

By: Zaffirini, Cook

S.B. No. 46

A BILL TO BE ENTITLED

AN ACT

1
2 relating to the immunization data included in and excluded from the
3 immunization registry.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Section 161.007, Health and Safety Code, is
6 amended by amending Subsections (a), (a-2), (b), (b-1), (c), (d),
7 and (e) and adding Subsections (e-1), (l), and (m) to read as
8 follows:

9 (a) The department, for the primary purpose of establishing
10 and maintaining a single repository of accurate, complete, and
11 current immunization records to be used in aiding, coordinating,
12 and promoting efficient and cost-effective communicable disease
13 prevention and control efforts, shall establish and maintain an
14 immunization registry. The executive commissioner by rule shall
15 develop guidelines to:

16 (1) protect the confidentiality of patients in
17 accordance with Section 159.002, Occupations Code;

18 (2) inform the individual or the individual's legally
19 authorized representative about the registry and that registry
20 information may be released under Section 161.00735;

21 (3) ~~[require the written or electronic consent of the~~
22 ~~individual or the individual's legally authorized representative~~
23 ~~before any information relating to the individual is included in~~
24 ~~the registry,~~

1 ~~[(4)]~~ permit the individual or the individual's
2 legally authorized representative to request exclusion of the
3 individual's information from ~~[withdraw consent for the individual~~
4 ~~to be included in]~~ the registry;

5 (4) provide opportunities for the individual or the
6 individual's legally authorized representative to request
7 exclusion from the registry at any time, including:

8 (A) at the time of the individual's birth if
9 attended by a health care provider who administers immunizations;

10 (B) each time a health care provider in this
11 state administers any immunization to the individual;

12 (C) through electronic submission of a request
13 for exclusion using a procedure available on the department's
14 Internet website;

15 (D) through submission to the department of a
16 written request for exclusion; and

17 (E) following a natural or man-made disaster;

18 ~~[and]~~

19 (5) ensure the individual or the individual's legally
20 authorized representative is not required to request exclusion from
21 the registry more than one time and, following the department's
22 receipt of the request for exclusion, the individual's immunization
23 information is not included in the registry unless the individual
24 or the individual's legally authorized representative subsequently
25 submits to the department a written request for inclusion in the
26 registry; and

27 (6) include on each immunization record the registry

1 generates the procedure for requesting exclusion from the registry
2 ~~[determine the process by which consent is verified, including~~
3 ~~affirmation by a health care provider, birth registrar, regional~~
4 ~~health information exchange, or local immunization registry that~~
5 ~~consent has been obtained].~~

6 (a-2) ~~[The written or electronic consent required by~~
7 ~~Subsection (a)(3) for an individual who is 18 years of age or older~~
8 ~~is required to be obtained only one time and must be received from~~
9 ~~the individual before the information may be released.]~~ An
10 individual's legally authorized representative or the individual,
11 after the individual has attained 18 years of age, may submit a
12 request ~~[consent]~~ in writing or electronically for exclusion of the
13 individual's information from ~~[to remain in]~~ the registry. ~~[The~~
14 ~~consent of the representative or individual is valid until the~~
15 ~~individual or the individual's legally authorized representative~~
16 ~~withdraws consent in writing or electronically. The department may~~
17 ~~not include in the registry the immunization information of an~~
18 ~~individual who is 26 years of age or older until written or~~
19 ~~electronic consent has been obtained as provided by this~~
20 ~~subsection.]~~ The department shall coordinate with the Texas
21 Education Agency to distribute materials described in Section
22 [161.0095](#)(a)(2) to students and parents through local school
23 districts.

24 (b) Except as provided by Section [161.0071](#), the
25 immunization registry must contain information on the immunization
26 history that is obtained by the department under:

27 (1) this section of each individual for whom

1 immunization information [~~consent~~] has been obtained, unless the
2 individual or the individual's legally authorized representative
3 requested exclusion of the individual's information from the
4 registry in accordance with guidelines adopted under Subsection
5 (a);

6 (2) Section 161.00705 of individuals [~~persons~~]
7 immunized to prepare for or in response to a declared disaster,
8 public health emergency, terrorist attack, hostile military or
9 paramilitary action, or extraordinary law enforcement emergency;

10 (3) Section 161.00706 of first responders or their
11 immediate family members; and

12 (4) Section 161.00735 of individuals [~~persons~~]
13 evacuated or relocated to this state because of a disaster.

14 (b-1) The department shall exclude [~~remove~~] from the
15 registry information for any individual for whom [~~consent has been~~
16 ~~withdrawn. The department may not retain individually identifiable~~
17 ~~information about any individual.~~

18 [~~(1) for whom consent has been withdrawn,~~

19 [~~(2) for whom a consent for continued inclusion in the~~
20 ~~registry following the end of the declared disaster, public health~~
21 ~~emergency, terrorist attack, hostile military or paramilitary~~
22 ~~action, or extraordinary law enforcement emergency has not been~~
23 ~~received under Section 161.00705(f),~~

24 [~~(3) for whom a request to be removed from the registry~~
25 ~~has been received under Section 161.00706(e),~~

26 [~~(4) for whom consent for continued inclusion in the~~
27 ~~registry following the end of a disaster has not been received under~~

1 ~~Section 161.00735(f), or~~

2 ~~[(5) for whom]~~ a request to exclude ~~[remove]~~
3 information from the registry has been received under this
4 subchapter ~~[Section 161.00735(g)]~~.

5 (c) A payor that receives data elements from a health care
6 provider who administers an immunization to an individual younger
7 than 18 years of age shall provide the data elements to the
8 department. A payor is required to provide the department with only
9 the data elements the payor receives from a health care provider. A
10 payor that receives data elements from a health care provider who
11 administers an immunization to an individual 18 years of age or
12 older may provide the data elements to the department. The data
13 elements shall be submitted in a format prescribed by the
14 department. ~~[The department shall verify consent before including~~
15 ~~the reported information in the immunization registry. The~~
16 ~~department may not retain individually identifiable information~~
17 ~~about an individual for whom consent cannot be verified.]~~

18 (d) A health care provider who administers an immunization
19 to an individual younger than 18 years of age shall provide data
20 elements regarding an immunization to the department. A health
21 care provider who administers an immunization to an individual 18
22 years of age or older may submit data elements regarding an
23 immunization to the department. At the request and with the
24 authorization of the health care provider, the data elements may be
25 submitted through a health information exchange as defined by
26 Section 182.151. The data elements shall be submitted in a format
27 prescribed by the department. A health care provider who

1 administers an immunization to any individual and provides data
2 elements to the department shall notify the individual or the
3 individual's legally authorized representative of:

4 (1) the inclusion in the registry of the individual's
5 immunization information unless exclusion from the registry is
6 requested in accordance with the guidelines adopted under
7 Subsection (a); and

8 (2) the procedure for requesting exclusion from the
9 registry [~~The department shall verify consent before including the~~
10 ~~information in the immunization registry. The department may not~~
11 ~~retain individually identifiable information about an individual~~
12 ~~for whom consent cannot be verified].~~

13 (e) The department shall:

14 (1) post on the department's Internet website a
15 printable form that:

16 (A) states an individual's immunization
17 information will be included in the registry unless exclusion from
18 the registry is requested; and

19 (B) details the procedure for submitting an
20 electronic or written request for exclusion from the registry
21 [~~provide notice to a health care provider that submits an~~
22 ~~immunization history for an individual for whom consent cannot be~~
23 ~~verified. The notice shall contain instructions for obtaining~~
24 ~~consent] in accordance with guidelines adopted under Subsection
25 (a); and~~

26 (2) make the form described by Subdivision (1)
27 available for distribution to health care providers [~~and~~

1 ~~resubmitting the immunization history to the department].~~

2 (e-1) A health care provider may use the printable form
3 described by Subsection (e) to provide the notification required
4 under Subsection (d).

5 (l) Registry information may not be used to exclude any
6 individual from the receipt of any service during a natural or
7 man-made disaster unless the service is withheld because of a
8 medical contraindication.

9 (m) The department may not sell registry information to any
10 public or private entity.

11 SECTION 2. Section 161.00705(f), Health and Safety Code, is
12 amended to read as follows:

13 (f) Unless an individual or the individual's legally
14 authorized representative [~~consents~~] in writing or electronically
15 requests exclusion [~~to continued inclusion~~] of the individual's
16 information from [~~in~~] the registry, the department shall include
17 [~~remove~~] the immunization records collected under this section in
18 [~~from~~] the registry [~~on expiration of the period prescribed under~~
19 ~~Subsection (e)~~].

20 SECTION 3. Sections 161.00706(e) and (f), Health and Safety
21 Code, are amended to read as follows:

22 (e) A person whose immunization records are included in the
23 immunization registry as authorized by this section may request in
24 writing or electronically that the department exclude [~~remove~~] that
25 information from the registry. Not later than the 10th day after
26 receiving a request under this subsection, the department shall
27 exclude [~~remove~~] the person's immunization records from the

1 registry.

2 (f) The report required under Section 161.0074 must also
3 include the number of complaints received by the department related
4 to the department's failure to comply with requests for exclusion
5 ~~[removal]~~ of information from the registry under Subsection (e).

6 SECTION 4. Sections 161.0071(a) and (b), Health and Safety
7 Code, are amended to read as follows:

8 (a) The first time the department receives registry data for
9 an individual ~~[for whom the department has received consent]~~ to be
10 included in the registry, the department shall send notice to the
11 individual or the individual's legally authorized representative
12 disclosing:

13 (1) that providers and payors may be sending the
14 individual's immunization information to the department;

15 (2) the information that is included in the registry;

16 (3) the persons to whom the information may be
17 released under Sections 161.00735(b) and 161.008(d);

18 (4) the purpose and use of the registry;

19 (5) the procedure to request exclusion of an
20 individual's information ~~[exclude an individual]~~ from the
21 registry; and

22 (6) the procedure to report a violation if an
23 individual's information is included in the registry after
24 exclusion has been requested ~~[or consent has been withdrawn]~~.

25 (b) The ~~[On discovering that consent to be included in the~~
26 ~~registry has not been granted or has been withdrawn, the]~~
27 department shall exclude ~~[the individual's immunization records]~~

1 from the registry and any other registry-related department record
2 that individually identifies the individual the immunization
3 record of any individual from whom the department receives a
4 request for exclusion.

5 SECTION 5. Section 161.0073, Health and Safety Code, is
6 amended by amending Subsection (a) and adding Subsections (e), (f),
7 (g), and (h) to read as follows:

8 (a) Except as provided by this section and Sections 161.007,
9 161.00705, 161.00706, [and] 161.00735, and 161.008, information
10 that individually identifies an individual that is received by the
11 department for the immunization registry is confidential and may be
12 used by the department for registry purposes only.

13 (e) The department may use registry information for
14 internal public health research on approval of the department's
15 institutional review board.

16 (f) The department may release registry information for
17 external public health research if:

18 (1) the individual or the individual's legally
19 authorized representative submits to the department a written
20 authorization for release of the individual's registry data;

21 (2) the department does not disclose individually
22 identifiable information; or

23 (3) subject to Subsection (g), the department's
24 institutional review board approves the release of individually
25 identifiable information.

26 (g) The department's institutional review board may not
27 approve the release of individually identifiable information for a

1 research proposal unless the proposal includes a provision
2 requiring the proposal's researchers to obtain informed consent
3 from each individual or the individual's legally authorized
4 representative before the department releases the individual's
5 registry data to the researchers.

6 (h) The executive commissioner shall adopt rules to ensure
7 the use or release of registry information under this subchapter
8 complies with all state and federal laws relating to the privacy,
9 protection, confidentiality, and transmission of health
10 information, including the Health Insurance Portability and
11 Accountability Act of 1996 (Pub. L. No. 104-191) and rules adopted
12 under that Act.

13 SECTION 6. Sections 161.00735(c), (g), and (h), Health and
14 Safety Code, are amended to read as follows:

15 (c) The department may receive immunization information
16 from a health authority of another state or from a local health
17 authority in another state if the department determines that
18 residents of that state have evacuated or relocated to this state in
19 response to a disaster. The department shall include information
20 received under this subsection in the registry. [~~Notwithstanding~~
21 ~~Section 161.007, the department is not required to obtain written~~
22 ~~consent for the inclusion in the registry of information received~~
23 ~~under this subsection.~~]

24 (g) If an individual or, if a child, the child's parent,
25 managing conservator, or guardian requests in writing that the
26 individual's or child's information obtained under Subsection (c)
27 be excluded [~~removed~~] from the registry, the department shall

1 exclude [~~remove~~] that information from the registry.

2 (h) The executive commissioner shall make every effort to
3 enter into a memorandum of agreement with each state to which
4 residents of this state are likely to evacuate in a disaster on:

5 (1) the release to and use by [~~of registry information~~
6 ~~under this section to~~] the appropriate health authority or local
7 health authority of that state of registry information under this
8 section[~~, including the length of time the information may be~~
9 ~~retained by that state~~]; and

10 (2) the receipt and use of information submitted by
11 the health authority or local health authority of that state for
12 inclusion in the registry under this section.

13 SECTION 7. Sections [161.008](#)(c) and (e), Health and Safety
14 Code, are amended to read as follows:

15 (c) The department may obtain the data constituting an
16 immunization record for an individual from a public health
17 district, a local health department, the individual or the
18 individual's legally authorized representative, a physician to the
19 individual, a payor, or any health care provider licensed or
20 otherwise authorized to administer vaccines. [~~The department shall~~
21 ~~verify consent before including the reported information in the~~
22 ~~immunization registry. The department may not retain individually~~
23 ~~identifiable information about an individual for whom consent~~
24 ~~cannot be verified.~~]

25 (e) An individual or the individual's legally authorized
26 representative may obtain and on request to the department shall be
27 provided with all individually identifiable immunization registry

1 information concerning the individual and information on the
2 procedure for requesting exclusion from the registry.

3 SECTION 8. Section 161.009(a), Health and Safety Code, is
4 amended to read as follows:

5 (a) A person commits an offense if the person:

6 (1) negligently releases or discloses immunization
7 registry information in violation of Section 161.007, 161.0071,
8 161.0073, or 161.008;

9 (2) fails to exclude an individual's immunization
10 information in violation of Section 161.0071;

11 (3) fails to exclude an individual's [~~remove a~~
12 ~~person's~~] immunization information in violation of Section
13 161.00705, 161.00706, or 161.00735; or

14 (4) negligently uses information in the immunization
15 registry to solicit new patients or clients or for other purposes
16 that are not associated with immunization or quality-of-care
17 purposes, unless authorized under this section.

18 SECTION 9. Section 161.0095(a), Health and Safety Code, is
19 amended to read as follows:

20 (a) The department shall develop:

21 (1) continuing education programs for health care
22 providers relating to immunizations and the vaccines for children
23 program operated by the department under authority of 42 U.S.C.
24 Section 1396s; and

25 (2) educational information, for health care
26 providers, health care clinics, hospitals, and any other health
27 care facility that provides health care to children 14 to 18 years

1 of age, relating to the immunization registry and the option for an
2 individual or the individual's legally authorized representative
3 to request exclusion [~~who is 18 years of age or older to consent to~~
4 ~~submission and retention~~] of the individual's information from [~~in~~]
5 the immunization registry.

6 SECTION 10. Section 161.0107(c), Health and Safety Code, is
7 amended to read as follows:

8 (c) The executive commissioner by rule shall specify:

9 (1) the fields necessary to populate the immunization
10 registry[, ~~including a field that indicates the patient's consent~~
11 ~~to be listed in the immunization registry has been obtained~~]; and

12 (2) the data standards that must be used for
13 electronic submission of immunization information.

14 SECTION 11. The following provisions of the Health and
15 Safety Code are repealed:

16 (1) Sections 161.007(a-1), (a-3), (a-4), (a-5), and
17 (a-6);

18 (2) Sections 161.00705(e) and (h); and

19 (3) Sections 161.00735(e) and (f).

20 SECTION 12. (a) The changes in law made by this Act to
21 Subchapter A, Chapter 161, Health and Safety Code, apply to
22 immunization information received by the Department of State Health
23 Services before, on, or after January 1, 2027. An individual whose
24 immunization information was included immediately before January
25 1, 2027, in the immunization registry established under Subchapter
26 A, Chapter 161, Health and Safety Code, is subject to the changes in
27 law made by this Act to that subchapter, including the procedures

1 established by that subchapter as amended by this Act.

2 (b) The changes in law made by this Act do not authorize the
3 Department of State Health Services to include in the immunization
4 registry established under Subchapter A, Chapter 161, Health and
5 Safety Code, immunization information of an individual who is 18
6 years of age or older and whose immunization information was not
7 included in the registry on or before January 1, 2027, unless the
8 department receives immunization data from a health care provider
9 who:

10 (1) administers an immunization to the individual
11 after that date and elects to provide the individual's immunization
12 information to the department; and

13 (2) notifies the individual before submission of the
14 information to the department:

15 (A) that the health care provider is providing
16 the information to the department for inclusion in the registry;

17 (B) that the information will remain in the
18 registry until exclusion is requested by the individual or the
19 individual's legally authorized representative; and

20 (C) of the procedures for requesting exclusion
21 from the registry under Subchapter A, Chapter 161, Health and
22 Safety Code, as amended by this Act.

23 (c) The changes in law made by this Act apply only to an
24 offense committed on or after the effective date of this Act. An
25 offense committed before the effective date of this Act is governed
26 by the law in effect on the date the offense was committed, and the
27 former law is continued in effect for that purpose. For purposes of

1 this subsection, an offense was committed before the effective date
2 of this Act if any element of the offense occurred before that date.

3 SECTION 13. (a) As soon as practicable after the effective
4 date of this section, the Department of State Health Services shall
5 conduct a public awareness campaign to educate health care
6 providers, parents, payors, schools, and the public about the
7 changes in law made by this Act.

8 (b) As soon as practicable after the effective date of this
9 section, the executive commissioner of the Health and Human
10 Services Commission shall adopt the rules required by Section
11 [161.0073\(h\)](#), Health and Safety Code, as added by this Act.

12 SECTION 14. (a) Except as provided by Subsection (b) of this
13 section, this Act takes effect January 1, 2027.

14 (b) Section 13 of this Act takes effect September 1, 2025.