(In the Senate - Filed May 9, 2005; May 9, 2005, read first time and referred to Committee on Intergovernmental Relations; May 16, 2005, reported adversely, with favorable Committee Substitute by the following vote: Yeas 5, Nays 0; May 16, 2005, 1-2 1-3 1-4 1-5 1-6 sent to printer.) COMMITTEE SUBSTITUTE FOR S.B. No. 1896 1-7 By: Madla 1-8 A BILL TO BE ENTITLED 1-9 AN ACT 1-10 relating to the creation, administration, powers, duties, operation, and financing of the Val Verde County Groundwater administration, powers, duties, 1-11 1-12 Conservation District. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 1-13 1-14 1-15 SECTION 1. DEFINITIONS. In this Act: (1) "Board" means the board of directors of the 1-16 district. "Director" means a member of the board. 1-17 (2) "District" means the Val Verde County Groundwater 1-18 (3) 1-19 1-20 Conservation District. SECTION 2. CREATION. A groundwater conservation district, 1-21 to be known as the Val Verde County Groundwater Conservation District, is created in Val Verde County, subject to approval at a 1-22 1-23 confirmation election under Section 8 of this Act. 1-24 SECTION 3. FINDINGS OF BENEFIT. The district (a) 1-25 created to serve a public use and benefit. 1-26 (b) The district is created under and is essential to accomplish the purposes of Section 59, Article XVI, Texas 1-27 1-28 Constitution. (c) All of the land and other property included within the boundaries of the district will be benefited by the works and projects that are to be accomplished by the district under powers 1-29 1-30 1-31 conferred by Section 59, Article XVI, Texas Constitution.
SECTION 4. CONTINUING PROVISIONS OF DISTRICT. Subtitle H, 1-32 1-33 Title 6, Special District Local Laws Code, is amended by adding 1-34 1-35 Chapter 8804 to read as follows: 1-36 CHAPTER 8804. VAL VERDE COUNTY GROUNDWATER CONSERVATION DISTRICT 1-37 SUBCHAPTER A. GENERAL PROVISIONS
Sec. 8804.001. DEFINITIONS. In this chapter:

(1) "Agricultural use" means any use 1-38 1-39 1-40 or<u>activity</u> involving agriculture, including irrigation. 1-41 "Agriculture" means any 1-42 of the following 1-43 activities: (A) cultivating the soil to produce crops for human food, animal feed, or planting seed or for the production of 1-44 1-45 1-46 fibers; (B) the practice of floriculture, viticulture, silviculture, and horticulture, including the cultivation of plants in containers of nonsoil media, by a nursery grower;

(C) raising, feeding, or keeping animals, other 1-47 1-48 1-49 1-50 1-51 than fish, for breeding purposes or for the production of food or fiber, leather, pelts, or other tangible products having a 1-52 commercial value; 1-53 (D) planting cover crops, including cover crops transplantation, or leaving land idle for the 1-54 1-55 cultivated for 1-56 purpose of participating in any governmental program or normal crop 1-57 or livestock rotation procedure; (E) wildlife management; and 1-58 (F) raising or keeping equine animals.
"Board" means the board of directors of the 1-59 1-60 (3) 1-61 district. "Director" means a member of the board.
"District" means the Val Verde County Groundwater (4)1-62

S.B. No. 1896

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        applicants; and
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(6) "Domestic use" means use in the district of water by a person owning the well from which the water is withdrawn and by that person's household for:

drinking, washing, or culinary purposes; (A)

(B) irrigation of lawns;(C) irrigation of a family garden or orchard the

produce of which is for household consumption only;

(D) swimming pools, decorative ponds, or fountains on the person's property; and

(E) watering of domestic animals not raised,

maintained, or sold for commercial purposes.

- "Po<u>litical</u> subdivision means а municipality, or other body politic or corporate of the state, including a district or authority created under Section 52, Article III, or Section 59, Article XVI, Texas Constitution, a state agency, or a nonprofit water supply corporation created under Chapter 67, Water Code.
- Sec. 8804.002. NATURE OF DISTRICT. The district is a groundwater conservation district in Val Verde County created under Section 59, Article XVI, Texas Constitution.

Sec. 8804.003. DISTRICT PURPOSE. The district is created

(1) provide for the protection, recharging, and prevention of waste of groundwater in Val Verde County;
(2) control subsidence caused by the withdrawal of

water from the groundwater reservoirs in Val Verde County;

(3) regulate the transport of groundwater out of the

boundaries of the district;

(4) manage the issuance of permits for the transfer of groundwater by requiring groundwater availability models of permit

(5) protect water quality.
[Sections 8804.004-8804.050 reserved for expansion]

SUBCHAPTER B. TERRITORY
BOUNDARIES. The boundaries of the district Sec. 8804.051. are coextensive with the boundaries of Val Verde County, Texas.

[Sections 8804.052-8804.100 reserved for expansion]

SUBCHAPTER C. BOARD OF DIRECTORS

8804.101. The board consists of seven BOARD. Sec. directors.

Sec. 8804.102. METHOD OF ELECTING DIRECTORS: COMMISSIONERS PRECINCTS. (a) The directors of the district shall be elected according to the commissioners precinct method as provided by this section.

Three directors shall be elected by the voters of the entire district, and one director shall be elected from each county

commissioners precinct by the voters of that precinct.

(c) Except as provided by Subsection (e), to be eligible to be a candidate for or to serve as director at large, a person must be a registered voter in the district. To be a candidate for or to serve as director from a county commissioners precinct, a person must be a registered voter of that precinct.

A person shall indicate on the application for a place (d)

on the ballot: (1)

the precinct that the person seeks to represent; or

(2) that the person seeks to represent the district at

<u>large.</u>

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the boundaries of (e) When the boundaries of the county commissioners precincts are redrawn after each federal decennial census to reflect population changes, a director in office on the effective date of the change, or a director elected or appointed before the effective date of the change whose term of office begins on or after the effective date of the change, shall serve in the precinct from which elected or appointed even if the change in boundaries places the person's residence outside the precinct from which the person was elected or appointed.

Sec. 8804.103. ELECTION DATE. The district shall hold an

election to elect the appropriate number of directors on the uniform election date prescribed by Section 41.001, Election Code, in November of each even-numbered year.

Sec. 8804.104. TERMS. (a) Directors serve staggered four-year terms.

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(b) A director may serve for consecutive terms.
Sec. 8804.105. COMPENSATION. (a) A director entitled to receive fees of office for performing the duties of a director.

(b) The board may authorize a director to receive reimbursement for the director's reasonable expenses incurred while engaging in activities outside the district on behalf of the board.

[Sections 8804.106-8804.150 reserved for expansion]

SUBCHAPTER D. POWERS AND DUTIES
8804.151. POWERS AND DUTIES. Except as otherwise provided by this chapter, the district has all of the rights, powers, privileges, authority, functions, and duties provided by the general law of this state, including Chapter 36, Water Code, applicable to groundwater conservation districts created Section 59, Article XVI, Texas Constitution.

Sec. 8804.152. PERMIT TO TRANSFER GROUNDWATER. The district by rule shall:

district to transfer groundwater out of the district; and (2) regulate the terms of a transfer of groundwater

out of the district.

(b) The district shall develop rules under this section that are consistent with the requirements of Section 36.122, Water Code.

(c) (c) The district shall use a groundwater availability and not historical use, as the basis for issuing permits.

A permit issued under this section, except for a permit (d) issued under Section 8804.153(a), does not establish historical use.

(e) In the event of a conflict between the information provided by the groundwater study conducted under Section 8804.161 and the recommendations submitted under Section 8804.164 regarding the minimum flow requirements for any spring in the district, the determination of the Texas Water Development Board study under Section 8804.161 controls for purposes of development of rules under this section.
Sec. 8804.153.

PERMITS FOR USE SOLELY INSIDE DISTRICT. The district shall grant the City of Del Rio a permit in the city's name that authorizes the city to pump from all city wells a stated cumulative amount of not less than 15,000 acre-feet of water annually for use solely inside the district. If the study performed under Section 8804.162 finds that sufficient groundwater is available, the district shall amend the city's permit to authorize the city to pump from all city wells a stated cumulative amount of not less than 20,000 acre-feet of water annually for use solely inside the district. This subsection does not limit the City of Del Rio's right to apply for or obtain a permit to transfer groundwater under Section 8804.152.

(b) The district shall grant to a nonprofit rural water supply corporation, water district, or other political subdivision a permit that authorizes the water supply corporation, water district, or other political subdivision to pump from its wells annually a volume of water that is not less than the volume equal to twice its greatest water usage in a calendar year before the date the district is confirmed at an election held for that purpose, for use solely inside the district.

Sec. 8804.154. AGRICULTURAL USE PERMIT. Except provided by Section 8804.155, the district shall grant any application for an agricultural use permit for any well that is used solely for agricultural use inside the district. The district shall issue an agricultural use permit in an amount that is not less than five acre-feet of water per acre actually cultivated per year. An agricultural use permit is nontransferable and expires on the date the well ceases to be used solely for agricultural use inside

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This section does not limit the well owner's right to (b) for or obtain a permit to transfer groundwater under Section 8804.152.

Sec. 8804.155. LIMITATION ON WELL PERMIT REQUIREMENTS. The district may not require a person to obtain a permit from (a) the district for:

- (1) a well used solely for domestic use or for providing water for livestock or poultry on a tract of land smaller than 10 acres that is either drilled, completed, or equipped so that it is incapable of producing more than 30,000 gallons οf groundwater a day;
- well used solely for domestic use а providing water for livestock or poultry on a tract of land 10 acres or larger that is either drilled, completed, or equipped so that it is incapable of producing more than 50,000 gallons of groundwater a day; or
- any well in use before the date the district is confirmed at an election held for that purpose and used solely for agricultural use.
- The district shall require a permit for a well described (b) by Subsection (a)(3) that ceases to be used solely for agricultural use. The district also may impose a fee on the well as provided by Section 880<u>4.202(c)(1)(A).</u>
- (c) An owner of a well described by this section shall register the well with the district.
- (d) A well owner is entitled to a permit exemption under this section only if water from the well is used solely inside the district. If water from a well is not used solely inside the district, the well owner must obtain a permit.

 Sec. 8804.156. REPLACEMENT WELL. (a)
- A new well that replaces an abandoned or decommissioned well is subject to the same permit requirements or exemption as the well it replaces if the replacement well:
- is used solely for the same purposes as the well it replaces; and (2)
 - serves the same area as the well it replaces.
- The district may not require a person who repairs modifies a well to obtain a permit for that well if the well:

 (1) is exempt under Section 8804.155; and

 (2) continues to be used solely for agricultural use.
- PROHIBITION ON DISTRICT PURCHASE, SALE 8804.157. OR DISTRIBUTION OF WATER. The district may not TRANSPORT, purchase, sell, transport, or distribute surface water
- groundwater for any purpose.

 Sec. 8804.158. PROHIBITION ON DISTRICT USE OF EMINENT DOMAIN. The district may not exercise the power of eminent domain.
- Sec. 8804.159. REGIONAL COOPERATION. To provide for
- regional continuity, the district shall:

 (1) participate as needed coordination meetings in with other groundwater conservation districts in its designated management area;
- (2) coordinate the collection of data with other groundwater conservation districts in its designated management area in such a way as to achieve relative uniformity of data type and quality;
- coordinate efforts to monitor water quality with groundwater conservation districts in its designated management area, local governments, and state agencies;
- provide groundwater level data groundwater conservation districts in its designated management area;
- (5) investigate any groundwater or aquifer pollution with the intention of locating its source;
- (6) notify other groundwater conservation districts in its designated management area and all appropriate agencies of any groundwater pollution detected; and
- (7) include other groundwater conservation districts 4-68 in its designated management area on the mailing lists for district 4-69

newsletters, seminars, public education events, news articles, and field days.

Sec. 8804.160. WATER CONSERVATION INITIATIVE. The district may create a water conservation initiative as described by Section 11.32, Tax Code.

Sec. 8804.161. TEXAS WATER DEVELOPMENT BOARD STUDY. At least once every 10 years and at any other time the board considers necessary to implement Section 8804.152, the staff of the Texas Water Development Board shall make a complete study of the groundwater in the district and determine:

(1) the water level;

(2) the rates and amounts of groundwater withdrawal;

(3) the rates and amounts by which the groundwater is

recharged;

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(4) rainwater levels; and

(5) other information relating to the groundwater

availability of the aquifer.

Sec. 8804.162. LOCAL STUDY OF GROUNDWATER AVAILABILITY.

(a) Except as provided by Subsection (b), not later than the 10th anniversary of the date on which the district is confirmed, the district shall complete a study to determine whether there is sufficient groundwater to amend the permit granted under Section 8804.153(a) to the City of Del Rio as authorized by Section 8804.153(a).

(b) In place of the district's study, the City of Del Rio may perform a study of the groundwater availability in the district and the board shall rely on the city's study if the city's study meets the criteria of the Texas Water Development Board study required by Section 8804.161 and the Texas Water Development Board study has not been completed or is otherwise unavailable.

Sec. 8804.163. MORATORIUM ON TRANSFER PERMITS. (a) Except as provided by Subsection (d), the district shall impose a moratorium on the issuance of permits for the transfer of groundwater during each period set aside to conduct and consider a groundwater study under Section 8804.161.

groundwater study under Section 8804.161.

(b) Except for the initial study, the district by rule shall specify the length of the period set aside to conduct and consider groundwater studies under Section 8804.161.

(c) The district may not issue a permit for the transfer of groundwater until:

(1) an initial groundwater study under Section 8804.161 is completed and submitted to the district; and

(2) the spring flow and groundwater availability advisory panel makes a determination under Section 8804.164 of the:

(A) flow of each spring in the district; and(B) groundwater availability in the district.

(d) The board by emergency order may issue a permit during a moratorium on the affirmative vote of at least five directors.

Sec. 8804.164. SPRING FLOW AND GROUNDWATER AVAILABILITY ADVISORY PANEL. (a) Not later than the 90th day after the date on which the first permanent directors are elected, the board shall appoint a spring flow and groundwater availability advisory panel to determine the minimum spring flow of each spring and the groundwater availability in the district and recommend to the board the maximum groundwater withdrawal rate that should be permitted by the district to achieve or maintain at least those minimum flows and that groundwater availability.

that groundwater availability.
(b) The advisory panel shall be composed of the following members:

(1) two members who represent the City of Del Rio;

(2) two members who represent agricultural interests and each own a minimum of 5,000 acres of land in the district;

(3) two members who represent the interests of and are riparian landowners in the district;

(4) one member who represents rural water suppliers;

(5) one member who represents environmental interests; and

or, if the board is unable to locate a person to represent water

6-1 marketing, a member appointed by the board. 6-2

The advisory panel shall develop and submit to the board (c) recommendations for limitations on groundwater withdrawal rates consistent with maintaining minimum spring flows and groundwater availability. In developing the recommendations, the panel shall consider:

- the results of the Texas Water Development Board study required by Section 8804.161 and the findings of any other study presented to the panel;
 - the best available science; (2)
 - (3) the water level;
 - (4) the rate and amount of groundwater withdrawal;
 - the rate and amount of groundwater recharge; (5)
 - underflow from outside the district; (6)
- information related to the availability of groundwater in the district for withdrawal;
- (8) spring discharge rates as а function of

groundwater withdrawal rates; (9)

historical data; drought period management; and (10)

other factors required to be considered by the (11)

board.

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6-68 6-69 (d) The district shall provide the advisory panel with:

(1) any information the district has that is relevant

to the work and purpose of the panel; and
(2) any support necessary to determine spring flows

and groundwater availability in the district.

- (e) The board shall review the recommendations submitted by the advisory panel under Subsection (c) and shall consider them in conjunction with other factors, including the present and future needs for water related to water supply planning in Val Verde County.
- The board may accept or reject the advisory panel's recommendations, but the board may not change the determination of the panel regarding the limitations on groundwater withdrawal rates necessary to achieve or maintain at least the minimum spring flows and groundwater availability.

[Sections 8804.165-8804.200 reserved for expansion] SUBCHAPTER E. GENERAL FINANCIAL PROVISIONS

Sec. 8804.201. LIMITATION ON TAXES. (a) The district may levy ad valorem taxes at a rate that exceeds five cents on each \$100 of assessed valuation of taxable property in the district.

(b) The district may not levy ad valorem taxes at a rate that exceeds 2-1/2 cents on each \$100 of assessed valuation of taxable property in the district for the first two tax years after the district's confirmation.

(c) Not later than the seventh anniversary of the date on which the district is confirmed, the district shall maintain in reserve at all times not less than six months and not more than two years of operating capital. If the district's reserve operating capital at any time exceeds the amount needed to operate the district for two years, the district must:

(1) reduce taxes so as not to collect more revenue than is needed to operate the district; or

(2) perform a recharge project with the excess revenue.

Sec. 8804.202. FEES. (a) The board by rule may impose reasonable fees on each well:

(1) for which a permit is issued by the district; and
(2) that is not exempt from district regulation.

(b) A production fee may be based on:

(1) the size of column pipe used by the well; or

the amount of water actually withdrawn from the well, or the amount authorized or anticipated to be withdrawn.

The board shall base the initial production fee on criteria listed in Subsection (b)(2). The initial production fee: (1) may not exceed:

(A) \$0.25 per acre-foot for water used for agricultural irrigation; or

(B) \$0.0425 per thousand gallons for water used

for any other purpose; and

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(2) may be increased at a cumulative rate not to exceed three percent per year.

(d) In addition to the production fee authorized under this section, the district may assess an export fee on groundwater from a well that is produced for transport outside the district.

(e) Fees authorized by this section may be:

(1) assessed annually or monthly; and

(2) used to pay the cost of district operations.

Sec. 8804.203. EXEMPTION FROM FEES. (a) Except as provided by Subsection (b), the district may not impose a fee on a well drilled by a nonprofit rural water supply corporation, water district, or other political subdivision if the well's production is for use within the district.

(b) The district by emergency order of the board may impose a reasonable and temporary production fee on a well described by Subsection (a) if:

(1) at least five of the directors approve the emergency order;

(2) severe drought or another district emergency makes the fee necessary; and

(3) the term of the order does not exceed 180 days.

SECTION 5. APPOINTMENT OF TEMPORARY DIRECTORS. (a) Not later than the 45th day after the effective date of this Act:

(1) the \tilde{V} al Verde County Commissioners Court shall appoint one temporary director from each of the four commissioners precincts in the county to represent the precinct in which the temporary director resides;

(2) the county judge of Val Verde County shall appoint one temporary director who resides in the district to represent the district at large; and

(3) the Del Rio City Council shall appoint two temporary directors, each of whom resides in the district, to represent the district at large.

represent the district at large.

(b) Of the temporary directors appointed under Subdivisions (1) and (2), Subsection (a) of this section, at least one director must represent rural water suppliers in the district, one must represent agricultural interests in the district, one must represent industrial interests in the district, and one must represent municipal water suppliers.

(c) If there is a vacancy on the temporary board of directors of the district, the authority who appointed the temporary director whose position is vacant shall appoint a person to fill the vacancy in a manner that meets the representational requirements of this section.

(d) Temporary directors serve until the earliest of the date:

(1) temporary directors become initial directors as provided by Section 9 of this Act;

(2) the confirmation election under Section 8 of this Act fails to pass; or

(3) this Act expires under Section 13 of this Act.

SECTION 6. LIMITED POWERS AND DUTIES OF TEMPORARY BOARD OF DIRECTORS. (a) The temporary board may only:

(1) hold an election under Section 8 of this Act;

(2) manage the day-to-day governance of the district;

(3) make administrative and nondiscretionary

decisions; and
(4) establish temporary fees under Section 36.206,
Water Code.

(b) The temporary board does not have rulemaking or permitting authority.

(c) Any procedures, fees, or policies established by the temporary board are subject to ratification by the permanent directors elected under Section 10 of this Act.

SECTION 7. ORGANIZATIONAL MEETING OF TEMPORARY DIRECTORS. As soon as practicable after all the temporary directors have qualified under Section 36.055, Water Code, a majority of the

temporary directors shall convene the organizational meeting of the district at a location within the district agreeable to a majority of the directors. If no location can be agreed upon, the organizational meeting shall be at the Val Verde County Courthouse.

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SECTION 8. CONFIRMATION ELECTION. (a) The temporary directors shall hold an election to confirm the creation of the district.

- (b) Subsection (a), Section 41.001, Election Code, does not apply to a confirmation election held as provided by this section.
- (c) Except as provided by this section, a confirmation election must be conducted as provided by Subsections (b) through (i), Section 36.017, Water Code, and the Election Code.
- (i), Section 36.017, Water Code, and the Election Code.

 (d) The district may hold a subsequent confirmation election if the previous confirmation election fails to pass. A subsequent confirmation election may not be held sooner than one year after the date of the previous confirmation election.
- (e) The confirmation election ballot shall be printed to permit voting for or against the proposition: "To create the Val Verde County Groundwater Conservation District and to authorize the district to impose an ad valorem tax at a rate not to exceed 2.5 cents for each \$100 valuation of all taxable property in the district for the first two tax years after the district's confirmation and at a rate not to exceed 5 cents for each \$100 valuation of all taxable property in the district after the second tax year."
- (f) If a majority of the voters voting at a confirmation election under this section do not vote in favor of the ballot proposition, the proposition fails and the temporary board is dissolved. The authorities that appointed the temporary board may agree to establish a new temporary board in the manner provided by Section 5 of this Act. A person who served on the original or a subsequent temporary board is eligible to serve on another temporary board. Each temporary board has the duties and powers provided by this section and Sections 6 and 7 of this Act.
- (g) If the establishment of the district is not confirmed at an election held under this section before September 1, 2010, the district is dissolved, except that:
 - (1) any debts incurred shall be paid;
- (2) any assets that remain after the payment of debts shall be transferred to Val Verde County; and
- (3) the organization of the district shall be maintained until all debts are paid and remaining assets are transferred.
- SECTION 9. INITIAL DIRECTORS. (a) If creation of the district is confirmed at an election held under Section 8 of this Act, the temporary directors of the district become the initial directors of the district and serve on the board of directors until permanent directors are elected under Section 10 of this Act.
- (b) The initial directors have the powers and duties of the temporary directors under Subdivisions (2), (3), and (4), Subsection (a), and Subsections (b) and (c), Section 6 of this Act, and shall hold an election for permanent directors under Section 10 of this Act.
- SECTION 10. ELECTION OF PERMANENT DIRECTORS. (a) The initial directors serve until the first regularly scheduled election of directors under Subsection (b) of this section.
- (b) On the uniform election date prescribed by Section 41.001, Election Code, in November of the first even-numbered year after the year in which the district is authorized to be created at a confirmation election, an election shall be held in the district for the election of seven directors. The elected directors shall draw lots to determine which three directors shall serve terms lasting until the first regularly scheduled election under Section 8804.103, Special District Local Laws Code, as added by this Act, and which four shall serve until the second regularly scheduled directors election.
- SECTION 11. FINDINGS RELATED TO PROCEDURAL REQUIREMENTS. (a) The legal notice of the intention to introduce this Act, setting forth the general substance of this Act, has been published

\$C.S.S.B.\$ No. 1896 as provided by law, and the notice and a copy of this Act have been furnished to all persons, agencies, officials, or entities to which they are required to be furnished under Section 59, Article XVI, Texas Constitution, and Chapter 313, Government Code.

(b) The governor has submitted the notice and Act to the

Texas Commission on Environmental Quality.

(c) The Texas Commission on Environmental Quality has filed its recommendations relating to this Act with the governor, the and the speaker of the house lieutenant governor, representatives within the required time.

(d) All requirements of the constitution and laws of this state and the rules and procedures of the legislature with respect to the notice, introduction, and passage of this Act are fulfilled

and accomplished.

STUDY COMPLETION. Not later than the last day SECTION 12. of the 18th month after the month in which the district is confirmed at an election held for that purpose, the Texas Water Development Board shall complete the initial study required by Section 8804.161, Special District Local Laws Code, as added by this Act, and deliver the findings of the study to the board.

(a) If the creation SECTION 13. EXPIRATION. district is not confirmed at a confirmation election held under Section 8 of this Act before September 1, 2010, this Act expires on

that date.

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(b) The expiration of this Act does not affect the liability of the district to pay any debt incurred or the transfer of any assets remaining to Val Verde County as required by Subsection (g), Section 8 of this Act.

SECTION 14. EFFECTIVE DATE. This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate effect, this Act takes effect September 1, 2005.

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