1-1 By: Carona S.J.R. No. 42 (In the Senate - Filed March 10, 2003; March 20, 2003, read time and referred to Committee on Business and Commerce; 1-2 1-3 1-4 2003, reported adversely, with favorable Committee May 7 1-5 Substitute by the following vote: Yeas 8, Nays 0; May 7, 2003, sent

1-6 to printer.)

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COMMITTEE SUBSTITUTE FOR S.J.R. No. 42 1-7

By: Lucio

## SENATE JOINT RESOLUTION

proposing a constitutional amendment authorizing a home equity line of credit, providing for administrative interpretation of home equity lending law, and otherwise relating to the making, refinancing, repayment, and enforcement of home equity loans.

BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Subsection (a), Section 50, Article XVI, Texas Constitution, is amended to read as follows:

(a) The homestead of a family, or of a single adult person,

- shall be, and is hereby protected from forced sale, for the payment of all debts except for:
- (1)the purchase money thereof, or a part of such purchase money;

the taxes due thereon; (2)

- (3) an owelty of partition imposed against entirety of the property by a court order or by a written agreement of the parties to the partition, including a debt of one spouse in favor of the other spouse resulting from a division or an award of a family homestead in a divorce proceeding;
- (4)the refinance of a lien against a homestead, including a federal tax lien resulting from the tax debt of both spouses, if the homestead is a family homestead, or from the tax debt of the owner;
- (5) work and material used in constructing new improvements thereon, if contracted for in writing, or work and material used to repair or renovate existing improvements thereon
- the work and material are contracted for in (A) writing, with the consent of both spouses, in the case of a family homestead, given in the same manner as is required in making a sale and conveyance of the homestead;
- the contract for the work and material is not (B) executed by the owner or the owner's spouse before the fifth day after the owner makes written application for any extension of credit for the work and material, unless the work and material are necessary to complete immediate repairs to conditions on the homestead property that materially affect the health or safety of the owner or person residing in the homestead and the owner of the homestead acknowledges such in writing;
- (C) the contract for the work and material expressly provides that the owner may rescind the contract without penalty or charge within three days after the execution of the contract by all parties, unless the work and material are necessary to complete immediate repairs to conditions on the homestead property that materially affect the health or safety of the owner or person residing in the homestead and the owner of the homestead acknowledges such in writing; and
- (D) the contract for the work and material is executed by the owner and the owner's spouse only at the office of a third-party lender making an extension of credit for the work and material, an attorney at law, or a title company; (6) an extension of credit that:

- (A) is secured by a voluntary lien on the homestead created under a written agreement with the consent of each owner and each owner's spouse;
  - (B) is of a principal amount that when added to

\$C.S.S.J.R.\$ No. 42 the aggregate total of the outstanding principal balances of all other indebtedness secured by valid encumbrances of record against the homestead does not exceed 80 percent of the fair market value of the homestead on the date the extension of credit is made;

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2-68 2-69 (C) is without recourse for personal liability against each owner and the spouse of each owner, unless the owner or spouse obtained the extension of credit by actual fraud;

(D) is secured by a lien that may be foreclosed upon only by a court order;

- (E) does not require the owner or the owner's spouse to pay, in addition to any interest, fees to any person that are necessary to originate, evaluate, maintain, record, insure, or service the extension of credit that exceed, in the aggregate, three percent of the original principal amount of the extension of credit;
- is not a form of open-end account that may be (F) debited from time to time or under which credit may be extended from time to time unless the open-end account is a home equity line of credit;
- (G) is payable in advance without penalty or other charge;
- (H) is not secured by any additional real or personal property other than the homestead;
- (I) is not secured by homestead property designated for agricultural use as provided by statutes governing property tax, unless such homestead property is used primarily for the production of milk;
- may not be accelerated because of a decrease (J) in the market value of the homestead or because of the owner's default under other indebtedness not secured by a prior valid encumbrance against the homestead;
- (K) is the only debt secured by the homestead at the time the extension of credit is made unless the other debt was made for a purpose described by Subsections (a)(1)-(a)(5) or <u>Subsection (a)(8)</u> of this section;

(L)

his section; is scheduled to be repaid:

outstantially equal successive periodic [monthly] installments, not more often than every 14 days and not less often than monthly, beginning no later than two months from the date the extension of credit is made, each of which equals or exceeds the amount of accrued interest as of the date of the scheduled installment; or

 $(\overline{ii})$ if the extension of credit is a home credit, in periodic payments described under of line equity Subsection (t)(8) of this section;

(M)is closed not before:

- (i) the 12th day after the later of the date that the owner of the homestead submits an application to the lender for the extension of credit or the date that the lender provides the owner a copy of the notice prescribed by Subsection (g) of this section; and
- (ii) the first anniversary of the closing date of any other extension of credit described by Subsection (a)(6) of this section secured by the same homestead property;

is closed only at the office of the lender, an (N)attorney at law, or a title company;

(O) permits a lender to contract for and receive any fixed or variable rate of interest authorized under statute;

- (P) is made by one of the following that has not been found by a federal regulatory agency to have engaged in the practice of refusing to make loans because the applicants for the loans reside or the property proposed to secure the loans is located in a certain area:
- (i) a bank, savings and loan association, savings bank, or credit union doing business under the laws of this state or the United States;
- federally (ii) chartered а instrumentality or a person approved as a mortgagee by the United States government to make federally insured loans;

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(iii) a person licensed to make regulated loans, as provided by statute of this state;

(iv) a person who sold the homestead property to the current owner and who provided all or part of the financing for the purchase; [or]

(v) a person who is related to the homestead property owner within the second degree of affinity or consanguinity; or

(vi) a person regulated by this state as a

mortgage broker; and

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is made on the condition that: (Q)

(i) the owner of the homestead is not required to apply the proceeds of the extension of credit to repay another debt except debt secured by the homestead or debt to another lender;

(ii) the owner of the homestead not assign wages as security for the extension of credit;

(iii) the owner of the homestead not sign any instrument in which blanks are left to be filled in;

(iv) the owner of the homestead not sign a confession of judgment or power of attorney to the lender or to a third person to confess judgment or to appear for the owner in a judicial proceeding;

(v) the lender, at the time the extension of credit is made, provide the owner of the homestead a copy of all documents signed by the owner related to the extension of credit;

(vi) the security instruments securing the extension of credit contain a disclosure that the extension of credit is the type of credit defined by Section 50(a)(6), Article XVI, Texas Constitution;

(vii) within a reasonable time termination and full payment of the extension of credit, the lender cancel and return the promissory note to the owner of the homestead and give the owner, in recordable form, a release of the lien securing the extension of credit or a copy of an endorsement and assignment of the lien to a lender that is refinancing the extension of credit;

(viii) the owner of the homestead and any spouse of the owner may, within three days after the extension of credit is made, rescind the extension of credit without penalty or charge;

(ix)the owner of the homestead and the lender sign a written acknowledgment as to the fair market value of the homestead property on the date the extension of credit is made; [and]

(X) the lender or any holder of the note for the extension of credit shall forfeit all principal and interest of the extension of credit if:

the extension of credit is made by (a) a person other than a person described under Paragraph (P) of subdivision;

(b) the extension of credit was not made voluntarily under a written agreement with the consent of each owner and each owner's spouse;

(c) the <u>principa</u>l amount of extension exceeds the amount described under Paragraph (B) of this subdivision on the date the extension of credit is made and the lender fails to send the owner written acknowledgement that the lien is valid only in the amount that does not exceed the permitted percentage;

(d) the extension of credit is secured by additional property other than the homestead and the lender fails to send the owner written acknowledgement that the lien is valid only against the homestead property;

(e) the extension of credit is made when a prior lien described under this subdivision is secured by the homestead and the lender or holder fails to send the owner written acknowledgement that the accrual of interest and all of the owner's obligations under the extension of credit are abated until such time as the prior lien remains secured by the homestead;

(f) the borrower pays more amount permitted by this section and the lender fails to adjust the account of the borrower to ensure that the borrower is not required to pay more than a permitted amount or reimburse the overpayment to the borrower;

the extension of credit includes a (g) term or provision prohibited by this section and the lender fails to change the term or provision to ensure that the borrower is not subject to the prohibited term or provision; or

> (h) the lender or holder otherwise

fails to:

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(1)comply with the lender's or holder's obligations under the extension of credit;

(2) cure the failure to comply

under Items (c)-(g) of this subparagraph;

(3) pay the borrower \$1,000; and (4)offer the borrower the right

to refinance the outstanding principal balance of the extension of credit with the lender or holder at no cost to the owner for the remaining term of the loan at the same or lower rate of interest as the original extension of credit with modifications to terms that are necessary to comply with this section; and

(xi) the lender or holder take any action as may be required under Subparagraphs (c)-(h) of this paragraph not later than the 60th day after the date the borrower notifies the lender of the failure to comply [within a reasonable time after the lender or holder is notified by the borrower of the lender's failure to comply];

a reverse mortgage; or

(8) the conversion and refinance of a personal property lien secured by a manufactured home to a lien on real property, including the refinance of the purchase price of the manufactured home, the cost of installing the manufactured home on the real property, and the refinance of the purchase price of the real property.

SECTION 2. Subsection (g), Section 50, Article XVI, Texas

Constitution, is amended to read as follows:

(g) An extension of credit described by Subsection (a)(6) of this section may be secured by a valid lien against homestead property if the extension of credit is not closed before the 12th day after the lender provides the owner with the following written notice on a separate instrument:

"NOTICE CONCERNING EXTENSIONS OF CREDIT DEFINED BY SECTION

50(a)(6), ARTICLE XVI, TEXAS CONSTITUTION:
"SECTION 50(a)(6), ARTICLE XVI, OF THE TEXAS CONSTITUTION
ALLOWS CERTAIN LOANS TO BE SECURED AGAINST THE EQUITY IN YOUR HOME. SUCH LOANS ARE COMMONLY KNOWN AS EQUITY LOANS. IF YOU DO NOT REPAY THE LOAN OR IF YOU FAIL TO MEET THE TERMS OF THE LOAN, THE LENDER MAY FORECLOSE AND SELL YOUR HOME. THE CONSTITUTION PROVIDES THAT:

"(A) THE LOAN MUST BE VOLUNTARILY CREATED WITH THE CONSENT

OF EACH OWNER OF YOUR HOME AND EACH OWNER'S SPOUSE;

- "(B) THE PRINCIPAL LOAN AMOUNT AT THE TIME THE LOAN IS MADE MUST NOT EXCEED AN AMOUNT THAT, WHEN ADDED TO THE PRINCIPAL BALANCES OF ALL OTHER LIENS AGAINST YOUR HOME, IS MORE THAN 80 PERCENT OF THE FAIR MARKET VALUE OF YOUR HOME;
- "(C) THE LOAN MUST BE WITHOUT RECOURSE FOR PERSONAL LIABILITY AGAINST YOU AND YOUR SPOUSE UNLESS YOU OR YOUR SPOUSE OBTAINED THIS EXTENSION OF CREDIT BY ACTUAL FRAUD;
- "(D) THE LIEN SECURING THE LOAN MAY BE FORECLOSED UPON ONLY WITH A COURT ORDER;
- "(E) FEES AND CHARGES TO MAKE THE LOAN MAY NOT EXCEED 3 PERCENT OF THE LOAN AMOUNT;
- "(F) THE LOAN MAY NOT BE AN OPEN-END ACCOUNT THAT MAY BE DEBITED FROM TIME TO TIME OR UNDER WHICH CREDIT MAY BE EXTENDED FROM TIME TO TIME UNLESS IT IS A HOME EQUITY LINE OF CREDIT;
  - YOU MAY PREPAY THE LOAN WITHOUT PENALTY OR CHARGE; "(G)
  - "(H) NO ADDITIONAL COLLATERAL MAY BE SECURITY FOR THE LOAN;
  - "(I) THE LOAN MAY NOT BE SECURED BY AGRICULTURAL HOMESTEAD

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PROPERTY, UNLESS THE AGRICULTURAL HOMESTEAD PROPERTY IS USED 5-1 PRIMARILY FOR THE PRODUCTION OF MILK; 5-2

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- ''(J) YOU ARE NOT REQUIRED TO REPAY THE LOAN EARLIER THAN AGREED SOLELY BECAUSE THE FAIR MARKET VALUE OF YOUR HOME DECREASES OR BECAUSE YOU DEFAULT ON ANOTHER LOAN THAT IS NOT SECURED BY YOUR HOME;
- ONLY ONE LOAN DESCRIBED BY SECTION 50(a)(6), ARTICLE XVI, OF THE TEXAS CONSTITUTION MAY BE SECURED WITH YOUR HOME AT ANY GIVEN TIME;
- ''(L) THE LOAN MUST BE SCHEDULED TO BE REPAID IN PAYMENTS THAT EQUAL OR EXCEED THE AMOUNT OF ACCRUED INTEREST FOR EACH PAYMENT PERIOD;
- "(M) THE LOAN MAY NOT CLOSE BEFORE 12 DAYS AFTER YOU SUBMIT A WRITTEN APPLICATION TO THE LENDER OR BEFORE 12 DAYS AFTER YOU RECEIVE THIS NOTICE, WHICHEVER DATE IS LATER; AND IF YOUR HOME WAS SECURITY FOR THE SAME TYPE OF LOAN WITHIN THE PAST YEAR, A NEW LOAN SECURED BY THE SAME PROPERTY MAY NOT CLOSE BEFORE ONE YEAR HAS PASSED FROM THE CLOSING DATE OF THE OTHER LOAN;
- "(N) THE LOAN MAY CLOSE ONLY AT THE OFFICE OF THE LENDER, TITLE COMPANY, OR AN ATTORNEY AT LAW;
- "(O) THE LENDER MAY CHARGE ANY FIXED OR VARIABLE RATE OF INTEREST AUTHORIZED BY STATUTE;
- "(P) ONLY A LAWFULLY AUTHORIZED LENDER MAY MAKE LOANS DESCRIBED BY SECTION 50(a)(6), ARTICLE XVI, OF CONSTITUTION; [AND] TEXAS
- "(Q) LOANS DESCRIBED BY SECTION 50(a)(6), ARTICLE XVI, OF THE TEXAS CONSTITUTION MUST:
- "(1) NOT REQUIRE YOU TO APPLY THE PROCEEDS TO ANOTHER DEBT EXCEPT A DEBT THAT IS [NOT] SECURED BY YOUR HOME OR OWED TO ANOTHER [DEBT TO THE SAME] LENDER;
  - "(2) NOT REQUIRE THAT YOU ASSIGN WAGES AS SECURITY;
- **"**(3) NOT REQUIRE THAT YOU EXECUTE INSTRUMENTS WHICH HAVE BLANKS LEFT TO BE FILLED IN;
- "(4) NOT REQUIRE THAT YOU SIGN A CONFESSION OF JUDGMENT OR POWER OF ATTORNEY TO ANOTHER PERSON TO CONFESS JUDGMENT OR APPEAR IN A LEGAL PROCEEDING ON YOUR BEHALF;
- "(5) PROVIDE THAT YOU RECEIVE A COPY OF ALL DOCUMENTS YOU SIGN AT CLOSING;
- "(6) PROVIDE THAT THE SECURITY INSTRUMENTS CONTAIN A DISCLOSURE THAT THIS LOAN IS A LOAN DEFINED BY SECTION 50(a)(6), ARTICLE XVI, OF THE TEXAS CONSTITUTION;
  "(7) PROVIDE THAT WHEN THE LOAN IS PAID IN FULL, THE
- LENDER WILL SIGN AND GIVE YOU A RELEASE OF LIEN OR AN ASSIGNMENT OF THE LIEN, WHICHEVER IS APPROPRIATE;
- "(8) PROVIDE THAT YOU MAY, WITHIN 3 DAYS AFTER CLOSING, RESCIND THE LOAN WITHOUT PENALTY OR CHARGE;
- "(9) PROVIDE THAT YOU AND THE LENDER ACKNOWLEDGE THE FAIR MARKET VALUE OF YOUR HOME ON THE DATE THE LOAN CLOSES; AND
- "(10) PROVIDE THAT THE LENDER WILL FORFEIT ATITI PRINCIPAL AND INTEREST IF THE LENDER FAILS TO COMPLY WITH THE LENDER'S OBLIGATIONS UNLESS THE LENDER CURES THE FAILURE TO COMPLY AS PROVIDED BY SECTION 50(a)(6)(Q)(x), ARTICLE XVI, OF THE TEXAS CONSTITUTION; AND
  - "(R)
- IF THE LOAN IS A HOME EQUITY LINE OF CREDIT: "(1) YOU MAY REQUEST ADVANCES, REPAY ADVANCES, REPAY MONEY, AND REBORROW MONEY UNDER THE LINE OF CREDIT;
- "(2) EACH ADVANCE UNDER THE LINE OF CREDIT MUST BE IN AN AMOUNT OF AT LEAST \$4,000;
- "(3) YOU MAY NOT USE A CREDIT CARD, DEBIT CARD SOLICITATION CHECK, OR SIMILAR DEVICE TO OBTAIN ADVANCES UNDER THE LINE OF CREDIT;
- **"**(4) ANY FEES THE LENDER CHARGES MAY BE CHARGED AND COLLECTED ONLY AT THE TIME THE LINE OF CREDIT IS ESTABLISHED AND THE LENDER MAY NOT CHARGE A FEE IN CONNECTION WITH ANY ADVANCE;
- "(5) THE MAXIMUM PRINCIPAL AMOUNT THAT MAY ΒE WHEN ADDED TO ALL OTHER DEBTS SECURED BY YOUR HOME, EXTENDED MAY NOT EXCEED 80 PERCENT OF THE FAIR MARKET VALUE OF YOUR HOME ON THE DATE THE LINE OF CREDIT IS ESTABLISHED;
  - "(6) IF THE PRINCIPAL BALANCE UNDER THE LINE OF CREDIT

\$C.S.S.J.R.\$ No. 42 AT ANY TIME EXCEEDS 50 PERCENT OF THE FAIR MARKET VALUE OF YOUR HOME, AS DETERMINED ON THE DATE THE LINE OF CREDIT IS ESTABLISHED, YOU MAY NOT CONTINUE TO REQUEST ADVANCES UNDER THE LINE OF CREDIT UNTIL THE BALANCE IS LESS THAN 50 PERCENT OF THE FAIR MARKET VALUE; AND

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THE LENDER MAY NOT UNILATERALLY AMEND THE TERMS OF THE LINE OF CREDIT.

"THIS NOTICE IS ONLY A SUMMARY OF YOUR RIGHTS UNDER THE TEXAS CONSTITUTION. YOUR RIGHTS ARE GOVERNED BY SECTION 50, ARTICLE XVI, OF THE TEXAS CONSTITUTION, AND NOT BY THIS NOTICE."

If the discussions with the borrower are conducted primarily in a language other than English, the lender shall, before closing, provide an additional copy of the notice translated into the written language in which the discussions were conducted.

SECTION 3. Section 50, Article XVI, Texas Constitution, is amended by adding Subsections (t) and (u) to read as follows:

(t) A home equity line of credit is a form of an open-end

- account that may be debited from time to time, under which credit may be extended from time to time and under which:
- (1) the owner requests advances, repays money, and reborrows money;
- (2) any single debit or advance is not less than \$4,000;
- (3) the owner does not use a credit card, debit card, preprinted solicitation check, or similar device to obtain an advance;
- (4)any fees described by Subsection (a)(6)(E) of this section are charged and collected only at the time the extension of credit is established and no fee is charged or collected in connection with any debit or advance;
- the maximum principal amount that may be extended account, when added to the aggregate total of the outstanding principal balances of all indebtedness secured by the homestead on the date the extension of credit is established, does not exceed an amount described under Subsection (a)(6)(B) of this section;
- no additional debits or advances are made if the total principal amount outstanding exceeds an amount equal to 50 percent of the fair market value of the homestead as determined on the date the account is established;
  (7) the lender or holder may not unilaterally amend
- the extension of credit; and
- (8) repayment is to be made in regular periodic installments, not more often than every 14 days and not less often than monthly, beginning not later than two months from the date the extension of credit is established, and:
- (A) during the period during which the owner may request advances, each installment equals or exceeds the amount of
- accrued interest; and (B) after the period during which the owner may request advances, installments are substantially equal.
- (u) The legislature may by statute delegate one state agencies the power to interpret Subsections (a)(5)-(a)(7), (e)-(p), and (t), of this section. An act or omission does not violate a provision included in those subsections if the act or omission conforms to an interpretation of the provision that is:
  - (1) in effect at the time of the act or omission; and
- (2) made by a state agency to which the power of interpretation is delegated as provided by this subsection or by an

appellate court of this state or the United States.

SECTION 4. This proposed constitutional amendment shall be submitted to the voters at an election to be held November 4, 2003. The ballot shall be printed to permit voting for or against the proposition: "The constitutional amendment authorizing a home equity line of credit, providing for administrative interpretation of home equity lending law, and otherwise relating to the making, refinancing, repayment, and enforcement of home equity loans."

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