By: Fraser, Jackson

S.B. No. 131

## A BILL TO BE ENTITLED

1	AN ACT
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- 2 relating to policy forms and endorsements for personal automobile
- 3 and residential property insurance.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Chapter 5, Insurance Code, is amended by adding
- 6 Article 5.142 to read as follows:
- 7 Art. 5.142. POLICY FORMS FOR PERSONAL AUTOMOBILE INSURANCE
- 8 COVERAGE AND RESIDENTIAL PROPERTY INSURANCE COVERAGE
- 9 Sec. 1. SCOPE. This article governs the regulation of
- 10 policy forms and endorsements for personal automobile insurance and
- 11 residential property insurance.
- 12 Sec. 2. DEFINITIONS. In this article:
- 13 (1) "Filer" means an insurer that files forms or any
- other information required to be filed under this article.
- 15 (2) "Form" means any insurance policy form or
- 16 <u>endorsement form used in writing personal automobile insurance or</u>
- 17 residential property insurance in the state.
- 18 (3) "Insurer" means an insurance company, reciprocal
- 19 or interinsurance exchange, mutual, capital stock company,
- 20 fraternal benefit society, local mutual aid association, county
- 21 mutual insurance company, association, Lloyd's plan company, or
- 22 other entity writing personal automobile insurance or residential
- 23 property insurance in the state. The term includes an affiliate, as
- 24 described by Section 823.003(a) of this code. The term does not

- 1 <u>include the Texas Windstorm Insurance Association created and</u>
- 2 operated under Article 21.49 of this code.
- 3 (4) "Personal automobile insurance" means an
- 4 automobile insurance policy providing insurance coverages for the
- 5 ownership, maintenance, or use of private passenger, utility, and
- 6 miscellaneous type motor vehicles and trailers including mobile
- 7 homes and recreational trailers, and not primarily used for the
- 8 delivery of goods, materials, or services, unless such use is in
- 9 farm or ranch operations, and provided that such vehicles are owned
- 10 or leased by an individual or individuals.
- 11 (5) "Residential property insurance" means insurance
- 12 against loss to real or tangible personal property at a fixed
- 13 location provided in a homeowners policy, a tenant policy, a
- 14 condominium owners policy, or a residential fire and allied lines
- 15 policy.
- Sec. 3. FORM FILINGS. (a) Each insurer shall file its
- forms with the commissioner. The forms may not be delivered or
- issued for delivery in the state unless the forms have been filed as
- 19 provided by this article. Insurers may continue to use the standard
- 20 policy forms and endorsements promulgated under Articles 5.06 and
- 21 5.35 of this code on notification to the commissioner in writing
- 22 that the forms will continue to be used.
- (b) Unless disapproved by the commissioner as provided by
- 24 Section 7 of this article, the new form takes effect on the date
- 25 specified by the insurer in the filing, but not earlier than the
- 26 60th day after the date of filing of the form with the commissioner,
- 27 except as provided by Subsection (c) of this section. For the

- purposes of this section, the date the form is received by the 1 commissioner is the date of filing of the form with the 2 3 commissioner. From the date of filing of the form with the

commissioner to the effective date of the new form, the insurer's

- previously filed form that is in effect as provided by this article 5
- shall remain in effect. 6
- 7 (c) The commissioner may approve a filing on written or
- electronic notification to the filer at any time before the 60th day 8
- 9 after the date of filing of the form with the commissioner or before
- 10 the effective date specified by the insurer in the filing. The new
- 11 form may be used on the receipt of the notice of the commissioner's
- 12 approval.

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- 13 (d) Each personal automobile insurance policy form must
- provide the coverages mandated under Articles 5.06-1 and 5.06-3 of 14
- this code, except that the coverages may be rejected by the named 15
- 16 insured as provided by those articles.
- (e) All filed forms must comply with state and federal law. 17
- 18 Sec. 4. PLAIN LANGUAGE REQUIREMENT. A form may not be used
- if it is not in plain language. For the purposes of this section, a 19
- 20 form is written in plain language if it achieves the minimum score
- established by the commissioner on the Flesch reading ease test or 21
- 22 an equivalent test selected by the commissioner or, at the option of
- the commissioner, if it conforms to the language requirements in a 23
- National Association of Insurance Commissioners model act relating 24
- 25 to plain language. This section does not apply to policy language
- that is mandated by state or federal law. 26
- 27 Sec. 5. PERSONAL AUTOMOBILE INSURANCE. A contract or

- 1 agreement not written into the application and personal automobile
- 2 insurance policy is void and of no effect and in violation of the
- 3 provisions of this article and Subchapter A of this chapter and is
- 4 sufficient cause for the revocation of the license of an insurer to
- 5 write personal automobile insurance in the state.
- 6 Sec. 6. PUBLIC INFORMATION. Each filing and any supporting
- 7 <u>information filed under this article is open to public inspection</u>
- 8 <u>as of the date of the filing.</u>
- 9 Sec. 7. DISAPPROVAL. (a) The commissioner may disapprove
- 10 a form filed under this article if the form:
- 11 (1) violates or does not comply with this code, or any
- 12 valid rule duly adopted by the commissioner, or is otherwise
- 13 contrary to law; or
- 14 (2) contains provisions or has any titles or headings
- 15 which are unjust, encourage misrepresentation, are deceptive, or
- 16 violate public policy.
- 17 (b) If the commissioner disapproves a filing before the 60th
- day after the date of the filing of the form with the commissioner,
- 19 the commissioner shall issue an order specifying in what respects
- 20 the form fails to meet the requirements of this article. The filer
- 21 is entitled to a hearing on written request made to the commissioner
- 22 <u>not later than the 30th day after the effective date of the</u>
- 23 disapproval order.
- 24 (c) If the commissioner disapproves a form that is in
- 25 effect, the commissioner may issue a disapproval order only after a
- 26 <u>hearing held after at least 20 days' written notice to the insurer</u>
- 27 that made the filing. The disapproval order must be issued not

- 1 later than the 15th day after the close of the hearing and must
- 2 specify how the form fails to meet the requirements of this article.
- 3 The disapproval order must state the date on which the further use
- 4 of the disapproved form is prohibited.
- 5 (d) A commissioner's order disapproving a form must state
- 6 the grounds for the disapproval in enough detail to reasonably
- 7 inform the filer of the grounds.
- 8 <u>(e) An insurer may not use a form in the state after</u>
- 9 disapproval of the form by the commissioner.
- Sec. 8. PUBLIC INSURANCE COUNSEL. Notwithstanding Article
- 11 1.35A of this code, the office of public insurance counsel may
- 12 submit written comments to the commissioner and otherwise
- 13 participate regarding individual company filings made under this
- 14 article.
- 15 Sec. 9. HEARINGS. Subject to Chapter 40 of this code,
- 16 Chapter 2001, Government Code, applies to all hearings conducted
- 17 under this article. To the extent of any conflict between this
- 18 article and Chapter 2001, Government Code, the provisions of this
- 19 article prevail.
- Sec. 10. RULEMAKING. The commissioner may adopt reasonable
- 21 and necessary rules to implement this article.
- 22 SECTION 2. Article 5.06, Insurance Code, is amended by
- 23 adding Subsection (12) to read as follows:
- 24 (12) Notwithstanding Subsections (1)-(8) of this
- 25 article, policy forms and endorsements for personal automobile
- insurance in this state shall be regulated under Article 5.142 of
- 27 this code. An insurer may continue to use the standard policy forms

- 1 and endorsements promulgated under this article that the insurer
- 2 used immediately before the effective date of this subsection on
- 3 notification to the commissioner in writing that the forms will
- 4 continue to be used.
- 5 SECTION 3. Article 5.35, Insurance Code, is amended by
- 6 adding Subsection (k) to read as follows:
- 7 (k) Notwithstanding Subsections (a)-(j) of this article,
- 8 policy forms for residential property insurance in this state shall
- 9 be regulated under Article 5.142 of this code. An insurer may
- 10 continue to use the standard policy forms and endorsements
- 11 promulgated under this article that the insurer used immediately
- 12 before the effective date of this subsection on notification to the
- 13 commissioner in writing that the forms will continue to be used.
- SECTION 4. Section 4, Article 5.01C, Insurance Code, is
- 15 amended to read as follows:
- 16 Sec. 4. FORMS. An insurer selling short-term liability
- 17 insurance policies under this article must use the policy forms
- adopted by the commissioner under Article 5.06 of this code or filed
- and in effect as provided by Article 5.142 of this code unless the
- 20 insurer is exempt from using those forms.
- 21 SECTION 5. Section (2), Article 5.06-1, Insurance Code, is
- 22 amended to read as follows:
- 23 (2) For the purpose of these coverages: (a) the term
- 24 "uninsured motor vehicle" shall, subject to the terms and
- conditions of such coverage, be deemed to include an insured motor
- 26 vehicle where the liability insurer thereof is unable to make
- 27 payment with respect to the legal liability of its insured within

- the limits specified therein because of insolvency. 1
- The term "underinsured motor vehicle" means an 2
- insured motor vehicle on which there is valid and collectible 3 liability insurance coverage with limits of liability for the owner
- or operator which were originally lower than, or have been reduced 5
- 6 by payment of claims arising from the same accident to, an amount
- 7 less than the limit of liability stated in the underinsured
- coverage of the insured's policy. 8

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- The commissioner [Board] may, in the policy forms 9
- 10 adopted under Article 5.06 of this code, define "uninsured motor
- vehicle" to exclude certain motor vehicles whose operators are in 11
- The commissioner may in the policy forms filed 12 fact uninsured.
- under Article 5.142 of this code allow the term "uninsured motor 13
- vehicle" to be defined to exclude certain motor vehicles whose 14
- 15 operators are in fact uninsured.
- 16 (d) The portion of a policy form adopted under Article
- 17 5.06 of this code or filed under Article 5.142 of this code to
- provide coverage under this article shall include provisions that, 18
- regardless of the number of persons insured, policies or bonds 19
- applicable, vehicles involved, or claims made, the total aggregate 20
- limit of liability to any one person who sustains bodily injury or 21
- 22 property damage as the result of any one occurrence shall not exceed
- the limit of liability for these coverages as stated in the policy 23
- and the total aggregate limit of liability to all claimants, if more 24
- 25 than one, shall not exceed the total limit of liability per
- occurrence as stated in the policy; and shall provide for the 26
- exclusion of the recovery of damages for bodily injury or property 27

- 1 damage or both resulting from the intentional acts of the insured.
- 2 The portion of a policy form adopted under Article 5.06 of this code
- 3 or filed under Article 5.142 of this code to provide coverage under
- 4 this article shall require that in order for the insured to recover
- 5 under the uninsured motorist coverages where the owner or operator
- of any motor vehicle which causes bodily injury or property damage
- 7 to the insured is unknown, actual physical contact must have
- 8 occurred between the motor vehicle owned or operated by such
- 9 unknown person and the person or property of the insured.
- SECTION 6. Article 5.06-6, Insurance Code, is amended to
- 11 read as follows:
- 12 Art. 5.06-6. COVERAGES FOR SPOUSES AND FORMER SPOUSES. A
- 13 personal automobile policy or any similar policy form adopted or
- 14 approved by the commissioner [State Board of Insurance] under
- 15 Article 5.06 of this code or filed under Article 5.142 of this code
- 16 that covers liability arising out of ownership, maintenance, or use
- of a motor vehicle of a spouse, who is otherwise insured by the
- 18 policy, shall contain a provision to continue coverage for the
- 19 spouse during a period of separation in contemplation of divorce.
- SECTION 7. Article 5.25-2, Insurance Code, is amended to
- 21 read as follows:
- 22 Art. 5.25-2. CITY FIRE LOSS LISTS
- 23 Sec. 1. In this article,
- [ $\frac{(1)}{(1)}$ ] "list" means the list of fire and lightning
- losses in excess of \$100 paid under policy forms adopted or approved
- 26 by the commissioner [board] under Article 5.35 of this code or filed
- 27 and in effect as provided by Article 5.142 of this code [subchapter]

- in a particular city or town prepared by the department [State Board
- 2 of Insurance] for distribution to the city or town[+
- 3 [(2) "board" means the State Board of Insurance].
- 4 Sec. 2. (a) The department [board] shall compile for each
- 5 city or town in Texas a list of the insured fire losses paid under
- 6 policy forms adopted or approved by the commissioner [board] under
- 7 Article 5.35 of this code or filed and in effect as provided by
- 8 Article 5.142 of this code [subchapter] in that city or town for the
- 9 preceding statistical year.
- 10 (b) The list shall include:
- 11 (1) the names of persons recovering losses under
- 12 policy forms adopted or approved by the <a href="commissioner">commissioner</a> [board] under
- 13 Article 5.35 of this code or filed and in effect as provided by
- 14 Article 5.142 of this code [subchapter];
- 15 (2) the addresses or locations where the losses
- 16 occurred; and
- 17 (3) the amount paid by the insurance company on each
- 18 loss.
- (c) The department [board] shall obtain the information to
- 20 make the lists from insurance company reports of individual losses
- 21 during the statistical year.
- Sec. 3. Upon the request of any city or town, or its duly
- 23 authorized agent or fire marshall, the department [board] shall
- 24 provide that city and town with a copy of the list for its
- 25 particular area.
- Sec. 4. Each city or town shall investigate its list to
- 27 determine the losses actually occurring in its limits and shall

- 1 make a report to the department [board] which report shall include:
- 2 (1) a list of the losses that actually occurred in the
- 3 limits of the city or town;
- 4 (2) a list of any losses not occurring in the limits of
- 5 the city or town; and
- 6 (3) other evidence essential to establishing the
- 7 losses in the city or town.
- 8 Sec. 5. The <u>department</u> [board] shall make such changes or
- 9 corrections as to it shall seem appropriate in order to correct the
- 10 list of insured fire and lightning losses paid under policy forms
- adopted or approved by the <a href="commissioner">commissioner</a> [board] under Article 5.35
- of this code or filed and in effect as provided by Article 5.142 of
- 13 this code [subchapter] in a particular city or town and said list of
- losses, as changed or corrected, shall be used to determine the fire
- 15 record credit or debit for each particular city or town for the next
- 16 year.
- 17 Sec. 6. The commissioner [board] shall set and collect a
- 18 charge for compiling and providing a list of fire and lightning
- 19 losses paid under policy forms adopted or approved by the
- 20 commissioner [board] under Article 5.35 of this code or filed and in
- 21 effect as provided by Article 5.142 of this code [subchapter] in a
- 22 particular city or town and as the <a href="mailto:commissioner">commissioner</a> [board] shall deem
- 23 appropriate to administer the fire record system.
- Sec. 7. The department [board] is authorized to require
- 25 each and every city or town in the State of Texas and each and every
- insurance company or carrier of every type and character whatsoever
- 27 doing business in the State of Texas to furnish to it a complete and

- 1 accurate list of all fire and lightning losses occurring within the
- 2 State of Texas and reflected in their records for the purpose of
- 3 accumulating statistical information for the control and
- 4 prevention of fires.
- 5 Sec. 8. The department [board] may, at its discretion,
- 6 furnish such list only during such time as the fire record system
- 7 remains in force and effect.
- 8 SECTION 8. Article 5.35-1, Insurance Code, is amended to
- 9 read as follows:
- 10 Art. 5.35-1. COVERAGES FOR SPOUSES AND FORMER SPOUSES. A
- 11 homeowner's policy or fire policy promulgated under Article 5.35 of
- 12 this code or filed and in effect as provided by Article 5.142 of
- 13 this code may not be delivered, issued for delivery, or renewed in
- 14 this state unless the policy contains the following language: "It
- is understood and agreed that this policy, subject to all other
- 16 terms and conditions contained in this policy, when covering
- 17 residential community property, as defined by state law, shall
- 18 remain in full force and effect as to the interest of each spouse
- 19 covered, irrespective of divorce or change of ownership between the
- 20 spouses unless excluded by endorsement attached to this policy
- 21 until the expiration of the policy or until canceled in accordance
- 22 with the terms and conditions of this policy."
- 23 SECTION 9. Article 5.36, Insurance Code, is amended to read
- 24 as follows:
- 25 Art. 5.36. WRITTEN EXPLANATION OF CERTAIN ENDORSEMENTS
- 26 REQUIRED. An insurer may not use an endorsement to a policy form to
- 27 which Article 5.35 of this code or Article 5.142 of this code

- 1 applies that reduces the amount of coverage, unless requested by
- 2 the insured, that would otherwise be provided under the policy
- 3 unless the insurer provides the policyholder with a written
- 4 explanation of the change made by the endorsement before the
- 5 effective date of the change.
- 6 SECTION 10. Article 5.50, Insurance Code, is amended to
- 7 read as follows:
- 8 Art. 5.50. EXCEPTIONS. This subchapter shall not apply to
- 9 farm mutual insurance companies operating under Chapter 16 of this
- 10 Code or to any company now operating under Chapter 12 of Title 78
- 11 which has heretofore been repealed, and none of the Articles of this
- 12 subchapter, except Articles 5.35, 5.36, 5.37, 5.38, 5.39, 5.40, and
- 13 5.49, shall apply to other purely mutual or to other purely profit
- 14 sharing fire insurance companies incorporated or unincorporated
- under the laws of this State  $[\tau]$  and carried on by the members
- 16 thereof solely for the protection of their property and not for
- 17 profit. Article 5.142 of this Code shall apply to other purely
- 18 mutual or to other purely profit sharing fire insurance companies
- 19 incorporated or unincorporated under the laws of this State and
- 20 carried on by the members thereof solely for the protection of their
- 21 property and not for profit.
- 22 SECTION 11. Section 8, Article 21.77, Insurance Code, is
- 23 amended to read as follows:
- Sec. 8. POLICY FORMS. All policy forms for insurance
- 25 written under this article shall be prescribed by the commissioner
- 26 [board] as provided in Article 5.06 of this code or filed and in
- 27 effect as provided in Article 5.142 of this code[, Insurance Code].

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- 1 SECTION 12. Section 912.152, Insurance Code, is amended to 2 read as follows:
- 3 Sec. 912.152. POLICY FORMS. (a) A county mutual insurance
- 4 company is subject to Articles 5.06, [and] 5.35, and 5.142 of this
- 5 code.
- 6 (b) County [The commissioner, in accordance with Article
- 7 5.35, may adopt for use by county] mutual insurance companies shall
- 8 <u>file policy forms under Article 5.142 of this code or continue to</u>
- 9 <u>use the standard policy forms and endorsements promulgated under</u>
- 10 Articles 5.06 and 5.35 of this code on notification to the
- 11 commissioner in writing that the forms will continue to be used
- 12 [uniform policy forms that differ from the forms adopted for use by
- 13 other companies and shall prescribe the conditions under which a
- 14 county mutual insurance company:
- 15 [(1) may use the policy forms adopted under this
- 16 subsection; or
- 17 [(2) shall use the policy forms adopted for other
- 18 companies].
- 19 SECTION 13. Subsection (b), Section 941.003, Insurance
- 20 Code, is amended to read as follows:
- 21 (b) A Lloyd's plan is subject to:
- 22 (1) Section 5, Article 1.10;
- 23 (2) Article 1.15A;
- 24 (3) Subchapter A, Chapter 5;
- 25 (4) Articles <u>5.142</u>, 5.35, 5.38, 5.39, 5.40, and 5.49;
- 26 (5) Articles 21.21 and 21.49-8; and
- 27 (6) Sections 822.203, 822.205, 822.210, and 822.212.

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- 1 SECTION 14. Subsection (b), Section 942.003, Insurance
- 2 Code, is amended to read as follows:
- 3 (b) An exchange is subject to:
- 4 (1) Section 5, Article 1.10;
- 5 (2) Articles 1.15, 1.15A, and 1.16;
- 6 (3) Subchapter A, Chapter 5;
- 7 (4) Articles <u>5.142</u>, 5.35, 5.37, 5.38, 5.39, and 5.40;
- 8 (5) Articles 21.21 and 21.49-8; and
- 9 (6) Sections 822.203, 822.205, 822.210, 822.212,
- 10 861.254(a)-(f), 861.255, 862.001(b), and 862.003.
- 11 SECTION 15. Subsection (d), Section 502.153,
- 12 Transportation Code, is amended to read as follows:
- 13 (d) A personal automobile policy used as evidence of
- 14 financial responsibility under this section must comply with
- 15 Article 5.06 or Article 5.142, Insurance Code.
- 16 SECTION 16. Subsection (c), Section 521.143,
- 17 Transportation Code, is amended to read as follows:
- 18 (c) A personal automobile insurance policy used as evidence
- 19 of financial responsibility under this section must comply with
- 20 Article 5.06 or Article 5.142, Insurance Code.
- 21 SECTION 17. The commissioner of insurance shall adopt rules
- 22 necessary to implement Article 5.142, Insurance Code, as added by
- 23 this Act, not later than the 120th day after the effective date of
- 24 this Act.
- 25 SECTION 18. This Act applies only to an insurance policy
- 26 that is delivered, issued for delivery, or renewed on or after the
- 27 120th day after the effective date of this Act. A policy delivered,

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- 1 issued for delivery, or renewed before the 120th day after the
- 2 effective date of this Act is governed by the law as it existed
- 3 immediately before the effective date of this Act, and that law is
- 4 continued in effect for that purpose.
- 5 SECTION 19. This Act takes effect June 1, 2003, if it
- 6 receives a vote of two-thirds of all the members elected to each
- 7 house, as provided by Section 39, Article III, Texas Constitution.
- 8 If this Act does not receive the vote necessary for effect on that
- 9 date, this Act takes effect September 1, 2003.