By: West H.B. No. 2986

Substitute the following for H.B. No. 2986:

C.S.H.B. No. 2986 By: Crabb

|    | A BILL TO BE ENTITLED  |
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| 1  | AN ACT   |
| 2  | relating to the informal resolution of certain proceedings       |
| 3  | conducted by the Railroad Commission of Texas.                   |
| 4  | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:          |
| 5  | SECTION 1. Subchapter A, Chapter 102, Utilities Code, is         |
| 6  | amended by adding Section 102.0055 to read as follows:           |
| 7  | Sec. 102.0055. INFORMAL RESOLUTION OF CONTESTED                  |
| 8  | PROCEEDINGS. (a) In this section, "contested proceeding" means a |
| 9  | hearing, claim, complaint, investigation, inquiry, or other      |
| 10 | procedure for finding facts or making a decision:                |
| 11 | (1) that involves disputed issues of law, fact, or               |
| 12 | both law and fact; and   |
| 13 | (2) over which the railroad commission has original              |

- jurisdiction under this title.
- 14
- 15 (b) This section does not apply to a contested proceeding:
- 16 (1) initiated under Chapter 103;
- 17 (2) initiated under Subchapter C or G, Chapter 104; or
- 18 (3) related to the rates, services, or practices of a
- 19 gas utility that is not docketed by the railroad commission.
- (c) The railroad commission by rule shall establish a 20 process for informal resolution of contested proceedings as 21
- provided by this section. The railroad commission by rule shall 22
- require all parties to a contested proceeding to participate in the 23
- informal resolution process. An administrative hearing may not be 24

conducted until the informal resolution process is completed.

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- (d) The railroad commission shall require the parties to a contested proceeding to participate in a mediation process and undertake to settle all issues raised in the case by the mediation process. The commission rules must provide for the appointment of railroad commission staff to conduct the mediation process and must require the process to be completed not later than the 90th day after the date the relevant contested proceeding is docketed by the railroad commission unless the parties to the mediation and the railroad commission mediator agree that additional time is warranted.
- (e) The railroad commission mediator shall conduct limited discovery as part of the mediation. The discovery is limited to obtaining from any party to the mediation copies of the 10 most relevant contracts for services or transactions that are similar to the service or transaction that is the basis for the contested proceeding and any other relevant documents or information the railroad commission mediator determines is necessary to the mediation. The railroad commission mediator shall provide to the parties to the mediation the mediator's summary of relevant information contained in the contracts without disclosing the parties to the contracts or information that allows a party to a contract to be identified. If the party producing the contracts or other relevant documents requests that the contracts or documents be reviewed at the party's offices, the railroad commission mediator may make copies of the contracts or documents for the mediation process and the producing party shall pay the mediator's

- 1 travel expenses in an amount not to exceed the per diem allowance
- 2 for state employees in accordance with the General Appropriations
- 3 Act.
- 4 (f) If the parties agree for the mediation to be conducted
- 5 at a location other than the offices of the railroad commission in
- 6 Austin, Texas, the parties shall share equally the cost of the
- 7 railroad commission mediator's travel expenses in an amount not to
- 8 <u>exceed the per diem allowance for state employees in accordance</u>
- 9 with the General Appropriations Act.
- 10 (g) If the mediation process results in an agreed settlement
- of all issues, the railroad commission by order shall dismiss the
- 12 contested proceeding.
- (h) If the mediation process does not result in an agreed
- 14 settlement of all issues during the period for mediation provided
- by Subsection (d), the railroad commission mediator shall, before
- the 11th day after the completion of the period for mediation, send
- 17 a confidential memorandum to each party to the mediation process
- 18 that states one of the following conclusions, based on the
- information reviewed by the mediator:
- 20 (1) no discriminatory act has been identified; or
- 21 (2) further formal proceeding is warranted.
- (i) After a memorandum is issued under Subsection (h), the
- 23 railroad commission shall:
- 24 (1) convene a settlement conference of the parties to
- 25 be held before the 31st day after the completion of the period for
- 26 mediation, if a party requests a settlement conference based on the
- 27 memorandum; or

- C.S.H.B. No. 2986 1 (2) set the contested proceeding for an administrative 2 hearing: 3 (A) not later than the 61st day after the 4 completion of the period for mediation; or (B) at a time considered appropriate by the 5 6 railroad commission, if the contested proceeding relates to setting 7 a cost of service rate under Chapter 104. (j) If the railroad commission convenes a settlement 8 9 conference and the conference results in an agreed settlement, the
- railroad commission by order shall dismiss the contested 10 proceeding. If a settlement conference does not result in an agreed 11 12 settlement, the railroad commission shall set the matter for an administrative hearing. Discovery of all relevant documents and 13 information shall be permitted in the contested proceeding 14 15 according to the rules of the railroad commission and Chapter 2001, 16 Government Code.
- 17 (k) Section 2009.054, Government Code, applies to information produced or obtained during a mediation or settlement 18 19 conference under this section.
- (1) As provided by Subsection (m), at the conclusion of a 20 21 contested proceeding, the railroad commission may award all or part 22 of the costs of the contested proceeding actually incurred and paid, including mediation costs, as are equitable and just. 23 24 Allowable costs include just and reasonable attorney's fees, costs of experts, investigation costs, and costs of a party's personnel 25 26 employed in the preparation or presentation of the mediation. This subsection does not affect the amount of litigation expenses a 27

- 1 party may be entitled to recover under any other law or a rule
- 2 adopted by the railroad commission. Unless authorized by railroad
- 3 commission order, costs assessed against a gas utility may not be
- 4 recovered in a gas utility rate set by the railroad commission.
- 5 (m) The railroad commission shall award costs under this
- 6 section in a contested proceeding in which one or more of the
- 7 parties makes a written settlement offer as follows:
- 8 (1) if the party that made a written settlement offer
- 9 is the party complained against and a transportation or gathering
- 10 rate set by the railroad commission's final order is equal to or
- 11 greater than the rate contained in the offer, the railroad
- 12 commission:
- 13 (A) shall issue an order requiring a party or
- 14 parties to reimburse the party complained against for that party's
- 15 reasonable costs; and
- 16 <u>(B) may not require reimbursement under this</u>
- 17 subdivision if the rate set in the final order is lower than the
- 18 rate contained in that party's written settlement offer;
- 19 (2) if the party that made a written settlement offer
- 20 is a person that filed a complaint relating to a transportation or
- 21 gathering rate and the rate set by the railroad commission's final
- 22 order is equal to or less than the rate contained in the offer, the
- 23 railroad commission:
- 24 (A) shall issue an order requiring a party or
- 25 parties to reimburse the complaining party for the complaining
- 26 party's reasonable costs; and
- 27 (B) may not require reimbursement under this

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- 1 subdivision if the rate set in the final order is higher than the
- 2 rate contained in the complaining party's written settlement offer;
- 3 or
- 4 (3) if the contested proceeding does not involve the
- 5 setting of rates, the railroad commission may award costs to a party
- 6 as are equitable and just if that party has made a reasonable offer
- 7 to settle the contested proceeding and an opposing party has
- 8 asserted an unreasonable position in the contested proceeding.
- 9 SECTION 2. Subchapter G, Chapter 111, Natural Resources
- 10 Code, is amended by adding Section 111.228 to read as follows:
- 11 Sec. 111.228. INFORMAL RESOLUTION OF CONTESTED
- 12 PROCEEDINGS. (a) In this section, "contested proceeding" means a
- 13 hearing, claim, complaint, investigation, inquiry, or other
- 14 procedure for finding facts or making a decision:
- 15 <u>(1)</u> that involves disputed issues of law, fact, or
- 16 both law and fact; and
- 17 (2) over which the commission has jurisdiction under
- 18 this chapter or Chapter 117.
- 19 (b) This section does not apply to a contested proceeding
- 20 related to the rates, services, or practices of a public utility or
- 21 pipeline facility that is not docketed by the commission.
- (c) The commission by rule shall establish a process for
- 23 informal resolution of contested proceedings as provided by this
- 24 section. The commission by rule shall require all parties to a
- 25 contested proceeding to participate in the informal resolution
- 26 process. An administrative hearing may not be conducted under this
- 27 chapter or Chapter 117 until the informal resolution process is

1 <u>completed.</u>

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- (d) The commission shall require the parties to a contested proceeding to participate in a mediation process and undertake to settle all issues raised in the case by the mediation process. The commission rules must provide for the appointment of a commission mediator to conduct the mediation process and must require the process to be completed not later than the 90th day after the date the relevant contested proceeding is docketed by the commission unless the parties to the mediation and the commission mediator agree that additional time is warranted.
- (e) The commission mediator shall conduct limited discovery as part of the mediation. The discovery is limited to obtaining from any party to the mediation copies of the 10 most relevant contracts for services or transactions that are similar to the service or transaction that is the basis for the contested proceeding and any other relevant documents or information the commission mediator determines is necessary to the mediation. The commission mediator shall provide to the parties to the mediation the mediator's summary of relevant information contained in the contracts without disclosing the parties to the contracts or information that allows a party to a contract to be identified. If the party producing the contracts or other relevant documents requests that the contracts or documents be reviewed at the party's offices, the commission mediator may make copies of the contracts or documents for the mediation process and the producing party shall pay the mediator's travel expenses in an amount not to exceed the per diem allowance for state employees in accordance with the

- 1 General Appropriations Act.
- 2 (f) If the parties agree for the mediation to be conducted
- 3 at a location other than the offices of the commission in Austin,
- 4 Texas, the parties shall share equally the cost of the commission
- 5 mediator's travel expenses in an amount not to exceed the per diem
- 6 <u>allowance</u> for state employees in accordance with the General
- 7 Appropriations Act.
- 8 (g) If the mediation process results in an agreed settlement
- 9 of all issues, the commission by order shall dismiss the contested
- 10 proceeding.
- 11 (h) If the mediation process does not result in an agreed
- 12 settlement of all issues during the period for mediation provided
- 13 by Subsection (d), the commission mediator shall, before the 11th
- 14 day after the completion of the period for mediation, send a
- confidential memorandum to each party to the mediation process that
- 16 states one of the following conclusions, based on the information
- 17 reviewed by the mediator:
- 18 (1) no discriminatory act has been identified; or
- 19 (2) further formal proceeding is warranted.
- 20 <u>(i) After a memorandum is issued under Subsection (h), the</u>
- 21 <u>commission shall:</u>
- 22 (1) convene a settlement conference of the parties to
- 23 <u>be held before the 31st day after the completion of the period for</u>
- 24 mediation if a party requests a settlement conference based on the
- 25 memorandum; or
- 26 (2) set the contested proceeding for an administrative
- 27 hearing under this chapter or Chapter 117 not later than the 61st

- 1 day after the completion of the period for mediation.
- 2 (j) If the commission convenes a settlement conference and
- 3 the conference results in an agreed settlement, the commission by
- 4 order shall dismiss the contested proceeding. If a settlement
- 5 conference does not result in an agreed settlement, the commission
- 6 shall set the matter for an administrative hearing under this
- 7 <u>chapter or Chapter 117.</u>
- 8 (k) Section 2009.054, Government Code, applies to any
- 9 <u>information produced or obtained during a mediation or settlement</u>
- 10 <u>conference under this section</u>.
- 11 (1) As provided by Subsection (m), at the conclusion of a
- 12 contested proceeding, the commission may award all or part of the
- 13 costs of the contested proceeding actually incurred and paid,
- 14 including mediation costs, as are equitable and just. Allowable
- 15 costs include just and reasonable attorney's fees, costs of
- 16 experts, investigation costs, and costs of a party's personnel
- 17 employed in the preparation or presentation of the mediation. This
- 18 subsection does not affect the amount of litigation expenses a
- 19 party may be entitled to recover under any other law or a rule
- 20 adopted by the commission. Unless authorized by commission order,
- 21 costs assessed against a gas utility may not be recovered in a gas
- 22 utility rate set by the commission.
- 23 (m) The commission shall award costs under this section in a
- 24 contested proceeding in which one or more of the parties makes a
- 25 written settlement offer as follows:
- 26 (1) if the party that made a written settlement offer
- 27 is the party complained against and a transportation or gathering

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- 1 rate set by the commission's final order is equal to or greater than
- 2 the rate contained in the offer, the commission:
- 3 (A) shall issue an order requiring a party or
- 4 parties to reimburse the party complained against for that party's
- 5 reasonable costs; and
- 6 (B) may not require reimbursement under this
- 7 <u>subdivision if the rate set in the final order is lower than the</u>
- 8 rate contained in that party's written settlement offer;
- 9 (2) if the party that made a written settlement offer
- 10 <u>is a person that filed a complaint relating to a transportation or</u>
- 11 gathering rate and the rate set by the commission's final order is
- 12 equal to or less than the rate contained in the offer, the
- 13 commission:
- 14 (A) shall issue an order requiring a party or
- 15 parties to reimburse the complaining party for the complaining
- 16 party's reasonable costs; and
- 17 (B) may not require reimbursement under this
- 18 subdivision if the rate set in the final order is higher than the
- 19 rate contained in the complaining party's written settlement offer;
- 20 or
- 21 (3) if the contested proceeding does not involve the
- 22 <u>setting of rates, the commission may award costs to a party as are</u>
- 23 equitable and just if that party has made a reasonable offer to
- 24 settle the contested proceeding and an opposing party has asserted
- an unreasonable position in the contested proceeding.
- SECTION 3. This Act takes effect September 1, 2005.