By: Isett H.B. No. 63

A BILL TO BE ENTITLED

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- 2 relating to the adoption of ad valorem tax rates of certain taxing
- 3 units.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 26.04(c), Tax Code, is amended to read as
- 6 follows:
- 7 (c) An officer or employee designated by the governing body
- 8 shall calculate the effective tax rate and the rollback tax rate for
- 9 the unit, where:
- 10 (1) "Effective tax rate" means a rate expressed in
- 11 dollars per \$100 of taxable value calculated according to the
- 12 following formula:
- 13 EFFECTIVE TAX RATE = (LAST YEAR'S LEVY LOST PROPERTY LEVY) /
- 14 (CURRENT TOTAL VALUE NEW PROPERTY VALUE)
- 15 ; and
- 16 (2) "Rollback tax rate" means a rate expressed in
- 17 dollars per \$100 of taxable value calculated according to the
- 18 following formula:
- 19 ROLLBACK TAX RATE = (EFFECTIVE MAINTENANCE AND OPERATIONS RATE x
- 20 1.05 [1.08]) + CURRENT DEBT RATE
- 21 SECTION 2. Sections 26.041(a), (b), and (c), Tax Code, are
- 22 amended to read as follows:
- 23 (a) In the first year in which an additional sales and use
- tax is required to be collected, the effective tax rate and rollback

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- 1 tax rate for the unit are calculated according to the following
- 2 formulas:
- 3 EFFECTIVE TAX RATE = [(LAST YEAR'S LEVY LOST PROPERTY LEVY) /
- 4 (CURRENT TOTAL VALUE NEW PROPERTY VALUE)] SALES TAX GAIN RATE
- 5 and
- 6 ROLLBACK RATE = (EFFECTIVE MAINTENANCE AND OPERATIONS RATE x 1.05
- 7 [1.08]) + CURRENT DEBT RATE SALES TAX GAIN RATE
- 8 where "sales tax gain rate" means a number expressed in dollars per
- 9 \$100 of taxable value, calculated by dividing the revenue that will
- 10 be generated by the additional sales and use tax in the following
- 11 year as calculated under Subsection (d) [of this section] by the
- 12 current total value.
- (b) Except as provided by Subsections (a) and (c) [of this
- 14 section], in a year in which a taxing unit imposes an additional
- 15 sales and use tax the rollback tax rate for the unit is calculated
- 16 according to the following formula, regardless of whether the unit
- 17 levied a property tax in the preceding year:
- 18 ROLLBACK RATE = [(LAST YEAR'S MAINTENANCE AND OPERATIONS EXPENSE X
- 19 1.05 [1.08]) / ([TOTAL] CURRENT TOTAL VALUE NEW PROPERTY VALUE)] +
- 20 (CURRENT DEBT RATE SALES TAX REVENUE RATE)
- 21 where "last year's maintenance and operations expense" means the
- 22 amount spent for maintenance and operations from property tax and
- 23 additional sales and use tax revenues in the preceding year, and
- 24 "sales tax revenue rate" means a number expressed in dollars per
- 25 \$100 of taxable value, calculated by dividing the revenue that will
- 26 be generated by the additional sales and use tax in the current year
- 27 as calculated under Subsection (d) [of this section] by the current

- 1 total value.
- 2 (c) In a year in which a taxing unit that has been imposing
- 3 an additional sales and use tax ceases to impose an additional sales
- 4 and use tax the effective tax rate and rollback tax rate for the
- 5 unit are calculated according to the following formulas:
- 6 EFFECTIVE TAX RATE = [(LAST YEAR'S LEVY LOST PROPERTY LEVY) /
- 7 (CURRENT TOTAL VALUE NEW PROPERTY VALUE)] + SALES TAX LOSS RATE
- 8 and
- 9 ROLLBACK TAX RATE = [(LAST YEAR'S MAINTENANCE AND OPERATIONS
- 10 EXPENSE X 1.05 [1.08]) / ([TOTAL] CURRENT TOTAL VALUE NEW PROPERTY
- 11 VALUE)] + CURRENT DEBT RATE
- 12 where "sales tax loss rate" means a number expressed in dollars per
- 13 \$100 of taxable value, calculated by dividing the amount of sales
- 14 and use tax revenue generated in the last four quarters for which
- 15 the information is available by the current total value and "last
- 16 year's maintenance and operations expense" means the amount spent
- 17 for maintenance and operations from property tax and additional
- 18 sales and use tax revenues in the preceding year.
- 19 SECTION 3. Section 26.05, Tax Code, is amended by amending
- 20 Subsection (d) and adding Subsection (g) to read as follows:
- 21 (d) The governing body of a taxing <u>unit</u> [district] other
- 22 than a school district and other than a county or municipality to
- 23 <u>which Subsection (g) applies</u> may not adopt a tax rate that exceeds
- the lower of the rollback tax rate or 103 percent of the effective
- 25 tax rate calculated as provided by this chapter until the governing
- 26 body has held a public hearing on the proposed tax rate and has
- 27 otherwise complied with Sections [Section] 26.06 and [Section]

- 1 26.065. The governing body of a taxing unit to which this
- 2 subsection applies shall reduce a tax rate set by law or by vote of
- 3 the electorate to the lower of the rollback tax rate or 103 percent
- 4 of the effective tax rate and may not adopt a higher rate unless it
- 5 first complies with Section 26.06.
- 6 (g) This subsection applies only to a county or municipality
- 7 for which the total tax rate proposed for the current tax year would
- 8 impose taxes in an amount of \$5 million or more when applied to the
- 9 <u>current total value for the county or municipality. The governing</u>
- 10 body of the county or municipality may not adopt a tax rate that
- 11 exceeds the effective tax rate calculated as provided by this
- 12 chapter until the governing body has held a public hearing on the
- 13 proposed tax rate and has otherwise complied with Sections 26.06
- 14 and 26.065. The governing body of a county or municipality to which
- this subsection applies shall reduce a tax rate set by law or by
- vote of the electorate to the effective tax rate and may not adopt a
- higher rate unless it first complies with Section 26.06.
- SECTION 4. Section 26.06, Tax Code, is amended by amending
- 19 Subsections (b), (d), and (e) and adding Subsection (h) to read as
- 20 follows:
- 21 (b) The notice of a public hearing to be conducted by the
- 22 governing body of a taxing unit other than a county or a
- 23 <u>municipality to which Section 26.05(g) applies</u> may not be smaller
- 24 than one-quarter page of a standard-size or a tabloid-size
- 25 newspaper, and the headline on the notice must be in 18-point or
- 26 larger type. The notice must:
- 27 (1) contain a statement in the following form:

"NOTICE OF PUBLIC HEARING ON TAX INCREASE

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"The (name of the taxing unit) will hold a public hearing on a proposal to increase total tax revenues from properties on the tax roll in the preceding year by (percentage by which proposed tax rate exceeds lower of rollback tax rate or effective tax rate calculated under this chapter) percent. Your individual taxes may increase at a greater or lesser rate, or even decrease, depending on the change in the taxable value of your property in relation to the change in taxable value of all other property and the tax rate that is adopted.

- "The public hearing will be held on (date and time) at (meeting place).
- "(Names of all members of the governing body, showing how each voted on the proposal to consider the tax increase or, if one or more were absent, indicating the absences.)"; and
- 16 (2) contain the following information:
- 17 (A) the unit's adopted tax rate for the preceding year and the proposed tax rate, expressed as an amount per \$100;
- 19 (B) the difference, expressed as an amount per 20 \$100 and as a percent increase or decrease, as applicable, in the 21 proposed tax rate compared to the adopted tax rate for the preceding 22 year;
- (C) the average appraised value of a residence homestead in the taxing unit in the preceding year and in the current year; the unit's homestead exemption, other than an exemption available only to disabled persons or persons 65 years of age or older, applicable to that appraised value in each of those

- 1 years; and the average taxable value of a residence homestead in the
- 2 unit in each of those years, disregarding any homestead exemption
- 3 available only to disabled persons or persons 65 years of age or
- 4 older;
- 5 (D) the amount of tax that would have been
- 6 imposed by the unit in the preceding year on a residence homestead
- 7 appraised at the average appraised value of a residence homestead
- 8 in that year, disregarding any homestead exemption available only
- 9 to disabled persons or persons 65 years of age or older;
- 10 (E) the amount of tax that would be imposed by the
- 11 unit in the current year on a residence homestead appraised at the
- 12 average appraised value of a residence homestead in the current
- 13 year, disregarding any homestead exemption available only to
- 14 disabled persons or persons 65 years of age or older, if the
- 15 proposed tax rate is adopted; and
- 16 (F) the difference between the amounts of tax
- 17 calculated under Paragraphs (D) and (E), expressed in dollars and
- 18 cents and described as the annual increase or decrease, as
- 19 applicable, in the tax to be imposed by the unit on the average
- 20 residence homestead in the unit in the current year if the proposed
- 21 tax rate is adopted.
- 22 (d) At the public hearing the governing body shall announce
- the date, time, and place of the meeting at which it will vote on the
- 24 proposed tax rate. After the hearing the governing body of a taxing
- 25 unit other than a county or a municipality to which Section 26.05(g)
- 26 applies shall give notice of the meeting at which it will vote on
- 27 the proposed tax rate and the notice shall be in the same form as

1 prescribed by Subsections (b) and (c), except that it must state the

2 following:

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3 "NOTICE OF VOTE ON TAX RATE

"The (name of the taxing unit) conducted a public hearing on a proposal to increase the total tax revenues of the (name of the taxing unit) from properties on the tax roll in the preceding year by (percentage by which proposed tax rate exceeds lower of rollback tax rate or effective tax rate calculated under this chapter) percent on (date and time public hearing was conducted).

"The (governing body of the taxing unit) is scheduled to vote on the tax rate that will result in that tax increase at a public meeting to be held on (date and time) at (meeting place)."

The meeting to vote on the tax increase may not be earlier than the third day or later than the 14th day after the date of the public hearing. The meeting must be held inside the boundaries of the taxing unit in a publicly owned building or, if a suitable publicly owned building is not available, in a suitable building to which the public normally has access. If the governing body of a taxing unit other than a county or a municipality to which Section 26.05(g) applies does not adopt a tax rate that exceeds the lower of the rollback tax rate or 103 percent of the effective tax rate by the 14th day, it must give a new notice under Subsection (d) before it may adopt a rate that exceeds the lower of the rollback tax rate or 103 percent of the effective tax rate. If the governing body of a county or a municipality to which Section 26.05(g) applies does not adopt a tax rate that exceeds the effective tax rate by the 14th day, it must give a new notice under Subsection (d) before it

- 1 may adopt a rate that exceeds the effective tax rate.
- 2 (h) This subsection applies only to a county or a
- 3 municipality to which <u>Section 26.05(g) applies. Subsections (b)</u>
- 4 and (d) govern the notice of the public hearing to be conducted by
- 5 the governing body of the county or municipality and the notice of
- 6 the meeting of the governing body to vote on the tax rate, except
- 7 that:
- 8 <u>(1) the statement otherwise required by Subsection</u>
- 9 (b)(1) must be in the following form:
- 10 "NOTICE OF PUBLIC HEARING ON TAX INCREASE
- "The (name of the county or municipality) will hold a public
- 12 hearing on a proposal to increase total tax revenues from
- 13 properties on the tax roll in the preceding year by (percentage by
- 14 which proposed tax rate exceeds the effective tax rate calculated
- 15 under this chapter) percent. Your individual taxes may increase at
- a greater or lesser rate, or even decrease, depending on the change
- in the taxable value of your property in relation to the change in
- 18 taxable value of all other property and the tax rate that is
- 19 adopted.
- "The public hearing will be held on (date and time) at
- 21 (meeting place).
- "(Names of all members of county or municipal governing body,
- 23 showing how each voted on the proposal to consider the tax increase
- or, if one or more were absent, indicating the absences.)"; and
- 25 (2) the notice required by Subsection (d) must state
- 26 the following:
- 27 "NOTICE OF VOTE ON TAX RATE

- 1 "The (name of the county or municipality) conducted a public
- 2 hearing on a proposal to increase the total tax revenues of the
- 3 (county or municipality) from properties on the tax roll in the
- 4 preceding year by (percentage by which proposed tax rate exceeds
- 5 the effective tax rate calculated under this chapter) percent on
- 6 (date and time public hearing was conducted).
- 7 "The (governing body of the county or municipality) is
- 8 scheduled to vote on the tax rate that will result in that tax
- 9 <u>increase at a public meeting to be held on (date and time) at</u>
- 10 (meeting place)."
- SECTION 5. Section 26.065(d), Tax Code, is amended to read
- 12 as follows:
- 13 (d) The notice of the public hearing required by Subsection
- 14 (b) must contain a statement that is substantially the same as the
- statement required by Section 26.06(b)(1) or (h)(1), as applicable,
- 16 and must contain information that is substantially the same as the
- information required by Section 26.06(b)(2).
- 18 SECTION 6. The heading to Section 26.08, Tax Code, is
- 19 amended to read as follows:
- Sec. 26.08. ELECTION TO RATIFY TAX RATE [SCHOOL TAXES].
- 21 SECTION 7. Sections 26.08(a), (b), (d), (e), and (h), Tax
- 22 Code, are amended to read as follows:
- 23 (a) If the governing body of a taxing unit [school district]
- 24 adopts a tax rate that exceeds the taxing unit's [district's]
- 25 rollback tax rate, the registered voters of the taxing unit
- 26 [district] at an election held for that purpose must determine
- 27 whether to approve the adopted tax rate. When increased

expenditure of money by a <u>taxing unit</u> [school district] necessary to respond to a disaster, including a tornado, hurricane, flood, or other calamity, but not including a drought, that has impacted the taxing unit [a school district] and the governor has requested federal disaster assistance for the area in which the taxing unit [school district] is located, an election is not required under this section to approve the tax rate adopted by the governing body for the year following the year in which the disaster occurs.

- (b) The governing body shall order that the election be held in the taxing unit [school district] on a date not less than 30 or more than 90 days after the day on which the governing body [it] adopted the tax rate. Section 41.001, Election Code, does not apply to the election unless a date specified by that section falls within the time permitted by this section. At the election, the ballots shall be prepared to permit voting for or against the proposition: "Approving the ad valorem tax rate of \$_____ per \$100 valuation in (name of taxing unit [school district]) for the current year, a rate that is \$_____ higher per \$100 valuation than the [school district] rollback tax rate of (name of taxing unit)." The ballot proposition must include the adopted tax rate and the difference between that rate and the rollback tax rate in the appropriate places.
 - (d) If the proposition is not approved as provided by Subsection (c), the governing body may not adopt a tax rate for the taxing unit [school district] for the current year that exceeds the [school district's] rollback tax rate of the taxing unit.
 - (e) For purposes of this section, local tax funds dedicated

- 1 to a junior college district under Section 45.105(e), Education
- 2 Code, shall be eliminated from the calculation of the tax rate
- 3 adopted by the governing body of a [the] school district. However,
- 4 the funds dedicated to the junior college district are subject to
- 5 Section 26.085.
- 6 (h) For purposes of this section, increases in taxable
- 7 values and tax levies occurring within a reinvestment zone under
- 8 Chapter 311 (Tax Increment Financing Act), in which <u>a school</u> [the]
- 9 district is a participant, shall be eliminated from the calculation
- 10 of the tax rate adopted by the governing body of the school
- 11 district.
- SECTION 8. Sections 31.12(a) and (b), Tax Code, are amended
- 13 to read as follows:
- 14 (a) If a refund of a tax provided by Section 11.431(b),
- $[\frac{26.07(g)}{f}]$ 26.15(f), 31.11, or 31.111 is paid on or before the 60th
- 16 day after the date the liability for the refund arises, no interest
- is due on the amount refunded. If not paid on or before that 60th
- day, the amount of the tax to be refunded accrues interest at a rate
- 19 of one percent for each month or part of a month that the refund is
- 20 unpaid, beginning with the date on which the liability for the
- 21 refund arises.
- (b) For purposes of this section, liability for a refund
- 23 arises:
- 24 (1) if the refund is required by Section 11.431(b), on
- 25 the date the chief appraiser notifies the collector for the unit of
- 26 the approval of the late homestead exemption;
- 27 (2) [if the refund is required by Section 26.07(q), on

1 the date the results of the election to reduce the tax rate are

2 certified;

- 3 $\left[\frac{(3)}{(3)}\right]$ if the refund is required by Section 26.15(f):
- 4 (A) for a correction to the tax roll made under
- 5 Section 26.15(b), on the date the change in the tax roll is
- 6 certified to the assessor for the taxing unit under Section 25.25;
- 7 or
- 8 (B) for a correction to the tax roll made under
- 9 Section 26.15(c), on the date the change in the tax roll is ordered
- 10 by the governing body of the taxing unit;
- 11 (3) $[\frac{(4)}{(4)}]$ if the refund is required by Section 31.11,
- 12 on the date the auditor for the taxing unit determines that the
- 13 payment was erroneous or excessive or, if the amount of the refund
- exceeds the applicable amount specified by Section 31.11(a), on the
- date the governing body of the unit approves the refund; or
- 16 (4) $\left[\frac{(5)}{(5)}\right]$ if the refund is required by Section 31.111,
- on the date the collector for the taxing unit determines that the
- 18 payment was erroneous.
- 19 SECTION 9. Section 33.08(b), Tax Code, is amended to read as
- 20 follows:
- (b) The governing body of the taxing unit or appraisal
- 22 district, in the manner required by law for official action, may
- 23 provide that taxes that become delinquent on or after June 1 under
- 24 Section $[\frac{26.07(f)}{f}]$ 26.15(e), 31.03, 31.031, 31.032, or 31.04 incur
- 25 an additional penalty to defray costs of collection. The amount of
- the penalty may not exceed the amount of the compensation specified
- in the applicable contract with an attorney under Section 6.30 to be

- 1 paid in connection with the collection of the delinquent taxes.
- 2 SECTION 10. Section 130.016(b), Education Code, is amended
- 3 to read as follows:
- 4 If the board of trustees of an independent school 5 district that divests itself of the management, control, and operation of a junior college district under this section or under 6 Section 130.017 [of this code] was authorized by [Subsection (e) 7 8 of] Section 45.105(e) or under former Section 20.48(e) [20.48 of 9 this code to dedicate a portion of its tax levy to the junior college district before the divestment, the junior college district 10 may levy an ad valorem tax from and after the divestment. In the 11 first two years in which the junior college district levies an ad 12 valorem tax, the tax rate adopted by the governing body may not 13 14 exceed the rate that, if applied to the total taxable value 15 submitted to the governing body under Section 26.04, Tax Code, would impose an amount equal to the amount of taxes of the school 16 17 district dedicated to the junior college under [Subsection (e) of] Section 45.105(e) or former Section 20.48(e) [20.48 of this code] 18 in the last dedication before the divestment. In subsequent years, 19 the tax rate of the junior college district is subject to Section 20 21 26.08 [26.07], Tax Code.
- 22 SECTION 11. Section 49.107(g), Water Code, is amended to read as follows:
- 24 (g) Sections 26.04, 26.05, and <u>26.08</u> [26.07], Tax Code, do
 25 not apply to a tax levied and collected under this section or an ad
 26 valorem tax levied and collected for the payment of the interest on
 27 and principal of bonds issued by a district.

- 1 SECTION 12. Section 49.108(f), Water Code, is amended to
- 2 read as follows:
- 3 (f) Sections 26.04, 26.05, and 26.08 [26.07], Tax Code, do
- 4 not apply to a tax levied and collected for payments made under a
- 5 contract approved in accordance with this section.
- 6 SECTION 13. Sections 49.236(a) and (d), Water Code, as
- 7 added by Chapter 335, Acts of the 78th Legislature, Regular
- 8 Session, 2003, are amended to read as follows:
- 9 (a) Before the board adopts an ad valorem tax rate for the
- 10 district for debt service, operation and maintenance purposes, or
- 11 contract purposes, the board shall give notice of each meeting of
- 12 the board at which the adoption of a tax rate will be considered.
- 13 The notice must:
- 14 (1) contain a statement in substantially the following
- 15 form:
- 16 "NOTICE OF PUBLIC HEARING ON TAX RATE
- "The (name of the district) will hold a public hearing on a
- 18 proposed tax rate for the tax year (year of tax levy) on (date and
- 19 time) at (meeting place). Your individual taxes may increase or
- 20 decrease, depending on the change in the taxable value of your
- 21 property in relation to the change in taxable value of all other
- 22 property and the tax rate that is adopted.
- "(Names of all board members and, if a vote was taken, an
- 24 indication of how each voted on the proposed tax rate and an
- 25 indication of any absences.)";
- 26 (2) contain the following information:
- 27 (A) the district's total adopted tax rate for the

- 1 preceding year and the proposed tax rate, expressed as an amount per
- 2 \$100;
- 3 (B) the difference, expressed as an amount per
- 4 \$100 and as a percent increase or decrease, as applicable, in the
- 5 proposed tax rate compared to the adopted tax rate for the preceding
- 6 year;
- 7 (C) the average appraised value of a residence
- 8 homestead in the district in the preceding year and in the current
- 9 year; the district's total homestead exemption, other than an
- 10 exemption available only to disabled persons or persons 65 years of
- 11 age or older, applicable to that appraised value in each of those
- 12 years; and the average taxable value of a residence homestead in the
- 13 district in each of those years, disregarding any homestead
- exemption available only to disabled persons or persons 65 years of
- 15 age or older;
- 16 (D) the amount of tax that would have been
- 17 imposed by the district in the preceding year on a residence
- 18 homestead appraised at the average appraised value of a residence
- 19 homestead in that year, disregarding any homestead exemption
- 20 available only to disabled persons or persons 65 years of age or
- 21 older;
- (E) the amount of tax that would be imposed by the
- 23 district in the current year on a residence homestead appraised at
- 24 the average appraised value of a residence homestead in that year,
- 25 disregarding any homestead exemption available only to disabled
- 26 persons or persons 65 years of age or older, if the proposed tax
- 27 rate is adopted; and

(F) the difference between the amounts of tax calculated under Paragraphs (D) and (E), expressed in dollars and cents and described as the annual percentage increase or decrease, as applicable, in the tax to be imposed by the district on the average residence homestead in the district in the current year if the proposed tax rate is adopted; and

7 (3) contain a statement in substantially the following 8 form:

"NOTICE OF VOTE ON TAX RATE [TAXPAYERS' RIGHT TO

10 ROLLBACK ELECTION]

"If taxes on the average residence homestead increase by more than <u>five</u> [eight] percent, [the qualified voters of the district by petition may require that] an election <u>must</u> be held to determine whether to <u>ratify</u> [reduce] the operation and maintenance tax rate [to the rollback tax rate] under Section 49.236(d), Water Code."

(d) If the governing body of a district adopts a combined debt service, operation and maintenance, and contract tax rate that would impose more than 1.05 [1.08] times the amount of tax imposed by the district in the preceding year on a residence homestead appraised at the average appraised value of a residence homestead in the district in that year, disregarding any homestead exemption available only to disabled persons or persons 65 years of age or older, [the qualified voters of the district by petition may require that] an election <u>must</u> be held to determine whether [or not] to ratify [reduce] the tax rate adopted for the current year [to the rollback tax rate] in accordance with the procedures provided by Sections 26.08(b)-(d) [26.07(b)-(g) and 26.081], Tax Code. For

Sections $\underline{26.08(b)-(d)}$ $[\underline{26.07(b)-(g)}]$ 1 purposes of and this 2 subsection, the rollback tax rate is the current year's debt service and contract tax rates plus the operation and maintenance 3 tax rate that would impose $1.05 \ [\frac{1.08}{1.08}]$ times the amount of the 4 5 operation and maintenance tax imposed by the district in the 6 preceding year on a residence homestead appraised at the average appraised value of a residence homestead in the district in that 7 8 year, disregarding any homestead exemption available only to 9 disabled persons or persons 65 years of age or older.

- 10 SECTION 14. The following laws are repealed:
- 11 (1) Section 26.07, Tax Code; and
- 12 (2) Section 49.236, Water Code, as added by Chapter 13 248, Acts of the 78th Legislature, Regular Session, 2003.
- SECTION 15. (a) The changes in law made by this Act that relate to the adoption of the ad valorem tax rate of a taxing unit apply to the ad valorem tax rate of the taxing unit beginning with the 2004 tax year, except as provided by Subsection (b) of this section.
- If the governing body of a taxing unit has adopted an ad 19 valorem tax rate for the taxing unit for the 2004 tax year before 20 the effective date of this Act, the changes in law made by this Act 21 that relate to the adoption of the ad valorem tax rate of a taxing 22 unit apply to the ad valorem tax rate of that taxing unit beginning 23 24 with the 2005 tax year, and the law in effect when the tax rate was 25 adopted applies to the 2004 tax year with respect to that taxing 26 unit.