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         By: Wolens (Senate Sponsor - Ellis)
                                                                                          H.B. No. 1606
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                  (In the Senate - Received from the House May 9, 2003;
         May 13, 2003, read first time and referred to Committee on Government Organization; May 26, 2003, reported adversely, with favorable Committee Substitute by the following vote: Yeas 6, Nays
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         0; May 26, 2003, sent to printer.)
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COMMITTEE SUBSTITUTE FOR H.B. No. 1606 1-7

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By: Ellis

A BILL TO BE ENTITLED AN ACT

relating to ethics of public servants, including the functions and duties of the Texas Ethics Commission; the regulation of political contributions, political advertising, lobbying, and conduct of public servants; the reporting of political contributions and personal financial information; and the misuse of certain confidential information by governmental officers and employees; providing civil and criminal penalties.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

ARTICLE 1. FUNCTIONS AND DUTIES OF TEXAS ETHICS COMMISSION SECTION 1.01. Section 571.002, Government Code, is amended by adding Subdivision (2-a) to read as follows:

(2-a) "Executive director" means the executive director of the commission.

SECTION 1.02. Section 571.022, Government Code, is amended to read as follows:

SUNSET PROVISION. The commission is subject Sec. 571.022. to review under Chapter 325 (Texas Sunset Act), but is not abolished under that chapter. The commission shall be reviewed during the periods in which state agencies abolished in 2015 [2003] and every 12th year after that year are reviewed.

SECTION 1.03. Subchapter B, Chapter 571, Government Code, is amended by adding Sections 571.0231 and 571.0232 to read as follows:

Sec. 571.0231. RESTRICTION ON COMMISSION MEMBERSHIP. person may not be a member of the commission if the person required to register as a lobbyist under Chapter 305. is

Sec. 571.0232. GROUNDS FOR REMOVAL. (a) It is a ground for removal from the commission that a member:

- (1) does not have at the time of taking office the ons required by Section 24a, Article III, Texas qualifications Constitution; (2)
- does not maintain during service on the commission the qualifications required by Section 24a, Article III, Texas Constitution; (3)
- is ineligible for membership under Section 571.0231;
- disabi<u>lity,</u> (4)cannot, because of illness or discharge the member's duties for a substantial part of the member's term; or
- (5) is absent from more than half of the regularly scheduled commission meetings that the member is eligible to attend during a calendar year without an excuse approved by a majority vote of the commission.
- (b) The validity of an action of the commission is not affected by the fact that it is taken when a ground for removal of a commission member exists.
- (c) If the executive director has knowledge that a potential ground for removal exists, the executive director shall notify the presiding officer of the commission of the potential ground. The presiding officer shall then notify the governor and the attorney general that a potential ground for removal exists. If the potential ground for removal involves the presiding officer, the executive director shall notify the next highest ranking officer of the commission, who shall then notify the governor and the attorney

general that a potential ground for removal exists.

SECTION 1.04. Section 571.026(c), Government Code, amended to read as follows:

- (c) An [Except as otherwise provided by this chapter, an] action or recommendation of the commission requiring a vote of the commission is not valid unless:
- (1) the action or recommendation is approved by record [the] vote [is] taken at a meeting of the commission with a quorum present; and
- (2) except as otherwise provided by this chapter, the action or recommendation receives an affirmative vote of a majority of the membership of the commission.

SECTION 1.05. Section 571.027(a), Government Code, amended to read as follows:

- (a) A member of the commission may not participate in a commission proceeding relating to any of the following actions if the member is the subject of the action:
 - (1) a formal investigation by the commission;
- (2) a sworn complaint filed with the commission; or (3) a motion <u>adopted</u> by an affirmative [record] vote of at least six members of the commission.

SECTION 1.06. Subchapter B, Chapter 571, Government Code, is amended by adding Sections 571.0271 and 571.030-571.0303 to read as follows:

Sec. 571.0271. COMMISSION MEMBER TRAINING. (a) A person is appointed to and qualifies for office as a member of the A person commission may not vote, deliberate, or be counted as a member in attendance at a meeting of the commission until the person completes a training program that complies with this section.

The training program must provide (b) information regarding:

(1) the legislation that created the commission;

- the programs operated by the commission; (2)
- the role and functions of the commission; (3)
- (4) the rules of the commission, with an emphasis on the rules that relate to disciplinary and investigatory authority; the current budget for the commission; (5)
 - (6) the results of the most recent formal audit of the

commission;

- (7) the requirements of:
 - (A) the open meetings law, Chapter 551;
 - (B) the public information law, Chapter 552;
 - (C) the administrative procedure law,

2<u>001; and</u>

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- (D) other laws relating to public officials, including conflict-of-interest laws; and
- (8) any applicable ethics policies adopted by the commission.

(c) A person appointed to the commission is entitled to reimbursement, as provided by the General Appropriations Act, for the travel expenses incurred in attending the training program regardless of whether the attendance at the program occurs before

or after the person qualifies for office.

Sec. 571.030. SEPARATION OF RESPONSIBILITIES. The commission shall develop and implement policies that clearly separate the policy-making responsibilities of the commission and the management responsibilities of the executive director and the staff of the commission.

Sec. 571.0301. INFORMATION TO MEMBERS AND EMPLOYEES. or the executive director's designee executive director or the executive director's designee shall provide to members and employees of the commission, as often as necessary, information regarding the requirements for office or employment under this chapter, including information regarding a person's responsibilities under applicable laws relating to

standards of conduct for state officers or employees.

Sec. 571.0302. EQUAL EMPLOYMENT POLICY. (a) The executive director or the executive director's designee shall prepare and maintain a written policy statement that implements a program of equal employment opportunity to ensure that all personnel decisions

are made without regard to race, color, disability, sex, religion, age, or national origin.

The policy statement must include:

- (1) personnel policies, including policies relating to recruitment, evaluation, selection, training, and promotion of personnel, that show the intent of the commission to avoid the unlawful employment practices described by Chapter 21, Labor Code;
- (2) an analysis of the extent to which the composition of the commission's personnel is in accordance with state and federal law and a description of reasonable methods to achieve compliance with state and federal law.
 - The policy statement must:

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- (1) be updated annually;
- (2) be reviewed by the state Commission on Human Rights for compliance with Subsection (b)(1); and

(3) be filed with the governor's office.

571.0303. TRAINING ON STATE EMPLOYEE INCENTIVE PROGRAM. The executive director or the executive director's designee shall provide to commission employees information and training on the benefits and methods of participation in the state employee incentive program.

571.033, Government SECTION 1.07. Section Code, renumbered as Section 571.0221, Government Code, and amended to read as follows:

Sec. 571.0221 [571.033]. DISCRIMINATION Appointments to the commission shall be made without regard to the [This chapter may not be applied to discriminate on the basis of] race, color, disability, sex, age, national origin, or religion of

the appointees.

SECTION 1.08. Section 254.0361, Election Code, is transferred to Subchapter C, Chapter 571, Government Code, is redesignated as Section 571.0671, Government Code, and is amended to read as follows:

- Sec. <u>571.0671</u> [<u>254.0361</u>]. REQUIREMENTS FOR ELECTRONIC FILING SOFTWARE. (a) Computer software provided or approved by the commission for use under Section 254.036(b), Election Code, or Section 302.013 or 305.0064 must:
- (1) use a standardized format for the entry of names,
- addresses, and zip codes;
 (2) provide for secure and encoded transmission of data from the computer of a person filing a report to the computers used by the commission;
- (3) be capable of being used by a person with basic computing skills [who uses a computer that uses a Windows operating system, Macintosh operating system, or another operating system that the commission determines is as popular as those systems for use with personal computers]; [and]
- (4) provide confirmation to a person filing a report
- that the report was properly received; and

 (5) permit a person using a computer to prepare a report or to retrieve information from a report to import information to the report from a variety of computer software applications that meet commission specifications for a standard file format or export information from the report to a variety of computer software applications that meet commission specifications for a standard file format without the need to reenter information.
- (b) Before determining the specifications for computer software developed, purchased, or licensed for use under Section 254.036, Election Code, or Section 302.013 or 305.0064, the commission shall conduct at least one public hearing to discuss the specifications. For at least 10 days following the hearing, the commission shall accept public comments concerning the software specifications.
- (c) The commission may provide software for use under Section 254.036(b), Election Code, or Section 302.013 or 305.0064 by making the software available on the Internet. If the commission makes the software available on the Internet, the commission is not required to provide the software on computer diskettes, CD-ROMs, or

c.S.H.B. No. 1606 other storage media without charge to persons required to file reports under that section, but may charge a fee for providing the software on storage media. A fee under this subsection may not

exceed the cost to the commission of providing the software.

SECTION 1.09. Subchapter C, Chapter 571, Government Code, is amended by adding Section 571.0672 to read as follows:

Sec. 571.0672. PROPOSITION OF TECHNOLOGICAL SOLUTIONS. commission shall develop and implement a policy requiring the executive director and commission employees to research and propose appropriate technological solutions to improve the commission's ability to perform its functions. The technological solutions must:

(1)ensure that the public is able to easily find information about the commission on the Internet;

(2)ensure that persons who want to use the commission's services are able to:

(A) interact with the commission through the

Internet; and

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access any service that can be provided (B) effectively through the Internet; and

(3) be cost-effective developed through the and

commission's planning processes.

SECTION 1.10. Section 571.069, Government Code, is amended by amending Subsections (a) and (b) and adding Subsection (f) to read as follows:

(a) The commission \underline{shall} [\underline{may}] review for facial compliance randomly selected statements and reports [a statement or report] filed with the commission and may review any available documents. The commission shall [may] return for resubmission with corrections or additional documentation a statement or report that does not, in the opinion of the commission, comply with the law requiring the statement or report. A statement or report returned for resubmission is considered to have been filed on the date the

statement or report was originally filed if:

(1) the statement or report is resubmitted to the commission not later than the 10th business day after the date the person filing the statement or report receives the returned

statement or report; and

(2) the resubmitted statement or report complies with

law.

The commission may by an affirmative [record] vote of at (b) least six commission members initiate a preliminary review as provided by Section 571.124 or perform a complete audit of a statement or report:

(1) if, before the

(1) if, before the 31st day after the date the statement or report was originally due, the executive director does not obtain from the person information that permits the executive director to determine that the statement or report complies with law;

(2) if a statement or report returned for resubmission is not resubmitted within the time prescribed by Subsection (a); or

(3) on an affirmative vote of at least six commission members that a statement or report resubmitted under Subsection (a), together with any corrections or additional documentation, does not, in the opinion of the commission, comply with the law requiring the statement or report [only at an informal or formal hearing].

(f) This section may not be construed as limiting affecting the commission's authority to, on the filing of a motion or receipt of a sworn complaint, review or sufficiency of a statement or report. <u>inve</u>stigate

Section 571.073, Government Code, is amended SECTION 1.11. to read as follows:

Sec. 571.073. REPORT. On or before December 31 of each even-numbered year, the commission shall report to the governor and legislature. The report must include:

(1) each advisory opinion issued by the commission under Subchapter D in the preceding two years;

(2) a summary of commission activities in the

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the number of sworn complaints filed with the

commission;

(B) the number of sworn complaints dismissed for noncompliance with statutory form requirements;

(C) the number of sworn complaints dismissed for lack of jurisdiction;

(D) number of sworn complaints dismissed after a finding of no credible evidence of a violation;

(E) the number of sworn complaints dismissed after a finding of a lack of sufficient evidence to determine whether a violation within the jurisdiction of the commission has occurred;

the number of sworn complaints resolved by (F) the commission through an agreed order;

(G) the number of sworn complaints in which the commission issued an order finding a violation and the resulting penalties, if any; and

(H) the number and amount of civil penalties imposed for failure to timely file a statement or report, the number and amount of those civil penalties fully paid, the number and amount of those civil penalties partially paid, and the number and amount of those civil penalties no part of which has been paid, for each of the following category of statements and reports, listed separately:

(i) financial statements required to be filed under Chapter 572;

(ii) political contribution and expenditure reports required to be filed under Section 254.063, 254.093, 254.123, 254.153, or 254.157, Election Code;

(iii) political contribution and

expenditure reports required to be filed under Section 254.064(b), 254.124(b), or 254.154(b), Election Code;

(iv) political contribution and expenditure reports required to be filed under Section 254.064(c), 254.124(c), or 254.154(c), Election Code;

(v) political contribution and expenditure reports required to be filed under Section 254.038 or 254.039, Election Code; and

(vi) political contribution expenditure reports required to be filed under Section 254.0391, Election Code; and

(3) recommendations for necessary statutory any changes.

SECTION 1.12. Subchapter C, Chapter 571, Government Code, is amended by adding Sections 571.078 and 571.079 to read as follows:

571.078. NEGOTIATED RULEMAKING ALTERNATIVE Sec. AND DISPUTE RESOLUTION. (a) The commission shall develop and implement a policy to encourage the use of:

(1) negotiated rulemaking procedures under Chapter 2008 for the adoption of commission rules; and

(2) appropriate alternative dispute resolution <u>proc</u>edures under Chapter 2009 to assist in the resolution of disputes under the internal and external commission's jurisdiction.

Subsection (a)(2) does not apply to a preliminary review (b) preliminary review hearing under Sections 571.124 through 57<u>1.</u>126.

(c) The commission's procedures relating to alternative dispute resolution must conform, to the extent possible, to any model guidelines issued by the State Office of Administrative Hearings for the use of alternative dispute resolution by state agencies.

(d) The commission shall designate a trained person to:

(1) coordinate the implementation of the policy adopted under Subsection (a);

(2) serve as a resource for any training needed to implement the procedures for negotiated rulemaking or alternative dispute resolution; and

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6-68 6-69 (3) collect data concerning the effectiveness of those

procedures, as implemented by the commission.

Sec. 571.079. POSTING INFORMATION RELATING TOUNPATD PENALTIES ON WEBSITE. (a) Not later than the 15th day after the date on which an application for a place on the general primary election ballot or for nomination by convention is required to be filed, the commission shall, except as provided by Subsection (b), post on its Internet website:

(1) the name and address of each candidate for an office specified by Section 252.005(1), Election Code, who has failed to pay a civil penalty imposed by the commission for failure to file with the commission a required report or statement under Chapter 254, Election Code, or Chapter 572; and

(2) for each candidate listed under Subdivision (1), the amount of the penalty imposed and the amount paid, if any.

(b) The commission may not post information under section that relates to a civil penalty while the penalty is the subject of an administrative or judicial appeal by the candidate against whom the penalty is imposed.

(c) The commission shall remove from the commission's Internet website information posted under this section as soon as practicable after the candidate pays the civil penalty in full.

SECTION 1.13. Section 571.121(a), Government Code, is amended to read as follows:

(a) The commission may:

(1) hold hearings, on its own motion adopted by an affirmative [record] vote of at least six commission members or on a sworn complaint, and render decisions on complaints or reports of violations as provided by this chapter; and
(2) agree to the settlement of issues.

SECTION 1.14. Subchapter E, Chapter 571, Government Code, is amended by adding Sections 571.1211 and 571.1212 to read as follows:

Sec.

571.1211. DEFINITIONS. In this subchapter:
(1) "Campaign communication" and "political" (1) advertising" have the meanings assigned by Section 251.001, Election Code.

<u>(2</u>) "Category One violation" means a violation of law within jurisdiction of the commission as to which it is generally not difficult to ascertain whether the violation occurred or did not occur, including:

(A) the failure by a person required to file a statement or report to:

(i) file the required statement or report in a manner that materially complies with applicable requirements; or

(ii) timely file the required statement or

report;

a violation of Section 255.001, Election (B)

Code;

(C) a misrepresentation in political advertising or a campaign communication relating to the office held by a person

in violation of Section 255.006, Election Code;

(D) a failure to include in any written political advertising intended to be seen from a road the right-of-way notice in violation of Section 255.007, Election Code; or

(E) a failure to timely respond to a written

notice under Section 571.123(b).

(3) "Category Two violation" means a violation of a law within the jurisdiction of the commission that is not a Category One violation.

Sec. 571.1212. CATEGORIZATION OF VIOLATIONS. An allegation of a violation listed as a Category One violation shall be treated as a Category Two violation if the executive director at any time determines that:

(1) the allegation arises out of the same set of facts as those that give rise to an allegation of a Category Two violation, and the interests of justice or efficiency require

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resolution of the allegations together; or (2) the facts and law related to <u>part</u>icular or a defense to the allegation present a level of allegation complexity that prevents resolution through the preliminary review procedures for Category One violations prescribed by Section

SECTION 1.15. Section 571.122(a), Government Code, amended to read as follows:

(a) An individual may file with the commission a sworn complaint, on a form prescribed by the commission, alleging that a person subject to a law administered and enforced by the commission has violated a rule adopted by or a law administered and enforced by The commission shall make the complaint form the commission. available on the Internet.

SECTION 1.16. Section 571.123(b), Government Code, amended to read as follows:

(b) Not later than the $\underline{\text{fifth}}$ [$\underline{\text{14th}}$] business day after the date a complaint is filed, the commission shall send written notice to the complainant and the respondent. The notice must state whether the complaint complies with the form requirements Section 571.122.

SECTION 1.17. Sections 571.124(a)-(c), (f), (e), Government Code, are amended to read as follows:

- (a) The commission $\underline{\text{staff}}$ [$\underline{\text{promptly}}$] shall $\underline{\text{promptly}}$ conduct a preliminary review on receipt of a written complaint that is in compliance with the form requirements of Section 571.122.
- (b) On a motion <u>adopted</u> by an affirmative [record] vote of at least six commission members, the commission, without a sworn complaint, may initiate a preliminary review of the matter that is the subject of the motion.

 (c) The executive director [commission by record vote]
- shall determine in writing whether the commission has jurisdiction over the violation of law alleged in a sworn complaint processed
- under Section 571.123.

 (e) If the executive director [commission] determines that commission has jurisdiction, the notice under Section <u>571.123(b)</u> must include:
- (1)a statement that the commission has jurisdiction
- over the violation of law alleged in the complaint;

 (2) a statement of whether the complaint will be processed as a Category One violation or a Category Two violation, subject to reconsideration as provided for by Section 571.1212;
- (3) the date by which the respondent is required respond to the notice;
- a copy of the complaint and the rules of procedure of the commission;
 - $(5) \left[\frac{(2)}{(2)}\right]$ a statement of the rights of the respondent; $\overline{(6)}$ [$\overline{(3)}$] a statement inviting the respondent to

provide to the commission any information relevant to the complaint; and

- a statement that a failure to timely respond to the (7)notice will be treated as a separate violation [(4) the date the commission will begin a preliminary review of the complaint].
- (f) If the <u>executive director</u> [<u>commission</u>] determines that the commission does not have jurisdiction over the violation alleged in the complaint, the <u>executive director</u> [<u>commission</u>] shall:
 - (1)dismiss the complaint; and
- (2) not later than the fifth business day after the date of the dismissal, send to the complainant and the respondent written notice of the dismissal and the grounds for the dismissal.

SECTION 1.18. Subchapter E, Chapter 571, Government Code,

is amended by adding Sections 571.1241-571.1244 to read as follows:

Sec. 571.1241. REVIEW OF EXECUTIVE DIRECTOR'S

DETERMINATION OF NO JURISDICTION. (a) If the executive director determines that the commission does not have jurisdiction over the violation alleged in the complaint, the complainant may request that the commission review the determination. A request for review under this section must be filed not later than the 30th day after

the complainant receives the 8-1 date executive director's determination. 8-2

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(b) commission may reverse the executive director's determination only on the affirmative vote of at least six members.

(c) Not later than the fifth business day after the date of commission's determination under this section, the commission shall send written notice to the complainant and the respondent stating whether the commission has jurisdiction over the violation alleged in the complaint. If the commission determines that the commission has jurisdiction, the notice must include the items listed in Section 571.124(e).

Sec. 571.1242. PRELIMINARY REVIEW: RESPONSE BY RESPONDENT.

If the alleged violation is a Category One violation:

- (1) the respondent must respond to the notice required by Section 571.123(b) not later than the 10th business day after the date the respondent receives the notice; and
- (2) if the matter is not resolved by agreement between commission and the respondent before the 30th business day after the date the respondent receives the notice under Section 571.123(b), the commission shall set the matter for a preliminary review hearing to be held at the next commission meeting for which notice has not yet been posted.

If the alleged violation is a Category Two violation:

- (1) the respondent must respond to the notice required by Section 571.123(b) not later than the 25th business day after the date the respondent receives the notice under Section 571.123(b); and
- (2) if the matter is not resolved by agreement between the commission and the respondent before the 75th business day after the date the respondent receives the notice under Section 571.123(b), the commission shall set the matter for a preliminary review hearing to be held at the next commission meeting for which notice has not yet been posted.

(c) A respondent's failure to timely respond as required by

Subsection (a)(1) or (b)(1) is a Category One violation.

(d) The response required by Subsection (a) or (b) must include any challenge the respondent seeks to raise to the

commission's exercise of jurisdiction. In addition, the respondent may:

acknowledge the occurrence or commission of a (1)violation;

deny the allegations contained in the complaint (2)and provide evidence supporting the denial; or

(3) agree to enter into an assurance of voluntary compliance or other agreed order, which may include an agreement to immediately cease and desist.

(e) If the commission sets the matter for a preliminary review hearing, the commission shall promptly send to the complainant and the respondent written notice of the date, time, and place of the preliminary review hearing.

Sec. 571.1243. PRELIMINARY REVIEW: WRITTEN QUESTIONS.

During a preliminary review, the commission staff may submit to the complainant or respondent written questions reasonably intended to lead to the discovery of matters relevant to the investigation.

Sec. 571.1244. PRELIMINARY REVIEW AND PRELIMINARY REVIEW PROCEDURES. The commission shall adopt procedures for the conduct of preliminary reviews and preliminary review hearings. The procedures must include:

(1) a reasonable time for responding to questions submitted by the commission and commission staff and subpoenas issued by the commission; and

(2) the tolling or extension of otherwise applicable de<u>adlines where:</u>

(A) the commission issues a subpoena and the commission's meeting schedule makes it impossible to both provide a reasonable time for response and to comply with the otherwise applicable deadlines; or

(B) the commission determines that, commission staff's diligence and the reasonable cooperation of the

respondent, a matter is too complex to resolve within the otherwise applicable deadlines without compromising either the commission staff's investigation or the rights of the respondent.

SECTION 1.19. Section 571.125, Government Code, is amended to read as follows:

Sec. 571.125. PRELIMINARY REVIEW HEARING: PROCEDURE. The commission shall conduct a preliminary review hearing if:

(1) following the preliminary review, the commission and the respondent cannot agree to the disposition of the complaint or motion; or

the respondent in writing requests a hearing.

The commission shall provide written notice to (b) complainant, if any, and the respondent of the date, time, and place the commission will conduct the preliminary review hearing.

(c) At or after the time the commission provides notice of a preliminary review hearing, the commission may submit to the complainant and the respondent written questions and require those questions to be answered under oath within a reasonable time.

During a preliminary review hearing, the commission:

- (1) may consider all submitted evidence related to the complaint or to the subject matter of a motion under Section 571.124(b);
- (2) may review any documents or material related to the complaint or to the motion; and
- (3) shall determine whether there is credible evidence that provides cause for the commission to conclude that a violation within the jurisdiction of the commission has occurred.
- During a preliminary review hearing, (e) [(b)] respondent may appear before the commission with the assistance of counsel, if desired by the respondent, and present any relevant including a written statement. evidence.

SECTION 1.20. The heading to Section 571.126, Government Code, is amended to read as follows:

Sec. 571.126. PRELIMINARY REVIEW HEARING: RESOLUTION.

Sections 571.126(a), (b), and (d), Government SECTION 1.21. Code, are amended to read as follows:

- (a) As soon as practicable after the completion of a preliminary review hearing, the commission by [record]] vote shall issue a decision stating:
- there is credible evidence (1) whether commission to determine that a violation within the jurisdiction of the commission has occurred and whether the violation is technical or de minimis; or
- (2) that there is insufficient evidence for the commission to determine whether a violation within the jurisdiction of the commission has occurred.
- (b) If the commission determines that there is credible evidence for the commission to determine that a violation has occurred, the commission shall resolve and settle the complaint or motion to the extent possible. If the commission successfully resolves and settles the complaint or motion, not later than the fifth business day after the date of the final resolution of the complaint or motion, the commission shall send to the complainant, if any, and the respondent a copy of the decision stating the commission's determination and written notice of the resolution and the terms of the resolution. If the commission is unsuccessful in resolving and settling the complaint or motion, the commission [in its discretion] shall:
- order <u>a formal</u> [an informal] hearing to be held in th <u>Sections 571.129 through 571.132</u> [Section (1)accordance with 571.127]; and
- not later than the fifth business day after the (2) date of the decision, send to the complainant, if any, and the respondent:

(A)

a copy of the decision<u>;</u>
[and] written notice of the date, time, and (B) place of the <u>formal</u> [<u>informal</u>] hearing;
(C) a statement of the nature of the alleged

violation;

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(D) a description of the evidence of the alleged

<u>violation;</u>

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(E) a copy of the complaint or motion;(F) a copy of the commission's rules of

procedure; and

(d) If the commission determines that there is insufficient credible evidence for the commission to determine that a violation within the jurisdiction of the commission has occurred, the commission may dismiss the complaint or motion or promptly conduct a formal [an informal] hearing under Sections 571.129 through 571.132 [Section 571.127]. Not later than the fifth business day after the date of the commission's determination under this subsection, the commission shall send to the complainant, if any, and the respondent a copy of the decision stating the commission's determination and written notice of the grounds for the determination.

SECTION 1.22. Sections 571.132(a) and (b), Government Code, are amended to read as follows:

- (a) Not later than the 30th business day after the date the State Office of Administrative Hearings issues a proposal for decision [formal hearing is completed], the commission shall convene a meeting and by motion shall issue:
- (1) a final decision stating the resolution of the formal hearing; and
- (2) a written report stating in detail the commission's findings of fact, conclusions of law, and recommendation of criminal referral or imposition of a civil penalty, if any.
- (b) The motion must be adopted by \underline{a} [record] vote of at least six members if the final decision is that a violation has occurred or by five members if the final decision is that a violation has not occurred.

SECTION 1.23. Subchapter E, Chapter 571, Government Code, is amended by amending Sections 571.135 and 571.136 and adding Section 571.1351 to read as follows:

Sec. 571.135. PUBLIC INTEREST INFORMATION[; STATUS OF COMPLAINT]. (a) The commission shall develop plain-language materials as described by this section [prepare information of public interest describing the functions of the commission and the procedures by which sworn or other complaints are filed with and resolved by the commission]. The commission shall distribute the materials [make the information available] to the public and appropriate state agencies.

(b) The materials must include:

(1) a description of:

(A) the commission's responsibilities;

(B) the types of conduct that constitute a violation of a law within the jurisdiction of the commission;

(C) the types of sanctions the commission may

impose;

(D) the commission's policies and procedures relating to complaint investigation and resolution; and

(E) the duties of a person filing a complaint with the commission; and

(2) a diagram showing the basic steps in the commission's procedures relating to complaint investigation and resolution.

resolution.

(c) The commission shall provide the materials described by this section to each complainant and respondent.

this section to each complainant and respondent.

(d) The commission shall adopt a policy to effectively

distribute materials as required by this section.

Sec. 571.1351. STATUS OF COMPLAINT. (a) [(b)] The commission shall keep an information file about each sworn or other complaint filed with the commission. The file must include:

(1) the name of the person who filed the complaint;

(2) the date the complaint is received by the

commission;

(3) the subject matter of the complaint;

the name of each person contacted in relation to 11-1 (4)

the complaint; 11-2

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(5)summary of the results of the review investigation of the complaint; and

(6) an explanation of the reason the file was closed, the commission closed the file without taking action other than

to investigate the complaint.

The commission shall provide to the person filing the complaint and to each person who is a subject of the complaint a copy of the commission's policies and procedures relating to complaint investigation and resolution.

(c) In addition to the notice required by Sections 571.123 $[571.1\overline{24}]$ through 571.132, the commission, at least quarterly [and]until final disposition of a complaint, shall notify the person who filed the complaint [complainant] and each person who is a subject of the complaint [the respondent], if any, of the status of sworn or other complaint.

The commission may, Sec. 571.136. EXTENSION OF DEADLINE. on its own motion or on the reasonable request of a respondent, extend any deadline for action relating to a sworn complaint, motion, preliminary review[, informal] hearing, or formal hearing.

SECTION 1.24. Section 571.137, Government Code, is amended amending Subsections (a) and (e) and adding Subsections (a-1)-(a-3) to read as follows:

- (a) In connection with [an informal or] a formal hearing, the commission, as authorized by this chapter, may subpoena and examine witnesses and documents that directly relate to a sworn
- (a-1) In connection with preliminary а review, commission, for good cause and as authorized by this chapter, may subpoena documents and witnesses on application by the commission staff and a motion adopted by a vote of at least six members of the commission, for the purpose of attempting to obtain from the documents or witnesses specifically identified information, if the commission reasonably believes that the specifically identified information:
- is likely to be determinative as to whether the an investigation has violated a law within the jurisdiction of the commission;
- can be determined from the documents or is known by (2) the witnesses; and
- (3) is not reasonably available through less intrusive means.
- (a-2) The adopt procedures for shall commission the issuance of subpoenas under this section.

 (a-3) A copy of a subpoena issued under this section [of the
- commission] must be delivered to the respondent.
- (e) A subpoenaed witness who attends a commission hearing is entitled to the same mileage and per diem payments as a witness who appears before a grand jury. A person who provides subpoenaed documents to the commission is entitled to reimbursement from the commission for the person's reasonable cost of producing the documents.

SECTION 1.25. Section 571.138, Government Code, is amended to read as follows:

Sec. 571.138. STATUS OF COMPLAINANT. The complainant is not a party to a preliminary review, preliminary review(, informal) hearing, or formal hearing under this subchapter.

SECTION 1.26. Sections 571.139(a) and (b), Government Code, are amended to read as follows:

- (a) Except as provided by Section 571.140(b), Chapter 552 does not apply to documents or any additional evidence relating to the processing, preliminary review, preliminary review(, informal)
- hearing, or resolution of a sworn complaint or motion.

 (b) Chapter 551 does not apply to the processing, preliminary review, preliminary review[, informal] hearing, or resolution of a sworn complaint or motion, but does apply to a formal hearing held under Sections 571.129 through 571.131.

SECTION 1.27. Section 571.140, Government Code, is amended

12-1 by amending Subsections (a)-(c) and adding Subsections (b-1), (e), 12-2 and (f) to read as follows:

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- (a) Except as provided by Subsection (b) or (b-1) or by Section 571.171, proceedings at a preliminary review [or informal] hearing performed by the commission, a sworn complaint, and documents and any additional evidence relating to the processing, preliminary review, preliminary review[, informal] hearing, or resolution of a sworn complaint or motion are confidential and may not be disclosed unless entered into the record of a formal hearing or a judicial proceeding, except that a document or statement that was previously public information remains public information.

 (b) An order issued by the commission after the completion
- (b) An order issued by the commission after the completion of a preliminary review or [an informal] hearing determining that a violation other than a technical or de minimis violation has occurred is not confidential.
- (b-1) A commission employee may, for the purpose of investigating a sworn complaint or motion, disclose to the complainant, the respondent, or a witness information that is otherwise confidential and relates to the sworn complaint if:
- (1) the employee makes a good faith determination that the disclosure is necessary to conduct the investigation;
- (2) the employee's determination under Subdivision (1) is objectively reasonable;
- (3) the executive director authorizes the disclosure; and
- (4) the employee discloses only the information necessary to conduct the investigation.
- (c) A person commits an offense if the person discloses information made confidential by this section. An offense under this subsection is a Class \underline{C} [\underline{A}] misdemeanor.
- (e) The commission shall terminate the employment of a commission employee who violates Subsection (a).
- (f) A commission employee who discloses confidential information in compliance with Subsection (b-1) is not subject to Subsections (c), (d), and (e).
- Subsections (c), (d), and (e).

 SECTION 1.28. Subchapter E, Chapter 571, Government Code, is amended by adding Section 571.141 to read as follows:
- Sec. 571.141. AVAILABILITY OF COMMISSION ORDERS ON INTERNET. (a) As soon as practicable following a preliminary review, preliminary review hearing, or formal hearing at which the commission determines that a person has committed a violation within the commission's jurisdiction, the commission shall make available on the Internet:
- (1) a copy of the commission's order stating the determination; or (2) a summary of the commission's order.
- (b) This section does not apply to a determination of a violation that is technical or de minimis.
- SECTION 1.29. Section 571.171, Government Code, is amended to read as follows:
- Sec. 571.171. INITIATION AND REFERRAL. (a) On a motion adopted by an affirmative [$\frac{\text{record}}{\text{record}}$] vote of at least six commission members, the commission may initiate civil enforcement actions and refer matters to the appropriate prosecuting attorney for criminal prosecution.
- (b) On receipt of a sworn complaint, if the executive director reasonably believes that the person who is the subject of the complaint has violated Chapter 36 or 39, Penal Code, the executive director may refer the matter to the appropriate prosecuting attorney for criminal prosecution.
- c) In making a referral to a prosecution attorney under this section, the commission or executive director may disclose confidential information.
- confidential information.

 SECTION 1.30. Subchapter F, Chapter 571, Government Code, is amended by adding Section 571.1731 to read as follows:
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 (a) A person may request the waiver or reduction of a civil penalty under Section 305.033(b) or 572.033(b) of this code or Section 254.042(b), Election Code, by submitting an affidavit to the

executive director that states the filer's reasons for requesting a 13 - 113-2 waiver or reduction.

The commission may waive or reduce a civil penalty if the commission finds that a waiver or reduction is in the public interest and in the interest of justice. The commission shall consider the following before acting to waive or reduce a civil penalty:

(1)facts and circumstances supporting person's request for a waiver or reduction;

(2) the seriousness of the violation, including the circumstances, consequences, extent, and gravity of the violation, and the amount of the penalty;

any history of previous violations by the person;

the demonstrated good faith of the person, (4)including actions taken to rectify the consequences <u>violation;</u>

(5) the penalty necessary to deter future violations;

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(6) any other matter that justice may require.

After hearing the waiver request, the commission may (c) affirm, reduce, or waive the civil penalty.

SECTION 1.31. Sections 571.124(d), 571.127, and 571.128,

Government Code, are repealed.

SECTION 1.32. Sections 571.0231 and 571.0271, Government Code, as added by this Act, do not affect the entitlement of a member of the Texas Ethics Commission serving on the commission immediately before September 1, 2003, to continue to serve and function as a member of the commission for the remainder of the member's term. Sections 571.0231 and 571.0271, Government Code, as added by this Act, apply only to a member appointed on or after September 1, 2003.

SECTION 1.33. The changes in law made to Chapter 571, Government Code, as amended by this Act, do not affect the authority of the Texas Ethics Commission regarding a statement, report, or registration filed before September 1, 2003. A statement, report, or registration filed before September 1, 2003, is governed by the law in effect immediately before that date, and the former law is continued in effect for that purpose.

ARTICLE 2. CAMPAIGN FINANCE AND POLITICAL ADVERTISING

SECTION 2.01. Section 251.001(16), Election Code, amended to read as follows:

(16) "Political advertising" means a communication supporting or opposing a candidate for nomination or election to a public office or office of a political party, a political party, a public officer, or a measure that:

(A) in return for consideration, is published in a newspaper, magazine, or other periodical or is broadcast by radio or television or by other means of electronic transmission; or

(B) appears in a pamphlet, circular, flier, billboard or other sign, bumper sticker, or similar form of written communication.

SECTION 2.02. Section 251.005, Election Code, is amended by amending Subsection (a) and adding Subsection (d) to read as follows:

(a) An out-of-state political committee is not subject to Chapter 252 or 254, except as provided by Subsection (b), [or] (c),

An out-of-state political committee that does not file a (d) campaign treasurer appointment shall comply with Section 254.1581.

Chapter 252, Code, SECTION 2.03. Election is adding Section 252.0011 to read as follows:

Sec. 252.0011. INELIGIBILITY FOR APPOINTMENT AS CAMPAIGN TREASURER. (a) Except as provided by Subsection (b) or (c), a person is ineligible for appointment as a campaign treasurer if the person is the campaign treasurer of a political committee that does not file a report required by Chapter 254.

(b) The period for which a person is ineligible under Subsection (a) for appointment as a campaign treasurer ends on the date on which the political committee in connection with which the

person's ineligibility arose has filed each report required by 14-1 Chapter 254 that was not timely filed or has paid all fines and 14-2 penalties in connection with the failure to file the report 14-3 14 - 4

Subsection (a) does not apply to a person if, (c) any

reporting period prescribed by Chapter 254: semiannual

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the political committee in connection with which person's ineligibility arose did not accept political contributions that in the aggregate exceed \$5,000 or make political expenditures that in the aggregate exceed \$5,000; and

(2) the candidate who or political committee that appoints the person does not accept political contributions that in the aggregate exceed \$5,000 or make political

expenditures that in the aggregate exceed \$5,000.

- (d) Subsection (c) applies to a person who is the campaign treasurer of a general-purpose committee regardless of whether the committee files monthly reports under Section 254.155. For purposes of this subsection, political contributions accepted and political expenditures made during a monthly reporting period are aggregated with political contributions accepted and political in each other monthly reporting period that expenditures made corresponds to the semiannual reporting period that contains those months.
- A candidate or political committee is considered to have appointed a campaign treasurer if the candidate or committee appoints a person as campaign treasurer prohibited by Subsection (a). whose appointment
- (f) A person who violates this section is liable for a civil penalty not to exceed three times the amount of political contributions accepted or political expenditures made in violation of this section.
 SECTION 2.04.

Chapter 252, Election Code, is amended by adding Section 252.0131 to read as follows:

- 252.0131. TERMINATION OF CAMPAIGN TREASURER COMMISSION. (a) APPOINTMENT BY The commission by rule shall adopt by which the commission may appointment of an inactive the campaign process terminate candidate or political treasurer committee that:
- (1)<u>req</u>uired to file a campaign treasurer appointment with the commission;
 (2) has never filed or has ceased to file reports under
- Chapter 254;
- (3)in the case of a candidate, has not been elected to an office specified by Section 252.005(1) or (5); and

has not filed: (4)

report under Section 254.065 or final (A) а 254.125; or

(B) a dissolution report under Section 254.126 or 254.159.

(b) may terminate Before the commission campaign the commission must consider treasurer appointment, the commission must consitermination in a regularly scheduled open meeting. the proposed

Rules adopted under this section must: (c)

(1) define "inactive candidate political οr committee" candidate's or of terminating the purposes for committee's campaign treasurer appointment; and
(2) require written notice to the affected candidate

or committee of:

the proposed termination of the candidate's (A) or committee's campaign treasurer appointment;

time, and place of the meeting (B) the date, time, and place of the meeting which the commission will consider the proposed termination; and

(C) the effect of termination of the candidate's

or committee's campaign treasurer appointment.

(d) The termination of a campaign treasurer appointment under this section takes effect on the 30th day after the date of the commission meeting at which the commission votes to terminate Following that meeting, the commission shall the appointment. promptly notify the affected candidate or political committee that the appointment has been terminated. The notice must state the

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effective date of the termination.

SECTION 2.05. The heading to Section 253.034, Election Code, is amended to read as follows:

ONCONTRIBUTIONS DURING AND Sec. 253.034. RESTRICTIONS FOLLOWING REGULAR LEGISLATIVE SESSION.

SECTION 2.06. Section 253.034(a), Election Code, is amended to read as follows:

- During the period beginning on the 30th day before the (a) date a regular legislative session convenes and continuing through the 20th day after the date of final adjournment, a person may not knowingly make a political contribution to:
 - (1) a statewide officeholder;
 - (2) a member of the legislature; or
- (3) a specific-purpose committee for supporting, opposing, or assisting a statewide officeholder or member of the legislature.

SECTION 2.07. The heading to Section 253.0341, Election Code, is amended to read as follows:

Sec. 253.0341. RESTRICTIONS $T \cap$ ONCONTRIBUTIONS LEGISLATIVE CAUCUSES DURING AND FOLLOWING REGULAR LEGISLATIVE SESSION.

SECTION 2.08. Section 253.0341(a), Election Code, amended to read as follows:

(a) During the period beginning on the 30th day before the date a regular legislative session convenes and continuing through the 20th day after the date of final adjournment, a person not a member of the caucus may not knowingly make a contribution to a legislative caucus.

SECTION 2.09. Subchapter B, Chapter 253, Election Code, is amended by adding Sections $2\overline{5}3.040$ and $2\overline{5}3.043$ to read as follows:

Sec. 253.040. SEPARATE ACCOUNTS. (a) Each candidate officeholder shall keep the person's campaign and officeholder contributions in one or more accounts that are separate from any other account maintained by the person.

(b) A person who violates this section commits an offense. An offense under this section is a Class B misdemeanor.

Sec. 253.043. POLITICAL CONTRIBUTIONS USED IN CONNECTION

WITH APPOINTIVE OFFICE. A former candidate or former officeholder lawfully accepts political contributions may use those contributions to make an expenditure to defray expenses incurred by the person in performing a duty or engaging in an activity in connection with an appointive office of a state board or commission.

SECTION 2.10. Section 254.031, Election Code, is amended by amending Subsection (a) and adding Subsections (c) and (d) to read as follows:

- (a) Except as otherwise provided by this chapter, each report filed under this chapter must include:
- the amount of political contributions from each (1)person that in the aggregate exceed \$50 and that are accepted during the reporting period by the person or committee required to file a report under this chapter, the full name and address of the person making the contributions, and the dates of the contributions;
- (2) the amount of loans that are made during the reporting period for campaign or officeholder purposes to the person or committee required to file the report and that in the aggregate exceed \$50, the dates the loans are made, the interest rate, the maturity date, the type of collateral for the loans, if any, the full name and address of the person or financial institution making the loans, the full name and address, principal occupation, and name of the employer of each guarantor of the loans, the amount of the loans guaranteed by each guarantor, and the aggregate principal amount of all outstanding loans as of the last day of the reporting period;
- (3) the amount of political expenditures that in the aggregate exceed \$50 and that are made during the reporting period, the full name and address of the persons to whom the expenditures are made, and the dates and purposes of the expenditures;
 - (4) the amount of each payment made during the

reporting period from a political contribution if the payment is not a political expenditure, the full name and address of the person 16-1 16-2 16-3 to whom the payment is made, and the date and purpose of the 16-4 payment; 16-5

(5) the total amount or a specific listing of the political contributions of \$50 or less accepted and the total amount or a specific listing of the political expenditures of \$50 or less made during the reporting period;

(6) the total amount of all political contributions accepted and the total amount of all political expenditures made

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during the reporting period; [and]

(7) the name of each candidate or officeholder who benefits from a direct campaign expenditure made during the reporting period by the person or committee required to file the report, and the office sought or held, excluding a direct campaign expenditure that is made by the principal political committee of a political party on behalf of a slate of two or more nominees of that

party; and

(8) as of the last day of the reporting period, amount of political contributions accepted on or a nber 1, 2003, including interest or other income on t total after September 1, those contributions, maintained in one or more accounts in which

political contributions are deposited.

(c) For purposes of the first report a candidate, officeholder, or political committee files under this chapter after September 1, 2003, the total amount of political contributions accepted on or after September 1, 2003, including interest or other income on those contributions, maintained in one or more accounts

as of the last day of the reporting period is computed by:

(1) determining the total amount of political contributions accepted by the person during the period beginning on September 1, 2003, and ending on the last day of the reporting

period for which the report is filed;

(2) subtracting from the amount determined under Subdivision (1) the amount by which the political expenditures and other expenditures made by the person from political contributions during the period described by Subdivision (1) exceed the sum of the amount of unexpended political contributions held by the person on August 31, 2003, and any interest or other income earned on those contributions as of that date; and

(3) adding a portion of any interest or other income

earned on political contributions held by the person during the period described by Subdivision (1), in the same proportion that, on the last day of the reporting period, the amount of unexpended political contributions accepted on or after September 1, 2003, by the person bears to the total amount of unexpended political contributions accepted by the person.

(d) Subsection (c) and this subsection expire January 1, 20<u>08.</u>

SECTION 2.11. Subchapter B, Chapter 254, Election Code, is amended by adding Section 254.0312 to read as follows:

Sec. 254.0312. BEST EFFORTS. (a) A person required to file a report under this chapter is considered to be in compliance with Section 254.0612, 254.0912, or 254.1212 only if the person or the person's campaign treasurer shows that the person has used best efforts to obtain, maintain, and report the information required by those sections. A person is considered to have used best efforts to obtain, maintain, and report that information if the person or the person's campaign treasurer complies with this section.

(b) Each written solicitation for political contributions from an individual must include:

(1) a clear request for the individual's full name and the individual's principal occupation or job title, and address,

the full name of the individual's employer; and

(2) an accurate statement of state law regarding the collection and reporting of individual contributor information, such as:

"State law requires (certain candidates, (A) officeholders, or political committees, as applicable) to use best

efforts to collect and report the full name and address, principal occupation or job title, and full name of employer of individuals 17 - 117-2 whose contributions equal or exceed \$500 in a reporting period."; 17-3 17 - 4

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(B) "To comply with state law, (certain candidates, officeholders, or political committees, as applicable) must use best efforts to obtain, maintain, and report the full name and address, principal occupation or job title, and full name of employer of individuals whose contributions equal or exceed \$500 in a reporting period."

political contribution received from (c) For each individual that, when aggregated with all other political contributions received from the individual during the reporting period, equals or exceeds \$500 and for which the information required by Section 254.0612, 254.0912, or 254.1212 is not provided, the person must make at least one oral or written request for the missing information. A request under this subsection:

(1) must be made not later than the 30th day after the date the contribution is received;

(2) must include a clear and conspicuous statement that complies with Subsection (b);

(3) if made orally, must be documented in writing; and (4) may not be made in conjunction with a solicitation for an additional political contribution.

(d) A person must report any information required by Section 254.0612, 254.0912, or 254.1212 that is not provided by the individual making the political contribution and that the person has in the person's records of political contributions or previous reports under this chapter.

(e) A person who receives information required by Section 254.0612, 254.0912, or 254.1212 after the filing deadline for the report on which the contribution is reported must include the missing information on the next report the person is required to

file under this chapter.

SECTION 2.12. Section 254.035, Election Code, is amended by adding Subsections (c) and (d) to read as follows:

(c) The amount of a political expenditure made by credit card is readily determinable by the person making the expenditure on the date the person receives the credit card statement that

includes the expenditure.
(d) Subsection (c) does not apply to a political expenditure made by credit card during the period covered by a report required to be filed under Section 254.064(b) or (c), 254.124(b) or (c), or 254.154(b) or (c). SECTION 2.13.

Section 254.036(b), Election Code, is amended to read as follows:

(b) Except as provided by Subsection [(c), (d), (e)] (e) or $[\tau]$ (f), [or (g),] each report filed under this chapter with the commission must be filed by computer diskette, modem, or other means of electronic transfer, using computer software provided by the commission or computer software that meets commission specifications for a standard file format.

SECTION 2.14. Sections 254.038(a) and (c), Election Code, are amended to read as follows:

(a) In addition to other reports required by this chapter, the following persons shall file additional reports during the period beginning the ninth day before election day and ending at 12 noon on the [second] day before election day:

(1) a candidate for an [statewide] office specified by Section 252.005(1) who [has an opponent whose name is to appear on the ballot and who] accepts political contributions from a person that in the aggregate exceed \$1,000 during that reporting period;

(2) [a candidate for state senator who has an opponent whose name is to appear on the ballot and who accepts political contributions from a person that in the aggregate exceed \$1,000 during that reporting period;

(3) a candidate for state representative who has an opponent whose name is to appear on the ballot and who accepts

political contributions from a person that in the aggregate exceed 18-1 18-2 \$200 during that reporting period;

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 $\left[\frac{4}{4}\right]$ a specific-purpose committee for supporting or opposing a candidate <u>described</u> by <u>Subdivision (1)</u> [for statewide office] and that accepts political contributions from a person that in the aggregate exceed \$1,000 during that reporting period[+

[(5) a specific-purpose committee for supporting or opposing a candidate for state senator and that accepts political contributions from a person that in the aggregate exceed \$1,000 during that reporting period; and

[(6) a specific-purpose committee for supporting or candidate for state representative and that accepts political contributions from a person that in the aggregate exceed \$200 during that reporting period].

section shall be filed (c) A report under this electronically, by telegram or telephonic facsimile machine, or by hand with the commission not later than 5 p.m. of the first business day [48 hours] after the date the contribution is accepted.

SECTION 2.15. Section 254.0401(a), Election Code, amended to read as follows:

(a) The [Except as provided by Subsection (b), commission shall make each report filed with the commission under Section 254.036(b) available to the public on the Internet not later than the second business day after the date the report is filed.

SECTION 2.16. Section 254.042, Election Code, is amended by amending Subsection (b) and adding Subsection (b-1) to read as

- (b) If a report other than a report under Section 254.064(c), 254.124(c), or 254.154(c) or the first report under Section 254.063 or 254.123 that is required to be filed following the primary or general election is determined to be late, the person required to file the report is [civilly] liable to the state for a civil penalty of \$1,000 [an amount determined by commission rule, but not to exceed \$100 for each day that the report is late]. If a report under Section 254.064(c), 254.124(c), or 254.154(c) or the first report under Section 254.063 or 254.153 that is required to be filed following the primary or general election is determined to be late, the person required to file the report is liable to the state for a civil penalty of \$1,000 for the first day the report is late and \$100 for each day thereafter that the report is late. If a report is more than 30 days late, the commission shall issue a warning of liability by registered weights. warning of liability by registered mail to the person required to file the report. If the penalty is not paid before the 10th day after the date on which the warning is received, the person is liable for a <u>civil</u> penalty in an amount determined by commission rule, but not to exceed \$10,000.
- (b-1) A report is not considered to be late for purposes of

Subsection (b) if:
(1) the report as originally filed substantially complies with this chapter; and

(2) the person filing the report promptly files a corrected or amended report on learning that the report as

originally filed is inaccurate or incomplete.

SECTION 2.17. Subchapter C, Chapter 254, Election Code, is amended by adding Section 254.0612 to read as follows:

Sec. 254.0612. ADDITIONAL CONTENTS OF REPORTS BY CANDIDATE FOR STATEWIDE EXECUTIVE OFFICE OR LEGISLATIVE OFFICE. In addition to the contents required by Sections 254.031 and 254.061, each report by a candidate for a statewide office in the executive branch or a legislative office must include, for each individual from whom the person filing the report has accepted political contributions that in the aggregate equal or exceed \$500 and that are accepted during the reporting period:

(1) the individual's principal occupation or job

title; and the full name of the individual's employer.

SECTION 2.18. Subchapter D, Chapter 254, Election Code, is amended by adding Section 254.0912 to read as follows:

C.S.H.B. No. 1606 ADDITIONAL CONTENTS OF REPORTS BY STATEWIDE Sec. 254.0912. EXECUTIVE OFFICEHOLDERS AND LEGISLATIVE OFFICEHOLDERS. In addition to the contents required by Sections 254.031 and 254.091, each report by a holder of a statewide office in the executive branch or a legislative office must include the contents prescribed by Section 254.0612.
SECTION 2.19.

Subchapter E, Chapter 254, Election Code, is amended by adding Section 254.1212 to read as follows:

Sec. 254.1212. ADDITIONAL CONTENTS OF REPORTS OF COMMITTEE SUPPORTING OR OPPOSING CANDIDATE FOR STATEWIDE EXECUTIVE OFFICEHOLDERS OR LEGISLATIVE OFFICEHOLDERS OR ASSISTING STATEWIDE EXECUTIVE OFFICEHOLDERS OR LEGISLATIVE OFFICEHOLDERS. In addition to the contents required by Sections 254.031 and 254.121, report by a specific-purpose committee for supporting or opposing a candidate for or assisting a holder of a statewide office in the executive branch or a legislative office must include the contents prescribed by Section 254.0612.

SECTION 2.20. Section 254.151, Election Code, is amended to read as follows:

Sec. 254.151. ADDITIONAL CONTENTS OF REPORTS. In addition to the contents required by Section 254.031, each report by a campaign treasurer of a general-purpose committee must include:

the committee's full name and address; (1)

residence or business (2) the full name, street address, and telephone number of the committee's campaign treasurer;

the identity and date of the election for which the report is filed, if applicable;

(4)the name of each identified candidate or measure or classification by party of candidates supported or opposed by the committee, indicating whether the committee supports or opposes each listed candidate, measure, or classification by party of candidates;

(5) the name of each identified officeholder or classification by party of officeholders assisted by the committee; (5)

the principal occupation of each person from whom (6) contributions that in the aggregate exceed \$50 are political accepted during the reporting period;

(7) the amount of each political expenditure in the form of a political contribution made to a candidate, officeholder, or another political committee that is returned to the committee during the reporting period, the name of the person to whom the expenditure was originally made, and the date it is returned; [and]

(8) on a separate page or pages of the report, the identification of any contribution from a corporation or labor organization made and accepted under Subchapter D, Chapter 253; and

(9) on a separate page or pages of the report, the

identification of the name of the donor, the amount, and the date of any expenditure made by a corporation or labor organization to:

(A) establish administer political or

committee; or

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(B) finance the solicitation <u>polit</u>ical of contributions to the committee under Section 253.100.

SECTION 2.21. Subchapter F, Chapter 254, Election Code, is

amended by adding Section 254.1581 to read as follows:

OUT-OF-STATE Sec. 254.1581. REPORTING BY POLITICAL For each reporting period under this subchapter in which an out-of-state political committee accepts political contributions or makes political expenditures, the committee shall file with the commission a copy of one or more reports filed with the Federal Election Commission or with the proper filing authority of at least one other state that shows the political contributions accepted, political expenditures made, and other expenditures made by the committee. A report must be filed within the same period in which it is required to be filed under federal law or the law of the

SECTION 2.22. Section 254.204(a), Election Code, is amended to read as follows:

(a) At the end of the six-year period prescribed by Section

C.S.H.B. No. 1606 254.203, the former officeholder or candidate shall remit any unexpended political contributions to one or more of the following:

(1) the political party with which the person was affiliated when the person's name last appeared on a ballot;

(2)

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a candidate or political committee; the comptroller [of public accounts] for deposit (3)in the state treasury [State Treasury];

(4) one or more persons from whom political contributions were received, in accordance with Subsection (d);

(5) a recognized [tax-exempt,] charitable organization formed for educational, religious, or scientific purposes that is exempt from taxation under Section 501(c)(3), Internal Revenue Code of 1986, and its subsequent amendments; or

(6) a public or private postsecondary educational institution or an institution of higher education as defined by Section 61.003(8), Education Code, solely for the purpose of assisting or creating a scholarship program.

SECTION 2.23. The heading to Section 257.005, Election Code, is amended to read as follows:

Sec. 257.005. CANDIDATE FOR STATE OR COUNTY CHAIR [STATE CHAIRMAN] OF POLITICAL PARTY.

SECTION 2.24. Section 257.005(a), Election Code, is amended to read as follows:

(a) Except as provided by this section, the following are subject to the requirements of this title that apply to a candidate for public office:

(1) a [A] candidate for state chair of a political

party with a nominee on the ballot in the most recent gubernatorial general election; and

(2) a candidate for election to the office of county chair of a political party with a nominee on the ballot in the most recent gubernatorial general election who, in connection with the candidacy, accepts contributions that in the aggregate exceed \$5,000 or makes expenditures that in the aggregate exceed \$5,000 [is subject to the requirements of this title that apply to a candidate for public office, except as provided by this section].

SECTION 2.25. Sections 253.100(d), 254.036(c), (d), and

(g), and 254.0401(b) and (c), Election Code, are repealed. SECTION 2.26. (a) Sections 254.031, 254.036, and 254.038, Election Code, as amended by this Act, and Sections 254.0612, 254.0912, and 254.1212, Election Code, as added by this Act, apply only to a report required to be filed under Chapter 254, Election Code, on or after September 1, 2003. A report required to be filed under Chapter 254, Election Code, before September 1, 2003, is governed by the law in effect on the date the report was required to be filed, and the former law is continued in effect for that purpose.

(b) Section 254.042, Election Code, as amended by this Act, applies only to a civil penalty imposed for a late report under Chapter 254, Election Code, that is required to be filed on or after September 1, 2003. A civil penalty imposed for a late report under Chapter 254, Election Code, that is required to be filed before September 1, 2003, is governed by the law in effect on the date the report was required to be filed, and the former law is continued in report was required to be filed, and the former law is continued in effect for that purpose.

(c) Section 254.151, Election Code, as amended by this Act, applies to the reporting of an expenditure made on or after September 1, 2003. The reporting of an expenditure made before September 1, 2003, is governed by the law in effect at the time the expenditure was made.

ARTICLE 3. SPEAKER'S RACE

SECTION 3.01. Subchapter B, Chapter 302, Government Code, is amended by adding Section 302.0121 to read as follows:

Sec. 302.0121. DECLARATION OF SPEAKER CANDIDACY. (a) Each speaker candidate shall file a declaration of candidacy with the Texas Ethics Commission as provided by this section.

A declaration of speaker candidacy must:

(1) be in writing;(2) identify the legislative session as to which the

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candidacy relates; and
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include: (3)

the speaker candidate's name;

(B) the speaker candidate's residence business street address; and

(C) the speaker candidate's telephone number. Except as provided by Subsection (e), a speaker candidate may not knowingly accept a contribution, loan, or promise of a contribution or loan in connection with the speaker candidacy or make or authorize a campaign expenditure at a time when a declaration of candidacy for the candidate is not in effect.

A declaration of speaker candidacy terminates (d)

earlie<u>r of:</u>

(1) the date the speaker candidate files a written statement with the Texas Ethics Commission stating that the candidate has terminated the candidacy; or

(2) the date a speaker is elected for the legislative

session as to which the speaker candidate filed the statement.

A former speaker candidate whose declaration of speaker (e) candidacy is terminated under Subsection (d) may make a campaign expenditure in connection with a debt incurred during the period the former speaker candidate's declaration of candidacy was in

SECTION 3.02. Section 302.013, Government Code, is amended by amending Subsections (b) and (d) and adding Subsection (e) to read as follows:

Each speaker candidate shall file the statement on: (b)

(1)the first filing date after the date on which the speaker candidate files the declaration of candidacy required by Section 302.0121 [announcement or initiation of the candidacy];

each filing date during the candidacy; and

(3) each filing date until all campaign loans have

been repaid.

(d) Each speaker candidate shall file the statement by computer diskette, modem, or other means of electronic transfer, using computer software provided [on an official form designed] by the Texas Ethics Commission or computer software that meets

commission specifications for a standard file format.

(e) The Texas Ethics Commission shall implement an electronic filing system under Subsection (d) not later than September 1, 2004. The commission by rule shall identify the date than on which the requirement that a statement must be made as required by Subsection (d) takes effect and the first reporting period under Subsection (c) for which a statement must be made as required by Subsection (d). This subsection expires January 1, 2005.

SECTION 3.03. Section 302.015(b), Government Code, is

amended to read as follows:

(b) A statement required to be filed on the day before a regular or called session convenes must actually be delivered and in the possession of the Texas Ethics Commission not later than 5 [4] p.m. of that day.

SECTION 3.04. Subchapter B, Chapter 302, Government Code, is amended by adding Sections 302.0191 and 302.0201 to read as follows:

302.0191. CONTRIBUTIONS AND EXPENDITURES FROM POLITICAL CONTRIBUTIONS. A person, including a speaker candidate, may not make a contribution to a speaker candidate's campaign or an expenditure to aid or defeat a speaker candidate from:

(1) political contributions accepted under Title 15,

Election Code; (2) interest political contributions earned on accepted under Title 15, Election Code; or

(3) an asset purchased with political contributions accepted under Title 15, Election Code.
Sec. 302.0201. DISPOSITION OF

UNEXPENDED FUNDS; REPORT.

A former speaker candidate may:

(1) use unexpended campaign funds to incurred in connection with the speaker candidacy; or

(2) remit unexpended campaign funds to one or more of

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(A) one or more persons from whom campaign funds in accordance with Subsection (c); or were received,

a recognized charitable organization formed (B) for educational, religious, or scientific purposes that is exempt from taxation under Section 501(c)(3), Internal Revenue Code of 1986, and its subsequent amendments.

A former speaker candidate may not retain contributions covered by this subchapter, assets purchased with the contributions, or interest and other income earned on the contributions for more than six years after the date the person ceases to be a speaker candidate or hold the office of speaker.

amount of campaign funds disposed of Subsection (a)(2)(A) to one person may not exceed the aggregate amount accepted from that person in connection with the former speaker candidate's most recent campaign for election to the office of speaker.

Not later than January 15 of each year, a former speaker candidate who retains unexpended campaign funds shall file a sworn report with the Texas Ethics Commission that includes:

the full name and address of each person to whom a (1) payment from unexpended campaign funds is made;

the date and amount of each payment reported under Subdivision (1); and

the information required by Section 302.014 as to any contribution, loan, or expenditure not previously reported on a statement filed under Section 302.013.

A report filed under this section covers, as applicable:

the period:

(A) beginning on the date after the last day of the period covered by the most recent statement filed by the former speaker candidate under Section 302.013; and

(B) ending on December 31 of the preceding year;

or

(2) the preceding calendar year. A former speaker candidate shall file the report on an official form designed by the Texas Ethics Commission. Sections 302.015 and 302.016 apply to a report filed under this section.

For purposes of this section, a speaker candidate elected as speaker of the house of representatives is considered to be a former speaker candidate.

SECTION 3.05. Section 302.021, Government Code, is amended by amending Subsections (a) and (f) and adding Subsection (e-1) to read as follows:

(a) A speaker candidate or former speaker candidate commits an offense if the person [speaker candidate]:

(1) knowingly fails to file the declaration of candidacy required by Section 302.0121;

(2) knowingly [wilfully] fails to file the statement required by Section 302.013;

(3) knowingly accepts a contribution, loa<u>n,</u> or promise of a contribution or loan in violation of Section 302.0121(c);

(4) [(2)] knowingly accepts [receives] contribution, loan, or promise of a contribution or loan prohibited by Section 302.017 from a corporation, partnership, association, firm, union, foundation, committee, club, or other organization or group of persons; [or]

knowingly accepts a contribution from a person who (5) uses political contributions, interest earned on political contributions, or an asset purchased with political contributions to make the contribution in violation of Section 302.0191;

(6) [(3)] expends campaign funds for any purpose other than those enumerated in Section 302.020;

(7) knowingly retains contributions, assets purchased with contributions, or interest or other income earned on contributions in violation of Section 302.0201(b); or

(8) knowingly fails to file the report of unexpended

campaign funds as required by Section 302.0201(d).

(e-1) A person commits an offense if the person knowingly

makes a contribution to a speaker candidate's campaign or an expenditure to aid or defeat a speaker candidate from political 23-2 contributions, interest earned on political contributions, or an asset purchased with political contributions in violation of Section 302.0191.

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23-68 23-69 (f) An offense under this section is a <u>Class A</u> misdemeanor [punishable by a fine of not less than \$500 nor more than \$5,000, by imprisonment for not more than one year, or by both].

SECTION 3.06. (a) Section 302.021, Government Code, as amended by this Act, applies only to an offense committed on or after September 1, 2003. For the purposes of this section, an offense is committed before September 1, 2003, if any element of the offense occurs before that date.

(b) An offense committed before September 1, 2003, is covered by the law in effect when the offense was committed, and the $\frac{1}{2}$ former law is continued in effect for that purpose.

ARTICLE 4. LOBBYING

The heading to Subchapter A, Chapter 305, SECTION 4.01. Government Code, is amended to read as follows:

SUBCHAPTER A. GENERAL PROVISIONS; REGISTRATION SECTION 4.02. Section 305.002, Government Code, is amended by adding Subdivisions (12)-(14) to read as follows:

(12) "Client" means a person or entity for which the

registrant is registered or is required to be registered.

(13) "Matter" means the subject matters for which a registrant has been reimbursed, retained, or employed by a client to communicate directly with a member of the legislative or

executive branch.

(14) "Person associated with the registrant" or "other person professionally associated person" means a partner or other person professionally associated with the registrant through a common business entity, other than a client, that reimburses, retains, or employs the

SECTION 4.03. Section 305.003, Government Code, is amended by amending Subsection (b) and adding Subsections (b-1) and (b-2) to read as follows:

- (b) Subsection (a)(2) requires a person to register if the person, as part of his regular employment, has communicated directly with a member of the legislative or executive branch to influence legislation or administrative action on behalf of the person by whom he is compensated or reimbursed, whether or not the person receives any compensation for the communication in addition to the salary for that regular employment.
- (b-1) [However,] Subsection (a)(2) does not require a member of the judicial, legislative, or executive branch of state government or an officer or employee of a political subdivision of the state to register. This subsection does not apply to an officer or employee of a quasi-governmental agency. For purposes of this subsection, "quasi-governmental agency" means a governmental agency, other than an institution of higher education as defined by Section 61.003, Education Code, that has as one of its primary purposes engaging in an activity that is normally engaged in by a nongovernmental agency, including:

(1) acting as a trade association; or

competing in the public utility business with private entities.

(b-2) Subsection (a)(2) does not require an officer or an employee of a state agency that provides utility services under Section 35.102, Utilities Code, and Sections 31.401 and 52.133,

Natural Resources Code, to register.
SECTION 4.04. Section 305.005(a), Government Code, amended to read as follows:

(a) Each person required to register under this chapter shall file a <u>written</u> registration [form] with the commission [form] and shall submit a registration

SECTION 4.05. Section 305.006(a), Government Code, amended to read as follows:

(a) Each registrant shall file with the commission a

written, verified report [on a form prescribed by the commission] 24-1 24-2 concerning the activities described by this section.

SECTION 4.06. Subchapter A, Chapter 305, Government Code,

is amended by adding Section 305.0064 to read as follows:

Sec. 305.0064. ELECTRONIC FILING OF REGISTRATIONS AND ACTIVITY REPORTS. (a) Except as provided by Subsection (b), each registration filed under Section 305.005 and each report filed under Section 305.006 must be filed by computer diskette, modem, or other means of electronic transfer, using computer software provided by the commission or computer software that meets commission specifications for a standard file format.

The commission shall adopt rules under (b) which may file paper registrations or reports on prescribed by the commission. The rules must be designed to ensure

that:

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electronic filing system under use of the Subsection (a) is maximized; and

(2) registrants may file paper registrations

reports for good cause only.

(c) The commission shall implement an electronic filing system under Subsection (a) not later than December 1, 2004. The commission by rule shall identify the date on which the requirement that a registration must be made as required by Subsection (a) takes effect and the first reporting period under Section 305.007 for which a report must be made as required by Subsection (a). subsection expires January 1, 2005.

(d) A registration fee under Section 305.005(c)(1) or (2) the calendar years 2004 and 2005 is increased by an amount determined by the commission as sufficient to generate additional revenue necessary to develop and implement an electronic filing system under Subsection (a). Additional revenue generated by a fee increase under this subsection may be used only to develop and implement the electronic filing system under Subsection (a). The commission may impose a different increase for each fee under Section 305.005(c). This subsection expires January 1, 2006.

SECTION 4.07. Subchapter A, Chapter 305, Government Code, is amended by adding Section 305.012 to read as follows:

Sec. 305.012. CONTINUING EDUCATION. (a) The commission by rule shall establish a continuing education program for registrants. The program must address issues involving lobbying, ethics, political contributions and expenditures, and other issues as determined by the commission. The program shall be provided by the commission or by an accredited institution of higher education.

(b) Rules adopted under this section:

(1) must prescribe the minimum number of hours of continuing education a registrant must complete during a calendar year, which may not be less than four hours;

(2) must provide for the commission to approve for any continuing education activity provided by an credit

instititution of higher education under the program;
(3) may permit a registrant who completes more than the minimum number of hours of continuing education in a calendar year to carry forward to the next year the excess hours of continuing education; and

(4) must require a registrant to report the registrant's compliance with the continuing education requirements as part of the registration renewal process under Section 305.005.

(c) A person registered under this chapter for a period of at least four months in a calendar year must comply with the minimum continuing education requirements. A registrant who does not comply with the minimum continuing education requirements is not eligible to renew the person's registration.

(d) The commission shall adopt a procedure to assess a

registrant's participation in the continuing education program.
SECTION 4.08. Sections 305.028(b), (c), and (f), Government Code, are amended to read as follows:

(b) Except as permitted by Subsection (c), a registrant may not represent a <u>client</u> [<u>person</u>] in communicating directly with a member of the <u>legislative</u> or executive branch to influence

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25-1 legislative subject matter [legislation] or administrative action if the representation of that client [person]: 25-2

- involves a substantially related matter in which (1)that <u>client's</u> [person's] interests are materially and directly adverse to the interests of:
 - (A) another client of the registrant;
 - (B) an employer or concern employing the

registrant; or

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- (C) another client of a [partner or other] person associated with the registrant; or
- reasonably appears to be [or potentially be] (2) adversely limited by:
- (A) the registrant's, the employer's the [partner's or] other associated person's concern's, οr responsibilities to another client [or to a third person]; or (B) the registrant's, employer's or concern's own
- interests, or [partner's or] other associated person's own business interests.
- (c) A registrant may represent a client in the circumstances described in Subsection [(a) or] (b) if:
- (1) the registrant reasonably believes the representation of each client will not be materially affected;
- (2) not later than the second business day after the date the registrant becomes aware of a $[\frac{an - actual - or potential}{conflict}]$ conflict described by Subsection $[\frac{(a) - or}{a}]$ (b), the registrant provides written notice, in the manner required by the commission, to each affected [or potentially affected] client; and
- (3) not later than the 10th day after the date the registrant becomes aware of \underline{a} [an actual or potential] conflict described by Subsection $[\frac{(a)}{a}]$ (b), the registrant files with the commission a statement that:
- (A) indicates [indicating] that there is a [an
- actual or potential] conflict;

 (B) states [and] that the registrant has notified by each affected [or potentially affected] client as required by Subdivision (2); and
 - states the name and address of each affected

<u>client</u>.

- (f) In each report filed with the commission, a registrant shall, under oath, affirm that the registrant has, to the best of the registrant's knowledge, complied with this section. SECTION 4.09. Section 305.031(a), Government
- Code, amended to read as follows:
- (a) A person commits an offense if the person intentionally or knowingly violates a provision of this chapter other than Section 305.0011, 305.012, 305.022, or 305.028. An offense under this subsection is a Class A misdemeanor.
- SECTION 4.10. Section 305.033(b), Government amended to read as follows:
- (b) If a registration or report is determined to be late, the person responsible for the filing is liable to the state for payment of a civil penalty of \$500 [in an amount determined by commission rule, but not to exceed \$100 for each day that the registration or report is late]. A registration or report is not considered to be late for purposes of this subsection if:

 (1) the registration or report as originally filed
- substantially complies with this chapter; and
- (2) the person filing the registration or report promptly files a corrected or amended registration or report on learning that the registration or report as originally filed is inaccurate or incomplete.
- SECTION 4.11. Section 556.005(b), Government Code, amended to read as follows:
- (b) A state agency may not use appropriated money to pay, on behalf of the agency or an officer or employee of the agency, membership dues to an organization that pays part or all of the salary of a person who is required by Chapter 305 to register as a lobbyist. This subsection does not apply to the salary of a person who is required by Chapter 305 to register as a lobbyist. lobbyist. This subsection does not apply to the payment by a state agency of membership fees under Chapter 81.

SECTION 4.12. 305.028(a) Sections and 305.031(c),

Government Code, are repealed.

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SECTION 4.13. (a) Not later than November 1, 2003, the Texas Ethics Commission shall adopt rules establishing a continuing education program for lobbyists as required by Section 305.012, Government Code, as added by this Act. The program applies beginning January 1, 2004.

- (b) Sections 305.028 and 305.031, Government Code, amended by this Act, apply only to an offense committed on or after September 1, 2003. For the purposes of this section, an offense is committed before September 1, 2003, if any element of the offense occurs before that date. An offense committed before September 1, 2003, is covered by the law in effect when the offense was committed, and the former law is continued in effect for that purpose.
- Section 305.033(b), Government Code, as amended by this (c) Act, applies only to a civil penalty imposed for a late registration or report under Chapter 305, Government Code, that is required to be filed on or after September 1, 2003. A civil penalty imposed for a late registration or report under Chapter 305, Government Code, that is required to be filed before September 1, 2003, is governed by the law in effect on the date the report was required to be filed, and the former law is continued in effect for that purpose.

ARTICLE 5. PERSONAL FINANCIAL DISCLOSURE BY AND STANDARDS OF CONDUCT FOR STATE OFFICERS AND EMPLOYEES

Section 572.021, Government Code, is amended SECTION 5.01. to read as follows:

Sec. 572.021. FINANCIAL STATEMENT REQUIRED. officer, a partisan or independent candidate for an office as an elected officer, and a party chairman shall file with the commission a verified financial statement complying with Sections 572.022 through 572.0252 [572.025].

SECTION 5.02. Section 572.022(c), Government amended to read as follows:

- (c) The individual filing the statement shall report a description of real property by reporting:

 (1) the street address, if available, or the number of
- lots or number of acres, as applicable, in each county, \underline{and} the name of the county, if the street address is not available; and
 (2) the names of all persons retaining an ir
- $\overline{(2)}$ the names of all persons retaining an interest in the property, excluding an interest that is a severed mineral interest.

SECTION 5.03. Section 572.023, Government Code, is amended by amending Subsection (b) and adding Subsections (c) and (d) to read as follows:

- (b)
- The account of financial activity consists of:
 (1) a list of all sources of occupational income, identified by employer, or if self-employed, by the nature of the occupation, including identification of a person or other organization from which the individual or a business in which the individual has a substantial interest received a fee as a retainer for a claim on future services in case of need, as distinguished from a fee for services on a matter specified at the time of contracting for or receiving the fee, if professional or occupational services are not actually performed during the reporting period equal to or in excess of the amount of the retainer, and the category of the amount of the fee;
- identification by name and the category of the (2) number of shares of stock of any business entity held or acquired, and if sold, the category of the amount of net gain or loss realized from the sale;
- (3) a list of all bonds, notes, and other commercial paper held or acquired, and if sold, the category of the amount of net gain or loss realized from the sale;
- (4)identification of each source and the category of the amount of income in excess of \$500 derived from each source from interest, dividends, royalties, and rents;
- (5) identification of each guarantor of a loan and identification of each person or financial institution to whom a

 $$\rm C.S.H.B.~No.~1606$$ personal note or notes or lease agreement for a total financial liability in excess of \$1,000 existed at any time during the year and the category of the amount of the liability;

- identification by description of all beneficial (6) interests in real property and business entities held or acquired, and if sold, the category of the amount of the net gain or loss realized from the sale;
- (7)identification of a person or other organization from which the individual or the individual's spouse or dependent children received a gift of anything of value in excess of \$250 and a description of each gift, except:
- (A) a gift received from an individual related to individual at any time within the second consanguinity or affinity, as determined under Subchapter \underline{B} [A], Chapter 573;
- (B) a political contribution that was reported as required by Chapter 254, Election Code [law]; and

(C) an expenditure required to be reported by a

person required to be registered under Chapter 305;

- (8) identification of the source and the category of the amount of all income received as beneficiary of a trust, other than a blind trust that complies with Subsection (c), and identification of each <u>trust</u> asset, if known to the beneficiary, from which income was received by the beneficiary in excess of \$500;
- (9) identification by description and the category of the amount of all assets and liabilities of a corporation, firm, [or] partnership, limited partnership, limited liability partnership, professional corporation, professional association, joint venture, or other business association in which 50 percent or more of the outstanding ownership was held, acquired, or sold;
 (10) a list of all boards of directors of which the
- individual is a member and executive positions that the individual holds in corporations, firms, partnerships, limited partnerships, limited liability partnerships, professional corporations, professional associations, joint ventures, or other business associations or proprietorships, stating the name of each corporation, firm, partnership, limited partnership, limited liability partnership, professional corporation, professional association, joint venture, or other business association or proprietorship and the position held;
- of (11) identification providing any person transportation, meals, or lodging expenses permitted under Section 36.07(b), Penal Code, and the amount of those expenses, other than expenditures required to be reported under Chapter 305; [and]
- (12) any corporation, firm, partnership, limited partnership, limited liability partnership, professional corporation, professional association, joint venture, or other business association, excluding a publicly held corporation, in which both the <u>individual</u> [state officer] and a person registered under Chapter 305 have an interest;
- (13) identification $\overline{b}y$ name and the category number of shares of any mutual fund held or acquired, and if sold, the category of the amount of net gain or loss realized from the sale; and
- (14)identification of each blind trust that complies with Subsection (c), including:
 - (A) the category of the fair market value of the

trust;

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- the date the trust was created; (B) (C)
- the name and address of the trustee; and a statement signed by the trustee, (D)
- penalty of perjury, stating that:

(i) the trustee has not revealed <u>information</u> to the individual, except information that may be

disclosed under Subdivision (8); and (ii) to the best of the trustee's knowledge, the trust complies with this section.

(c) For purposes of Subsections (b)(8) and (14), a blind trust is a trust as to which:

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28-68 28-69 (1) the trustee:

is a disinterested party; (A)

is not the individual; (B)

(C) is not required to register as a lobbyist

under Chapter 305;

(D) is not a public officer or public employee;

and

was not appointed to public office by the individual or by a public officer or public employee the individual supervises; and

(2) the trustee has complete discretion to manage the including the power to dispose of and acquire trust assets

without consulting or notifying the individual.

(d) If a blind trust under Subsection (c) is revoked while the individual is subject to this subchapter, the individual must file an amendment to the individual's most recent financial statement, disclosing the date of revocation and the previously unreported value by category of each asset and the income derived from each asset.

SECTION 5.04. Subchapter B, Chapter 572, Government Code, is amended by adding Sections 572.0251 and 572.0252 to read as follows:

572.0251. INFORMATION ABOUT LEGISLATIVE CONTINUANCES. Sec. member or member-elect of the legislature licensed to practice law in this state who represents a party to a civil or criminal case for compensation and on that party's behalf applies for or obtains a legislative continuance under Section 30.003, Civil Practice and Remedies Code, or under another law or rule that requires or permits a court to grant a continuance on the grounds that an attorney for a party is a member or member-elect of the legislature shall report on the financial statement:

(1) the name of the party represented;

(2) the date on which the member or member-elect was

retained to represent the party;

(3) the style and cause number of the action in which the continuance was sought and the court and jurisdiction in which the action was pending when the continuance was sought;

(4) the date on which the member or member-elect

applied for a continuance; and

(5) whether the continuance was granted.

Sec. 572.0252. INFORMATION ABOUT REFERRALS. officer who is an attorney shall report on the financial statement:

(1) making or receiving any referral for compensation for legal services; and

(2) the amount referral for legal services. the amount of any fee accepted for making a

SECTION 5.05. Section 572.026(b), Government Code, is amended to read as follows:

(b) An individual who is appointed to serve as a salaried appointed officer or an appointed officer of a major state agency or who is appointed to fill a vacancy in an elective office shall file a financial statement not later than the 14th [30th] day after the date of appointment or the date of qualification for the office, or if confirmation by the senate is required, before the first committee hearing on the confirmation, whichever date is earlier.

SECTION 5.06. Section 572.033, Government Code, is amended

by amending Subsection (b) and adding Subsection (b-1) to read as

follows:

(b) If a statement is determined to be late, the individual responsible for filing the statement is [civilly] liable to the state for a civil penalty of \$500 [an amount determined by commission rule, but not to exceed \$100 for each day that the statement is late]. If a statement is more than 30 days late, the commission shall issue a warning of liability by registered mail to the individual responsible for the filing. If the penalty is not paid before the 10th day after the date on which the warning is received, the individual is liable for a civil penalty in an amount determined by commission rule, but not to exceed \$10,000.

(b-1) A statement is not considered to be late for purposes

29-1 of Subsection (b) if:

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29**-**68 29**-**69 (1) the statement as originally filed substantially complies with this chapter; and

(2) the person filing the statement promptly files a corrected or amended statement on learning that the statement as originally filed is inaccurate or incomplete.

SECTION 5.07. Section 572.052(a), Government Code, is amended to read as follows:

(a) A member of the legislature may not, for compensation, represent another person before a state agency in the executive branch of state government unless $[\div$

 $\left[\frac{1}{1}\right]$ the representation:

- (1) [(A)] is pursuant to an attorney-client relationship in a criminal law matter [made in a proceeding that is adversary in nature or in another public hearing that is a matter of record]; or
- $\underline{(2)}$ [(B)] involves the filing of documents, contacts with the agency, or other relations, that involve only ministerial acts on the part of the commission, agency, board, department, or officer[; and

[(2) the member discloses to the agency that the member is being compensated for the representation].

SECTION 5.08. Subchapter C, Chapter 572, Government Code, is amended by adding Sections 572.0531 and 572.059 to read as follows:

- Sec. 572.0531. NOTICE REQUIRED FOR INTRODUCTION OR SPONSORSHIP OF CERTAIN MEASURES OR BILLS BY LEGISLATORS. (a) A member shall file a notice as required by Subsection (b) before introducing or sponsoring a measure or bill if the member's spouse or a person related to the member within the first degree by consanguinity, as determined under Subchapter B, Chapter 573, is registered as a lobbyist under Chapter 305 with respect to the subject matter of the measure or bill.
- (b) A member of the house of representatives to whom Subsection (a) applies shall file a written notice of that fact with the chief clerk of the house of representatives. A senator to whom Subsection (a) applies shall file a written notice of that fact with the secretary of the senate. The member shall also file a notice with the commission. A notice filed under this subsection must:

(1) identify:

(A) the member;

(B) the measure, bill, or class of measures or bills with respect to which the notice is required under this section; and

(C) the person registered as a lobbyist; and be included in the journal of the house to which

the member belongs.

(c) A person related to the member to whom Subsection (a) applies shall file a notice with the commission identifying:

(1) the person;

(2) the member; and

(3) the class of measures or bills with respect to which notice is required under this section.

- (d) A person related to the member to whom Subsection (a) applies shall file the notice required by Subsection (c) not later than:
- (1) the beginning of a regular or special legislative session as to which the person is registered as a lobbyist under Chapter 305 and will communicate directly with a member of the legislative branch with respect to the measure, bill, or class of measures or bills; or
- (2) the seventh business day after the day the person agrees to accept reimbursement or compensation to communicate directly with a member of the legislative branch with respect to the measure, bill, or class of measures or bills, if the person agrees to accept the reimbursement or compensation after the beginning of a legislative session.
- (e) A member of the legislature who violates this section is subject to discipline by the house to which the member belongs, as

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(f) In this section, "communicates directly" with" "member of the legislative branch" have the meanings assigned by Section 305.002.

Sec. 572.059. INDEPENDENCE OF STATE AND LOCAL OFFICERS ACTING IN LEGISLATIVE CAPACITY. (a) In this section, measure" includes:

(1) a bill, resolution, order, or other proposal to adopt, enact, amend, or repeal a statute, ordinance, rule, or policy of general application;

(2) a proposal to adopt, enact, amend, or repeal, or to grant a variance or other exception to, a zoning ordinance; or

a proposed constitutional amendment or amendment subject to a vote of the electorate.

(b) For purposes of Subsection (a), a measure applicable to a class or subset of persons or matters that is is that defined in general terms without naming the particular persons or matters is a measure of general application.

To protect the independence of state and local officers (c) acting in a legislative capacity, a state or local officer, whether elected or appointed, including a member of the governing body of a school district or other political subdivision of this state, may not be subject to disciplinary action or a sanction, disability, or liability for:

an action permitted by law that the officer takes (1)in the officer's official capacity regarding a legislative measure;

(2) proposing, endorsing, or expressing support for or opposition to a legislative measure or taking any action permitted by law to support or oppose a legislative measure;

(3) the effect of a legislative measure or of a change in law proposed by a legislative measure on any person; or

(4) a breach of duty, in connection with the member's practice of or employment in a licensed or regulated profession or occupation, to disclose to any person information, or to obtain a waiver or consent from any person, regarding:

(A) the officer's actions relating to legislative measure; or

(B) the substance, effects, or potential effects of a legislative measure.

SECTION 5.09. Section 30.003, Civil Practice and Remedies Code, is amended by adding Subsection (g) to read as follows:

(g) If the attorney for a party seeking a continuance under section is a member or member-elect of the legislature, the attorney shall file a copy of the application for a continuance with the Texas Ethics Commission. The copy must be sent to the commission not later than the third business day after the date on which the attorney files the application with the court.

SECTION 5.10. (a) Section 572.052, Government Code, amended by this Act, applies only to representation before a state agency in regard to a matter as to which a member of the legislature is hired on or after September 1, 2003. Representation in regard to a matter as to which a member of the legislature was hired before September 1, 2003, and the reporting of that representation are governed by the law in effect at the time the member was hired, and that law is continued in effect for that purpose.
(b) Sections 572.022 and 572.023, Government Code, as

amended by this Act, and Sections 572.0251 and 572.0252, Government Code, as added by this Act, apply only to a financial statement required to be filed under Subchapter B, Chapter 572, Government Code, on or after January 1, 2004. A financial statement required to be filed under Subchapter B, Chapter 572, Government Code, before January 1, 2004, is governed by the law in effect immediately before the effective date of this Act, and the former law is continued in effect for that purpose.

(c) Section 572.026(b), Government Code, as amended by this Act, applies only to the filing of a financial statement by an individual appointed on or after September 1, 2003, to serve as a salaried appointed officer or an appointed officer of a major state agency or to fill a vacancy in an elective office. The filing of a

financial statement by an individual appointed before September 1, 2003, to serve as a salaried appointed officer or an appointed officer of a major state agency or to fill a vacancy in an elective office is governed by the law in effect on the date the individual is appointed, and the former law is continued in effect for that purpose.

(d) Section 572.033(b), Government Code, as amended by this Act, applies only to a civil penalty imposed for a late report under Subchapter B, Chapter 572, Government Code, that is required to be filed on or after September 1, 2003. A civil penalty imposed for a late report under Subchapter B, Chapter 572, Government Code, that is required to be filed before September 1, 2003, is governed by the law in effect on the date the report was required to be filed, and the former law is continued in effect for that purpose.

(e) Section 30.003, Civil Practice and Remedies Code, as amended by this Act, applies only to an application for a continuance under that section that is made on or after September 1, 2003. An application for a continuance under Section 30.003, Civil Practice and Remedies Code, that is made before September 1, 2003, is covered by the law in effect when the application was made, and the former law is continued in effect for that purpose.

ARTICLE 6. MISUSE OF CERTAIN CONFIDENTIAL INFORMATION BY GOVERNMENTAL OFFICER OR EMPLOYEE

SECTION 6.01. The heading to Section 552.352, Government Code, is amended to read as follows:

Sec. 552.352. DISTRIBUTION OR MISUSE OF CONFIDENTIAL INFORMATION.

SECTION 6.02. Section 552.352, Government Code, is amended by adding Subsections (a-1) and (a-2) to read as follows:

(a-1) An officer or employee of a governmental body who obtains access to confidential information under Section 552.008 commits an offense if the officer or employee knowingly:

(1) uses the confidential information for a purpose other than the purpose for which the information was received or for a purpose unrelated to the law that permitted the officer or employee to obtain access to the information, including solicitation of political contributions or solicitation of clients;

(2) permits inspection of the confidential information by a person who is not authorized to inspect the information; or

(3) discloses the confidential information to a person who is not authorized to receive the information.

(a-2) For purposes of Subsection (a-1), a member of an advisory committee to a governmental body who obtains access to confidential information in that capacity is considered to be an officer or employee of the governmental body.

ARTICLE 7. EFFECTIVE DATE

SECTION 7.01. This Act takes effect September 1, 2003.

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