# LEGISLATIVE BUDGET BOARD Austin, Texas

### FISCAL NOTE, 79TH LEGISLATIVE REGULAR SESSION

#### March 16, 2005

TO: Honorable Todd Staples, Chair, Senate Committee on Transportation & Homeland Security

FROM: John S. O'Brien, Deputy Director, Legislative Budget Board

**IN RE: SB24** by Zaffirini (Relating to the creation of a donor education, awareness, and registry program and the establishment of an organ donor and tissue council.), **As Introduced** 

**Estimated Two-year Net Impact to General Revenue Related Funds** for SB24, As Introduced: a positive impact of \$1,099,177 through the biennium ending August 31, 2007.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

### **General Revenue-Related Funds, Five-Year Impact:**

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds	
2006	\$523,177	
2007	\$576,000	
2008	\$576,000	
2009	\$576,000	
2010	\$576,000	

#### All Funds, Five-Year Impact:

Fiscal Year	Probable Revenue Gain/ (Loss) from <i>GENERAL REVENUE</i> <i>FUND</i> 1	Probable Savings/(Cost) from STATE HIGHWAY FUND 6	Probable Savings/(Cost) from GENERAL REVENUE FUND 1
2006	\$576,000	(\$479,490)	(\$52,823)
2007	\$576,000	\$0	\$0
2008	\$576,000	\$0	\$O
2009	\$576,000	\$0	\$0
2010	\$576,000	\$0	\$0

# **Fiscal Analysis**

The bill would amend the Transportation Code as it relates to the creation of a donor education, awareness, and registry program, and the establishment of an organ donor and tissue council.

Section 1 of the bill would amend the Transportation Code to allow the statement of an organ gift to be shown on a donor's driver's license or personal identification certificate. Under current statute, the statement of a gift is only shown on a donor card signed by the donor.

Section 2 of the bill amends the Transportation Code to require donors to provide written notice to the Living Bank International or its equivalent in order for the donors name and other information to be deleted from the statewide internet-based registry of organ, tissue, and eye donors.

Section 3 of the bill removes current language that was enacted in September 1997 in order to include all donors. Under current law, only driver's licenses or personal identification certificates issued prior to September 1, 1997 may accompany a donor to the hospital or health care facility if the donor does not have a donor card.

Section 4 of the bill would amend the Transportation Code to require the Department of Public Safety to establish a Donor Education, Awareness, and Registry Program of Texas and enter into an agreement with the Living Bank International or its equivalent for the establishment and maintenance of a statewide internet-based registry of donors.

Section 5 of the bill amends the Transportation Code to require the Department of Public Safety to collect \$1 for the issuance or renewal of a license to pay the costs of the Donor Education, Awareness, and Registry Program and the Texas Organ, Tissue, and Eye Donor Council from any person who opts to pay the fee. The \$1 currently collected by the Department of Public Safety for the issuance or renewal of a license under section 521.421 (g) funds the Anatomical Gift Educational Program (AGEP). Section 9 of this bill would repeal the section of the Health and Safety Code that provides the AGEP's statutory authority.

Section 6 of the bill amends the Transportation Code to require the Department of Public Safety to collect a \$1 fee for the issuance or renewal of a personal identification card to pay the costs of the Donor Education, Awareness, and Registry Program and the Texas Organ, Tissue, and Eye Donor Council from any person who opts to pay the fee. The \$1 currently collected by the Department of Public Safety for the issuance or renewal of a license under section 521.422 (c) funds the Anatomical Gift Educational Program (AGEP). Section 9 of this bill would repeal the section of the Health and Safety Code that provides the AGEP's statutory authority.

Section 7 of the bill requires the Department of Public Safety to provide each county assessorcollector educational materials for prospective donors. This section of the bill also allows the county assessor-collector to collect an additional \$1 fee for the registration or renewal of a motor vehicle to pay for the costs of the Donor Education, Awareness, and Registry Program of Texas and the Texas Organ, Tissue, and Eye Donor Council from any person who opts to pay the additional fee. Any fees collected by the county assessor-collector for the Donor Education, Awareness, and Registry Program of Texas and the Texas Organ, Tissue, and Eye Donor Council shall be remitted to the Comptroller who will maintain the identity of the source fees.

Section 8 of the bill would amend the Health and Safety Code by adding a new chapter regarding the Texas Organ, Tissue and Eye Donor Council. The council would be attached to the Department of Public Safety. The Texas Organ, Tissue and Eye Donor Council would be composed of eighteen members.

Section 9 of the bill would repeal Chapter 49 of the Health and Safety Code that provides statutory authority for the Anatomical Gift Educational Program at the Department of State Health Services.

Section 10 of the bill would require appointments be made to the Texas Organ, Tissue, and Eye Donor Council by the public safety director of the Texas Department of Public Safety, the director of the Texas Department of Transportation, the governor, the lieutenant governor, and the speaker of the house of representatives.

The bill would require a realignment of funds between the Department of State Health Services and the Department of Public Safety.

The bill would take effect immediately if it receives a two-thirds majority vote in both houses of the Legislature. Otherwise, the bill would take effect on September 1, 2005.

The provisions of the bill would do one or more of the following: create or recreate a dedicated account in the General Revenue Fund, create or recreate a special or trust fund either within or outside of the Treasury, or create a dedicated revenue source. Thus the fund, account, or revenue dedication included in this bill would be subject to funds consolidation review by the current Legislature.

## Methodology

Section 7 of the bill creates an option for a person to pay an additional fee of \$1 to the county assessor-collector for the registration or renewal of registration of a motor vehicle to fund the Donor Education, Awareness, and Registry Program of Texas. The county assessor-collector would be required to remit fees collected to the Comptroller, who would maintain the identity of the source of the fees. The fees would be deposited into the General Revenue Fund. The Department of Public Safety would be required to remit to the Living Bank International or its equivalents, all \$1 fees collected, less any money the Department of Public Safety determines is necessary to pay the costs incurred by the Texas Organ, Tissue, and Eye Donor Council.

Both the Department of Public Safety and the Department of Transportation estimate that the \$1 fee will generate \$576,000 in General Revenue annually. Additionally, the Department of Transportation reports that there will be a one-time cost to the State Highway Fund No. 006 of \$451,200 in fiscal year 2006 for programming changes to the Registration and Title System. Costs include \$439,600 for professional services; \$2,000 for revisions to notifications, manuals, and administrative rules; and \$9,600 for materials and distribution. The Department of Public Safety reports that \$28,290 in State Highway Fund No. 006 in fiscal year 2006 would be needed to update driver license documents and internet updates. Costs include \$6,000 for vendor costs associated with updating driver license/personal identification certifications and \$22,290 for vendor costs associated with program changes for TexasOnline. The Comptroller's Office reports that \$52,823 in General Revenue Funds would be necessary in fiscal year 2006 to upgrade programs. The total estimated cost of the provisions of the bill would be \$532,313 in fiscal year 2006.

### Technology

The technology costs include \$439,600 for professional services for the Department of Transportation, \$22,290 for vendor costs associated with programming changes for TexasOnline for the Department of Public Safety, and \$52,823 for the Comptroller's Office to upgrade programs in fiscal year 2006.

#### **Local Government Impact**

No significant fiscal implication to units of local government is anticipated. There would be some personnel costs to counties to distribute educational materials and collect the fee, but these costs are not expected to be significant.

Source Agencies: 304 Comptroller of Public Accounts, 405 Department of Public Safety, 601 Department of Transportation, 537 Department of State Health Services
LBB Staff: JOB, SR, CL, VDS, KJG, LM, SJ, RM