By: Bonnen H.B. No. 73

A BILL TO BE ENTITLED

- 2 relating to the permitting procedures of the Texas Commission on
- 3 Environmental Quality.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 5.554, Water Code, is amended to read as
- 6 follows:
- 7 Sec. 5.554. PUBLIC MEETING. (a) During the public comment
- 8 period, the executive director may hold one or more public meetings
- 9 in the county in which the facility is located or proposed to be
- 10 located. The executive director shall hold a public meeting:
- 11 (1) on the request of a member of the legislature who
- 12 represents the general area in which the facility is located or
- 13 proposed to be located; or
- 14 (2) if the executive director determines that there is
- 15 substantial public interest in the proposed activity.
- 16 (b) The commission shall extend the public comment period
- 17 <u>automatically until the close of the public meetings.</u> The
- 18 commission may not extend the period during which requests for
- 19 <u>initiation of the public participation process or requests for</u>
- 20 <u>reconsideration may be filed.</u>
- 21 SECTION 2. Section 5.555(a), Water Code, is amended to read
- 22 as follows:
- 23 (a) The executive director, in accordance with procedures
- 24 provided by commission rule, shall file with the chief clerk of the

- 1 commission a response to each relevant and material public comment
- 2 on the preliminary decision filed in writing during the public
- 3 comment period.
- 4 SECTION 3. Section 5.556, Water Code, is amended by
- 5 amending Subsections (a), (c), and (d) and adding Subsection (g) to
- 6 read as follows:
- 7 (a) A person may request that the commission reconsider the
- 8 executive director's decision or hold a contested case hearing. A
- 9 request for reconsideration of the executive director's decision
- 10 must be filed with the commission after publication of the
- 11 <u>preliminary decision</u> during the period provided by commission rule.
- 12 A request for a contested case hearing must be filed with the
- 13 commission after transmittal of the executive director's response
- to public comments during the period provided by commission rule.
- 15 (c) The commission may not grant a request for a contested
- 16 case hearing unless the commission determines that the request was
- 17 filed by an affected person as defined by Section 5.115 who
- 18 submitted written comments during the public comment period.
- 19 (d) The commission may not refer an issue to the State
- 20 Office of Administrative Hearings for a hearing unless the
- 21 commission determines that [the issue]:
- 22 (1) the issue involves a disputed question of fact;
- 23 (2) the hearing request provides substantial
- 24 information establishing a reasonable basis for the factual dispute
- 25 and describes how the executive director's response to comments
- 26 failed to resolve the dispute;
- 27 (3) the issue is discrete and not a broad or

- 1 generalized objection;
- 2 (4) the issue was raised during the public comment
- 3 period by the person requesting the hearing; and
- 4 $\underline{\text{(5)}}$ the issue $[\frac{\text{(3)}}{\text{)}}$ is relevant and material to the
- 5 decision on the application.
- 6 (g) Public notice is not required for a contested case
- 7 <u>hearing the commission grants under this section.</u>
- 8 SECTION 4. Section 382.056, Health and Safety Code, is
- 9 amended by amending Subsections (b), (g), (h), (i), (l), (m), and
- 10 (n) and adding Subsections (t) and (u) to read as follows:
- 11 (b) The notice must include:
- 12 (1) a description of the location or proposed location
- 13 of the facility or federal source;
- 14 (2) the location at which a copy of the application is
- available for review and copying as provided by Subsection (d);
- 16 (3) a description, including a telephone number, of
- 17 the manner in which the commission may be contacted for further
- 18 information;
- 19 (4) a description, including a telephone number, of
- 20 the manner in which the applicant may be contacted for further
- 21 information;
- 22 (5) a description of the applicable procedural rights
- 23 and obligations of the public, printed in a font style or size that
- 24 clearly provides emphasis and distinguishes it from the remainder
- 25 of the notice [, that includes a statement that a person who may be
- 26 affected by emissions of air contaminants from the facility,
- 27 proposed facility, or federal source is entitled to request a

- 1 hearing from the commission];
- 2 (6) a statement that a person who may be affected by
- 3 emissions of air contaminants from the facility, proposed facility,
- 4 or federal source is entitled to request initiation of the public
- 5 participation process;
- 6 (7) a description of the procedure by which a person
- 7 may be placed on a mailing list in order to receive additional
- 8 information about the application;
- 9 (8) (8) (7) the time and location of any public meeting
- 10 to be held under Subsection (e); and
- (9) $[\frac{(8)}{(8)}]$ any other information the commission by rule
- 12 requires.
- 13 (g) If, in response to the notice published under Subsection
- 14 (a) for a permit or permit amendment under Section 382.0518 or a
- 15 permit renewal review under Section 382.055, a person files a
- 16 <u>requests</u>] during the period provided by commission rule
- 17 that the commission $\underline{\text{initiate the public participation process}}$ [hold
- 18 $\frac{\text{a public hearing}}{\text{and the request is not withdrawn before the date}}$
- 19 the preliminary decision is issued, the applicant shall publish
- 20 notice of the preliminary decision in a newspaper, and the
- 21 commission shall seek public comment on the preliminary decision <u>in</u>
- 22 <u>accordance with</u> [. The commission shall consider the request for
- 23 <u>public hearing under</u>] the procedures provided by Subsections
- 24 (i)-(n). However, the [The] commission may not seek further public
- 25 comment or hold a public hearing [under the procedures provided by
- Subsections (i)-(n) in response to a request for initiation of the
- 27 [a] public participation process [hearing] on an amendment,

- 1 modification, or renewal that would not result in an increase in
- 2 allowable emissions and would not result in the emission of an air
- 3 contaminant not previously emitted.
- 4 (h) If, in response to the notice published under Subsection
- 5 (a) for a permit under Section 382.054, a person requests during the
- 6 public comment period provided by commission rule that the
- 7 commission initiate the $[\frac{hold-a}{a}]$ public participation process
- 8 [hearing], the commission shall consider the request under the
- 9 procedures provided by Section 382.0561 and not under the
- 10 procedures provided by Subsections (i)-(n).
- 11 (i) The commission by rule shall establish the form and
- 12 content of the notice of preliminary decision under Subsection (g),
- 13 the manner of publication, and the duration of the public comment
- 14 period. The notice must include:
- 15 (1) the information required by <u>Subsections</u>
- 16 [Subsection] (b) (1) (5) and (7) (9);
- 17 (2) a summary of the preliminary decision;
- 18 (3) the location at which a copy of the preliminary
- 19 decision is available for review and copying as provided by
- 20 Subsection (j);
- 21 (4) a description of the manner in which comments
- 22 regarding the preliminary decision may be submitted that includes a
- 23 statement that a person who may be affected by emissions of air
- 24 contaminants from the facility, proposed facility, or federal
- 25 source is entitled to request a hearing from the commission; and
- 26 (5) any other information the commission by rule
- 27 requires.

- (1) The executive director, in accordance with procedures adopted by the commission by rule, shall file with the chief clerk of the commission a response to each relevant and material public comment on the preliminary decision filed <u>in writing</u> during the public comment period.
- 6 (m) The chief clerk of the commission shall transmit the
 7 executive director's decision, the executive director's response to
 8 public comments, and instructions for requesting that the
 9 commission reconsider the executive director's decision or hold a
 10 contested case hearing to:
- 11 (1) the applicant;

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- 12 (2) any person who submitted comments during the 13 public comment period;
- 14 (3) any person who requested to be on the mailing list 15 for the permit action; and
- (4) any person who timely filed a request for initiation of the [a] public participation process [hearing] in response to the notice published under Subsection (a).
- (n) Except as provided by Section 382.0561, the commission shall consider a request that the commission reconsider the executive director's decision or hold a <u>contested case</u> [public] hearing in accordance with the procedures provided by Sections 5.556 and 5.557, Water Code.
- 24 <u>(t) If a request to initiate the public participation</u>
 25 <u>process is not filed during the period prescribed by commission</u>
 26 <u>rule for a permit or permit amendment under Section 382.0518 or for</u>
 27 a permit renewal review under Section 382.055, the commission shall

- 1 conduct a public hearing held in response to a later public notice
- 2 required solely by federal program requirements in accordance with
- 3 Section 382.0561 and not under Chapter 2001, Government Code.
- 4 (u) The commission shall extend the public comment period
- 5 automatically until the close of the public meetings held under
- 6 Subsection (k). The commission may not extend the period during
- 7 which requests for initiation of the public participation process
- 8 or requests for reconsideration may be filed.
- 9 SECTION 5. Section 2003.047, Government Code, is amended by
- 10 adding Subsections (p) and (q) to read as follows:
- 11 (p) In designating parties to a hearing on a permit
- 12 application, the administrative law judge may name as parties only
- 13 the executive director, the office of public interest counsel, the
- 14 permit applicant, and other persons whose hearing requests have
- been granted by the commission and whose issues have been referred
- 16 by the commission for a contested case hearing. The executive
- 17 director may participate in a contested case hearing only to the
- 18 extent described in Section 5.228, Water Code.
- 19 (q) An administrative law judge may make a summary
- 20 disposition of the issues referred by the commission as provided by
- 21 <u>commission rules.</u>
- 22 SECTION 6. (a) This Act takes effect November 1, 2003.
- 23 (b) The changes in law made by this Act apply only to an
- 24 application for a permit, permit amendment, or permit renewal that
- 25 is filed with the Texas Commission on Environmental Quality on or
- 26 after November 1, 2003. A permit, permit amendment, or permit
- 27 renewal that is filed before that date is governed by the law in

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- 1 effect on the date it was filed, and that law is continued in effect
- 2 for that purpose.