By: Truitt H.B. No. 174

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the regulation of laser hair removal facilities;
3	providing penalties.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Title 9, Occupations Code, is amended by adding
6	Chapter 1604 to read as follows:
7	CHAPTER 1604. LASER HAIR REMOVAL
8	SUBCHAPTER A. GENERAL PROVISIONS
9	Sec. 1604.001. DEFINITIONS. In this chapter:
10	(1) "Certified laser hair removal professional" means
11	a person authorized under this chapter to perform laser hair
12	<u>removal.</u>
13	(2) "Department" means the Department of State Health
14	Services.
15	(3) "Executive commissioner" means the executive
16	commissioner of the Health and Human Services Commission.
17	(4) "Laser hair removal" means the use of a laser or
18	pulsed light device for nonablative procedures to remove hair.
19	(5) "Laser hair removal facility" means a business
20	location that provides laser hair removal.
21	(6) "Laser or pulsed light device" means a device
22	approved by the department and the United States Food and Drug
23	Administration and registered with the department for laser hair

<u>removal.</u>

(7) "Operator" means the owner of a laser hair removal 1 2 facility, an agent of an owner, or an independent contractor of a 3 laser hair removal facility. 4 Sec. 1604.002. PRACTICE OF MEDICINE. (a) Laser hair 5 removal procedures under this chapter are neither the practice of 6 medicine nor a medical procedure. 7 (b) This chapter does not authorize a person to engage in 8 the practice of medicine in violation of Subtitle B, Title 3. 9 [Sections 1604.003-1604.050 reserved for expansion] SUBCHAPTER B. POWERS AND DUTIES OF EXECUTIVE COMMISSIONER AND 10 11 DEPARTMENT 12 Sec. 1604.051. RULES. The executive commissioner shall adopt rules as necessary to implement this chapter. 13 Sec. 1604.052. INSPECTION. (a) The department or an 14 15 authorized agent may enter and inspect a laser hair removal 16 facility at a reasonable time to determine compliance with this 17 chapter. (b) A person who is required to maintain records under this 18 chapter or a person in charge of the custody of those records shall, 19 at the request of the department or an authorized agent or health 20

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reasonable time.

to which the fees relate.

Sec. 1604.054. RECORDS. The executive commissioner shall

Sec. 1604.053. AUTHORITY TO SET FEES. The executive

authority, permit access to copy or verify the records at a

commissioner by rule shall set fees required by this chapter in

amounts necessary to cover the costs of administering the programs

- 1 adopt rules describing the records that a laser hair removal
- 2 facility must keep, including a record of:
- 3 (1) the name of the person on whom a procedure is
- 4 performed;
- 5 (2) the date and time of the procedure;
- 6 (3) the signature of the laser hair removal technician
- 7 who performed the procedure; and
- 8 (4) a summary of the procedure, including the affected
- 9 part of the body, the outcome of the procedure, and any follow-up
- 10 <u>required</u>.
- 11 Sec. 1604.055. EXAMINATION. The executive commissioner may
- 12 adopt rules to govern the development and administration of an
- 13 examination for an applicant under this chapter.
- 14 Sec. 1604.056. APPLICATION PROCESS. (a) An application
- for a certificate or license under this chapter must be made on a
- 16 form prescribed by the executive commissioner and provided by the
- 17 department.
- (b) The application must require an applicant to provide
- 19 sworn statements relating to the applicant's education and to
- 20 provide other information required by the department.
- 21 [Sections 1604.057-1604.100 reserved for expansion]
- 22 <u>SUBCHAPTER C. CERTIFICATE FOR INDIVIDUALS</u>
- Sec. 1604.101. CERTIFICATE REQUIRED. (a) A person may not
- 24 perform or attempt to perform laser hair removal unless the person
- 25 holds the appropriate certificate under this subchapter.
- 26 (b) This chapter does not require a health professional
- 27 licensed under another law to hold a certificate under this chapter

- 1 to perform laser hair removal if the performance of laser hair
- 2 removal is within the scope of that professional's practice as
- 3 determined by the professional's licensing board.
- 4 Sec. 1604.102. ELIGIBILITY FOR LASER HAIR REMOVAL
- 5 PROFESSIONAL CERTIFICATE. An applicant for a laser hair removal
- 6 professional certificate must:
- 7 (1) be certified by a recognized certifying agency,
- 8 including the Society for Clinical and Medical Hair Removal or
- 9 another certification entity approved by the department; and
- 10 (2) meet the requirements for a senior laser hair
- 11 removal technician certificate in Section 164.103.
- 12 Sec. 1604.103. ELIGIBILITY FOR SENIOR LASER HAIR REMOVAL
- 13 TECHNICIAN CERTIFICATE. (a) Except as provided by Subsection (b),
- 14 an applicant for a senior laser hair removal technician certificate
- 15 must:
- 16 (1) have at least 24 hours of training in safety, laser
- 17 physics, skin typing, skin reactions, treatment protocols, and
- 18 posttreatment protocols; and
- 19 (2) have performed at least 100 laser hair removal
- 20 procedures and performed or supervised at least 300 procedures.
- 21 (b) The qualifications for eligibility for an applicant for
- 22 a senior laser hair removal certificate who is a licensed health
- 23 professional shall be established by the entity that issues
- 24 licenses for that profession.
- Sec. 1604.104. ELIGIBILITY FOR LASER HAIR REMOVAL
- 26 TECHNICIAN CERTIFICATE. (a) An applicant for a laser hair removal
- 27 <u>technician certi</u>ficate must:

(1) have at least 24 hours of training in safety, laser 1 2 physics, skin typing, skin reactions, treatment protocols, and 3 posttreatment protocols; and 4 (2) have performed at least 100 supervised 5 preceptored laser hair removal procedures. 6 (b) A laser hair removal technician must work directly under 7 the supervision of a senior laser hair removal technician. Sec. 1604.105. ELIGIBILITY FOR LASER HAIR REMOVAL 8 APPRENTICE-IN-TRAINING CERTIFICATE. (a) An applicant for a laser 9 hair removal apprentice-in-training certificate must have at least 10 24 hours of training in safety, laser physics, skin typing, skin 11 12 reactions, treatment protocols, and posttreatment protocols. (b) A laser hair removal apprentice-in-training must work 13 14 directly under the supervision of a senior laser hair removal 15 technician. 16 Sec. 1604.106. CONTINUING EDUCATION. The department shall 17 recognize, prepare, or administer continuing education programs for certificate holders. A certificate holder must participate in 18 19 the programs to the extent required by department rule to renew the person's certificate. 20 21 [Sections 1604.107-1604.150 reserved for expansion] 22 SUBCHAPTER D. LICENSING OF FACILITIES

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Sec. 1604.151. LICENSE REQUIRED. (a) A person may not

(b) A separate license is required for each laser hair

operate a laser hair removal facility unless the person holds a

license issued under this subchapter to operate the facility.

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removal facility.

- Sec. 1604.152. TEMPORARY LICENSE. (a) If a laser hair removal facility's certified laser hair removal professional leaves the facility, the department shall issue to the facility a temporary license to continue operating while the facility's senior laser hair removal technician immediately pursues certification as
- 7 (b) The facility license holder must submit an application
 8 for a temporary license to the department not later than the 10th
 9 day after the date the certified laser hair removal professional
 10 leaves the facility.

a certified laser hair removal professional.

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- 11 (c) Except as provided by Subsection (d), a temporary

 12 license issued under this section expires on the 90th day after the

 13 date the department issues the temporary license.
 - (d) The department may renew a temporary license for an additional 90 days if circumstances beyond the facility license holder's control prevent compliance with the certification requirements for the facility's senior laser hair removal technician under Section 1604.103, as determined by the department.
- [Sections 1604.153-1604.200 reserved for expansion]
- 20 SUBCHAPTER E. LICENSE AND CERTIFICATE RENEWAL
- Sec. 1604.201. EXPIRATION OF CERTIFICATE OR LICENSE. The
 executive commissioner by rule may adopt a system under which
 certificates and licenses expire on various dates during the year.
- 24 <u>Sec. 1604.202. RENEWAL OF CERTIFICATE OR LICENSE. (a) A</u>
 25 <u>certificate or license expires on the second anniversary of the</u>
 26 date of issuance.
- 27 (b) A person must renew the person's certificate or license

- 1 <u>on or before the expiration date.</u>
- 2 (c) The department shall issue a renewal certificate or
- 3 license on receipt of a renewal application in the form prescribed
- 4 by the executive commissioner, accompanied by a renewal fee in an
- 5 amount equal to the original certificate or license fee.
- 6 [Sections 1604.203-1604.250 reserved for expansion]
- 7 <u>SUBCHAPTER F. PRACTICE BY LICENSE OR CERTIFICATE HOLDER</u>
- 8 Sec. 1604.251. DISPLAY OF LICENSE OR CERTIFICATE. A person
- 9 holding a license or certificate under this chapter shall display
- 10 the person's license or certificate in an open public area of the
- 11 <u>laser hair removal facility.</u>
- 12 Sec. 1604.252. GROUNDS FOR REFUSING, REVOKING, OR
- 13 SUSPENDING LICENSE OR CERTIFICATE. A license or certificate may be
- denied or, after a hearing, revoked or suspended if the applicant or
- 15 <u>license or certificate holder:</u>
- 16 (1) fails to pay a license or certificate fee or an
- annual renewal fee for a license or certificate;
- 18 (2) secures or attempts to secure a license or
- 19 certificate by fraud or deceit; or
- 20 (3) violates this chapter or a rule adopted or order
- 21 <u>issued under this chapter.</u>
- Sec. 1604.253. RETURN OF LICENSE TO DEPARTMENT. A license
- 23 <u>issued under this chapter must be returned to the department if the</u>
- 24 laser hair removal facility:
- 25 (1) ceases to operate as a business permanently;
- 26 (2) changes ownership;
- 27 <u>(3) changes location; or</u>

(4) changes the name of the business under which the 1 2 facility operates. 3 [Sections 1604.254-1604.300 reserved for expansion] 4 SUBCHAPTER G. OPERATION OF LASER HAIR REMOVAL FACILITY Sec. 1604.301. LASER OR PULSED LIGHT DEVICE. (a) A laser 5 6 or pulsed light device used for laser hair removal in a laser hair 7 removal facility must comply with all applicable federal and state 8 laws and regulations. 9 The department may enforce Chapter 431, Health and Safety Code, against a person who adulterates or misbrands a laser 10 or pulsed light device. The department may investigate a person 11 12 accused of adulterating or misbranding a laser or pulsed light device. 13 Sec. 1604.302. CUSTOMER NOTICE; LIABILITY. (a) A laser 14 15 hair removal facility shall give each customer a written statement 16 outlining the relevant risks associated with laser hair removal, 17 including a warning that failure to use the eye protection provided to the customer by the laser hair removal facility may result in 18 19 damage to the eyes. The executive commissioner shall adopt rules relating 20 (b) 21 to the customer notice. 22 (c) Compliance with the notice requirement does not affect

the liability of the laser hair removal facility operator or a

facility shall post a warning sign as prescribed by the executive

commissioner in a conspicuous location readily visible to a person

Sec. 1604.303. WARNING SIGNS. (a) A laser hair removal

manufacturer of a laser or pulsed light device.

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- 1 entering the facility. The sign must inform the customer that the
- 2 customer may call the department at the department's toll-free
- 3 <u>telephone number.</u>
- 4 (b) The executive commissioner shall adopt rules specifying
- 5 the size, content, and design of the sign, with wording listing the
- 6 potential dangers involved.
- 7 <u>(c) The department shall include with a license application</u>
- 8 and an application for renewal of a license a description of the
- 9 design standards required for a sign under this section.
- Sec. 1604.304. OPERATIONAL REQUIREMENTS. A laser hair
- 11 removal facility shall have a certified laser hair removal
- 12 professional present to supervise the laser hair removal procedures
- 13 performed at the facility during the facility's operating hours.
- Sec. 1604.305. SAFETY. (a) A laser hair removal facility
- operator must keep records required by Section 1604.054 and is
- 16 <u>responsible for maintaining the laser hair removal facility's</u>
- 17 compliance with the regulations under this chapter and department
- 18 rules relating to laser and pulsed light devices.
- 19 (b) A laser hair removal facility operator may not claim,
- 20 advertise, or distribute promotional materials that claim that
- 21 <u>laser hair removal is free from risk.</u>
- Sec. 1604.306. CONSULTING PHYSICIAN. (a) A laser hair
- 23 removal facility must employ or contract with a consulting
- 24 physician to:
- 25 (1) establish proper protocols for the services
- 26 provided at the facility; and
- 27 (2) assist the laser hair removal facility in the

- 1 preparation and periodic review of the facility's protocols.
- 2 (b) A facility must document with the department the
- 3 facility's relationship with a consulting physician.
- 4 (c) A consulting physician must be available for emergency
- 5 consultation with the facility.
- 6 (d) This chapter does not relieve a consulting physician or
- 7 another health care professional from complying with regulations
- 8 prescribed by an applicable state or federal agency.
- 9 <u>Sec. 1604.307.</u> DISCLOSURE OF RECORD PROHIBITED; EXCEPTION.
- 10 (a) Except as provided by Subsection (b), an operator or other
- 11 person may not disclose a customer record required to be kept by
- 12 Section 1604.054.
- (b) An operator or other person may disclose a customer
- 14 record if:
- 15 <u>(1) the customer or a person authorized to act on</u>
- behalf of the customer requests the record;
- 17 (2) the department or an authorized agent or health
- authority requests the record under Section 1604.052;
- 19 (3) the customer consents in writing to disclosure of
- 20 the record to another person;
- 21 (4) the customer is a victim, witness, or defendant in
- 22 a criminal proceeding and the record is relevant to that
- 23 proceeding;
- 24 (5) the record is requested in a criminal or civil
- 25 proceeding by court order or subpoena; or
- 26 (6) disclosure is otherwise required by law.
- 27 [Sections 1604.308-1604.350 reserved for expansion]

1	SUBCHAPTER H. PENALTIES AND ENFORCEMENT PROVISIONS
2	Sec. 1604.351. CIVIL PENALTY; INJUNCTION. (a) If, after
3	actual notice has been given to an individual and the individual has
4	been given a reasonable time to correct the violation, it appears
5	that a person has continued to violate or is violating this chapter
6	or an order issued or a rule adopted under this chapter, the
7	department may ask the attorney general, the district or county
8	attorney, or the municipal attorney of a municipality in the
9	jurisdiction where the violation is alleged to have occurred or may
10	occur, to institute an action for:
11	(1) a permanent or temporary injunction, temporary
12	restraining order, or other appropriate remedy if the department
13	shows that the person has engaged in or is engaging in a violation;
14	(2) the assessment and recovery of a civil penalty; or
15	(3) both injunctive relief and a civil penalty.
16	(b) A civil penalty may be not more than \$5,000 a day for
17	each violation. Each day the violation occurs constitutes a
18	separate violation for the purposes of the assessment of a civil
19	penalty.
20	(c) Venue for a suit brought under this section is the
21	municipality or county in which the violation occurred or in Travis
22	County.
23	(d) A civil penalty recovered in an action instituted by a
24	local government under this section shall be paid to the local
25	government.
26	(e) The executive commissioner or the attorney general may

each recover reasonable expenses incurred in obtaining injunctive

- 1 relief or a civil penalty under this section, including
- 2 investigation and court costs, reasonable attorney's fees, witness
- 3 fees, and other expenses. The expenses recovered by the executive
- 4 commissioner under this section shall be used for the
- 5 administration and enforcement of this chapter. The expenses
- 6 recovered by the attorney general shall be used by the attorney
- 7 general.
- 8 Sec. 1604.352. EMERGENCY ORDER. (a) The executive
- 9 commissioner or the executive commissioner's designee may issue an
- 10 emergency order relating to the operation of a laser hair removal
- 11 <u>facility</u> in the department's jurisdiction if the executive
- 12 commissioner or the executive commissioner's designee determines
- 13 that:
- 14 (1) operation of the laser hair removal facility
- 15 creates or poses an immediate and serious threat to human life or
- 16 <u>health; and</u>
- 17 (2) other procedures available to the department to
- 18 remedy or prevent the threat will result in unreasonable delay.
- 19 (b) The executive commissioner or the executive
- 20 commissioner's designee may issue an emergency order without notice
- 21 or a hearing if the executive commissioner or the designee
- 22 determines notice or a hearing is not practical under the
- 23 circumstances.
- (c) If an emergency order is issued without a hearing, the
- 25 department shall determine a time and place for a hearing at which
- 26 the emergency order is affirmed, modified, or set aside. The
- 27 hearing shall be held under rules of the department.

1	[Sections 1604.353-1604.400 reserved for expansion]
2	SUBCHAPTER I. ADMINISTRATIVE PENALTY
3	Sec. 1604.401. IMPOSITION OF ADMINISTRATIVE PENALTY. The
4	department may impose an administrative penalty on a person
5	licensed under this chapter who violates this chapter or a rule or
6	order adopted under this chapter.
7	Sec. 1604.402. AMOUNT OF ADMINISTRATIVE PENALTY. (a) The
8	amount of the administrative penalty may be not more than \$5,000 for
9	each violation. Each day a violation continues or occurs is a
10	separate violation for the purpose of imposing a penalty.
11	(b) The amount shall be based on:
12	(1) the seriousness of the violation, including the
13	<pre>nature, circumstances, extent, and gravity of the violation;</pre>
14	(2) the economic harm caused by the violation;
15	(3) the history of previous violations;
16	(4) the amount necessary to deter a future violation;
17	(5) efforts to correct the violation; and
18	(6) any other matter that justice may require.
19	Sec. 1604.403. REPORT AND NOTICE OF VIOLATION AND PENALTY.
20	(a) If the executive commissioner or the executive commissioner's
21	designee determines that a violation occurred, the executive
22	commissioner or the designee may issue to the department a report
23	stating:
24	(1) the facts on which the determination is based; and
25	(2) the executive commissioner's or the designee's
26	recommendation on the imposition of an administrative penalty,
27	including a recommendation on the amount of the penalty.

- 1 (b) Not later than the 14th day after the date the report is
- 2 issued, the executive commissioner or the executive commissioner's
- 3 designee shall give written notice of the report to the person. The
- 4 notice must:
- 5 (1) include a brief summary of the alleged violation;
- 6 (2) state the amount of the recommended administrative
- 7 penalty; and
- 8 (3) inform the person of the person's right to a
- 9 hearing on the occurrence of the violation, the amount of the
- 10 penalty, or both.
- Sec. 1604.404. PENALTY TO BE PAID OR HEARING REQUESTED. (a)
- 12 Not later than the 10th day after the date the person receives the
- 13 notice, the person in writing may:
- 14 (1) accept the determination and recommended
- 15 administrative penalty of the executive commissioner or the
- 16 executive commissioner's designee; or
- 17 (2) make a request for a hearing on the occurrence of
- 18 the violation, the amount of the penalty, or both.
- 19 (b) If the person accepts the determination and recommended
- 20 penalty of the executive commissioner or the executive
- 21 commissioner's designee, the department by order shall approve the
- 22 determination and impose the recommended penalty.
- Sec. 1604.405. <u>HEARING</u>. (a) <u>If the person requests a</u>
- 24 hearing or fails to respond in a timely manner to the notice, the
- 25 executive commissioner or the executive commissioner's designee
- 26 shall set a hearing and give written notice of the hearing to the
- 27 person.

(b) An administrative law judge of the State Office of 1 2 Administrative Hearings shall hold the hearing. 3 (c) The administrative law judge shall make findings of fact 4 and conclusions of law and promptly issue to the department a 5 proposal for a decision about the occurrence of the violation and 6 the amount of a proposed administrative penalty. Sec. 1604.406. DECISION BY DEPARTMENT. (a) Based on the 7 findings of fact, conclusions of law, and proposal for decision, 8 the department by order may determine that: 9 10 (1) a violation occurred and impose an administrative 11 penalty; or 12 (2) a violation did not occur. (b) The notice of the department's order given to the person 13 14 must include a statement of the right of the person to judicial 15 review of the order. Sec. 1604.407. OPTIONS FOLLOWING DECISION: PAY OR APPEAL. 16 17 (a) Not later than the 30th day after the date the department's order becomes final, the person shall: 18 19 (1) pay the administrative penalty; or (2) file a petition for judicial review contesting the 20 21 occurrence of the violation, the amount of the penalty, or both. (b) Within the 30-day period prescribed by Subsection (a), a 22 person who files a petition for judicial review may: 23

(1) stay enforcement of the penalty by:

(A) paying the penalty to the court for placement

(B) giving the court a supersedeas bond approved

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in an escrow account; or

- 1 by the court that: 2 (i) is for the amount of the penalty; and 3 (ii) is effective until all judicial review 4 of the department's order is final; or 5 (2) request the court to stay enforcement of the 6 penalty by: 7 (A) filing with the court a sworn affidavit of 8 the person stating that the person is financially unable to pay the 9 penalty and is financially unable to give the supersedeas bond; and (B) giving a copy of the affidavit to the 10 executive commissioner or the executive commissioner's designee by 11 12 certified mail. (c) If the executive commissioner or the executive 13 14 commissioner's designee receives a copy of an affidavit under 15 Subsection (b)(2), the executive commissioner or the designee may file with the court, not later than the fifth day after the date the 16 17 copy is received, a contest to the affidavit. (d) The court shall hold a hearing on the facts alleged in 18 19 the affidavit as soon as practicable and shall stay the enforcement of the penalty on finding that the alleged facts are true. The 20 21 person who files an affidavit has the burden of proving that the person is financially unable to pay the penalty and to give a 22 23 supersedeas bond. 24 Sec. 1604.408. COLLECTION OF PENALTY. (a) If the person 25 does not pay the administrative penalty and the enforcement of the
 - (b) The attorney general may sue to collect the penalty.

penalty is not stayed, the penalty may be collected.

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- 1 Sec. 1604.409. DETERMINATION BY COURT. (a) If the court
- 2 sustains the determination that a violation occurred, the court may
- 3 uphold or reduce the amount of the administrative penalty and order
- 4 the person to pay the full or reduced amount of the penalty.
- 5 (b) If the court does not sustain the finding that a
- 6 <u>violation occurred</u>, the court shall order that a penalty is not
- 7 owed.
- 8 Sec. 1604.410. REMITTANCE OF PENALTY AND INTEREST. (a) If
- 9 the person paid the administrative penalty and if the amount of the
- 10 penalty is reduced or the penalty is not upheld by the court, the
- 11 court shall order, when the court's judgment becomes final, that
- 12 the appropriate amount plus accrued interest be remitted to the
- 13 person.
- (b) The interest accrues at the rate charged on loans to
- depository institutions by the New York Federal Reserve Bank.
- 16 (c) The interest shall be paid for the period beginning on
- 17 the date the penalty is paid and ending on the date the penalty is
- 18 remitted.
- 19 (d) If the person gave a supersedeas bond and the penalty is
- 20 not upheld by the court, the court shall order, when the court's
- judgment becomes final, the release of the bond.
- (e) If the person gave a supersedeas bond and the amount of
- 23 the penalty is reduced, the court shall order the release of the
- bond after the person pays the reduced amount.
- Sec. 1604.411. ADMINISTRATIVE PROCEDURE. A proceeding
- 26 under this subchapter is a contested case under Chapter 2001,
- 27 Government Code.

- 1 SECTION 2. (a) Not later than September 1, 2008, a laser
- 2 hair removal facility in operation on the effective date of this Act
- 3 must obtain licenses and certificates required by Chapter 1604,
- 4 Occupations Code, as added by this Act.
- 5 (b) Not later than March 1, 2008, the executive commissioner
- 6 of the Health and Human Services Commission shall adopt rules as
- 7 required by Chapter 1604, Occupations Code, as added by this Act.
- 8 SECTION 3. This Act takes effect September 1, 2007, except
- 9 that Sections 1604.101, 1604.151, and 1604.304, Occupations Code,
- and Subchapters H and I, Chapter 1604, Occupations Code, as added by
- 11 this Act, take effect March 1, 2008.