive the
- 8 completed report and license fee.
- 9 (e) If the license holder fails to submit the completed
- 10 <u>annual report and pay the annual license fee and any late fee due</u>
- 11 within the time prescribed by Subsection (d)(1), the license
- 12 expires, and the license holder must cease and desist from engaging
- 13 in the business of money transmission or currency exchange, as
- 14 applicable, as of that date. The expiration of a license is not
- 15 <u>subject to appeal.</u>
- 16 (f) On timely receipt of a license holder's complete annual
- 17 report, annual license fee, and any late fee due, the department
- 18 shall review the report and, if necessary, investigate the
- 19 business and records of the license holder. On completion of the
- 20 review and investigation, if any, the commissioner may:
- 21 (1) <u>impose conditions on the license the commissioner</u>
- 22 considers reasonably necessary or appropriate; or
- 23 (2) <u>suspend or revoke the license on the basis of a</u>
- 24 ground specified in Section 151.803.
- 25 (g) On written application and for good cause shown, the
- 26 commissioner may extend the due date for filing the annual license
- 27 fee and annual report required under this section.

- 1 (h) The holder or principal of or the person in control of
- 2 the holder of an expired license, or the holder or principal of or
- 3 person in control of the holder of a license surrendered under
- 4 Section 151.208, that wishes to conduct activities for which a
- 5 license is required under this chapter must file a new license
- 6 application and satisfy all requirements for licensure that apply
- 7 at the time the new application is filed.
- 8 Section 151.208 Surrender of License.
- 9 (a) A licensee may surrender the licensee's license by
- 10 delivering the original license to the commissioner along with a
- 11 written notice of surrender that includes the location at which the
- 12 licensee's records will be stored and the name, address, telephone
- 13 number, and other contact information for an individual who is
- 14 authorized to provide access to the records.
- 15 (b) A licensee shall surrender the licensee's license if the
- 16 licensee becomes ineligible for a license issued under this
- 17 chapter.
- 18 (c) The surrender of a license does not reduce or eliminate
- 19 a licensee's civil or criminal liability arising from any acts or
- 20 omissions before the surrender of the license, including any
- 21 administrative action undertaken by the commissioner to revoke or
- 22 suspend a license, to assess an administrative penalty, to order
- 23 the payment of restitution, or to exercise any other authority
- 24 under this chapter. Further, the surrender of a license does not
- 25 release the security required of the licensee under Section 151.702
- 26 or 151.703.
- 27 Section 151.209 Refunds.

- 1 (a) A fee or cost paid under this chapter is not refundable.
- 2 SUBCHAPTER E. ACQUISITION OF CONTROL AND CHANGE OF KEY INDIVIDUAL
- 3 Section 151.301 Acquisition of Control.
- 4 (a) Any person, or group of persons acting in concert,
- 5 seeking to acquire control of a licensee shall obtain the written
- 6 approval of the Commissioner prior to acquiring control. An
- 7 <u>individual is not deemed to acquire control of a licensee and is not</u>
- 8 subject to these acquisition of control provisions when that
- 9 individual becomes a key individual in the ordinary course of
- 10 business.
- 11 (b) A person, or group of persons acting in concert, seeking
- 12 to acquire control of a licensee shall, in cooperation with the
- 13 licensee:
- 14 (1) Submit an application in a form and in a medium
- 15 prescribed by the Commissioner; and
- 16 (2) Submit a nonrefundable fee in the amount
- 17 established by commission rule.
- 18 (c) Upon request, the Commissioner may permit a licensee or
- 19 the person, or group of persons acting in concert, to submit some or
- 20 all information required by the Commissioner pursuant to Subsection
- 21 (b)(1) without using NMLS.
- (d) The application required by Subsection (b)(1) shall
- 23 include information required by Section 151.205 for any new key
- 24 individuals that have not previously completed the requirements of
- 25 Section 151.205 for a licensee.
- 26 (e) When an application for acquisition of control under
- 27 this section appears to include all the items and address all of the

- 1 matters that are required, the application shall be considered
- 2 complete and the Commissioner shall promptly notify the applicant
- 3 in a record of the date on which the application was determined to
- 4 be complete and:
- 5 (1) The Commissioner shall approve or deny the
- 6 application within 60 days after the completion date; or
- 7 (2) <u>if the application is not approved or denied</u>
- 8 within 60 days after the completion date:
- 9 (A) the application is approved; and
- 10 (B) the person, or group of persons acting in
- 11 concert, are not prohibited from acquiring control.
- 12 (3) The Commissioner may for good cause extend the
- 13 application period.
- 14 (f) A determination by the Commissioner that an application
- 15 is complete and is accepted for processing means only that the
- 16 application, on its face, appears to include all of the items and
- 17 address all of the matters that are required, and is not an
- 18 assessment of the substance of the application or of the
- 19 sufficiency of the information provided.
- 20 (g) When an application is filed and considered complete
- 21 under Subsection (e), the Commissioner shall investigate the
- 22 <u>financial condition and responsibility</u>, financial and business
- 23 experience, character, and general fitness of the person, or group
- 24 of persons acting in concert, seeking to acquire control. The
- 25 Commissioner shall approve an acquisition of control pursuant to
- 26 this section if the Commissioner finds that all of the following
- 27 conditions have been fulfilled:

- 1 (1) The requirements of Subsections (b) and (d) have
- 2 been met, as applicable; and
- 3 (2) the financial condition and responsibility,
- 4 financial and business experience, competence, character, and
- 5 general fitness of the person, or group of persons acting in
- 6 concert, seeking to acquire control; and the competence,
- 7 experience, character, and general fitness of the key individuals
- 8 and persons that would be in control of the licensee after the
- 9 acquisition of control indicate that it is in the interest of the
- 10 public to permit the person, or group of persons acting in concert,
- 11 to control the licensee.
- 12 (h) If an applicant avails itself or is otherwise subject to
- 13 a mul<u>tistate licensing process:</u>
- 14 (1) the Commissioner may accept the investigation
- 15 results of a lead investigative state for the purpose of Subsection
- 16 (g) if the lead investigative state has sufficient staffing,
- 17 expertise, and minimum standards; or
- 18 (2) <u>if Texas is a lead investigative state</u>, the
- 19 Commissioner may investigate the applicant pursuant to Subsection
- 20 (g) and the timeframes established by agreement through the
- 21 multistate licensing process.
- (i) If the commissioner determines that the proposed person
- 23 in control fails to meet the qualifications, standards, and
- 24 requirements of this chapter, the commissioner shall inform the
- 25 license holder and the proposed person in control in writing that
- 26 the application is denied and state the reasons for the denial. The
- 27 license holder or the proposed person in control may appeal the

- 1 denial by filing a written request for a hearing with the
- 2 commissioner not later than the 30th day after the date the notice
- 3 is mailed. A hearing on the denial must be held not later than the
- 4 45th day after the date the commissioner receives the written
- 5 request unless the administrative law judge extends the period for
- 6 good cause or the parties agree to a later hearing date. The
- 7 hearing is considered a contested case hearing and is subject to
- 8 Section 151.801.
- 9 (j) The requirements of Subsections (a) and (b) do not apply
- 10 to any of the following:
- 11 (1) A person that acts as a proxy for the sole purpose
- 12 of voting at a designated meeting of the shareholders or holders of
- 13 voting shares or voting interests of a licensee or a person in
- 14 control of a licensee;
- 15 (2) A person that acquires control of a licensee by
- 16 <u>devise or descent;</u>
- 17 (3) A person that acquires control of a licensee as a
- 18 personal representative, custodian, guardian, conservator, or
- 19 trustee, or as an officer appointed by a court of competent
- 20 jurisdiction or by operation of law;
- 21 (4) A person that is exempt under Section 151.003(g);
- 22 (5) A person that the Commissioner determines is not
- 23 subject to Subsection (a) based on the public interest;
- 24 (6) A public offering of securities of a licensee or a
- 25 person in control of a licensee; or
- 26 (7) An internal reorganization of a person in control
- 27 of the licensee where the ultimate person in control of the licensee

- 1 remains the same.
- 2 (k) Persons in Subsections (j)(2), (3), (4), (6), (7) in
- 3 cooperation with the licensee shall notify the Commissioner within
- 4 15 days after the acquisition of control.
- 5 (1) <u>Streamlined Acquisition of Control</u>
- 6 (1) The requirements of Subsections (a) and (b) do not
- 7 apply to a person that has complied with and received approval to
- 8 engage in money transmission under this Act or was identified as a
- 9 person in control in a prior application filed with and approved by
- 10 the Commissioner or by an MSB accredited state pursuant to a
- 11 multistate licensing process, provided that:
- 12 (A) the person has not had a license revoked or
- 13 suspended or controlled a licensee that has had a license revoked or
- 14 suspended while the person was in control of the licensee in the
- 15 previous 5-years;
- 16 (B) <u>if the person is a licensee</u>, the person is
- 17 well managed and has received at least a satisfactory rating for
- 18 compliance at its most recent examination by an MSB accredited
- 19 state if such rating was given;
- (C) the licensee to be acquired is projected to
- 21 meet the requirements of Sections 151.701, 151.702, and 151.705 of
- 22 this Act after the acquisition of control is completed, and if the
- 23 person acquiring control is a licensee, that licensee is also
- 24 projected to meet the requirements of Sections 151.701, 151.702,
- 25 and 151.705 of this Act after the acquisition of control is
- 26 completed;
- (D) the licensee to be acquired will not

- 1 implement any material changes to its business plan as a result of
- 2 the acquisition of control, and if the person acquiring control is a
- 3 licensee, that licensee also will not implement any material
- 4 changes to its business plan as a result of the acquisition of
- 5 control; and
- 6 (E) the person provides notice of the acquisition
- 7 <u>in cooperation with the licensee and attests to Subsections</u>
- 8 (k)(1)(A), (B), (C), and (D) in a form and in a medium prescribed by
- 9 the Commissioner.
- 10 (2) If the notice is not disapproved within 30 days
- 11 after the date on which the notice was determined to be complete,
- 12 the notice is deemed approved.
- 13 (m) Before filing an application for approval to acquire
- 14 control of a licensee a person may request in writing a
- 15 <u>determination from the Commissioner as to whether the person would</u>
- 16 be considered a person in control of a licensee upon consummation of
- 17 a proposed transaction. If the Commissioner determines that the
- 18 person would not be a person in control of a licensee, the proposed
- 19 Person and transaction is not subject to the requirements of
- 20 Subsections (a) and (b).
- 21 (n) <u>If a multistate licensing process includes a</u>
- 22 determination pursuant to Subsection (m) and an applicant avails
- 23 <u>itself or is otherwise subject to the multistate licensing process:</u>
- 24 (1) The Commissioner may accept the control
- 25 determination of a lead investigative state with sufficient
- 26 staffing, expertise, and minimum standards for the purpose of
- 27 Subsection (m); or

- 1 (2) If state is a lead investigative state, the
- 2 Commissioner may investigate the applicant pursuant to Subsection
- 3 (m) and the timeframes established by agreement through the
- 4 multistate licensing process,
- 5 Section 151.302 Notice and Information Requirements for a
- 6 Change of Key Individuals.
- 7 (a) A licensee adding or replacing any key individual shall:
- 8 (1) Provide notice in a manner prescribed by the
- 9 Commissioner within 15 days after the effective date of the key
- 10 individual's appointment; and
- 11 (2) Provide information as required by Section 151.205
- 12 within 45 days of the effective date.
- 13 (b) Within 90 days of the date on which the notice provided
- 14 pursuant to Subsection (a) was determined to be complete, the
- 15 Commissioner may issue a notice of disapproval of a key individual
- 16 <u>if the competence, experience, character, or integrity of the</u>
- 17 individual would not be in the best interests of the public or the
- 18 customers of the licensee to permit the individual to be a key
- 19 individual of such licensee.
- 20 (c) A notice of disapproval shall contain a statement of the
- 21 basis for disapproval and shall be sent to the licensee and the
- 22 <u>disapproved</u> individual. A licensee may appeal a notice of
- 23 disapproval by filing a written request for a hearing with the
- 24 commissioner not later than the 30th day after the date the notice
- 25 is mailed. A hearing on the denial must be held not later than the
- 26 45th day after the date the commissioner receives the written
- 27 request unless the administrative law judge extends the period for

- 1 good cause or the parties agree to a later hearing date. The
- 2 hearing is considered a contested case hearing and is subject to
- 3 Section 151.901.
- 4 (d) If the notice provided pursuant to Subsection (a) is not
- 5 disapproved within 90 days after the date on which the notice was
- 6 determined to be complete, the key individual is deemed approved.
- 7 (e) <u>If a multistate licensing process includes a key</u>
- 8 individual notice review and disapproval process pursuant to this
- 9 section and the licensee avails itself or is otherwise subject to
- 10 the multistate licensing process:
- 11 (1) the Commissioner may accept the determination of
- 12 another state if the investigating state has sufficient staffing,
- 13 expertise, and minimum standards for the purpose of this section;
- 14 or
- 15 (2) <u>if Texas is a lead investigative state</u>, the
- 16 Commissioner may investigate the applicant pursuant to Subsection
- 17 (b) and the timeframes established by agreement through the
- 18 multistate licensing process.
- 19 SUBCHAPTER F. REPORTING AND RECORDS
- 20 Section 151.401 Report of Condition.
- 21 (a) <u>Each money transmission licensee shall submit a report</u>
- 22 of condition within 45 days of the end of the calendar quarter, or
- 23 within any extended time as the Commissioner may prescribe.
- 24 (b) The report of condition shall include:
- 25 (1) Financial information at the licensee level;
- 26 (2) Nationwide and state-specific money transmission
- 27 transaction information in every jurisdiction in the United States

- 1 where the licensee is licensed to engage in money transmission;
- 2 (3) Permissible investments report;
- 3 (4) <u>Transaction destination country reporting for</u>
- 4 money received for transmission, if applicable; and
- 5 (5) Any other information the Commissioner reasonably
- 6 requires with respect to the licensee. The Commissioner may utilize
- 7 NMLS for the submission of the report required by this section and
- 8 is authorized to change or update as necessary the requirements of
- 9 this section to carry out the purposes of this Act and maintain
- 10 consistency with NMLS reporting.
- 11 (c) The information required by Subsection (b)(4) shall
- 12 only be included in a report of condition submitted within 45 days
- 13 of the end of the fourth calendar quarter.
- 14 Section 151.402 Currency Exchange Report
- 15 (a) Each currency exchange licensee shall submit a
- 16 quarterly interim financial statement and transaction report that
- 17 reflects the licensee's financial condition and currency exchange
- 18 business as of the last day of the calendar quarter to which the
- 19 statement and report relate and that are prepared not later than the
- 20 45th day after the last day of the calendar quarter; and
- 21 (b) any other report required by rule of the
- 22 commission or reasonably requested by the commissioner to determine
- 23 <u>compliance with this chapter.</u>
- 24 (c) A licensee shall file the statements and reports
- 25 required under this section with the commissioner as required by
- 26 this chapter, by commission rule, or as requested by the
- 27 commissioner.

- 1 (d) On written application and for good cause shown,
- 2 the commissioner may extend the time for preparing or filing a
- 3 statement or report required under this section.
- 4 Section 151.403 Financial Statements.
- 5 (a) Each licensee shall, within 90 days after the end
- 6 of each fiscal year, or within any extended time as the Commissioner
- 7 may prescribe, file with the Commissioner:
- 8 (1) <u>If the licensee holds a money transmission</u>
- 9 license, an audited unconsolidated financial statement of the
- 10 licensee for the fiscal year prepared in accordance with United
- 11 States generally accepted accounting principles;
- 12 (2) If the licensee holds a currency exchange
- 13 license, a financial statement, audited or unaudited, dated as of
- 14 the last day of the licensee's fiscal year that ended in the
- 15 <u>immediately preceding calendar year; and</u>
- 16 <u>Any other information as the Commissioner may</u>
- 17 reasonably require.
- 18 (b) The audited unconsolidated financial statements
- 19 shall be prepared by an independent certified public accountant or
- 20 independent public accountant who is satisfactory to the
- 21 Commissioner;
- (c) The audited financial statements shall include or
- 23 be accompanied by a certificate of opinion of the independent
- 24 certified public accountant or independent public accountant that
- 25 is satisfactory in form and content to the Commissioner. If the
- 26 certificate or opinion is qualified, the Commissioner may order the
- 27 licensee to take any action as the Commissioner may find necessary

1	to enable the independent or certified public accountant or
2	independent public accountant to remove the qualification.
3	Section 151.404 Authorized Delegate Reporting.
4	(a) Each licensee shall submit a report of authorized
5	delegates within 45 days of the end of the calendar quarter. The
6	Commissioner may utilize NMLS for the submission of the report
7	required by this section provided that such functionality is
8	consistent with the requirements of this section.
9	(b) The authorized delegate report shall include, at a
10	<pre>minimum, each authorized delegate's:</pre>
11	(1) <u>Company legal name;</u>
12	(2) <u>Taxpayer employer identification number</u> ;
13	(3) <u>Principal provider identifier;</u>
14	(4) Physical address;
15	(5) <u>Mailing address;</u>
16	(6) Any business conducted in other states;
17	(7) Any fictitious or trade name;
18	(8) Contact person name, phone number, and email
19	(9) Start date as licensee's authorized
20	<pre>delegate;</pre>
21	(10) End date acting as licensee's authorized
22	delegate, if applicable; and
23	(11) Any other information the Commissioner
24	reasonably requires with respect to the authorized delegate.
25	Section 151.405 Reports of Certain Events.
26	(a) A licensee shall file a report with the
27	Commissioner within one business day after the licensee has reason

- 1 to know of the occurrence of any of the following events:
- 2 (1) the filing of a petition by or against the
- 3 licensee under the United States Bankruptcy Code, 11 U.S.C. Section
- 4 101-110, as amended or recodified from time to time, for bankruptcy
- 5 or reorganization;
- 6 (2) the filing of a petition by or against the
- 7 <u>licensee for receivership, the commencement of any other judicial</u>
- 8 or administrative proceeding for its dissolution or
- 9 reorganization, or the making of a general assignment for the
- 10 benefit of its creditors; or
- 11 (3) the commencement of a proceeding to revoke or
- 12 suspend its license in a state or country in which the licensee
- 13 engages in business or is licensed.
- 14 (b) A licensee shall file a report with the
- 15 Commissioner within three business day after the licensee has
- 16 reason to know of the occurrence of any of the following events:
- 17 (1) a charge or conviction of the licensee or of a
- 18 key individual or person in control of the licensee for a felony; or
- 19 (2) a charge or conviction of an authorized
- 20 delegate for a felony.
- 21 Section 151.406 Bank Secrecy Act Reports.
- 22 A licensee and an authorized delegate shall file all reports
- 23 required by federal currency reporting, record keeping, and
- 24 suspicious activity reporting requirements as set forth in the Bank
- 25 Secrecy Act and other federal and state laws pertaining to money
- 26 laundering. The timely filing of a complete and accurate report
- 27 required under this section with the appropriate federal agency is

1 deemed compliant with the requirements of this section. Section 151.407 Records. 2 3 (a) Licensee shall maintain the following records, for determining its compliance with this Act for at least five years: 4 5 (1)a record of each outstanding money transmission obligation sold; 6 7 a record of each currency exchange (2) 8 transaction; a general ledger posted at least monthly 9 (3) 10 containing all asset, liability, capital, income, and expense accounts; 11 12 (4)bank statements and bank reconciliation 13 records; 14 (5) records of outstanding money services 15 obligations; 16 (6) records of each outstanding money services 17 obligation paid within the five-year period; 18 a list of the last known names and addresses (7) 19 of all of the licensee's authorized delegates; and 20 any other records the Commissioner (8) reasonably requires by rule. 21 22 The items specified in Subsection (a)(1) may be (b) 23 maintained in any form of record. 24 Records specified in Subsection (a) may be maintained outside this state if they are made accessible to the 25 26 Commissioner on seven business-days' notice that is sent in a

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record.

1 (d) All records maintained by the licensee as required in Subsections (a)-(c) are open to inspection by the Commissioner 2 3 pursuant to Section 151.106(a). 4 SUBCHAPTER G. AUTHORIZED DELEGATES 5 Section 151.501 Liability of Licensee A money transmission licensee is liable for the payment of 6 7 all money or monetary value received for transmission directly or by an authorized delegate appointed in accordance with 8 Section 151.502. 9 10 Section 151.502 Relationship Between Licensee and Authorized Delegate. 11 In this section, "remit" means to make direct 12 (a) payments of money to a licensee or its representative authorized to 13 receive money or to deposit money in a bank in an account specified 14 15 by the licensee. 16 (b) Before a licensee is authorized to conduct 17 business through an authorized delegate or allows a person to act as the licensee's authorized delegate, the licensee must: 18 19 (1)adopt, and update as necessary, written policies and procedures reasonably designed to ensure that the 20 21 licensee's authorized delegates comply with applicable state and federal law; 22 23 (2) enter into a written contract that complies 24 with Subsection (d); and 25 (3) conduct a reasonable risk-based background

investigation sufficient for the licensee to determine whether the

authorized delegate has complied and will likely comply with

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- 1 applicable state and federal law.
- 2 (c) An authorized delegate must operate in full
- 3 <u>compliance with this Act.</u>
- 4 (d) The written contract required by Subsection (b)
- 5 must be signed by the licensee and the authorized delegate and, at a
- 6 minimum, must:
- 7 (1) appoint the person signing the contract as
- 8 the licensee's authorized delegate with the authority to conduct
- 9 money transmission on behalf of the licensee;
- 10 (2) set forth the nature and scope of the
- 11 relationship between the licensee and the authorized delegate and
- 12 the respective rights and responsibilities of the parties;
- 13 <u>require the authorized delegate to agree to</u>
- 14 fully comply with all applicable state and federal laws, rules, and
- 15 regulations pertaining to money transmission, including this Act
- 16 and regulations implementing this Act, relevant provisions of the
- 17 Bank Secrecy Act and the USA PATRIOT ACT;
- 18 (4) require the authorized delegate to remit and
- 19 handle money and monetary value in accordance with the terms of the
- 20 contract between the licensee and the authorized delegate;
- 21 (5) <u>impose a trust on money and monetary value</u>
- 22 net of fees received for money transmission for the benefit of the
- 23 <u>licensee;</u>
- 24 (6) require the authorized delegate to prepare
- 25 and maintain records as required by this Act or regulations
- 26 implementing this Act, or as reasonably requested by the
- 27 Commissioner;

- 1 (7) <u>acknowledge that the authorized delegate</u>
- 2 consents to examination or investigation by the Commissioner;
- 3 (8) state that the licensee is subject to
- 4 regulation by the Commissioner and that, as part of that
- 5 regulation, the Commissioner may suspend or revoke an authorized
- 6 delegate designation or require the licensee to terminate an
- 7 authorized delegate designation; and
- 8 (9) <u>acknowledge receipt of the written policies</u>
- 9 and procedures required under Subsection (b)(1).
- 10 (e) If the licensee's license is suspended, revoked,
- 11 surrendered, or expired, the licensee must, within five (5)
- 12 business days, provide documentation to the Commissioner that the
- 13 licensee has notified all applicable authorized delegates of the
- 14 <u>licensee whose names are in a record filed with the Commissioner of</u>
- 15 the suspension, revocation, surrender, or expiration of a license.
- 16 Upon suspension, revocation, surrender, or expiration of a license,
- 17 applicable authorized delegates shall immediately cease to provide
- 18 money transmission as an authorized delegate of the licensee.
- 19 (f) An authorized delegate of a licensee holds in
- 20 trust for the benefit of the licensee all money net of fees received
- 21 from money transmission. If any authorized delegate commingles any
- 22 <u>funds received from money transmission with any other funds or</u>
- 23 property owned or controlled by the authorized delegate, all
- 24 commingled funds and other property shall be considered held in
- 25 trust in favor of the licensee in an amount equal to the amount of
- 26 money net of fees received from money transmission.
- 27 (g) An authorized delegate may not use a subdelegate

- 1 to conduct money transmission on behalf of a licensee.
 2 Section 151.503 <u>Disclosure Requirements</u>
- 3 (a) A licensee's name and mailing address or telephone
 4 number must be provided to the purchaser in connection with each
 5 money transmission transaction conducted by the licensee directly
- 7 (b) <u>A licensee receiving currency or an instrument</u> 8 payable in currency for transmission must comply with Chapter 278.
- 9 Section 151.504 Unauthorized Activities

or through an authorized delegate.

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- 10 A person shall not engage in the business of money transmission on behalf of a person not licensed under this Act or 11 12 not exempt pursuant to Section 151.003 of this Act. A person that engages in such activity provides money transmission to the same 13 extent as if the person were a licensee, and shall be jointly and 14 severally liable with the unlicensed or nonexempt person. Any 15 business for which a license is required under this chapter that is 16 17 conducted by an authorized delegate outside the scope of authority conferred in the contract between the authorized delegate and the 18
- SUBCHAPTER H. TIMELY TRANSMISSION, REFUNDS, AND DISCLOSURES
- 21 Section 151.601 <u>Timely Transmission</u>.

licensee is unlicensed activity.

- 22 (a) Every licensee shall forward all money received
 23 for transmission in accordance with the terms of the agreement
 24 between the licensee and the sender unless the licensee has a
 25 reasonable belief or a reasonable basis to believe that the sender
 26 may be a victim of fraud or that a crime or violation of law, rule,
- 27 or regulation has occurred, is occurring, or may occur.

- 1 (b) If a licensee fails to forward money received for
- 2 transmission in accordance with this section, the licensee must
- 3 respond to inquiries by the sender with the reason for the failure
- 4 unless providing a response would violate a state or federal law,
- 5 rule, or regulation.
- 6 Section 151.602 Refunds.
- 7 (a) This section does not apply to:
- 8 (1) money received for transmission subject to
- 9 the federal Remittance Rule (12 C.F.R. Part 1005, Subpart B), as
- 10 <u>amended or recodified from time to time; or</u>
- 11 (2) money received for transmission pursuant to a
- 12 written agreement between the licensee and payee to process
- 13 payments for goods or services provided by the payee.
- 14 (b) Every licensee shall refund to the sender within
- 15 10 days of receipt of the sender's written request for a refund of
- 16 any and all money received for transmission unless any of the
- 17 <u>following occurs:</u>
- 18 (1) The money has been forwarded within 10 days
- 19 of the date on which the money was received for transmission;
- 20 (2) Instructions have been given committing an
- 21 equivalent amount of money to the person designated by the sender
- 22 within 10 days of the date on which the money was received for
- 23 <u>transmission;</u>
- 24 (3) The agreement between the licensee and the
- 25 sender instructs the licensee to forward the money at a time that is
- 26 beyond 10 days of the date on which the money was received for
- 27 transmission. If funds have not yet been forwarded in accordance

- 1 with the terms of the agreement between the licensee and the sender,
- 2 the licensee shall issue a refund in accordance with the other
- 3 provisions of this section; or
- 4 (4) The refund is requested for a transaction
- 5 that the licensee has not completed based on a reasonable belief or
- 6 <u>a reasonable basis to believe that a crime or violation of law,</u>
- 7 rule, or regulation has occurred, is occurring, or may occur.
- 8 (5) The refund request does not enable the
- 9 licensee to:
- 10 (A) <u>Identify the sender's name and address</u>
- 11 or telephone number; or,
- 12 (B) Identify the particular transaction to
- 13 be refunded in the event the sender has multiple transactions
- 14 outstanding.
- 15 Section 151.603 Receipts.
- 16 (a) This section does not apply to:
- 17 (1) Money received for transmission subject to
- 18 the federal Remittance Rule (12 C.F.R. Part 1005, Subpart B), as
- 19 amended or recodified from time to time;
- 20 (2) money received for transmission that is not
- 21 primarily for personal, family or household purposes;
- 22 (3) money received for transmission pursuant to a
- 23 written agreement between the licensee and payee to process
- 24 payments for goods or services provided by the payee; or
- 25 (4) payroll processing services.
- 26 (b) For purposes of this section "receipt" means a
- 27 paper receipt, electronic record or other written confirmation. For

2 electronically if the sender requests or agrees to receive an
3 electronic receipt. For a transaction conducted electronically or
4 by phone, a receipt may be provided electronically. All electronic
5 receipts shall be provided in a retainable form.
6 (c) Every licensee or its authorized delegate shall

a transaction conducted in person, the receipt may be provided

- 10 (A) The name of the sender;
- 11 (B) The name of the designated recipient;
- 12 (C) The date of the transaction;
- 13 (D) The unique transaction or
- 14 identification number;
- 15 (E) The name of the licensee, NMLS Unique
- 16 ID, the licensee's business address, and the licensee's customer
- 17 service telephone number;
- 18 (F) The amount of the transaction in United
- 19 States dollars;

- 20 (G) Any fee charged by the licensee to the
- 21 <u>sender for the transaction; and</u>
- 22 (H) Any taxes collected by the licensee
- 23 <u>from the sender for the transaction.</u>
- 24 (2) The receipt required by this section shall be
- 25 in English and in the language principally used by the licensee or
- 26 authorized delegate to advertise, solicit, or negotiate, either
- 27 orally or in writing, for a transaction conducted in person,

- 1 electronically or by phone, if other than English.
- 2 Section 151.604 Disclosures for Payroll Processing
- 3 Services.
- 4 (a) A licensee that provides payroll processing
- 5 services shall:
- 6 (1) <u>Issue reports to clients detailing client</u>
- 7 payroll obligations in advance of the payroll funds being deducted
- 8 from an account; and
- 9 (2) Make available worker paystubs or an
- 10 equivalent statement to workers.
- 11 (b) Subsection (a) does not apply to a licensee
- 12 providing payroll processing services where the licensee's client
- 13 designates the intended recipients to the licensee and is
- 14 responsible for providing the disclosures required by Subsection
- 15 <u>(a)(2)</u>.
- 16 <u>SUBCHAPTER I. PRUDENTIAL STANDARDS.</u>
- 17 Section 151.701 Net Worth.
- 18 (a) A money transmission licensee under this Act shall
- 19 maintain at all times a tangible net worth of the greater of
- 20 \$100,000 or 3 percent of total assets for the first \$100 million, 2
- 21 percent of additional assets for \$100 million to \$1 billion, and 0.5
- 22 percent of additional assets for over \$1 billion.
- 23 (b) Tangible net worth must be demonstrated at initial
- 24 application by the applicant's most recent audited or unaudited
- 25 financial statements pursuant to Section 151.204(b)(6).
- 26 (c) Notwithstanding the foregoing provisions of this
- 27 section, the Commissioner shall have the authority, for good cause

- 1 shown, to exempt, in-part or in whole, from the requirements of this
- 2 section any applicant or licensee.
- 3 Section 151.702 Security for Money Transmission.
- 4 (a) An applicant for a money transmission license must
- 5 provide, and a licensee at all times must maintain, security
- 6 consisting of a surety bond in a form satisfactory to the
- 7 Commissioner or, with the Commissioner's approval, a deposit
- 8 instead of a bond in accordance with this section.
- 9 (b) The amount of the required security shall be:
- 10 (1) the greater of \$100,000 or an amount equal to
- 11 one hundred percent of the licensee's average daily money
- 12 transmission liability in this state calculated for the most
- 13 recently completed three-month period, up to a maximum of \$500,000;
- 14 or
- 15 (2) <u>in the event that the licensee's tangible net</u>
- 16 worth exceeds 10% of total assets, the licensee shall maintain a
- 17 surety bond of \$100,000.
- 18 (c) A licensee that maintains a bond in the maximum
- 19 amount provided for in Subsections (b)(1) or (2), as applicable
- 20 shall not be required to calculate its average daily money
- 21 transmission liability in this state for purposes of this section.
- 22 (d) A licensee may exceed the maximum required bond
- 23 amount pursuant to Section 151.705(a)(5).
- Section 151.703 Security for Currency Exchange.
- 25 (a) An applicant for a currency exchange license must
- 26 provide and a currency exchange licensee must maintain at all times
- 27 security in the amount applicable to the applicant or licensee

1 under this section. 2 An applicant must provide and a licensee must maintain security in the amount of \$2,500 if the applicant will 3 conduct or the licensee conducts business with persons located in 4 5 this state exclusively at one or more physical locations through in-person, contemporaneous transactions. 6 7 Except as provided by Subsection (d), if (c) 8 Subsection (b) does not apply to: 9 the applicant, the applicant must provide (1)security in the amount that is the greater of: 10 11 (A) \$2,500; or 12 (B) an amount equal to one percent of the applicant's projected total dollar volume of currency exchange 13 14 business in this state for the first year of licensure; or 15 (2) the licensee, the licensee must maintain security in the amount that is the greater of: 16 17 (A) \$2,500; or an amount equal to one percent of the 18 (B) 19 licensee's total dollar volume of currency exchange business in this state for the preceding year. 20 The maximum amount of security that may be 21 (d) required under Subsection (c) is \$1 million. 22 Section 151.704 Additional Requirements for Security. 23 Subsections (b)-(i) of this section define 24 additional requirements applicable to the security provided 25

pursuant to Sections 151.702 and 151.703.

The security must:

(b)

26

- 1 (1) be in a form satisfactory to the
- 2 commissioner;
- 3 (2) be payable to any claimant or to the
- 4 commissioner, on behalf of a claimant or this state, for any
- 5 liability arising out of the license holder's money transmission
- 6 <u>business in this state</u>, incurred under, subject to, or by virtue of
- 7 this chapter; and
- 8 (3) if the security is a bond, be issued by a
- 9 qualified surety company authorized to engage in business in this
- 10 state and acceptable to the commissioner or, if the security is an
- 11 irrevocable letter of credit, be issued by a financial institution
- 12 acceptable to the commissioner.
- 13 (c) A claimant may bring suit directly on the
- 14 security, or the commissioner may bring suit on behalf of the
- 15 claimant or the state, either in one action or in successive
- 16 actions.
- 17 (d) The commissioner may collect from the security or
- 18 proceeds of the security any delinquent fee, assessment, cost,
- 19 penalty, or other amount imposed on and owed by a license holder.
- 20 If the security is a surety bond, the commissioner shall give the
- 21 surety reasonable prior notice of a hearing to impose an
- 22 administrative penalty against the license holder, provided that a
- 23 surety may not be considered an interested, aggrieved, or affected
- 24 person for purposes of an administrative proceeding under Section
- 25 151.901 or Chapter 2001, Government Code.
- 26 (e) The security remains in effect until canceled,
- 27 which may occur only after providing 30 days' written notice to the

- 1 commissioner. Cancellation does not affect any liability incurred
- 2 or accrued during the period covered by the security.
- 3 (f) The security shall cover claims for at least five
- 4 years after the license holder surrenders its license or otherwise
- 5 ceases to engage in activities for which a license is required under
- 6 this subchapter. However, the commissioner may permit the amount
- 7 of the security to be reduced or eliminated before that time to the
- 8 extent that the amount of the license holder's obligations to the
- 9 department and to purchasers in this state is reduced. The
- 10 commissioner may permit a license holder to substitute another form
- 11 of security when the license holder ceases to provide money
- 12 transmission in this state.
- 13 (g) If the commissioner at any time reasonably
- 14 determines that the required security is insecure, deficient in
- 15 amount, or exhausted in whole or in part, the commissioner by
- 16 written order shall require the license holder to file or make new
- 17 or additional security to comply with this section.
- 18 (h) Instead of providing all or part of the amount of
- 19 the security required by this section, an applicant or license
- 20 holder may deposit, with a financial institution possessing trust
- 21 powers that is authorized to conduct a trust business in this state
- 22 and is acceptable to the commissioner, an aggregate amount of
- 23 United States currency, certificates of deposit, or other cash
- 24 equivalents that equals the total amount of the required security
- 25 or the remaining part of the security. The deposit:
- 26 (1) must be held in trust in the name of and be
- 27 pledged to the commissioner;

- 1 (2) must secure the same obligations as the
- 2 security; and
- 3 <u>is subject to other conditions and terms the</u>
- 4 commissioner may reasonably require.
- 5 (i) The security is considered by operation of law to be
- 6 held in trust for the benefit of this state and any individual to
- 7 whom an obligation arising under this chapter is owed, and may not
- 8 be considered an asset or property of the license holder in the
- 9 event of bankruptcy, receivership, or a claim against the license
- 10 holder unrelated to the license holder's obligations under this
- 11 chapter.
- 12 Section 151.705 Maintenance of Permissible Investments.
- 13 (a) A money transmission licensee shall maintain at
- 14 all times permissible investments that have a market value computed
- 15 <u>in accordance with United States generally accepted accounting</u>
- 16 principles of not less than the aggregate amount of all of its
- 17 outstanding money transmission obligations.
- 18 (b) Except for permissible investments enumerated in
- 19 Section 151.706(a), the Commissioner, with respect to any licensee,
- 20 may limit the extent to which a specific investment maintained by a
- 21 <u>licensee</u> within a class of permissible investments may be
- 22 considered a permissible investment, if the specific investment
- 23 represents undue risk to customers, not reflected in the market
- 24 value of investments.
- 25 (c) Permissible investments are held in trust for the
- 26 benefit of the purchasers and holders of the licensee's outstanding
- 27 money transmission obligations in the event of insolvency, the

1 filing of a petition by or against the licensee under the United States Bankruptcy Code, 11 U.S.C. Section 101-110, as amended or 2 recodified from time to time, for bankruptcy or reorganization, the 3 filing of a petition by or against the licensee for receivership, 4 5 the commencement of any other judicial or administrative proceeding for its dissolution or reorganization, or in the event of an action 6 7 by a creditor against the licensee who is not a beneficiary of this 8 statutory trust. No permissible investments impressed with a trust pursuant to this section shall be subject to attachment, levy of 9 10 execution, or sequestration by order of any court, except for a beneficiary of this statutory trust. 11

12 (d) Upon the establishment of a statutory trust in accordance with Subsection (c) or when any funds are drawn on a 13 letter of credit pursuant to Section 151.705(a)(4), the 14 Commissioner shall notify the applicable regulator of each state in 15 which the licensee is licensed to engage in money transmission, if 16 17 any, of the establishment of the trust or the funds drawn on the letter of credit, as applicable. Notice shall be deemed satisfied 18 19 if performed pursuant to a multistate agreement or through NMLS. Funds drawn on a letter of credit, and any other permissible 20 investments held in trust for the benefit of the purchasers and 21 22 holders of the licensee's outstanding money transmission obligations, are deemed held in trust for the benefit of such 23 24 purchasers and holders on a pro rata and equitable basis in accordance with statutes pursuant to which permissible investments 25 26 are required to be held in this state, and other states, as applicable. Any statutory trust established hereunder shall be 27

- 1 terminated upon extinguishment of all of the licensee's outstanding
- 2 money transmission obligations.
- 3 (e) The Commissioner may allow other types of
- 4 investments that the Commissioner determines are of sufficient
- 5 liquidity and quality to be a permissible investment. The
- 6 Commissioner is authorized to participate in efforts with other
- 7 state regulators to determine that other types of investments are
- 8 of sufficient liquidity and quality to be a permissible investment.
- 9 Section 151.706 Types of Permissible Investments.
- 10 (a) The following investments are permissible under Section
- 11 151.705:
- 12 (1) cash (including demand deposits, savings
- 13 deposits, and funds in such accounts held for the benefit of the
- 14 licensee's customers in a federally insured depository financial
- 15 institution) and cash equivalents including ACH items in transit to
- 16 the licensee and ACH items or international wires in transit to a
- 17 payee, cash in transit via armored car, cash in smart safes, cash in
- 18 licensee-owned locations, debit card or credit card-funded
- 19 transmission receivables owed by any bank, or money market mutual
- 20 funds rated "AAA" by S&P, or the equivalent from any eligible rating
- 21 service;
- 22 (2) certificates of deposit or senior debt obligations
- 23 of an insured depository institution, as defined in Section 3 of the
- 24 Federal Deposit Insurance Act, 12 U.S.C. Section 1813, as amended
- 25 or recodified from time to time, or as defined under the federal
- 26 Credit Union Act, 12 U.S.C. Section 1781, as amended or recodified
- 27 from time to time;

1 (3) an obligation of the United States or a 2 commission, agency, or instrumentality thereof; an obligation that is guaranteed fully as to principal and interest by the United 3 States; or an obligation of a state or a governmental subdivision, 4 5 agency, or instrumentality thereof; 6 the full drawable amount of an irrevocable standby (4)7 letter of credit for which the stated beneficiary is the 8 Commissioner that stipulates that the beneficiary need only draw a sight draft under the letter of credit and present it to obtain 9 funds up to the letter of credit amount upon presentation of the 10 items required by Subsection (a)(4)(C). 11 12 (A) The letter of credit must: Be issued by a federally insured 13 (i) 14 depository financial institution, a foreign bank that is authorized 15 under federal law to maintain a federal agency or federal branch office in a state or states, or a foreign bank that is authorized 16 17 under state law to maintain a branch in a state that (1) bears an eligible rating or whose parent company bears an eligible rating; 18 19 (2) is regulated, supervised, and examined by United States federal or state authorities having regulatory authority over banks, credit 20 unions, and trust companies; and (3) is approved by the 21 22 Commissioner.

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agreements, documents or entities, or otherwise provide for any

indicate that it is not subject to any condition or qualifications

(ii)

outside of the letter of credit;

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Be irrevocable, unconditional and

(iii) Not contain reference to any other

1 security interest in the licensee; and

2 (iv) Contain an issue date and expiration

3 date, and expressly provide for automatic extension, without a

4 written amendment, for an additional period of one year from the

5 present or each future expiration date, unless the issuer of the

6 letter of credit notifies the Commissioner in writing by certified

7 or registered mail or courier mail or other receipted means, at

8 least sixty (60) days prior to any expiration date, that the

9 irrevocable letter of credit will not be extended.

10 (B) <u>In the event of any notice of expiration or</u>

11 non-extension of a letter of credit issued under Subsection

(a)(4)(A)(iv), the licensee shall be required to demonstrate to the

13 <u>satisfaction of the Commissioner, 15 days prior to expiration, that</u>

14 the licensee maintains and will maintain permissible investments in

accordance with Section 151.705(a) upon the expiration of the

letter of credit. If the licensee is not able to do so, the

17 Commissioner may draw on the letter of credit in an amount up to the

18 <u>amount necessary to meet the licensee's requirements to maintain</u>

19 permissible investments in accordance with Section 151.705(a). Any

20 such draw shall be offset against the licensee's outstanding money

21 transmission obligations. The drawn funds shall be held in trust by

22 the Commissioner or the Commissioner's designated agent, to the

23 <u>extent authorized by law, as agent for the benefit of the purchasers</u>

24 and holders of the licensee's outstanding money transmission

25 obligations.

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26 (C) The letter of credit shall provide that the

27 issuer of the letter of credit will honor, at sight, a presentation

- 1 made by the beneficiary to the issuer of the following documents on
- 2 or prior to the expiration date of the letter of credit:
- 3 (i) The original letter of credit
- 4 (including any amendments); and
- 5 (ii) A written statement from the
- 6 beneficiary stating that any of the following events have occurred:
- 7 1. the filing of a petition by or
- 8 against the licensee under the United States Bankruptcy Code, 11
- 9 U.S.C. Section 101-110, as amended or recodified from time to time,
- 10 for bankruptcy or reorganization;
- 11 2. the filing of a petition by or
- 12 against the licensee for receivership, or the commencement of any
- 13 other judicial or administrative proceeding for its dissolution or
- 14 reorganization;
- 15 3. the seizure of assets of a licensee
- 16 by a Commissioner pursuant to an emergency order issued in
- 17 accordance with applicable law, on the basis of an action,
- 18 violation, or condition that has caused or is likely to cause the
- 19 insolvency of the licensee; or
- 20 4. The beneficiary has received
- 21 notice of expiration or non-extension of a letter of credit and the
- 22 licensee failed to demonstrate to the satisfaction of the
- 23 beneficiary that the licensee will maintain permissible
- 24 investments in accordance with Section 151.705(a) upon the
- 25 expiration or non-extension of the letter of credit.
- 26 (D) The Commissioner may designate an agent to
- 27 serve on the Commissioner's behalf as beneficiary to a letter of

- 1 credit so long as the agent and letter of credit meet requirements
- 2 established by the Commissioner. The Commissioner's agent may
- 3 serve as agent for multiple licensing authorities for a single
- 4 irrevocable letter of credit if the proceeds of the drawable amount
- 5 for the purposes of Subsection (a)(4) are assigned to the
- 6 Commissioner.
- 7 (E) The Commissioner may participate in
- 8 multistate processes designed to facilitate the issuance and
- 9 administration of letters of credit, including but not limited to
- 10 services provided by the NMLS and State Regulatory Registry, LLC.
- 11 (5) One hundred percent of the surety bond or deposit
- 12 provided for under Section 151.702 that exceeds the average daily
- 13 money transmission liability in this state.
- 14 (6) Stablecoin but only to the extent of outstanding
- 15 transmission obligations received by the licensee in like kind
- 16 stablecoin.
- 17 (b) Unless permitted by the Commissioner to exceed the limit
- 18 as set forth herein, the following investments are permissible
- 19 under Section 151.705 to the extent specified:
- 20 (1) receivables that are payable to a licensee from
- 21 its authorized delegates in the ordinary course of business that
- 22 are less than seven days old, up to 50% of the aggregate value of the
- 23 <u>licensee's total permissible investments;</u>
- 24 (2) of the receivables permissible under Subsection
- 25 (b)(1), receivables that are payable to a licensee from a single
- 26 authorized delegate in the ordinary course of business may not
- 27 <u>exceed 10% of the aggregate value of the</u> licensee's total

1 permissible investments. 2 (3) the following investments are permissible up to 3 20% per category and combined up to 50% of the aggregate value of the licensee's total permissible investments: 4 5 A short-term (up to six months) investment (A) bearing an eligible rating; 6 7 (B) Commercial paper bearing an eligible rating; 8 (C) A bill, note, bond, or debenture bearing an eligible rating; 9 10 (D) U.S. tri-party repurchase agreements collateralized at 100% or more with U.S. government or agency 11 12 securities, municipal bonds, or other securities bearing an 13 eligible rating; 14 (E) Money market mutual funds rated less than 15 "AAA" and equal to or higher than "A-" by S&P, or the equivalent 16 from any other eligible rating service; and 17 A mutual fund or other investment fund (F) composed solely and exclusively of one or more permissible 18 19 investments listed in Subsections (a) (1) -(3). cash (including demand deposits, savings 20 (4)deposits, and funds in such accounts held for the benefit of the 21 licensee's customers) at foreign depository institutions are 22 permissible up to 10% of the aggregate value of the licensee's total 23 24 permissible investments if the licensee has received a satisfactory

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rating in its most recent examination and the foreign depository

has an eligible rating;

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institution:

(A)

1	(B) <u>is registered under the Foreign Account Tax</u>
2	<pre>Compliance Act;</pre>
3	(C) is not located in any country subject to
4	sanctions from the Office of Foreign Asset Control; and
5	(D) <u>is not located in a high-risk or</u>
6	non-cooperative jurisdiction as designated by the Financial Action
7	Task Force.
8	SUBCHAPTER J. Enforcement
9	Section 151.801 <u>Injunctive Relief.</u>
10	(a) Whenever it appears that a person has violated, or that
11	reasonable cause exists to believe that a person is likely to
12	violate, this chapter or a rule adopted under this chapter, the
13	following persons may bring an action for injunctive relief to
14	enjoin the violation or enforce compliance with the provision:
15	(1) the commissioner, through the attorney general;
16	(2) the attorney general;
17	(3) the district attorney of Travis County; or
18	(4) the prosecuting attorney of the county in which
19	the violation is alleged to have occurred.
20	(b) In addition to the authority granted to the commissioner
21	under Subsection (a), the commissioner, through the attorney
22	general, may bring an action for injunctive relief if the
23	commissioner has reason to believe that a person has violated or is
24	likely to violate an order of the commissioner issued under this
25	<pre>chapter.</pre>
26	(c) An action for injunctive relief brought by the
27	commissioner, the attorney general, or the district attorney of

- 1 Travis County under Subsection (a), or brought by the commissioner
- 2 under Subsection (b), must be brought in a district court in Travis
- 3 County. An action brought by a prosecuting attorney under
- 4 Subsection (a)(4) must be brought in a district court in the county
- 5 in which all or part of the violation is alleged to have occurred.
- 6 (d) On a proper showing, the court may issue a restraining
- 7 order, an order freezing assets, a preliminary or permanent
- 8 injunction, or a writ of mandate, or may appoint a receiver for the
- 9 defendant or the defendant's assets.
- 10 (e) A receiver appointed by the court under Subsection (d)
- 11 may, with approval of the court, exercise all of the powers of the
- 12 defendant's directors, officers, partners, trustees, or persons
- 13 who exercise similar powers and perform similar duties.
- 14 (f) An action brought under this section may include a claim
- 15 for ancillary relief, including a claim by the commissioner for
- 16 costs or civil penalties authorized under this chapter, or for
- 17 restitution or damages on behalf of the persons injured by the act
- 18 constituting the subject matter of the action, and the court has
- 19 jurisdiction to award that relief.
- 20 Section 151.802 Cease and Desist Orders for Unlicensed
- 21 Persons.
- 22 (a) If the commissioner has reason to believe that an
- 23 unlicensed person has engaged or is likely to engage in an activity
- 24 for which a license is required under this chapter, the
- 25 commissioner may order the person to cease and desist from the
- 26 violation until the person is issued a license under this chapter.
- 27 The commissioner's order is subject to Section 151.709, unless the

- 1 order is issued as an emergency order. The commissioner may issue
- 2 an emergency cease and desist order in accordance with Section
- 3 151.710 if the commissioner finds that the person's violation or
- 4 likely violation threatens immediate and irreparable harm to the
- 5 public.
- 6 (b) A cease and desist order under this section may require
- 7 the unlicensed person to take affirmative action to correct any
- 8 condition resulting from or contributing to the activity or
- 9 violation, including the payment of restitution to each resident of
- 10 this state damaged by the violation.
- 11 Section 151.803 <u>Suspension and Revocation of License.</u>
- 12 (a) The commissioner must revoke a license if the
- 13 commissioner finds that:
- 14 (1) the net worth of the licensee is less than the
- 15 amount required under this chapter; or
- 16 (2) the licensee does not provide the security
- 17 <u>required under this chapter.</u>
- 18 (b) The commissioner may suspend or revoke a license or
- 19 order a licensee to revoke the designation of an authorized
- 20 delegate if the commissioner has reason to believe that:
- 21 (1) the licensee has violated this chapter, a rule
- 22 adopted or order issued under this chapter, a written agreement
- 23 <u>entered into with the department or commissioner</u>, or any other
- 24 state or federal law applicable to the licensee's money services
- 25 business;
- 26 (2) the licensee has refused to permit or has not
- 27 cooperated with an examination or investigation authorized by this

- 1 chapter;
- 2 (3) the licensee has engaged in fraud, knowing
- 3 misrepresentation, deceit, or gross negligence in connection with
- 4 the operation of the licensee's money services business or any
- 5 transaction subject to this chapter;
- 6 (4) <u>an authorized delegate of the licensee has</u>
- 7 knowingly violated this chapter, a rule adopted or order issued
- 8 under this chapter, or a state or federal anti-money-laundering or
- 9 terrorist funding law, and the licensee knows or should have known
- 10 of the violation and has failed to make a reasonable effort to
- 11 prevent or correct the violation;
- 12 (5) the competence, experience, character, or general
- 13 fitness of the licensee or an authorized delegate of the licensee,
- 14 or a principal of, person in control of, or responsible person of a
- 15 <u>licensee or authorized delegate</u>, indicates that it is not in the
- 16 public interest to permit the licensee or authorized delegate to
- 17 provide money services;
- 18 (6) the licensee has engaged in an unsafe or unsound
- 19 act or practice or has conducted business in an unsafe or unsound
- 20 manner;
- 21 (7) the licensee has suspended payment of the
- 22 licensee's obligations, made a general assignment for the benefit
- 23 of the licensee's creditors, or admitted in writing the licensee's
- 24 inability to pay debts of the licensee as they become due;
- 25 (8) the licensee has failed to terminate the authority
- 26 of an authorized delegate after the commissioner has issued and
- 27 served on the licensee a final order finding that the authorized

- 1 delegate has violated this chapter;
- 2 (9) a fact or condition exists that, if it had been
- 3 known at the time the licensee applied for the license, would have
- 4 been grounds for denying the application;
- 5 (10) the licensee has engaged in false, misleading, or
- 6 deceptive advertising;
- 7 (11) the licensee has failed to pay a judgment entered
- 8 in favor of a claimant or creditor in an action arising out of the
- 9 licensee's activities under this chapter not later than the 30th
- 10 day after the date the judgment becomes final or not later than the
- 11 30th day after the date the stay of execution expires or is
- 12 terminated, as applicable;
- 13 (12) the licensee has knowingly made a material
- 14 misstatement or has suppressed or withheld material information on
- 15 an application, request for approval, report, or other document
- 16 required to be filed with the department under this chapter; or
- 17 (13) the licensee has committed a breach of trust or of
- 18 a fiduciary duty.
- 19 (c) In determining whether a licensee has engaged in an
- 20 unsafe or unsound act or practice or has conducted business in an
- 21 unsafe or unsound manner, the commissioner may consider factors
- 22 that include:
- 23 (1) the size and condition of the licensee's provision
- 24 of money services;
- 25 (2) the magnitude of the loss or potential loss;
- 26 (3) the gravity of the violation of this chapter or
- 27 rule adopted or order issued under this chapter;

- 1 (4) any action taken against the licensee by this
- 2 state, another state, or the federal government; and
- 3 (5) the previous conduct of the licensee.
- 4 (d) The commissioner's order suspending or revoking a
- 5 license or directing a licensee to revoke the designation of an
- 6 <u>authorized delegate</u> is subject to Section 151.709, unless the order
- 7 is issued as an emergency order. The commissioner may issue an
- 8 emergency order suspending a license or directing a licensee to
- 9 revoke the designation of an authorized delegate in accordance with
- 10 Section 151.810 if the commissioner finds that the factors
- 11 identified in Section 151.810(b) exist.
- 12 Section 151.804 Suspension and Revocation of Authorized
- 13 Delegate Designation.
- 14 (a) The commissioner may suspend or revoke the designation
- of an authorized delegate if the commissioner has reason to believe
- 16 <u>that:</u>
- 17 (1) the authorized delegate has violated this chapter,
- 18 a rule adopted or order issued under this chapter, a written
- 19 agreement entered into with the commissioner or the department, or
- 20 any other state or federal law applicable to a money services
- 21 business;
- 22 (2) the authorized delegate has refused to permit or
- 23 has not cooperated with an examination or investigation under this
- 24 chapter;
- 25 (3) the authorized delegate has engaged in fraud,
- 26 knowing misrepresentation, deceit, gross negligence, or an unfair
- 27 or deceptive act or practice in connection with the operation of the

- 1 delegate's business on behalf of the licensee or any transaction
- 2 subject to this chapter;
- 3 (4) the competence, experience, character, or general
- 4 fitness of the authorized delegate, or a principal of, person in
- 5 control of, or responsible person of the authorized delegate,
- 6 indicates that it is not in the public interest to permit the
- 7 <u>authorized delegate to provide money services;</u>
- 8 (5) the authorized delegate has engaged in an unsafe
- 9 or unsound act or practice or conducted business in an unsafe and
- 10 unsound manner;
- 11 (6) the authorized delegate, or a principal or
- 12 responsible person of the authorized delegate, is listed on the
- 13 specifically designated nationals and blocked persons list
- 14 prepared by the United States Department of the Treasury as a
- 15 potential threat to commit terrorist acts or to fund terrorist
- 16 acts; or
- 17 (7) the authorized delegate, or a principal or
- 18 responsible person of the authorized delegate, has been convicted
- 19 of a state or federal anti-money-laundering or terrorist funding
- 20 law.
- 21 (b) <u>In determining whether an authorized delegate has</u>
- 22 engaged in an unsafe or unsound act or practice or conducted
- 23 business in an unsafe or unsound manner, the commissioner may
- 24 consider factors that include:
- 25 (1) the size and condition of the authorized
- 26 delegate's provision of money services;
- 27 (2) the magnitude of the loss or potential loss;

- 1 (3) the gravity of the violation of this chapter or
- 2 rule adopted or order issued under this chapter;
- 3 (4) any action taken against the authorized delegate
- 4 by this state, another state, or the federal government; and
- 5 (5) the previous conduct of the authorized delegate.
- 6 (c) The commissioner's order suspending or revoking the
- 7 designation of an authorized delegate is subject to Section
- 8 151.709, unless the order is issued as an emergency order. The
- 9 commissioner may issue an emergency order suspending the
- 10 designation of an authorized delegate in accordance with Section
- 11 151.710 if the commissioner finds that the factors identified in
- 12 Section 151.710(b) exist.
- 13 Section 151.805 Cease and Desist Orders for Licensees or
- 14 Authorized Delegates.
- 15 (a) The commissioner may issue an order to cease and desist
- 16 if the commissioner finds that:
- 17 (1) an action, violation, or condition listed in
- 18 Section 151.803 or 151.804 exists with respect to a licensee or
- 19 authorized delegate; and
- 20 (2) a cease and desist order is necessary to protect
- 21 the interests of the licensee, the purchasers of the licensee's
- 22 money services, or the public.
- 23 (b) A cease and desist order may require a licensee or
- 24 authorized delegate to cease and desist from the action or
- 25 violation or to take affirmative action to correct any condition
- 26 resulting from or contributing to the action or violation, and the
- 27 requirements of the order may apply to a principal or responsible

- 1 person of the licensee or authorized delegate.
- 2 (c) The cease and desist order is subject to Section
- 3 151.809, unless the order is issued as an emergency order. The
- 4 commissioner may issue an emergency cease and desist order in
- 5 accordance with Section 151.810 if the commissioner finds that the
- 6 factors identified in Section 151.810(b) exist.
- 7 Section 151.806 <u>Consent Orders.</u>
- 8 (a) The commissioner may enter into a consent order at any
- 9 time with a person to resolve a matter arising under this chapter or
- 10 a rule adopted or order issued under this chapter.
- 11 (b) A consent order must be signed by the person to whom the
- 12 order is issued or by the person's authorized representative and
- 13 must indicate agreement with the terms contained in the order.
- 14 However, a consent order may provide that the order does not
- 15 constitute an admission by a person that this chapter or a rule
- 16 <u>adopted or order issued under this chapter has been violated.</u>
- 17 (c) A consent order is a final order and may not be appealed.
- 18 Section 151.807 Administrative Penalty.
- 19 (a) After notice and hearing, the commissioner may assess an
- 20 administrative penalty against a person that:
- 21 (1) <u>has violated this chapter or a rule adopted or</u>
- 22 order issued under this chapter and has failed to correct the
- 23 violation not later than the 30th day after the date the department
- 24 sends written notice of the violation to the person;
- 25 (2) <u>if the person is a licensee</u>, has engaged in conduct
- 26 specified in Section 151.803;
- 27 (3) has engaged in a pattern of violations; or

- 1 (4) has demonstrated wilful disregard for the
- 2 requirements of this chapter, the rules adopted under this chapter,
- 3 or an order issued under this chapter.
- 4 (b) A violation corrected after a person receives written
- 5 notice from the department of the violation may be considered for
- 6 purposes of determining whether a person has engaged in a pattern of
- 7 violations under Subsection (a)(3) or demonstrated wilful
- 8 disregard under Subsection (a)(4).
- 9 (c) The amount of the penalty may not exceed \$5,000 for each
- 10 violation or, in the case of a continuing violation, \$5,000 for each
- 11 day that the violation continues. Each transaction in violation of
- 12 this chapter and each day that a violation continues is a separate
- 13 violation.
- 14 (d) In determining the amount of the penalty, the
- 15 commissioner shall consider factors that include the seriousness of
- 16 the violation, the person's compliance history, and the person's
- 17 good faith in attempting to comply with this chapter, provided that
- 18 if the person is found to have demonstrated wilful disregard under
- 19 Subsection (a)(4), the trier of fact may recommend that the
- 20 commissioner impose the maximum administrative penalty permitted
- 21 under Subsection (c).
- (e) A hearing to assess an administrative penalty is
- 23 considered a contested case hearing and is subject to Section
- 24 151.801.
- 25 (f) An order imposing an administrative penalty after
- 26 notice and hearing becomes effective and is final for purposes of
- 27 collection and appeal immediately on issuance.

- 1 (g) The commissioner may collect an administrative penalty
- 2 assessed under this section:
- 3 (1) in the same manner that a money judgment is
- 4 enforced in court; or
- 5 (2) if the penalty is imposed against a licensee or a
- 6 licensee's authorized delegate, from the proceeds of the licensee's
- 7 <u>security in accordance with Section 151.308(e).</u>
- 8 Section 151.808 <u>Criminal Penalty.</u>
- 9 (a) A person commits an offense if the person:
- 10 (1) <u>intentionally</u> makes a false statement,
- 11 misrepresentation, or certification in a record or application
- 12 filed with the department or required to be maintained under this
- 13 chapter or a rule adopted or order issued under this chapter, or
- 14 intentionally makes a false entry or omits a material entry in the
- 15 record or application; or
- 16 (2) knowingly engages in an activity for which a
- 17 license is required under Subchapter D or F without being licensed
- 18 under this chapter.
- 19 (b) An offense under this section is a felony of the third
- 20 degree.
- 21 (c) An offense under this section may be prosecuted in
- 22 Travis County or in the county in which the offense is alleged to
- 23 have been committed.
- 24 (d) Nothing in this section limits the power of the state to
- 25 punish a person for an act that constitutes an offense under this or
- 26 any other law.
- 27 Section 151.809 Notice, Hearing, and Other Procedures for

- 1 Nonemergency Orders.
- 2 (a) This section applies to an order issued by the
- 3 commissioner under this subchapter that is not an emergency order.
- 4 (b) An order to which this section applies becomes effective
- 5 only after notice and an opportunity for hearing. The order must:
- 6 (1) state the grounds on which the order is based;
- 7 (2) to the extent applicable, state the action or
- 8 violation from which the person subject to the order must cease and
- 9 desist or the affirmative action the person must take to correct a
- 10 condition resulting from the violation or that is otherwise
- 11 appropriate;
- 12 (3) be delivered by personal delivery or sent by
- 13 certified mail, return receipt requested, to the person against
- 14 whom the order is directed at the person's last known address;
- 15 (4) state the effective date of the order, which may
- 16 not be before the 21st day after the date the order is delivered or
- 17 mailed; and
- 18 (5) <u>include a notice that a person may file a written</u>
- 19 request for a hearing on the order with the commissioner not later
- 20 than the 20th day after the date the order is delivered or mailed.
- 21 (c) <u>Unless the commissioner receives a written request for</u>
- 22 <u>hearing from the person against whom the order is directed not later</u>
- 23 than the 20th day after the date the order is delivered or mailed,
- 24 the order takes effect as stated in the order and is final against
- 25 and nonappealable by that person from that date.
- 26 (d) A hearing on the order must be held not later than the
- 27 45th day after the date the commissioner receives the written

- 1 request for the hearing unless the administrative law judge extends
- 2 the period for good cause or the parties agree to a later hearing
- 3 date.
- 4 (e) An order that has been affirmed or modified after a
- 5 hearing becomes effective and is final for purposes of enforcement
- 6 and appeal immediately on issuance. The order may be appealed to
- 7 the district court of Travis County as provided by Section
- 8 151.901(b).
- 9 Section 151.810 Requirements and Notice and Hearing
- 10 Procedures for Emergency Orders.
- 11 (a) This section applies to an emergency order issued by the
- 12 commissioner under this subchapter.
- 13 (b) The commissioner may issue an emergency order, without
- 14 prior notice and an opportunity for hearing, if the commissioner
- 15 finds that:
- 16 (1) the action, violation, or condition that is the
- 17 basis for the order
- 18 (A) <u>has caused or is likely to</u> cause the
- 19 insolvency of the licensee;
- 20 (B) has caused or is likely to cause the
- 21 substantial dissipation of the licensee's assets or earnings;
- (C) has seriously weakened or is likely to
- 23 <u>seriously weaken the condition of the licensee; or</u>
- (D) has seriously prejudiced or is likely to
- 25 seriously prejudice the interests of the licensee, a purchaser of
- 26 the licensee's money services, or the public; and
- 27 (2) <u>immediate action is necessary to protect the</u>

- 1 interests of the licensee, a purchaser of the licensee's money
- 2 services, or the public.
- 3 (c) In connection with and as directed by an emergency
- 4 order, the commissioner may seize the records and assets of a
- 5 licensee or authorized delegate that relate to the licensee's money
- 6 services business.
- 7 (d) <u>An emergency order must:</u>
- 8 (1) state the grounds on which the order is based;
- 9 (2) advise the person against whom the order is
- 10 directed that the order takes effect immediately, and, to the
- 11 extent applicable, require the person to immediately cease and
- 12 desist from the conduct or violation that is the subject of the
- 13 order or to take the affirmative action stated in the order as
- 14 necessary to correct a condition resulting from the conduct or
- 15 violation or as otherwise appropriate;
- 16 (3) be delivered by personal delivery or sent by
- 17 certified mail, return receipt requested, to the person against
- 18 whom the order is directed at the person's last known address; and
- 19 (4) include a notice that a person may request a
- 20 hearing on the order by filing a written request for hearing with
- 21 the commissioner not later than the 15th day after the date the
- 22 order is delivered or mailed.
- 23 (e) An emergency order takes effect as soon as the person
- 24 against whom the order is directed has actual or constructive
- 25 knowledge of the issuance of the order.
- 26 (f) A licensee or authorized delegate against whom an
- 27 emergency order is directed must submit a written certification to

- 1 the commissioner, signed by the licensee or authorized delegate,
- 2 and their principals and responsible individuals, as applicable,
- 3 and each person named in the order, stating that each person has
- 4 received a copy of and has read and understands the order.
- 5 (g) Unless the commissioner receives a written request for a
- 6 hearing from a person against whom an emergency order is directed
- 7 not later than the 15th day after the date the order is delivered or
- 8 mailed, the order is final and nonappealable as to that person on
- 9 the 16th day after the date the order is delivered or mailed.
- 10 (h) A request for a hearing does not stay an emergency
- 11 order.
- 12 (i) A hearing on an emergency order takes precedence over
- 13 any other matter pending before the commissioner, and must be held
- 14 not later than the 10th day after the date the commissioner receives
- 15 the written request for hearing unless the administrative law judge
- 16 extends the period for good cause or the parties agree to a later
- 17 hearing date.
- (j) An emergency order that has been affirmed or modified
- 19 after a hearing is final for purposes of enforcement and appeal.
- 20 The order may be appealed to the district court of Travis County as
- 21 provided in Section 151.901(b).
- 22 <u>SUBCHAPTER K. MISCELLANEOUS PROVISIONS</u>
- 23 Section 151.901 <u>Administrative Procedures.</u>
- 24 (a) All administrative proceedings under this chapter must
- 25 be conducted in accordance with Chapter 2001, Government Code, and
- 26 Title 7, Chapter 9, Texas Administrative Code.
- (b) A person affected by a final order of the commissioner

- S.B. No. 895
- 1 issued under this chapter after a hearing may appeal the order by
- 2 filing a petition for judicial review in a district court of Travis
- 3 County. A petition for judicial review filed in the district court
- 4 under this subsection does not stay or vacate the appealed order
- 5 unless the court, after notice and hearing, specifically stays or
- 6 vacates the order.
- 7 Section 151.902 <u>Uniformity of Application and</u>
- 8 Construction.
- 9 In applying and construing this Act, consideration must be
- 10 given to the need to promote uniformity of the law with respect to
- 11 its subject matter among states that enact it.
- 12 Section 151.903 Severability Clause.
- 13 <u>If any provision of this Act or its application to any person</u>
- 14 or circumstance is held invalid, the invalidity does not affect
- 15 other provisions or applications of this Act which can be given
- 16 effect without the invalid provision or application, and to this
- 17 end the provisions of this Act are severable.
- 18 SECTION 2. (a) A license issued under Chapter 151, Finance
- 19 Code, that is in effect on September 1, 2023, remains in force as a
- 20 license under Chapter 151, Finance Code. By September 1, 2024, a
- 21 licensee must satisfy the minimum requirements to maintain a
- 22 license established in Chapter 151, Finance Code, as added by this
- 23 Act.
- (b) A contract between a licensee and an authorized delegate
- 25 that is in effect on September 1, 2023, remains in effect until the
- 26 earlier of the date the contract is renewed or December 31, 2024. A
- 27 new or renewal contract entered into between a licensee and an

- 1 authorized delegate after the effective date of this Act must
- 2 satisfy the contract requirements established in Chapter 151,
- 3 Finance Code, as added by this Act.
- 4 (e) The Finance Commission of Texas may adopt rules to
- 5 further provide for the orderly transition to licensing and
- 6 regulation under this Act.
- 7 SECTION 3. Chapter 151, Finance Code, is repealed.
- 8 SECTION 4. Section 278.001(1), Finance Code, is amended to
- 9 read as follows:
- 10 (1) "Currency" means the coin and paper money issued
- 11 by the United States or another country that is designated as legal
- 12 tender and circulates and is customarily used and accepted as a
- 13 medium of exchange in the country of issuance.
- SECTION 5. This Act takes effect September 1, 2023