By: Miller H.C.R. No. 163

## HOUSE CONCURRENT RESOLUTION

- WHEREAS, Town Talk Foods, Inc., and Thomas E. Potthoff allege that:
- 3 (1) in August 2001, an outbreak of botulism occurred
- 4 in North Texas, and an investigation of the botulism outbreak,
- 5 including containers of two brands of frozen chili purchased at
- 6 Town Talk Foods, Inc., was conducted by the Texas Department of
- 7 Health;
- 8 (2) the Texas Department of Health knew very early in
- 9 its investigation that the focus of the outbreak was on only one
- instead of two brands of frozen chili and not Town Talk Foods, Inc.,
- 11 or Thomas E. Potthoff;
- 12 (3) on September 4, 2001, the Texas Department of
- 13 Health issued an emergency order "prohibit[ing Town Talk Foods,
- 14 Inc.,] from operating as a food salvage establishment," and rather
- 15 than merely issuing an emergency order limited to "the sale or
- 16 distribution of distressed foods" as provided by the Texas Health
- 17 and Safety Code, the Texas Department of Health exceeded its
- 18 authority by ordering Town Talk Foods, Inc.'s entire facility to be
- 19 closed and by ordering that Town Talk Foods, Inc., and Thomas E.
- 20 Potthoff be prohibited from selling any merchandise whatsoever,
- 21 including all salvaged food, other food items, and all nonfood
- 22 merchandise commonly sold at Town Talk Foods, Inc., as set forth in
- 23 the emergency order;
- 24 (4) Town Talk Foods, Inc., remained closed under the

- 1 excessive emergency order for more than two weeks before it was
- 2 allowed to reopen;
- 3 (5) when the Texas Department of Health allowed Town
- 4 Talk Foods, Inc., to reopen, it prohibited Town Talk Foods, Inc.,
- 5 and Thomas E. Potthoff from selling any perishable products;
- 6 (6) more than two months passed between the time the
- 7 Texas Department of Health originally closed Town Talk Foods, Inc.,
- 8 and the time it was allowed to fully reopen to sell all products;
- 9 (7) during the investigation, Texas Department of
- 10 Health employees told the media, "We don't know how or where that
- 11 particular bucket of chili became contaminated. There is also a
- 12 concern because it appeared the frozen chili at Town Talk may have
- 13 been thawed out and then refrozen";
- 14 (8) this statement was made despite the fact that the
- 15 Texas Department of Health knew the frozen chili had been purchased
- 16 from Town Talk Foods, Inc., and that there was no indication that it
- 17 had thawed while in Town Talk Foods, Inc.'s, possession;
- 18 (9) Texas Department of Health employees made
- 19 additional statements to the media, stating, "It's important that
- 20 people know not to eat anything from that store, especially the
- 21 chili," and in a newspaper article, Texas Department of Health
- employees were quoted as saying that "[t]he only common link is the
- 23 store. It comes back to Town Talk";
- 24 (10) in addition to press releases and media
- 25 statements or stories, the Texas Department of Health made other
- 26 similar communications effectively labeling Town Talk Foods, Inc.,
- 27 as the botulism store;

- 1 (11) the above false and defamatory statements, and 2 others, continued even though the Texas Department of Health had no 3 evidence that Town Talk Foods, Inc., or Thomas E. Potthoff caused 4 the botulism, and even though the Texas Department of Health had 5 reason to believe that other persons and entities caused or 6 contributed to the botulism;
- 7 (12) the Texas Department of Health has not tempered 8 or retracted its press releases or media statements to correctly 9 state the facts, thus leaving the public with the perception that 10 Town Talk Foods, Inc., is the botulism store;
- 11 (13) in addition to the statements to the media and the 12 press releases, on September 11, 2001, the Texas Department of 13 Health promised Town Talk Foods, Inc., and Thomas E. Potthoff that 14 if all perishable food items at Town Talk Foods, Inc., were thrown 15 away, Town Talk Foods, Inc., would be allowed to fully reopen in two 16 days, and Town Talk Foods, Inc., and Thomas E. Potthoff agreed;
- 17 (14) after Town Talk Foods, Inc., and Thomas E.
  18 Potthoff complied with the terms of the agreement and threw away
  19 eight 30-cubic-yard containers or truckloads of frozen and
  20 refrigerated foods in a local landfill, the Texas Department of
  21 Health reneged on its promise and told Thomas E. Potthoff that Town
  22 Talk Foods, Inc., would not be allowed to reopen;
- 23 (15) the Texas Department of Health breached its 24 agreement with Town Talk Foods, Inc., and Thomas E. Potthoff when it 25 failed to allow Town Talk Foods, Inc., to reopen after all of the 26 frozen and refrigerated foods were destroyed;
- 27 (16) shortly thereafter, the State of Texas filed suit

- 1 against Town Talk Foods, Inc., and Thomas E. Potthoff, seeking
- 2 civil fines and penalties and temporary and permanent injunctive
- 3 relief for alleged violations of the Texas Health and Safety Code,
- 4 the Texas Administrative Code, and the Texas Deceptive Trade
- 5 Practices-Consumer Protection Act;
- 6 (17) in response, Town Talk Foods, Inc., and Thomas E.
- 7 Potthoff filed a counterclaim and third-party claim against the
- 8 State of Texas and four Texas Department of Health employees for
- 9 defamation and business disparagement;
- 10 (18) the Texas Department of Health's acts were
- 11 arbitrary and capricious acts without justification under the laws
- 12 of this state, the Texas Constitution, and the United States
- 13 Constitution, and these arbitrary and capricious acts deprived Town
- 14 Talk Foods, Inc., and Thomas E. Potthoff of their constitutionally
- 15 protected property rights under the Texas Constitution and the
- 16 United States Constitution;
- 17 (19) in addition, as a result of the Texas Department
- of Health's acts, Town Talk Foods, Inc., and Thomas E. Potthoff's
- 19 property has been unconstitutionally taken without just
- 20 compensation;
- 21 (20) Town Talk Foods, Inc., and Thomas E. Potthoff
- 22 have suffered damages as a result of the actions of the Texas
- 23 Department of Health; and
- 24 (21) Town Talk Foods, Inc., and Thomas E. Potthoff are
- 25 entitled to recover any attorney's fees incurred in connection with
- this matter by Town Talk Foods, Inc., and Thomas E. Potthoff; now,
- 27 therefore, be it

1 RESOLVED by the Legislature of the State of Texas, That Town 2 Talk Foods, Inc., and Thomas E. Potthoff are granted permission to 3 sue the State of Texas and the Texas Department of Health for any and all causes of action, including breach of contract, claims for 4 5 relief under the Uniform Declaratory Judgments Act (Chapter 37, 6 Civil Practice and Remedies Code), and claims for relief under the 7 Administrative Procedure Act (Chapter 2001, Government Code), that 8 relate to or arise from the facts and circumstances described in this resolution, subject to Chapter 107, Civil Practice and 9 10 Remedies Code; and, be it further

11 RESOLVED, That the suit authorized by this resolution shall 12 be brought in Tarrant County; and, be it further

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RESOLVED, That the total of all damages awarded in the suit authorized by this resolution, including any court costs and prejudgment interest, but not including attorney's fees incurred by Town Talk Foods, Inc., and Thomas E. Potthoff, may not exceed \$3 million; and, be it further

RESOLVED, That Town Talk Foods, Inc., and Thomas E. Potthoff may not plead an amount in excess of \$3 million in a suit authorized by this resolution, and that this amount, plus attorney's fees is the total amount that may be recovered with respect to the occurrence that is the subject of this resolution in all actions brought with respect to that occurrence; and, be it further

24 RESOLVED, That the commissioner of public health of the Texas
25 Department of Health be served process as provided by Section
26 107.002(a)(3), Civil Practice and Remedies Code.