

By: Hughes, et al.

S.B. No. 2880

A BILL TO BE ENTITLED

AN ACT

relating to abortion, including civil liability for distribution of abortion-inducing drugs; making conforming changes and harmonizing conforming provisions; authorizing a private civil right of action.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. This Act shall be known as the Women and Child Protection Act.

SECTION 2. Subtitle H, Title 2, Health and Safety Code, is amended by adding Chapter 171A to read as follows:

CHAPTER 171A. ABORTION-INDUCING DRUGS AND FACILITATION OF

ABORTION; ENFORCEMENT OF ABORTION LAWS

SUBCHAPTER A. GENERAL PROVISIONS

Sec. 171A.001. DEFINITIONS. In this chapter:

(1) "Abortion" has the meaning assigned by Section [245.002](#).

(2) "Abortion-inducing drug" has the meaning assigned by Section [171.061](#).

(3) "Abortion provider" means a person that performs elective abortions.

(4) "Elective abortion" means an abortion performed or induced by a licensed physician that is not performed or induced in response to a medical emergency.

(5) "Information content provider" means a person who is responsible, wholly or partly, for the creation or development

1 of information provided through the Internet or any other
2 interactive computer service.

3 (6) "Interactive computer service" means an
4 information service, system, or access software provider that
5 provides or enables computer access by multiple users to a computer
6 server, including specifically a service or system providing access
7 to the Internet and such systems operated or services offered by
8 libraries or educational institutions. The term does not include:

9 (A) an Internet service provider or the
10 provider's affiliates or subsidiaries;

11 (B) a search engine; or

12 (C) a cloud service provider that solely provides
13 access or connection to or from an Internet website or other
14 information or content on the Internet or on a facility, system, or
15 network that is not under the provider's control, including
16 transmission, downloading, intermediate storage, access software,
17 or other services.

18 (7) "Medical emergency" has the meaning assigned by
19 Section [171.002](#).

20 Sec. 171A.002. CONSTRUCTION OF CHAPTER RELATED TO
21 LIABILITY. This chapter may not be construed to impose liability on
22 the speech or conduct of:

23 (1) an Internet service provider or the provider's
24 affiliates or subsidiaries;

25 (2) a search engine; or

26 (3) a cloud service provider that solely provides
27 access or connection to or from an Internet website or other

1 information or content on the Internet or on a facility, system, or
2 network that is not under the provider's control, including
3 transmission, downloading, intermediate storage, access software,
4 or other services.

5 SUBCHAPTER B. PROTECTION FROM ABORTION-INDUCING DRUGS

6 Sec. 171A.051. PROHIBITIONS RELATED TO ABORTION-INDUCING
7 DRUGS. (a) Except as provided by Subsection (b), a person may not:

8 (1) manufacture or distribute an abortion-inducing
9 drug in this state; or

10 (2) mail, transport, deliver, prescribe, or provide an
11 abortion-inducing drug in any manner to any person or location in
12 this state.

13 (b) Notwithstanding any other law, Subsection (a) does not
14 prohibit:

15 (1) speech or conduct protected by the First Amendment
16 to the United States Constitution, as made applicable to the states
17 through the United States Supreme Court's interpretation of the
18 Fourteenth Amendment to the United States Constitution or protected
19 by Section 8, Article I, Texas Constitution;

20 (2) conduct this state is prohibited from regulating
21 under the Texas Constitution or federal law, including the United
22 States Constitution;

23 (3) conduct of a pregnant woman who aborts or seeks to
24 abort the woman's unborn child;

25 (4) the possession, distribution, mailing, transport,
26 delivery, or provision of an abortion-inducing drug for a purpose
27 that does not include performing, inducing, attempting, or

1 assisting an abortion;

2 (5) the possession, distribution, mailing, transport,
3 delivery, or provision of an abortion-inducing drug for the purpose
4 of enabling a licensed physician to treat a pregnant woman during a
5 medical emergency;

6 (6) the possession of an abortion-inducing drug for
7 purposes of entrapping a person that violates this section; or

8 (7) conduct engaged in by a person under the direction
9 of a federal agency, contractor, or employee to carry out a duty
10 under federal law, if prohibiting that conduct would violate the
11 doctrine of preemption or intergovernmental immunity.

12 Sec. 171A.052. EXCLUSIVE ENFORCEMENT; EFFECT OF OTHER LAW.

13 (a) Notwithstanding any other law, this subchapter may only be
14 enforced through a qui tam or private civil action brought under
15 Subchapter C, D, or E.

16 (b) No other direct or indirect enforcement of this
17 subchapter may be taken or threatened by this state, a political
18 subdivision of this state, a district or county attorney, or any
19 officer or employee of this state or a political subdivision of this
20 state against any person, by any means whatsoever, and no violation
21 of this subchapter may be used to justify or trigger the enforcement
22 of any other law or any type of adverse consequence under any other
23 law, except as provided in Subchapter C, D, or E.

24 (c) This section does not preclude or limit the enforcement
25 of any other law or regulation against conduct that is
26 independently prohibited by the other law or regulation and that
27 would remain prohibited by the other law or regulation in the

1 absence of this subchapter.

2 SUBCHAPTER C. CIVIL LIABILITY FOR DISTRIBUTION OF

3 ABORTION-INDUCING DRUGS

4 Sec. 171A.101. CIVIL ACTION FOR DISTRIBUTION OF
5 ABORTION-INDUCING DRUGS. (a) Notwithstanding any other law and
6 except as provided by this subchapter, a person who manufactures,
7 distributes, mails, prescribes, or provides an abortion-inducing
8 drug, or who engages in any conduct prohibited by Section 171A.051
9 is strictly, absolutely, and jointly and severally liable for:

10 (1) the wrongful death of an unborn child or pregnant
11 woman from the use of the abortion-inducing drug; and

12 (2) personal injury of an unborn child or pregnant
13 woman from the use of the abortion-inducing drug.

14 (b) A claimant may not bring an action under this section if
15 the action is preempted by 47 U.S.C. Section 230(c).

16 (c) A person who engages in conduct described by Subsection
17 (a) is liable for damages resulting from the death or personal
18 injury sustained by an unborn child or pregnant woman if the
19 person's conduct contributed in any way to the death or injury,
20 regardless of whether the person's conduct was the actual or
21 proximate cause of the death or injury.

22 (d) Notwithstanding any other law, the mother or father of
23 an unborn child may bring a civil action under this section for the
24 wrongful death of the unborn child from the use of an
25 abortion-inducing drug, regardless of whether the other parent
26 brings a civil action for the wrongful death. The biological father
27 of an unborn child may bring the action regardless of whether the

father was married to the unborn child's mother at the time of the
unborn child's conception or death.

(e) Notwithstanding any other law, a civil action may not be
brought under this section:

(1) against the woman who used or sought to obtain
abortion-inducing drugs to abort or attempt to abort her unborn
child;

(2) against a person that acted under the direction of
a federal agency, contractor, or employee who is carrying out
duties under federal law if the imposition of liability would
violate the doctrine of preemption or intergovernmental immunity;
or

(3) by any person who impregnated the woman who used
abortion-inducing drugs through conduct constituting sexual
assault under Section 22.011, Penal Code, or aggravated sexual
assault under Section 22.021, Penal Code, or by another person who
acts in concert or participation with that person.

(f) Notwithstanding any other law, including rules of civil
procedure adopted under Chapter 26, Civil Practice and Remedies
Code, an action brought under this section may not be litigated on
behalf of a claimant class or a defendant class, and a court may not
certify a class in the action.

Sec. 171A.102. DEFENSES. (a) It is an affirmative defense
to an action brought under Section 171A.101 that the defendant:

(1) was unaware the defendant was engaged in the
conduct described by Section 171A.101(a); and

(2) took every reasonable precaution to ensure the

1 defendant would not manufacture, distribute, mail, prescribe, or
2 provide or aid or abet the manufacture, distribution, mailing,
3 prescription, or provision of abortion-inducing drugs.

4 (b) A defendant has the burden of proving an affirmative
5 defense under Subsection (a) by a preponderance of the evidence.

6 (c) Notwithstanding any other law, the following are not a
7 defense to an action brought under Section 171A.101:

8 (1) ignorance or mistake of law;

9 (2) a defendant's belief the requirements or
10 provisions of this chapter are unconstitutional or were
11 unconstitutional;

12 (3) a defendant's reliance on a court decision that has
13 been vacated, reversed, or overruled on appeal or by a subsequent
14 court, even if the court decision had not been vacated, reversed, or
15 overruled when the cause of action accrued;

16 (4) a defendant's reliance on a state or federal court
17 decision that is not binding on the court in which the action has
18 been brought;

19 (5) a defendant's reliance on a federal statute,
20 agency rule or action, or treaty that has been repealed,
21 superseded, or declared invalid or unconstitutional, even if the
22 federal statute, agency rule or action, or treaty had not been
23 repealed, superseded, or declared invalid or unconstitutional when
24 the cause of action accrued;

25 (6) the laws of another state or jurisdiction,
26 including an interstate abortion shield law, unless the Texas
27 Constitution or federal law, including the United States

1 Constitution, compels the court to enforce that law;

2 (7) non-mutual issue preclusion or non-mutual claim
3 preclusion;

4 (8) the consent of the claimant or the unborn child's
5 mother to the abortion;

6 (9) contributory or comparative negligence;

7 (10) assumption of risk;

8 (11) entrapment;

9 (12) lack of actual or proximate cause;

10 (13) sovereign immunity, governmental immunity, or
11 official immunity; or

12 (14) a claim that the enforcement of this chapter or
13 the imposition of civil liability against the defendant will
14 violate the constitutional or federally protected rights of third
15 parties, except as provided by Section 171A.251.

16 Sec. 171A.103. MARKET-SHARE LIABILITY. Notwithstanding
17 any other law, if a claimant who brings an action under Section
18 171A.101 is unable to identify the specific manufacturer of the
19 abortion-inducing drug that caused the death or injury that is the
20 basis for the action, the liability is apportioned among all
21 manufacturers of abortion-inducing drugs in proportion to each
22 manufacturer's share of the national market for abortion-inducing
23 drugs at the time the death or injury occurred.

24 Sec. 171A.104. STATUTE OF LIMITATIONS. Notwithstanding any
25 other law, a person may bring an action under Section 171A.101 not
26 later than the sixth anniversary of the date the cause of action
27 accrues.

1 Sec. 171A.105. WAIVER PROHIBITED. Notwithstanding any
2 other law, a waiver or purported waiver of the right to bring an
3 action under Section 171A.101 is void as against public policy and
4 is not enforceable in any court.

5 Sec. 171A.106. OTHER DEFENSES. Notwithstanding any other
6 law, this subchapter does not impose liability for:

7 (1) death or personal injury resulting from an
8 abortion performed or induced by a licensed physician in response
9 to a medical emergency;

10 (2) speech or conduct protected by the First Amendment
11 to the United States Constitution, as made applicable to the states
12 through the United States Supreme Court's interpretation of the
13 Fourteenth Amendment to the United States Constitution, or
14 protected by Section 8, Article I, Texas Constitution;

15 (3) conduct this state is prohibited from regulating
16 under the Texas Constitution or federal law, including the United
17 States Constitution;

18 (4) conduct of a pregnant woman who aborts or seeks to
19 abort her unborn child;

20 (5) the possession, distribution, mailing, transport,
21 delivery, or provision of an abortion-inducing drug for the purpose
22 of enabling a licensed physician to treat a pregnant woman during a
23 medical emergency; or

24 (6) conduct a person engages in under the direction of
25 a federal agency, contractor, or employee to carry out a duty under
26 federal law, if a prohibition on that conduct would violate the
27 doctrine of preemption or intergovernmental immunity.

Sec. 171A.107. JURISDICTION; APPLICABILITY OF STATE LAW.

(a) Notwithstanding any other law, including Subchapter C, Chapter 17, Civil Practice and Remedies Code, the courts of this state have personal jurisdiction over a defendant sued under Section 171A.101 to the maximum extent permitted by the Fourteenth Amendment to the United States Constitution and the defendant may be served outside this state.

(b) Notwithstanding any other law, the law of this state applies to the use of an abortion-inducing drug by a resident of this state, regardless of where the use of the drug occurs, and to an action brought under Section 171A.101 to the maximum extent permitted by the Texas Constitution and federal law, including the United States Constitution.

(c) Notwithstanding any other law, any contractual choice-of-law provision that requires or purports to require application of the laws of a different jurisdiction is void based on this state's public policy and is not enforceable in any court.

(d) Notwithstanding any other law, Chapters 27 and 110, Civil Practice and Remedies Code, do not apply to an action brought under Section 171A.101.

Sec. 171A.108. COORDINATED ENFORCEMENT PROHIBITED. (a)

Notwithstanding any other law, this state, a political subdivision of this state, or an officer or employee of this state or a political subdivision of this state may not:

(1) act in concert or participation with a claimant bringing an action under Section 171A.101;

(2) establish or attempt to establish any type of

1 agency or fiduciary relationship with a claimant bringing an action
2 under Section 171A.101;

3 (3) attempt to control or influence a person's
4 decision to bring an action under Section 171A.101 or that person's
5 conduct of the litigation; or

6 (4) intervene in an action brought under Section
7 171A.101.

8 (b) This section does not prohibit this state, a political
9 subdivision of this state, or an officer or employee of this state
10 or a political subdivision of this state from filing an amicus
11 curiae brief in an action brought under Section 171A.101 if the
12 state, political subdivision, officer, or employee does not act in
13 concert or participation with the claimant who brings the action.

14 SUBCHAPTER D. QUI TAM ENFORCEMENT OF PROHIBITIONS RELATING TO
15 ABORTION-INDUCING DRUGS

16 Sec. 171A.151. QUI TAM ACTION AUTHORIZED. (a) Except as
17 provided by this section, a person, other than a political
18 subdivision of this state or an officer or employee of a political
19 subdivision of this state, has standing to bring and may bring a qui
20 tam action against a person who:

21 (1) violates Section 171A.051; or

22 (2) intends to violate Section 171A.051.

23 (b) An action brought under this section must be brought in
24 the name of the qui tam relator and of the state.

25 (c) A qui tam relator may not bring an action under this
26 section if the action is preempted by 47 U.S.C. Section 230(c).

27 (d) Notwithstanding any other law, a qui tam action may not

be brought under this section:

(1) against the woman who used or sought to obtain abortion-inducing drugs to abort or attempt to abort her unborn child;

(2) against a person that acted under the direction of a federal agency, contractor, or employee who is carrying out duties under federal law if the imposition of liability would violate the doctrine of preemption or intergovernmental immunity;

(3) against a common carrier that:

(A) transports a pregnant woman or other passenger to an abortion provider; and

(B) is unaware the passenger is traveling to an abortion provider; or

(4) by any person who impregnated the woman who used or sought to obtain abortion-inducing drugs through conduct constituting sexual assault under Section 22.011, Penal Code, or aggravated sexual assault under Section 22.021, Penal Code, or by another person who acts in concert or participation with that person.

(e) Notwithstanding any other law, including rules of civil procedure adopted under Chapter 26, Civil Practice and Remedies Code, an action brought under this section may not be litigated on behalf of a claimant class or a defendant class, and a court may not certify a class in the action.

Sec. 171A.152. DEFENSES. (a) It is an affirmative defense to an action brought under Section 171A.151 that the defendant:

(1) was unaware the defendant was engaged in the

1 conduct prohibited by Section 171A.051; and

2 (2) took every reasonable precaution to ensure the
3 defendant would not violate Section 171A.051.

4 (b) A defendant has the burden of proving an affirmative
5 defense under Subsection (a) by a preponderance of the evidence.

6 (c) Notwithstanding any other law, the following are not a
7 defense to an action brought under Section 171A.151:

8 (1) ignorance or mistake of law;

9 (2) a defendant's belief the requirements or
10 provisions of this chapter are unconstitutional or were
11 unconstitutional;

12 (3) a defendant's reliance on a court decision that has
13 been vacated, reversed, or overruled on appeal or by a subsequent
14 court, even if the court decision had not been vacated, reversed, or
15 overruled when the cause of action accrued;

16 (4) a defendant's reliance on a state or federal court
17 decision that is not binding on the court in which the action has
18 been brought;

19 (5) a defendant's reliance on a federal statute,
20 agency rule or action, or treaty that has been repealed,
21 superseded, or declared invalid or unconstitutional, even if the
22 federal statute, agency rule or action, or treaty had not been
23 repealed, superseded, or declared invalid or unconstitutional when
24 the cause of action accrued;

25 (6) the laws of another state or jurisdiction,
26 including an interstate abortion shield law, unless the Texas
27 Constitution or federal law, including the United States

1 Constitution, compels the court to enforce that law;

2 (7) non-mutual issue preclusion or non-mutual claim
3 preclusion;

4 (8) entrapment;

5 (9) sovereign immunity, governmental immunity, or
6 official immunity; or

7 (10) a claim that the enforcement of this chapter or
8 the imposition of civil liability against the defendant will
9 violate the constitutional or federally protected rights of third
10 parties, except as provided by Section 171A.251.

11 Sec. 171A.153. STATUTE OF LIMITATIONS. Notwithstanding any
12 other law, a person may bring an action under Section 171A.151 not
13 later than the sixth anniversary of the date the cause of action
14 accrues.

15 Sec. 171A.154. REMEDIES. (a) Except as provided by
16 Subsection (b), if a qui tam relator prevails in an action brought
17 under Section 171A.151, the court shall award to the relator:

18 (1) injunctive relief sufficient to prevent the
19 defendant from violating Section 171A.051;

20 (2) statutory damages in an amount of not less than
21 \$100,000 for each violation of Section 171A.051; and

22 (3) costs and reasonable attorney's fees.

23 (b) A court may not award relief under Subsection (a)(2) or
24 (a)(3) in response to a violation of Section 171A.051 if the
25 defendant demonstrates that a court already ordered the defendant
26 to pay damages under Subsection (a)(2) in another action for that
27 particular violation.

1 (c) Notwithstanding any other law, a court may not award
2 costs or attorney's fees to a defendant against whom an action is
3 brought under Section 171A.151.

4 Sec. 171A.155. CONSTRUCTION OF SUBCHAPTER RELATED TO FIRST
5 AMENDMENT PROTECTIONS. This subchapter may not be construed to
6 impose liability on speech or conduct protected by the First
7 Amendment to the United States Constitution, as made applicable to
8 the states through the United States Supreme Court's interpretation
9 of the Fourteenth Amendment to the United States Constitution, or
10 protected by Section 8, Article I, Texas Constitution.

11 Sec. 171A.156. COORDINATED ENFORCEMENT PROHIBITED. (a)
12 Notwithstanding any other law, a political subdivision of this
13 state or an officer or employee of a political subdivision of this
14 state may not:

15 (1) act in concert or participation with a qui tam
16 relator bringing an action under Section 171A.151;

17 (2) establish or attempt to establish any type of
18 agency or fiduciary relationship with a qui tam relator bringing an
19 action under Section 171A.151;

20 (3) attempt to control or influence a person's
21 decision to bring an action under Section 171A.151 or that person's
22 conduct of the litigation; or

23 (4) intervene in an action brought under Section
24 171A.151.

25 (b) This section does not prohibit a political subdivision
26 of this state or an officer or employee of a political subdivision
27 of this state from filing an amicus curiae brief in an action

1 brought under Section 171A.151 if the political subdivision,
2 officer, or employee does not act in concert or participation with
3 the qui tam relator.

4 Sec. 171A.157. JURISDICTION; APPLICABILITY OF STATE LAW.

5 (a) Notwithstanding any other law, including Subchapter C, Chapter
6 17, Civil Practice and Remedies Code, the courts of this state have
7 personal jurisdiction over a defendant sued under Section 171A.151
8 to the maximum extent permitted by the Fourteenth Amendment to the
9 United States Constitution and the defendant may be served outside
10 this state.

11 (b) Notwithstanding any other law, the law of this state
12 applies to an action brought under Section 171A.151 to the maximum
13 extent permitted by the Texas Constitution or federal law,
14 including the United States Constitution.

15 (c) Notwithstanding any other law, any contractual
16 choice-of-law provision that requires or purports to require
17 application of the laws of a different jurisdiction is void based on
18 this state's public policy and is not enforceable in any court.

19 (d) Notwithstanding any other law, Chapters 27 and 110,
20 Civil Practice and Remedies Code, do not apply to an action brought
21 under Section 171A.151.

22 SUBCHAPTER E. PROVISIONS GENERALLY APPLICABLE TO CIVIL LIABILITY

23 FOR FACILITATING ABORTION

24 Sec. 171A.251. AFFIRMATIVE DEFENSE. (a) A defendant
25 against whom an action is brought under Section 171A.101 or
26 171A.151 may assert an affirmative defense to liability under this
27 section if:

1 (1) the imposition of civil liability on the defendant
2 will violate the defendant's personal constitutional or federally
3 protected rights;

4 (2) the defendant:

5 (A) has standing to assert the rights of a third
6 party under the tests for third-party standing established by the
7 United States Supreme Court; and

8 (B) demonstrates the imposition of civil
9 liability on the defendant will violate constitutional or federally
10 protected rights belonging to a third party;

11 (3) the imposition of civil liability on the defendant
12 will violate the defendant's rights under the Texas Constitution;
13 or

14 (4) the imposition of civil liability on the defendant
15 would violate the limits on extraterritorial jurisdiction imposed
16 by the United States Constitution or the Texas Constitution.

17 (b) The defendant has the burden of proving an affirmative
18 defense described by Subsection (a) by a preponderance of the
19 evidence.

20 Sec. 171A.252. CONSTRUCTION OF CHAPTER WITH RESPECT TO
21 CIVIL LIABILITY AND ENFORCEMENT. This chapter may not be construed
22 to limit or preclude a defendant from asserting the
23 unconstitutionality of any provision or application of the laws of
24 this state as a defense to liability under Section 171A.101 or
25 171A.151 from asserting any other defense that might be available
26 under any other source of law.

27 Sec. 171A.253. APPLICATION OF OTHER LAW. (a)

1 Notwithstanding any other law, a court may not apply the law of
2 another state or jurisdiction to any civil or qui tam action brought
3 under Section 171A.101 or 171A.151 unless the Texas Constitution or
4 federal law, including the United States Constitution, compels it
5 to do so.

6 (b) Notwithstanding any other law, any contractual
7 choice-of-law provision that requires or purports to require
8 application of the laws of a different jurisdiction is void based on
9 this state's public policy and is not enforceable in any court.

10 Sec. 171A.254. VENUE. (a) Notwithstanding any other law,
11 including Chapter 15, Civil Practice and Remedies Code, a civil or
12 qui tam action brought under Section 171A.101 or 171A.151 may be
13 brought in:

14 (1) the county in which all or a substantial part of
15 the events or omissions giving rise to the claim occurred;

16 (2) the county of a defendant's residence at the time
17 the cause of action accrued if a defendant is an individual;

18 (3) the county of the principal office in this state of
19 a defendant that is not an individual; or

20 (4) the county of the claimant's residence if the
21 claimant is an individual residing in this state.

22 (b) If a civil or qui tam action is brought under Section
23 171A.101 or 171A.151 in a venue described by Subsection (a), the
24 action may not be transferred to a different venue without the
25 written consent of all parties.

26 (c) Notwithstanding any other law, any contractual
27 choice-of-forum provision that requires or purports to require a

civil or qui tam action under Sections 171A.101 or 171A.151 to be litigated in a particular forum is void based on this state's public policy and is not enforceable in any court.

Sec. 171A.255. PROTECTION FROM COUNTER ACTIONS. If an action is brought against a person or a judgment is entered against a person based wholly or partly on the person's decision to bring or threat to bring an action under Section 171A.101 or 171A.151 the person may recover damages from the claimant who brought the action or obtained the judgment or who has sought to enforce the judgment.

The damages must include:

(1) compensatory damages created by the action or judgment, including money damages in an amount of the judgment and costs, expenses, and reasonable attorney's fees spent in defending the action;

(2) costs, expenses, and reasonable attorney's fees incurred in bringing an action under this section; and

(3) additional statutory damages in an amount of not less than \$100,000.

SUBCHAPTER F. PROVISIONS RELATING TO ENFORCEMENT OF ABORTION LAWS

Sec. 171A.351. DEFINITION. In this subchapter, "criminal abortion law" means any law of this state imposing criminal penalties on abortion, including Chapter 6-1/2, Title 71, Revised Statutes.

Sec. 171A.352. ATTORNEY GENERAL ACTION FOR VIOLATION OF CERTAIN ABORTION LAWS. (a) The attorney general has parens patriae standing to bring a civil action under this section on behalf of unborn children of residents of this state.

1 (b) The attorney general may bring a civil action for
2 damages or injunctive relief on behalf of an unborn child of a
3 resident of this state against a person who violates any criminal
4 abortion law of this state except for Subchapter H, Chapter 171, or
5 Subchapter B, C, D, or E of this chapter.

6 Sec. 171A.353. FEE SHIFTING. (a) Notwithstanding any
7 other law, a person, including an entity, attorney, or law firm, who
8 seeks declaratory or injunctive relief to prevent a person,
9 including this state, a political subdivision of this state, or an
10 officer, employee, or agent of this state or a political
11 subdivision of this state, from enforcing or bringing an action to
12 enforce a law, including a statute, ordinance, rule, or regulation,
13 that regulates or restricts abortion or that limits taxpayer
14 funding for persons that perform or promote abortions in any state
15 or federal court, or who represents a litigant seeking such relief
16 in any state or federal court, is jointly and severally liable to
17 pay the costs and reasonable attorney's fees of the prevailing
18 party in the action seeking declaratory or injunctive relief,
19 including the costs and reasonable attorney's fees that the
20 prevailing party incurs in its efforts to recover costs and fees.

21 (b) For purposes of this section, a party is considered a
22 prevailing party if:

23 (1) a state or federal court dismisses a claim or cause
24 of action brought against the party by a litigant that seeks the
25 declaratory or injunctive relief described by Subsection (a),
26 regardless of the reason for the dismissal;

27 (2) a state or federal court enters judgment in the

1 party's favor on that claim or cause of action; or

2 (3) the litigant that seeks the declaratory or
3 injunctive relief described by Subsection (a) voluntarily
4 dismisses or nonsuits its claims against the party under Rule 41,
5 Federal Rules of Civil Procedure, Rule 162, Texas Rules of Civil
6 Procedure, or any other procedural rule.

7 (c) A prevailing party may recover costs and reasonable
8 attorney's fees under this section only to the extent that those
9 costs and attorney's fees were incurred while defending claims or
10 causes of action on which the party prevailed.

11 (d) Regardless of whether a prevailing party sought to
12 recover costs or attorney's fees in the underlying action, a
13 prevailing party under this section may bring a civil action to
14 recover costs and attorney's fees against a person, including an
15 entity, attorney, or law firm, who sought declaratory or injunctive
16 relief described by Subsection (a) not later than the third
17 anniversary of the date on which, as applicable:

18 (1) the dismissal or judgment described by Subsection
19 (b) becomes final on the conclusion of appellate review; or

20 (2) the time for seeking appellate review expires.

21 (e) It is not a defense to a civil action brought under
22 Subsection (d) that:

23 (1) a prevailing party under this section failed to
24 seek recovery of costs or attorney's fees in the underlying action;

25 (2) the court in the underlying action declined to
26 recognize or enforce this section; or

27 (3) the court in the underlying action held that any

1 provisions of this section are invalid, unconstitutional, or
2 preempted by federal law, notwithstanding the doctrine of issue or
3 claim preclusion.

4 (f) Notwithstanding any other law, including Chapter 15,
5 Civil Practice and Remedies Code, a civil action brought under
6 Subsection (d) may be brought in:

7 (1) the county in which all or a substantial part of
8 the events or omissions giving rise to the claim occurred;

9 (2) the county of residence of a defendant at the time
10 the cause of action accrued, if the defendant is an individual;

11 (3) the county of the principal office in this state of
12 a defendant that is not an individual; or

13 (4) the county of residence of the claimant, if the
14 claimant is an individual residing in this state.

15 (g) If a civil action is brought under Subsection (d) in a
16 venue described by Subsection (f), the action may not be
17 transferred to a different venue without the written consent of all
18 parties.

19 (h) Notwithstanding any other law, any contractual
20 choice-of-forum provision that purports to require a civil action
21 under Subsection (d) be litigated in another forum is void based on
22 this state's public policy and is not enforceable in any state or
23 federal court.

24 SUBCHAPTER G. IMMUNITY AND LIMITS ON STATE-COURT JURISDICTION

25 Sec. 171A.401. SOVEREIGN, GOVERNMENTAL, AND OFFICIAL
26 IMMUNITY. (a) Notwithstanding any other law, the state has
27 sovereign immunity, a political subdivision of this state has

1 governmental immunity, and an officer or employee of this state or a
2 political subdivision of this state has official immunity in an
3 action, claim, counterclaim, or any other type of legal or
4 equitable action that:

5 (1) challenges the validity of any provision or
6 application of this chapter, on constitutional grounds or
7 otherwise; or

8 (2) seeks to prevent or enjoin this state, a political
9 subdivision of this state, or an officer, employee, or agent of this
10 state or a political subdivision of this state from:

11 (A) enforcing any provision or application of
12 this chapter; or

13 (B) filing, hearing, adjudicating, or docketing
14 an action brought under Section 171A.101 or 171A.151.

15 (b) Sovereign immunity conferred by this section includes
16 the constitutional sovereign immunity recognized by the United
17 States Supreme Court, which applies in both state and federal court
18 and may not be abrogated by Congress or by a state or federal court
19 except under congressional legislation authorized by:

20 (1) Section 5 of the Fourteenth Amendment, United
21 States Constitution;

22 (2) the Bankruptcy Clause of Article I, United States
23 Constitution;

24 (3) Congress's powers to raise and support armies and
25 to provide and maintain a navy; or

26 (4) any other congressional power that the United
27 States Supreme Court recognizes as a ground for abrogating a

1 state's sovereign immunity.

2 Sec. 171A.402. APPLICABILITY OF IMMUNITY. Notwithstanding
3 any other law, the immunities conferred by Section 171A.401 apply
4 in every court, both state and federal, and in every type of
5 adjudicative proceeding.

6 Sec. 171A.403. CONSTRUCTION OF CHAPTER RELATED TO ASSERTED
7 DEFENSE. This chapter may not be construed to prevent a litigant
8 from asserting the invalidity or unconstitutionality of a provision
9 or application of this chapter as a defense to an action, claim, or
10 counterclaim brought against the litigant.

11 Sec. 171A.404. WAIVER OF IMMUNITY. (a) Notwithstanding
12 any other law, a provision of the laws of this state may not be
13 construed to waive or abrogate an immunity conferred by Section
14 171A.401 unless it expressly waives or abrogates immunity with
15 specific reference to that section.

16 (b) Notwithstanding any other law, an attorney representing
17 the state, a political subdivision of this state, or an officer or
18 employee of this state or a political subdivision of this state may
19 not waive an immunity conferred by Section 171A.401 or take an
20 action that would result in a waiver of that immunity. A purported
21 waiver or action described by this subsection is considered void
22 and an ultra vires act.

23 Sec. 171A.405. JURISDICTION. Notwithstanding any other
24 law, including Chapter 37, Civil Practice and Remedies Code, a
25 court of this state does not have jurisdiction to consider and may
26 not award relief under any action, claim, or counterclaim that:

27 (1) seeks declaratory or injunctive relief, or any

1 type of writ, including a writ of prohibition, that would pronounce
2 any provision or application of this chapter invalid or
3 unconstitutional; or

4 (2) would restrain a person, including this state, a
5 political subdivision of this state, or an officer, employee, or
6 agent of this state or a political subdivision of this state, from:

7 (A) enforcing any provision or application of
8 this chapter; or

9 (B) filing, hearing, adjudicating, or docketing
10 an action brought under Section 171A.101 or 171A.151.

11 Sec. 171A.406. EFFECT OF CONTRARY JUDICIAL ACTIONS. (a)
12 Notwithstanding any other law, judicial relief issued by a court of
13 this state that disregards the immunity conferred by Section
14 171A.401 or the limits on jurisdiction or permissible relief
15 described by Section 171A.405:

16 (1) is considered void because a court without
17 jurisdiction issued the relief; and

18 (2) may not be enforced or obeyed by an officer,
19 employee, or agent, including a judicial official, of this state or
20 a political subdivision of this state.

21 (b) Notwithstanding any other law, a writ, injunction, or
22 declaratory judgment issued by a court of this state that purports
23 to restrain a person, including this state, a political subdivision
24 of this state, or an officer or employee of this state or a
25 political subdivision of this state, from hearing, adjudicating,
26 docketing, or filing an action brought under Section 171A.101 or
27 171A.151:

1 (1) is considered void and a violation of the Due
2 Process Clause of the Fourteenth Amendment to the United States
3 Constitution; and

4 (2) may not be enforced or obeyed by an officer,
5 employee, or agent, including a judicial official, of this state or
6 a political subdivision of this state.

7 Sec. 171A.407. LIABILITY FOR VIOLATION. (a)
8 Notwithstanding any other law, a person may bring an action against
9 an officer, employee, or agent, including a judicial official, of
10 this state or a political subdivision of this state, who issues,
11 enforces, or obeys a writ, injunction, or declaratory judgment
12 described by Section 171A.406(b) if the writ, injunction, or
13 judgment prevents or delays the person from bringing an action
14 under Section 171A.101 or 171A.151.

15 (b) A claimant who prevails in an action brought under this
16 section is entitled to:

17 (1) injunctive relief;

18 (2) compensatory damages;

19 (3) exemplary damages of not less than \$100,000; and

20 (4) costs and reasonable attorney's fees.

21 (c) Notwithstanding any other law, in an action brought
22 under this section, a person who violates Section 171A.405 or
23 171A.406(b):

24 (1) may not assert and is not entitled to any type of
25 immunity defense, including sovereign immunity, governmental
26 immunity, official immunity, or judicial immunity;

27 (2) may not be indemnified for an award of damages or

1 costs and attorney's fees entered against the person or for the
2 costs of the person's legal defense; and

3 (3) may not receive or obtain legal representation
4 from the attorney general.

5 SECTION 3. Section 27.010(a), Civil Practice and Remedies
6 Code, is amended to read as follows:

7 (a) This chapter does not apply to:

8 (1) an enforcement action that is brought in the name
9 of this state or a political subdivision of this state by the
10 attorney general, a district attorney, a criminal district
11 attorney, or a county attorney;

12 (2) a legal action brought against a person primarily
13 engaged in the business of selling or leasing goods or services, if
14 the statement or conduct arises out of the sale or lease of goods,
15 services, or an insurance product, insurance services, or a
16 commercial transaction in which the intended audience is an actual
17 or potential buyer or customer;

18 (3) a legal action seeking recovery for bodily injury,
19 wrongful death, or survival or to statements made regarding that
20 legal action;

21 (4) a legal action brought under the Insurance Code or
22 arising out of an insurance contract;

23 (5) a legal action arising from an officer-director,
24 employee-employer, or independent contractor relationship that:

25 (A) seeks recovery for misappropriation of trade
26 secrets or corporate opportunities; or

27 (B) seeks to enforce a non-disparagement

1 agreement or a covenant not to compete;

2 (6) a legal action filed under Title 1, 2, 4, or 5,
3 Family Code, or an application for a protective order under
4 Subchapter A, Chapter 7B, Code of Criminal Procedure;

5 (7) a legal action brought under Chapter 17, Business
6 & Commerce Code, other than an action governed by Section 17.49(a)
7 of that chapter;

8 (8) a legal action in which a moving party raises a
9 defense pursuant to Section 160.010, Occupations Code, Section
10 161.033, Health and Safety Code, or the Health Care Quality
11 Improvement Act of 1986 (42 U.S.C. 11101 et seq.);

12 (9) an eviction suit brought under Chapter 24,
13 Property Code;

14 (10) a disciplinary action or disciplinary proceeding
15 brought under Chapter 81, Government Code, or the Texas Rules of
16 Disciplinary Procedure;

17 (11) a legal action brought under Chapter 554,
18 Government Code;

19 (12) a legal action based on a common law fraud claim;
20 ~~[or]~~

21 (13) a legal malpractice claim brought by a client or
22 former client;

23 (14) an action brought under Chapter 170, 170A, 171,
24 or 171A, Health and Safety Code, or a petition for the taking of a
25 deposition under Rule 202, Texas Rules of Civil Procedure, to
26 investigate a potential claim or in anticipation of an action under
27 those chapters; or

1 (15) an action brought under Section 30.022.

2 SECTION 4. Chapter 110, Civil Practice and Remedies Code,
3 is amended by adding Section 110.013 to read as follows:

4 Sec. 110.013. LAWS REGULATING OR RESTRICTING ABORTION NOT
5 AFFECTED. Nothing in this chapter may be construed to limit the
6 scope or enforcement of Chapter 170, 170A, 171, or 171A, Health and
7 Safety Code, or Chapter 6-1/2, Title 71, Revised Statutes, or any
8 other law that regulates or restricts abortion or that withholds
9 taxpayer funds from entities that perform or promote abortions.

10 SECTION 5. Subchapter H, Chapter 171, Health and Safety
11 Code, is amended by adding Section 171.2105 to read as follows:

12 Sec. 171.2105. JURISDICTION. Notwithstanding any other
13 law, including Chapter 37, Civil Practice and Remedies Code, a
14 court of this state does not have jurisdiction to consider and may
15 not award relief under any action, claim, or counterclaim that
16 seeks declaratory or injunctive relief, or any type of writ,
17 including a writ of prohibition, that would pronounce any provision
18 or application of this subchapter invalid or unconstitutional.

19 SECTION 6. Chapter 171A, Health and Safety Code, as added by
20 this Act, applies only to a cause of action that accrues on or after
21 the effective date of this Act.

22 SECTION 7. Section 71.02(a), Penal Code, as reenacted and
23 amended by this Act, applies only to an offense committed on or
24 after the effective date of this Act. An offense committed before
25 the effective date of this Act is governed by the law in effect on
26 the date the offense was committed, and the former law is continued
27 in effect for that purpose. For purposes of this section, an

1 offense was committed before the effective date of this Act if any
2 element of the offense occurred before that date.

3 SECTION 8. It is the intent of the legislature that every
4 provision, section, subsection, sentence, clause, phrase, or word
5 in this Act, and every application of the provisions in this Act to
6 every person, group of persons, or circumstances, is severable from
7 each other. If any application of any provision in this Act to any
8 person, group of persons, or circumstances is found by a court to be
9 invalid for any reason, the remaining applications of that
10 provision to all other persons and circumstances shall be severed
11 and may not be affected.

12 SECTION 9. This Act takes effect September 1, 2025.