By: Solomons (Senate Sponsor - Fraser) (In the Senate - Received from the House April 16, 2007; April 17, 2007, read first time and referred to Committee on Business and Commerce; April 25, 2007, reported favorably by the following vote: Yeas 8, Nays 0; April 25, 2007, sent to printer.) 1-1 1-2 1-3 1-4 1-5 A BILL TO BE ENTITLED 1-6 1-7 AN ACT 1-8 relating to modernization of the regulation of banking in this state. 1-9 1-10 1-11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: SECTION 1. Subchapter B, Chapter 12, Finance Code, is 1-12 amended by adding Section 12.1085 to read as follows: Sec. 12.1085. FINANCIAL LITERACY 1-13 PROGRAM. The (a) department shall seek to improve the financial literacy and education of persons in this state and to encourage access to mainstream financial products and services by persons who have not previously participated in the conventional finance system, by: 1-14 1**-**15 1**-**16 1-17 1-18 (1) coordinating, encouraging, and aiding banks in the development and promotion of financial literacy and education 1-19 1-20 1-21 programs and community outreach; (2) serving as a clearinghouse of information about 1-22 financial literacy and education programs; 1-23 (3) creating and maintaining a resource bank of 1-24 materials pertaining to financial literacy; and (4) promoting replication of best practices a exemplary programs that foster financial literacy and education. 1-25 and 1-26 (b) The department may solicit and accept a gift, grant, 1-27 or 1-28 donation from any source, including a foundation, private entity, governmental entity, or institution of higher education, to assist in the implementation of this section. SECTION 2. Section 31.105, Finance Code, is amended to read 1-29 1-30 1-31 1-32 as follows: 1-33 Sec. 31.105. EXAMINATION REQUIRED. (a) The banking 1-34 commissioner shall examine each state bank annually, or on another periodic basis as may be required by rule or policy, or [not less than once during each 12-month period, except that this examination 1-35 1-36 1-37 is required not less than once during each 18-month period if the state bank: 1-38 1-39 [(1)]has total assets of less than \$250 million; [(2) is well capitalized, as defined by Section 1-40 38. 1-41 osit Insurance Act (12 U.S.C. Section 1831o); 1-42 [(3)]was found to be well managed at its most recent its composite condition: 1-43 and was found to be outstanding; or 1-44 $\left[\frac{A}{A}\right]$ 1-45 [(B) was found to be outstanding or good, in the 1-46 state bank that has total assets of not more than \$100 case of 2 1-47 million; 1-48 [(4) is not currently subject to a formal enforcement by the banking commissioner or by a federal 1-49 or order proceeding 1-50 banking agency; and 1-51 $\left(\frac{1}{5}\right)$ was not the subject of a change of control under 33.001 during the 12-month period in which a full-scope, 1-52 Section ite examination would be required but for Subdivi $(1) - (\bar{4})$. 1-53 1-54 [(b) The banking commissioner may examine a state bank more than required by Subsection (a)] as the commissioner 1-55 1-56 considers necessary to: 1-57 (1) safeguard the interests of depositors, creditors, 1-58 shareholders, participants, and participant-transferees; and (2) efficiently enforce applicable law. 1-59 (b) [(c) The banking commissioner may defer an examination not more than six months if the commissioner considers the 1-60 1-61 for 1-62 deferment necessary for the efficient enforcement of applicable 1-63 aw. 1-64 [(d)] The banking commissioner may:

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accept an examination of a state bank by a federal (1)or other governmental agency instead of an examination under this section; or

conduct an examination of a state bank jointly (2)with a federal or other governmental agency.

(c) [(e)] The banking commissioner may administer oaths and examine persons under oath on any subject that the commissioner considers pertinent to the financial condition or the safety and soundness of the activities of a state bank.

(d) [(f)] Disclosure of information to the banking commissioner pursuant to an examination request does not constitute a waiver of or otherwise affect or diminish an evidentiary privilege to which the information is otherwise subject. A report of an examination under this section is confidential and may be disclosed only under the circumstances provided by this subtitle. SECTION 3. Section 34.002(a), Finance Code, is amended to

read as follows:

(a) Without the prior written approval of the banking commissioner, a state bank may not directly or indirectly invest an amount in excess of its <u>unimpaired</u> capital and [certified] surplus in bank facilities, furniture, fixtures, and equipment. Except as otherwise provided by rules adopted under this subtitle, in computing this limitation the bank:

(1)shall include:

its direct investment in bank facilities; (A)

2-25 2-26 investment in equity or investment (B) an 2-27 securities of a company holding title to a facility used by the bank for a purpose specified by Section 34.001; 2-28 2-29

(C) a loan made by the bank to or on the security of equity or investment securities issued by a company holding title to a facility used by the bank; and any indebtedness incurred on bank facilities (D)

by a company:

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(i) that holds title to the facility;(ii) that is an affiliate of the facility; that is an affiliate of the bank; and

(iii) in which the bank is invested in the manner described by Paragraph (B) or (C); and

(2) may exclude an amount included under Subdivisions (1)(B)-(D) to the extent a lease of a facility from the company holding title to the facility is capitalized on the books of the bank.

SECTION 4. Subchapter A, Chapter 34, Finance Code, is amended by adding Section 34.004 to read as follows:

(a) Notwithstanding Section 34.003(a), a state ba nonworking mineral or royalty interests if: INTERESTS. hold bank may

(1) the state bank acquires the interest pursuant to Section 34.003(a)(3);

(2) the interest is not subject to expenses of exploration, development, production, operation, maintenance, or abandonment, or any other expense associated with extracting and marketing the minerals subject to the rights or interest;

(3) the interest is reasonably valued on the books of the state bank for not more than a nominal amount, and the aggregate amount of earnings from such interests is separately disclosed in the annual financial statements of the state bank;

(4) the state bank does not make any new investments relating to the rights or interests without the approval of the banking commissioner; and

(5) the banking commissioner determines that the possession of such rights and interests is not inconsistent with the safety and soundness of the state bank.

2-63	(b) The banking commissioner may order a state bank that
2-64	holds nonworking mineral or royalty interests to divest such
2-65	interests at any time if the banking commissioner determines that
2-66	continued ownership of such interests is detrimental to the state
2-67	bank.
2-68	(c) Subject to compliance with this section, nonworking
2-69	mineral or royalty interests are not considered to be real property

for purposes of this subtitle. 3-1 3-2

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SECTION 5. Sections 34.101(c) and (f), Finance Code, are amended to read as follows:

A state bank may purchase investment securities for its (C) own account under limitations and restrictions prescribed by rules adopted under this subtitle. Except as otherwise provided by this section, the amount of the investment securities of any one obligor or maker held by the bank for its own account may not exceed an amount equal to [the lesser of] 15 percent of the bank's unimpaired capital and [certified] surplus [or the bank's total equity capital]. The banking commissioner may authorize investments in excess of this limitation on written application if the banking commissioner determines that:

(1)the excess investment is not prohibited by other applicable law; and

(2) the safety and soundness of the requesting state bank is not adversely affected.

(f) A state bank may not invest more than an amount equal to lesser of] 25 percent of the bank's <u>unimpaired</u> capital and [tho equity [certified] surplus [or the bank's total <u>capital</u>] in investment grade adjustable rate preferred stock and money market (auction rate) preferred stock.

SECTION 6. Section 34.103(b), Finance Code, is amended to read as follows:

(b) Except for investment in a subsidiary engaging solely in activities that may be engaged in directly by the bank and that are conducted on the same terms and conditions that govern the conduct of the activities by the bank, a state bank without the prior written approval of the banking commissioner may not invest more than an amount equal to 10 percent of [the lesser of] its unimpaired capital and [certified] surplus [or the bank's total equity capital] in a single subsidiary. For purposes of this subsection, the amount of a state bank's investment in a subsidiary is the sum of the amount of the bank's investment in securities issued by the subsidiary and any loans and extensions of credit from the bank to the subsidiary. SECTION 7.

3-36 3-37 Section 34.104(c), Finance Code, is amended to 3-38 read as follows:

3-39 (c) The bank may invest not more than an amount equal to 15 percent of the bank's <u>unimpaired</u> capital and [certified] surplus in an investment company described by Subsection (a) the portfolio of 3-40 3-41 3-42 which contains an investment or obligation that is subject to the limitations of Section 34.101(d) or 34.201(a). 3-43

3-44 SECTION 8. Section 34.105(a), Finance Code, is amended to read as follows: 3-46

A state bank may purchase for its own account equity (a) securities of any class issued by:

3-48 (1) a bank service corporation, except that the bank may not invest more than an amount equal to 15 percent of the bank's unimpaired capital and [certified] surplus in a single bank service 3-49 3-50 3-51 corporation or more than an amount equal to five percent of its 3-52 assets in all bank service corporations;

(2) an agricultural credit corporation, except that the bank may not invest more than an amount equal to 30 percent of the bank's <u>unimpaired</u> capital and [certified] surplus in the agricultural credit corporation unless the bank owns at least 80 3-53 3-54 3-55 3-56 3-57 percent of the equity securities of the agricultural credit 3-58 corporation;

(3) a small business investment company if the aggregate investment does not exceed an amount equal to 10 percent 3-59 3-60 of the bank's <u>unimpaired</u> capital and [certified] surplus; 3-61

(4) a banker's bank if the aggregate investment does 3-62 not exceed an amount equal to 15 percent of the bank's unimpaired 3-63 capital and [certified] surplus or result in the bank acquiring or retaining ownership, control, or power to vote more than five percent of any class of voting securities of the banker's bank; or 3-64 3-65 3-66

(5) a housing corporation if the sum of the amount of 3-67 3-68 investment and the amount of loans and commitments for loans to the 3-69 housing corporation does not exceed an amount equal to 10 percent of

4-1 the bank's <u>unimpaired</u> capital and [certified] surplus. 4-2 SECTION 9. Section 34.106(d), Finance Code, is amended to 4-3 read as follows:

(d) A bank's aggregate investments under this section,
including loans and commitments for loans, may not exceed an amount
equal to 10 percent of the bank's <u>unimpaired</u> capital and
[certified] surplus. The banking commissioner may authorize
investments in excess of this limitation in response to a written
application if the banking commissioner concludes that:

4-10 (1) the excess investment is not precluded by other 4-11 applicable law; and

4-12 (2) the safety and soundness of the requesting bank
4-13 would not be adversely affected.

4-14 SECTION 10. Section 34.201(a), Finance Code, is amended to 4-15 read as follows:

4-16 (a) Without the prior written approval of the banking 4-17 commissioner, the total loans and extensions of credit by a state 4-18 bank to a person outstanding at one time may not exceed an amount 4-19 equal to 25 percent of [the lesser of] the bank's <u>unimpaired</u> capital 4-20 and [certified] surplus [or the bank's total equity capital]. This 4-21 limitation does not apply to:

4-22 (1) liability as endorser or guarantor of commercial 4-23 or business paper discounted by or assigned to the bank by its owner 4-24 who has acquired it in the ordinary course of business;

4-25 (2) indebtedness evidenced by bankers' acceptances as 4-26 described by 12 U.S.C. Section 372 and issued by other banks; 4-27 (3) indebtedness secured by a bill of lading,

4-27 (3) indebtedness secured by a bill of lading, 4-28 warehouse receipt, or similar document transferring or securing 4-29 title to readily marketable goods, except that:

4-30 (A) the goods must be insured if it is customary
4-31 to insure those goods; and
4-32 (B) the aggregate indebtedness of a person under

(B) the aggregate indebtedness of a person under this subdivision may not exceed an amount equal to 50 percent of [the lesser of] the bank's <u>unimpaired</u> capital and [certified] surplus [or the bank's total equity capital];

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(4) indebtedness evidenced by notes or other paper secured by liens on agricultural products in secure and properly 4-36 4-37 4-38 documented storage in bonded warehouses or elevators if the value 4-39 of the collateral is not less than 125 percent of the amount of the 4-40 indebtedness and the bank's interest in the collateral is adequately insured against loss, except that the aggregate 4-41 4-42 indebtedness of a person under this subdivision may not exceed an amount equal to 50 percent of [the lesser of] the bank's unimpaired 4-43 4 - 44capital and [certified] surplus [or the bank's total equity 4-45 capital];

4-46 (5) indebtedness of another depository institution 4-47 arising out of loans with settlement periods of less than one week; 4-48 (6) indebtedness arising out of the daily transaction

4-48 (6) indebtedness arising out of the daily transaction 4-49 of the business of a clearinghouse association in this state;

(7) liability under an agreement by a third party to repurchase from the bank an investment security listed in Section 34.101(d) to the extent that the agreed repurchase price does not exceed the original purchase price to the bank or the market value of the investment security;

4-55 (8) the portion of an indebtedness that this state, an 4-56 agency or political subdivision of this state, the United States, 4-57 or an instrumentality of the United States has unconditionally 4-58 agreed to repay, purchase, insure, or guarantee; 4-59 (0) indebtedness converse by accurities listed in

4-59 (9) indebtedness secured by securities listed in 4-60 Section 34.101(d) to the extent that the market value of the 4-61 securities equals or exceeds the indebtedness;

4-62 (10) the portion of an indebtedness that is fully 4-63 secured by a segregated deposit account in the lending bank;

4-64 (11) loans and extensions of credit arising from the 4-65 purchase of negotiable or nonnegotiable installment consumer paper 4-66 that carries a full recourse endorsement or unconditional guarantee 4-67 by the person transferring the paper if:

4-68 (A) the bank's files or the knowledge of its 4-69 officers of the financial condition of each maker of the consumer

5-1 paper is reasonably adequate; and

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(B) an officer of the bank designated for that 5-2 5-3 purpose by the board certifies in writing that the bank is relying 5-4 primarily on the responsibility of each maker for payment of the 5-5 loans or extensions of credit and not on a full or partial recourse 5-6 5-7

endorsement or guarantee by the transferor; (12) the portion of an indebtedness in excess of the limitation of this subsection that is fully secured by marketable securities or bullion with a market value at least equal to the amount of the overage, as determined by reliable and continuously available price quotations, except that the exempted indebtedness or overage of a person under this subdivision may not exceed an amount equal to 15 percent of [the lesser of] the bank's unimpaired capital and [certified] surplus [or the bank's total equity capital];

indebtedness of an affiliate of the bank if the (13)transaction with the affiliate is subject to the restrictions and limitations of 12 U.S.C. Section 371c;

(14) indebtedness of an operating subsidiary of the bank other than a subsidiary described by Section 34.103(c)(2); and

(15) the portion of the indebtedness of a person secured in good faith by a purchase money lien taken by the bank in exchange for the sale of real or personal property owned by the bank if the sale is in the best interest of the bank.

SECTION 11. Section 34.304(b), Finance Code, is amended to read as follows:

(b) A state bank may pledge its assets to secure a deposit of:

(1)any state or an agency, political subdivision, or instrumentality of any state; (2) the United States or an agency or instrumentality

of the United States;

(3)any federally recognized Indian tribe; or

(4) another entity to the same extent and subject to the same limitations as may be authorized by the law of this state or of the United States for any other depository institution doing business in this state [this state, an agency or political subdivision of this state, the United States, or an instrumentality of the United States].

SECTION 12. Chapter 37, Finance Code, is amended by adding Sections 37.007 and 37.008 to read as follows:

Sec. 37.007. TEMPORARY BRANCH OR OFFICE. (a) If the banking commissioner determines that an emergency has affected and will continue to affect one or more particular bank offices for an extended period, either as a result of the emergency or subsequent recovery operations, the banking commissioner may authorize the bank or banks affected to open temporary branch offices or other facilities required for bank operations for the purpose of prompt

restoration of access by the public to banking services. (b) A temporary bank office opened under the authority of Subsection (a) may remain open only for the period specified in the banking commissioner's order, except that the banking commissioner may extend the period the office may remain open on a finding that the conditions requiring the temporary office continue to exist. The bank may convert a temporary branch office to a permanent bank location only by obtaining the prior written approval of the banking commissioner under Section 32.203.

5-58 (c) If requested by the state bank regulatory agency of another state that is experiencing an emergency and is contiguous to this state, the banking commissioner may authorize a bank or banks located in the state to open temporary offices in this state 5-59 5-60 5-61 5-62 for the purpose of prompt restoration of banking services to the 5-63 existing customers of the bank or banks, as the circumstances of such emergency may require. A temporary bank office opened under 5-64 5-65 the authority of this subsection may remain open only for the period specified in the banking commissioner's order, except that the 5-66 banking commissioner may extend the period the office may remain 5-67 5-68 open on a finding that the conditions requiring the temporary office continue to exist. A bank may convert a temporary branch 5-69

office to a permanent bank location if permitted by and subject to 6-1 the conditions and requirements of Chapter 203. 6-2

Sec. 37.008. REGULATORY COORDINATION. 6-3 (a) Тο ensure effective coordination among and between the department and other 6-4 6-5 state and federal agencies and the banking industry, and to further 6-6 rapid restoration of banking services after an emergency, the banking commissioner may: 6-7

(1) enter into cooperative, coordinating, or information-sharing agreements with other state or federal agencies or with or through organizations affiliated with or 6-8 6-9 6-10 6-11 representing one or more state or federal agencies;

(2) enter into cooperative, coordinating, or 6-12 6-13 information-sharing agreements with banks 6-14 associations or other organizations affiliated with or 6**-**15 6**-**16 representing one or more banks; and

(3) issue interpretive <u>statements or opinions to</u> temporarily waive or suspend regulatory requirements that threaten 6-18 to impede recovery and restoration of financial services.

(b) Disclosure of information by or to the banking commissioner under this section does not constitute a waiver of or otherwise affect or diminish an evidentiary privilege to which the information is otherwise subject, regardless of whether the 6-19 6-20 6-21 6-22 disclosure is governed by a confidentiality agreement. 6-23 Notwithstanding other law, a party to an agreement described by 6-24 Subsection (a) may execute, honor, and comply with an agreement to maintain confidentiality and oppose disclosure of information 6-25 6-26 obtained from the banking commissioner, and shall treat as 6-27 confidential any information obtained from the banking 6-28 commissioner that is entitled to confidential treatment under 6-29 6-30 6-31

applicable state or federal law. (c) The banking commissioner shall coordinate and cooperate with and assist the office of the governor in the performance of duties under this chapter and other state or federal law as required

by Section 421.071, Government Code. SECTION 13. Section 204.105(b), Finance Code, is amended to read as follows:

6-37 (b) Among other exceptions to Subsection (a) that may be 6-38 required or authorized by the commissioner provided by this subchapter or by rules adopted under this subtitle: 6-39

6-40 (1)a Texas state branch may not accept deposits of less than \$100,000 from citizens or residents of the United States, 6-41 6-42 other than credit balances that are incidental to or arise out of 6-43 its exercise of other lawful banking powers, unless the Federal Deposit Insurance Corporation determines that specific deposit taking activities in lesser amounts do not constitute domestic retail deposit activities requiring deposit insurance protection 6-44 6-45 6-46 6-47 within the meaning of Section 6, International Banking Act (12 6-48 U.S.C. Section 3104);

6-49 (2) a Texas state agency may not accept deposits from citizens or residents of the United States, other than credit balances that are incidental to or arise out of its exercise of 6-50 6-51 other lawful banking powers, but may accept deposits from persons 6-52 6-53 who are neither citizens nor residents of the United States; and

(3) a limitation or restriction based on the capital and [certified] surplus of a Texas state bank is considered to refer, as applied to a Texas state branch or agency, to the dollar 6-54 6-55 6-56 6-57 equivalent of the capital and surplus of the foreign bank, and if the foreign bank has more than one Texas state branch or agency in 6-58 this state, the business transacted by all the branches and agencies must be aggregated in determining compliance with the 6-59 6-60 6-61 limitation.

6-62 SECTION 14. Sections 31.002(a)(10) and 33.105(b), Finance 6-63 Code, are repealed.

SECTION 15. This Act takes effect September 1, 2007. 6-64

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