By: Hopson H.B. No. 475

A BILL TO BE ENTITLED

Τ	AN ACT
2	relating to the creation of the Panola County Groundwater
3	Conservation District; providing authority to impose a tax and
4	issue bonds.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. Subtitle H, Title 6, Special District Local Laws
7	Code, is amended by adding Chapter 8819 to read as follows:
8	CHAPTER 8819. PANOLA COUNTY GROUNDWATER
9	CONSERVATION DISTRICT
10	SUBCHAPTER A. GENERAL PROVISIONS
11	Sec. 8819.001. DEFINITIONS. In this chapter:
12	(1) "Board" means the board of directors of the
13	district.
14	(2) "Director" means a member of the board.
15	(3) "District" means the Panola County Groundwater
16	Conservation District.
17	Sec. 8819.002. NATURE OF DISTRICT. The district is a
18	groundwater conservation district in Panola County created under
19	and essential to accomplish the purposes of Section 59, Article
20	XVI, Texas Constitution.
21	Sec. 8819.003. CONFIRMATION ELECTION REQUIRED. If the
22	creation of the district is not confirmed at a confirmation
23	election held on or before November 6, 2007:
24	(1) the district is dissolved on November 6, 2007,

1	<pre>except that:</pre>
2	(A) any debts incurred shall be paid;
3	(B) any assets that remain after the payment of
4	debts shall be transferred to Panola County; and
5	(C) the organization of the district shall be
6	maintained until all debts are paid and remaining assets are
7	transferred; and
8	(2) this chapter expires September 1, 2012.
9	Sec. 8819.004. INITIAL DISTRICT TERRITORY. The initial
10	boundaries of the district are coextensive with the boundaries of
11	Panola County, Texas.
12	Sec. 8819.005. APPLICABILITY OF OTHER GROUNDWATER
13	CONSERVATION DISTRICT LAW. Except as otherwise provided by this
14	chapter, Chapter 36, Water Code, applies to the district.
15	Sec. 8819.006. DISTRICT PURPOSE. The district is created
16	<u>to:</u>
17	(1) provide for the protection, recharging, and
18	prevention of pollution and waste of groundwater in the Panola
19	<pre>County area;</pre>
20	(2) control subsidence caused by the withdrawal of
21	water from the groundwater reservoirs in the Panola County area;
22	<u>and</u>
23	(3) regulate the transport of groundwater out of the
24	district.
25	[Sections 8819.007-8819.020 reserved for expansion]
26	SUBCHAPTER A-1. TEMPORARY PROVISIONS
27	Sec. 8819.021. APPOINTMENT OF TEMPORARY DIRECTORS. (a)

- 1 Not later than the 45th day after the effective date of this
- 2 chapter, nine temporary directors shall be appointed as follows:
- 3 (1) the Panola County Commissioners Court shall
- 4 appoint eight temporary directors, with two of the temporary
- 5 directors appointed from each of the four commissioners precincts
- 6 in the county to represent the precincts in which the temporary
- 7 <u>directors reside; and</u>
- 8 (2) the county judge of Panola County shall appoint
- 9 one temporary director who resides in the district to represent the
- 10 district at large.
- 11 (b) Of the temporary directors, at least one director must
- 12 represent rural water suppliers in the district, one must represent
- 13 agricultural interests in the district, and one must represent
- 14 industrial interests in the district.
- (c) If there is a vacancy on the temporary board of
- 16 directors of the district, the Panola County Commissioners Court
- 17 shall appoint a person to fill the vacancy in a manner that meets
- 18 the representational requirements of this section.
- 19 (d) Temporary directors serve until the earlier of:
- 20 (1) the election of initial directors under Section
- 21 <u>8819.024; or</u>
- 22 <u>(2) the date this chapter expires under Section</u>
- 23 8819.003.
- Sec. 8819.022. ORGANIZATIONAL MEETING OF TEMPORARY
- 25 <u>DIRECTORS</u>. As soon as practicable after all the temporary
- 26 directors have qualified under Section 36.055, Water Code, a
- 27 majority of the temporary directors shall convene the

- 1 organizational meeting of the district at a location within the
- 2 district agreeable to a majority of the directors. If an agreement
- 3 on location cannot be reached, the organizational meeting shall be
- 4 at the Panola County Courthouse.
- 5 Sec. 8819.023. CONFIRMATION AND INITIAL DIRECTORS'
- 6 ELECTION. (a) The temporary directors shall hold an election to
- 7 confirm the creation of the district and to elect the initial
- 8 directors of the district.
- 9 (b) The temporary directors shall have placed on the ballot
- 10 the name of any candidate who files for an initial director's
- 11 position and blank spaces to write in the names of other persons. A
- 12 temporary director who is eligible to be a candidate under Section
- 13 8819.052 may file for an initial director's position.
- 14 (c) Section 41.001(a), Election Code, does not apply to an
- 15 <u>election held under this section.</u>
- 16 (d) Except as provided by this section, an election under
- 17 this section must be conducted as provided by Sections
- 18 <u>36.017(b)-(i)</u>, Water Code, and the Election Code. The provision of
- 19 Section 36.017(d), Water Code, relating to the election of
- 20 permanent directors does not apply to an election under this
- 21 section.
- Sec. 8819.024. INITIAL DIRECTORS. (a) If creation of the
- 23 district is confirmed at an election held under Section 8819.023,
- 24 the initial directors of the district serve on the board of
- 25 directors until permanent directors are elected under Section
- 26 8819.025 or 8819.053.
- 27 (b) The two initial directors representing each of the four

- 1 commissioners precincts shall draw lots to determine which of the
- 2 two directors shall serve a term expiring June 1 following the first
- 3 regularly scheduled election of directors under Section 8819.025,
- 4 and which of the two directors shall serve a term expiring June 1
- 5 following the second regularly scheduled election of directors.
- 6 The at-large director shall serve a term expiring June 1 following
- 7 the second regularly scheduled election of directors.
- 8 Sec. 8819.025. INITIAL ELECTION OF PERMANENT DIRECTORS. On
- 9 the uniform election date prescribed by Section 41.001, Election
- 10 Code, in May of the first even-numbered year after the year in which
- 11 the district is authorized to be created at a confirmation
- 12 election, an election shall be held in the district for the election
- 13 of four directors to replace the initial directors who, under
- 14 Section 8819.024(b), serve a term expiring June 1 following that
- 15 election.
- Sec. 8819.026. EXPIRATION OF SUBCHAPTER. This subchapter
- expires September 1, 2012.
- 18 [Sections 8819.027-8819.050 reserved for expansion]
- SUBCHAPTER B. BOARD OF DIRECTORS
- 20 Sec. 8819.051. DIRECTORS; TERMS. (a) The district is
- 21 governed by a board of nine directors.
- 22 (b) Directors serve staggered four-year terms, with four or
- five directors' terms expiring June 1 of each even-numbered year.
- (c) A director may serve consecutive terms.
- Sec. 8819.052. METHOD OF ELECTING DIRECTORS: COMMISSIONERS
- 26 PRECINCTS. (a) The directors of the district shall be elected
- 27 according to the commissioners precinct method as provided by this

- 1 section.
- 2 (b) One director shall be elected by the voters of the
- 3 entire district, and two directors shall be elected from each
- 4 county commissioners precinct by the voters of that precinct.
- 5 (c) Except as provided by Subsection (e), to be eligible to
- 6 be a candidate for or to serve as director at large, a person must be
- 7 a registered voter in the district. To be a candidate for or to
- 8 serve as director from a county commissioners precinct, a person
- 9 must be a registered voter of that precinct.
- 10 (d) A person shall indicate on the application for a place
- 11 on the ballot:
- 12 (1) the precinct that the person seeks to represent;
- 13 or
- 14 (2) that the person seeks to represent the district at
- 15 large.
- 16 (e) When the boundaries of the county commissioners
- 17 precincts are redrawn after each federal decennial census to
- 18 reflect population changes, a director in office on the effective
- 19 date of the change, or a director elected or appointed before the
- 20 effective date of the change whose term of office begins on or after
- 21 the effective date of the change, shall serve in the precinct to
- 22 which elected or appointed even though the change in boundaries
- 23 places the person's residence outside the precinct for which the
- 24 person was elected or appointed.
- Sec. 8819.053. ELECTION DATE. The district shall hold an
- 26 election to elect the appropriate number of directors on the
- 27 uniform election date prescribed by Section 41.001, Election Code,

- in May of each even-numbered year.
- 2 Sec. 8819.054. COMPENSATION. (a) Sections 36.060(a), (b),
- and (d), Water Code, do not apply to the district.
- 4 (b) A director is entitled to receive compensation of not
- 5 more than \$50 a day for each day the director actually spends
- 6 performing the duties of a director. The compensation may not
- 7 exceed \$3,000 a year.
- 8 <u>(c) The board may authorize a director to receive</u>
- 9 reimbursement for the director's reasonable expenses incurred
- 10 while engaging in activities on behalf of the board.
- Sec. 8819.055. BOARD ACTION. A majority vote of a quorum is
- 12 required for board action. If there is a tie vote, the proposed
- 13 action fails.
- 14 [Sections 8819.056-8819.100 reserved for expansion]
- SUBCHAPTER C. POWERS AND DUTIES
- Sec. 8819.101. GENERAL POWERS. Except as otherwise
- 17 provided by this chapter, the district has all of the rights,
- 18 powers, privileges, functions, and duties provided by the general
- 19 law of this state applicable to groundwater conservation districts
- 20 <u>created under Section 59, Article XVI, Texas Constitution.</u>
- 21 Sec. 8819.102. GROUNDWATER WELLS UNDER RAILROAD COMMISSION
- 22 JURISDICTION. (a) Except as provided by this section, a
- 23 groundwater well drilled or operated within the district under a
- 24 permit issued by the Railroad Commission of Texas is under the
- jurisdiction of the railroad commission, and, in respect to such a
- 26 well, the district has only the authority provided by Chapter 36,
- 27 Water Code.

- 1 (b) Groundwater produced in an amount authorized by a
- 2 railroad commission permit may be used within or exported from the
- 3 district without a permit from the district.
- 4 (c) To the extent groundwater is produced in excess of
- 5 railroad commission authorization, the holder of the railroad
- 6 commission permit:
- 7 (1) shall apply to the district for the appropriate
- 8 permit for the excess production; and
- 9 (2) is subject to the applicable regulatory fees.
- 10 (d) The district may impose a production fee or an export
- 11 fee on groundwater produced from a well that was drilled to support
- 12 mining activities and that is otherwise exempt from regulation by
- 13 the district under Subsection (a) if that groundwater is used for
- 14 municipal purposes or by a public utility, as defined by Section
- 15 13.002, Water Code. Any fee imposed under this subsection may not
- 16 <u>exceed the fee imposed on other groundwater producers in the</u>
- 17 district.
- 18 <u>Sec. 8819.103. PROHIBITION ON DISTRICT PURCHASE</u>, SALE,
- 19 TRANSPORT, OR DISTRIBUTION OF WATER. The district may not
- 20 purchase, sell, transport, or distribute surface water or
- 21 groundwater for any purpose.
- 22 <u>Sec. 8819.104.</u> PROHIBITION ON DISTRICT USE OF EMINENT
- 23 <u>DOMAIN POWERS.</u> The district may not exercise the power of eminent
- 24 domain.
- Sec. 8819.105. METERING. The district may meter water from
- 26 a well under its jurisdiction only if:
- 27 (1) water from the well is being transported outside

1 Panola County; 2 (2) the directors have reason to believe that the well has produced water in excess of 25,000 gallons per day for an 3 4 extended period of time; or 5 (3) the directors have reason to believe that the well 6 is causing pollution or undue interference with other 7 water-producing wells. 8 Sec. 8819.106. REGIONAL COOPERATION. (a) In this section, 9 "designated groundwater management area" means an area designated as a groundwater management area under Section 35.004, Water Code. 10 (b) To provide for regional continuity, the district shall: 11 (1) participate as needed in coordination meetings 12 with other groundwater conservation districts in its designated 13 14 groundwater management area; 15 (2) coordinate the collection of data with other groundwater conservation districts in its designated groundwater 16 17 management area in such a way as to achieve relative uniformity of data type and quality; 18 19 (3) coordinate efforts to monitor water quality with other groundwater conservation districts in its designated 20 21 groundwater management area, local governments, and state 22 agencies; 23 (4) provide groundwater level data to other 24 groundwater conservation districts in its designated groundwater

with the intention of locating its source;

(5) investigate any groundwater or aquifer pollution

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management area;

1	(6) notify other groundwater conservation districts
2	in its designated groundwater management area and all appropriate
3	agencies of any groundwater pollution detected;
4	(7) annually provide to other groundwater
5	conservation districts in its designated groundwater management
6	area an inventory of water wells and an estimate of groundwater
7	production in the district; and
8	(8) include other groundwater conservation districts
9	in its designated groundwater management area on the mailing lists
10	for district newsletters, seminars, public education events, news
11	articles, and field days.
12	[Sections 8819.107-8819.150 reserved for expansion]
13	SUBCHAPTER D. GENERAL FINANCIAL PROVISIONS
14	Sec. 8819.151. LIMITATION ON TAXES. The district may not
15	impose ad valorem taxes at a rate that exceeds 1.5 cents on each
16	\$100 valuation of taxable property in the district.
17	Sec. 8819.152. FEES. (a) The board by rule may impose
18	reasonable fees on each well:
19	(1) for which a permit is issued by the district; and
20	(2) that is not exempt from district regulation.
21	(b) A production fee may be based on:
22	(1) the size of column pipe used by the well; or
23	(2) the amount of water actually withdrawn from the
24	well, or the amount authorized or anticipated to be withdrawn.
25	(c) The board shall base the initial production fee on the
26	<pre>criteria listed in Subsection (b)(2). The initial production fee:</pre>
27	(1) may not exceed:

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	11.2. 11.3
1	(A) 25 cents per acre-foot for water used for
2	agricultural irrigation; or
3	(B) 6.75 cents per thousand gallons for water
4	used for any other purpose; and
5	(2) may be increased at a cumulative rate not to exceed
6	three percent per year.
7	(d) In addition to the production fee authorized under this
8	section, the district may assess an export fee on groundwater from a
9	well that is produced for transport outside the district.
10	(e) Fees authorized by this section may be:
11	(1) assessed annually;
12	(2) used to pay the cost of district operations; and
13	(3) used for any other purpose allowed under Chapter

- 15 Sec. 8819.153. LIMITATION ON INDEBTEDNESS. The district
- 16 may issue bonds and notes under Subchapter F, Chapter 36, Water
- Code, except that the total indebtedness created by that issuance 17
- may not exceed \$500,000 at any time. 18
- SECTION 2. (a) The legal notice of the intention to 19 20 introduce this Act, setting forth the general substance of this
- Act, has been published as provided by law, and the notice and a 21
- 22 copy of this Act have been furnished to all persons, agencies,
- officials, or entities to which they are required to be furnished 23
- 24 under Section 59, Article XVI, Texas Constitution, and Chapter 313,
- 25 Government Code.

36, Water Code.

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- (b) The governor has submitted the notice and Act to the 26
- 27 Texas Commission on Environmental Quality.

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- 1 (c) The Texas Commission on Environmental Quality has filed
- 2 its recommendations relating to this Act with the governor,
- 3 lieutenant governor, and speaker of the house of representatives
- 4 within the required time.
- 5 (d) All requirements of the constitution and laws of this
- 6 state and the rules and procedures of the legislature with respect
- 7 to the notice, introduction, and passage of this Act are fulfilled
- 8 and accomplished.
- 9 SECTION 3. This Act takes effect immediately if it receives
- 10 a vote of two-thirds of all the members elected to each house, as
- 11 provided by Section 39, Article III, Texas Constitution. If this
- 12 Act does not receive the vote necessary for immediate effect, this
- 13 Act takes effect September 1, 2007.