By: Deshotel H.B. No. 2696

## A BILL TO BE ENTITLED

1	AN ACT
2	relating to the use of title insurance to insure certain interests
3	in personal property.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Title 11, Insurance Code, is amended by adding
6	Subtitle F to read as follows:
7	SUBTITLE F. TITLE INSURANCE FOR CERTAIN
8	PERSONAL PROPERTY INTERESTS
9	CHAPTER 2751. TITLE INSURANCE FOR PERSONAL
10	PROPERTY INTERESTS
11	SUBCHAPTER A. GENERAL PROVISIONS
12	Sec. 2751.001. GENERAL DEFINITIONS. (a) The definitions
13	under Sections 2501.003(2)-(5), (7), (10), and (12)-(14) apply to
14	the regulation of title insurance under this chapter.
15	(b) In this subtitle, a term not defined under Subsection
16	(a) that is used in Chapter 9, Business & Commerce Code, has the
17	meaning assigned by that code.
18	Sec. 2751.002. DEFINITIONS OF PERSONAL PROPERTY AND
19	PERSONAL PROPERTY TITLE INSURANCE. In this subtitle:
20	(1) "Personal property" has the meaning assigned by
21	Section 1.04, Tax Code.
22	(2) "Personal property title insurance" means
23	<pre>coverage that insures:</pre>
24	(A) whether affirming or negating, one or more of

- 1 the elements of attachment, perfection, or priority of a security
- 2 interest in personal property or fixtures;
- 3 (B) the results, as to correctness,
- 4 <u>completeness</u>, or other criteria, of a search of:
- 5 (i) the filing office of the financing
- 6 statement record of a debtor; or
- 7 (ii) any other database, whether publicly
- 8 or privately maintained, such as court dockets, tax records, motor
- 9 vehicle department records, or the records of the Federal Aviation
- 10 Administration as to aircraft, the United States Coast Guard as to
- 11 vessels, or the United States Department of Transportation;
- 12 (C) the status of ownership of, rights to
- transfer rights in, or title with respect to personal property or
- 14 fixtures;
- 15 <u>(D)</u> the effectiveness of the filing of a
- 16 financing statement with a filing office, or any other record with
- any publicly maintained database or registry;
- 18 (E) the lien status of personal property or
- 19 fixtures, or compliance with Title 1, Business & Commerce Code, the
- 20 Uniform Commercial Code, international conventions such as the
- 21 United Nations Commission on International Trade Law (UNCITRAL), or
- 22 similar laws or regulations; or
- (F) any of the matters covered by Paragraphs
- 24 (A)-(E) with respect to the laws of any other domestic or foreign
- 25 jurisdiction.
- Sec. 2751.003. APPLICABILITY OF OTHER LAWS. (a) Except as
- 27 provided by Subsection (b), this code, other than this chapter,

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does not apply to the business of personal property title
 1
 2
    insurance.
 3
          (b) The following laws apply to the business of personal
 4
    property title insurance:
 5
                (1) Section 2501.005;
 6
                (2) Section 2501.007;
 7
                (3) Section 2502.001;
8
                (4) Sections 2502.051, 2502.053, 2502.055, and
    2502.056;
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10
                (5) Chapter 2551;
                (6) Chapter 2553;
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12
                (7) Chapter 2601;
                (8) Chapter 2651;
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14
                (9) Chapter 2652;
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                (10) Section 2701.002;
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                (11) Chapter 2703, except to the extent of any
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    conflict with Subchapter B of this chapter;
                (12) Section 2704.001, other than Subdivisions (1) and
18
    (2) of that section;
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20
                (13) Section 2704.002; and
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                (14) Section 2704.004.
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          Sec. 2751.004. GENERAL RULES. The commissioner, in the
    manner prescribed by Subchapter A, Chapter 36, shall adopt rules as
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24
    necessary to implement and enforce this chapter.
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            [Sections 2751.005-2751.050 reserved for expansion]
                      SUBCHAPTER B. RATES AND FORMS
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          Sec. 2751.051. FIXING AND PROMULGATING PREMIUM RATES AND
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- 1 FORMS. (a) The commissioner shall, in the manner prescribed by
- 2 this subchapter:
- 3 (1) fix and promulgate the premium rates to be charged
- 4 by a title insurance company or by a title insurance agent for
- 5 personal property title insurance policies under this chapter; and
- 6 (2) prescribe the forms to be used in connection with
- 7 <u>those policies.</u>
- 8 (b) A premium may not be charged for a personal property
- 9 title insurance policy or for another prescribed or approved form
- 10 at a rate different than the rate fixed and promulgated by the
- 11 commissioner.
- 12 (c) The commissioner may not limit the number of forms for
- 13 personal property title insurance if the forms meet the
- 14 requirements of this title.
- 15 Sec. 2751.052. FACTORS CONSIDERED IN FIXING PREMIUM RATES.
- 16 (a) In fixing premium rates, the commissioner shall consider all
- 17 relevant income and expenses of title insurance companies and title
- 18 insurance agents attributable to engaging in the business of
- 19 personal property title insurance in this state.
- 20 (b) The premium rates fixed by the commissioner must be
- 21 reasonable, adequate, not unfairly discriminatory,
- 22 nonconfiscatory, and not excessive.
- 23 Sec. 2751.053. HEARING REQUIRED. (a) Before a premium rate
- 24 may be fixed and forms adopted for personal property title
- 25 <u>insurance under this chapter</u>, the department must provide
- reasonable notice and a hearing must be afforded to title insurance
- 27 companies, title insurance agents, and the public.

- 1 (b) A hearing under this section is subject to Subchapter B,
- 2 Chapter 40, and is handled as a contested case under Chapter 2001,
- 3 Government Code, in the manner prescribed by that subchapter.
- 4 Sec. 2751.054. COMMISSIONER ORDER. (a) Not later than the
- 5 90th day after the date of a hearing under Section 2751.053, the
- 6 commissioner shall issue an order prescribing the rates and forms
- 7 to be used in connection with personal property title insurance
- 8 policies under this chapter.
- 9 (b) The commissioner's order promulgating rates must be
- 10 based on the evidence adduced at the hearing.
- 11 Sec. 2751.055. REVISIONS TO RATES AND FORMS; HEARING. (a)
- 12 A title insurance company may apply to the department in the manner
- 13 prescribed by the commissioner for approval of a new or revised
- 14 personal property title insurance form or a change in a rate
- 15 <u>associated with such a form. The commissioner may approve or</u>
- 16 <u>disapprove an application after a hearing conducted in the manner</u>
- 17 prescribed by Section 2751.053.
- 18 (b) A hearing under this section must be conducted not later
- 19 than the 60th day after the date on which the department receives
- 20 the application.
- 21 (c) The commissioner shall approve or disapprove the
- 22 application not later than the 90th day after the date of the
- 23 <u>hearing under Subsection (a).</u>
- 24 [Sections 2751.056-2751.100 reserved for expansion]
- 25 SUBCHAPTER C. POWERS AND DUTIES OF INSURERS AND AGENTS
- Sec. 2751.101. ISSUANCE OF POLICIES. A title insurance
- 27 company may issue to a secured party or another person that holds a

- 1 security interest in personal property or fixtures a personal
- 2 property title insurance policy in this state if the policy covers
- 3 personal property or fixtures of a debtor or a secured party and is
- 4 located in this state.
- 5 Sec. 2751.102. USE OF FORMS. (a) A title insurance company
- 6 or title insurance agent shall use the forms prescribed by the
- 7 commissioner in issuing to a secured party or another person that
- 8 holds a security interest in personal property or fixtures a
- 9 personal property title insurance policy.
- 10 (b) Unless authorized by rule adopted by the commissioner,
- 11 an insurer may not enter into a contract or other agreement
- 12 concerning a personal property title insurance policy if the
- 13 contract or other agreement is not expressed in the policy. A
- 14 <u>contract or agreement prohibited by this sub</u>section is void.
- Sec. 2751.103. AGENTS. A title insurance agent or direct
- operation may accept orders for insurance products authorized under
- 17 this chapter. The agent or direct operation shall act according to
- 18 the authority granted to the agent or direct operation by the title
- insurance company issuing the product.
- Sec. 2751.104. AGENT COMPENSATION. (a) The title
- 21 <u>insurance company that issues a personal property title insurance</u>
- 22 policy shall pay the title insurance agent that places the order for
- 23 the policy a total commission equal to 30 percent of the premium
- 24 charged for the personal property title insurance or personal
- 25 property title insurance product authorized under this chapter.
- 26 (b) Notwithstanding Subsection (a), a title insurance
- 27 company may not pay a commission to a title insurance agent for an

- 1 application for coverage that is placed with the title insurance
- 2 company directly.
- 3 (c) A commission paid under Subsection (a) does not
- 4 constitute a violation of Section 2502.051.
- 5 SECTION 2. Section 2501.002(a), Insurance Code, is amended
- 6 to read as follows:
- 7 (a) The purpose of this title is to completely regulate the
- 8 business of title insurance on real property and, as described by
- 9 Subtitle F, on interests in personal property, including the direct
- 10 issuance of policies and the reinsurance of any assumed risks, to:
- 11 (1) protect consumers and purchasers of title
- 12 insurance policies; and
- 13 (2) provide adequate and reasonable rates of return
- 14 for title insurance companies and title insurance agents.
- SECTION 3. Section 2501.003(12), Insurance Code, is amended
- 16 to read as follows:
- 17 (12) "Title insurance" means:
- 18 (A) insurance that insures, guarantees, or
- 19 indemnifies an owner of real property or personal property, or
- 20 another interested in the real property or personal property,
- 21 against loss or damage resulting from:
- (i) a lien or encumbrance on or defect in
- 23 the title to the real property or personal property; or
- 24 (ii) the invalidity or impairment of a lien
- on the real property or personal property; [or]
- 26 (B) <u>insurance that insures</u>, guarantees, or
- indemnifies a secured party or another person that holds a security

- 1 interest in personal property, as provided by Chapter 9, Business &
- 2 Commerce Code, against loss or damage resulting from:
- 3 <u>(i)</u> a lien, security interest, or defect in
- 4 the title to the personal property; or
- 5 (ii) the invalidity or impairment of a lien
- 6 or security interest on the personal property;
- 7 (C) other insurance described by Section
- 8 2751.002(2); or
- 9 (D) any business that is substantially
- 10 equivalent to the insurance described by <a>Paragraphs</a> (A)-(C)
- 11 [Paragraph (A)] and is conducted in a manner designed to evade the
- 12 provisions of this title.
- SECTION 4. Section 2501.005(a), Insurance Code, is amended
- 14 to read as follows:
- 15 (a) For purposes of this title, a person engages in the
- 16 business of title insurance if the person:
- 17 (1) as insurer, guarantor, or surety, makes or
- 18 proposes to make a contract or policy of title insurance or its
- 19 equivalent;
- 20 (2) transacts or proposes to transact any phase of
- 21 title insurance, including:
- 22 (A) soliciting;
- 23 (B) title examination other than an examination
- 24 conducted by an attorney;
- 25 (C) closing the transaction other than a closing
- 26 conducted by an attorney;
- 27 (D) executing a contract of title insurance; and

- 1 (E) insuring and transacting matters arising out
- 2 of the contract after the contract is executed, including
- 3 reinsurance; [ex]
- 4 (3) makes a guaranty or warranty of a title search or a
- 5 title examination, or any component of a title search or title
- 6 examination, if the person is not the person who performs the search
- 7 or examination; or
- 8 (4) insures interests described by Section
- 9 2751.002(2).
- SECTION 5. Section 2551.001(e), Insurance Code, is amended
- 11 to read as follows:
- (e) This title does not regulate the practice of law by an
- 13 attorney. The actions of an attorney in examining title, in
- 14 examining records regarding an interest insured under Chapter 2751,
- or in closing a real property or personal property transaction,
- 16 regardless of whether a title insurance policy is issued, does not
- 17 constitute the business of title insurance, unless the attorney
- 18 elects to be licensed as an escrow officer.
- 19 SECTION 6. Section 2551.051(a), Insurance Code, is amended
- 20 to read as follows:
- 21 (a) A private corporation may be created and licensed under
- 22 this title for the following purposes:
- 23 (1) to compile and own or lease, or to acquire and own
- 24 or lease, records or abstracts of title to real property or
- interests in real property in this state or other jurisdictions, to
- 26 insure titles to that real property or interests in that real
- 27 property, and to indemnify the owners of that real property, or the

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- 1 holders of interests in or liens on that real property, against loss
- 2 or damage resulting from an encumbrance on or defect in the title to
- 3 the real property or interests in the real property; [and]
- 4 (2) in transactions in which title insurance is to be
- 5 or is being issued, to supervise or approve the signing of legal
- 6 instruments affecting the interest to be insured [real property
- 7 titles], disbursement of money, prorations, delivery of legal
- 8 instruments, closing of transactions, or issuance of commitments
- 9 for title insurance specifying the requirements for title insurance
- and the defects in title necessary to be cured or corrected; and
- 11 (3) to issue personal property title insurance under
- 12 Chapter 2751.
- 13 SECTION 7. Section 2551.302, Insurance Code, is amended to
- 14 read as follows:
- 15 Sec. 2551.302. REQUIREMENTS FOR REINSURING POLICIES. A
- 16 title insurance company may reinsure any of its policies and
- 17 contracts issued on real property located in this state or on
- policies and contracts issued in this state under Chapter 2751, if:
- 19 (1) the reinsuring title insurance company is
- 20 authorized to engage in business in this state under this title; and
- 21 (2) the department first approves the form of the
- 22 reinsurance contract.
- SECTION 8. Section 2551.304, Insurance Code, is amended to
- 24 read as follows:
- Sec. 2551.304. ACCEPTANCE OF REINSURANCE. A title
- 26 insurance company may accept a reinsurance risk on real property
- 27 located in this state or on interests described by Section

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- 1 <u>2751.002(2)</u> only from an authorized title insurance company.
- 2 SECTION 9. The State Office of Administrative Hearings
- 3 shall conduct the initial hearing required by Section 2751.053,
- 4 Insurance Code, as added by this Act, not later than November 1,
- 5 2007.
- 6 SECTION 10. This Act applies only to a title insurance
- 7 policy or contract delivered, issued for delivery, or renewed on or
- 8 after January 1, 2008. A policy or contract delivered, issued for
- 9 delivery, or renewed before January 1, 2008, is governed by the law
- 10 as it existed immediately before the effective date of this Act, and
- 11 that law is continued in effect for that purpose.
- 12 SECTION 11. This Act takes effect September 1, 2007.