By: Ellis, Van de Putte S.B. No. 568

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COMMITTEE SUBSTITUTE FOR S.B. No. 568 By: Ellis

A BILL TO BE ENTITLED
AN ACT

relating to group health benefit plan coverage for an enrollee with certain mental disorders.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. The heading to Subchapter A, Chapter 1355, Insurance Code, is amended to read as follows:

SUBCHAPTER A. [~~GROUP~~] HEALTH BENEFIT PLAN COVERAGE FOR CERTAIN MENTAL DISORDERS AND SERIOUS MENTAL ILLNESSES

SECTION 2. Subchapter A, Chapter 1355, Insurance Code, is amended by amending Section 1355.001 and by adding Section 1355.0015 to read as follows:

Sec. 1355.001. PURPOSE. The legislature recognizes that mental illnesses are biologically based and treatable and that, with appropriate care, individuals with mental illness can live productive and successful lives. The purpose of this subchapter is to ensure that this recognition is reflected in group health benefit plans by requiring that the benefits provided for mental disorders be equal to those provided for other medical and surgical conditions.

Sec. 1355.0015. DEFINITIONS. In this subchapter:

(1) "Enrollee" means an individual who is enrolled in a group health benefit plan, including a covered dependent.

(2) "Mental disorder" means a disorder defined by the American Psychiatric Association in the Diagnostic and Statistical Manual of Mental Disorders (DSM), fourth edition, or a subsequent edition of that manual that the commissioner by rule adopts to take the place of the fourth edition, except that the term does not include:

(A) a mental disorder classified under that manual as a "V-code" disorder;

(B) mental retardation;

(C) a learning disorder;

(D) a motor skill disorder; or

(E) a communication disorder.

(3) "Serious mental illness" means a mental disorder that is one of the following psychiatric illnesses as defined by the American Psychiatric Association in the Diagnostic and Statistical Manual of Mental Disorders (DSM), fourth edition, or a subsequent edition of that manual that the commissioner by rule adopts to take the place of the fourth edition:

(A) bipolar disorders (hypomanic, manic, depressive, and mixed);

(B) depression in childhood and adolescence;

(C) major depressive disorders (single episode or recurrent);

(D) obsessive-compulsive disorders;

(E) paranoid and other psychotic disorders;

(F) pervasive developmental disorders;

(G) schizo-affective disorders (bipolar or depressive); and

(H) schizophrenia.

(4) [~~(2)~~] "Small employer" has the meaning assigned by Section 1501.002.

SECTION 3. Section 1355.002, Insurance Code, is amended to read as follows:

Sec. 1355.002. APPLICABILITY OF SUBCHAPTER. This subchapter applies only to a group health benefit plan that provides benefits for medical or surgical expenses incurred as a result of a health condition, accident, or sickness, including:

(1) a group insurance policy, group insurance agreement, group hospital service contract, or group evidence of coverage that is offered by:

(A) an insurance company;

(B) a group hospital service corporation operating under Chapter 842;

(C) a fraternal benefit society operating under Chapter 885;

(D) a stipulated premium company operating under Chapter 884; or

(E) a health maintenance organization operating under Chapter 843; and

(2) [~~to the extent permitted by the Employee Retirement Income Security Act of 1974 (29 U.S.C. Section 1001 et seq.), a plan offered under:~~

[~~(A)~~] a multiple employer welfare arrangement that holds a certificate of authority under Chapter 846 [~~as defined by Section 3 of that Act; or~~

[~~(B) another analogous benefit arrangement~~].

SECTION 4. Subsection (a), Section 1355.003, Insurance Code, is amended to read as follows:

(a) This subchapter does not apply to coverage under:

(1) a blanket accident and health insurance policy, as described by Chapter 1251;

(2) a short-term travel policy;

(3) an accident-only policy;

(4) a plan that provides coverage:

(A) only for benefits for a specified disease or for another limited benefit, other than a plan that provides benefits for mental health or similar services;

(B) only for accidental death or dismemberment;

(C) for wages or payments in lieu of wages for a period during which an employee is absent from work because of sickness or injury;

(D) as a supplement to a liability insurance policy;

(E) only for dental or vision care; or

(F) only for indemnity for hospital confinement;

(5) a Medicare supplemental policy as defined by Section 1882(g)(1), Social Security Act (42 U.S.C. Section 1395ss);

(6) a workers' compensation insurance policy;

(7) medical payment insurance coverage provided under an automobile insurance policy;

(8) a credit insurance policy;

(9) a long-term care insurance policy, including a nursing home fixed indemnity policy, unless the commissioner determines that the policy provides benefit coverage so comprehensive that the policy is a group health benefit plan as described by Section 1355.002 [~~limited or specified-disease policy that does not provide benefits for mental health care or similar services~~];

(10) [~~(5)~~] except as provided by Subsection (b), a plan offered under Chapter 1551 or Chapter 1601; or

(11) [~~(6)~~] a plan offered in accordance with Section 1355.151[~~; or~~

[~~(7) a Medicare supplement benefit plan, as defined by Section 1652.002~~].

SECTION 5. Subchapter A, Chapter 1355, Insurance Code, is amended by adding Sections 1355.0031 through 1355.0035 to read as follows:

Sec. 1355.0031. COVERAGE EQUITY REQUIRED. (a) Except as provided by Subsection (c), a group health benefit plan that provides coverage for any mental disorder must provide coverage for the diagnosis and medically necessary treatment of that mental disorder under terms at least as favorable as the coverage provided

3-1 under the health benefit plan for the diagnosis and treatment of
3-2 medical and surgical conditions.
3-3 (b) A group health benefit plan may not establish separate
3-4 cost-sharing requirements that are only applicable to coverage for
3-5 mental disorders.
3-6 (c) A group health benefit plan that is a standard health
3-7 benefit plan under Chapter 1507 is required to provide coverage for
3-8 a mental disorder only if the mental disorder is a serious mental
3-9 illness, and only to the extent required by Sections 1355.004(b)
3-10 and (c) and Sections 1507.003 and 1507.053.
3-11 Sec. 1355.0032. TREATMENT LIMITATIONS; FINANCIAL
3-12 REQUIREMENTS. (a) For purposes of this section:
3-13 (1) "Financial requirements" include requirements
3-14 relating to deductibles, copayments, coinsurance, out-of-pocket
3-15 expenses, and annual and lifetime limits.
3-16 (2) "Treatment limitations" include limitations on
3-17 the frequency of treatments, number of visits, days of coverage, or
3-18 other similar limits on the scope and duration of coverage.
3-19 (b) A group health benefit plan that provides coverage for
3-20 the diagnosis and medically necessary treatment of mental disorders
3-21 may not impose treatment limitations or financial requirements on
3-22 the provision of benefits under that coverage if identical
3-23 limitations or requirements are not imposed on coverage for the
3-24 diagnosis and treatment of medical and surgical conditions covered
3-25 by the plan.
3-26 (c) This section does not prohibit a group health benefit
3-27 plan issuer from negotiating separate reimbursement or provider
3-28 payment rates and service delivery systems for different benefits
3-29 that are consistent with the requirements under Subsection (b)
3-30 regarding treatment limitations and financial requirements.
3-31 (d) This section does not prohibit a group health benefit
3-32 plan issuer from managing the provision of benefits for treatment
3-33 of mental disorders as necessary to provide services for covered
3-34 benefits, including:
3-35 (1) use of any utilization review, authorization, or
3-36 other similar management practices;
3-37 (2) application of medical necessity and
3-38 appropriateness criteria applicable to behavioral health; and
3-39 (3) contracting with and using a network of providers.
3-40 (e) This section does not prohibit a group health benefit
3-41 plan from complying with the requirements of this subchapter in a
3-42 manner that takes into consideration similar treatment settings or
3-43 similar treatments.
3-44 Sec. 1355.0033. OUT-OF-NETWORK COVERAGE. (a) If a group
3-45 health benefit plan offers out-of-network coverage for medical and
3-46 surgical benefits under the plan, the group health benefit plan
3-47 must also offer out-of-network coverage for benefits for treatment
3-48 of mental disorders.
3-49 (b) If the group health benefit plan provides benefits for
3-50 medical and surgical conditions and treatment of mental disorders,
3-51 and provides those benefits on both an in-network and
3-52 out-of-network basis under the terms of the plan, the group health
3-53 benefit plan must ensure that the requirements of this subchapter
3-54 are applied to both in-network and out-of-network services by
3-55 comparing in-network medical and surgical benefits to in-network
3-56 benefits for treatment of mental disorders and out-of-network
3-57 medical and surgical benefits to out-of-network benefits for
3-58 treatment of mental disorders.
3-59 (c) This section may not be construed as requiring that a
3-60 group health benefit plan eliminate an out-of-network provider
3-61 option from the plan under the terms of the plan.
3-62 Sec. 1355.0034. SMALL EMPLOYER PLANS. An issuer of a group
3-63 health benefit plan to a small employer under Chapter 1501 must
3-64 offer coverage for mental disorders that are not classified as
3-65 serious mental illnesses that is equal to that provided under the
3-66 plan for other medical and surgical care, but is not required to
3-67 provide the coverage if the employer rejects the coverage.
3-68 Sec. 1355.0035. COST EXEMPTION. (a) If the issuer of a
3-69 group health benefit plan experiences increased actual total costs

4-1 of coverage, as a result of compliance with the coverage equity
4-2 requirements adopted under Sections 1355.0031-1355.0034, that
4-3 exceed two percent during the first year of operation of the plan,
4-4 that plan is exempt in the manner prescribed by this section from
4-5 application of those equity requirements for the following second
4-6 plan year if the group health benefit plan issuer complies with the
4-7 requirements of this section.
4-8 (b) If the issuer of a group health benefit plan experiences
4-9 increased actual total costs of coverage, as a result of compliance
4-10 with the coverage equity requirements adopted under Sections
4-11 1355.0031-1355.0034, that exceed one percent during a year of
4-12 operation after the first plan year, that plan is exempt in the
4-13 manner prescribed by this section from application of those equity
4-14 requirements for the following plan year if the group health
4-15 benefit plan issuer complies with the requirements of this section.
4-16 (c) A group health benefit plan issuer that seeks an
4-17 exemption under Subsection (a) or (b) must apply to the department
4-18 in the manner prescribed by the commissioner. A group health
4-19 benefit plan issuer is only eligible to seek a cost exemption under
4-20 this section after the group health benefit plan has complied with
4-21 the coverage equity requirements of this subchapter for at least
4-22 the first six months of the plan year in which application is made.
4-23 (d) To qualify for the cost exemption under Subsection (a)
4-24 or (b), a group health benefit plan issuer must submit the
4-25 application required under Subsection (c), accompanied by the
4-26 written certification of a qualified actuary who is a member in good
4-27 standing of the American Academy of Actuaries that the increase in
4-28 costs described by Subsection (a) or (b) is solely the result of
4-29 compliance with the coverage equity requirements of this
4-30 subchapter.
4-31 (e) The department shall review the actuarial assessment
4-32 submitted under Subsection (d). Based on the department review of
4-33 the assessment, the commissioner shall inform the issuer of the
4-34 group health benefit plan in writing as to whether or not the
4-35 assessment satisfactorily demonstrates that the cost exemption is
4-36 justified under Subsection (a) or (b). On receipt of a
4-37 determination from the commissioner that the cost exemption is
4-38 justified, the group health benefit plan is exempt from the
4-39 coverage equity requirements of this subchapter as provided by this
4-40 section.
4-41 (f) Notwithstanding Subsection (a) or (b), an employer may
4-42 elect to continue to apply the coverage equity requirements adopted
4-43 under this subchapter with respect to the group health benefit plan
4-44 regardless of any increase in total costs.
4-45 SECTION 6. Sections 1355.004, 1355.005, and 1355.007,
4-46 Insurance Code, are amended to read as follows:
4-47 Sec. 1355.004. REQUIRED COVERAGE FOR SERIOUS MENTAL
4-48 ILLNESS. (a) Except as provided by Subsections (b) and (c), a [~~A~~]
4-49 group health benefit plan[~~:~~
4-50 [~~(1)~~] must provide coverage, based on medical
4-51 necessity, for the diagnosis and medically necessary treatment [~~not~~
4-52 ~~less than the following treatments~~] of serious mental illness under
4-53 terms at least as favorable as the coverage provided under the
4-54 health benefit plan for the diagnosis and treatment of medical and
4-55 surgical conditions.
4-56 (b) A group health benefit plan issuer that issues a
4-57 standard health benefit plan under Chapter 1507:
4-58 (1) must provide coverage, based on medical necessity,
4-59 for not less than the following treatments of serious mental
4-60 illness in each calendar year:
4-61 (A) 45 days of inpatient treatment; and
4-62 (B) 60 visits for outpatient treatment,
4-63 including group and individual outpatient treatment;
4-64 (2) may not include a lifetime limitation on the
4-65 number of days of inpatient treatment or the number of visits for
4-66 outpatient treatment covered under the plan; and
4-67 (3) must include the same amount limitations,
4-68 deductibles, copayments, and coinsurance factors for serious
4-69 mental illness as the plan includes for physical illness.

(c) [~~(b)~~] A group health benefit plan issuer that issues a standard health benefit plan under Chapter 1507:

(1) may not count an outpatient visit for medication management against the number of outpatient visits required to be covered under Subsection (b)(1)(B) [~~(a)(1)(B)~~]; and

(2) must provide coverage for an outpatient visit described by Subsection (b)(1)(B) [~~(a)(1)(B)~~] under the same terms as the coverage the issuer provides for an outpatient visit for the treatment of physical illness.

Sec. 1355.005. MANAGED CARE PLAN AUTHORIZED. A group health benefit plan issuer may provide or offer coverage required by this subchapter [~~Section 1355.004~~] through a managed care plan.

Sec. 1355.007. SMALL EMPLOYER COVERAGE. An issuer of a group health benefit plan to a small employer under Chapter 1501 must offer the coverage for serious mental illnesses described by Section 1355.004(a) [~~1355.004~~] to the employer but is not required to provide the coverage if the employer rejects the coverage.

SECTION 7. Subchapter A, Chapter 1355, Insurance Code, is amended by adding Section 1355.008 to read as follows:

Sec. 1355.008. RULES. The commissioner shall adopt rules in the manner prescribed by Subchapter A, Chapter 36, as necessary to administer this subchapter.

SECTION 8. Section 1355.151(b), Insurance Code, is amended to read as follows:

(b) A political subdivision that provides group health insurance coverage, health maintenance organization coverage, or self-insured health care coverage to the political subdivision's officers or employees may not contract for or provide coverage that is less extensive for serious mental illness than the coverage required under Section 1355.004(a) [~~provided for any other physical illness~~].

SECTION 9. The change in law made by this Act applies only to a group health benefit plan delivered, issued for delivery, or renewed on or after January 1, 2008. A group health benefit plan delivered, issued for delivery, or renewed before January 1, 2008, is governed by the law as it existed immediately before the effective date of this Act, and that law is continued in effect for that purpose.

SECTION 10. This Act takes effect September 1, 2007.

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