By: Villarreal H.B. No. 586

A BILL TO BE ENTITLED

1 AN ACT

2 relating to the regulation of certain facilities, homes, and

agencies that provide child-care services.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Section 42.001, Human Resources Code, is amended

6 to read as follows:

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7 Sec. 42.001. PURPOSE. The purpose of this chapter is to

protect the health, safety, and well-being of the children of the

state who reside in child-care facilities by establishing statewide

minimum standards for their safety and protection and by regulating

11 the facilities through a licensing program [or by requiring

12 child-care facilities to be regulated by alternative accreditation

13 bodies]. It is the policy of the state to ensure the protection of

all children under care in child-care facilities and to encourage

and assist in the improvement of child-care programs. It is also the

16 intent of the legislature that freedom of religion of all citizens

17 is inviolate. With respect to a school or child-care facility

sponsored by a religious organization, nothing in this chapter

19 gives a governmental agency authority to regulate, control,

20 supervise, or in any way be involved in the:

21 (1) form, manner, or content of religious instruction,

22 ministry, teaching, or the curriculum offered by the school or

23 facility;

24 (2) ability of the school or facility to select and

- 1 supervise qualified personnel, and otherwise control the terms of
- 2 employment, including the right to employ individuals who share the
- 3 religious views of the school or facility;
- 4 (3) internal self-governance and autonomy of the
- 5 school or facility; or
- 6 (4) religious environment of the school or facility,
- 7 such as symbols, art, icons, and scripture.
- 8 SECTION 2. Sections 42.002(4), (5), (6), (7), (8), (9),
- 9 (10), and (11), Human Resources Code, are amended to read as
- 10 follows:
- 11 (4) "Child-care institution" means a child-care
- 12 facility that is licensed to provide [provides] care for more than
- 13 12 children for 24 hours a day, including facilities known as
- 14 children's homes, halfway houses, residential treatment centers,
- 15 emergency shelters, and therapeutic camps.
- 16 (5) "Foster group home" means a child-care facility
- 17 that is licensed to provide [provides] care for 7 to 12 children,
- including children who are related to the caretaker, for 24 hours a
- 19 day.
- 20 (6) "Foster home" means a child-care facility that <u>is</u>
- 21 <u>licensed to provide</u> [provides] care for not more than six children,
- 22 <u>including children who are related to the caretaker</u>, for 24 hours a
- 23 day.
- 24 (7) "Day-care center" means a child-care facility that
- 25 is licensed to provide [provides] care for more than 12 children
- under 14 years of age for less than 24 hours a day.
- 27 (8) "Group day-care home" means a child-care facility

- 1 that <u>is licensed to provide</u> [provides] care for 7 to 12 children
- 2 under 14 years of age for less than 24 hours a day.
- 3 (9) "Family home" means a home that provides regular
- 4 care in the caretaker's own residence for not more than six children
- 5 under 14 years of age, excluding children who are related to the
- 6 caretaker, and that provides care after school hours for not more
- 7 than six additional elementary school children, but the total
- 8 number of children, including children who are related to the
- 9 caretaker, does not exceed 12 at any given time. The term does not
- 10 include a home that provides care exclusively for any number of
- 11 children who are related to the caretaker. A family home must be
- 12 listed or registered with the department, depending on the number
- of children who receive care in the home.
- 14 (10) "Agency foster group home" means a facility that
- 15 <u>is verified to provide</u> [provides] care for seven to 12 children,
- 16 <u>including children who are related to the caretaker</u>, for 24 hours a
- 17 day, is used only by a licensed child-placing agency, and meets
- 18 department standards.
- 19 (11) "Agency foster home" means a facility that is
- verified to provide [provides] care for not more than six children,
- 21 <u>including children who are related to the caretaker</u>, for 24 hours a
- 22 day, is used only by a licensed child-placing agency, and meets
- 23 department standards.
- SECTION 3. The heading to Section 42.041, Human Resources
- 25 Code, is amended to read as follows:
- Sec. 42.041. REQUIRED LICENSE [OR ACCREDITATION].
- 27 SECTION 4. Sections 42.041(a), (b), and (d), Human

- 1 Resources Code, are amended to read as follows:
- 2 (a) No person may operate a child-care facility or
- 3 child-placing agency without a license issued by the department [ox
- 4 a certificate to operate under accreditation issued by the
- 5 department under Subchapter E].
- 6 (b) This section does not apply to:
- 7 (1) a state-operated facility;
- 8 (2) an agency foster home or agency foster group home;
- 9 (3) a facility that is operated in connection with a
- 10 shopping center, business, religious organization, or
- 11 establishment where children are cared for during short periods
- 12 while parents or persons responsible for the children are attending
- 13 religious services, shopping, or engaging in other activities on or
- 14 near the premises, including but not limited to retreats or classes
- 15 for religious instruction;
- 16 (4) a school or class for religious instruction that
- does not last longer than two weeks and is conducted by a religious
- 18 organization during the summer months;
- 19 (5) a youth camp licensed by the Texas Department of
- 20 Health;
- 21 (6) a facility licensed, [operated,] certified, or
- 22 registered by another state agency;
- 23 (7) an educational facility accredited by the Texas
- 24 Education Agency, the Texas Private School Accreditation
- 25 Commission, or the Southern Association of Colleges and Schools, or
- 26 an open-enrollment charter school granted a charter under
- 27 Subchapter D, Chapter 12, Education Code, that operates primarily

- 1 for educational purposes <u>for children who are at least five years of</u>
- 2 <u>age;</u>
- 3 (7-a) [in grades kindergarten and above,] an
- 4 after-school program operated directly by an accredited
- 5 educational facility or open-enrollment charter school, or an
- 6 after-school program operated by another entity under contract with
- 7 the educational facility or open-enrollment charter school, if the
- 8 Texas Education Agency, the Texas Private School Accreditation
- 9 Commission, or the Southern Association of Colleges and Schools has
- 10 approved the curriculum content of the after-school program
- 11 operated under the contract;
- 12 (8) an educational facility that operates solely for
- 13 educational purposes for children who are at least five years of age
- 14 [in grades kindergarten] through at least grade two, that does not
- 15 provide custodial care for more than one hour during the hours
- 16 before or after the customary school day, and that is a member of an
- organization that promulgates, publishes, and requires compliance
- 18 with health, safety, fire, and sanitation standards equal to
- 19 standards required by state, municipal, and county codes;
- 20 (9) a kindergarten or <u>prekindergarten</u> [<u>preschool</u>]
- 21 educational program for children who are at least three years of age
- 22 but younger than six years of age that is operated as part of a
- 23 public school or a private school accredited by the Texas Education
- 24 Agency, the Texas Private School Accreditation Commission, or the
- 25 Southern Association of Colleges and Schools, that offers
- 26 educational programs through grade six, and that does not provide
- 27 custodial care during the hours before or after the customary

- 1 school day;
- 2 (10) a family home, whether registered or listed;
- 3 (11) an educational facility that is integral to and
- 4 inseparable from its sponsoring religious organization or an
- 5 educational facility both of which do not provide custodial care
- 6 for more than two hours maximum per day, and that offers educational
- 7 programs for children age five and above in one or more of the
- 8 following: kindergarten through at least grade three, elementary,
- 9 or secondary grades;
- 10 (12) an emergency shelter facility providing shelter
- 11 to minor mothers who are the sole support of their natural children
- 12 under Section 32.201, Family Code, unless the facility would
- 13 otherwise require a license as a child-care facility under this
- 14 section;
- 15 (13) a juvenile detention facility certified under
- 16 Section 51.12, Family Code, or Section 141.042(d), a juvenile
- 17 facility providing services solely for the Texas Youth Commission,
- 18 or any other correctional facility for children operated or
- 19 regulated by another state agency or by a political subdivision of
- 20 the state;
- 21 (14) an elementary-age (ages 5-13) recreation program
- 22 operated by a municipality provided the governing body of the
- 23 municipality annually adopts standards of care by ordinance after a
- 24 public hearing for such programs, that such standards are provided
- 25 to the parents of each program participant, and that the ordinances
- 26 shall include, at a minimum, staffing ratios, minimum staff
- 27 qualifications, minimum facility, health, and safety standards,

- 1 and mechanisms for monitoring and enforcing the adopted local
- 2 standards; and further provided that parents be informed that the
- 3 program is not licensed by the state and the program may not be
- 4 advertised as a child-care facility; or
- 5 (15) an annual youth camp held in a municipality with a
- 6 population of more than 1.5 million that operates for not more than
- 7 three months and that has been operated for at least 10 years by a
- 8 nonprofit organization that provides care for the homeless.
- 9 (d) A [Unless accredited under Subchapter E, a] facility
- 10 exempt from the provisions of Subsection (a) of this section that
- 11 desires to receive or participate in federal or state funding shall
- 12 be required to comply with all other provisions of this chapter and
- 13 with all regulations promulgated under this chapter.
- 14 SECTION 5. Section 42.042, Human Resources Code, is amended
- by adding Subsection (j-1) to read as follows:
- 16 (j-1) The department may grant a variance of an individual
- 17 standard prescribed in the applicable standards for good and just
- 18 cause.
- 19 SECTION 6. Sections 42.046(c) and (d), Human Resources
- 20 Code, are amended to read as follows:
- 21 (c) After receiving an application, the department shall
- 22 <u>inspect</u> [investigate] the applicant and the plan of care for
- 23 children, if applicable.
- 24 (d) The department shall complete the inspection
- 25 [investigation] and decide on an application within two months
- 26 after the date the department receives a completed application.
- SECTION 7. Section 42.048, Human Resources Code, is amended

- by adding Subsection (e-1) to read as follows:
- 2 (e-1) A licensed child-placing agency that maintains an
- 3 office location at which no children reside may change the office
- 4 location without automatically revoking the agency's license under
- 5 Subsection (e) if the child-placing agency provides the department
- 6 with written notice of the proposed relocation before the
- 7 <u>relocation occurs.</u>
- 8 SECTION 8. Section 42.0522(a), Human Resources Code, is
- 9 amended to read as follows:
- 10 (a) A family home may not place a public advertisement that
- 11 uses the title "registered family home" or any variation of that
- 12 phrase unless the home is registered under this chapter. Any public
- 13 advertisement for a registered family home that uses the title
- 14 "registered family home" must contain a provision in bold type
- 15 stating: "THIS HOME IS REGISTERED WITH THE DEPARTMENT OF PROTECTIVE
- 16 AND REGULATORY SERVICES BUT IS NOT LICENSED [OR REGULARLY
- 17 INSPECTED]."
- 18 SECTION 9. Section 42.071(a), Human Resources Code, is
- 19 amended to read as follows:
- 20 (a) The department may suspend the license of a facility or
- 21 the registration of a family home that has temporarily ceased
- 22 operation but has definite plans for starting operations again
- 23 [within the time limits of the issued license or registration].
- SECTION 10. Section 42.072(c), Human Resources Code, is
- 25 amended to read as follows:
- 26 (c) A person whose license, listing, registration, or
- 27 certification is revoked, or a corporation of which more than a 20

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- 1 percent interest is owned by a person whose license, listing, or
- 2 registration is revoked, may not apply for any license, listing,
- 3 registration, or certification under this chapter before the second
- 4 anniversary of the date on which the revocation takes effect by
- 5 department or court order.
- 6 SECTION 11. Section 42.076(a), Human Resources Code, is
- 7 amended to read as follows:
- 8 (a) A person who operates a child-care facility or
- 9 child-placing agency without a license [or certificate to operate
- 10 under accreditation under Subchapter E] commits a Class B
- 11 misdemeanor.
- 12 SECTION 12. Section 42.077(d), Human Resources Code, is
- 13 amended to read as follows:
- 14 (d) A facility or family home that receives from the
- department notice that the facility's or home's [has its] license,
- 16 listing, or registration <u>is</u> revoked or suspended shall mail
- 17 notification of this action by certified mail to the parents or
- 18 guardian of the child served by the facility or family home. The
- 19 facility or family home shall mail the notification within five
- 20 days of the effective date of the revocation or suspension of the
- 21 license, listing, or registration, regardless of whether the
- 22 facility or home files an appeal of the revocation or suspension
- 23 with the State Office of Administrative Hearings.
- SECTION 13. The heading to Section 43.003, Human Resources
- 25 Code, is amended to read as follows:
- Sec. 43.003. LICENSE [OR ACCREDITATION] REQUIRED.
- 27 SECTION 14. Section 43.003(c), Human Resources Code, is

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amended to read as follows:
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               An individual is not required to have a child-care
           (c)
    administrator license to serve as a child-care administrator for an
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    agency foster home or an agency foster group home. [A person may
    serve as the child-care administrator of a child-care institution
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    if the person is accredited by a private organization that has
    qualifications that apply to the child-care administrators and that
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    meet or exceed the state's qualifications, as determined by the
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    department, with the exception of those qualifications relating to
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    the internal self-governance of the child-care institution and to
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    the curriculum, teaching, or instruction of the institution. This
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    subsection applies only to a child-care institution that operates
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    under a certificate to operate under accreditation issued by the
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    department under Subchapter E, Chapter 42.
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           SECTION 15. The following provisions of the Human Resources
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    Code are repealed:
                (1) Section 42.0431(c);
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                     Section 42.048(c);
                (2)
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                (3) Section 42.0505; and
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(4) Subchapter E, Chapter 42.

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SECTION 16. This Act takes effect September 1, 2003.