

By: Duncan S.B. No. 1667
(In the Senate - Filed March 11, 2005; March 30, 2005, read first time and referred to Committee on Natural Resources; April 22, 2005, reported adversely, with favorable Committee Substitute by the following vote: Yeas 10, Nays 1; April 26, 2005, sent to printer.)

COMMITTEE SUBSTITUTE FOR S.B. No. 1667 By: Duncan

A BILL TO BE ENTITLED
AN ACT

relating to responsibilities of certain state agencies concerning radioactive substances; imposing fees and surcharges; providing administrative and civil penalties.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 401.003, Health and Safety Code, is amended by amending Subdivisions (2), (4), (5), and (6) and by adding Subdivision (12-1) to read as follows:

(2) "Board" means the executive commissioner of the Health and Human Services Commission ~~[Texas Board of Health]~~.

(4) "Commission" means the Texas ~~[Natural Resource Conservation]~~ Commission on Environmental Quality.

(5) "Commissioner" means the commissioner of state ~~[public]~~ health services.

(6) "Department" means the ~~[Texas]~~ Department of State Health Services or other department designated by the executive commissioner of the Health and Human Services Commission.

(12-1) "Gross receipts" includes with respect to an entity all receipts from the entity's operations in Texas related to storage, processing, or disposal and any bonus, commission, or similar payment received by the entity from a customer, contractor, subcontractor, or other person doing business with the entity.

SECTION 2. Subsections (a) and (b), Section 401.011, Health and Safety Code, are amended to read as follows:

(a) The department is the Texas Radiation Control Agency. The department has jurisdiction over activities and substances regulated under this chapter except as provided by Subsection (b) and Subchapters E, F, G, and K.

(b) The commission has jurisdiction to regulate and license:

(1) the disposal of radioactive substances;

(2) the processing or storage of low-level radioactive waste or naturally occurring radioactive material waste received from other persons;

(3) the recovery or processing of source material;

(4) the processing of by-product material as defined by Section 401.003(3)(B); and

(5) sites for the disposal of:

(A) low-level radioactive waste;

(B) by-product material; or

(C) naturally occurring radioactive material waste ~~[except by-product material defined by Section 401.003(3)(B)]~~.

SECTION 3. Subsection (b), Section 401.104, Health and Safety Code, is amended to read as follows:

(b) Except as provided by Subsection (e), the commission by rule shall provide for licensing for the disposal of radioactive substances ~~[material except for the disposal of by-product material defined by Section 401.003(3)(B). The department by rule shall provide for licensing the disposal of by-product material defined by Section 401.003(3)(B)]~~.

SECTION 4. Subsection (a), Section 401.106, Health and Safety Code, is amended to read as follows:

(a) The board or commission by rule may exempt a source of radiation or a kind of use or user from the licensing or

registration requirements provided by this chapter and under the agency's jurisdiction if the board or commission finds that the exemption of that source of radiation or kind of use or user will not constitute a significant risk to the public health and safety and the environment.

SECTION 5. Subsection (c), Section 401.108, Health and Safety Code, is amended to read as follows:

(c) The ~~[department or]~~ commission shall reevaluate every five years the qualifications and security provided by a license holder under Subchapter F or Subchapter G. The reevaluation may coincide with license renewal procedures if renewal and reevaluation occur in the same year.

SECTION 6. Subsection (b), Section 401.109, Health and Safety Code, is amended to read as follows:

(b) The ~~[department or]~~ commission shall require a holder of a license that authorizes the disposal of radioactive substances ~~[low-level radioactive waste as provided by Subchapter F]~~ to provide security acceptable to the commission ~~[agency]~~ to assure performance of the license holder's obligations under this chapter.

SECTION 7. Section 401.111, Health and Safety Code, is amended to read as follows:

Sec. 401.111. CRITERIA FOR CERTAIN UNSUITABLE NEW SITES. (a) The ~~[board and]~~ commission ~~[each]~~, in adopting rules for the issuance of licenses under the commission's jurisdiction ~~[their respective jurisdictions]~~ for new sites for processing or disposal of radioactive substances ~~[low-level radioactive waste]~~ from other persons, shall adopt criteria for the designation of unsuitable sites, including:

- (1) flood hazard areas;
- (2) areas with characteristics of discharge from or recharge of a groundwater aquifer system; or
- (3) areas in which soil conditions make spill cleanup impracticable.

(b) The ~~[board and]~~ commission ~~[each]~~ shall consult with the advisory board and with the Texas Water Development Board, the State Soil and Water Conservation Board, the Bureau of Economic Geology, and other appropriate state agencies in developing proposed rules. The ~~[board and]~~ commission ~~[each]~~ by rule shall:

- (1) require selection of sites in areas in which natural conditions minimize potential contamination of surface water and groundwater; and
- (2) prohibit issuance of licenses for unsuitable sites as defined by the rules.

SECTION 8. Section 401.112, Health and Safety Code, is amended to read as follows:

Sec. 401.112. LOW-LEVEL RADIOACTIVE WASTE PROCESSING OR DISPOSAL LICENSE APPLICATION AND CONSIDERATIONS. (a) The ~~[department or]~~ commission ~~[, within its jurisdiction]~~, in making a licensing decision on a specific license application to process or dispose of low-level radioactive waste from other persons, shall consider:

- (1) site suitability, geological, hydrological, and meteorological factors, and natural ~~[naturals]~~ hazards;
- (2) compatibility with present uses of land near the site;
- (3) socioeconomic effects on surrounding communities of operation of the licensed activity and of associated transportation of low-level radioactive waste;
- (4) the need for and alternatives to the proposed activity, including an alternative siting analysis prepared by the applicant;
- (5) the applicant's qualifications, including financial and technical qualifications and compliance history under the method for evaluation of compliance history developed by the commission under Section 5.754, Water Code, for an application to the commission ~~[or the requirements of Section 401.110(b) for an application to the department]~~;
- (6) background monitoring plans for the proposed site;
- (7) suitability of facilities associated with the

proposed activities;

(8) chemical, radiological, and biological characteristics of the low-level radioactive waste and waste classification under Section 401.053;

(9) adequate insurance of the applicant to cover potential injury to any property or person, including potential injury from risks relating to transportation;

(10) training programs for the applicant's employees;

(11) a monitoring, record-keeping, and reporting program;

(12) spill detection and cleanup plans for the licensed site and related to associated transportation of low-level radioactive waste;

(13) decommissioning and postclosure care plans;

(14) security plans;

(15) worker monitoring and protection plans;

(16) emergency plans; and

(17) a monitoring program for applicants that includes prelicense and postlicense monitoring of background radioactive and chemical characteristics of the soils, groundwater, and vegetation.

(b) An applicant for the specific license must submit with the application information necessary for the commission ~~[issuing agency]~~ to consider the factors under Subsection (a).

(c) The ~~[board and]~~ commission ~~[each within its jurisdiction]~~ by rule shall provide specific criteria for the different types of licensed low-level radioactive waste activities for the listed factors and may include additional factors and criteria that the ~~[board or]~~ commission ~~[, as appropriate,]~~ determines necessary for full consideration of a license.

SECTION 9. Subsections (a) and (b), Section 401.113, Health and Safety Code, are amended to read as follows:

(a) Before a hearing under Section 401.114 begins, the commission ~~[agency holding the hearing]~~ shall prepare or have prepared a written analysis of the effect on the environment of a proposed licensed activity that the commission ~~[agency]~~ determines has a significant effect on the human environment.

(b) The commission ~~[agency]~~ shall make the analysis available to the public not later than the 31st day before the date of a hearing under Section 401.114.

SECTION 10. Section 401.114, Health and Safety Code, is amended to read as follows:

Sec. 401.114. NOTICE AND HEARING. (a) Before the ~~[department or]~~ commission ~~[, within its jurisdiction,]~~ grants or renews a license to process or dispose of low-level radioactive waste from other persons, the commission ~~[agency]~~ shall give notice and shall provide an opportunity for a public hearing in the manner provided by the commission's ~~[agency's]~~ formal hearing procedure and Chapter 2001, Government Code.

(b) In addition to other notice, the commission ~~[agency]~~ shall publish notice of the hearing in the manner provided by Chapter 313, Government Code, in the county in which the proposed facility is to be located. The notice shall state the subject and the time, place, and date of the hearing.

(c) The commission ~~[agency]~~ shall mail, by certified mail in the manner provided by the commission's ~~[agency's]~~ rules, written notice to each person who owns property adjacent to the proposed site. The notice must be mailed not later than the 31st day before the date of the hearing and must include the same information that is in the published notice. If true, the commission ~~[agency]~~ or the applicant must certify that the notice was mailed as required by this subsection, and at the hearing the certificate is conclusive evidence of the mailing.

SECTION 11. Section 401.116, Health and Safety Code, is amended to read as follows:

Sec. 401.116. LICENSE AMENDMENT. The commission shall adopt rules to establish requirements for public notice of and public participation in the amendment of a license issued under this subchapter, including both minor and major amendments ~~[(a) An~~

~~amendment to a license to process or dispose of low-level radioactive waste from other persons may take effect immediately.~~

~~[(b) The department or commission, as appropriate, shall publish notice of the license amendment once in the Texas Register and in a newspaper of general circulation in the county in which the licensed activity is located and shall give notice to any person who has notified the agency, in advance, of the desire to receive notice of proposed amendment of the license.~~

~~[(c) Notice under this section must include:~~
~~[(1) the identity of the license holder,~~
~~[(2) identification of the license, and~~
~~[(3) a short and plain statement of the license amendment's substance.~~

~~[(d) The agency shall give notice and hold a hearing to consider the license amendment if a person affected files a written complaint with the agency before the 31st day after the date on which notice is published under Subsection (b). The agency shall give notice of the hearing as provided by Section 401.114].~~

SECTION 12. Section 401.117, Health and Safety Code, is amended to read as follows:

Sec. 401.117. CONSTRUCTION LIMITATION. The ~~[department or]~~ commission shall prohibit major construction relating to activities to be permitted under a license issued by the commission ~~[agency]~~ to process or dispose of low-level radioactive waste from other persons until the requirements in Sections 401.113 and 401.114 are completed.

SECTION 13. Subchapter D, Chapter 401, Health and Safety Code, is amended by adding Section 401.120 to read as follows:

Sec. 401.120. LIMITATION ON RADIOACTIVE SUBSTANCE STORAGE.

(a) The commission shall impose as a condition of each license that authorizes the storage of a radioactive substance from another person a maximum length of time that the radioactive substance may be stored under the license.

(b) The commission shall impose an administrative penalty or bring an action for a civil penalty for a violation of a license condition imposed under Subsection (a).

(c) An administrative penalty imposed under Subsection (b) may not exceed \$10,000 for a violation. Each day of a continuing violation constitutes a separate violation subject to the penalty.

(d) A civil penalty imposed under Subsection (b) may not exceed \$25,000 for a violation. Each day of a continuing violation constitutes a separate violation subject to the penalty.

SECTION 14. Subsection (a), Section 401.202, Health and Safety Code, is amended to read as follows:

~~(a) The commission [or department, within its respective jurisdiction,] may grant, deny, renew, revoke, suspend, or withdraw licenses for the disposal of low-level radioactive waste from other persons and for the processing of that waste.~~

SECTION 15. Subsections (a) and (b), Section 401.241, Health and Safety Code, are amended to read as follows:

(a) In determining the amount of security required of a [compact waste disposal facility license] holder of a license to dispose of radioactive substances under Section 401.109, the commission shall also consider the need for financial security to address and prevent unplanned events that pose a risk to public health and safety and that may occur after the decommissioning and closure of the radioactive substances [compact waste] disposal facility [or a federal facility waste disposal facility licensed under Section 401.216].

(b) The amount of security required of a compact waste disposal facility license holder under this section may not be less than \$20 million at the time the disposal facility site is decommissioned. The commission shall use interest earned on the security to offset any other financial obligations incurred by the license holder to the commission. The commission shall establish a schedule for the total payment of the amount of the security required under this section based on:

(1) the amount of low-level radioactive waste received at the site;

(2) the long-term risk to health, safety, and the environment posed by the waste; and

(3) the need to address and prevent unplanned events that pose a risk to public health and safety.

SECTION 16. Section 401.262, Health and Safety Code, is amended to read as follows:

Sec. 401.262. MANAGEMENT OF CERTAIN BY-PRODUCT MATERIAL. The commission [~~department~~] has sole and exclusive authority to assure that processing and disposal sites are closed and that by-product material is managed and disposed of in compliance with:

(1) the federal commission's applicable standards; and

(2) closure criteria the federal commission and the United States Environmental Protection Agency have determined are protective of human health and safety and the environment.

SECTION 17. Section 401.2625, Health and Safety Code, is amended to read as follows:

Sec. 401.2625. LICENSING AUTHORITY. The commission [~~commissioner~~] has sole and exclusive authority to grant, deny, renew, revoke, suspend, amend, or withdraw licenses for source material recovery and processing or for storage, processing, or disposal of by-product material.

SECTION 18. Subsections (a), (c), (d), (e), and (f), Section 401.263, Health and Safety Code, are amended to read as follows:

(a) If the commission [~~department~~] is considering the issuance, renewal, or amendment of a license to process materials that produce by-product materials or a license to dispose of by-product material and the commission [~~department~~] determines that the licensed activity will have a significant impact on the human environment, the commission [~~department~~] shall prepare or have prepared a written environmental analysis.

(c) The commission [~~department~~] shall give notice of the analysis as provided by commission [~~board~~] rule and shall make the analysis available to the public for written comment not later than the 31st day before the date of the hearing on the license.

(d) After notice is given, the commission [~~department~~] shall provide an opportunity for written comments by persons affected.

(e) The analysis shall be included as part of the record of the commission's [~~department's~~] proceedings.

(f) The commission [~~board~~] by rule shall prohibit major construction with respect to an activity that is to be licensed until the requirements of Subsections (a), (b), (c), and (e) are completed.

SECTION 19. Subsections (a), (c), and (d), Section 401.264, Health and Safety Code, are amended to read as follows:

(a) The commission [~~department~~] on its own motion may or on the written request of a person affected shall provide an opportunity for a public hearing on an application over which the commission [~~department~~] has jurisdiction to determine whether to issue, renew, or amend a license to process materials that produce by-product materials or a license to dispose of by-product materials in the manner provided by Chapter 2001, Government Code, and permit appearances with or without counsel and the examination and cross-examination of witnesses under oath.

(c) The commission [~~department~~] shall make a record of the proceedings and provide a transcript of the hearing on request of, and payment for, the transcript or provision of a sufficient deposit to assure payment by any person requesting the transcript.

(d) The commission [~~department~~] shall provide an opportunity to obtain a written determination of action to be taken. The determination must be based on evidence presented to the commission [~~department~~] and include findings. The written determination is available to the public.

SECTION 20. Section 401.265, Health and Safety Code, is amended to read as follows:

Sec. 401.265. CONDITIONS OF CERTAIN BY-PRODUCT MATERIAL LICENSES. The commission [~~department~~] shall prescribe conditions in a radioactive substances [~~material~~] license issued, renewed, or

amended for an activity that results in production of by-product material to minimize or, if possible, eliminate the need for long-term maintenance and monitoring before the termination of the license, including conditions that:

(1) the license holder will comply with the applicable decontamination, decommissioning, reclamation, and disposal standards that are prescribed by the commission [~~board~~] and that are compatible with the federal commission's standards for sites at which those ores were processed and at which the by-product material is deposited; and

(2) the ownership of a disposal site, other than a disposal well covered by a permit issued under Chapter 27, Water Code, and the by-product material resulting from the licensed activity are transferred, subject to Sections 401.266-401.269, to:

(A) the state; or

(B) the federal government if the state declines to acquire the site, the by-product material, or both the site and the by-product material.

SECTION 21. Subsection (a), Section 401.266, Health and Safety Code, is amended to read as follows:

(a) The commission [~~board~~] by rule or [~~order or the department by~~] order may require that before a license covering land used for the disposal of by-product material is terminated, the land, including any affected interests in the land, must be transferred to the federal government or to the state unless:

(1) the federal commission determines before the license terminates that the transfer of title to the land and the by-product material is unnecessary to protect the public health, safety, or welfare or to minimize danger to life or property; or

(2) the land is held in trust by the federal government for an Indian tribe, is owned by an Indian tribe subject to a restriction against alienation imposed by the federal government, is owned by the federal government, or is owned by the state.

SECTION 22. Section 401.267, Health and Safety Code, is amended to read as follows:

Sec. 401.267. ACQUISITION AND SALE OF CERTAIN BY-PRODUCT MATERIALS AND SITES. (a) The commission [~~department~~] may acquire by-product material and fee simple title in land, affected mineral rights, and buildings at which that by-product material is disposed of and abandoned so that the by-product material and property can be managed in a manner consistent with protecting public health, safety, and the environment.

(b) The commission [~~department~~] may sell land acquired under this section at the land's fair market value after the commission [~~department~~] has taken corrective action to restore the land to a condition that does not compromise the public health or safety or the environment. The General Land Office shall negotiate and close a transaction under this subsection on behalf of the commission [~~department~~] using procedures under Section 31.158(c), Natural Resources Code. Proceeds from the transaction shall be deposited in the Texas capital trust fund.

SECTION 23. Section 401.269, Health and Safety Code, is amended to read as follows:

Sec. 401.269. MONITORING, MAINTENANCE, AND EMERGENCY MEASURES. (a) The commission [~~department~~] may undertake monitoring, maintenance, and emergency measures in connection with by-product material and property for which it has assumed custody under Section 401.267 that are necessary to protect the public health and safety and the environment.

(b) The commission [~~department~~] shall maintain the by-product material and property transferred to it in a manner that will protect the public health and safety and the environment.

SECTION 24. Subsections (a), (b), (e), and (f), Section 401.270, Health and Safety Code, are amended to read as follows:

(a) If the commission [~~department~~] finds that by-product material or the operation by which that by-product material is derived threatens the public health and safety or the environment, the commission [~~department~~] by order may require any action, including a corrective measure, that is necessary to correct or

remove the threat.

(b) The commission ~~[department]~~ may issue an emergency order to a person responsible for an activity, including a past activity, concerning the recovery or processing of source material or the disposal of by-product material if it appears that there is an actual or threatened release of source material or by-product material that presents an imminent and substantial danger to the public health and safety or the environment, regardless of whether the activity was lawful at the time. The emergency order may be issued without notice or hearing.

(e) The commission ~~[department]~~ shall use the security provided by the license holder to pay the costs of actions that are taken or that are to be taken under this section. The commission ~~[department]~~ shall send to the comptroller a copy of its order together with necessary written requests authorizing the comptroller to:

- (1) enforce security supplied by the licensee;
- (2) convert an amount of security into cash, as necessary; and
- (3) disburse from the security in the perpetual care account the amount necessary to pay the costs.

(f) If an order issued by the commission ~~[department]~~ under this section is adopted without notice or hearing, the order shall set a time, at least 10 but not more than 30 days following the date of issuance of the emergency order, and a place for a hearing to be held in accordance with the rules of the commission ~~[board]~~. As a result of this hearing, the commission ~~[department]~~ shall decide whether to affirm, modify, or set aside the emergency order. All provisions of the emergency order shall remain in force and effect during the pendency of the hearing, unless otherwise altered by the commission ~~[department]~~.

SECTION 25. Section 401.301, Health and Safety Code, is amended to read as follows:

Sec. 401.301. LICENSE AND REGISTRATION FEES ~~[COLLECTED BY DEPARTMENT]~~. (a) The commission and department may collect a fee for each license and registration the agency [it] issues.

(b) The commission and the board each by rule shall set the fee in an amount that may not exceed the actual expenses annually incurred to:

- (1) process applications for licenses or registrations;
- (2) amend or renew licenses or registrations;
- (3) make inspections of license holders and registrants; and
- (4) enforce this chapter and rules, orders, licenses, and registrations under this chapter.

(c) The commission and department may collect a fee, in addition to the annual license and registration fee, of not less than 20 percent of the amount of the annual license and registration fee nor more than \$10,000 per annum from each licensee or registrant who fails to pay the fees authorized by this section.

(d) The commission and department may require that each person who holds a specific license issued by the agency ~~[department]~~ annually pay to the agency ~~[department]~~ an additional five percent of the appropriate annual fee set under Subsection (b). Fees collected under this subsection shall be deposited to the credit of the perpetual care account. The fees are not refundable.

(e) The commission and department shall suspend assessment of a fee imposed under Subsection (d) if the amount of fees collected under that subsection reaches \$500,000. If the balance of fees collected subsequently is reduced to \$350,000 or less, the commission and department shall reinstitute assessment of the fee until the balance reaches \$500,000.

(f) The commission may assess and collect additional fees from the applicant to recover the costs the commission incurs for administrative review, technical review, and hearings on the application.

SECTION 26. Subsection (a), Section 401.302, Health and Safety Code, is amended to read as follows:

(a) The department, in coordination with the commission, may set and collect an annual fee from the operator of each nuclear reactor or other fixed nuclear facility in the state that uses special nuclear material.

SECTION 27. Subsections (c), (e), (f), and (g), Section 401.305, Health and Safety Code, are amended to read as follows:

(c) Money and security in the perpetual care account may be administered by the department or commission only for the decontamination, decommissioning, stabilization, reclamation, maintenance, surveillance, control, storage, and disposal of radioactive substances ~~[material]~~ for the protection of the public health and safety and the environment under this chapter and for refunds under Section 401.303.

(e) The department or commission may use money in the perpetual care account to pay for measures:

(1) to prevent or mitigate the adverse effects of abandonment of radioactive substances ~~[materials]~~, default on a lawful obligation, insolvency, or other inability by the holder of a license issued by the department or commission to meet the requirements of this chapter or of department or commission rules; and

(2) to assure the protection of the public health and safety and the environment from the adverse effects of ionizing radiation.

(f) The department or commission may provide, by the terms of a contract or lease entered into between the department or commission and any person or by the terms of a license issued by the department or commission to any person, for the decontamination, closure, decommissioning, reclamation, surveillance, or other care of a site or facility subject to department or commission jurisdiction under this chapter as needed to carry out the purpose of this chapter.

(g) The existence of the perpetual care account does not make the department or commission liable for the costs of decontamination, transfer, transportation, reclamation, surveillance, or disposal of radioactive substances ~~[material]~~ arising from a license holder's abandonment of radioactive substances ~~[material]~~, default on a lawful obligation, insolvency, or inability to meet the requirements of this chapter or of department or commission rules.

SECTION 28. Section 401.343, Health and Safety Code, is amended to read as follows:

Sec. 401.343. RECOVERY OF SECURITY. (a) The department or commission shall seek reimbursement, either by an order of the department or commission or a suit filed by the attorney general at the ~~[department's]~~ request of the department or commission, of security from the perpetual care account used by the department or commission to pay for actions, including corrective measures, to remedy spills or contamination by radioactive substances ~~[material]~~ resulting from a violation of this chapter relating to an activity under the ~~[department's]~~ jurisdiction of the department or commission or a violation of a rule, license, registration, or order adopted or issued by the department or commission under this chapter.

(b) On request by the department or commission, the attorney general shall file suit to recover security under this section.

SECTION 29. The heading to Subchapter K, Chapter 401, Health and Safety Code, is amended to read as follows:

SUBCHAPTER K. LICENSING AUTHORITY OF TEXAS

~~[NATURAL RESOURCE CONSERVATION]~~ COMMISSION

ON ENVIRONMENTAL QUALITY AND THE RAILROAD COMMISSION OF TEXAS

SECTION 30. Subsections (a) and (b), Section 401.412, Health and Safety Code, are amended to read as follows:

(a) Notwithstanding any other provision of this chapter and subject to Sections 401.102 and 401.415, the commission has sole and exclusive authority to directly regulate and to grant, deny, renew, revoke, suspend, amend, or withdraw licenses for the disposal of radioactive substances. ~~[In this subsection, "radioactive substance" does not include by-product material as~~

~~defined by Section 401.003(3)(B).~~]

(b) Notwithstanding any other provision of this chapter, the commission ~~[commissioner]~~ has the sole and exclusive authority to grant, deny, renew, revoke, suspend, amend, or withdraw licenses for the recovery and processing of source material or disposal of by-product material under Subchapter G.

SECTION 31. Section 401.413, Health and Safety Code, is amended to read as follows:

Sec. 401.413. COMMISSION DISPOSAL LICENSE REQUIRED. A person required by another section of this chapter to obtain a license for the disposal of a radioactive substance is required to obtain the license from the commission and not from the department. ~~[This section does not apply to a person required to obtain a license for recovery or processing of source material or for recovery, processing, or disposal of by-product material as defined by Section 401.003(3)(B).]~~

SECTION 32. Section 401.414, Health and Safety Code, is amended to read as follows:

Sec. 401.414. MEMORANDA ~~[MEMORANDUM]~~ OF UNDERSTANDING. The Texas ~~[Natural Resource Conservation]~~ Commission on Environmental Quality, the Health and Human Services Commission, the Railroad Commission of Texas, and the board of health by rule shall adopt memoranda ~~[a memorandum]~~ of understanding defining their respective duties under this chapter.

SECTION 33. Subsections (a), (d), and (e), Section 401.415, Health and Safety Code, are amended to read as follows:

(a) Notwithstanding any other provision of this chapter, the Railroad Commission of Texas:

(1) has sole authority to regulate and issue licenses, permits, and orders for the processing, storage, and disposal of oil and gas NORM waste and the decontamination and maintenance of equipment; and

(2) may, in order to protect public health and safety and the environment, require the owner or operator of oil and gas equipment used in exploration, production, or disposal to:

(A) determine whether the equipment contains or is contaminated with oil and gas NORM waste; and

(B) identify any equipment determined to contain or be contaminated with oil and gas NORM.

(d) The Railroad Commission of Texas shall consult with the department and the commission ~~[Texas Natural Resource Conservation Commission]~~ as appropriate regarding administration of this section.

(e) To ensure that the State of Texas retains its Agreement Status with the U.S. Nuclear Regulatory Commission, and to ensure that radioactive materials are managed consistently to protect the public health and safety and the environment, the Railroad Commission of Texas shall issue rules on the management of oil and gas NORM waste, including rules governing processing, storage, and disposal of the waste and decontamination and maintenance of equipment. In developing those rules, the railroad commission [and in so doing] shall consult with the commission [Texas Natural Resource Conservation Commission] and the department [Department of Health] regarding protection of the public health and the environment. The rules of the railroad commission shall provide protection for public health, safety, and the environment equivalent to the protection provided by rules of the commission applicable to processing, storage, and disposal of other NORM wastes having similar properties, quantities, and distribution[~~although the approved methods and sites for disposing of oil and gas NORM wastes may be different from those approved for other NORM wastes~~].

SECTION 34. Chapter 401, Health and Safety Code, is amended by adding Subchapter M to read as follows:

SUBCHAPTER M. FEES AND SURCHARGES

Sec. 401.451. STATE FEE ON RADIOACTIVE SUBSTANCES DELIVERED FOR DISPOSAL. (a) A holder of a license issued by the commission under this chapter that authorizes the disposal of a radioactive substance from other persons shall transfer to the state general

revenue fund each quarter an amount equal to 10 percent of the license holder's gross receipts received from operations under the license.

(b) Subsection (a) does not apply to compact waste received from a party state, as defined by Section 2.01 of the compact established under Section 403.006, or federal facility waste as defined in Section 401.2005(4).

Sec. 401.452. SURCHARGE ON RADIOACTIVE SUBSTANCES DELIVERED FOR DISPOSAL. (a) A holder of a license issued by the commission under this chapter that authorizes the disposal of radioactive substances from other persons shall pay a surcharge on radioactive substances received under the license in the amount of \$10 for each millicurie by which each type of radionuclide contained in the radioactive substances received exceeds the millicurie threshold for that type established by commission rules adopted under this section. The license holder shall remit the surcharges under this section to the commission in accordance with commission rules. The commission shall deposit the surcharges to the credit of the general revenue fund. The surcharge does not apply to delivery of compact waste from a party state, as defined by Section 2.01 of the compact established under Section 403.006.

(b) The commission by rule shall provide that the surcharge under Subsection (a) shall be imposed by shipment or standard shipment, by container or standard container, by weight, by volume, or on another basis.

(c) The commission by rule shall establish a threshold level measured in millicuries below which a surcharge under this section is not required to be paid. The threshold level must be established for each type of radionuclide the license holder may receive and must be based on the hazards presented by the radionuclides, considered individually or as a group with common characteristics and hazards. In establishing the threshold under this subsection, the commission shall consider the economic effect the surcharge may have on the ability of the license holder to conduct licensed activities competitively. In considering the hazard presented by a radionuclide, the commission shall consider:

(1) the radiation exposure rate of the radionuclide, measured in roentgens per hour;

(2) the radioactivity of the radionuclide; and

(3) the radioactive half-life of the radionuclide.

(d) The commission by rule shall establish a procedure by which the surcharge for radioactive substances received by the license holder may be readily computed.

Sec. 401.453. AUDIT AUTHORITY. The commission may audit a license holder's financial records and waste manifest information to ensure that the fees and surcharges imposed under this subchapter are accurately paid. The license holder shall comply with the commission's audit-related requests for information.

SECTION 35. Section 361.015, Health and Safety Code, is amended to read as follows:

Sec. 361.015. JURISDICTION: RADIOACTIVE WASTE. (a) The commission is the state agency under Chapter 401 that licenses and regulates radioactive waste storage, processing, and disposal activities not preemptively regulated by the federal government.

(b) Except as provided by Subsection (a), the Health and Human Services Commission, acting through the Department of State Health Services or other department as designated by the executive commissioner of the Health and Human Services Commission, [The Texas Department of Health] is the state agency under Chapter 401 that regulates radioactive waste activities[, excluding disposal,] not preemptively regulated by the federal government.

(c) The Railroad Commission of Texas is the state agency that licenses and regulates the possession, storage, processing, handling, and disposal of oil and gas NORM waste and the decontamination and maintenance of related equipment.

SECTION 36. Subchapter B, Chapter 27, Water Code, is amended by adding Section 27.022 to read as follows:

Sec. 27.022. AUTHORIZATION FOR AREA-WIDE IN SITU MINING OF RADIOACTIVE SUBSTANCES. (a) As a component of an injection well

11-1 permit, the commission may issue an authorization for in situ
 11-2 mining of radioactive substances in a specified production area.
 11-3 The authorization may not contain a provision that requires any
 11-4 additional approval of the commission or any additional hearing for
 11-5 the permit holder to conduct in situ mining in the production area,
 11-6 including a provision that requires an approval or hearing before
 11-7 the permit holder may drill or operate an additional well in the
 11-8 production area.

11-9 (b) On and after September 1, 2005, a rule or order of the
 11-10 commission that requires additional approval of the commission or
 11-11 an additional hearing for the permit holder to conduct in situ
 11-12 mining in the production area specified in an injection well permit
 11-13 is void.

11-14 (c) This section does not affect the authority of the
 11-15 commission to:

11-16 (1) revoke, suspend, or amend a permit issued under
 11-17 this chapter;

11-18 (2) investigate a permit holder or an action taken
 11-19 under or in violation of a permit issued under this chapter; or

11-20 (3) enforce a provision of a permit issued under this
 11-21 chapter.

11-22 (d) The change in law made by this section does not affect
 11-23 any matter that is a subject of litigation on or before September 1,
 11-24 2005.

11-25 SECTION 37. (a) On the earlier of the 31st day after the
 11-26 effective date of this Act or September 1, 2005, the following
 11-27 rights, powers, duties, obligations, functions, activities,
 11-28 property, programs, and appropriations are transferred to the Texas
 11-29 Commission on Environmental Quality:

11-30 (1) all rights, powers, duties, obligations,
 11-31 functions, and activities:

11-32 (A) that Chapter 401, Health and Safety Code,
 11-33 assigns to the Texas Department of Health, the Texas Board of
 11-34 Health, or their successor agencies or to the governing body,
 11-35 officers, or employees of that department, that board, or their
 11-36 successor agencies, including the Health and Human Services
 11-37 Commission and the Department of State Health Services; and

11-38 (B) that are related to licensing and regulation
 11-39 of:

11-40 (i) radioactive substances recovery,
 11-41 storage, processing, and disposal; or

11-42 (ii) long-term care of decommissioned sites
 11-43 for disposal of by-product material;

11-44 (2) all equipment, information, documents,
 11-45 facilities, and other property of the Health and Human Services
 11-46 Commission or the Department of State Health Services pertaining to
 11-47 licensing and regulation of:

11-48 (A) radioactive substances recovery, storage,
 11-49 processing, and disposal under the jurisdiction of the Texas
 11-50 Commission on Environmental Quality as provided by Subsection (b),
 11-51 Section 401.011, Health and Safety Code, as amended by this Act; or

11-52 (B) long-term care of decommissioned sites for
 11-53 disposal of by-product material;

11-54 (3) all appropriations for the state fiscal biennium
 11-55 that begins September 1, 2005, made to the Health and Human
 11-56 Services Commission or the Department of State Health Services for
 11-57 activities related to licensing and regulation of:

11-58 (A) radioactive substances recovery, storage,
 11-59 processing, and disposal under the jurisdiction of the Texas
 11-60 Commission on Environmental Quality as provided by Subsection (b),
 11-61 Section 401.011, Health and Safety Code, as amended by this Act; or

11-62 (B) long-term care of decommissioned sites for
 11-63 disposal of by-product material; and

11-64 (4) the unexpended and unobligated portions of the
 11-65 appropriations for the state fiscal biennium beginning
 11-66 September 1, 2003, made to the Health and Human Services Commission
 11-67 or the Department of State Health Services for activities described
 11-68 by Subdivision (3) of this subsection.

11-69 (b) Appropriations transferred under Subdivision (4),

Subsection (a) of this section, are transferred for the remainder of that state fiscal biennium.

(c) The Texas Commission on Environmental Quality may charge a fee for an application that is pending before the Health and Human Services Commission or the Department of State Health Services on the date the transfer directed by Subsection (a) of this section occurs.

(d) The Texas Commission on Environmental Quality, as of the date of the transfer prescribed by Subsection (a) of this section, has full responsibility for the administration and enforcement of laws related to licensing or regulation of radioactive substances recovery, storage, processing, and disposal under the jurisdiction of the commission as provided by Subsection (b), Section 401.011, Health and Safety Code, as amended by this Act, and licensing or regulation of long-term care of decommissioned sites for the disposal of by-product material. The Texas Commission on Environmental Quality shall carry out all related duties, responsibilities, functions, and activities as provided by law, including those assigned by any other Acts of the 79th Legislature, Regular Session, 2005.

(e) The transfer of rights, powers, duties, obligations, functions, activities, property, and programs of the Health and Human Services Commission or the Department of State Health Services to the Texas Commission on Environmental Quality made by this Act does not affect or impair any act done or obligation, right, license, permit, requirement, or penalty accrued or existing under the former law; that law remains in effect for the purposes of any action concerning such an act done or obligation, right, license, permit, requirement, or penalty. The Texas Commission on Environmental Quality shall continue a proceeding of the Health and Human Services Commission or the Department of State Health Services that is related to a responsibility, duty, activity, function, or program transferred by this Act, including processing an application for a license or other authorization and including enforcing the requirements of Chapter 401, Health and Safety Code, or a rule adopted under that chapter. A rule of the Health and Human Services Commission or the Department of State Health Services related to a responsibility, duty, activity, function, or program transferred by this Act is enforceable as a rule of the Texas Commission on Environmental Quality until that commission adopts other rules.

(f) Control of and title to all property and material acquired by this state or an agency of this state under Section 401.267, Health and Safety Code, before the effective date of this Act shall be transferred to the Texas Commission on Environmental Quality on this state's behalf as soon as practicable. This section does not apply to property or material sold by the state under Subsection (b) of that section before the effective date of this Act.

(g) The Texas Commission on Environmental Quality shall provide an opportunity for employees of the Health and Human Services Commission or the Department of State Health Services who have performed duties related to a right, power, duty, obligation, responsibility, function, activity, or program transferred by this Act to request a transfer to commission employment. In making employment decisions under this subsection, the Texas Commission on Environmental Quality shall:

(1) ensure that state and federal requirements are met by commission employees; and

(2) consider the value of maintaining continuity in the personnel staffing relevant programs.

(h) The Texas Commission on Environmental Quality, the Health and Human Services Commission, and the Department of State Health Services by interagency agreement or contract shall cooperate in preventing any delay that may be caused by or may occur in the transfer of property or personnel or a right, power, duty, obligation, responsibility, function, activity, or program made by this Act.

(i) The transfers made by this Act do not affect any matter

that is the subject of litigation pending on the effective date of this Act.

(j) The Texas Commission on Environmental Quality shall continue any applications review or processing and any hearings that concern a matter subject to transfer under Subsection (a) of this section that, on the date of the transfer, is being conducted by the Health and Human Services Commission or the Department of State Health Services or their successor agencies. The agencies shall cooperate and consult with each other to ensure that any delay necessitated by the transfer is minimized to the greatest extent possible.

(k) An application for the renewal or amendment of a license to recover or process source material and to dispose of the associated by-product material that is pending with the Department of State Health Services on the earlier of the 31st day after the effective date of this Act or September 30, 2005, is considered, based on federal requirements, approved by the department on the earlier of the 90th day after the effective date of this Act or October 31, 2005, unless the department or the Texas Commission on Environmental Quality before that date determines that the application should not be approved because of a health or safety emergency or because the applicant substantially fails to meet application requirements.

(1) On or before the earlier of the 31st day after the effective date of this Act or September 30, 2005, the Department of State Health Services shall:

(1) approve any pending remediation plan that is subject to the transfer required under this section, according to federal requirements;

(2) inspect the related remediation sites to ensure that remedial actions have been completed according to the approved plan; and

(3) report to the federal Nuclear Regulatory Commission the department's approval of the plan and the results of the inspection under Subdivisions (1) and (2) of this subsection.

(m) A remediation plan that is subject to the transfer required under this section the approval of which is pending with the Department of State Health Services on the earlier of the 31st day after the effective date of this Act or September 30, 2005, is considered, based on federal requirements, approved by the department on the earlier of the 90th day after the effective date of this Act or October 31, 2005, unless the department or the Texas Commission on Environmental Quality before that date determines that the plan should not be approved because of a health or safety emergency or because the plan substantially fails to meet requirements for approval.

SECTION 38. (a) In this section, "license" means a license that authorizes the license holder to receive, process, store, and transfer by-product material, as defined by Paragraph (B), Subdivision (3), Section 401.003, Health and Safety Code.

(b) On the effective date of this Act, a condition of a license that would subject the license holder to a civil or administrative penalty for the license holder's failure to transfer by-product material to certain disposal sites by a certain date is void.

(c) This section does not impair the authority of the Texas Commission on Environmental Quality to impose a license condition under Section 401.120, Health and Safety Code, as added by this Act.

SECTION 39. (a) This Act does not impair, delay, or affect the priority established by law for processing and review of the application for a license to dispose of low-level radioactive waste that was filed with the Texas Commission on Environmental Quality before January 1, 2005.

(b) The Texas Commission on Environmental Quality shall give priority to the processing and review of a license application described by Subsection (a) of this section over all other applications that pertain to radioactive substances or radioactive waste pending before the commission except for those applications the executive director of the Texas Commission on Environmental

Quality determines are necessarily of a higher priority to avert or address an emergency concerning the public health or safety.

(c) Subject to the priority given under Subsection (b) of this section to the application, the Texas Commission on Environmental Quality shall give priority to the review and processing of:

(1) an application for the commercial disposal of by-product material;

(2) an application for termination of a license to recover or process source material and dispose of associated by-product material generated in this state; and

(3) a new application for a permit to recover or process source material and dispose of associated by-product material generated in this state.

SECTION 40. (a) Not later than the 60th day after the effective date of this Act, the Texas Commission on Environmental Quality shall initiate a study to determine the appropriate standards to be applied to the closure and reclamation of in situ uranium mining sites. The study must be completed before March 1, 2006.

(b) The Texas Commission on Environmental Quality shall initiate any necessary proceedings to adopt the appropriate standards as determined under Subsection (a) of this section by rule.

SECTION 41. (a) The Texas Commission on Environmental Quality shall issue the commission's final decision to approve or disapprove the license application pending with the commission under Subsection (b), Section 401.202, Health and Safety Code, and the commission's final decision to approve or disapprove the license application pending with the commission under Section 401.2625, Health and Safety Code, for the same location not later than January 30, 2007. Subsection (b), Section 401.237, Health and Safety Code, and Subsections (c) and (d), Section 401.239, Health and Safety Code, do not apply to an application for a license described by this subsection. The administrative law judge presiding over the licensure proceeding under Section 401.239, Health and Safety Code, shall expedite the procedures as necessary for the commission to make its decisions as provided by this subsection.

(b) Notwithstanding other law or any rule on the subject of timeliness of an applicant proving information pertaining to an application for a license, the applicant for a license described by Subsection (a) of this section shall assist the Texas Commission on Environmental Quality in meeting the deadline imposed by Subsection (a) of this section by submitting to the commission any information the commission requires regarding the application in a prompt and timely manner.

SECTION 42. This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate effect, this Act takes effect September 1, 2005.

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