By: Zaffirini S.B. No. 892

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the Texas Immunization and Screening Registry.
3	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
4	SECTION 1. Subtitle H, Title 2, Health and Safety Code, is
5	amended by adding Chapter 179 to read as follows:
6	CHAPTER 179. IMMUNIZATION AND SCREENING REGISTRY
7	SUBCHAPTER A. GENERAL PROVISIONS
8	Sec. 179.001. DEFINITIONS. In this chapter:
9	(1) "Department" means the Texas Department of State
10	Health Services.
11	(2) "Executive commissioner" means the executive
12	commissioner of the Health and Human Services Commission.
13	(3) "Patient's legally authorized representative"
14	means:
15	(A) a parent, managing conservator, or guardian
16	of a patient, if the patient is a minor;
17	(B) a guardian of the patient, if the patient has
18	been adjudicated incompetent to manage the patient's personal
19	affairs; or
20	(C) an agent of the patient authorized under a
21	durable power of attorney for health care.
22	(4) "Payor" means an insurance company, a health
23	maintenance organization, or another organization that pays a
24	health care provider to provide health care benefits, including

- 1 providing immunizations or screening tests.
- 2 (5) "Screening test" means a rapid analytical
- 3 procedure to determine the need for further diagnostic evaluation.
- 4 SECTION 2. Sections 161.007, 161.0071, 161.0072, 161.0073,
- 5 161.0074, 161.0075, 161.0076, 161.008, 161.009, and 161.0105,
- 6 Health and Safety Code, are transferred to Chapter 179, Health and
- 7 Safety Code, as added by this Act, renumbered as Sections 179.051,
- 8 179.054, 179.055, 179.056, 179.057, 179.058, 179.059, 179.060,
- 9 179.061, and 179.062, designated as Subchapter B, and amended, and
- 10 Subchapter B is amended by adding Sections 179.052, 179.053,
- 11 179.0601, and 179.063, to read as follows:
- 12 SUBCHAPTER B. IMMUNIZATION AND SCREENING REGISTRY
- 13 Sec. $\underline{179.051}$ [$\underline{161.007}$]. IMMUNIZATION AND SCREENING
- 14 REGISTRY; REPORTS TO DEPARTMENT. (a) The department, for purposes
- of establishing and maintaining a single repository of accurate,
- 16 complete, and current immunization and early childhood disease
- 17 screening records to be used in aiding, coordinating, and promoting
- 18 efficient and cost-effective [childhood] communicable disease
- 19 prevention and control efforts, shall establish and maintain an $[\frac{1}{4}]$
- 20 <u>childhood</u>] immunization <u>and screening</u> registry. The department by
- 21 rule shall develop guidelines to:
- 22 (1) protect the confidentiality of patients in
- 23 accordance with Section 159.002, Occupations Code;
- 24 (2) inform the patient or the patient's legally
- 25 authorized representative [a parent, managing conservator, or
- 26 guardian of each patient] about the registry; and
- 27 (3) permit the patient or the patient's legally

- 1 <u>authorized representative to choose to have the patient excluded</u>
- 2 <u>from</u> [require the written consent of a parent, managing
- 3 conservator, or guardian of a patient before any information
- 4 relating to the patient is included in] the registry [; and
- 5 [(4) permit a parent, managing conservator, or
- 6 guardian to withdraw consent for the patient to be included in the
- 7 registry].
- 8 [(a-1) The written consent required by Subsection (a)(3) is
- 9 required to be obtained only one time. The written consent is valid
- 10 until the child becomes 18 years of age unless the consent is
- 11 withdrawn in writing. A parent, managing conservator, or guardian
- 12 of a child may provide the written consent by using an electronic
- 13 signature on the child's birth certificate.
- 14 (b) Except as provided by Section 179.054, the [The
- 15 <u>childhood</u>] immunization <u>and screening</u> registry must contain
- 16 information on the immunization and screening history that is
- obtained by the department under this section of each person in this
- 18 state until the person's death [who is younger than 18 years of age
- 19 and for whom consent has been obtained in accordance with
- 20 guidelines adopted under Subsection (a). The department shall
- 21 remove from the registry information for any person for whom
- 22 consent has been withdrawn]. The department may not retain
- 23 individually identifiable information about any person for whom \underline{a}
- 24 request to be excluded from the registry has been received [consent
- 25 <u>has been withdrawn</u>].
- 26 (c) A payor that receives immunization or screening
- 27 information under Section 179.052 [data elements] from a health

care provider who administers an immunization to <u>a person or performs a screening test on</u> a person younger than 18 years of age shall provide the <u>information</u> [data elements] to the department. A payor is required to provide the department with only the <u>information</u> [data elements] the payor receives from a health care provider. The <u>information</u> [data elements] shall be submitted in a format prescribed by the department. [The department shall verify consent before including the reported information in the immunization registry.] The department may not retain individually identifiable information about a person for whom <u>a request to be excluded from the registry has been received</u> [consent cannot be verified].

- (d) A health care provider who administers an immunization to or performs a screening test on a person younger than 18 years of age shall provide the information required by Section 179.052 [data elements regarding an immunization] to the department. A health care provider who administers an immunization to a person older than 18 years of age may provide the information required by Section 179.052 to the department. The information [data elements] shall be submitted in a format prescribed by the department. [The department shall verify consent before including the information in the immunization registry.] The department may not retain individually identifiable information about a person for whom a request to be excluded from the registry has been received [consent cannot be verified].
- (e) [The department shall provide notice to a health care provider that submits an immunization history for a person for whom

- 1 consent cannot be verified. The notice shall contain instructions
- 2 for obtaining consent in accordance with guidelines adopted under
- 3 Subsection (a) and resubmitting the immunization history to the
- 4 department.
- 5 $[\frac{f}{f}]$ The department and health care providers may use the 6 registry to provide notices by mail, telephone, personal contact, or other means to a patient or the patient's legally authorized 7 8 representative [parent, managing conservator, or guardian] 9 regarding a patient [his or her child or ward] who is due or overdue for a particular type of immunization according to the department's 10 immunization schedule or who is due or overdue for a particular 11 12 screening test according to the department's screening schedule or in the opinion of the patient's health care provider. 13 14 must contain instructions for the patient or the patient's legally 15 authorized representative to request that future notices not be sent and to remove the patient's immunization record from the 16 17 registry and any other registry-related records. The notice must describe the procedure to report a violation if a patient is 18 included in the registry after requesting exclusion. 19 The department shall consult with health care providers to determine 20 the most efficient and cost-effective manner of using the registry 21 to provide those notices. 22
- 23 <u>(f)</u> [(g)] The department shall provide instruction and education to providers about the immunization <u>and screening</u>
 25 registry provider application and enrollment process. The department shall:
- 27 (1) initially target providers in the geographic

- 1 $\,$ regions of the state with immunization $\,$ or screening rates below the
- 2 state average for preschool children; and
- 3 (2) expedite the processing of provider applications.
- 4 (g) [(h)] Nothing in this section diminishes a parent's,
- 5 managing conservator's, or guardian's responsibility for having a
- 6 child immunized or screened properly, subject to Section
- 7 161.004(d).
- 8 (h) [(i)] A person, including a health care provider, a
- 9 payor, or an employee of the department who submits or obtains in
- 10 good faith immunization and screening information [data elements]
- 11 to or from the department in compliance with the provisions of this
- 12 section and any rules adopted under this section is not liable for
- 13 any civil damages.
- (i) $[\frac{(i)}{(i)}]$ Except as provided by Section 179.0601 $[\frac{161.008}{1}]$,
- 15 information obtained by the department for the immunization and
- 16 screening registry is confidential and may be disclosed only with
- 17 the written consent of the patient or the patient's legally
- 18 authorized representative [child's parent, managing conservator,
- 19 or quardian].
- 20 (j) [(k)] The executive commissioner [board] shall adopt
- 21 rules to implement this section.
- Sec. 179.052. REQUIRED INFORMATION. For the purposes of
- 23 the registry, the department shall collect:
- 24 <u>(1) for a vaccine:</u>
- 25 (A) the information a health care provider is
- 26 required to record in a medical record under 42 U.S.C. Section
- 27 300aa-25, including:

1	(i) the date the vaccine was administered;
2	(ii) the vaccine manufacturer and lot
3	number of the vaccine; and
4	(iii) the name, the address, and if
5	appropriate, the title of the health care provider administering
6	the vaccine; and
7	(B) information relating to any allergic
8	reaction or other contraindication to a vaccine; and
9	(2) for a screening test, only:
10	(A) the date the test was performed;
11	(B) the results of the test;
12	(C) the name, the address, and if appropriate,
13	the title of the health care provider administering the test; and
14	(D) the name and address of the laboratory
15	performing the test.
16	Sec. 179.053. TYPES OF SCREENINGS INCLUDED. (a) The
17	department shall include the results from the following screening
18	tests in the immunization and screening registry:
19	(1) a screening test required under Chapter 33;
20	(2) a hearing screening test required by Chapter 47;
21	(3) a tuberculosis screening test; and
22	(4) a blood lead test under Section 88.0025.
23	(b) The department may add to or delete from the list under
24	Subsection (a) as it considers necessary.
25	Sec. $\underline{179.054}$ [$\underline{161.0071}$]. NOTICE OF RECEIPT OF REGISTRY
26	<pre>INFORMATION [DATA]; EXCLUSION FROM REGISTRY. (a) The first time</pre>
27	the department receives registry <u>information</u> [data] for a patient

- 1 [child for whom the department has received consent to be included
- 2 in the registry, from a person other than the child's parent,
- 3 managing conservator, or quardian, the department shall send a
- 4 written notice to the patient or the patient's legally authorized
- 5 representative [child's parent, managing conservator, or guardian]
- 6 disclosing:
- 7 (1) that providers and payors may be sending the
- 8 patient's [child's] immunization and screening information to the
- 9 department, but the department may not keep the information if the
- 10 patient or the patient's legally authorized representative chooses
- 11 to exclude the patient from the registry;
- 12 (2) the information that is included in the registry;
- 13 (3) the persons to whom the information may be
- 14 released under Section 179.0601(a) [161.008(d)];
- 15 (4) the purpose and use of the registry;
- 16 (5) the procedure to exclude a <u>patient</u> [child] from
- 17 the registry; and
- 18 (6) the procedure to report a violation if a <u>patient</u>
- 19 [parent, managing conservator, or guardian discovers a child] is
- included in the registry after exclusion has been requested.
- 21 (b) On receipt of a written request to exclude a patient's
- 22 immunization and screening records from [discovering that consent
- 23 to be included in] the registry [has not been granted], the
- 24 department shall exclude the patient's [child's] immunization and
- 25 screening records from the registry and any other registry-related
- 26 department record that individually identifies the patient
- 27 [child].

(c) On receipt of a written request to exclude a <u>patient's</u> [child's] immunization <u>and screening</u> records from the registry, the department shall send to <u>the patient or the patient's legally authorized representative</u> [a parent, managing conservator, or <u>guardian</u>] who makes the request a written confirmation of receipt of the request for exclusion and shall exclude the <u>patient's</u> [child's] records from the registry.

- (d) The department commits a violation if the department fails to exclude a <u>patient's</u> [child's] immunization <u>and screening</u> information from the registry as required by Subsection (b) or (c).
- (e) The department shall accept a written statement from a patient or the patient's legally authorized representative [parent, managing conservator, or guardian] communicating to the department that a patient [child] should be excluded from the registry, including a statement on the patient's [child's] birth certificate, as a request for exclusion under Subsection (c). The written statement may include the electronic signature on the patient's [child's] birth certificate.
- SCREENING INFORMATION TO DEPARTMENT. (a) If the patient or the patient's legally authorized representative [parent, managing conservator, or guardian of a child] has reasonable concern that the patient's [child's] health care provider is not submitting the immunization and screening history to the department [and the parent, managing conservator, or guardian wants the child included in the registry], the patient or the patient's legally authorized representative [parent, managing conservator, or guardian] may

- 1 provide the patient's [child's] immunization and screening history
- 2 directly to the department to be included in the immunization and
- 3 screening registry.
- 4 (b) The patient or the patient's legally authorized
- 5 representative [parent, managing conservator, or guardian of a
- 6 child may send evidence of the patient's [child's] immunization
- 7 <u>and screening</u> history to the department by facsimile transmission
- 8 or by mail. The evidence may include a copy of:
- 9 (1) the <u>patient's</u> [child's] medical record indicating
- 10 the immunization history and screening reports;
- 11 (2) an invoice from a health care provider for the
- immunization or screening; or
- 13 (3) documentation showing that a claim for the
- immunization or screening was paid by a payor.
- 15 (c) The <u>executive commissioner</u> [board] shall develop rules
- 16 to ensure that the immunization and screening history submitted by
- 17 a patient or the patient's legally authorized representative
- 18 [parent, managing conservator, or quardian] is medically verified
- 19 immunization and screening information.
- Sec. 179.056 [$\frac{161.0073}{}$]. REGISTRY CONFIDENTIALITY. (a) The
- 21 information that individually identifies a <u>patient</u> [child]
- 22 received by the department for the immunization and screening
- 23 registry is confidential and may be used by the department for
- 24 registry purposes only.
- 25 (b) Unless specifically authorized under this subchapter,
- 26 the department may not release registry information to any
- 27 individual or entity without the consent of the patient or the

- patient's legally authorized representative [person or, if a minor,

 the parent, managing conservator, or guardian of the child].
- 3 A person required to report information to 4 department for registry purposes or authorized to 5 information from the registry may not disclose the individually 6 identifiable information to any other person without written consent of the patient or the patient's legally authorized 7 8 representative [parent, managing conservator, or guardian of the 9 child], except as provided by Chapter 159, Occupations Code, or Section 602.053, Insurance Code. 10
- 11 (d) Registry information is not:
- 12 (1) subject to discovery, subpoena, or other means of 13 legal compulsion for release to any person or entity except as 14 provided by this subchapter; or
- 15 (2) admissible in any civil, administrative, or 16 criminal proceeding.
- Sec. <u>179.057</u> [<u>161.0074</u>]. REPORT TO LEGISLATURE. (a) The department shall report to the Legislative Budget Board, the governor, the lieutenant governor, the speaker of the house of representatives, and appropriate committees of the legislature not later than September 30 of each even-numbered year.
- 22 (b) The department shall use the report required under 23 Subsection (a) to develop ways to increase immunization and 24 screening rates using state and federal resources.
- 25 (c) The report must:
- 26 (1) include the current immunization <u>and screening</u>
 27 rates by geographic region of the state, where available;

- 1 (2) focus on the geographic regions of the state with
- 2 immunization and screening rates below the state average for
- 3 preschool children;
- 4 (3) describe the approaches identified to increase
- 5 immunization and screening rates in underserved areas and the
- 6 estimated cost for each;
- 7 (4) identify changes to department procedures needed
- 8 to increase immunization and screening rates;
- 9 (5) identify the services provided under and
- 10 provisions of contracts entered into by the department to increase
- immunization and screening rates in underserved areas;
- 12 (6) identify performance measures used in contracts
- described by Subdivision (5);
- 14 (7) include the number and type of exemptions used in
- 15 the past year;
- 16 (8) include the number of complaints received by the
- 17 department related to the department's failure to comply with
- 18 requests for exclusion of individuals from the registry;
- 19 (9) identify all reported incidents of discrimination
- 20 for requesting exclusion from the registry or for using an
- 21 exemption for a required immunization;
- 22 (10) include department recommendations about the
- 23 best way to use, and communicate with, local registries in the
- 24 state; and
- 25 (11) include ways to increase provider participation
- 26 in the registry.
- Sec. 179.058 [161.0075]. IMMUNITY FROM LIABILITY. Except as

- 1 provided by Section $\underline{179.061}$ [$\underline{161.009}$], the following persons
- 2 subject to this subchapter that act in compliance with Sections
- 3 179.051, 179.054, 179.056, 179.057, 179.060 [161.007, 161.0071,
- 4 $\frac{161.0073}{161.0074}$, and $\frac{179.0601}{161.008}$ are not civilly or
- 5 criminally liable for furnishing the information required under
- 6 this subchapter:
- 7 (1) a payor;
- 8 (2) a health care provider who administers
- 9 immunizations or screening tests; and
- 10 (3) an employee of the department.
- 11 Sec. 179.059 [161.0076]. COMPLIANCE WITH FEDERAL LAW. If
- 12 the provisions of this subchapter [chapter] relating to the use or
- 13 disclosure of information in the registry are more stringent than
- 14 the Health Insurance Portability and Accountability Act and Privacy
- 15 Standards, as defined by Section 181.001, then the use or
- 16 disclosure of information in the registry is governed by this
- 17 subchapter [chapter].
- 18 Sec. 179.060 [$\frac{161.008}{1}$]. IMMUNIZATION RECORD. (a) An
- immunization record is part of the immunization registry.
- 20 (b) An immunization record contains the:
- 21 (1) name and date of birth of the person immunized;
- 22 (2) dates of immunization;
- 23 (3) types of immunization administered; and
- (4) name and address of the health care provider
- 25 administering the immunization.
- 26 (c) The department may obtain the data constituting an
- 27 immunization record for a patient [child] from a public health

district, a local health department, the patient or the patient's legally <u>authorized</u> representative [child's parent, managing conservator, or quardian], a physician to the patient [child], a payor, or any health care provider licensed or otherwise authorized to administer vaccines. [The department shall verify consent before including the reported information in the immunization registry. The department may not retain individually identifiable information about a person for whom $\underline{\text{a request to be excluded from}}$ the registry has been received [consent cannot be verified].

Sec. 179.0601. RELEASE OF CERTAIN INFORMATION BY DEPARTMENT.

(a) [(d)] The department may release the information [data] constituting an immunization record for the patient [child] to any entity that is described by Section 179.060(c) and [Subsection (c),] to a school or child care facility in which the patient [child] is enrolled, and may release that information and any information described by Section 179.052(2) concerning a screening test [er] to a state agency having legal custody of the patient [child].

(b) [(e)] A patient or the patient's legally authorized representative [parent, managing conservator, or legal guardian] may obtain and on request to the department shall be provided with all individually identifiable immunization and screening registry information concerning his or her child or ward.

(c) [(f)] A person, including a health care provider, a payor, or an employee of the department, that submits in good faith [an] immunization or screening information [history or data] to or obtains in good faith [an] immunization and screening information

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- 1 [history or data] from the department in compliance with the
- 2 provisions of <u>Section 179.060 and</u> this section and any rules
- 3 adopted under <u>Section 179.060 and</u> this section is not liable for any
- 4 civil damages.
- 5 (d) $\left[\frac{g}{g}\right]$ The department may release nonidentifying summary
- 6 statistics related to the registry that do not individually
- 7 identify a patient [child].
- 8 <u>(e)</u> [(h)] The <u>executive commissioner</u> [board] shall adopt
- 9 rules to implement this section.
- 10 Sec. $\underline{179.061}$ [$\underline{161.009}$]. PENALTIES FOR DISCLOSURE OF
- 11 INFORMATION. (a) A person commits an offense if the person:
- 12 (1) negligently releases or discloses immunization
- 13 and screening registry information in violation of Section
- 14 179.051, 179.054, 179.056, 179.060, or 179.0601 [161.007,
- 15 161.0071, 161.0073, or 161.008];
- 16 (2) fails to exclude a patient's [child's]
- 17 immunization or screening information in violation of Section
- 18 179.054 [161.0071]; or
- 19 (3) negligently uses information in the immunization
- 20 and screening registry to solicit new patients or clients or for
- 21 other purposes that are not associated with immunization,
- 22 <u>screening</u>, or quality-of-care purposes, unless authorized under
- 23 this section.
- 24 (b) An offense under this section is a Class A misdemeanor.
- 25 Sec. 179.062 [$\frac{161.0105}{1}$]. LIMITATION ON LIABILITY. (a) A
- 26 health care provider who acts in compliance with Sections 179.051
- [161.007] and 179.060 [161.008] and any rules adopted under those

- 1 sections is not civilly or criminally liable for furnishing the
- 2 information required under those sections. This subsection does
- 3 not apply to criminal liability established under Section 179.061
- $4 \left[\frac{161.009}{1} \right].$
- 5 (b) A person who administers a vaccination or performs a
- 6 screening test under a department program may be held liable only to
- 7 the extent the person would be liable if the person administered the
- 8 vaccination or performed the screening test outside the program.
- 9 The person is not liable for damages arising from the acts or
- 10 omissions of another person acting under the program or the
- 11 department.
- 12 (c) The immunity created by this section is in addition to
- 13 any immunity created by Sections 161.001 and 179.051(i)
- $[\frac{161.007(q)}{}].$
- 15 <u>Sec. 179.063. RULES. The executive commissioner shall</u>
- adopt rules necessary to carry out the registry.
- SECTION 3. Section 531.064(c), Government Code, is amended
- 18 to read as follows:
- 19 (c) The commission shall allow providers to report vaccines
- 20 administered under the vaccines for children program to the
- immunization registry established under Section <u>179.051</u> [161.007],
- 22 Health and Safety Code, and to use the immunization registry,
- 23 including individually identifiable information in accordance with
- 24 state and federal law, to determine whether a child has received an
- 25 immunization.
- SECTION 4. Section 161.0001(1), Health and Safety Code, is
- 27 repealed.

SECTION 5. This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate effect, this Act takes effect September 1, 2007.