	A BILL TO BE ENTITLED
1	AN ACT
2	relating to the creation of an east San Antonio economic
3	development district to be known as the Eastside Improvement
4	District No. 1; providing authority to impose an assessment and
5	issue bonds.
6	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
7	SECTION 1. PURPOSE OF ECONOMIC DEVELOPMENT DISTRICT IN EAST
8	SAN ANTONIO. (a) The Eastside Improvement District No. 1 is
9	authorized to be created to help the community redevelop areas that
10	are:
11	(1) physically or economically deteriorated;
12	(2) unsafe; or
13	(3) poorly planned.
14	(b) The creation of the district is a tool to be used in
15	blighted areas to:
16	(1) implement capital projects such as street and
17	landscaping improvements;
18	(2) provide incentives for private investments and job
19	creation; and
20	(3) assist in the development of residential areas,
21	parks, and open spaces.
22	SECTION 2. EASTSIDE IMPROVEMENT DISTRICT NO. 1. Subtitle
23	C, Title 4, Special District Local Laws Code, is amended by adding
24	Chapter 3845 to read as follows:

By: McClendon

1	CHAPTER 3845. EASTSIDE IMPROVEMENT DISTRICT NO. 1
2	SUBCHAPTER A. GENERAL PROVISIONS
3	Sec. 3845.001. DEFINITIONS. In this chapter:
4	(1) "Board" means the board of directors of the
5	district.
6	(2) "City" means the City of San Antonio.
7	(3) "District" means the Eastside Improvement
8	District No. 1.
9	Sec. 3845.002. CREATION BY CITY; NATURE OF DISTRICT. The
10	city by ordinance or resolution may create a special district under
11	Section 59, Article XVI, Texas Constitution, to be known as the
12	Eastside Improvement District No. 1.
13	Sec. 3845.003. PURPOSE; DECLARATION OF INTENT. (a) The
14	creation of the district is essential to accomplish the purposes of
15	Sections 52 and 52-a, Article III, and Section 59, Article XVI,
16	Texas Constitution, and other public purposes stated in this
17	chapter. By authorizing the creation of the district and in
18	authorizing Bexar County, the city, and other political
19	subdivisions to contract with the district, the legislature has
20	established a program to accomplish the public purposes set out in
21	Section 52-a, Article III, Texas Constitution.
22	(b) The creation of the district is necessary to promote,
23	develop, encourage, and maintain employment, commerce,
24	transportation, housing, tourism, recreation, the arts,
25	entertainment, economic development, safety, and the public
26	welfare in the east area of the city.
27	(c) This chapter and the creation of the district may not be

H.B. No. 4077 interpreted to relieve Bexar County or the city from providing the 1 2 level of services provided as of the effective date of the district's creation by the city to the area in the district or to 3 4 release the county or the city from the obligations of each entity to provide services to that area. The district is authorized to be 5 6 created to supplement and not to supplant the county or city 7 services provided in the district's territory. Sec. 3845.004. FINDINGS OF BENEFIT AND PUBLIC PURPOSE. (a) 8 9 The district is created to serve a public use and benefit. (b) All land and other property included in the district 10 will benefit from the improvements and services to be provided by 11 12 the district under powers conferred by Sections 52 and 52-a, Article III, and Section 59, Article XVI, Texas Constitution, and 13 14 other powers granted under this chapter. 15 (c) Each improvement project or service authorized by this chapter is essential to carry out a public purpose. 16 17 (d) The creation of the district is in the public interest and is essential to: 18 (1) further the public purposes of developing and 19 diversifying the economy of the state; 20 21 (2) eliminate unemployment and underemployment; and 22 (3) develop or expand transportation and commerce. 23 (e) The district will: 24 (1) promote the health, safety, and general welfare of 25 residents, employers, employees, visitors, and consumers in the 26 district, and of the public; 27 (2) provide money to preserve, maintain, and enhance

the economic health and vitality of the district as a community and 1 2 business center; 3 (3) promote the health, safety, welfare, and enjoyment 4 of the public by providing public art and pedestrian ways and by 5 landscaping and developing certain areas in the district, which are 6 necessary for the restoration, preservation, and enhancement of scenic beauty; and 7 8 (4) promote and benefit commercial development and 9 commercial areas in the district. (f) Pedestrian ways along or across a street, whether at 10 grade or above or below the surface, and street lighting, street 11 12 landscaping, and street art objects are parts of and necessary components of a street and are considered to be a street or road 13 14 improvement. 15 (g) The district will not act as the agent or instrumentality of any private interest even though the district 16 17 will benefit many private interests as well as the public. Sec. 3845.005. DISTRICT TERRITORY. (a) The district is 18 composed of the territory described by Section 3 of the Act enacting 19 this chapter, as that territory may have been modified under 20 21 Section 3845.106. (b) The boundaries and field notes of the district contained 22 in Section 3 of the Act enacting this chapter form a closure. A 23 24 mistake in the field notes or in copying the field notes in the 25 legislative process does not in any way affect: 26 (1) the district's organization, existence, and 27 validity;

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1	(2) the district's right to issue any type of bond,
2	including a refunding bond, for a purpose for which the district is
3	created or to pay the principal of and interest on the bond;
4	(3) the district's right to impose an assessment; or
5	(4) the legality or operation of the district or the
6	board.
7	Sec. 3845.006. APPLICABILITY OF MUNICIPAL MANAGEMENT
8	DISTRICTS LAW. Except as otherwise provided by this chapter,
9	Chapter 375, Local Government Code, applies to the district, the
10	board, and district employees.
11	Sec. 3845.007. LIBERAL CONSTRUCTION OF CHAPTER. This
12	chapter shall be liberally construed in conformity with the
13	findings and purposes stated in this chapter.
14	[Sections 3845.008-3845.050 reserved for expansion]
15	SUBCHAPTER B. BOARD OF DIRECTORS
16	Sec. 3845.051. COMPOSITION; TERMS. (a) The district is
17	governed by a board of 15 voting directors who serve staggered terms
18	of four years, with 7 or 8 directors' terms expiring each
19	even-numbered anniversary of the district's creation.
20	(b) The board by resolution may increase or decrease the
21	number of voting directors on the board, but only if:
22	(1) it is in the best interest of the district to do
23	so; and
24	(2) the city consents to the increase or decrease by
25	ordinance.
26	(c) The board may not:
27	(1) increase the number of voting directors to more

H.B. No. 4077 1 than 30; or 2 (2) decrease the number of voting directors to fewer 3 than 9. 4 Sec. 3845.052. APPOINTMENT OF DIRECTORS. The governing 5 body of the city shall appoint voting directors from among persons 6 who apply to the city for appointment and persons recommended by the 7 board. To be eligible for appointment, a person must meet the qualifications prescribed by Subchapter D, Chapter 375, Local 8 9 Government Code. Sec. 3845.053. NONVOTING DIRECTORS. (a) The board may 10 appoint the following persons to serve as nonvoting directors: 11 (1) the directors of the parks and recreation, 12 planning and community development, and public works departments of 13 14 the city; 15 (2) the chief of police of the city; 16 (3) the general manager of the VIA Metropolitan 17 Transit Authority; (4) the president of any institution of higher 18 19 learning located in the district; or 20 (5) the presiding officer of a nonprofit corporation 21 actively involved in activities in the east area of the city. 22 (b) If a department described by Subsection (a) is consolidated, renamed, or changed, the board may appoint a director 23 24 of the consolidated, renamed, or changed department as a nonvoting director. If a department described by Subsection (a) is 25 26 abolished, the board may appoint as a director a representative of another department of the city that performs duties comparable to 27

1	those performed by the abolished department.
2	Sec. 3845.054. QUORUM. Nonvoting directors are not counted
3	for purposes of determining whether a quorum is present.
4	Sec. 3845.055. VACANCY. A vacancy on the board is filled
5	for the remainder of the unexpired term in the same manner as the
6	original appointment.
7	Sec. 3845.056. CONFLICTS OF INTEREST. (a) Except as
8	provided by this section:
9	(1) a director may participate in all board votes and
10	decisions; and
11	(2) Chapter 171, Local Government Code, governs
12	conflicts of interest of directors.
13	(b) Section 171.004, Local Government Code, does not apply
14	to the district. A director who has a substantial interest in a
15	business or charitable entity that will receive a pecuniary benefit
16	from a board action shall file an affidavit with the board secretary
17	declaring the interest.
18	(c) Another affidavit is required if the director's
19	interest changes.
20	(d) After the affidavit is filed, the director may
21	participate in a discussion or vote on that action if:
22	(1) a majority of the directors have a similar
23	interest in the same entity; or
24	(2) all other similar business or charitable entities
25	in the district will receive a similar pecuniary benefit.
26	(e) A director who is also an officer or employee of a public
27	entity may not participate in a discussion of or vote on a matter

1	regarding a contract with that same public entity.
2	(f) For purposes of this section, a director has a
3	substantial interest in a charitable entity in the same manner that
4	a person would have a substantial interest in a business entity
5	under Section 171.002, Local Government Code.
6	(g) The ethics code adopted by the city applies to a
7	director. If there is a conflict between this chapter and the
8	city's ethics code, the city's ethics code prevails.
9	Sec. 3845.057. INITIAL VOTING DIRECTORS. (a) Not later
10	than 180 days after the district's creation date, the governing
11	body of the city shall by ordinance appoint the initial 15 voting
12	directors by position.
13	(b) Of the initial voting directors, the terms of directors
14	appointed for positions 1 through 8 expire on the second
15	anniversary of the district's creation date, and the terms of
16	directors appointed for positions 9 through 15 expire on the fourth
17	anniversary of the district's creation date.
18	(c) Section 3845.052 does not apply to this section.
19	(d) This section expires September 1, 2012.
20	[Sections 3845.058-3845.100 reserved for expansion]
21	SUBCHAPTER C. POWERS AND DUTIES
22	Sec. 3845.101. GENERAL DISTRICT POWERS. The city by
23	ordinance may grant the district any power necessary to accomplish
24	the purposes for which the district was created.
25	Sec. 3845.102. ADDITIONAL DISTRICT POWERS. The city by
26	ordinance may grant the district:
27	(1) any power given to a corporation under Section 4B,

the Development Corporation Act of 1979 (Article 5190.6, Vernon's 1 2 Texas Civil Statutes), and the power to own, operate, acquire, construct, lease, improve, and maintain projects; and 3 4 (2) any power given to a housing finance corporation created under Chapter 394, Local Government Code, to provide 5 6 housing or residential development projects in the district. Sec. 3845.103. NONPROFIT CORPORATION. (a) The board by 7 8 resolution may authorize the creation of a nonprofit corporation to assist and act for the district in implementing a project or 9 providing a service authorized by this chapter. 10 (b) The creation of the nonprofit corporation is subject to 11 12 the city's consent to its creation by ordinance. The ordinance may contain any conditions on its consent related to the creation of, 13 powers of, or appointment of directors for, the corporation. 14 15 (c) The nonprofit corporation, subject to the ordinance: 16 (1) has each power of and is considered for purposes of 17 this chapter to be a local government corporation created under Chapter 431, Transportation Code; and 18 (2) may be authorized to implement any project and 19 provide any service authorized by this chapter. 20 21 (d) The board, subject to the ordinance, shall appoint the board of directors of the nonprofit corporation. The board of 22 directors of the nonprofit corporation shall serve in the same 23 24 manner as, for the same term as, and on the conditions of the board of directors of a local government corporation created under 25 26 Chapter 431, Transportation Code. Sec. 3845.104. CONTRACTS; GRANTS; DONATIONS. (a) Bexar 27

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1	County, the city, or another political subdivision of this state,
2	without further authorization, may contract with the district to
3	implement a project of the district or assist the district in
4	providing a service authorized under this chapter. A contract
5	under this subsection may:
6	(1) be for a period on which the parties agree;
7	(2) include terms on which the parties agree;
8	(3) be payable from taxes or any other source of
9	revenue that may be available for that project or service; or
10	(4) provide terms under which other revenue collected
11	at a district project or from a person using or purchasing a
12	commodity or service at a district project may be paid to the
13	<u>district.</u>
14	(b) The district may enter into a contract, lease, or other
15	agreement with or make or accept a grant or loan to or from, or
16	accept donations from, any person, including:
17	(1) the United States;
18	(2) this state or a state agency;
19	(3) any political subdivision of this state; or
20	(4) a public or private corporation, including a
21	nonprofit corporation created by the board under this subchapter.
22	(c) The district may perform all acts necessary for the full
23	exercise of the powers vested in the district on terms and for the
24	period the board determines advisable.
25	(d) The implementation of a project is a governmental
26	function or service for purposes of Chapter 791, Government Code.
27	Sec. 3845.105. COMPETITIVE BIDDING. Section 375.221,

1	Local Government Code, does not apply to a district contract for
2	\$25,000 or less.
3	Sec. 3845.106. ANNEXATION OR DISANNEXATION. (a) The board
4	by resolution may annex or disannex territory in the same manner as
5	a defense adjustment management authority under Section 375.3085,
6	Local Government Code.
7	(b) Subchapter J, Chapter 49, Water Code, does not apply to
8	the district.
9	Sec. 3845.107. NO EMINENT DOMAIN POWER. The district may
10	not exercise the power of eminent domain.
11	[Sections 3845.108-3845.150 reserved for expansion]
12	SUBCHAPTER D. PUBLIC PARKING FACILITIES
13	Sec. 3845.151. PARKING FACILITIES AUTHORIZED. To the
14	extent authorized by a city ordinance, city parking facilities
15	contract, or city bond covenant, the district may acquire, lease as
16	lessor or lessee, construct, develop, own, operate, and maintain
17	parking facilities, including:
18	(1) lots, garages, parking terminals, or other
19	structures or accommodations for the parking of motor vehicles; and
20	(2) equipment, entrances, exits, fencing, and other
21	accessories necessary for safety and convenience in the parking of
22	vehicles.
23	Sec. 3845.152. RULES. The district may adopt rules
24	covering its public parking facilities except that a rule relating
25	to or affecting the use of the public right-of-way or a requirement
26	for off-street parking is subject to all applicable municipal
27	charter, code, or ordinance requirements.

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1	Sec. 3845.153. FINANCING OF PUBLIC PARKING FACILITIES. (a)
2	The district may use any of its resources, including revenue,
3	assessments, and grant or contract proceeds, to pay the cost of
4	acquiring and operating public parking facilities.
5	(b) The district may set and impose fees or charges for the
6	use of the public parking facilities and may issue bonds or notes to
7	finance the cost of these facilities.
8	[Sections 3845.154-3845.200 reserved for expansion]
9	SUBCHAPTER E. FINANCIAL PROVISIONS
10	Sec. 3845.201. PETITION REQUIRED FOR FINANCING SERVICES AND
11	IMPROVEMENTS. (a) The board may not finance a service or an
12	improvement project under this chapter unless a written petition is
13	filed with the board requesting:
14	(1) that service or improvement; and
15	(2) that an assessment be imposed to finance the
16	service or improvement.
17	(b) The petition must be signed by:
18	(1) the owners of a majority of the assessed value of
19	real property in the district according to the most recent
20	certified tax appraisal roll for Bexar County; or
21	(2) at least 50 owners of land in the district, if more
22	than 50 persons own property in the district according to the most
23	recent certified tax appraisal roll for Bexar County.
24	Sec. 3845.202. DISBURSEMENTS AND TRANSFERS OF MONEY. The
25	board by resolution shall establish the number of directors'
26	signatures and the procedure required for a disbursement or
27	transfer of the district's money.

H.B. No. 4077 Sec. 3845.203. AUTHORITY TO IMPOSE ASSESSMENTS. 1 The 2 district may impose an assessment as provided by Chapter 375, Local Government Code, to provide an improvement or service for a project 3 4 or activity the district may acquire, construct, improve, or 5 provide under this chapter. 6 Sec. 3845.204. ASSESSMENT IN PART OF DISTRICT. An 7 assessment may be imposed on only a part of the district if only 8 that part will benefit from the service or improvement. Sec. 3845.205. LIENS FOR ASSESSMENTS. (a) An assessment or 9 10 reassessment, interest on an assessment or reassessment, an expense of collection, and reasonable attorney's fees incurred by the 11 12 district: 13 (1) are a first and prior lien against the property 14 assessed; 15 (2) are superior to any other lien or claim other than a lien or claim for county, school district, or municipal ad valorem 16 17 taxes; and (3) are the personal liability of and a charge against 18 19 the owners of the property even if the owners are not named in the 20 assessment proceedings. 21 (b) The lien is effective from the date of the board's resolution imposing the assessment until the date the assessment is 22 paid. The board may enforce the lien in the same manner that the 23 24 city may enforce an ad valorem tax lien against real property. Sec. 3845.206. SUITS TO RECOVER ASSESSMENTS. (a) 25 An 26 assessment imposed on property under this chapter is a personal 27 obligation of the person who owns the property on January 1 of the

1	year for which the assessment is imposed. If the person transfers
2	title to the property, the person is not relieved of the obligation.
3	(b) Not later than the fourth anniversary of the date on
4	which a delinquent assessment became due, the district may file
5	suit to foreclose the lien or to enforce the obligation for the
6	assessment, or both, and for any interest accrued.
7	(c) In addition to recovering the amount of the assessment
8	and any accrued interest, the district may recover reasonable
9	costs, including attorney's fees, that the district incurs in
10	foreclosing the lien or enforcing the obligation. The costs may not
11	exceed an amount equal to 20 percent of the assessment and interest.
12	(d) If the district does not file a suit in connection with a
13	delinquent assessment on or before the last date on which the
14	district may file suit under Subsection (b), the assessment and any
15	interest accrued is considered paid.
16	Sec. 3845.207. ASSESSMENT OF GOVERNMENTAL ENTITIES AND
17	NONPROFITS. (a) Except as provided by this section, the district
18	may not impose an assessment on:
19	(1) a governmental entity, including a municipality,
20	county, or other political subdivision; or
21	(2) an organization exempt from taxation under Section
22	501(a), Internal Revenue Code of 1986 (26 U.S.C. Section 501(a)),
23	as an organization described by Section 501(c)(3) of that code.
24	(b) An entity or organization described by Subsection (a)
25	may contract with a district to pay assessments under terms the
26	district and the entity or organization consider advisable,
27	including a term that requires apportionment of the assessment in

1	the manner provided by Section 372.015, Local Government Code.
2	Sec. 3845.208. CERTAIN RESIDENTIAL AND UTILITY PROPERTY
3	EXEMPT FROM ASSESSMENTS. (a) The district may not impose an
4	assessment on a single-family detached residence or a residential
5	duplex, triplex, or fourplex.
6	(b) The district may not impose an assessment on the
7	property, equipment, or facilities of a person who provides to the
8	public cable television, gas, light, power, telephone, sewage, or
9	water service.
10	Sec. 3845.209. DEBT; APPROVAL BY CITY. (a) The district
11	may issue bonds, notes, or other debt obligations in accordance
12	with Subchapters I and J, Chapter 375, Local Government Code, for a
13	purpose specified by that chapter or as required to exercise a power
14	or function or to accomplish a purpose or duty for which the
15	district was created.
16	(b) In exercising the district's borrowing power, the
17	district may issue a bond or other obligation in the form of a bond,
18	note, certificate of participation or other instrument evidencing a
19	proportionate interest in payments to be made by the district, or
20	other type of obligation.
21	(c) The district must obtain the approval of the city:
22	(1) for the issuance of any bonds;
23	(2) of the plans and specifications of the improvement
24	project to be financed by the bonds; and
25	(3) of the plans and specifications of a district
26	improvement project related to:
27	(A) the use of land owned by the city;

H.B. No. 4077 1 (B) an easement granted by the city; or 2 (C) a right-of-way of a street, road, or highway. (d) If the district obtains the approval of the city of a 3 capital improvements budget for a specified period not to exceed 4 5 five years, the district may finance the capital improvements and 6 issue bonds specified in the budget subject to further approval 7 from the city. 8 Sec. 3845.210. SPENDING ON PROJECTS OUTSIDE THE DISTRICT PROHIBITED. The district may not spend money for a project outside 9 10 the district. Sec. 3845.211. NO AD VALOREM TAX OR IMPACT FEE. The 11 12 district may not impose an ad valorem tax or impact fee. Sec. 3845.212. USE OF ELECTRICAL OR OPTICAL LINES. (a) The 13 14 district may impose an assessment to pay the cost of: 15 (1) burying or removing electrical power lines, 16 telephone lines, cable or fiber optic lines, or any other type of 17 electrical or optical line; (2) removing poles and any elevated lines using the 18 19 poles; and 20 (3) reconnecting the lines described by Subdivision 21 (2) to the buildings or other improvements to which the lines were 22 connected. 23 (b) The district may negotiate a license agreement with the 24 city to use a municipal right-of-way to acquire and operate 25 district conduits. 26 (c) Subject to the city's approval, the district may charge 27 fees for another person's:

1	(1) telecommunications network;
2	(2) fiber-optic cable;
3	(3) data transmission line; or
4	(4) any other type of communications transmission line
5	or supporting facility.
6	(d) The district may not require a person to use a district
7	conduit. This subsection does not diminish or disturb the rights
8	and obligations of an electric utility or a telephone or telegraph
9	corporation under Sections 181.042 and 181.082, Utilities Code.
10	[Sections 3845.213-3845.250 reserved for expansion]
11	SUBCHAPTER F. DISSOLUTION
12	Sec. 3845.251. DISSOLUTION BY BOARD; CITY CONSENT REQUIRED.
13	(a) The board may dissolve the district regardless of whether the
14	district has debt. Section 375.264, Local Government Code, does
15	not apply to the district.
16	(b) If the district has debt when it is dissolved, the
17	district shall remain in existence solely for the purpose of
18	discharging its debts. The dissolution is effective when all debts
19	have been discharged.
20	(c) The district may not be dissolved unless the governing
21	body of the city consents to the dissolution.
22	Sec. 3845.252. DISSOLUTION OF DISTRICT BY CITY. (a) The
23	city's governing body may dissolve the district.
24	(b) Before dissolution, the city shall publish notice and
25	hold public hearings on the proposed dissolution under Section
26	375.305, Local Government Code, in the same manner as a
27	municipality creating a defense adjustment management authority

1	under Subchapter O, Chapter 375, Local Government Code.
2	(c) On dissolution of the district under this section, the
3	city assumes all district assets, debts, and other obligations.
4	(d) Section 375.263, Local Government Code, does not apply
5	to the district.
6	SECTION 3. BOUNDARIES. As of the effective date of this
7	Act, the Eastside Improvement District No. 1 includes all territory
8	contained in the following described area:
9	UNLESS otherwise specified, the boundaries of this district will
10	travel along the centerline of each street included, and each
11	intersection will be the intersection of the centerlines of the
12	streets mentioned.
13	Beginning at the juncture of East Commerce Street and IH-37,
14	continuing in a northerly direction to the juncture of IH-37 with
15	IH-35, and continuing in an east-northeasterly direction to the
16	juncture of IH-35 with South New Braunfels Avenue, and proceeding
17	south to a point at the juncture of South New Braunfels Avenue and
18	East Commerce Street, and proceeding west to a point of closure at
19	the juncture of East Commerce Street and IH-37.
20	SECTION 4. LEGISLATIVE FINDINGS. The legislature finds
21	that:
22	(1) proper and legal notice of the intention to
23	introduce this Act, setting forth the general substance of this
24	Act, has been published as provided by law, and the notice and a
25	copy of this Act have been furnished to all persons, agencies,
26	officials, or entities to which they are required to be furnished by
27	the constitution and laws of this state;

1 (2) the general law relating to consent by political 2 subdivisions to the creation of districts with conservation, 3 reclamation, and road powers and the inclusion of land in those 4 districts has been complied with; and

5 (3) all requirements of the constitution and laws of 6 this state and the rules and procedures of the legislature with 7 respect to the notice, introduction, and passage of this Act have 8 been fulfilled and accomplished.

9 SECTION 5. EFFECTIVE DATE. This Act takes effect 10 immediately if it receives a vote of two-thirds of all the members 11 elected to each house, as provided by Section 39, Article III, Texas 12 Constitution. If this Act does not receive the vote necessary for 13 immediate effect, this Act takes effect September 1, 2007.