By: Keel, Hodge H.B. No. 1701

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the defense of indigent persons accused of a criminal
3	offense.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Section 71.0351, Government Code, is amended to
6	read as follows:
7	Sec. 71.0351. INDIGENT DEFENSE INFORMATION. (a) <u>In each</u>
8	<pre>county, not [Not] later than November [January] 1 of each</pre>
9	odd-numbered year and in the form and manner prescribed by the Task
10	Force on Indigent Defense, the following information shall be
11	prepared and provided to the Office of Court Administration of the
12	Texas Judicial System:
13	(1) [, in each county,] a copy of all formal and
14	informal rules and forms that describe the procedures used in the
15	county to provide indigent defendants with counsel in accordance
16	with the Code of Criminal Procedure, including the schedule of fees
17	required under Article 26.05 of that code;

- 18 (2) any revisions to rules or forms previously
- 19 submitted to the office of court administration under this section;
- 20 <u>or</u>
- 21 (3) verification that rules and forms previously
- 22 submitted to the office of court administration under this section
- 23 still remain in effect[, shall be prepared and sent to the Office of
- 24 Court Administration of the Texas Judicial System in the form and

manner prescribed by the office].

- 2 (b) Except as provided by Subsection (c):
- 3 (1) $[\frac{b}{\tau}]$ the local administrative district judge in
- 4 each county, or the person designated by the judge, shall perform
- 5 the action required by Subsection (a) with respect to [prepare and
- 6 send to the office of court administration a copy of] all rules and
- 7 forms adopted by the judges of the district courts trying felony
- 8 cases in the county; and

1

- 9 (2) [. Except as provided by Subsection (b),] the
- 10 local administrative statutory county court judge in each county,
- or the person designated by the judge, shall perform the action
- 12 required by Subsection (a) with respect to [prepare and send to the
- 13 office of court administration a copy of] all rules and forms
- 14 adopted by the judges of the county courts and statutory county
- 15 courts trying misdemeanor cases in the county.
- (c) [(b)] If the judges of two or more levels of courts
- 17 described by Subsection (b) adopt the same formal and informal
- 18 rules and forms [as described by Subsection (a)], the local
- 19 administrative judge serving the courts having jurisdiction over
- 20 offenses with the highest classification of punishment, or the
- 21 person designated by the judge, shall perform the action required
- 22 by Subsection (a) [prepare and send to the Office of Court
- 23 Administration of the Texas Judicial System a copy of the rules and
- 24 **forms**].
- 25 (d) The chair of the juvenile board in each county, or the
- 26 person designated by the chair, shall perform the action required
- 27 by Subsection (a) with respect to all rules and forms adopted by the

juvenile board.

- In each county, the county auditor, or the person 2 (e) [(c)] designated by the commissioners court if the county does not have a 3 4 county auditor, shall prepare and send to the Office of Court Administration of the Texas Judicial System in the form and manner 5 6 prescribed by the <u>Task Force on Indigent Defense</u> [office] and on a 7 monthly, quarterly, or annual basis, with respect to legal services 8 provided in the county to indigent defendants during each fiscal 9 year, information showing the total amount expended by the county to provide indigent defense services and an analysis of the amount 10 expended by the county: 11
- 12 (1) in each district, county, statutory county, and appellate court;
- 14 (2) in cases for which a private attorney is appointed 15 for an indigent defendant;
- 16 (3) in cases for which a public defender is appointed 17 for an indigent defendant;
- 18 (4) in cases for which counsel is appointed for an 19 indigent juvenile under Section 51.10(f), Family Code; and
- 20 (5) for investigation expenses, expert witness 21 expenses, or other litigation expenses.
- (f) [(d)] As a duty of office, each district and county clerk shall cooperate with the county auditor or the person designated by the commissioners court and the commissioners court in retrieving information required to be sent to the Office of Court Administration of the Texas Judicial System under this section and under a reporting plan developed by the Task Force on Indigent

- 1 Defense under Section 71.061(a).
- 2 [(e) On receipt of information required under this section,
- 3 the Office of Court Administration of the Texas Judicial System
- 4 shall forward the information to the Task Force on Indigent
- 5 Defense.]
- 6 SECTION 2. Sections 71.053(a) and (b), Government Code, are
- 7 amended to read as follows:
- 8 (a) The governor shall appoint with the advice and consent
- 9 of the senate five members of the Task Force on Indigent Defense as
- 10 follows:
- 11 (1) one member who is a [an active] district judge
- 12 serving as a presiding judge of an administrative judicial region;
- 13 (2) one member who is a judge of a constitutional
- 14 county court or who is a county commissioner;
- 15 (3) one member who is a practicing criminal defense
- 16 attorney;
- 17 (4) one member who is a public defender or who is
- 18 employed by a public defender; and
- 19 (5) one member who is a judge of a constitutional
- 20 county court or who is a county commissioner of a county with a
- 21 population of 250,000 or more.
- 22 (b) The members serve staggered terms of two years, with two
- 23 members' terms expiring February 1 of each odd-numbered year and
- 24 <u>three</u> [two] members' terms expiring February 1 of each
- 25 even-numbered year.
- SECTION 3. Section 71.059(b), Government Code, is amended
- 27 to read as follows:

- 1 (b) The State Grants Team of the Governor's Office of
- 2 Budget, [and] Planning, and Policy may assist the Task Force on
- 3 Indigent Defense in identifying grants and other resources
- 4 available for use by the task force in performing its duties under
- 5 this subchapter.
- 6 SECTION 4. Section 71.061(b), Government Code, is amended
- 7 to read as follows:
- 8 (b) The Task Force on Indigent Defense shall annually submit
- 9 to the governor, lieutenant governor, speaker of the house of
- 10 representatives, and council and shall publish in written and
- 11 electronic form a report:
- 12 (1) containing the information submitted [forwarded
- 13 to the task force from the Office of Court Administration of the
- 14 Texas Judicial System] under Section 71.0351 [71.0351(e)]; and
- 15 (2) regarding:
- 16 (A) the quality of legal representation provided
- 17 by counsel appointed to represent indigent defendants;
- 18 (B) current indigent defense practices in the
- 19 state as compared to state and national standards;
- 20 (C) efforts made by the task force to improve
- 21 indigent defense practices in the state; and
- 22 (D) recommendations made by the task force for
- 23 improving indigent defense practices in the state.
- SECTION 5. Section 2(d), Article 11.071, Code of Criminal
- 25 Procedure, is amended to read as follows:
- 26 (d) The court of criminal appeals shall adopt rules for the
- 27 appointment of attorneys as counsel under this section and the

- H.B. No. 1701
- 1 convicting court may appoint an attorney as counsel under this
- 2 section only if the appointment is approved by the court of criminal
- 3 appeals in any manner provided by those rules. The rules must
- 4 require that an attorney appointed as lead counsel under this
- 5 section not have been found by a federal or state court to have
- 6 rendered ineffective assistance of counsel during the trial or
- 7 appeal of any capital case.
- 8 SECTION 6. Article 26.044(a), Code of Criminal Procedure,
- 9 is amended to read as follows:
- 10 (a) In this chapter:
- 11 (1) "Governmental entity" includes a county, a group
- of counties, a branch or agency of a county, an administrative
- judicial region created by Section 74.042, Government Code, and any
- 14 entity created under the Interlocal Cooperation Act as permitted by
- 15 Chapter 791, Government Code.
- 16 (2) "Public[, "public] defender" means a governmental
- 17 entity or nonprofit corporation:
- (A) $\left[\frac{1}{1}\right]$ operating under a written agreement
- 19 with a governmental entity, other than an individual judge or
- 20 court;
- 21 (B) (2) using public funds; and
- (C) $\left[\frac{(3)}{(3)}\right]$ providing legal representation and
- 23 services to indigent defendants accused of a crime or juvenile
- offense, as those terms are defined by Section 71.001, Government
- 25 Code.
- SECTION 7. Article 26.052(d), Code of Criminal Procedure,
- 27 is amended to read as follows:

- 1 (d)(1) The committee shall adopt standards for the 2 qualification of attorneys to be appointed to represent indigent 3 defendants in capital cases in which the death penalty is sought.
- 4 (2) The standards must require that <u>a trial</u> [an]
 5 attorney appointed <u>as lead counsel</u> to a death penalty case <u>or an</u>
 6 attorney appointed as lead appellate counsel in the direct appeal
 7 of a death penalty case:
- 8 (A) be a member of the State Bar of Texas;
- 9 (B) exhibit proficiency and commitment to 10 providing quality representation to defendants in death penalty 11 cases;
- 12 (C) <u>have not been found by a federal or state</u>
 13 <u>court to have rendered ineffective assistance of counsel during the</u>
 14 trial or appeal of any capital case;
- 15 <u>(D)</u> have at least five years of experience in criminal litigation;
- (E) (D) have tried to a verdict as lead defense counsel a significant number of felony cases, including homicide trials and other trials for offenses punishable as second or first degree felonies or capital felonies;
- 21 $\underline{\text{(F)}}$ [(E)] have trial experience in:
- (i) the use of and challenges to mental
- 23 health or forensic expert witnesses; and
- 24 (ii) investigating and presenting
- 25 mitigating evidence at the penalty phase of a death penalty trial;
- 26 and
- (G) $[\frac{F}{F}]$ have participated in continuing legal

- 1 education courses or other training relating to criminal defense in
- 2 death penalty cases.
- 3 (3) The committee shall prominently post the standards
- 4 in each district clerk's office in the region with a list of
- 5 attorneys qualified for appointment.
- 6 (4) Not later than the second anniversary of the date
- 7 an attorney is placed on the list of attorneys qualified for
- 8 appointment in death penalty cases and each year following the
- 9 second anniversary, the attorney must present proof to the
- 10 committee that the attorney has successfully completed the minimum
- 11 continuing legal education requirements of the State Bar of Texas,
- including a course or other form of training relating to the defense
- of death penalty cases. The committee shall remove the attorney's
- 14 name from the list of qualified attorneys if the attorney fails to
- 15 provide the committee with proof of completion of the continuing
- 16 legal education requirements.
- 17 SECTION 8. The court of criminal appeals shall amend rules
- 18 adopted under Section 2(d), Article 11.071, Code of Criminal
- 19 Procedure, as necessary to comply with that section, as amended by
- this Act, not later than January 1, 2006.
- 21 SECTION 9. A local selection committee shall amend
- 22 standards previously adopted by the committee to conform with the
- 23 requirements of Article 26.052(d), Code of Criminal Procedure, as
- 24 amended by this Act, not later than the 75th day after the effective
- 25 date of this Act. An attorney appointed to a death penalty case on
- or after the 75th day after the effective date of this Act must meet
- 27 the standards adopted in conformity with the amended Article

- 1 26.052(d). An attorney appointed to a death penalty case before the
- 2 75th day after the effective date of this Act is covered by the law
- 3 in effect when the attorney was appointed, and the former law is
- 4 continued in effect for that purpose.
- 5 SECTION 10. This Act takes effect immediately if it
- 6 receives a vote of two-thirds of all the members elected to each
- 7 house, as provided by Section 39, Article III, Texas Constitution.
- 8 If this Act does not receive the vote necessary for immediate
- 9 effect, this Act takes effect September 1, 2005.