By: Wolens

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A BILL TO BE ENTITLED

1	AN ACT
2	relating to certain early voting by mail procedures and to the
3	prevention of voting fraud generally; providing criminal
4	penalties.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. Section 1.012, Election Code, is amended by
7	adding Subsection (d) to read as follows:
8	(d) In this code, "election record" includes:
9	(1) anything distributed or received by government
10	under this code;
11	(2) anything required by law to be kept by others for
12	information of government under this code; or
13	(3) a certificate, application, notice, report, or
14	other document or paper issued or received by government under this
15	<u>code.</u>
16	SECTION 2. Chapter 1, Election Code, is amended by adding
17	Sections 1.017 and 1.018 to read as follows:
18	Sec. 1.017. INELIGIBILITY NO DEFENSE TO PROSECUTION. It is
19	no defense to prosecution under this code that a person who receives
20	an official ballot is ineligible to vote in the election for which
21	the ballot is received.
22	Sec. 1.018. APPLICABILITY OF PENAL CODE. In addition to
23	Section 1.03, Penal Code, and to other titles of the Penal Code that
24	may apply to this code, Title 4, Penal Code, applies to offenses

1 prescribed by this code. Section 64.036, Election Code, is amended by 2 SECTION 3. amending Subsections (a) and (d) and adding Subsections (e) and (f) 3 4 to read as follows: 5 (a) A person commits an offense if the person knowingly: 6 provides assistance to a voter who is not eligible (1)for assistance; 7 8 (2) while assisting a voter prepares the voter's 9 ballot in a way other than the way the voter directs or without direction from the voter; [or] 10 (3) while assisting a voter suggests by word, sign, or 11 12 gesture how the voter should vote; or (4) provides assistance to a voter who has not 13 14 requested assistance or selected the person to assist the voter. 15 (d) Except as provided by Subsection (e), an [An] offense 16 under this section is a Class B misdemeanor. 17 (e) An offense under this section committed in regard to a voter casting an early voting ballot by mail is a Class A 18 misdemeanor unless the person also commits an offense under Section 19 86.010(e) in regard to the carrier envelope for that ballot, in 20 21 which event the offense under this section is a state jail felony. (f) An offense under this section may be prosecuted under 22 this section or Section 83.081, as appropriate. 23 24 SECTION 4. Chapter 83, Election Code, is amended by adding 25 Subchapter D to read as follows: 26 SUBCHAPTER D. VOLUNTEER DEPUTY EARLY VOTING ASSISTANTS Sec. 83.071. APPOINTMENT; TERM. (a) To maximize 27 the

efficient conduct of early voting by mail, the early voting clerk 1 2 shall appoint as deputy early voting assistants persons who 3 volunteer to serve. 4 (b) In this code, "volunteer deputy early voting assistant" 5 means a deputy early voting assistant appointed under this 6 subchapter. 7 (c) Volunteer deputy early voting assistants serve for 8 terms expiring December 31 of even-numbered years. 9 Sec. 83.072. PROHIBITION ON REFUSING TO APPOINT. An early voting clerk may not refuse to appoint as a volunteer deputy early 10 voting assistant a person who complies with Section 83.073. 11 12 Sec. 83.073. REQUEST FOR APPOINTMENT. (a) A person desiring to serve as a volunteer deputy early voting assistant for a 13 14 particular political subdivision must request appointment by the 15 early voting clerk in person, by telephone, by telephonic facsimile machine, or by mail. 16 17 (b) The early voting clerk shall mail the person a form for requesting appointment, including an appropriate oath, and a set of 18 19 the rules applicable to the powers and duties of volunteer deputy early voting assistants. 20 21 (c) To be appointed, the person must be a qualified voter of the particular political subdivision and must deliver in person to 22 the early voting clerk or a designated deputy early voting clerk the 23 24 signed and completed oath and request form, including the person's name, residence address, telephone number, voter registration 25 26 number, driver's license or personal identification card number, 27 and affirmation of an understanding of the applicable rules and

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1	intention to comply with them.
2	(d) Before appointment, the person must present in person to
3	the early voting clerk or a designated deputy early voting clerk the
4	person's driver's license or personal identification card issued to
5	the person by the Department of Public Safety.
6	Sec. 83.074. CERTIFICATE OF APPOINTMENT. (a) If a person is
7	to be appointed a volunteer deputy early voting assistant, the
8	early voting clerk shall prepare a certificate of appointment in
9	duplicate containing:
10	(1) the date of appointment;
11	(2) the statement: "I,, Early Voting
12	Clerk for <u>(name of political subdivision)</u> , do hereby appoint
13	as a volunteer deputy early voting assistant for
14	<pre>(name of political subdivision).";</pre>
15	(3) the person's residence address;
16	(4) the person's voter registration number;
17	(5) a statement that the term of the appointment
18	expires December 31 of an even-numbered year; and
19	(6) the person's identification number as a volunteer
20	deputy early voting assistant, which must be the person's driver's
21	license or personal identification card number.
22	(b) The early voting clerk shall sign the certificate and
23	issue the original to the appointee, who shall sign it on receipt.
24	(c) A volunteer deputy early voting assistant shall present
25	the certificate as identification to an early voting applicant or
26	voter when collecting or receiving an application or carrier
27	envelope.

1	(d) A certificate of appointment creates a presumption that
2	the person is a volunteer deputy early voting assistant.
3	Sec. 83.075. ACTIVE APPOINTMENT FILE. The early voting
4	clerk shall maintain a file containing the duplicate certificates
5	of appointment of the volunteer deputy early voting assistants
6	whose appointments are effective.
7	Sec. 83.076. INACTIVE APPOINTMENT FILE. (a) The early
8	voting clerk shall maintain a file containing the duplicate
9	certificates of appointment of the volunteer deputy early voting
10	assistants whose appointments have been terminated.
11	(b) Each certificate and notice of termination shall be
12	retained on file for two years after the date of termination.
13	Sec. 83.077. TERMINATION OF APPOINTMENT. (a) An
14	appointment as a volunteer deputy early voting assistant is
15	terminated on:
16	(1) the expiration of the volunteer deputy's term of
17	appointment; or
18	(2) the final conviction of the volunteer deputy for
19	an election-related offense.
20	(b) The early voting clerk may terminate the appointment of
21	a volunteer deputy early voting assistant on a determination by the
22	clerk that the volunteer deputy:
23	(1) failed to adequately perform a duty under this
24	subchapter;
25	(2) failed to comply with Section 15.021 within 30
26	days after the date the volunteer deputy has knowledge of the change
27	in registration information; or

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1	(3) failed to comply with a procedure prescribed by
2	the secretary of state to ensure the accountability of the carrier
3	envelopes.
4	(c) A person whose appointment is terminated under
5	Subsection (a)(2) may not be reappointed as a volunteer deputy
6	early voting assistant.
7	(d) Immediately on the termination of an appointment for a
8	ground other than Subsection (a)(1), the early voting clerk shall
9	deliver written notice of the termination to the volunteer deputy
10	early voting assistant by mail to the most recent residence address
11	listed on the volunteer deputy's certificate of appointment or a
12	notice submitted by the volunteer deputy under Section 15.021.
13	(e) A notice of termination must state the reason for the
14	termination and direct the person:
15	(1) to stop activity as a volunteer deputy early
16	voting assistant immediately; and
17	(2) to deliver the certificate of appointment, receipt
18	forms, and receipts, applications, and carrier envelopes in the
19	volunteer deputy's possession to the early voting clerk not later
20	than the second day after the date the deputy receives the
21	termination notice.
22	Sec. 83.078. COMPENSATION; BOND. (a) A person may not
23	receive compensation from a political subdivision or a political
24	campaign for service as a volunteer deputy early voting assistant.
25	(b) A volunteer deputy early voting assistant is not
26	required to give a bond in connection with the deputy's service.
27	Sec. 83.079. POWERS GENERALLY. A volunteer deputy early

1	voting assistant may, throughout the political subdivision for
2	which the volunteer deputy is appointed, collect or receive from
3	applicants for submission in person or by mail to the early voting
4	clerk signed applications for a ballot to be voted by mail and from
5	voters for delivery in person to the early voting clerk signed
6	carrier envelopes, as provided by this subchapter.
7	Sec. 83.080. REVIEW OF APPLICATION OR CARRIER ENVELOPE. (a)
8	On receipt of an early voting ballot application or carrier
9	envelope, a volunteer deputy early voting assistant shall review it
10	for completeness in the applicant's or voter's presence.
11	(b) The volunteer deputy early voting assistant shall
12	return the application or carrier envelope to the applicant or
13	voter for completion and resubmission if the application or carrier
14	envelope does not contain all the required information and the
15	required signature.
16	Sec. 83.081. ISSUANCE OF RECEIPT. (a) On receipt of a
17	completed carrier envelope, a volunteer deputy early voting
18	assistant shall prepare a receipt in duplicate on a form furnished
19	by the early voting clerk.
20	(b) The receipt must contain:
21	(1) the name of the voter;
22	(2) the date the completed carrier envelope is
23	submitted to the volunteer deputy early voting assistant; and
24	(3) the volunteer deputy's identification number.
25	(c) The volunteer deputy early voting assistant shall sign
26	the receipt in the voter's presence and shall give the original to
27	the voter.

(d) The volunteer deputy early voting assistant shall 1 2 deliver the duplicate receipt to the early voting clerk. The early voting clerk shall retain the receipt on file with the voter's 3 4 application. 5 (e) A volunteer deputy early voting assistant commits an 6 offense if the deputy knowingly fails to comply with this section. 7 An offense under this section is a Class A misdemeanor. An offense 8 under this section may be prosecuted under this section or Section 9 64.036, as appropriate. 10 (f) The secretary of state may prescribe a procedure that is an alternative to the procedure prescribed by this section that 11 12 will ensure the accountability of the carrier envelopes. Sec. 83.082. SUBMISSION OR DELIVERY OF APPLICATION OR 13 14 CARRIER ENVELOPE. (a) A volunteer deputy early voting assistant 15 shall submit to the early voting clerk in person or by mail each completed early voting ballot application received by the volunteer 16 17 deputy from an applicant. (b) A volunteer deputy early voting assistant shall deliver 18 19 to the early voting clerk in person each completed carrier envelope received by the volunteer deputy from a voter. 20 21 (c) An application or carrier envelope shall be submitted or delivered not later than 24 hours after the time the application or 22 carrier envelope is received by the volunteer deputy early voting 23 24 assistant unless an earlier submission or delivery is necessary to 25 ensure timely receipt and processing by the early voting clerk. Sec. 83.083. FAILURE TO SUBMIT OR DELIVER APPLICATION OR 26 27 CARRIER ENVELOPE. (a) A volunteer deputy early voting assistant

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1	commits an offense if the volunteer deputy knowingly fails to
2	comply with Section 83.082.
3	(b) An offense under this section is a Class A misdemeanor.
4	Sec. 83.084. PURPORTEDLY ACTING AS VOLUNTEER DEPUTY EARLY
5	VOTING ASSISTANT. (a) A person commits an offense if the person
6	purports to act as a volunteer deputy early voting assistant when
7	the person does not have an effective appointment as a volunteer
8	deputy early voting assistant.
9	(b) An offense under this section is a Class A misdemeanor.
10	Sec. 83.085. ADDITIONAL PROCEDURES. The secretary of state
11	by rule shall prescribe any additional procedures necessary for the
12	orderly and proper administration of this subchapter. The system
13	for the appointment, powers, duties, and accountability of
14	volunteer deputy early voting assistants must be designed to
15	maximize the efficient conduct of early voting by mail and to
16	minimize the potential for illegal activity in connection with
17	early voting by mail.
18	SECTION 5. Section 84.003, Election Code, is amended to
19	read as follows:
20	Sec. 84.003. SIGNING APPLICATION BY WITNESS; ASSISTING
21	<u>APPLICANT</u> . (a) An early voting ballot application signed for the
22	applicant by a witness other than the early voting clerk or a deputy
23	must indicate the witness's relationship to the applicant or, if
24	unrelated, indicate that fact.
25	(b) A person who acts as a witness for an applicant for an
26	early voting ballot application commits an offense if the person
27	knowingly fails to comply with Section 1.011. A person who

otherwise assists an applicant in completing an early voting ballot application commits an offense if the person knowingly fails to comply with Section 1.011(d) in the same manner as a witness. (c) An offense under this section is a Class A misdemeanor unless the person is related to the applicant within the second degree by affinity or the third degree by consanguinity, as determined under Subchapter B, Chapter 573, Government Code, or is registered to vote at the same address as the applicant, in which event the offense is a Class C misdemeanor. SECTION 6. The heading to Section 84.004, Election Code, is amended to read as follows: Sec. 84.004. UNLAWFULLY WITNESSING APPLICATION FOR MORE THAN ONE APPLICANT. SECTION 7. Section 84.0041(b), Election Code, is amended to read as follows: (b) An offense under this section is a state jail felony unless the person is the applicant, is related to the applicant within the second degree by affinity or the third degree by consanguinity, as determined under Subchapter B, Chapter 573, Government Code, or is registered to vote at the same address as the applicant, in which event the offense is a Class A misdemeanor. SECTION 8. Section 84.007, Election Code, is amended by amending Subsection (b) and adding Subsection (e) to read as follows:

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25 (b) An application must be submitted to the early voting 26 clerk [by]:

27 (1) by mail;

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1	(2) <u>by</u> common or contract carrier; [or]
2	(3) <u>by</u> telephonic facsimile machine, if the applicant
3	is absent from the county and if a machine is available in the
4	clerk's office <u>; or</u>
5	(4) in person by a volunteer deputy early voting
6	assistant.
7	(e) Except as provided by Section 84.009, an application may
8	be collected or received from an applicant for submission only by a
9	person related to the applicant within the second degree by
10	affinity or the third degree by consanguinity, as determined under
11	Subchapter B, Chapter 573, Government Code, a person registered to
12	vote at the same address as the applicant, an early voting clerk, a
13	deputy early voting clerk, or a volunteer deputy early voting
14	assistant.
15	SECTION 9. Section 84.011(a), Election Code, is amended to
16	read as follows:
17	(a) The officially prescribed application form for an early
18	voting ballot must include:
19	(1) immediately preceding the signature space the
20	statement: "I certify that the information given in this
21	application is true, and I understand that giving false information
22	in this application is a crime.";
23	(2) a statement informing the applicant of the
24	offenses [offense] prescribed by <u>Sections 84.003 and</u> [Section]
25	84.004;
26	(3) spaces for entering an applicant's voter

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registration number and county election precinct of registration,

with a statement informing the applicant that failure to furnish 1 that information does not invalidate the application; and 2 3 (4) on an application for a ballot to be voted by mail: 4 a space for an applicant applying on the (A) 5 ground of absence from the county of residence to indicate the date on or after which the applicant can receive mail at the address 6 outside the county; 7 8 (B) a space for indicating the fact that an applicant whose application is signed by a witness cannot make the 9 applicant's mark and a space for indicating the relationship or 10 lack of relationship of the witness to the applicant; 11 a space for entering an applicant's telephone 12 (C) number, with a statement informing the applicant that failure to 13 14 furnish that information does not invalidate the application; 15 (D) a space or box for an applicant applying on the ground of age or disability to indicate that the address to 16 17 which the ballot is to be mailed is the address of a facility or relative described by Section 84.002(a)(3), if applicable; 18 a space or box for an applicant applying on 19 (E) the ground of confinement in jail to indicate that the address to 20 which the ballot is to be mailed is the address of a relative 21 described by Section 84.002(a)(4), if applicable; 22 23 (F) spaces [a space] for entering the signature, 24 printed name, and residence address of any person assisting the 25 applicant; (G) a statement informing the applicant of the 26 condition prescribed by Section 81.005; [and] 27

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H.B. No. 54 1 (H) a statement informing the applicant of the 2 requirement prescribed by Section 86.003(c); 3 (I) a statement informing the applicant of the 4 limitation prescribed by Section 84.007(e); and 5 (J) a space for entering the name and identification number of the volunteer deputy early voting 6 7 assistant, if applicable. Section 86.006, Election Code, is amended by 8 SECTION 10. amending Subsections (a), (d), and (e) and adding Subsections (f), 9 (g), (h), and (i) to read as follows: 10 (a) A marked ballot voted under this chapter must be 11 returned to the early voting clerk in the official carrier 12 The carrier envelope may be delivered in another 13 envelope. 14 envelope and must be delivered: 15 (1) by mail; 16 (2) [or] by common or contract carrier; or 17 (3) in person by a volunteer deputy early voting 18 assistant. Each carrier envelope that is delivered by a common or 19 (d) contract carrier must be accompanied by an individual delivery 20 21 receipt for that particular carrier envelope that indicates that payment for its delivery was made by the voter and that indicates 22 the date, hour, and address at which the carrier envelope was 23 24 received by the carrier unless the carrier does not routinely issue 25 a receipt, in which case the secretary of state shall prescribe appropriate procedures for accounting for the delivery. Carrier 26 envelopes covered by Subsection (c) may be accompanied by a single 27

1	delivery receipt indicating that payment for their delivery was
2	made by one of those voters. A delivery of carrier envelopes is
3	prohibited by a common or contract carrier if the delivery
4	originates from the address of:
5	(1) the headquarters of a political party or a
6	candidate in the election;
7	(2) a candidate in the election unless the address is
8	the residence of the early voter;
9	(3) a specific-purpose or general-purpose political
10	committee involved in the election; or
11	(4) an entity that requested that the election be
12	held, unless the delivery is a forwarding to the early voting clerk.
13	(e) Carrier envelopes may not be collected and stored at
14	another location for subsequent delivery to the early voting clerk.
15	The secretary of state shall prescribe appropriate procedures to
16	implement this subsection and to provide accountability for the
17	delivery of the carrier envelopes from the voting place to the early
18	voting clerk.
19	(f) Except as provided by this section, a carrier envelope
20	may be collected or received from a voter for delivery only by a
21	person related to the voter within the second degree by affinity or
22	the third degree by consanguinity, as determined under Subchapter
23	B, Chapter 573, Government Code, a person registered to vote at the
24	same address as the voter, or a volunteer deputy early voting
25	assistant. A volunteer deputy early voting assistant may not
26	deliver a carrier envelope by mail or by common or contract carrier.
27	(g) A person commits an offense if the person knowingly

H.B. No. 54 possesses an official ballot or official carrier envelope provided 1 2 under this code to another. Unless the person possessed the ballot 3 or carrier envelope with intent to defraud the voter or the election 4 authority, it is an affirmative defense to prosecution under this 5 subsection that the person, on the date of the offense, was: 6 (1) related to the voter within the second degree by affinity or the third degree by consanguinity, as determined under 7 Subchapter B, Chapter 573, Government Code; 8 (2) registered to vote at the same address as the 9 10 voter; (3) an early voting clerk, a deputy early voting 11 12 clerk, or a volunteer deputy early voting assistant; (4) an employee of the United States Postal Service 13 14 working in the normal course of the employee's authorized duties; 15 or 16 (5) a common or contract carrier working in the normal 17 course of the carrier's authorized duties if the official ballot is sealed in an official carrier envelope that is accompanied by an 18 individual delivery receipt for that particular carrier envelope 19 that indicates that payment for its delivery was made by the voter. 20 21 (h) An offense under Subsection (g) is: 22 (1) a Class C misdemeanor if the person possesses at least one but fewer than 10 ballots or carrier envelopes unless the 23 24 person possesses the ballots or carrier envelopes without the 25 consent of the voters, in which event the offense is a state jail felony; 26 27 (2) a Class A misdemeanor if the person possesses at

1	least 10 but fewer than 20 ballots or carrier envelopes unless the
2	person possesses the ballots or carrier envelopes without the
3	consent of the voters, in which event the offense is a felony of the
4	third degree; or
5	(3) a state jail felony if the person possesses 20 or
6	more ballots or carrier envelopes unless the person possesses the
7	ballots or carrier envelopes without the consent of the voters, in
8	which event the offense is a felony of the second degree.
9	<u>(i)</u> [(e)] A ballot returned in violation of this section may
10	not be counted. If the early voting clerk determines that the
11	ballot was returned in violation of this section, the clerk shall
12	make a notation on the carrier envelope and treat it as a ballot not
13	timely returned in accordance with Section 86.011(c). If the
14	ballot is returned before the end of the period for early voting by
15	personal appearance, the early voting clerk shall promptly mail or
16	otherwise deliver to the voter a written notice informing the voter
17	that:
18	(1) the voter's ballot will not be counted because of a

19 violation of this code; and

(2) the voter may vote if otherwise eligible at an
early voting polling place or the election day precinct polling
place on presentation of the notice.

23 SECTION 11. Section 86.010, Election Code, is amended by 24 adding Subsection (e) to read as follows:

(e) A person assisting a voter in preparing a ballot to be
 voted by mail commits an offense if the person knowingly fails to
 enter the person's signature, printed name, and residence address

on the certificate on the carrier envelope in the spaces provided. An offense under this subsection is a Class B misdemeanor unless the

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3 person is related to the voter within the second degree by affinity 4 or the third degree by consanguinity, as determined under 5 Subchapter B, Chapter 573, Government Code, or is registered to 6 vote at the same address as the voter, in which event the offense is 7 a Class C misdemeanor.

8 SECTION 12. Sections 86.013(b), (d), and (f), Election 9 Code, are amended to read as follows:

10 (b) Spaces [for indicating the identity and date of the 11 election] must appear on the reverse side of the official carrier 12 envelope for indicating:

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(1) the identity and date of the election; and

14 (2) the name and identification number of the
 15 volunteer deputy early voting assistant, if applicable.

16 (d) The following textual material, as prescribed by the 17 secretary of state, must be printed on the reverse side of the 18 official carrier envelope or on a separate sheet accompanying the 19 carrier envelope when it is provided:

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(1) the prohibition prescribed by Section 86.006(b);

(2) the conditions for delivery by common or contract
 carrier prescribed by Sections 81.005 and 86.006; [and]

(3) the requirements for the legal execution and
 delivery of the carrier envelope, including requirements relating
 to volunteer deputy early voting assistants;

26 (4) the prohibition prescribed by Section 86.006(e);
27 (5) the limitations prescribed by Section 86.006(f);

1	and
2	(6) the offenses prescribed by Sections 64.036(e),
3	86.006(g), and 86.010(e).
4	(f) The oath of a person assisting a voter must be included
5	on the official carrier envelope as part of the certificate
6	prescribed by Subsection (c).
7	SECTION 13. Section 87.121(f), Election Code, is amended to
8	read as follows:
9	(f) Information on the roster for a person to whom an early
10	voting mail ballot has been sent is not available for public
11	inspection, except to the voter seeking to verify that the
12	information pertaining to the voter is accurate, until the first
13	business day after[+
14	[(1) 72 hours after the time a ballot is mailed to the
15	voter; or
16	[(2) 48 hours after the time a ballot is mailed to the
17	voter if the mailing occurs on the fourth day before] election day.
18	SECTION 14. Chapter 276, Election Code, is amended by
19	adding Section 276.010 to read as follows:
20	Sec. 276.010. UNLAWFUL BUYING AND SELLING OF BALLOTING
21	MATERIALS. (a) A person commits an offense if the person buys,
22	offers to buy, sells, or offers to sell an official ballot, official
23	ballot envelope, official carrier envelope, signed application for
24	an early voting mail ballot, or any other original election record.
25	(b) It is an exception to the application of this section
26	that the sale is part of a contract to which one party is a
27	government.

H.B. No. 54 (c) An offense under this section is a state jail felony 1 2 unless a voter sells a ballot, ballot envelope, or carrier envelope that has been provided to the voter by government, in which event 3 the offense is a Class B misdemeanor. 4 Section 37.01(2), Penal Code, is amended to 5 SECTION 15. 6 read as follows: "Governmental record" means: 7 (2)8 (A) anything belonging to, received by, or kept 9 by government for information, including a court record; 10 (B) anything required by law to be kept by others for information of government; 11 (C) a license, certificate, permit, seal, title, 12 letter of patent, or similar document issued by government, by 13 14 another state, or by the United States; [or] 15 (D) a standard proof of motor vehicle liability insurance form described by Section 601.081, Transportation Code, 16 a certificate of an insurance company described by Section 601.083 17 of that code, a document purporting to be such a form or certificate 18 that is not issued by an insurer authorized to write motor vehicle 19 liability insurance in this state, an electronic submission in a 20 21 form described by Section 502.153(i), Transportation Code, or an evidence of financial responsibility described by Section 601.053 22 of that code; or 23 24 (E) an official ballot or other election record. SECTION 16. The changes in law made by this Act apply only 25 to an election for which the action ordering the election is taken 26 on or after the effective date of this Act. An election for which 27

the action ordering the election is taken before the effective date of this Act is governed by the law in effect on the date that action is taken, and the former law is continued in effect for this purpose.

5 SECTION 17. This Act takes effect September 1, 2003.