BILL ANALYSIS

H.B. 2187 By: Otto Ways & Means Committee Report (Unamended)

BACKGROUND AND PURPOSE

Currently, the Texas Constitution exempts from ad valorem taxes household goods not held or used for the production of income. This provision has been interpreted to not apply to a person who rents or leases household goods, even though the lessee is not using the property for the production of income. This disparate tax treatment discriminates against people who choose to purchase household goods by leasing with an option to buy.

The inventory of a merchant who leases household goods is subject to ad valorem taxation. However, each taxing district in the state determines the depreciation rate for this inventory and the rates differ from district to district. A fair and uniform depreciation rate is needed to prevent confusion and disparate treatment.

H.B. 2187 exempts from ad valorem taxation tangible personal property intended for personal use within the home that is subject to a rent to own contract. H.B. 2187 also requires the chief appraiser in each taxing district to depreciate tangible personal property intended for personal use within a home by using the straight line method over a period of three years.

RULEMAKING AUTHORITY

It is the committee's opinion that rulemaking authority is expressly granted to the Comptroller in Public Accounts in SECTION 1 of this bill.

ANALYSIS

H.B. 2187 establishes an exemption from ad valorem taxation to the owner of "rent-to-own" property if: (1) the lessee does not use the property for the production of income; and (2) the property is primarily used for activities not involving the production of income.

The bill establishes a presumption that property is not used for the production of income if it is used for non-income producing purposes a majority of the year.

The bill requires the Comptroller to establish exemption application requirements and procedures to determine qualification for exemption. The bill further requires the Comptroller to adopt an application for exemption form with certain minimum requirements and requires an owner of rent-to-own property subject to a rent-to-own contract to maintain the exemption form for inspection. If the owner does not maintain the form, he must render the property and may not file an application for an exemption.

The bill authorizes the governing body of a municipality to adopt an ordinance before January 1, 2006, providing for taxation of rent-to-own property otherwise exempted by this legislation.

The bill requires the Comptroller to prescribe a property report form and requires the lessor to provide the chief appraiser with a completed property report form adopted by the Comptroller.

The bill requires the owner/dealer when rendering tangible personal property intended for personal use within the home to base his estimate of value of the property on a three year straight line depreciation method. The bill further requires the chief appraiser of tangible personal property of a type intended for personal use within the home that is owned by a dealer engaged in the business of leasing to customers under rent-to-own contracts, to use a three year straight line depreciation method of evaluating the property.

EFFECTIVE DATE

January 1, 2006, if the constitutional amendment authorizing the legislature to exempt from ad valorem taxation rent-to-own property not held by the person renting the property primarily to produce income and to prescribe the method to be used to depreciate taxable rent-to-own property for tax appraisal purposes is approved by the voters. The Act applies only to the appraisal of property for ad valorem tax purposes for a tax year beginning on or after the effective date of this Act.