By: Madden H.B. No. 2807

A BILL TO BE ENTITLED

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- 2 relating to the operations and functions of the Texas Youth
- 3 Commission.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Article 2.12, Code of Criminal Procedure, is
- 6 amended to read as follows:
- 7 Art. 2.12. WHO ARE PEACE OFFICERS. The following are peace
- 8 officers:
- 9 (1) sheriffs, their deputies, and those reserve
- 10 deputies who hold a permanent peace officer license issued under
- 11 Chapter 1701, Occupations Code;
- 12 (2) constables, deputy constables, and those reserve
- deputy constables who hold a permanent peace officer license issued
- 14 under Chapter 1701, Occupations Code;
- 15 (3) marshals or police officers of an incorporated
- 16 city, town, or village, and those reserve municipal police officers
- 17 who hold a permanent peace officer license issued under Chapter
- 18 1701, Occupations Code;
- 19 (4) rangers and officers commissioned by the Public
- 20 Safety Commission and the Director of the Department of Public
- 21 Safety;
- 22 (5) investigators of the district attorneys', criminal
- 23 district attorneys', and county attorneys' offices;
- 24 (6) law enforcement agents of the Texas Alcoholic

- 1 Beverage Commission;
- 2 (7) each member of an arson investigating unit
- 3 commissioned by a city, a county, or the state;
- 4 (8) officers commissioned under Section 37.081,
- 5 Education Code, or Subchapter E, Chapter 51, Education Code;
- 6 (9) officers commissioned by the General Services
- 7 Commission;
- 8 (10) law enforcement officers commissioned by the
- 9 Parks and Wildlife Commission;
- 10 (11) airport police officers commissioned by a city
- 11 with a population of more than 1.18 million that operates an airport
- 12 that serves commercial air carriers;
- 13 (12) airport security personnel commissioned as peace
- officers by the governing body of any political subdivision of this
- 15 state, other than a city described by Subdivision (11), that
- operates an airport that serves commercial air carriers;
- 17 (13) municipal park and recreational patrolmen and
- 18 security officers;
- 19 (14) security officers and investigators commissioned
- 20 as peace officers by the comptroller;
- 21 (15) officers commissioned by a water control and
- 22 improvement district under Section 49.216, Water Code;
- 23 (16) officers commissioned by a board of trustees
- 24 under Chapter 54, Transportation Code;
- 25 (17) investigators commissioned by the Texas <u>Medical</u>
- 26 [State] Board [of Medical Examiners];
- 27 (18) officers commissioned by the board of managers of

- 1 the Dallas County Hospital District, the Tarrant County Hospital
- 2 District, or the Bexar County Hospital District under Section
- 3 281.057, Health and Safety Code;
- 4 (19) county park rangers commissioned under
- 5 Subchapter E, Chapter 351, Local Government Code;
- 6 (20) investigators employed by the Texas Racing
- 7 Commission;
- 8 (21) officers commissioned under Chapter 554,
- 9 Occupations Code;
- 10 (22) officers commissioned by the governing body of a
- 11 metropolitan rapid transit authority under Section 451.108,
- 12 Transportation Code, or by a regional transportation authority
- under Section 452.110, Transportation Code;
- 14 (23) investigators commissioned by the attorney
- 15 general under Section 402.009, Government Code;
- 16 (24) security officers and investigators commissioned
- 17 as peace officers under Chapter 466, Government Code;
- 18 (25) an officer employed by the [Texas] Department of
- 19 State Health Services under Section 431.2471, Health and Safety
- 20 Code;
- 21 (26) officers appointed by an appellate court under
- 22 Subchapter F, Chapter 53, Government Code;
- 23 (27) officers commissioned by the state fire marshal
- 24 under Chapter 417, Government Code;
- 25 (28) an investigator commissioned by the commissioner
- of insurance under Section 701.104 [Article 1.10D], Insurance Code;
- 27 (29) apprehension specialists and inspectors general

- 1 commissioned by the Texas Youth Commission as officers under
- 2 Sections 61.0451 and [Section] 61.0931, Human Resources Code;
- 3 (30) officers appointed by the executive director of
- 4 the Texas Department of Criminal Justice under Section 493.019,
- 5 Government Code;
- 6 (31) investigators commissioned by the Commission on
- 7 Law Enforcement Officer Standards and Education under Section
- 8 1701.160, Occupations Code;
- 9 (32) commission investigators commissioned by the
- 10 Texas [Commission on] Private Security Board under Section
- 11 1702.061(f), Occupations Code;
- 12 (33) the fire marshal and any officers, inspectors, or
- investigators commissioned by an emergency services district under
- 14 Chapter 775, Health and Safety Code; and
- 15 (34) officers commissioned by the State Board of
- 16 Dental Examiners under Section 254.013, Occupations Code, subject
- 17 to the limitations imposed by that section.
- SECTION 2. Article 104.003(a), Code of Criminal Procedure,
- 19 is amended to read as follows:
- 20 (a) In a prosecution of a <u>criminal offense</u> [<u>felony</u>]
- 21 committed on property owned or operated by or under contract with
- 22 [while the actor was a prisoner in the custody of] the Texas
- 23 Department of <u>Criminal Justice or the Texas Youth Commission</u>
- 24 [Corrections or a prosecution of an offense committed in the
- 25 department by any person under Chapter 21, Acts of 55th
- 26 Legislature, Regular Session, 1957 (Article 6184m, Vernon's Texas
- 27 Civil Statutes), or Chapter 481, Health and Safety Code, or

- 1 Sections 485.031 through 485.035, Health and Safety Code], the
- 2 state shall reimburse the county for expenses incurred by the
- 3 county, in an amount that the court determines to be reasonable, for
- 4 payment of:
- 5 (1) salaries and expenses of foreign language
- 6 interpreters and interpreters for deaf persons whose services are
- 7 necessary to the prosecution;
- 8 (2) consultation fees of experts whose assistance is
- 9 directly related to the prosecution;
- 10 (3) travel expenses for witnesses;
- 11 (4) expenses for the food, lodging, and compensation
- 12 of jurors;
- 13 (5) compensation of witnesses;
- 14 (6) the cost of preparation of a statement of facts and
- a transcript of the trial for purposes of appeal;
- 16 (7) if the death of a person is an element of the
- offense, expenses of an inquest relating to the death;
- 18 (8) food, lodging, and travel expenses incurred by the
- 19 prosecutor's staff during travel essential to the prosecution of
- 20 the offense;
- 21 (9) court reporter's fees; and
- 22 (10) the cost of special security officers.
- SECTION 3. Sections 54.04(d), (o), and (u), Family Code,
- 24 are amended to read as follows:
- 25 (d) If the court or jury makes the finding specified in
- 26 Subsection (c) allowing the court to make a disposition in the case:
- 27 (1) the court or jury may, in addition to any order

- 1 required or authorized under Section 54.041 or 54.042, place the
- 2 child on probation on such reasonable and lawful terms as the court
- 3 may determine:
- 4 (A) in the child's own home or in the custody of a
- 5 relative or other fit person; or
- 6 (B) subject to the finding under Subsection (c)
- 7 on the placement of the child outside the child's home, in:
- 8 (i) a suitable foster home; or
- 9 (ii) a suitable public or private
- 10 institution or agency, except the Texas Youth Commission;
- 11 (2) if the court or jury found at the conclusion of the
- 12 adjudication hearing that the child engaged in delinquent conduct
- 13 that violates a penal law of this state or the United States of the
- 14 grade of felony [or, if the requirements of Subsection (s) or (t)
- 15 are met, of the grade of misdemeanor, and if the petition was not
- 16 approved by the grand jury under Section 53.045, the court may
- 17 commit the child to the Texas Youth Commission without a
- 18 determinate sentence;
- 19 (3) if the court or jury found at the conclusion of the
- 20 adjudication hearing that the child engaged in delinquent conduct
- 21 that included a violation of a penal law listed in Section 53.045(a)
- 22 and if the petition was approved by the grand jury under Section
- 23 53.045, the court or jury may sentence the child to commitment in
- 24 the Texas Youth Commission with a possible transfer to the
- 25 [institutional division or the pardons and paroles division of the]
- 26 Texas Department of Criminal Justice for a term of:
- 27 (A) not more than 40 years if the conduct

constitutes:

(i) a capital felony;

(ii) a felony of the first degree; or

(iii) an aggravated controlled substance

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felony;

- 6 (B) not more than 20 years if the conduct 7 constitutes a felony of the second degree; or
- 8 (C) not more than 10 years if the conduct 9 constitutes a felony of the third degree;
- (4) the court may assign the child an appropriate sanction level and sanctions as provided by the assignment guidelines in Section 59.003; or
- 13 (5) if applicable, the court or jury may make a disposition under Subsection (m).
- 15 (o) In a disposition under this title:
- (1) a status offender may not, under any circumstances, be committed to the Texas Youth Commission for engaging in conduct that would not, under state or local law, be a crime if committed by an adult;
- 20 (2) a status offender may not, under any circumstances 21 other than as provided under Subsection (n), be placed in a 22 post-adjudication secure correctional facility; [and]
- 23 (3) a child adjudicated for contempt of a county, 24 justice, or municipal court order may not, under any circumstances, 25 be placed in a post-adjudication secure correctional facility or 26 committed to the Texas Youth Commission for that conduct; and
- 27 <u>(4) a child adjudicated as having engaged in</u>

- 1 delinquent conduct violating a penal law of this state or the United
- 2 States of the grade of misdemeanor may not, under any
- 3 circumstances, be committed to the Texas Youth Commission.
- 4 (u) For the purposes of disposition under Subsection
- 5 (d)(2), delinquent conduct that violates a penal law of this state
- of the grade of felony [or misdemeanor] does not include conduct
- 7 that violates a lawful order of a county, municipal, justice, or
- 8 juvenile court under circumstances that would constitute contempt
- 9 of that court.
- SECTION 4. Section 54.05(f), Family Code, is amended to
- 11 read as follows:
- 12 (f) Except as provided by Subsection (j), a disposition
- 13 based on a finding that the child engaged in delinquent conduct that
- violates a penal law of this state or the United States of the grade
- of felony [or, if the requirements of Subsection (k) are met, of the
- 16 grade of misdemeanor, may be modified so as to commit the child to
- 17 the Texas Youth Commission if the court after a hearing to modify
- disposition finds by a preponderance of the evidence that the child
- 19 violated a reasonable and lawful order of the court. A disposition
- 20 based on a finding that the child engaged in habitual felony conduct
- 21 as described by Section 51.031 or in delinquent conduct that
- included a violation of a penal law listed in Section 53.045(a) may
- 23 be modified to commit the child to the Texas Youth Commission with a
- 24 possible transfer to the [$institutional\ division\ or\ the\ pardons\ and$
- 25 paroles division of the] Texas Department of Criminal Justice for a
- definite term prescribed by Section 54.04(d)(3) if the original
- 27 petition was approved by the grand jury under Section 53.045 and if

- 1 after a hearing to modify the disposition the court finds that the
- 2 child violated a reasonable and lawful order of the court.
- 3 SECTION 5. Section 499.053, Government Code, is amended by
- 4 adding Subsection (e) to read as follows:
- 5 (e) Subsections (b), (c), and (d) do not apply to a person
- 6 transferred from the Texas Youth Commission under Section
- 7 61.084(h)(3), Human Resources Code.
- 8 SECTION 6. Section 508.156(a), Government Code, is amended
- 9 to read as follows:
- 10 (a) Before the release of a person who is transferred under
- 11 Section 61.081(f) or 61.084(g) [61.084(f) or (g)], Human Resources
- 12 Code, to the division for release on parole, a parole panel shall
- 13 review the person's records and may interview the person or any
- 14 other person the panel considers necessary to determine the
- 15 conditions of parole. The panel may impose any reasonable
- 16 condition of parole on the person that the panel may impose on an
- 17 adult inmate under this chapter.
- 18 SECTION 7. Subchapter E, Chapter 508, Government Code, is
- amended by adding Section 508.1561 to read as follows:
- Sec. 508.1561. PAROLE WITHOUT DETERMINATE SENTENCE. (a)
- 21 Before the release of a person who is transferred under Section
- 22 61.084(h)(2), Human Resources Code, to the department for release
- on parole, a parole panel shall review the person's records and may
- 24 interview the person or any other person the panel considers
- 25 <u>necessary to determine the conditions of parole. The panel may</u>
- 26 impose any reasonable condition of parole on the person that the
- 27 panel may impose on an adult inmate under this chapter.

- 1 (b) The panel shall furnish the person with a written
- 2 statement clearly describing the conditions and rules of parole.
- 3 The person must accept and sign the statement as a precondition to
- 4 release on parole.
- 5 (c) While on parole, the person remains in the legal custody
- of the state and shall comply with the conditions of parole ordered
- 7 by a panel under this section.
- 8 <u>(d) The period of parole for a person released on parole</u>
- 9 under this section is a term of not more than two years.
- 10 (e) If a parole panel revokes the person's parole, the panel
- 11 may require the person to be confined in the department to serve the
- 12 remaining portion of the person's term. A person serving a term of
- 13 parole under this section on the basis of conduct violating a penal
- law of the grade of state jail felony may only be confined in a state
- jail under this subsection. The panel may not recommit the person to
- the Texas Youth Commission.
- 17 (f) For purposes of this chapter, a person released from the
- 18 Texas Youth Commission on parole under this section is considered
- 19 to have been convicted of the offense for which the person has been
- 20 adjudicated.
- 21 SECTION 8. Sections 61.012(a) and (b), Human Resources
- 22 Code, are amended to read as follows:
- 23 (a) The governing board of the Texas Youth Commission
- consists of five [seven] members appointed by the governor with the
- 25 consent of the senate. Appointments to the board shall be made
- 26 without regard to the race, color, disability, sex, religion, age,
- 27 or national origin of the appointees.

- 1 (b) Members of the board must be citizens who are recognized
- 2 within their communities for their interest in youth. At least one
- 3 member of the board must be a member of a child advocacy
- 4 organization and at least one member of the board must be a member
- 5 of a victim's advocacy organization.
- 6 SECTION 9. Subchapter C, Chapter 61, Human Resources Code,
- 7 is amended by adding Section 61.0331 to read as follows:
- 8 Sec. 61.0331. INTERNAL AUDIT; REPORT. (a) The commission
- 9 shall regularly conduct internal audits of the commission,
- 10 including audits of correctional facilities operated by the
- 11 commission.
- 12 (b) The commission shall on a quarterly basis report the
- 13 results of the audits to the committees of the senate and house of
- 14 representatives with primary jurisdiction over matters concerning
- 15 <u>correctional facilities.</u>
- SECTION 10. Subchapter C, Chapter 61, Human Resources Code,
- is amended by adding Section 61.0451 to read as follows:
- 18 Sec. 61.0451. OFFICE OF INSPECTOR GENERAL. (a) The
- 19 commission shall establish an office of inspector general for the
- 20 purpose of investigating:
- 21 (1) fraud committed by commission employees,
- including parole officers employed by or under a contract with the
- 23 commission; and
- 24 (2) crimes committed at a facility operated by the
- 25 commission or at a residential facility operated by another entity
- 26 under a contract with the commission.
- 27 (b) The office of inspector general shall report the results

- of any investigation conducted under this section to the board.
- 2 (c) The office of inspector general may employ and
- 3 commission inspectors general as peace officers for the purpose of
- 4 carrying out the duties described by this section. An inspector
- 5 general shall have all of the powers and duties given to peace
- 6 officers under Article 2.13, Code of Criminal Procedure.
- 7 <u>(d) Peace officers employed and commissioned under</u>
- 8 Subsection (c) must be certified by the Commission on Law
- 9 Enforcement Officer Standards and Education under Chapter 1701,
- 10 Occupations Code.
- 11 (e) The board shall appoint a commissioned peace officer as
- 12 chief inspector general. The chief inspector general:
- 13 (1) is subject to the requirements of this section;
- 14 and
- 15 (2) shall report information regarding the operations
- of the office of inspector general to the board on request of the
- 17 board.
- 18 (f) The commission by rule shall establish policies and
- 19 procedures for the operations of the office of inspector general.
- SECTION 11. Section 61.079(a), Human Resources Code, is
- 21 amended to read as follows:
- 22 (a) After a child sentenced to commitment under Section
- 23 54.04(d)(3), 54.04(m), or 54.05(f), Family Code, becomes 16 years
- 24 of age but before the child becomes 19 $[\frac{21}{2}]$ years of age, the
- 25 commission may refer the child to the juvenile court that entered
- 26 the order of commitment for approval of the child's transfer to the
- 27 [institutional division of the] Texas Department of Criminal

- Justice for confinement if:
- 2 (1) the child has not completed the sentence; and
- 3 (2) the child's conduct, regardless of whether the
- 4 child was released under supervision under Section 61.081,
- 5 indicates that the welfare of the community requires the transfer.
- 6 SECTION 12. Section 61.084, Human Resources Code, is
- 7 amended by amending Subsections (e) and (g) and adding Subsections
- 8 (h) and (i) to read as follows:
- 9 (e) Except as provided by Subsection $[\frac{(f) \text{ or }}{(f)}]$ (g) or (h)(2)
- 10 or (3), the commission shall discharge from its custody a person not
- 11 already discharged on the person's 19th [21st] birthday.
- 12 (g) The commission shall transfer a person who has been
- 13 sentenced under a determinate sentence to commitment under Section
- 14 54.04(d)(3), 54.04(m), or 54.05(f), Family Code, or who has been
- returned to the commission under Section 54.11(i)(1), Family Code,
- 16 to the custody of the [pardons and paroles division of the] Texas
- 17 Department of Criminal Justice on the person's 19th [21st]
- 18 birthday, if the person has not already been discharged or
- 19 transferred, to serve the remainder of the person's sentence on
- 20 parole as provided by Section 508.156, Government Code.
- 21 (h) On the 19th birthday of a person who has been committed
- 22 without a determinate sentence to the custody of the commission
- 23 <u>under Section 54.04(d)(2)</u>, Family Code, the commission shall:
- 24 (1) discharge the person from the commission's
- 25 custody;
- 26 (2) transfer the person to the custody of the Texas
- 27 Department of Criminal Justice to serve a term of not more than two

- 1 years on parole as provided by Section 508.1561, Government Code;
- 2 <u>or</u>
- 3 (3) transfer the person to the custody of the Texas
- 4 Department of Criminal Justice to serve a sentence of confinement
- of not more than two years, with eligibility for release on parole
- 6 in the manner provided by Section 508.145(f), Government Code.
- 7 <u>(i) A person transferred to the custody of the Texas</u>
- 8 Department of Criminal Justice for confinement under Subsection
- 9 (h)(3) on the basis of conduct violating a penal law of the grade of
- 10 state jail felony may only be confined in a state jail.
- 11 SECTION 13. The heading to Section 61.0841, Human Resources
- 12 Code, is amended to read as follows:
- 13 Sec. 61.0841. DETERMINATE SENTENCE PAROLE AND PAROLE
- 14 WITHOUT DETERMINATE SENTENCE.
- 15 SECTION 14. Section 61.0841(a), Human Resources Code, is
- 16 amended to read as follows:
- 17 (a) Not later than the 90th day before the date the
- 18 commission transfers a person to the custody of [the pardons and
- 19 paroles division of] the Texas Department of Criminal Justice for
- 20 release on parole under Section 61.081(f) or 61.084(g) or (h)(2)
- 21 [61.084(f) or (g)], the commission shall submit to the department
- 22 all pertinent information relating to the person, including:
- 23 (1) the juvenile court judgment;
- 24 (2) the circumstances of the person's offense;
- 25 (3) the person's previous social history and juvenile
- 26 court records;
- 27 (4) the person's physical and mental health record;

- 1 (5) a record of the person's conduct, employment
- 2 history, and attitude while committed to the commission;
- 3 (6) a record of the [sentence] time served by the
- 4 person at the commission and in a juvenile detention facility in
- 5 connection with the conduct for which the person was adjudicated;
- 6 and
- 7 (7) any written comments or information provided by
- 8 the commission, local officials, or victims of the offense.
- 9 SECTION 15. Subchapter G, Chapter 61, Human Resources Code,
- is amended by adding Section 61.098 to read as follows:
- 11 Sec. 61.098. PROSECUTION OF CERTAIN CRIMES OCCURRING AT
- 12 COMMISSION FACILITY. In a county in which property owned or
- operated by or under contract with the commission is located, the
- 14 district attorney, criminal district attorney, or county attorney
- 15 performing the duties of a district attorney, as appropriate, may
- 16 request that the special prosecution unit prosecute an offense
- described under Article 104.003(a), Code of Criminal Procedure,
- 18 that is committed on that property.
- 19 SECTION 16. The following laws are repealed:
- 20 (1) Sections 54.04(s) and (t), Family Code;
- 21 (2) Section 54.05(k), Family Code; and
- 22 (3) Section 61.084(f), Human Resources Code.
- 23 SECTION 17. A person committed to the Texas Youth
- 24 Commission on the basis of conduct constituting the commission of
- an offense of the grade of misdemeanor under Section 54.04(d)(2),
- 26 Family Code, as it existed before the effective date of this Act,
- 27 must be discharged from the custody of the Texas Youth Commission

- 1 not later than the person's 19th birthday.
- 2 SECTION 18. As soon as practicable after the effective date
- 3 of this Act, the Texas Youth Commission shall establish the office
- 4 of inspector general as required by Section 61.0451, Human
- 5 Resources Code, as added by this Act.
- 6 SECTION 19. This Act takes effect immediately if it
- 7 receives a vote of two-thirds of all the members elected to each
- 8 house, as provided by Section 39, Article III, Texas Constitution.
- 9 If this Act does not receive the vote necessary for immediate
- 10 effect, this Act takes effect September 1, 2007.