By: Zaffirini S.B. No. 62

## A BILL TO BE ENTITLED

| 1  | AN ACT  |  |  |  |  |  |  |  |
|----|---|--|--|--|--|--|--|--|
| 2  | relating to the creation of the individual development account      |  |  |  |  |  |  |  |
| 3  | program to provide savings incentives and opportunities to eligible |  |  |  |  |  |  |  |
| 4  | low-income individuals and households.                              |  |  |  |  |  |  |  |
| 5  | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:             |  |  |  |  |  |  |  |
| 6  | SECTION 1. Chapter 403, Government Code, is amended by              |  |  |  |  |  |  |  |
| 7  | adding Subchapter O to read as follows:                             |  |  |  |  |  |  |  |
| 8  | SUBCHAPTER O. ASSET DEVELOPMENT INITIATIVE FOR CERTAIN              |  |  |  |  |  |  |  |
| 9  | LOW-INCOME INDIVIDUALS AND HOUSEHOLDS                               |  |  |  |  |  |  |  |
| 10 | Sec. 403.501. DEFINITIONS. In this subchapter:                      |  |  |  |  |  |  |  |
| 11 | (1) "Assets for Independence Act" means the federal                 |  |  |  |  |  |  |  |
| 12 | Assets for Independence Act (42 U.S.C. Section 604 note).           |  |  |  |  |  |  |  |
| 13 | (2) "Financial institution" has the meaning assigned                |  |  |  |  |  |  |  |
| 14 | by Section 201.101, Finance Code.                                   |  |  |  |  |  |  |  |
| 15 | (3) "Individual development account" means a deposit                |  |  |  |  |  |  |  |
| 16 | account established by a participant at a financial institution     |  |  |  |  |  |  |  |
| 17 | selected by a sponsoring organization.                              |  |  |  |  |  |  |  |
| 18 | (4) "Participant" means an individual or household                  |  |  |  |  |  |  |  |
| 19 | that has entered into an agreement with a sponsoring organization   |  |  |  |  |  |  |  |
| 20 | to participate in the program.                                      |  |  |  |  |  |  |  |
| 21 | (5) "Program" means the individual development                      |  |  |  |  |  |  |  |
| 22 | account program established under this subchapter.                  |  |  |  |  |  |  |  |
| 23 | (6) "Service provider" means a person to whom a                     |  |  |  |  |  |  |  |
| 24 | qualified expenditure from a participant's individual development   |  |  |  |  |  |  |  |

| 1  | account is made. The term includes:   |
|----|---|
| 2  | (A) a public or private institution of higher                                 |
| 3  | education;  |
| 4  | (B) a provider of occupational or vocational                                  |
| 5  | education, including a proprietary school;                                    |
| 6  | (C) a mortgage lender;  |
| 7  | (D) a title insurance company;  |
| 8  | (E) the lessor or vendor of office supplies or                                |
| 9  | equipment or retail space, office space, or other business space;             |
| 10 | <u>and</u>  |
| 11 | (F) any other provider of goods or services used                              |
| 12 | for the start of a business.  |
| 13 | (7) "Sponsoring organization" has the meaning                                 |
| 14 | assigned to "qualified entity" by Section 404(7), Assets for                  |
| 15 | Independence Act.   |
| 16 | Sec. 403.502. ESTABLISHMENT OF PROGRAM; RULES. (a) The                        |
| 17 | comptroller by rule may develop and implement a program under                 |
| 18 | which:  |
| 19 | (1) individual development accounts are facilitated                           |
| 20 | and administered by sponsoring organizations for eligible                     |
| 21 | <pre>low-income individuals and households to provide those individuals</pre> |
| 22 | and households with an opportunity to accumulate assets and to                |
| 23 | <pre>facilitate and mobilize savings;</pre>                                   |
| 24 | (2) sponsoring organizations are provided grant funds                         |
| 25 | for use in administering the program and matching qualified                   |
| 26 | expenditures made by program participants; and                                |

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(3) at least 85 percent of the grant funds described by

- 1 Subdivision (2) must be used by the sponsoring organization for
- 2 matching qualified expenditures.
- 3 (b) The comptroller shall contract with sponsoring
- 4 organizations to facilitate the establishment of and to administer
- 5 the individual development accounts in accordance with the rules
- 6 adopted by the comptroller. The comptroller's rules must include
- 7 guidelines for contract monitoring, reporting, termination, and
- 8 recapture of state funds.
- 9 <u>(c) In adopting rules under the program, the comptroller</u>
- 10 shall state the selection criteria for sponsoring organizations and
- 11 give priority to organizations that have demonstrated:
- 12 (1) a capacity to administer individual development
- 13 account programs; and
- 14 (2) a commitment to serve areas of this state that
- 15 currently do not have individual development account programs
- 16 <u>available</u>.
- Sec. 403.503. PARTICIPANT ELIGIBILITY. The comptroller by
- 18 rule shall establish eligibility criteria for participation in the
- 19 program that are consistent with the purposes of the program and
- 20 with the Assets for Independence Act.
- Sec. 403.504. CONTRIBUTIONS AND EXPENDITURES BY
- 22 PARTICIPANT. (a) A participant may contribute to the
- 23 participant's individual development account.
- 24 (b) A participant's contributions to the participant's
- 25 individual development account shall accrue interest.
- 26 (c) A participant may withdraw money from the participant's
- 27 account only to pay for the following qualified expenditures:

| 1 | (1) | postsecondary | educational | or | training | expenses |
|---|-----|---------------|-------------|----|----------|----------|
|   |     | •             |             |    |          |          |

- 2 for the adult account holder and dependent children;
- 3 (2) the expenses of purchasing or financing a home for
- 4 the adult account holder for the first time;
- 5 (3) the expenses of a self-employment enterprise; and
- 6 (4) start-up business expenses for the adult account
- 7 holder.
- 8 Sec. 403.505. DUTIES OF SPONSORING ORGANIZATIONS. (a) The
- 9 comptroller shall adopt rules to establish the duties of sponsoring
- 10 organizations under the program.
- 11 (b) Each sponsoring organization shall provide to the
- 12 comptroller any information necessary to evaluate the sponsoring
- organization's performance in fulfilling the duties outlined in the
- 14 comptroller's rules.
- 15 Sec. 403.506. MATCHING FUNDS; LIMITATIONS ON AMOUNT AND
- 16 AVAILABILITY. (a) At the time a participant in the program makes a
- 17 <u>withdrawal from the participant's individual development account</u>
- 18 for a qualified expenditure described by Section 403.504(c), the
- 19 participant shall receive matching funds from the sponsoring
- 20 organization, payable directly to the service provider.
- 21 (b) If Assets for Independence Act money is used as matching
- 22 <u>funds</u>, the amount of federal matching funds spent for each
- 23 individual development account may not exceed the limits
- 24 established by the Assets for Independence Act. If money other than
- 25 Assets for Independence Act money is used as matching funds, the
- 26 comptroller by rule may set a different limit on the amount of
- 27 matching funds that may be spent for each account.

- 1 (c) This subchapter may not be construed to create an
  2 entitlement of a participant to receive matching funds. The number
  3 of participants who receive matching funds under the program in any
  4 year is limited by the amount of funds available for that purpose in
  5 that year.
- Sec. 403.507. WITHDRAWALS; TERMINATION OF ACCOUNT FOR

  UNQUALIFIED WITHDRAWALS. (a) The comptroller by rule shall

  establish guidelines to ensure that a participant does not withdraw

  money from the participant's individual development account,

  except for a qualified expenditure described by Section 403.504(c).
- 11 (b) The sponsoring organization shall instruct the 12 financial institution to terminate a participant's account if the 13 participant does not comply with the guidelines established by 14 comptroller rule.
- 15 <u>(c) A participant whose individual development account is</u>
  16 <u>terminated under this section is entitled to withdraw from the</u>
  17 <u>participant's account the amount of money the participant</u>
  18 <u>contributed to the account and any interest that has accrued on that</u>
  19 amount.
- 20 <u>Sec. 403.508. FUNDING.</u> (a) The legislature may 21 appropriate money for the purposes of this subchapter.
- (b) The comptroller may accept gifts, grants, and donations
  from any public or private source for the purposes of this
  subchapter.
- 25 Sec. 403.509. COORDINATION. The comptroller shall:
- 26 <u>(1) serve as a clearinghouse for information relating</u>
  27 to state and local and public and private programs that facilitate

- 1 asset development among low-income families; and
- 2 (2) post the information described by Subdivision (1)
- 3 <u>on the comptroller's Internet website.</u>
- 4 Sec. 403.510. INTERAGENCY CONTRACTS. The comptroller may
- 5 enter into interagency contracts with other state agencies to
- 6 <u>facilitate the effective administration of this subchapter.</u>
- 7 Sec. 403.511. AGENCY COOPERATION. To the extent allowed by
- 8 law, the Health and Human Services Commission shall provide
- 9 <u>information to the comptroller as necessary to implement this</u>
- 10 <u>subchapter</u>.
- 11 SECTION 2. This Act takes effect September 1, 2007.