1-1 West, Chisum, Smith of Harris H.B. No. 1567 1-2 1-3 (Senate Sponsor - Bivins)
(In the Senate - Received from the House April 24, 2003;
April 25, 2003, read first time and referred to Committee on 1-4 Natural Resources; May 2, 2003, reported adversely, with favorable Committee Substitute by the following vote: Yeas 7, Nays 2; 1-5 1-6 1 - 7May 2, 2003, sent to printer.) 1-8 COMMITTEE SUBSTITUTE FOR H.B. No. 1567 By: 1-9 A BILL TO BE ENTITLED 1-10 AN ACT 1-11 of low-level relating to disposal radioactive waste; the authorizing the exercise of the power of eminent domain. 1-12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 1-13 1-14 1-15 SECTION 1. Section 401.003(11), Health and Safety Code, is amended to read as follows: 1-16 (11) "Perpetual care account" ["Fund"] means the 1-17 radiation and perpetual care <u>account</u> [fund]. SECTION 2. Sections  $\overline{401.052}$ (b), (c), 1-18 (d), (e), and (f), 1-19 1-20 Health and Safety Code, are amended to read as follows: (b) Rules adopted under this section for low-level 1-21 radioactive waste must [shall]: (1)1-22 to the extent practicable, be compatible with United States Department of Transportation and United States 1-23 1-24 Nuclear Regulatory Commission regulations relating to the 1-25 transportation of low-level radioactive waste; 1-26 (2) require each shipper and transporter of low-level radioactive waste to adopt an emergency plan approved by the department for responding to transportation accidents; 1-27 1-28 1-29 1-30 (3) require the notification and reporting of accidents to the department and to local emergency planning 1-31 committees in the county where the accident occurs; 1-32 (4) require each shipper to adopt a quality control program approved by the department to verify that shipping containers are suitable for shipment to a licensed disposal 1-33 1-34 1-35 facility; [and] assess a fee on shippers for shipments to a Texas 1-36 (5) 1-37 low-level radioactive waste disposal facility of low-level 1-38 radioactive waste originating in Texas or out-of-state; and (6) require a transporter to carry liability insurance amount the board determines is sufficient to cover damages 1-39 1-40 likely to be caused by a shipping accident in accordance with regulations imposed by the United States Department of 1-41 1-42 1-43 Transportation and the United States Nuclear Regulatory 1-44 Commission. 1-45 (c) In adopting [<del>promulgating</del>] rules under this section, board shall consult with the advisory board [and the 1-46 1-47 commission]. (d)(1) Fees assessed under the rules adopted under Subsection (b)(5) [this section shall]:

(A)  $\underline{\text{may}}$  not exceed \$10 per cubic foot of shipped 1-48 1-49 1-50 low-level radioactive waste; 1-51 1-52 (B) shall be collected by the compact waste disposal facility license holder under Subchapter F [authority] and remitted to the department for deposit [deposited] to the credit of the [radiation and] perpetual care account [fund]; and

(C) may be used only [exclusively] by the department for emergency planning for and response to 1-53 1-54

Jackson

transportation accidents involving low-level radioactive waste. (2) Fee assessments under the rules adopted under Subsection (b)(5) [this section] shall be suspended when the amount of fees collected reaches \$500,000, except that if the balance of fees collected is reduced to \$350,000 or less, the assessments shall be reinstituted to bring the balance of fees collected to

1-55 1-56 1-57 1-58

1-59 1-60 1-61 1-62

1-63

\$500,000.

2 - 1

2-2

2-3 2-4 2-5 2-6

2-7 2-8 2-9 2-10

2-11

2-12

2-13

2-14 2**-**15 2**-**16

2-17

2-18

2-19

2-20 2-21 2-22

2-23

2-24 2**-**25 2**-**26

2-27

2-28

2-29

2-30

2-31

2-32 2-33

2-34

2-35

2-36 2-37

2-38 2-39 2-40 2-41 2-42

2-43

2-44 2-45 2-46

2-47

2-48

2-49 2-50 2-51 2-52

2-53

2-54

2-55 2-56 2-57

2-58 2-59 2-60 2-61

2-62

2-63

2-64

2-65

2-66 2-67

2-68

2-69

Money expended from the [radiation and] perpetual care (e) account [fund] to respond to accidents involving low-level radioactive waste must be reimbursed to the [radiation and] perpetual care account [fund] by the responsible shipper or transporter according to rules adopted by the board.

(f) In this section, "shipper" [÷
[(1) "Shipper"] means a person who generates low-level radioactive waste and ships or arranges with others to ship the waste to a disposal site.

[<del>(2) "Authority" means</del> the Texas Low-Level

Waste Disposal Authority.

SECTION 3. Subchapter C, Chapter 401, Health and Safety Code, is amended by adding Section 401.071 to read as follows:

Sec. 401.071. GENERAL POWERS OF COMMISSION IN RELATION TO LOW-LEVEL RADIOACTIVE WASTE. (a) The commission may:

- (1) conduct, request, and participate in studies, investigations, and research relating to selection, preparation, construction, operation, maintenance, decommissioning, closing, and financing of disposal sites for and disposal of low-level and financing of disposal sites for and disposal of radioactive waste; and
- (2) advise, consult, and cooperate with the federal the state, interstate agencies, local governmental entities in this state, and private entities on matters involving

the disposal of low-level radioactive waste.
(b) In carrying out its duties under this section the

commission may:

- (1)apply for, receive, accept, and administer gifts, grants, and other funds available from any source; and
- (2) contract with the federal government, agencies, local governmental agencies, a the state, interstate and private entities.

SECTION 4. Section 401.104(b), Health and Safety Code, is amended to read as follows:

Except as provided by Subsection (e), the commission by (b) rule shall provide for licensing for the disposal of radioactive material except for the disposal of by-product material defined by Section 401.003(3)(B) and the disposal of low-level radioactive waste under Subchapter F. The department by rule shall provide for licensing the disposal of by-product material defined by Section 401.003(3)(B).

SECTION 5. Section 401.109, Health and Safety Code, is amended to read as follows:

Sec. 401.109. SECURITY. (a) The department or commission may require a holder of a license issued by the agency to provide security acceptable to the agency to assure performance of the license holder's obligations under this chapter. The department or commission shall deposit security or evidence of security provided

under this section to the credit of the perpetual care account.

(b) The department or commission shall require a holder of a license that authorizes the disposal of low-level radioactive waste as provided by Subchapter F to provide security acceptable to the agency to assure performance of the license holder's obligations

under this chapter. (c) The amount and type of security required shall be determined under the agency's rules in accordance with criteria

that include:

- (1) the need for and scope of decontamination, decommissioning, reclamation, or disposal activity reasonably required to protect the public health and safety and the environment;
- (2) reasonable of estimates the cost decontamination, decommissioning, reclamation, and disposal as provided by Section 401.303; and
- (3) the cost of perpetual maintenance surveillance, if any.
  - (d) [<del>(c)</del>] In this section "security" includes:
    - (1)a cash deposit;
    - (2) a surety bond;

- a certificate of deposit; (3)
- an irrevocable letter of credit; (4)
- (5) a deposit of government securities;
- an insurance policy; and (6)
- (7) [(6)] other security acceptable to the agency.

SECTION 6. Section 401.152(b), Health and Safety Code, is amended to read as follows:

- (b) The agency shall use the security provided by the license holder to pay the costs of actions that are taken or that are to be taken under this section. The agency shall send to the comptroller a copy of its order together with necessary written requests authorizing the comptroller to:
  - enforce security supplied by the license holder; (1)
- (2) convert an amount of security into cash, necessary; and
- disburse from the security in the perpetual care (3)

account [fund] the amount necessary to pay the costs.

SECTION 7. Subchapter F, Chapter 401, Health and Safety Code, is amended to read as follows:

SUBCHAPTER F. SPECIAL PROVISIONS CONCERNING LOW-LEVEL RADIOACTIVE WASTE DISPOSAL

DEFINITIONS. In this subchapter: Sec. 401.2005.

"Compact waste" means low-level radioactive waste

that:

3 - 1

3-2

3-3

3 - 4

3-5

3-6

3-7

3-8 3**-**9 3-10 3-11 3-12

3-13

3-14

3-15

3**-**16

3-17 3-18 3-19

3-20

3-21

3-22

3-23 3-24

3-25

3-26

3-27

3-28

3-29

3-30 3-31 3-32

3-33

3 - 343-35 3-36 3-37

3-38

3-39 3-40 3-41

3-42

3-43

3-44 3-45 3-46

3-47

3-48

3-49 3-50 3-51 3-52

3**-**53

3-54

3-55 3**-**56

3-57 3-58 3-59

3-60 3-61 3-62

3-63

3-64

3-65

3-66

3-67

3-68 3-69 (A) is generated in a host state or a party state;

or is not generated in a host state or a party (B) state but has been approved for importation to this state by the compact commission under Section 3.05 of the compact established

under Section 403.006.
(2) "Compact waste disposal facility" means radioactive waste disposal facility licensed by the low-level department under this subchapter for the disposal of compact waste.

- (3) "Disposal facility site" means the tract of land on which is located the compact waste disposal facility and the federal facility waste disposal facility, if applicable. The term includes the immediate area surrounding the facility or facilities.
- (4) "Federal facility waste" means low-level radioactive waste that is the responsibility of the federal government under the Low-Level Radioactive Waste Policy Act, as amended by the Low-Level Radioactive Waste Policy Amendments Act of 1985 (42 U.S.C. Sections 2021b-2021j).
- (5) "Federal facility waste disposal facility" means a facility for the disposal of federal facility waste licensed under Section 401.216.

  (6) "Host state" has the meaning assigned by Section
- 2.01 of the compact established under Section 403.006.
- (7) "Party state" has the meaning assigned by Section

2.01 of the compact established under Section 403.006.

Sec. 401.201. REGULATION OF LOW-LEVEL RADIOACTIVE WASTE DISPOSAL. The department [commission] shall directly regulate the disposal of low-level radioactive waste in accordance with this subchapter. The person making the disposal shall comply with this <u>subchapter</u> and <u>department</u> [<del>commission</del>] rules.

Sec. 401.202. LICENSING AUTHORITY. (a) The [commission or] department may [, within its respective jurisdiction, shall] grant, deny, renew, revoke, suspend, or withdraw licenses for the disposal of low-level radioactive waste from other persons and for the processing of that waste.

(b) The department shall receive applications for and may issue not more than one license for a single compact waste disposal facility. The department may issue the license only for a facility that meets:

(1)requirements for licensing provided by this subchapter and by department rules; and

(2) requirements for disposal adopted the department that meet federal requirements for disposal.

(c) Except as provided by Section 401.216, the department provide that the compact waste disposal facility license

authorizes only the disposal of compact waste.

4-1

4-2

4-3 4-4

4-5 4-6

4-7

4**-**8 4**-**9

4-10

4-11

4-12

4-13

4-14 4-15 4-16

4-17

4-18

4-19 4-20 4-21

4-22

4-23

4-24 4-25 4-26

4-27 4-28 4-29

4-30 4-31 4-32

4-33

4-34 4-35 4-36

4-37 4-38 4-39

4-40

4-41

4-42

4-43

4-44 4-45 4-46

4-47 4-48

4-49 4-50 4-51

4-52 4-53

4-54

4**-**55 4**-**56

4-57 4-58

4-59

4-60 4-61

4-62 4-63

4-64 4-65 [Sec. 401.203. LICENSE RESTRICTED TO PUBLIC ENTITY. A low-level radioactive waste disposal license may be issued only to a public entity specifically authorized by law for low-level radioactive waste disposal.]

Sec. 401.204. ACQUISITION OF PROPERTY. (a) An application for a compact waste disposal facility license [to dispose of low-level radioactive waste from other persons] may not be considered unless the applicant has acquired the title to and any interest in land and buildings as required by department [commission] rule.

- (b) If an applicant for a compact waste disposal license is unsuccessful in acquiring a mineral right that the rules adopted under Subsection (a) require the applicant to acquire, the department may allow the applicant, to the extent permissible under federal law, to enter into a surface use agreement that restricts mineral access, including slant drilling and subsurface mining, to the extent necessary to prevent intrusion into the disposal facility site.
- facility site.

  (c) If an applicant cannot reach a surface use agreement described by Subsection (b) with a private landowner, the attorney general shall, on request of the department, institute condemnation proceedings as provided under Chapter 21, Property Code, to acquire fee simple interest in the mineral right.

fee simple interest in the mineral right.

Sec. 401.205. RESPONSIBILITIES OF PERSONS LICENSED TO DISPOSE OF LOW-LEVEL RADIOACTIVE WASTE. (a) The compact waste disposal facility license holder [A person who is licensed to dispose of low-level radioactive waste from other persons] shall:

- (1) arrange for and pay the costs of management, control, stabilization, and disposal of <a href="compact">compact</a> [low-level radioactive] waste and the decommissioning of the licensed activity;
- (2) convey to the state when the license is issued all required right, title, and interest in land and buildings acquired under department [commission] rules adopted under Section 401.204, together with requisite rights of access to that property; and
- (3) formally acknowledge before termination of the license the conveyance to the state of the right, title, and interest in compact [low-level radioactive] waste located on the property conveyed.
- (b) The compact waste disposal facility license holder, if licensed under Section 401.216 to dispose of federal facility waste, shall:
- (1) arrange for and pay the costs of management, control, stabilization, and disposal of federal facility waste and the decommissioning of the licensed federal facility waste disposal activity;
- (2) on decommissioning of the licensed federal facility waste disposal activity, convey to the federal government, as provided by the federal Nuclear Waste Policy Act of 1982, Subtitle D (42 U.S.C. Section 10171 et seq.), as amended, all required right, title, and interest in land and buildings acquired under department rules under Section 401.204, together with requisite rights of access to that property; and
- (3) formally acknowledge before termination of the license the conveyance to the federal government of the right, title, and interest in radioactive waste located on the property conveyed.
- Sec. 401.2051. CONVEYANCE OF WASTE. (a) The compact waste disposal facility license holder shall convey to the state at no cost to the state title to the compact waste delivered to the disposal facility for disposal at the time the waste is accepted at the site. Acceptance occurs when the acceptance criteria specified in the license have been satisfied. This section does not apply to federal facility waste accepted at a federal facility waste disposal facility.
- 4-65

  disposal facility.

  4-67

  (b) The title and all related rights and interest in compact waste conveyed under this section are the property of the department on the state's behalf. The department may administer

5-1 5-2 5-3

5-4 5-5

5**-**6

5-7

5-8

5-9

5-10

5-11 5-12 5-13 5-14 5-15

5-16

5-17

5-18

5-19 5-20 5-21 5-22

5-23

5-24

5-25 5-26 5-27 5-28

5-29

5-30

5-31

5**-**32

5-33

5-34 5-35

5-36 5-37 5-38

5-39 5-40 5-41 5-42

5-43

5-44 5-45 5-46

5-47 5-48

5-49 5-50 5-51 5-52

5**-**53 5-54

5-55 5-56 5-57 5-58

5-59

5-60 5-61 5-62

5-63 5-64 5-65

5-66 5-67

5-68 5-69 the waste as property in the name of the state.

Sec. 401.206. RESIDENT INSPECTOR. (a) The compact waste disposal facility license holder [of a license to dispose of <del>low-level radioactive waste from other persons</del>] shall reimburse the department [commission] for the salary and other expenses of two or more [a] resident inspectors [inspector] employed by the department [commission].

(b) The <u>department</u> [<del>commission</del>] may require that the compact waste disposal facility license holder provide facilities at the [a] disposal site for the resident inspectors [a].

Sec. 401.207. OUT-OF-STATE WASTE. The compact waste disposal facility [A] license holder may not accept low-level radioactive waste generated in another state for [processing or] disposal under a license issued by the department [commission] unless the waste is:

(1) accepted under a compact to which the state is a contracting party;

(2) federal facility waste that the license holder is licensed to dispose of under Section 401.216 [from a state having an operating low-level radioactive waste disposal site at which that state is willing to accept low-level radioactive waste generated in this state]; or

(3) generated from manufactured sources or devices originating in this state.

Sec. 401.209. ACQUISITION AND OPERATION OF LOW-LEVEL RADIOACTIVE WASTE DISPOSAL SITES. (a) The department [commission] may acquire the fee simple title in land, affected mineral rights, and buildings at which low-level radioactive waste can be or is being disposed of in a manner consistent with public health and safety and the environment.

(b) Property acquired under this section may be used only for disposing of low-level radioactive waste until the department [commission] determines that another use would not endanger the health, safety, or general welfare of the public or the environment.

(c) The <u>department</u> [commission] may lease property acquired under this section for operating <u>a</u> disposal <u>site</u> [sites] for low-level radioactive waste.

(d) The right, title, and interest in low-level radioactive waste accepted for disposal at property and facilities acquired under this section and any other interest acquired under this chapter are the property of the <u>department</u> [<del>commission</del>], acting on behalf of the state, and shall be administered and controlled by the

Sec. 401.210. TRANSFER COSTS OF PROPERTY. Low-level radioactive waste and land and buildings transferred to the state or to the federal government under this chapter shall be transferred to the state or to the federal government without cost, other than administrative and legal costs incurred in making the transfer.

Sec. 401.211. LIABILITY. (a) The transfer [to the state] of the title to low-level radioactive waste and land and buildings to the state or to the federal government does not relieve a license holder of liability for any act or omission [fraudulent or negligent acts] performed before the transfer or while the low-level radioactive waste or land and buildings are in the possession and control of the license holder.

(b) The acceptance, (b) The acceptance, storage, or disposal of federal facility waste by the compact waste disposal facility license holder at a federal facility waste disposal facility does not create any liability under state law on the part of the state, or on the part of any officer or agency of the state, for damages, removal, or remedial action with respect to the land, the facility, or the waste accepted, stored, or disposed of.
(c) The compact waste disposal facility license must

require the license holder to indemnify the state for any liability imposed on the state under state or federal law, as required by the

department for the disposal of federal facility waste.

6-1

6-2 6-3

6-4

6-5 6-6 6-7

6-8 6-9 6-10

6-11 6-12

6-13

6-14 6**-**15 6**-**16 6-17

6-18

6-19 6-20 6-21

6-22

6-23 6-24

6-25 6-26

6-27 6-28

6-29 6-30 6-31

6-32 6-33 6-34 6-35 6-36

6-37

6-38

6-39 6-40 6-41 6-42

6-43

6-44 6-45 6-46 6-47

6-48 6-49 6-50 6-51

6-52 6-53

6-54

6-55

6-56

6-57

6-58

6-59

6-60 6-61

6-62 6-63

6-64 6-65

6-66 6-67

6-68

6-69

Sec. 401.212. MONITORING, MAINTENANCE, AND MEASURES. The department [commission] may undertake monitoring, maintenance, and emergency measures that are necessary to protect the public health and safety and the environment in connection with low-level radioactive waste and property for which it has assumed custody.

Sec. 401.213. INTERSTATE COMPACTS. The <u>department</u> [commission] shall cooperate with and encourage the use of interstate compacts, including the Southern States Energy Board, to develop regional sites that divide among the states the disposal burden of low-level radioactive waste generated in the region.

Sec. 401.214. REGIONAL DISPOSAL FACILITY UNDER COMPACT. The compact waste disposal facility licensed under this subchapter is the regional disposal facility established and operated under the compact established under Chapter 403 for purposes of the federal Low-Level Radioactive Waste Policy Act, as amended by the Low-Level Radioactive Waste Policy Amendments Act of 1985 (42

U.S.C. Sections 2021b-2021j).

Sec. 401.215. ACCEPTANCE OF LOW-LEVEL RADIOACTIVE WASTE.
Subject to limitations provided by Sections 401.207 and 401.248, the compact waste disposal facility shall accept for disposal all compact waste that is presented to it and that is properly processed and packaged.

Sec. 401.216. FEDERAL FACILITY WASTE DISPOSAL. (a) The department may license the compact waste disposal facility license holder to dispose of federal facility waste. The department may license federal facility waste disposal only at a separate and distinct facility that is operated exclusively for the disposal of federal facility waste and that is adjacent to the compact waste disposal facility.

(b) In addition to any restrictions imposed by the performance objective established by 10 C.F.R. Section 61.41, the compact waste disposal facility may not accept for disposal more than 10 million cubic yards of federal facility waste at the federal facility waste disposal facility.

(c) The department may not allow commingling of compact waste and federal facility waste.

(d) The compact waste disposal facility license holder may not accept federal facility waste at a federal facility waste disposal facility until the license holder is ready to accept compact waste at the compact waste disposal facility.

Sec. 401.217. LOCATION OF DISPOSAL FACILITY SITE. department may not issue a license for a compact waste disposal facility or license the operation of a federal facility waste disposal facility if the disposal facility site is located:

(1) in a county any part of which is located 62 miles

or less from an international boundary;

(2) in a county in which the average annual rainfall is greater than 20 inches;

(3) in a county that adjoins river segment 2309, 2310,

identified by the commission in the Texas Surface Water Quality Standards, 30 T.A.C. Section 307.10(3);

(4) in a 100-year flood plain; or

less than 20 miles upstream of or up-drainage from (5) the maximum elevation of the surface of a reservoir project that:

(A) has been constructed or is under construction by the United States Bureau of Reclamation or the United States Army Corps of Engineers; or

(B) has been approved for construction by the Texas Water Development Board as part of the state water plan under

Subchapter C, Chapter 16, Water Code.
Sec. 401.218. DISPOSAL OF CERTAIN WASTE. (a) In this section, "Class A low-level radioactive waste," "Class B low-level radioactive waste," and "Class C low-level radioactive waste" have the meanings assigned by department rule.

(b) The compact waste disposal facility license holder

shall dispose of Class B low-level radioactive waste and Class C low-level radioactive waste:

within a reinforced concrete container and within a reinforced concrete barrier or within containment structures made of materials technologically equivalent or superior to reinforced concrete; and

in such a manner that the waste can be monitored (2)

and retrieved.

7-1

7-2

7-3

7-4

7-5

7-6

7-7 7-8

7-9

7-10 7-11

7-12 7-13 7-14 7-15 . 7**-**16

7-17

7-18

7-19 7-20 7-21 7-22

7-23

7-24

7-25 7-26 7-27

7-28

7-29 7-30 7-31

7-32

7-33

7-34

7-35 7-36

7-37

7-38

7-39 7-40

7-41 7-42

7-43

7-44 7-45 7-46 7-47 7-48

7-49

7-50 7-51 7-52

7-53

7-54 7-55 7-56

7-57 7-58

7-59 7-60

7-61 7-62

7-63 7-64

7-65

7-66

7-67

7-68 7-69

- (c) The department by rule may require a compact waste disposal facility license holder to dispose of certain Class A low-level radioactive wastes that present a hazard because of their high radiation levels in the manner required for Class B low-level radioactive waste and Class C low-level radioactive waste under Subsection (b). To the extent practicable, rules adopted under this subsection shall be consistent with federal rules regarding classification of low-level radioactive waste under 10 C.F.R. Part
- Sec. 401.219. TECHNIQUES FOR MANAGING LOW-LEVEL RADIOACTIVE WASTE. (a) As a condition for obtaining a compact waste disposal facility license, an applicant must submit to the department or its designee evidence relating to the reasonableness of any technique for managing low-level radioactive waste to be practiced at the proposed disposal facility or facilities.
- (b) Before determining the techniques to be used for managing low-level radioactive waste, an applicant shall study alternative techniques, including:
- (1) waste processing and reduction at the site of waste generation and at the disposal facility; and

(2) the use of aboveground isolation facilities.

- Sec. 401.220. DESIGN OF FACILITY. The design of a disposal facility should incorporate, to the extent practicable, safeguards against hazards resulting from local meteorological conditions, including phenomena such as hurricanes, tornados, earthquakes, earth tremors, violent storms, and susceptibility to flooding.
- Sec. 401.221. MIXED WASTE. (a) In this section, "mixed waste" means a combination of hazardous waste as defined by Chapter 361 and low-level radioactive waste and includes federal mixed waste.
- The compact waste disposal facility license holder in accepting mixed waste at the compact waste disposal facility or a federal facility waste disposal facility shall comply with Chapter 361, the Resource Conservation and Recovery Act of 1976 (42 U.S.C. Section 6901 et seq.), as amended, and this chapter.

  Sec. 401.222. TERM OF LICENSE. The compact waste disposal
- facility license issued under this subchapter expires on the 15th
- anniversary of its date of issuance and may be renewed for one or more terms of 10 years.

  Sec. 401.223. HEALTH SURVEILLANCE SURVEY. The department and local public health officials shall develop a health surveillance survey for the population located in the vicinity of the disposal facility site.
- Sec. 401.224. PACKAGING OF RADIOACTIVE WASTE. The department shall adopt rules relating to the packaging of radioactive waste.
- Sec. 401.225. SHIPMENT OF LOW-LEVEL RADIOACTIVE WASTE. (a) On arrival of a shipment of low-level radioactive waste at the compact waste disposal facility or a federal facility waste disposal facility, the compact waste disposal facility license holder must determine that the waste complies with all laws, rules, and standards relating to processing and packaging of low-level radioactive waste before the waste is accepted for disposal at the facility. (b)
- (b) A person making a shipment of low-level radioactive waste that is in excess of 75 cubic feet shall give the compact waste disposal facility license holder written notice of the shipment at least 72 hours before shipment to the compact waste disposal facility or a federal facility waste disposal facility begins. The written notice must contain information required by the department.
- Sec. 401.226. IMPROPERLY PROCESSED OR PACKAGED LOW-LEVEL RADIOACTIVE WASTE. (a) If low-level radioactive waste that is not

properly processed or packaged arrives at the compact waste disposal facility or a federal facility waste disposal facility, the compact waste disposal facility license holder shall properly process and package the waste for disposal and charge the person making the shipment a fee to have the low-level radioactive waste

shall report to the federal and state agencies that establish rules and standards for processing, packaging, and transporting low-level radioactive waste any person who delivers to the compact waste disposal facility or a federal facility waste disposal facility low-level radioactive waste that is not properly processed

or packaged.

8-1 8-2

8-3

8-4

8-5 8-6

8-7

8-8 8-9

8-10

8-11

8-12

8-13

8-14 8-15 8-16 8-17

8-18

8-19

8-20

8-21

8-22

8-23

8-24

8-25 8-26

8-27 8-28

8-29

8-30

8-31

8-32

8-33 8 - 34

8-35 8-36

8-37

8-38 8-39

8-40 8-41

8-42 8-43

8-44

8-45 8-46

8-47 8-48

8-49 8-50 8-51 8-52

8-53

8-54

8-55 8-56 8-57

8-58 8-59

8-60 8-61

8-62 8-63 8-64 8-65

8-66

8-67

8-68

8-69

Sec. 401.227. SELECTION OF APPLICATION FOR COMPACT WASTE DISPOSAL FACILITY LICENSE. (a) In selecting an application for the compact waste disposal facility license, the department shall:

(1) issue notice of the opportunity to submit application to dispose of low-level radioactive waste in accordance with Section 401.228;

applications review all received under

Subdivision (1) for administrative completeness;

(3) evaluate all administratively complete applications in accordance with the evaluation criteria established by Sections 401.233-401.236 and shall select the application that has the highest comparative merit in accordance with Section 401.232; and

(4) review the selected application under Subdivision (3) for technical completeness and issue a draft license in

accordance with Sections 401.237 and 401.238.

If the selected application is rejected or denied by the (b) , the department may select the next highest comparative department merit application and proceed in accordance with Subsection (a)(4).

Sec. 401.228. NOTICE TO RECEIVE APPLICATIONS. Not later than January 1, 2004, the department shall give to the secretary of

state for publication in the Texas Register notice that:
(1) the department will accept applications 30-day period, beginning 180 days after the date of the Texas Register notice, for the siting, construction, and operation of a facility or facilities for disposal of low-level radioactive waste;

(2) applications must comply with Chapter 401, Health and Safety Code, the rules of the department, and any other applicable requirements in the department's discretion;

(3) applications must include a nonrefundable

\$500,000 application processing fee;

(4) applications received within the 30-day application receipt period will be evaluated by the department for administrative completeness;

(5) applications deemed administratively complete will be evaluated by the department in accordance with the statutory evaluation criteria under Sections 401.233-401.236; and

(6) based on the department's evaluation, one

application will be selected to be processed by the department.

Sec. 401.229. APPLICATION PROCESSING FEE. An application for a compact waste disposal facility license must include payment to the department of an application processing fee of \$500,000. The department may not review an application for administrative completeness until the department receives the application

processing fee. The application processing fee is nonrefundable.

Sec. 401.230. RECEIPT OF APPLICATIONS. (a) For a 30-day period beginning 180 days after the date notice is published under Section 401.228, the department shall accept applications for a

compact waste disposal facility license.

(b) Not later than the 45th day after the date an application is received, the department shall issue an administrative notice of deficiency to each applicant whose application is timely submitted but is determined by the department to be administratively incomplete.

(c) The department shall provide an applicant for whom an administrative notice of deficiency is issued not more than three

30-day opportunities to cure the noted deficiencies in application.

The department shall reject any application that, after (d) the period for correcting deficiencies has expired, is not administratively complete.

Sec. 401.231. ADMINISTRATIVELY COMPLETE APPLICATION. The department shall consider as administratively complete an application for which the department has received the portions the application necessary to allow the department to review the technical merits of the application, including:

(1) the identity and qualifications of the applicant;

(2) a description of the proposed disposal facility or

facilities and disposal facility site;

(3) a description of the character of the proposed activities and the types and quantities of waste to be managed at the disposal facility or facilities;

(4) a description of the proposed schedules for

construction, receipt of waste, and closure;

(5) a description of the financial assurance mechanism

to be used;

9-1 9-2

9-3

9-4 9-5 9-6

9-7

9-8

9-9 9-10 9-11

9-12

9-13 9-14

9-15 9-16 9-17 9-18

9-19

9-20

9-21

9-22

9 - 23

9-24 9-25 9-26

9-27

9-28 9-29

9-30 9-31 9-32 9-33

9-34

9-35 9-36

9-37 9-38

9-39 9-40 9-41

9-42 9-43

9-44

9-45

9-46

9-47 9-48

9-49 9-50

9-51

9-52 9-53

9-54 9-55 9-56 9-57

9-58 9-59 9-60 9-61 9-62

9-63

9-64

9-65

9-66 9-67 9-68

9-69

a description of the design features (6) facility or facilities, along with a description of the methods of construction and operation of the facility or facilities;

(7) a characterization of the area and disposal facility site characteristics, including ecology, geology, soils, hydrology, natural radiation background, climatology, meteorology, demography, and current land uses;

(8) a description of the safety programs to be used at

the proposed facility or facilities;

(9) a copy of the warranty deed or other conveyance showing required right, title, and interest in the land and buildings on which the facility or facilities are proposed to be located is owned in fee by the applicant as required by Section 401.204;

(10) an application processing fee in the amount prescribed by Section 401.229 and proof of additional funds sufficient to cover any further costs of processing the application

as estimated by the department; and

(11) a copy of a resolution of support of the proposed facility or facilities from the commissioners court of the county in which the facility or facilities are proposed to be located.

Sec. 401.232. EVALUATION OF APPLICATIONS; DEPARTMENT SELECTION. (a) The department shall have prepared by department personnel or an independent contractor a written evaluation of each administratively complete application in established under Sections 401.233-401.236. in terms of the criteria

(b) The department shall conduct at least one public meeting in the county or counties where a compact waste disposal facility or federal facility waste disposal facility is to be located receive public comments on the administratively complete applications. The department shall get the time and place of the complete applications. to receive public comments on the administratively complete applications. The department shall set the time and place of the meetings as soon as practicable after the close of the period for administrative review of the applications.

(c) The department may issue a request for further information to each applicant whose application is determined by the department to be insufficient for the purposes of the

department's evaluation.

(d) The department shall provide an applicant for whom a request for further information is issued two 30-day opportunities to adequately respond in the discretion of the department.

(e) The department shall use the written evaluations and

application materials to evaluate each application according to the statutory criteria established by Sections 401.233-401.236. department shall evaluate each application for each statutory criterion for purposes of comparing the relative merit of the applications, giving:
(1) equal weight to each criterion within a tier of

criteria; and

the greatest weight to tier 1 criteria, greater  $(\bar{2})$ 

```
C.S.H.B. No. 1567
weight to tier 2 criteria than to tier 3 criteria, and the least
weight to tier 4 criteria.
            Before publication of the notice of the department's
            to accept applications under Section 401.228, the by rule may adopt criteria in addition to the criteria
intention
department
            by
under Sections 401.233-401.236 by which the department may evaluate
applications. The criteria must be consistent with those sections.
            Not later than the 180th day after it receives the last
timely filed application, the department, based on the written
               and application
                                   materials, shall
evaluations
                                                           select
                                                                     the
application that has the highest comparative merit.

Sec. 401.233. TIER 1 CRITERIA. (a) The department shall
consider as tier 1 criteria:
             (1)
                  the natural
                                  characteristics
                                                    of
                                                         the
                                                               disposal
facility site for a proposed disposal facility or facilities;
                                                          facility
                  the
                        adequacy
                                   of
                                         the
                                              proposed
            and activities to safely isolate, shield, and contain
facilities
low-level
             radioactive waste
                                     from mankind
                                                       and
environment; and
                  the adequacy of financial assurance related to the
             (3)
proposed activities.
       (b)
            Natural characteristics of the disposal facility site
include:
             (1)
                  the
                       suitability of the site for the proposed
             including the site's:
(A) geological characteristics;
activities,
                  (B)
                        topography, including features relating to
erosion;
                   (C)
                        surface and underground hydrology;
                  (D)
                        meteorological factors; and
                  (E)
                       natural hazards;
                  the compatibility of disposal activities with any
uses of land near the site that could affect the natural performance
of the site or that could affect monitoring of the disposal facility or facilities and disposal facility site;
                  the adequacy of
                                     plans
                                              for
                                                        collection
                                                   the
prelicense monitoring data and background monitoring plans for the
disposal facility site,
                             including analysis of the ambient
conditions of the site and established trends of
                                                    the site's natural
parameters, including:
                   (A)
                        natural background radioactivity levels;
                  (B)
                        radon gas levels;
                   (C)
                        air particulate levels;
                   (D)
                        soil characteristics,
                                                  including chemical
characteristics;
                  (E)
                        surface
                                     water
                                                  and
                                                            groundwater
characteristics; and
                        flora and fauna at the site;
                  (F)
             (4)
                  the
                       possible effects of disposal activities on
                 at or near the site; and the ease of access to the site.
flora and fauna at or
             (5)
            Adequacy
                        of
                            the
                                  proposed disposal
                                                          facility
                                                                      or
facilities and activities includes:
            (1)
                 the
                       capability of
                                         the
                                                          facility
                                              proposed
facilities and activities to isolate, shield, and contain low-level radioactive waste in conformity with federal standards;
                  acceptable operational safety; and
             (2)
             (3)
                  acceptable long-term safety as demonstrated by
analysis or study.
            Financial assurance criteria include:
                              of
             (1)
                                     the
```

10 - 1

10-2 10-3

10 - 4

10-5

10-6

10-7

10-8

10-9

10-10

10-11 10-12 10-13

10-14

10-15 10-16

10-17

10-18

10-19

10-20

10-21

10-22

10-23

10-24

10-25

10-26 10-27

10-28

10-29

10-30

10-31 10-32

10-33

10-34 10-35 10-36

10-37 10-38

10-39

10-40

10-41

10-42

10-43

10-44

10-45

10 - 46

10-47

10-48

10-49

10-50

10-51

10-52

10-53

10-54

10-55 10-56

10-57

10-58

10-65

10-66

10-67

10-68

10-69

10-59 10-60 10-61 applicant's adequacy financial 10-62 qualifications to: 10-63 (A) conduct the licensed activities as proposed, 10-64

any

(i)

including: required

decontamination,

decommissioning, reclamation, or disposal; and (ii) control and maintenance disposal facility site and facility or facilities after the cessation of active operations; and

```
C.S.H.B. No. 1567
                                 address any unanticipated extraordinary
 11 - 1
                            (B)
         events that would pose a risk to public health and safety and the
 11-2
         environment and that may occur at the disposal facility site after
 11-3
 11 - 4
         decommissioning and closure of the disposal facility or facilities;
 11-5
                           the
                                adequacy of the
                                                        applicant's
                      (2)
                                                                        financial
 11-6
                    in an amount and type acceptable to the department and
 11-7
        adequate to cover potential injury to any property or person;
 11-8
                           the
                                 adequacy
                                             of
                                                  the applicant's
                                                                        financial
                   as required by department rules; and
 11-9
         security,
                           the degree of certainty that the applicant will be
11-10
                      (4)
11-11
         able to maintain adequate financial security.
               Sec. 401.234. TIER 2 CRITERIA.
                                                         The
11-12
                                                              department shall
         consider as tier 2 criteria:
11-13
                           the suitability of facilities at the site that are
11-14
                      (1)
        associated with proposed activities and the adequacy of their engineering and design; and
11-15
11-16
11-17
                      (2)
                           the suitability of the proposed disposal facility
11-18
             facilities for the chemical, radiological, and biological
        characteristics of the low-level radioactive waste as classified under the system established under Section 401.053.
11-19
11-20
11-21
               Sec. 401.235. TIER 3 CRITERIA.
                                                         The
                                                              department
                                                                            shall
         consider as tier 3 criteria the applicant's:
11-22
                      (1) technical qualifications
11-23
                                                           to
                                                                receive,
                                                                           store,
11-24
         process, and dispose of low-level radioactive waste;
11-25
11-26
        (2) experience in management and disposal of low-level radioactive waste and other radioactive materials;
11-27
                      (3) previous operating practices in
                                                                  this state and
11-28
         elsewhere,
                     including the practices of a parent, subsidiary, or
11-29
                     entity of the applicant, related to radioactive
         affiliated
        materials;
11-30
11-31
                           record of compliance with environmental statutes,
                and licenses in this state and in any other jurisdiction,
11-32
         rules,
11-33
         including the records of a parent or subsidiary of the applicant,
11-34
         subject to Section 401.243;
                           training programs proposed for its employees whose to the proposed disposal facility site and
11-35
                      (5)
11-36
                  relate
         duties
        activities;
11-37
11-38
                      (6)
                           monitoring, recordkeeping, and reporting plans;
                           low-level radioactive waste spill detection and for the proposed disposal facility site and
11-39
                      (7)
11-40
                  plans
         cleanup
         activities;
11-41
11-42
                      (8)
                           decommissioning and postclosure plans;
                      (9)
                           security plans;
monitoring and protection plans for workers;
11-43
                      (10)
11-44
                            emergency plans;
plans for background monitoring
11-45
11-46
                      (12)
                                                                      during
                                                                               the
11-47
         license period, including analysis of the ambient conditions of the
11-48
         disposal facility site and analysis of established trends of the
        disposal facility site's natural parameters, including:

(A) natural background radioactivity
11-49
11-50
11-51
                            (B)
                                 radon gas levels;
11-52
                                 air particulate levels;
                            (C)
11-53
                                                            including chemical
                            (D)
                                 soil characteristics,
        characteristics;
11-54
11-55
                            (E)
                                 surface
                                               water
                                                            and
                                                                     groundwater
11-56
         characteristics;
                           and
11-57
                                 flora and fauna at the site; and
                            (F)
11-58
                            ability to adequately manage the
                                                                         proposed
         disposal facility or facilities and activities for the term of the
11-59
11-60
         license.
11-61
                                       4 CRITERIA.
                                                         The department
               Sec
                     401.236.
                                TIER
                                                                            shall
         consider as tier 4 criteria:
11-62
        (1) the compatibility of uses of land near the proposed disposal facility site that could be affected by the
11-63
11-64
         construction and operation of the disposal facility or facilities;
11-65
11-66
         and
11-67
                      (2)
                           possible socioeconomic effects on communities in
11-68
         the host county of:
11-69
                                 the proposed disposal facility or
                           (A)
```

facilities;

12 - 4

12-5

12-6

12-7

12-8 12-9

12-10 12-11

12-12

12-13

12-14 12-15 12-16

12-17

12-18 12-19 12-20 12-21 12-22

12-23

12-24 12-25 12-26 12-27

12-28

12-29 12-30 12-31 12-32

12-33

12-34

12-35 12-36

12-37

12-38 12-39 12-40

12 - 4112-42

12-43

12-44 12-45 12-46

12-47

12-48

12-49 12-50 12-51 12-52

12-53

12-54 12-55 12-56

12-57

12 - 58

12-59 12-60

12-61 12-62

12-63

12-64

12-65

12-66

12-67

12-1 (B) the operation of the proposed disposal 12-2 facility or facilities; and 12-3

of (C) related low-level transportation

radioactive waste to the disposal facility or facilities.

Immediately on Sec. 401.237. TECHNICAL REVIEW. (a) department's selection of the application that has the highest comparative merit in accordance with Section shall begin a technical review of the selected department application.

(b) The department shall complete the technical review and prepare a draft license not later than the 15th month after the

month in which the technical review begins.

(c) The department shall give priority to the review of the selected application over all other radioactive materials and waste licensing and registration matters pending before the department, except those the commissioner determines necessary to avert or

address a health and safety emergency.

Sec. 401.238. NOTICE OF DRAFT LICENSE AND OPPORTUNITY FOR HEARING. On completion of the technical review of the selected application and preparation of the draft license, the department shall publish, at the applicant's expense, notice of the draft license and specify the requirements for requesting a contested case hearing by a person affected. The notice shall include a statement that the draft license is available for review on the department's website and that the draft license and the application materials are available for review at the offices of the department and in the county or counties in which the proposed disposal facility site is located. Notice shall be published in the Texas Register and in a newspaper of general circulation in each county in which the proposed disposal facility site is located. The applicant shall mail the notice by certified mail to each person who owns land adjacent to the proposed disposal facility site.

Sec. 401.239. CONTESTED CASE; FINAL ACTION ON APPLICATION. (a) An administrative law judge of the State Office of Administrative Hearings shall conduct a contested case hearing on the application and draft license if the applicant or a person

affected requests a hearing.

(b) The administrative law judge may not admit as a party to the contested case hearing a person other than the applicant, the commissioner, or a person affected.

(c) The administrative law judge shall issue a proposal for decision not later than the first anniversary of the publication date of the notice of draft license published under Section 401.238.

The department shall take final action on the proposal for decision of the administrative law judge not later than the 90th

day after the date the proposal is issued.

Sec. 401.240. JUDICIAL REVIEW. (a) Notwithstanding any other law, a person affected by an action of the commissioner or the department under this subchapter may file a petition for judicial Notwithstanding any review of the action only after the department takes final action on a license application under Section 401.239(d). A petition must be filed not later than the 30th day after the date of the final firewaction.
(b)

its review of an action under this subchapter, court may not substitute its judgment for the judgment of the commissioner or the department on the weight of the evidence the 

(2) shall reverse or remand the case for further proceedings if substantial rights of the petitioner have been prejudiced because the administrative findings, inferences, conclusions, or decisions:

in violation of a constitutional or (A) are statutory provision;

(B)

are in excess of the department's statutory

12-68 authority; 12-69

(C) are made through unlawful procedure;

are affected by other error of law;

are not reasonably supported by substantial the reliable and probative evidence in the evidence considering record as a whole; or

(F) are arbitrary or capricious or characterized abuse of discretion or clearly unwarranted exercise of discretion.

Sec. 401.241. SECURITY. (a) In determining the amount of security required of a compact waste disposal facility license holder under Section 401.109, the department shall also consider the need for financial security to address and prevent unplanned events that pose a risk to public health and safety and that may occur after the decommissioning and closure of the compact waste disposal facility or a federal facility waste disposal facility

licensed under Section 401.216.

(b) The amount of security required of a license holder under this section may not be less than \$20 million at the time the disposal facility site is decommissioned. The department shall use interest earned on the security to offset any other financial obligations incurred by the license holder to the department. The department shall establish a schedule for the total payment of the amount of the security required under this section based on: the

(1) the amount of low-level radioactive waste received

13 - 1

13-2

13-3

13-4 13-5

13-6

13-7

13-8 13-9 13-10

13-11

13-12

13-13

13-14

13-15 13-16 13-17 13-18

13-19 13-20 13-21

13-22

13-23

13-24

13-25 13-26

13-27

13-28

13 - 29

13-30 13-31

13-32

13-33

13-34

13-35 13-36

13-37

13-38 13-39 13-40

13-41

13-42

13-43

13-44 13-45 13-46 13-47

13-48 13-49

13-50

13-51

13-52

13-53

13-54

13-55 13-56 13-57

13-58

13-59 13-60 13-61

13-62

13-63

13-64 13-65

13-66 13-67 13-68

13-69

at the site; (2) the long-term risk to health, safety, and the environment posed by the waste; and

(3) the need to address and prevent unplanned events

that pose a risk to public health and safety.

(c) In addition to the forms of security listed under Section 401.109(d), the department may require a license holder under this subchapter to provide security in the form of liability insurance.

401.242. ACCEPTANCE OF WASTE. (a<u>)</u> The department shall require the compact waste disposal facility license holder to follow, as closely as is possible, the schedule submitted to the department under Section 401.231. If the compact waste disposal facility license holder holds a permit to process, store, or dispose of hazardous waste under Chapter 361, the license holder may accept hazardous waste according to the schedule under Section 401.231 before the compact waste disposal facility operation.

(b) If the department finds that the compact waste disposal facility license holder has violated this chapter or any department rule in a manner that may endanger public health or safety, the director of the Bureau of Radiation Control may prohibit the license holder from accepting low-level radioactive waste at either the compact waste disposal facility or the federal facility waste disposal facility until the department finds that the license holder is in compliance with the statute or rule found to be violated.

Sec. 401.243. COMPLIANCE HISTORY. After an opportunity for a hearing, the department shall deny an application for a license under this subchapter or an amendment or renewal for a license under this subchapter if the applicant's compliance history reveals a recurring pattern of conduct that demonstrates a consistent disregard for the regulatory process through a history of violations of this chapter or the department's rules under this

SECTION 8. Section 402.252, Health and Safety Code, is transferred to Subchapter F, Chapter 401, Health and Safety Code, renumbered as Section 401.244, and amended to read as follows:

Sec. <u>401.244</u> [<del>402.252</del>]. <u>HOST COUNT</u>Y [<del>LOCAL</del>] PUBLIC (a) Subject to Section 401.2446, PROJECTS. the compact waste disposal facility license holder each quarter [The board] shall [quarterly] transfer [money in the low-level radioactive waste fund generated by planning and implementation fee surenarges under Sections 402.2721(e) and (f), and that portion of waste disposal fees identifiable as adopted for the purposes of Sections 402.273(a)(3) and (b)] to the commissioners court of the host

14-1 14-2

14-3 14-4

14-5

14-6 14-7

14-8 14-9 14-10

14-11

14-12 14-13 14-14

14-15 14-16

14-17

14**-**18

14-19 14-20 14-21 14-22

14-23 14-24

14-25 14-26 14-27

14-28

14-29

14-30 14-31 14-32

14-33

14-34 14-35 14-36 14-37

14-38

14-39 14-40 14-41

14-42 14-43

14-44

14-45

14-46 14-47

14-48 14-49 14-50 14-51 14-52 14-53 14-54

14-55 14-56 14-57 14-58

14-59 14-60

14-61

14-62 14-63 14-64

14**-**65

14-66 14-67

14-68 14-69 disposal facility; and

(2) any federal facility waste received at a federal facility waste disposal facility licensed under Section 401.216.

The commissioners court of the host county may:

- spend the money for [local] public projects in the (1)
- host county; or

  (2) disburse the money to other local entities or to public nonprofit corporations to be spent for local public projects.
- (c) Money received from the <u>compact waste disposal facility</u> <u>license holder</u> [<del>low-level radioactive waste fund</del>] under this section may be spent only for [<del>local</del>] public projects <u>in the host</u> county that are for the use and benefit of the public at large. [The board shall adopt guidelines for the expenditure of money received under this section, and the commissioners court shall disburse the money for use according to those guidelines.
- (d) Money received by the commissioners court of the host county under this section is not a loan or grant-in-aid subject to review by a regional planning commission under Chapter 391, Local Government Code. [Annually the commissioners court shall provide to the board a detailed accounting of the money held, expended, or disbursed by the county.

SECTION 9. Subchapter F, Chapter 401, Health and Safety Code, is amended by adding Sections 401.2445 and 401.2446 to read as follows:

Sec. 401.2445. STATE FEE. Subject to Section 401.2446, the compact waste disposal facility license holder each quarter shall transfer to the state general revenue fund five percent of the gross receipts from:

(1)compact waste received at the compact waste disposal facility; and

- (2) any federal facility waste received at a federal facility waste disposal facility licensed under Section 401.216.

  Sec. 401.2446. COMPETITIVE ADJUSTMENTS FOR STATE FEE AND HOST COUNTY PUBLIC PROJECT FEES. (a) The department periodically shall review the host county and state fees and similar fees or charges imposed on all comparable, privately operated low-level radioactive waste disposal facilities in operation in the United States and shall determine the highest combined rate of host county and state fees and similar fees or charges.
- (b) The department shall set the combined rate of surcharges imposed on gross receipts under Sections 401.244 and 401.2445 to be the lower of:
  (1)

- (1) 10 percent; or (2) a rate equal to the sum of the highest combined

rate determined under Subsection (a) and 2.5 percent.

(c) If the department reduces the surcharges imposed under Sections 401.244 and 401.2445, those reductions shall be on a prorata basis between the two surcharges.

SECTION 10. Section 402.219, Health and Safety Code, is transferred to Subchapter F, Chapter 401, Health and Safety Code, renumbered as Section 401.248, and amended to read as follows:

Sec. 401.248 [402.219]

Sec. 401.248 [402.219]. LIMITATIONS ON LOW-LEVEL RADIOACTIVE WASTE DISPOSAL. (a) [Except as provided by an interstate compact, a disposal site may accept only low-level radioactive waste that is generated in this state.

[<del>(b)</del>] The board by rule shall exclude from a disposal facility [site] certain types of low-level radioactive waste that are incompatible with disposal operations.

 $\underline{\text{(b)}}$  [ $\frac{\text{(c)}}{\text{(c)}}$ ] The state may enter into compacts with another state or several states for the disposal in this state of low-level radioactive waste only if the compact:

(1) limits the total volume of all low-level radioactive waste to be disposed of in this state from the other low-level state or states to 20 percent of the annual average of low-level radioactive waste that the governor projects will be produced in this state from the years 1995 through 2045;

C.S.H.B. No. 1567 gives this state full administrative control over (2) management and operation of the compact waste disposal facility [site];

15-1

15-2 15**-**3

15-4

15-5

15-6 15-7

15-8 15-9

15-10

15-11

15-12

15-13 15-14

15-15

15-16

15-17

15**-**18

15-19

15-20 15-21 15-22

15-23

15-24

15-25 15-26

15-27

15-28

15-29

15-30

15-31

15-32 15-33

15-34 15-35 15-36 15-37

15-38 15-39 15-40 15-41 15-42

15-43

15-44

15-45 15-46 15-47

15-48

15-49 15-50

15-51 15**-**52

15-53

15-54

15-55 15-56 15-57

15-58

15-59 15-60 15-61

15-62 15-63

15-64 15**-**65 15-66

15-67 15-68

15-69

- requires the other state or states to join this (3) state in any legal action necessary to prevent states that are not members of the compact from disposing of low-level radioactive waste at the compact waste disposal facility [site];
- (4) allows this state to charge a fee for the disposal of low-level radioactive waste at the compact waste disposal facility [site];
- requires the other state or states to join in any (5) legal action involving liability from the compact waste disposal facility [site];
- (6) requires the other state or states to share the full cost of constructing the compact waste disposal facility [site];
- allows this state to regulate, in accordance with federal law, the means and routes of transportation of the low-level radioactive waste in this state;
- (8) requires the other state or states to pay for community assistance projects selected by the host county in an amount not less than \$1 million or 10 percent of the amount contributed by the other state or states;
- (9) is agreed to by the Texas Legislature, the legislature of the other state or states, and the United States Congress; and
  - (10)complies with all applicable federal law.
- (c) [<del>(d)</del>] This section does not affect the ability of this state to transfer low-level radioactive waste to another state.
- (d) [(e)] If this state enters into a compact with another state  $\overline{\text{and}}$  the terms of the compact conflict with this section, the terms of the compact control.
- SECTION 11. Sections 402.272, 402.273, and 402.276, Health and Safety Code, are transferred to Subchapter F, Chapter 401, Health and Safety Code, renumbered as Sections 401.245, 401.246, and 401.247, and amended to read as follows:
- Sec. 401.245 [402.272]. COMPACT WASTE DISPOSAL FEES. A compact waste disposal facility license holder who receives low-level radioactive waste for disposal pursuant to the Texas Low-Level Radioactive Waste Disposal Compact established under Chapter 403 [The board] shall have collected a waste disposal fee to be paid by each person who delivers low-level radioactive waste to the compact waste disposal facility [authority] for disposal.
- (b) The board by rule shall adopt and periodically revise compact waste disposal fees according to a schedule that is based on the projected annual volume of low-level radioactive waste received, the relative hazard presented by each type of low-level radioactive waste that is generated by the users of radioactive materials, and the costs identified in Section  $\frac{401.246}{0.000}$  [402.273]. (c) In determining relative hazard, the board shall
- consider the radioactive, physical, and chemical properties of each type of low-level radioactive waste.
- establishing: (1) Rules adopted under this section may include provisions
  - classification of customers and services; and
    applicability of fees.
- Fees adopted under this section must be consistent with the criteria listed under Section 401.246.
- (f) A rule or order adopted by the department under this section may not conflict with a ruling of a federal regulatory body.

  Sec. 401.246 [402.273]. WASTE DISPOSAL FEE CRITERIA. (a)
- Compact waste [Waste] disposal fees adopted by the board must be sufficient to:
- (1) allow the <u>compact waste facility license holder</u> [authority] to recover <u>costs of</u> operating and <u>maintaining the</u> compact waste disposal facility and a reasonable profit on the (1) operation of that facility [maintenance costs];
- (2) provide an amount necessary to meet future costs of decommissioning, closing, and postclosure maintenance and

```
C.S.H.B. No. 1567
```

surveillance of the compact waste disposal facility and the compact waste disposal facility portion of the disposal facility site; 16-1 16-2

16-3

16-4

16-5 16-6 16-7 16-8

16-9

16-10 16-11 16-12 16-13 16-14

16-15 16-16 16-17 16-18

16-19 16-20 16-21

16-22

16-23 16-24

16-25 16-26

16-27

16-28 16-29 16-30 16-31 16-32

16-33

16**-**34 16-35

16-36

16-37 16-38 16-39

16-40 16-41

16-42

16-43 16-44 16-45

16-46 16-47 16-48

16-49 16-50

16-51 16-52 16**-**53

16-54 16-55 16-56 16-57 16-58 16-59

16-60 16-61 16-62

16-63

16**-**64 16**-**65 16-66

16-67

16-68 16-69

(3) provide an amount to fund local public projects under <u>Section 401.244</u> [<del>Subchapter I</del>];

- (4) provide a reasonable rate of return on capital investment in the facilities used for management or disposal of compact waste at the compact waste disposal facility; and [an amount sufficient to fund, in whole or in part, a rangeland and wildlife management plan;
- (5) provide an amount necessary to pay compact waste disposal facility licensing fees, to pay compact waste disposal facility fees set by rule or statute, and to provide security for the compact waste disposal facility as required by the department [commission] under law and department [commission] rules[; and
- [(6) provide an amount necessary to fund debt service and necessary fees and charges, including insurance premiums and similar costs, associated with the issuance and payment of bonds under Subchapter K].
- (b) To the extent practicable, the department shall use the methods used by the Public Utility Commission of Texas under Sections 36.051, 36.052, and 36.053, Utilities Code, when establishing overall revenues, reasonable return, and invested capital for the purpose of setting fees under Subsection (a). [This subsection applies only if the authority does not issue bonds under Subchapter K. The waste disposal fees must also include an amount sufficient to allow the authority to recover expenses incurred before beginning operation of the disposal site amortized over a period of not more than 20 years beginning on the first day of operation of the disposal site. The fees must be sufficient to recover the depository interest that the general revenue fund would have earned had the fund not been used to pay expenses incurred before the disposal site begins operation. Depository interest recovered under this subsection shall be deposited to the credit of the general revenue fund. Principal recovered under this subsection shall be deposited to the credit of the general revenue fund until the amount deposited has fully reimbursed the fund for expenses paid from the fund before the disposal site begins operation. The remainder of the principal shall be deposited as provided by Section 402.272(a).
- [(c) The amount required by Subsection (a)(3) may not be than 10 percent of the annual gross receipts from waste received at the disposal site.
- Sec.  $\frac{401.247}{under}$  [ $\frac{402.276}{under}$ ]. REASONABLE AND NECESSARY EXPENSES. Fees paid under this subchapter are reasonable and necessary expenses for ratemaking purposes.
- SECTION 12. Section 402.275, Health and Safety Code, is transferred to Subchapter F, Chapter 401, Health and Safety Code, renumbered as Section 401.249, and amended to read as follows:
- Sec.  $\underline{401.249}$  [ $\underline{402.275}$ ]. LOW-LEVEL RADIOACTIVE WASTE FUND. (a) The low-level radioactive waste fund is in the state treasury.
- (b) The <u>low-level radioactive waste</u> fund is an interest-bearing fund. Interest earned on money in the fund shall be deposited to the credit of the fund.
- (c) Except as otherwise provided by this chapter, money [Money received by the authority, including waste disposal fees, planning and implementation fees, surcharges on planning and implementation fees, processing and packaging fees, civil penalties, payments made by a party state to a low-level radioactive waste compact entered into under Section 402.219(c), and other receipts and located by the department [authority] under and other receipts] collected by the <u>department</u> [authority] under this chapter shall be deposited to the credit of the low-level radioactive waste fund.
- [(d) Except as provided by Subsection (f), money in the
- low-level radioactive waste fund may be used to pay:

  [(1) operating and maintenance costs of the authority;

  [(2) future costs of decommissioning, closing, and postclosure maintenance and surveillance of the disposal site;
- [(3) licensing fees and to provide security required by the commission;

```
money judgments rendered
                                 against the authority
rected by a court of this state to be paid from this fund;
                 associated with implementation
and wildlife management plan;
```

17 - 1

17-2

17-3

17 - 417-5

17-6

17-7 17-8

17-9

17-10

17-11 17-12

17-13

17-14

17-15

17-16 17-17

17-18

17-19

17-20 17-21

17-22

17-23 17-24

17-25 17-26 17-27

17-28 17-29

17-30 17-31 17-32 17-33

17-34

17-35 17**-**36 17-37

17-38

17-39

17-40

17-41

17-42

17-43 17-44

17-45

17-46

17-47

17-48

17-49

17-50

17-51

17-52

17-53

17-54

17-55 17-56 17-57

17-58

17-59

17-60 17-61

17-62 17-63

17-64 17-65 17-66

17-67

17-68 17-69 [<del>(6)</del> funds for local public projects under Subchapter

(7) debt service and necessary fees and charges, including insurance premiums and similar costs, associated with the and payment of bonds under Subchapter K; and

[<del>(8)</del> expenses for any other purpose under

payment for debt service and related costs under (d) (7) has priority for payment from the low-level <del>- waste fund over a payment for another expense</del> authorized by Subsection (d).

[(f) The authority may transfer money from the low-level radioactive waste fund to the radiation and perpetual care fund to make payments required by the commission under Section 401.303.

SECTION 13. Subchapter F, Chapter 401, Health and Safety Code, is amended by adding Section 401.250 to read as follows:

Sec. 401.250. PAYMENTS BY PARTY STATES. Notwithstanding any other provision of law, Act of the legislature or the executive branch, or any other agreement, the initial payment of \$12.5 million due from each nonhost party state under Section 5.01 of the compact established under Section 403.006 is due not later than November 1, 2003.

(b) This section prevails over any other law or agreement in

conflict or inconsistent with this section.

(c) All payments made by a party state under Section 5.01 of the compact established under Section 403.006 shall be deposited to the credit of the general revenue fund.

SECTION 14. Section 401.270(e), Health and Safety Code, is

amended to read as follows:

- (e) The department shall use the security provided by the license holder to pay the costs of actions that are taken or that are to be taken under this section. The department shall send to the comptroller a copy of its order together with necessary written requests authorizing the comptroller to:
  - (1)enforce security supplied by the licensee;
- (2)convert an amount of security into cash, necessary; and

disburse from the security in the perpetual care (3) account [fund] the amount necessary to pay the costs.

Section 401.301(b), Health and Safety Code, is SECTION 15. amended to read as follows:

- The board by rule shall set the fee in an amount that may (b) not exceed the actual expenses annually incurred to:
- (1)process applications for licenses registrations;
  - (2)
- amend or renew licenses or registrations;
  make inspections of license holders (3) and registrants; and
- (4) enforce this chapter and rules, orders, licenses, and registrations under this chapter [ ; and ]

[(5) collect payments to the low-level radioactive waste fund and general revenue as provided by Section 402.2721].

SECTION 16. Section 401.301(d), Health and Safety Code, is amended to read as follows:

(d) The department may require that each person who holds a specific license issued by the department annually pay to the department an additional five percent of the appropriate annual fee set under Subsection (b). Fees collected under this subsection shall be deposited to the credit of the [radiation and] perpetual

care <u>account</u> [<u>fund</u>]. The fees are not refundable. SECTION 17. Section 401.303(g), Health and Safety Code, is amended to read as follows:

(g) If a license holder satisfies the obligations under this chapter, the issuing agency shall have the comptroller promptly refund to the license holder from the perpetual care account [fund]

the excess of the amount of all payments made by the license holder to the issuing agency and the investment earnings of those payments over the amount determined to be required for the continuing maintenance and surveillance of land, buildings, and radioactive material conveyed to the state.

18**-**1 18**-**2

18-3

18**-**4 18**-**5

18-6

18**-**7

18-9

18**-**10 18**-**11

18-12

18**-**13 18**-**14

18**-**15 18**-**16

18-17

18**-**18 18**-**19

18-20 18-21 18-22 18-23

18-24

18**-**25

18-26

18-27

18-28

18-29

18-30

18-31

18-32

18**-**33 18**-**34

18-35

18**-**36

18-37

18-38

18-39

18-40

18-41

18**-**42 18**-**43

18-44

18-45

18-46

18-47

18-48

18-49

18-50

18-51

18**-**52

18-53

18-54

18-55 18-56 18-57

18-58

18-59 18-60 18-61 18-62

18**-**63 18**-**64

18**-**65 18**-**66

18**-**67 18**-**68

18-69

SECTION 18. Section 401.305, Health and Safety Code, is amended to read as follows:

Sec. 401.305. RADIATION AND PERPETUAL CARE <u>ACCOUNT</u> [FUND]. (a) The radiation and perpetual care <u>account</u> is an account in the <u>general revenue</u> fund [is in the state treasury].

- (b) The department and commission each shall deposit to the credit of the <u>perpetual care account [fund]</u> money and security they receive under this chapter, including an administrative penalty collected by the department under Sections 401.384-401.390 but excluding fees collected under Sections 401.301(a)-(c) and 401.302. Interest earned on money in the <u>perpetual care account [fund]</u> shall be credited to the <u>perpetual care account [fund]</u>.
- (c) Money and security in the perpetual care account [fund] may be administered by the department or commission only for the decontamination, decommissioning, stabilization, reclamation, maintenance, surveillance, control, storage, and disposal of radioactive material for the protection of the public health and safety and the environment under this chapter and for refunds under Section 401.303.
- (d) Money and security in the <u>perpetual care account</u> [<u>fund</u>] may not be used for normal operating expenses of the department or commission.
- (e) The department may use money in the <u>perpetual care</u> account [fund] to pay for measures:
- (1) to prevent or mitigate the adverse effects of abandonment of radioactive materials, default on a lawful obligation, insolvency, or other inability by the holder of a license issued by the department to meet the requirements of this chapter or department rules; and
- (2) to assure the protection of the public health and safety and the environment from the adverse effects of ionizing radiation.
- (f) The department may provide, by the terms of a contract or lease entered into between the department and any person or by the terms of a license issued by the department to any person, for the decontamination, closure, decommissioning, reclamation, surveillance, or other care of a site or facility subject to department jurisdiction under this chapter as needed to carry out the purpose of this chapter.
- (g) The existence of the [radiation and] perpetual care account [fund] does not make the department liable for the costs of decontamination, transfer, transportation, reclamation, surveillance, or disposal of radioactive material arising from a license holder's abandonment of radioactive material, default on a lawful obligation, insolvency, or inability to meet the requirements of this chapter or department rules.

SECTION 19. Section 401.342(b), Health and Safety Code, is amended to read as follows:

- (b) The attorney general may petition the court for:
- (1) an order enjoining the act or practice or an order directing compliance and reimbursement of the <u>perpetual care account</u> [fund], if applicable;
  - (2) civil penalties as provided by Section 401.381; or
- (3) a permanent or temporary injunction, restraining order, or other appropriate order if the department shows that the person engaged in or is about to engage in any of the acts or practices.

SECTION 20. Section 401.343(a), Health and Safety Code, is amended to read as follows:

(a) The department shall seek reimbursement, either by an order of the department or a suit filed by the attorney general at the department's request, of security from the perpetual care account  $[\frac{\text{fund}}{\text{corrective}}]$  used by the department to pay for actions, including corrective measures, to remedy spills or contamination by

radioactive material resulting from a violation of this chapter 19-1 19-2 relating to an activity under the department's jurisdiction or a rule, license, registration, or order adopted or issued by the 19-3 19-4 department under this chapter. 19-5

19-6 19-7

19-8

19-9

19-10

19-11 19-12 19-13

19-14

19-15 19-16

19-17 19-18

19-19 19-20 19-21

19-22

19-23

19-24

19-25

19-26

19-27 19-28

19-29 19-30

19-31

19-32

19-33

19-34

19-35

19-36

19-37

19-38

19-39

19-40

19-41

19-42

19-43

19-44

19-45

19-46

19-47

19-48

19-49

19-50

19-51

19-52

19-53

19-54

19-55

19-56

19-57

19-58

19-59

19-60

19-61

19-62

19-63 19-64 19-65

19-66

19-67

19-68 19-69

SECTION 21. Section 403.001(a), Health and Safety Code, is amended to read as follows:

(a) The governor shall appoint six members to represent this state on the commission established by Article III of the Texas Low-Level Radioactive Waste Disposal Compact. One of the voting members of the compact commission shall be a legal resident of the host county [Hudspeth County, Texas].

SECTION 22. Section 5.013(a), Water Code, is amended to

read as follows:

- (a) The commission has general jurisdiction over:
- (1) water and water rights including the issuance of water rights permits, water rights adjudication, cancellation of water rights, and enforcement of water rights;
  (2) continuing supervision over districts created
- under Article III, Sections 52(b)(1) and (2), and Article XVI, Section 59, of the Texas Constitution;
- (3) the state's water quality program including issuance of permits, enforcement of water quality rules, standards, orders, and permits, and water quality planning;
- (4)the determination of the feasibility of certain federal projects;
- (5) the adoption and enforcement of rules and performance of other acts relating to the safe construction, maintenance, and removal of dams;
- (6) conduct of the state's hazardous spill prevention and control program;
- (7) the administration of the state's program relating inactive hazardous substance, pollutant, and contaminant disposal facilities;
- (8) the administration of a portion of the state's injection well program;
- (9) the administration of the state's programs involving underground water and water wells and drilled and mined shafts;
- (10)the state's responsibilities relating to regional waste disposal;
- (11)the responsibilities assigned to the commission by Chapters 361, 363,  $38\overline{2}$ , and 401, [and  $4\overline{02}$ ,] Health and Safety Code;
- (12)the administration of the national flood insurance program;
- (13) administration of the state's water rate program under Chapter 13 of this code; and
- (14)any other areas assigned to the commission by this code and other laws of this state.
- SECTION 23. Section 7.033, Water Code, is amended to read as follows:
- Sec. 7.033. RECOVERY OF SECURITY FOR CHAPTER 401, HEALTH SAFETY CODE, VIOLATION. AND The commission shall reimbursement, either by a commission order or by a suit filed under Subchapter D by the attorney general at the commission's request, of security from the radiation and perpetual care <u>account</u> [fund] used by the commission to pay for actions, including corrective measures, to remedy spills or contamination by radioactive material resulting from a violation of Chapter 401, Health and Safety Code, relating to an activity under the commission's jurisdiction or a rule adopted or a license, registration, or order issued by the commission under that chapter.

SECTION 24. Sections 401.153 and 401.306, Health and Safety Code, Chapter 402, Health and Safety Code, and Section 51.0511, Natural Resources Code, are repealed.

SECTION 25. This Act prevails to the extent of a conflict between this Act and any other Act of the 78th Legislature, Regular Session, 2003, dealing with the organization, powers, and duties of the Texas Department of Health, particularly with regard to:

C.S.H.B. No. 1567 20-1 application processing and licensing; (1)20-2 (2) judicial review of an application; 20-3 (3)facility siting; (4) 20-4 fee schedules; financial security; 20-5 (5)20-6 (6) site monitoring; 20-7 (7) term of license and renewal; and 20-8 (8) the operation and maintenance of a low-level radioactive waste disposal site in Texas. 20-9 SECTION 26. This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. 20-10 20-11 20-12 20-13 If this Act does not receive the vote necessary for immediate 20-14 effect, this Act takes effect September 1, 2003.

\* \* \* \* \*

20-15

20