By: Bhojani, Button, Ordaz, Longoria, Richardson

H.B. No. 4531

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to status of certain documents or instruments purporting
- 3 to convey title to or an interest in real property.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 51.901(c), Government Code, is amended
- 6 to read as follows:
- 7 (c) For purposes of this section, a document or instrument
- 8 is presumed to be fraudulent if:
- 9 (1) the document is a purported judgment or other
- 10 document purporting to memorialize or evidence an act, an order, a
- 11 directive, or process of:
- 12 (A) a purported court or a purported judicial
- 13 entity not expressly created or established under the constitution
- 14 or the laws of this state or of the United States; or
- 15 (B) a purported judicial officer of a purported
- 16 court or purported judicial entity described by Paragraph (A);
- 17 (2) the document or instrument purports to create a
- 18 lien or assert a claim against real or personal property or an
- 19 interest in real or personal property and:
- 20 (A) is not a document or instrument provided for
- 21 by the constitution or laws of this state or of the United States;
- 22 (B) is not created by implied or express consent
- 23 or agreement of the obligor, debtor, or the owner of the real or
- 24 personal property or an interest in the real or personal property,

- 1 if required under the laws of this state, or by implied or express
- 2 consent or agreement of an agent, fiduciary, or other
- 3 representative of that person; or
- 4 (C) is not an equitable, constructive, or other
- 5 lien imposed by a court with jurisdiction created or established
- 6 under the constitution or laws of this state or of the United
- 7 States; [or]
- 8 (3) the document or instrument purports to create a
- 9 lien or assert a claim against real or personal property or an
- 10 interest in real or personal property and the document or
- 11 instrument is filed by an inmate or on behalf of an inmate; or
- 12 (4) the document or instrument purports to convey
- 13 title to or an interest in real property and:
- 14 (A) a person has been convicted of an offense
- 15 under Title 7 or Title 8, Penal Code, for conduct with respect to
- 16 the document or instrument; or
- 17 (B) the document or instrument is the subject of
- 18 an owner's affidavit and certificate of mailing filed and recorded
- 19 in accordance with Section 5.0206, Property Code, and a
- 20 controverting affidavit was not timely filed for recording under
- 21 that section.
- 22 SECTION 2. Subchapter J, Chapter 51, Government Code, is
- 23 amended by adding Section 51.9035 to read as follows.
- Sec. 51.9035. ACTION ON FRAUDULENT CONVEYANCE. (a)
- 25 Subject to Section 5.0206(c), Property Code, an owner of real
- 26 property who has reason to believe that a document or instrument
- 27 purporting to convey title to or an interest in the real property

- 1 and recorded in the real property records is fraudulent may
- 2 complete and file with the district clerk of the county in which the
- 3 document or instrument is recorded a motion, verified as required
- 4 by Subsection (c), to which the movant has attached:
- 5 (1) a copy of the document or instrument; and
- 6 (2) documentary evidence of:
- 7 (A) a person's conviction of an offense under
- 8 <u>Title 7 or Title 8, Penal Code, for conduct with respect to the</u>
- 9 document or instrument; or
- 10 (B) the filing and recording of an uncontroverted
- 11 owner's affidavit and certificate of mailing under Section 5.0206,
- 12 Property Code.
- 13 (b) A motion under Subsection (a) must contain, at a
- 14 minimum, the information in the following suggested form:
- 15 MISC. DOCKET NO. _____
- 16 <u>In Re: A Purported</u> <u>In the _____ Judicial District</u>
- 17 Conveyance of Title _____ In and For _____
- 18 to or an Interest in County, Texas
- 19 (Description of Real
- 20 <u>Property</u>)
- 21 Motion for Judicial Review of Document or Instrument Purporting to
- 22 Convey Title to or an Interest in Real Property
- Now Comes (name) and files this motion requesting a judicial
- 24 determination of the status of a document or instrument purporting
- 25 to convey title to or an interest in real property filed in the
- 26 office of the County Clerk of (county name) County, Texas, and in
- 27 <u>support of the motion would show</u> the court as follows:

2	(Name), movant herein, is the purported person who holds
3	title to the real property or the interest in the real property
4	described in the attached document or instrument.
5	<u>II.</u>
6	On (date), in the exercise of the county clerk's official
7	duties as County Clerk of (county name) County, Texas, the county
8	clerk recorded the document or instrument attached to this motion
9	and containing (number) pages. The attached document or instrument
10	purports to have conveyed title to or an interest in the real
11	property to (name of purported grantee).
12	<u>III.</u>
13	Movant alleges that the attached document or instrument is
14	fraudulent, as described by Section 51.901(c)(4), Government Code,
15	and that the document or instrument should therefore not be
16	considered to convey title to or an interest in the real property
17	described in the document or instrument.
18	<u>IV.</u>
19	Movant attests that the assertions herein are true and
20	correct.
21	<u>V.</u>
22	Movant does not request the court to make a finding as to any
23	underlying claim of the parties involved and acknowledges that this
24	motion does not seek to invalidate a legitimate conveyance. Movant
25	further acknowledges that movant may be subject to sanctions, as
26	provided by Chapter 10, Civil Practice and Remedies Code, if this
27	motion is determined to be frivolous

 $\underline{\text{I.}}$

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1	DDAVED
	<u>PRAYER</u>
2	Movant requests the court to review the attached document or
3	instrument, the attached documentary evidence, and any relevant
4	public records and enter an order determining whether the document
5	or instrument should be considered to convey title to or an interest
6	in the real property described in the document or instrument,
7	together with such other orders as the court deems appropriate.
8	Respectfully submitted,
9	
10	(Signature and typed name and address)
11	(c) A motion filed under Subsection (a) must be verified by
12	an affidavit in substantially the following form:
13	<u>AFFIDAVIT</u>
14	THE STATE OF TEXAS
15	COUNTY OF
16	BEFORE ME, the undersigned authority, personally appeared
17	, who, being by me duly sworn, deposed as follows:
18	"My name is I am over 21 years of age, of
19	sound mind, with personal knowledge of the following facts, and
20	fully competent to testify.
21	I further attest that the assertions contained in the
22	accompanying motion are true and correct."
23	Further affiant sayeth not.
24	
25	SUBSCRIBED and SWORN TO before
26	me, this day of,
27	

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1	<u> </u>
2	NOTARY PUBLIC, State of Texas
3	Notary's printed name:
4	
5	My commission expires:
6	
7	(d) A motion under this section may be ruled on by a district
8	judge having jurisdiction over real property matters in the county
9	where the document or instrument described in the motion is
10	recorded. The district court may rule on the motion based solely on
11	a review of the attached document or instrument, the attached
12	documentary evidence, and any relevant public records without
13	hearing any testimonial evidence. The court's review may be made ex
14	parte without delay or notice of any kind. An appellate court shall
15	expedite review of a court's finding under this section.
16	(e) The district clerk may not collect a filing fee for
17	filing a motion under this section.
18	(f) After reviewing the attached document or instrument,
19	the attached evidence, and any relevant public records under this
20	section, the district judge shall enter an appropriate finding of
21	fact and conclusion of law, which must be filed for recording and
22	indexed in the same class of records in which the subject document
23	or instrument was originally recorded. A copy of the finding of
24	fact and conclusion of law shall be sent, by first class mail, to
25	the movant and to the person who filed the document or instrument
26	for recording at the last known address of each person within seven
-	

days after the date that the finding of fact and conclusion of law

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- 1 <u>is issued by the judge.</u>
- 2 (g) The county clerk may not collect a fee for filing a
- 3 district judge's finding of fact and conclusion of law under this
- 4 section.
- 5 (h) A suggested form for a district court's finding of fact
- 6 and conclusion of law under Subsection (f) is as follows:
- 7 MISC. DOCKET NO. _____
- 8 In Re: A Purported

In the _____ Judicial District

- 9 Conveyance of Title
- In and For
- 10 to or an Interest in
- County, Texas
- 11 (Description of Real
- 12 Property)
- 13 Judicial Finding of Fact and Conclusion of Law Regarding a Document
- or Instrument Purporting to Convey Title to or an Interest in Real
- 15 Property
- On the (number) day of (month), (year), in the above entitled
- 17 and numbered cause, this court reviewed a motion, verified by
- 18 affidavit, of (name) and the document or instrument attached to the
- 19 motion, the other documentary evidence attached to the motion, and
- 20 any relevant public records. No testimony was taken from any party,
- 21 nor was there any notice of the court's review, the court having
- 22 made the determination that a decision could be made solely on
- 23 review of the document or instrument, the other documentary
- 24 evidence, and public records under the authority vested in the
- 25 <u>court under Subchapter J, Chapter 51, Government Code.</u>
- The court finds as follows (only an item checked and
- 27 initialed <u>is a valid court ruling</u>):

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1	The document or instrument attached to the motion herein
2	DOES convey title to or an interest in real property and:
3	(1) IS NOT the subject of a criminal conviction for an
4	offense under Title 7 or Title 8, Penal Code, for conduct with
5	respect to the document or instrument; and
6	(2) IS NOT the subject of an uncontroverted owner's
7	affidavit under Section 5.0206, Property Code.
8	The document or instrument attached to the motion herein
9	DOES NOT convey title to or an interest in real property and:
10	(1) IS the subject of a criminal conviction for an
11	offense under Title 7 or Title 8, Penal Code, with respect to the
12	document or instrument; or
13	(2) IS the subject of an uncontroverted owner's
14	affidavit under Section 5.0206, Property Code.
15	This court makes no finding as to any underlying claims of the
16	parties involved, and expressly limits its finding of fact and
17	conclusion of law to the review of a ministerial act. The county
18	clerk shall record this finding of fact and conclusion of law in the
19	same class of records as the subject document or instrument was
20	originally filed, and the court directs the county clerk to index it
21	using the same names that were used in indexing the subject document
22	or instrument.
23	SIGNED ON THIS THE DAY OF
24	
25	DISTRICT JUDGE
26	JUDICIAL DISTRICT

COUNTY, TEXAS

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- 1 SECTION 3. Subchapter A, Chapter 5, Property Code, is
- 2 amended by adding Sections 5.0206 and 5.0207 to read as follows:
- 3 Sec. 5.0206. OWNER'S AFFIDAVIT REGARDING PURPORTED
- 4 CONVEYANCE OF TITLE OR INTEREST. (a) An owner of real property may
- 5 file for recording in the real property records of the county in
- 6 which a document or instrument purporting to convey title to or an
- 7 interest in the real property was recorded:
- 8 <u>(1) an affidavit that substantially complies with</u>
- 9 Subsection (e); and
- 10 (2) a certificate of mailing that substantially
- 11 complies with Subsection (f).
- 12 (b) A property owner who files an affidavit under Subsection
- 13 (a) shall send a copy of the filed affidavit and a letter notifying
- 14 the grantor and grantee of the purported conveyance of the filing of
- 15 the affidavit by registered or certified mail, return receipt
- 16 requested, to the grantor and grantee's last known addresses.
- 17 (c) If an affidavit and certificate of mailing are filed and
- 18 recorded under Subsection (a) and a controverting affidavit is not
- 19 filed for recording in the time provided by Subsection (d), the
- 20 property owner that filed the affidavit may bring a motion for a
- 21 <u>district court ruling under Section 51.9035, Government Code.</u>
- 22 (d) Not later than the 120th day after the date a
- 23 certificate of mailing was filed under Subsection (a), the grantor
- 24 or grantee of the purported conveyance may file for recording a
- 25 controverting affidavit in the real property records of the county
- 26 in which the real property is located asserting that:
- 27 (1) the affidavit or certificate of mailing filed by

1	the property owner under Subsection (a) is untrue; or
2	(2) another reason exists as to why the conveyance is
3	valid.
4	(e) An affidavit filed under Subsection (a) must be in
5	substantially the following form:
6	OWNER'S AFFIDAVIT REGARDING PURPORTED CONVEYANCE
7	Before me, the undersigned authority, on this day personally
8	appeared ("Affiant(s)") (insert name of one or more affiants) who,
9	being first duly sworn, upon oath states:
10	(1) My/our name is/are (insert name of Affiant(s)).
11	I/we own the following described real property ("Property"):
12	(describe the real property)
13	(2) This affidavit is made for the purpose of
14	establishing a presumption under Section 51.901(c)(4), Government
15	Code, that the document or instrument purporting to convey title to
16	or an interest in the Property recorded in (refer to
17	recording information of the conveyance) ("Purported Conveyance")
18	is fraudulent and obtaining a district court's finding of fact and
19	conclusion of law under Section 51.9035, Government Code, that the
20	document or instrument does not convey title to or an interest in
21	the Property.
22	(3) Affiant(s) have not conveyed title to or an
23	interest in the Property to any grantee other than (list any
24	interests granted).
25	Signed on this day of , .

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1	
2	
3	(Signature of Affiant(s))
4	State of
5	County of
6	SWORN TO AND SUBSCRIBED before me on the day of
7	, 20
8	My commission expires:
9	
10	
11	Notary Public, State of Texas
12	Notary's printed name:
13	
14	(f) A certificate of mailing filed under Subsection (a) must
15	be in substantially the following form:
16	CERTIFICATE OF MAILING OF OWNER'S AFFIDAVIT REGARDING PURPORTED
17	CONVEYANCE
18	Before me, the undersigned authority, on this day personally
19	appeared ("Affiant(s)") (insert name(s) of Affiant(s)) who, being
20	<pre>first duly sworn, upon oath state(s):</pre>
21	(1) My name is/Our names are (insert name(s) of
22	Affiant(s)).
23	(2) On the day of, 20, Affiant(s)
24	caused an Owner's Affidavit Regarding Purported Conveyance to be
25	recorded in (refer to affidavit recording information)
26	("Affidavit").
27	(3) On the day of, 20, Affiant(s)

1	sent a letter and a copy of the Affidavit, notifying the grantor and
2	grantee of the purported conveyance of the Affiant's ownership
3	claim and the filing of the Affidavit, by registered or certified
4	mail, return receipt requested, to the grantor and grantee's last
5	known address.
6	(4) Attached to this certificate are:
7	(A) a true and correct copy of the letter
8	described by Subdivision (3) of this certificate; and
9	(B) proof of mailing of the letter described by
10	Subdivision (3) of this certificate.
11	Signed on the day of, 20
12	
13	
14	(Signature of Affiant(s))
15	State of
16	County of
17	SWORN TO AND SUBSCRIBED before me on the day of
18	, 20
19	My commission expires:
20	
21	
22	Notary Public, State of Texas
23	Notary's printed name:
24	
25	Sec. 5.0207. EFFECT OF CERTAIN COURT FINDINGS ON PURPORTED
26	CONVEYANCE OF TITLE OR INTEREST. A bona fide purchaser or a
7	mortgages for value or a successor or assign of a hone fide

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- 1 purchaser or mortgagee for value may rely conclusively on a
- 2 determination in a district court's finding of fact and conclusion
- 3 of law recorded under Section 51.9035, Government Code, that a
- 4 document or instrument does not convey title to or an interest in
- 5 the real property described in the document or instrument.
- 6 SECTION 4. This Act takes effect September 1, 2025.