

LEGISLATIVE BUDGET BOARD
Austin, Texas

FISCAL NOTE, 79TH LEGISLATIVE REGULAR SESSION

April 14, 2005

TO: Honorable Rodney Ellis, Chair, Senate Committee on Government Organization

FROM: John S. O'Brien, Deputy Director, Legislative Budget Board

IN RE: SB419 by Nelson (Relating to the continuation and functions of the Texas State Board of Medical Examiners, Texas State Board of Physician Assistant Examiners, and Texas State Board of Acupuncture Examiners and the regulation of health care professions regulated by those state agencies; providing administrative penalties.), **Committee Report 1st House, Substituted**

Estimated Two-year Net Impact to General Revenue Related Funds for SB419, Committee Report 1st House, Substituted: a negative impact of (\$243,243) through the biennium ending August 31, 2007.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Five-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2006	\$76,054
2007	(\$319,297)
2008	(\$319,297)
2009	(\$319,297)
2010	(\$319,297)

All Funds, Five-Year Impact:

Fiscal Year	Probable Revenue Gain from <i>GENERAL REVENUE</i> <i>FUND</i> 1	Probable Revenue (Loss) from <i>GENERAL REVENUE</i> <i>FUND</i> 1	Probable Savings from <i>GENERAL REVENUE</i> <i>FUND</i> 1	Probable (Cost) from <i>GENERAL REVENUE</i> <i>FUND</i> 1
2006	\$401,046	(\$121,100)	\$16,028	(\$219,920)
2007	\$3,775	(\$121,100)	\$16,028	(\$218,000)
2008	\$3,775	(\$121,100)	\$16,028	(\$218,000)
2009	\$3,775	(\$121,100)	\$16,028	(\$218,000)
2010	\$3,775	(\$121,100)	\$16,028	(\$218,000)

Fiscal Year	Change in Number of State Employees from FY 2005
2006	(0.3)
2007	(0.3)
2008	(0.3)
2009	(0.3)
2010	(0.3)

Fiscal Analysis

The bill would amend the Occupations Code relating to the continuation and functions of the Texas State Board of Medical Examiners, Texas State Board of Physician Assistant Examiners, and Texas State Board of Acupuncture Examiners and the regulation of health care professions regulated by those state agencies; providing administrative penalties.

The bill requires the Board to use at least two expert physician panel members to review each standard-of-care complaint. It specifies that if the first two expert physicians do not agree, the Board must use a third expert physician.

The bill authorizes staff to issue licenses currently issued under the Medical Practice Act, thus eliminating the need for temporary licenses.

The bill authorizes the Board to issue a limited license to practice medicine to applicants who have established eminence and authority in the applicant's specialty.

The bill authorizes the Board to issue a faculty temporary license to practice medicine to a physician who is appointed by a medical school and who meets certain requirements.

The bill establishes the standard renewal fee as the basis for the Physician Assistant Board's late-renewal penalties. Provides that a person whose license has been expired for 90 days or less may renew the license by paying the required renewal fee plus a fee equal to half the amount of the renewal fee.

The bill authorizes the Board, for nonmedical or administrative complaints, to delegate to staff the authority to dismiss a complaint, enter into an agreed settlement of a complaint with a licensee, or refer a complaint to an informal hearing. Authorizing staff to handle nonmedical and administrative complaints would result in the Medical Board needing to conduct fewer informal hearings, which would result in a savings in to the Board and District Review Committee member travel.

This bill would take effect September 1, 2005.

Methodology

Based on the Board of Medical Examiners (Board) analysis, approximately 800 standard-of-care complaints currently reviewed by one expert panelist would be reviewed by at least two panelists each year. Based on Board statistics it is estimated that 740 cases would be dismissed after two reviews and 60 cases would need review by a third panelist.

The first panelist's review requires four hours at a cost of \$100 per hour. The second review is estimated at one-half the cost of the first review. In the 740 cases in which the two panelists agree, the Board would incur an annual cost of \$148,000. For the 60 cases in which the first two panelists do not agree, the second panelist would write a report, spending an average of three hours on the case, at a cost of \$18,000. Review by a third panelist would add an additional cost of \$18,000. Additional mailing and copying costs would equal about \$34,000 per year., for an overall cost of \$218,000 per year.

Authorizing agency staff to issue licenses currently issued by the Medical, Physician Assistant, and Acupuncture boards would eliminate the need for temporary licenses, and result in a one-time gain in revenue of \$401,046 in fiscal year 2006, and a loss of revenue of \$121,100 in subsequent fiscal years.

According to the Board, there are approximately 2,422 temporary licenses for: physicians, physician assistants, acupuncture, and surgical assistants. The fee for all temporary licenses in fiscal year 2004 was \$50, resulting in revenue of \$121,100. In fiscal year 2006, the boards would experience a gain in revenue of \$401,046 by accelerating the collection of licensing fees in lieu of temporary licenses. Of the 2,422 temporary licenses, 606 licensees would be expected to pay the full license fee in 2006 instead of 2007 as follows: \$ 381,524 for physicians (506 applicants times \$754 first registration fee); \$ 12,000 for physician assistants (75 applicants times the \$160 first registration fee); \$4,680 for

acupuncturists (18 applicants times the \$260 first registration fee); \$2,842 for surgical assistants (seven applicants times the \$406 first registration fee).

Establishing the standard renewal fee as the basis for the Physician Assistant Board's late-renewal penalties would result in an estimated revenue gain of \$3,775 annually. The effect of this change is to increase the penalty for renewals up to 90 days late from \$50 to \$75 and to increase the penalty for renewals late by more than 90 days, but less than one year, from \$100 to \$150. Additional revenue of \$1,875 annually would be realized for renewals up to 90 days late (75 physician assistants times \$25 difference in late penalty) and \$1,900 annually for renewals late by more than 90 days, but less than one year (38 physician assistants times \$50 difference in late penalty).

Eliminating temporary licenses would result in a savings of approximately \$10,100 (.3 FTE). Estimate based on the average salary for an Administrative Assistant III, which is \$31,116.

Based on the analysis of the Medical, Physician Assistant, and Acupuncture Boards, 420 informal meetings, which require Board members and District Review Committee members to travel to Austin to attend the meetings, were conducted in fiscal year 2004. Implementing the provisions of this bill and authorizing staff to handle nonmedical complaints would result in 10 percent less informal meetings and a savings of about \$5,928.

Based on the analysis of the Board, it is assumed that the Board would adjust license fees to cover any additional costs associated with the implementation of this bill.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 116 Sunset Advisory Commission, 302 Office of the Attorney General, 304 Comptroller of Public Accounts, 503 Board of Medical Examiners, 781 Higher Education Coordinating Board

LBB Staff: JOB, LB, MW, NV