By: Eiland, Rose H.B. No. 839

Substitute the following for H.B. No. 839:

By: Eiland C.S.H.B. No. 839

## A BILL TO BE ENTITLED

1	AN ACT
2	relating to regulation of the secondary market in certain physician
3	and health care provider discounts; providing administrative
4	penalties.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. Subtitle D, Title 8, Insurance Code, is amended
7	by adding Chapter 1302 to read as follows:
8	CHAPTER 1302. REGULATION OF SECONDARY MARKET IN CERTAIN PHYSICIAN
9	AND HEALTH CARE PROVIDER DISCOUNTS
10	SUBCHAPTER A. GENERAL PROVISIONS
11	Sec. 1302.001. DEFINITIONS. In this chapter:
12	(1) "Discount broker" means any entity engaged, for
13	monetary or other consideration, in disclosing or transferring a
14	contracted discounted fee of a physician or health care provider.
15	(2) "Health care provider" means a hospital, a
16	physician-hospital organization, or an ambulatory surgical center.
17	(3) "Payor" means a fully self-insured health plan, a
18	health benefit plan, an insurer, or another entity that assumes the
19	risk for payment of claims by, or reimbursement for health care
20	services provided by, physicians and health care providers.
21	(4) "Physician" means:
22	(A) an individual licensed to practice medicine
23	in this state under the authority of Subtitle B, Title 3,

Occupations Code;

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1	<u>(B) a professional entity organized in</u>
2	conformity with Title 7, Business Organizations Code, and
3	permitted to practice medicine under Subtitle B, Title 3,
4	Occupations Code;
5	(C) a partnership organized in conformity with
6	Title 4, Business Organizations Code, comprised entirely by
7	individuals licensed to practice medicine under Subtitle B, Title
8	3, Occupations Code;
9	(D) an approved nonprofit health corporation
10	certified under Chapter 162, Occupations Code;
11	(E) a medical school or medical and dental unit,
12	as defined or described by Section 61.003, 61.501, or 74.601,
13	Education Code, that employs or contracts with physicians to teach
14	or provide medical services or employs physicians and contracts
15	with physicians in a practice plan; or
16	(F) any other person wholly owned by individuals
17	licensed to practice medicine under Subtitle B, Title 3,
18	Occupations Code.
19	(5) "Transfer" means to lease, sell, aggregate,
20	assign, or otherwise convey a contracted discounted fee of a
21	physician or health care provider.
22	Sec. 1302.002. EXEMPTIONS. This chapter does not apply to:
23	(1) the activities of:
24	(A) a health maintenance organization's network
25	that are subject to Subchapter J, Chapter 843; or
26	(B) an insurer's preferred provider network that
27	are subject to Subchapters C and C-1, Chapter 1301; or

1	(2) any aspect of the administration or operation of:
2	(A) the state child health plan; or
3	(B) any medical assistance program using a
4	managed care organization or managed care principal, including the
5	state Medicaid managed care program under Chapter 533, Government
6	Code.
7	Sec. 1302.003. APPLICABILITY OF OTHER LAW. (a) Except as
8	provided by Subsection (b), with respect to payment of claims, a
9	discount broker, and any payor for whom a discount broker acts or
10	who contracts with a discount broker, shall comply with Subchapters
11	C and C-1, Chapter 1301, in the same manner as an insurer.
12	(b) This section does not apply to a payor that is a fully
13	self-insured health plan.
14	Sec. 1302.004. RETALIATION PROHIBITED. A discount broker
15	may not engage in any retaliatory action against a physician or
16	health care provider because the physician or provider has:
17	(1) filed a complaint against the discount broker; or
18	(2) appealed a decision of the discount broker.
19	[Sections 1302.005-1302.050 reserved for expansion]
20	SUBCHAPTER B. REGISTRATION; POWERS AND DUTIES OF COMMISSIONER AND
21	<u>DEPARTMENT</u>
22	Sec. 1302.051. REGISTRATION REQUIRED. Each discount broker
23	that does not hold a certificate of authority or license otherwise
24	issued by the department under this code must register with the
25	department in the manner prescribed by the commissioner before
26	engaging in business in this state.
27	Sec. 1302.052. RULES. The commissioner shall adopt rules

1	in the manner prescribed by Subchapter A, Chapter 36, as necessary
2	to implement and administer this chapter.
3	[Sections 1302.053-1302.100 reserved for expansion]
4	SUBCHAPTER C. PROHIBITION OF CERTAIN TRANSFERS;
5	NOTICE REQUIREMENTS
6	Sec. 1302.101. PROHIBITION OF CERTAIN TRANSFERS. (a) A
7	discount broker may not transfer a physician's or health care
8	provider's contracted discounted fee or any other contractual
9	obligation unless the transfer is authorized by a contractual
LO	agreement that complies with this chapter.
L1	(b) This section does not affect the authority of the
L2	commissioner of insurance or the commissioner of workers'
L3	compensation under this code or Title 5, Labor Code, to request and
L4	obtain information.
L5	Sec. 1302.102. IDENTIFICATION OF PAYORS; TERMINATION OF
L6	CONTRACT. (a) A discount broker shall notify each physician and
L7	health care provider of the identity of the payors and discount
L8	brokers authorized to access a contracted discounted fee of the
L9	physician or provider. The notice requirement under this
20	subsection does not apply to an employer authorized to access a
21	discounted fee through a discount broker.
22	(b) The notice required under Subsection (a) must:
23	(1) be provided, at least every 45 days, through:
24	(A) electronic mail, after provision by the
25	affected physician or health care provider of a current electronic
26	mail address; and

(B) posting of a list on a secure Internet

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1 website; and

- 2 (2) include a separate prominent section that lists
- 3 the payors that the discount broker knows will have access to a
- 4 discounted fee of the physician or health care provider in the
- 5 succeeding 45-day period.
- 6 (b-1) Notwithstanding Subsection (b), and on the request of
- 7 the affected physician or health care provider, the notice required
- 8 under Subsection (a) may be provided through United States mail.
- 9 This subsection expires September 1, 2009.
- 10 (c) The identity of a payor or discount broker authorized to
- 11 access a contracted discounted fee of the physician or provider
- 12 that becomes known to the discount broker required to submit the
- 13 <u>notice under Subsection (a) must be included in the subsequent</u>
- 14 notice.
- 15 (d) If, after receipt of the notice required under
- 16 Subsection (a), a physician or health care provider objects to the
- 17 addition of a payor to access to a discounted fee, other than a
- 18 payor that is an employer or a discount broker listed in the notice
- 19 required under Subsection (a), the physician or health care
- 20 provider may terminate its contract by providing written notice to
- 21 the discount broker not later than the 30th day after the date on
- 22 which the physician or health care provider receives the notice
- 23 required under Subsection (a). Termination of a contract under
- 24 this subsection is subject to applicable continuity of care
- requirements under Section 843.362 and Subchapter D, Chapter 1301.
- 26 [Sections 1302.103-1302.150 reserved for expansion]

1	SUBCHAPTER D. RESTRICTIONS ON TRANSFERS
2	Sec. 1302.151. RESTRICTIONS ON TRANSFERS; EXCEPTION. (a)
3	In this section, "line of business" includes noninsurance plans,
4	fully self-insured health plans, Medicare Advantage plans, and
5	personal injury protection under an automobile insurance policy.
6	(b) A contract between a discount broker and a physician or
7	health care provider may not require the physician or health care
8	<pre>provider to:</pre>
9	(1) consent to the disclosure or transfer of the
10	physician's or health care provider's name and a contracted
11	discounted fee for use with more than one line of business;
12	(2) accept all insurance products; or
13	(3) consent to the disclosure or transfer of the
14	physician's or health care provider's name and access to a
15	contracted discounted fee of the physician or provider in a chain of
16	transfers that exceeds two transfers.
17	(c) Notwithstanding Subsection (b)(2), a contract between a
18	discount broker and a physician or health care provider may require
19	the physician or health care provider to accept all insurance
20	products within a line of business covered by the contract.
21	[Sections 1302.152-1302.199 reserved for expansion]
22	SUBCHAPTER E. DISCLOSURE REQUIREMENTS
23	Sec. 1302.200. IMPLEMENTATION. (a) This subchapter takes
24	effect January 1, 2008.
25	(b) This section expires January 2, 2008.
26	Sec. 1302.201. IDENTIFICATION OF DISCOUNT BROKER. An
27	explanation of payment or remittance advice in an electronic or

- 1 paper format must include the identity of the discount broker
- 2 authorized to disclose or transfer the name and associated
- 3 discounts of a physician or health care provider.
- 4 Sec. 1302.202. IDENTIFICATION OF ENTITY ASSUMING FINANCIAL
- 5 RISK; DISCOUNT BROKER. A payor or representative of a payor that
- 6 processes claims or claims payments must clearly identify in an
- 7 <u>electronic or paper format on the explanation of payment or</u>
- 8 remittance advice the identity of:
- 9 (1) the payor that assumes the risk for payment of
- 10 claims or reimbursement for services; and
- 11 (2) the discount broker through which the payment rate
- 12 and any discount are claimed.
- 13 Sec. 1302.203. INFORMATION ON IDENTIFICATION CARDS. If a
- 14 discount broker or payor issues member or subscriber identification
- 15 cards, the identification cards must identify, in a clear and
- 16 <u>legible manner</u>, any third-party entity, including any discount
- 17 <u>broker:</u>
- 18 <u>(1) who is responsible for paying claims;</u> and
- 19 (2) through whom the payment rate and any discount are
- 20 claimed.
- 21 [Sections 1302.204-1302.250 reserved for expansion]
- SUBCHAPTER F. ENFORCEMENT
- Sec. 1302.251. PENALTIES. (a) A discount broker who holds a
- 24 certificate of authority or license under this code and who
- 25 violates this chapter:
- 26 (1) commits an unfair settlement practice in violation
- 27 of Chapter 541;

- 1 (2) commits an unfair claim settlement practice in
- 2 violation of Subchapter A, Chapter 542; and
- 3 (3) is subject to administrative penalties in the
- 4 manner prescribed by Chapters 82 and 84.
- 5 (b) A violation of this chapter by a discount broker who
- 6 does not hold a certificate of authority or license under this code
- 7 constitutes a violation of Subchapter E, Chapter 17, Business &
- 8 Commerce Code.
- 9 Sec. 1302.252. PRIVATE CAUSE OF ACTION. An affected
- 10 physician or health care provider may bring a private action for
- 11 damages in the manner prescribed by Subchapter D, Chapter 541,
- 12 against a discount broker who violates this chapter.
- SECTION 2. Sections 1301.001(4) and (6), Insurance Code,
- 14 are amended to read as follows:
- 15 (4) "Institutional provider" means a hospital,
- 16 nursing home, or other medical or health-related service facility
- 17 that provides care for the sick or injured or other care that may be
- 18 covered in a health insurance policy. The term includes an
- 19 ambulatory surgical center.
- 20 (6) "Physician" means:
- 21 <u>(A) an individual [a person</u>] licensed to practice
- 22 medicine in this state under the authority of Title 3, Subtitle B,
- 23 Occupations Code;
- 24 (B) a professional entity organized in
- 25 conformity with Title 7, Business Organizations Code, and
- 26 permitted to practice medicine under Subtitle B, Title 3,
- 27 Occupations Code;

C.S.H.B. No. 839

- (C) a partnership organized in conformity with
- 2 Title 4, Business Organizations Code, comprised entirely by
- 3 individuals licensed to practice medicine under Subtitle B, Title
- 4 <u>3, Occupations Code;</u>
- 5 (D) an approved nonprofit health corporation
- 6 certified under Chapter 162, Occupations Code;
- 7 (E) a medical school or medical and dental unit,
- 8 as defined or described by Section 61.003, 61.501, or 74.601,
- 9 Education Code, that employs or contracts with physicians to teach
- or provide medical services or employs physicians and contracts
- 11 with physicians in a practice plan; or
- 12 <u>(F) any other person wholly owned by individuals</u>
- 13 <u>licensed to practice medicine under Subtitle B, Title 3,</u>
- 14 Occupations Code.
- SECTION 3. Section 1301.056, Insurance Code, is amended to
- 16 read as follows:
- 17 Sec. 1301.056. RESTRICTIONS ON PAYMENT AND REIMBURSEMENT.
- 18 (a) An insurer, [or] third-party administrator, or other entity may
- 19 not reimburse a physician or other practitioner, institutional
- 20 provider, or organization of physicians and health care providers
- on a discounted fee basis for covered services that are provided to
- 22 an insured unless:
- 23 (1) the insurer, [ex] third-party administrator, or
- 24 other entity has contracted with either:
- 25 (A) the physician or other practitioner,
- 26 institutional provider, or organization of physicians and health
- 27 care providers; or

- 1 (B) a preferred provider organization that has a
- 2 network of preferred providers and that has contracted with the
- 3 physician or other practitioner, institutional provider, or
- 4 organization of physicians and health care providers;
- 5 (2) the physician or other practitioner,
- 6 institutional provider, or organization of physicians and health
- 7 care providers has agreed to the contract and has agreed to provide
- 8 health care services under the terms of the contract; and
- 9 (3) the insurer  $\underline{,}$  [ $\frac{\partial \mathbf{r}}{\partial t}$ ] third-party administrator  $\underline{,}$  or
- 10 <u>other entity</u> has agreed to provide coverage for those health care
- 11 services under the health insurance policy.
- 12 (b) A party to a preferred provider contract, including a
- 13 contract with a preferred provider organization, may not sell,
- 14 lease, <u>assign</u>, <u>aggregate</u>, <u>disclose</u>, or otherwise transfer <u>the</u>
- 15 <u>discounted fee</u>, or any other information regarding the <u>discount</u>,
- 16 payment, or reimbursement terms of the contract without the express
- 17 authority of and [prior] adequate notification to the other
- 18 contracting parties. This subsection does not:
- 19 (1) prohibit a payor from disclosing any information,
- 20 including fees, to an insured; or
- 21 <u>(2)</u> affect the authority of the commissioner of
- 22 insurance or the commissioner of workers' compensation under this
- code or Title 5, Labor Code, to request and obtain information.
- 24 (c) An insurer, third-party administrator, or other entity
- 25 may not access a discounted fee, other than through a direct
- 26 contract, unless notice has been provided to the contracted
- 27 physicians, practitioners, institutional providers, and

- C.S.H.B. No. 839
- 1 organizations of physicians and health care providers. For the
- 2 purposes of the notice requirements of this subsection, the term
- 3 "other entity" does not include an employer that contracts with an
- 4 insurer or third-party administrator.
- 5 (d) The notice required under Subsection (c) must:
- 6 (1) be provided, at least every 45 days, through:
- 7 (A) electronic mail, after provision by the
- 8 <u>affected physician or health care provider of a current electronic</u>
- 9 <u>mail address; and</u>
- 10 (B) posting of a list on a secure Internet
- 11 website; and
- 12 (2) include a separate prominent section that lists
- 13 the insurers, third-party administrators, or other entities that
- 14 the contracting party knows will have access to a discounted fee of
- 15 the physician or health care provider in the succeeding 45-day
- 16 period.
- 17 (d-1) Notwithstanding Subsection (d), and on the request of
- 18 the affected physician or health care provider, the notice required
- 19 under Subsection (c) may be provided through United States mail.
- 20 This subsection expires September 1, 2009.
- (e) The identity of an insurer, third-party administrator,
- or other entity authorized to access a contracted discounted fee of
- 23 the physician or provider that becomes known to the contracting
- 24 party required to submit the notice under Subsection (c) must be
- 25 included in the subsequent notice.
- 26 (f) If, after receipt of the notice required under
- 27 Subsection (c), a physician or other practitioner, institutional

C.S.H.B. No. 839

- 1 provider, or organization of physicians and health care providers
- 2 objects to the addition of an insurer, third-party administrator,
- 3 or other entity to access to a discounted fee, the physician or
- 4 other practitioner, institutional provider, or organization of
- 5 physicians and health care providers may terminate its contract by
- 6 providing written notice to the contracting party not later than
- 7 the 30th day after the date of the receipt of the notice required
- 8 under Subsection (c).
- 9 (g) An insurer, third-party administrator, or other entity
- 10 that processes claims or claims payments shall clearly identify in
- 11 an electronic or paper format on the explanation of payment or
- 12 remittance advice:
- 13 <u>(1) the identity of the party responsible for</u>
- 14 administering the claims; and
- 15 (2) if the insurer, third-party administrator, or
- 16 other entity does not have a direct contract with the physician or
- 17 other practitioner, institutional provider, or organization of
- 18 physicians and health care providers, the identity of the preferred
- 19 provider organization or other contracting party that authorized a
- 20 discounted fee.
- 21 (h) If an insurer, third-party administrator, or other
- 22 entity issues member or insured identification cards, the
- 23 identification cards must include, in a clear and legible format,
- the information required under Subsection (g).
- 25 (i) An insurer, [or] third-party administrator, or other
- 26 entity that holds a certificate of authority or license under this
- 27 code who violates this section:

- 1 (1) commits an unfair settlement practice in violation
- of Chapter 541;
- 3 (2) commits an unfair claim settlement practice in
- 4 violation of Subchapter A, Chapter 542; and
- 5 (3)  $\left[\frac{(2)}{2}\right]$  is subject to administrative penalties
- 6 under Chapters 82 and 84.
- 7 (j) A violation of this section by an entity described by
- 8 this section who does not hold a certificate of authority or license
- 9 issued under this code constitutes a violation of Subchapter E,
- 10 Chapter 17, Business & Commerce Code.
- 11 (k) A physician or health care provider affected by a
- 12 violation of this section may bring a private action for damages in
- 13 the manner prescribed by Subchapter D, Chapter 541, against a
- 14 discount broker who violates this section.
- 15 SECTION 4. The change in law made by this Act applies only
- 16 to a cause of action that accrues on or after the effective date of
- 17 this Act. A cause of action that accrues before that date is
- 18 governed by the law as it existed immediately before the effective
- 19 date of this Act, and that law is continued in effect for that
- 20 purpose.
- 21 SECTION 5. The commissioner of insurance shall adopt rules
- 22 as necessary to implement Chapter 1302, Insurance Code, as added by
- this Act, not later than December 1, 2007.
- 24 SECTION 6. This Act applies only to a contract entered into
- or renewed on or after January 1, 2008. A contract entered into or
- renewed before January 1, 2008, is governed by the law as it existed
- 27 immediately before the effective date of this Act, and that law is

C.S.H.B. No. 839

- 1 continued in effect for that purpose.
- 2 SECTION 7. This Act takes effect September 1, 2007.