

1-1 By: Duncan S.B. No. 1731  
1-2 (In the Senate - Filed March 9, 2007; March 21, 2007, read  
1-3 first time and referred to Committee on State Affairs;  
1-4 April 24, 2007, reported adversely, with favorable Committee  
1-5 Substitute by the following vote: Yeas 8, Nays 0; April 24, 2007,  
1-6 sent to printer.)

1-7 COMMITTEE SUBSTITUTE FOR S.B. No. 1731 By: Duncan

1-8 A BILL TO BE ENTITLED  
1-9 AN ACT

1-10 relating to consumer access to health care information and consumer  
1-11 protection for services provided by or through health benefit  
1-12 plans, hospitals, ambulatory surgical centers, birthing centers,  
1-13 and other health care facilities; providing penalties.

1-14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

1-15 SECTION 1. Subtitle G, Title 4, Health and Safety Code, is  
1-16 amended by adding Chapter 324 to read as follows:

1-17 CHAPTER 324. CONSUMER ACCESS TO HEALTH CARE INFORMATION

1-18 SUBCHAPTER A. GENERAL PROVISIONS

1-19 Sec. 324.001. DEFINITIONS. In this chapter:

1-20 (1) "Average charge" means the mathematical average of  
1-21 facility charges for an inpatient admission or outpatient surgical  
1-22 procedure. The term does not include charges for a particular  
1-23 inpatient admission or outpatient surgical procedure that exceed  
1-24 the average by more than two standard deviations.

1-25 (2) "Billed charge" means the amount a facility  
1-26 charges for an inpatient admission, outpatient surgical procedure,  
1-27 or health care service or supply.

1-28 (3) "Costs" means the fixed and variable expenses  
1-29 incurred by a facility in the provision of a health care service.

1-30 (4) "Consumer" means any person who is considering  
1-31 receiving, is receiving, or has received a health care service or  
1-32 supply as a patient from a facility. The term includes the personal  
1-33 representative of the patient.

1-34 (5) "Department" means the Department of State Health  
1-35 Services.

1-36 (6) "Executive commissioner" means the executive  
1-37 commissioner of the Health and Human Services Commission.

1-38 (7) "Facility" means:

1-39 (A) an ambulatory surgical center licensed under  
1-40 Chapter 243;

1-41 (B) a birthing center licensed under Chapter 244;  
1-42 or

1-43 (C) a hospital licensed under Chapter 241.

1-44 Sec. 324.002. RULES. The executive commissioner shall  
1-45 adopt and enforce rules to further the purposes of this chapter.

1-46 [Sections 324.003-324.050 reserved for expansion]

1-47 SUBCHAPTER B. CONSUMER GUIDE TO HEALTH CARE

1-48 Sec. 324.051. DEPARTMENT WEBSITE. (a) The department  
1-49 shall make available on the department's Internet website a  
1-50 consumer guide to health care. The department shall include  
1-51 information in the guide concerning facility pricing practices and  
1-52 the correlation between a facility's average charge for an  
1-53 inpatient admission or outpatient surgical procedure and the  
1-54 actual, billed charge for the admission or procedure, including  
1-55 notice that the average charge for a particular inpatient admission  
1-56 or outpatient surgical procedure will vary from the actual, billed  
1-57 charge for the admission or procedure based on:

1-58 (1) the person's medical condition;

1-59 (2) any unknown medical conditions of the person;

1-60 (3) the person's diagnosis and recommended treatment  
1-61 protocols ordered by the physician providing care to the person;  
1-62 and

1-63 (4) other factors associated with the inpatient

2-1 admission or outpatient surgical procedure.

2-2 (b) The department shall include information in the guide to  
2-3 advise consumers that:

2-4 (1) the average charge for an inpatient admission or  
2-5 outpatient surgical procedure may vary between facilities  
2-6 depending on a facility's cost structure, the range and frequency  
2-7 of the services provided, intensity of care, and payor mix;

2-8 (2) the average charge by a facility for an inpatient  
2-9 admission or outpatient surgical procedure will vary from the  
2-10 facility's costs or the amount that the facility may be reimbursed  
2-11 by a health benefit plan for the admission or surgical procedure;

2-12 (3) the consumer may be personally liable for payment  
2-13 for an inpatient admission, outpatient surgical procedure, or  
2-14 health care service or supply depending on the consumer's health  
2-15 benefit plan coverage;

2-16 (4) the consumer should contact the consumer's health  
2-17 benefit plan for accurate information regarding the plan structure,  
2-18 benefit coverage, deductibles, copayments, coinsurance, and other  
2-19 plan provisions that may impact the consumer's liability for  
2-20 payment for an inpatient admission, outpatient surgical procedure,  
2-21 or health care service or supply; and

2-22 (5) the consumer, if uninsured, may be eligible for a  
2-23 discount on facility charges based on a sliding fee scale or a  
2-24 written charity care policy established by the facility.

2-25 (c) The department shall include on the consumer guide to  
2-26 health care website:

2-27 (1) an Internet link for consumers to access quality  
2-28 of care data, including:

2-29 (A) the Texas Health Care Information Collection  
2-30 website;

2-31 (B) the Hospital Compare website within the  
2-32 United States Department of Health and Human Services website;

2-33 (C) the Joint Commission on Accreditation of  
2-34 Healthcare Organizations website; and

2-35 (D) the Texas Hospital Association's Texas  
2-36 PricePoint website; and

2-37 (2) a disclaimer noting the websites that are not  
2-38 provided by this state or an agency of this state.

2-39 (d) The department may accept gifts and grants to fund the  
2-40 consumer guide to health care. On the department's Internet  
2-41 website, the department may not identify, recognize, or acknowledge  
2-42 in any format the donors or grantors to the consumer guide to health  
2-43 care.

2-44 [Sections 324.052-324.100 reserved for expansion]

2-45 SUBCHAPTER C. BILLING OF FACILITY SERVICES AND SUPPLIES

2-46 Sec. 324.101. FACILITY POLICIES. (a) Each facility shall  
2-47 develop, implement, and enforce written policies for the billing of  
2-48 facility health care services and supplies. The policies must  
2-49 address:

2-50 (1) any discounting of facility charges to an  
2-51 uninsured consumer, subject to Chapter 552, Insurance Code;

2-52 (2) any discounting of facility charges provided to a  
2-53 financially or medically indigent consumer who qualifies for  
2-54 indigent services based on a sliding fee scale or a written charity  
2-55 care policy established by the facility;

2-56 (3) the providing of an itemized statement required by  
2-57 Subsection (e);

2-58 (4) whether interest will be applied to any billed  
2-59 service not covered by a third-party payor and the rate of any  
2-60 interest charged;

2-61 (5) the procedure for handling complaints; and

2-62 (6) the providing of a conspicuous written disclosure  
2-63 to a consumer at the time the consumer is first admitted to the  
2-64 facility or first receives services at the facility that:

2-65 (A) provides confirmation whether the facility  
2-66 is a participating provider under the consumer's third-party payor  
2-67 coverage on the date services are to be rendered based on the  
2-68 information received from the consumer at the time the confirmation  
2-69 is provided; and

3-1 (B) informs the consumer that a physician or  
3-2 other health care provider who may provide services to the consumer  
3-3 while in the facility may not be a participating provider with the  
3-4 same third-party payors as the facility.

3-5 (b) For services provided in an emergency department of a  
3-6 hospital or as a result of an emergent direct admission, the  
3-7 hospital shall provide the written disclosure required by  
3-8 Subsection (a)(6) before discharging the patient from the emergency  
3-9 department or hospital, as appropriate.

3-10 (c) Each facility shall post in the general waiting area and  
3-11 in the waiting areas of any off-site or on-site registration,  
3-12 admission, or business office a clear and conspicuous notice of the  
3-13 availability of the policies required by Subsection (a).

3-14 (d) The facility shall provide an estimate of the facility's  
3-15 charges for any elective inpatient admission or nonemergency  
3-16 outpatient surgical procedure or other service on request and  
3-17 before the scheduling of the admission or procedure or service. The  
3-18 estimate must be provided not later than the 10th business day after  
3-19 the date on which the estimate is requested. The facility must  
3-20 advise the consumer that:

3-21 (1) the request for an estimate of charges may result  
3-22 in a delay in the scheduling and provision of the inpatient  
3-23 admission, outpatient surgical procedure, or other service;

3-24 (2) the actual charges for an inpatient admission,  
3-25 outpatient surgical procedure, or other service will vary based on  
3-26 the person's medical condition and other factors associated with  
3-27 performance of the procedure or service;

3-28 (3) the actual charges for an inpatient admission,  
3-29 outpatient surgical procedure, or other service may differ from the  
3-30 amount to be paid by the consumer or the consumer's third-party  
3-31 payor;

3-32 (4) the consumer may be personally liable for payment  
3-33 for the inpatient admission, outpatient surgical procedure, or  
3-34 other service depending on the consumer's health benefit plan  
3-35 coverage; and

3-36 (5) the consumer should contact the consumer's health  
3-37 benefit plan for accurate information regarding the plan structure,  
3-38 benefit coverage, deductibles, copayments, coinsurance, and other  
3-39 plan provisions that may impact the consumer's liability for  
3-40 payment for the inpatient admission, outpatient surgical  
3-41 procedure, or other service.

3-42 (e) A facility shall provide to the consumer at the  
3-43 consumer's request an itemized statement of the billed services if  
3-44 the consumer requests the statement not later than the first  
3-45 anniversary of the date the person is discharged from the facility.  
3-46 The facility shall provide the statement to the consumer not later  
3-47 than the 10th business day after the date on which the statement is  
3-48 requested.

3-49 (f) If a consumer requests more than two copies of the  
3-50 statement, the facility may charge a reasonable fee for the third  
3-51 and subsequent copies provided. The fee may not exceed the sum of:

3-52 (1) a basic retrieval or processing fee, which must  
3-53 include the fee for providing the first 10 pages of the copies and  
3-54 which may not exceed \$30;

3-55 (2) a charge for each page of:

3-56 (A) \$1 for the 11th through the 60th page of the  
3-57 provided copies;

3-58 (B) 50 cents for the 61st through the 400th page  
3-59 of the provided copies; and

3-60 (C) 25 cents for any remaining pages of the  
3-61 provided copies; and

3-62 (3) the actual cost of mailing, shipping, or otherwise  
3-63 delivering the provided copies.

3-64 (g) If a consumer overpays a facility, the facility must  
3-65 refund the amount of the overpayment not later than the 30th day  
3-66 after the date the facility determines that an overpayment has been  
3-67 made. This subsection does not apply to an overpayment subject to  
3-68 Section 1301.132 or 843.350, Insurance Code.

3-69 Sec. 324.102. COMPLAINT PROCESS. A facility shall

4-1 establish and implement a procedure for handling consumer  
4-2 complaints relating to the charges for an inpatient admission,  
4-3 outpatient surgical procedure, or other service. If a consumer  
4-4 objects to the billed amount for a particular admission, procedure,  
4-5 or service, the facility must make a good faith effort to resolve  
4-6 the complaint in an informal manner based on its complaint  
4-7 procedures. If a complaint cannot be resolved informally, the  
4-8 facility shall advise the consumer that a complaint may be filed  
4-9 with the department and provide the consumer with the address and  
4-10 telephone number of the department.

4-11 Sec. 324.103. CONSUMER WAIVER PROHIBITED. The provisions  
4-12 of this chapter may not be waived, voided, or nullified by a  
4-13 contract or an agreement between a facility and a consumer.

4-14 SECTION 2. Subdivision (10), Section 108.002, Health and  
4-15 Safety Code, is amended to read as follows:

- 4-16 (10) "Health care facility" means:
- 4-17 (A) a hospital;
- 4-18 (B) an ambulatory surgical center licensed under
- 4-19 Chapter 243;
- 4-20 (C) a chemical dependency treatment facility
- 4-21 licensed under Chapter 464;
- 4-22 (D) a renal dialysis facility;
- 4-23 (E) a birthing center;
- 4-24 (F) a rural health clinic; [~~or~~]
- 4-25 (G) a federally qualified health center as
- 4-26 defined by 42 U.S.C. Section 1396d(1)(2)(B); or
- 4-27 (H) a free-standing radiology center.

4-28 SECTION 3. Subsection (k), Section 108.009, Health and  
4-29 Safety Code, is amended to read as follows:

4-30 (k) The council shall collect health care data elements  
4-31 relating to payer type, the racial and ethnic background of  
4-32 patients, and the use of health care services by consumers. The  
4-33 council shall prioritize data collection efforts on inpatient and  
4-34 outpatient surgical and radiological procedures from hospitals,  
4-35 ambulatory surgical centers, and free-standing radiology centers.

4-36 SECTION 4. Chapter 101, Occupations Code, is amended by  
4-37 adding Subchapter H, transferring Section 101.202 to Subchapter H  
4-38 redesignated as Section 101.351 and further amending that section,  
4-39 and adding Section 101.352 to read as follows:

4-40 SUBCHAPTER H. BILLING

4-41 Sec. 101.351 [~~101.202~~]. FAILURE TO PROVIDE BILLING  
4-42 INFORMATION. On the written request of a patient, a health care  
4-43 professional shall provide, in plain language, a written  
4-44 explanation of the charges for professional services previously  
4-45 made on a bill or statement for the patient. This section does not  
4-46 apply to a physician subject to Section 101.352.

4-47 Sec. 101.352. BILLING POLICIES AND INFORMATION;  
4-48 PHYSICIANS. (a) A physician shall develop, implement, and enforce  
4-49 written policies for the billing of health care services and  
4-50 supplies. The policies must address:

- 4-51 (1) any discounting of charges for health care
- 4-52 services or supplies provided to an uninsured patient that is not
- 4-53 covered by a patient's third-party payor, subject to Chapter 552,
- 4-54 Insurance Code;
- 4-55 (2) any discounting of charges for health care
- 4-56 services or supplies provided to an indigent patient who qualifies
- 4-57 for services or supplies based on a sliding fee scale or a written
- 4-58 charity care policy established by the physician;
- 4-59 (3) whether interest will be applied to any billed
- 4-60 health care service or supply not covered by a third-party payor and
- 4-61 the rate of any interest charged; and
- 4-62 (4) the procedure for handling complaints relating to
- 4-63 billed charges for health care services or supplies.

4-64 (b) Each physician who maintains a waiting area shall post a  
4-65 clear and conspicuous notice of the availability of the policies  
4-66 required by Subsection (a) in the waiting area and in any  
4-67 registration, admission, or business office in which patients are  
4-68 reasonably expected to seek service.

4-69 (c) On the request of a patient who is seeking services that

5-1 are to be provided on an out-of-network basis or who does not have  
 5-2 coverage under a government program, health insurance policy, or  
 5-3 health maintenance organization evidence of coverage, a physician  
 5-4 shall provide an estimate of the charges for any health care  
 5-5 services or supplies. The estimate must be provided not later than  
 5-6 the 10th business day after the date of the request. A physician  
 5-7 must advise the consumer that:

5-8 (1) the request for an estimate of charges may result  
 5-9 in a delay in the scheduling and provision of the services;

5-10 (2) the actual charges for the services or supplies  
 5-11 will vary based on the patient's medical condition and other  
 5-12 factors associated with performance of the services;

5-13 (3) the actual charges for the services or supplies  
 5-14 may differ from the amount to be paid by the patient or the  
 5-15 patient's third-party payor; and

5-16 (4) the patient may be personally liable for payment  
 5-17 for the services or supplies depending on the patient's health  
 5-18 benefit plan coverage.

5-19 (d) A physician shall provide a patient with an itemized  
 5-20 statement of the charges for professional services or supplies not  
 5-21 later than the 10th business day after the date on which the  
 5-22 statement is requested if the patient requests the statement not  
 5-23 later than the first anniversary of the date on which the health  
 5-24 care services or supplies were provided.

5-25 (e) If a patient requests more than two copies of the  
 5-26 statement, a physician may charge a reasonable fee for the third and  
 5-27 subsequent copies provided. The Texas Medical Board shall by rule  
 5-28 set the permissible fee a physician may charge for copying,  
 5-29 processing, and delivering a copy of the statement.

5-30 (f) On the request of a patient, a physician shall provide,  
 5-31 in plain language, a written explanation of the charges for  
 5-32 services or supplies previously made on a bill or statement for the  
 5-33 patient.

5-34 (g) If a patient overpays a physician, the physician must  
 5-35 refund the amount of the overpayment not later than the 30th day  
 5-36 after the date the physician determines that an overpayment has  
 5-37 been made. This subsection does not apply to an overpayment subject  
 5-38 to Section 1301.132 or 843.350, Insurance Code.

5-39 (h) In this section, "physician" means a person licensed to  
 5-40 practice in this state.

5-41 SECTION 5. Section 154.002, Occupations Code, is amended by  
 5-42 adding Subsection (c) to read as follows:

5-43 (c) The board shall make available on the board's Internet  
 5-44 website a consumer guide to health care. The board shall include  
 5-45 information in the guide concerning the billing and reimbursement  
 5-46 of health care services provided by physicians, including  
 5-47 information that advises consumers that:

5-48 (1) the charge for a health care service or supply will  
 5-49 vary based on:

5-50 (A) the person's medical condition;  
 5-51 (B) any unknown medical conditions of the person;  
 5-52 (C) the person's diagnosis and recommended  
 5-53 treatment protocols; and

5-54 (D) other factors associated with performance of  
 5-55 the health care service;

5-56 (2) the charge for a health care service or supply may  
 5-57 differ from the amount to be paid by the consumer or the consumer's  
 5-58 third-party payor;

5-59 (3) the consumer may be personally liable for payment  
 5-60 for the health care service or supply depending on the consumer's  
 5-61 health benefit plan coverage; and

5-62 (4) the consumer should contact the consumer's health  
 5-63 benefit plan for accurate information regarding the plan structure,  
 5-64 benefit coverage, deductibles, copayments, coinsurance, and other  
 5-65 plan provisions that may impact the consumer's liability for  
 5-66 payment for the health care services or supplies.

5-67 SECTION 6. Chapter 38, Insurance Code, is amended by adding  
 5-68 Subchapter H to read as follows:

SUBCHAPTER H. HEALTH CARE COST INFORMATION

Sec. 38.351. PURPOSE OF SUBCHAPTER. The purpose of this subchapter is to authorize the department to:

- (1) collect data concerning health benefit plan reimbursement rates in a uniform format; and
- (2) disseminate, on an aggregate basis for geographical regions in this state, information concerning health care reimbursement rates derived from the data.

Sec. 38.352. DEFINITION. In this subchapter, "group health benefit plan" means a preferred provider benefit plan as defined by Section 1301.001 or an evidence of coverage for a health care plan that provides basic health care services as defined by Section 843.002.

Sec. 38.353. APPLICABILITY OF SUBCHAPTER. (a) This subchapter applies to the issuer of a group health benefit plan, including:

- (1) an insurance company;
- (2) a group hospital service corporation;
- (3) a fraternal benefit society;
- (4) a stipulated premium company;
- (5) a reciprocal or interinsurance exchange; or
- (6) a health maintenance organization.

(b) Notwithstanding any provision in Chapter 1551, 1575, 1579, or 1601 or any other law, and except as provided by Subsection (e), this subchapter applies to:

- (1) a basic coverage plan under Chapter 1551;
- (2) a basic plan under Chapter 1575;
- (3) a primary care coverage plan under Chapter 1579;

and

- (4) basic coverage under Chapter 1601.

(c) Except as provided by Subsection (d), this subchapter applies to a small employer health benefit plan provided under Chapter 1501.

(d) This subchapter does not apply to:

- (1) standard health benefit plans provided under Chapter 1507;
- (2) children's health benefit plans provided under Chapter 1502;
- (3) health care benefits provided under a workers' compensation insurance policy;
- (4) Medicaid managed care programs operated under Chapter 533, Government Code;
- (5) Medicaid programs operated under Chapter 32, Human Resources Code; or
- (6) the state child health plan operated under Chapter 62 or 63, Health and Safety Code.

(e) The commissioner by rule may exclude a type of health benefit plan from the requirements of this subchapter if the commissioner finds that data collected in relation to the health benefit plan would not be relevant to accomplishing the purposes of this subchapter.

Sec. 38.354. RULES. The commissioner may adopt rules as provided by Subchapter A, Chapter 36, to implement this subchapter.

Sec. 38.355. DATA CALL; STANDARDIZED FORMAT. (a) Each health benefit plan issuer shall submit to the department, at the time and in the form and manner required by the department, aggregate reimbursement rates by region paid by the health benefit plan issuer for health care services identified by the department.

(b) The department shall require that data submitted under this section be submitted in a standardized format, established by rule, to permit comparison of health care costs. To the extent feasible, the department shall develop the data submission requirements in a manner that allows collection of reimbursement rates as a dollar amount and not by comparison to other standard reimbursement rates, such as Medicare reimbursement rates.

(c) The department shall specify the period for which reimbursement rates must be filed under this section.

(d) The department may contract with a private third party to obtain the data under this subchapter. If the department

7-1 contracts with a third party, the department may determine the  
 7-2 aggregate data to be collected and published under Section 38.357  
 7-3 if consistent with the purposes of this subchapter described in  
 7-4 Section 38.351. The department shall prohibit the third party  
 7-5 contractor from selling, leasing, or publishing the data obtained  
 7-6 by the contractor under this subchapter.

7-7 Sec. 38.356. CONFIDENTIALITY OF DATA. Except as provided  
 7-8 by Section 38.357, data collected under this subchapter is  
 7-9 confidential and not subject to disclosure under Chapter 552,  
 7-10 Government Code.

7-11 Sec. 38.357. PUBLICATION OF AGGREGATE HEALTH CARE COST  
 7-12 INFORMATION. The department shall provide to the Department of  
 7-13 State Health Services for publication, for identified regions of  
 7-14 this state, aggregate health care cost information derived from the  
 7-15 data collected under this subchapter. The published information  
 7-16 may not reveal the name of any health care provider or health  
 7-17 benefit plan issuer. The department may make the aggregate health  
 7-18 care cost information available through the department's Internet  
 7-19 website.

7-20 Sec. 38.358. PENALTIES. A health benefit plan issuer that  
 7-21 fails to submit data as required in accordance with this subchapter  
 7-22 is subject to an administrative penalty under Chapter 84. For  
 7-23 purposes of penalty assessment, each day the health benefit plan  
 7-24 issuer fails to submit the data as required is a separate violation.

7-25 SECTION 7. Section 843.155, Insurance Code, is amended by  
 7-26 amending Subsection (b) and adding Subsection (d) to read as  
 7-27 follows:

7-28 (b) The report shall:

- 7-29 (1) be verified by at least two principal officers;
- 7-30 (2) be in a form prescribed by the commissioner; and
- 7-31 (3) include:

7-32 (A) a financial statement of the health  
 7-33 maintenance organization, including its balance sheet and receipts  
 7-34 and disbursements for the preceding calendar year, certified by an  
 7-35 independent public accountant;

7-36 (B) the number of individuals enrolled during the  
 7-37 preceding calendar year, the number of enrollees as of the end of  
 7-38 that year, and the number of enrollments terminated during that  
 7-39 year;

7-40 (C) a statement of:

- 7-41 (i) an evaluation of enrollee satisfaction;
- 7-42 (ii) an evaluation of quality of care;
- 7-43 (iii) coverage areas;
- 7-44 (iv) accreditation status;
- 7-45 (v) premium costs;
- 7-46 (vi) plan costs;
- 7-47 (vii) premium increases;
- 7-48 (viii) the range of benefits provided;
- 7-49 (ix) copayments and deductibles;
- 7-50 (x) the accuracy and speed of claims

7-51 payment by the organization;

7-52 (xi) the credentials of physicians of the  
 7-53 organization;

7-54 (xii) the number of providers;

7-55 (xiii) the names of network providers; and

7-56 (xiv) a list of the hospitals in the  
 7-57 network;

7-58 (D) updated financial projections for the next  
 7-59 calendar year of the type described in Section 843.078(e), until  
 7-60 the health maintenance organization has had a net income for 12  
 7-61 consecutive months; and

7-62 (E) [~~(D)~~] other information relating to the  
 7-63 performance of the health maintenance organization as necessary to  
 7-64 enable the commissioner to perform the commissioner's duties under  
 7-65 this chapter and Chapter 20A.

7-66 (d) The annual report filed by the health maintenance  
 7-67 organization shall be made publicly available on the department's  
 7-68 Internet website in a user-friendly format that allows consumers to  
 7-69 make direct comparisons of the financial and other data reported by

health maintenance organizations under this section.

SECTION 8. Subchapter A, Chapter 1301, Insurance Code, is amended by adding Section 1301.009 to read as follows:

Sec. 1301.009. ANNUAL REPORT. (a) Not later than March 1 of each year, an insurer shall file with the commissioner a report relating to the preferred provider benefit plan offered under this chapter and covering the preceding calendar year.

(b) The report shall:

- (1) be verified by at least two principal officers;
- (2) be in a form prescribed by the commissioner; and
- (3) include:

(A) a financial statement of the insurer, including its balance sheet and receipts and disbursements for the preceding calendar year, certified by an independent public accountant;

(B) the number of individuals enrolled during the preceding calendar year, the number of enrollees as of the end of that year, and the number of enrollments terminated during that year; and

(C) a statement of:

- (i) an evaluation of enrollee satisfaction;
- (ii) an evaluation of quality of care;
- (iii) coverage areas;
- (iv) accreditation status;
- (v) premium costs;
- (vi) plan costs;
- (vii) premium increases;
- (viii) the range of benefits provided;
- (ix) copayments and deductibles;
- (x) the accuracy and speed of claims payment by the insurer for the plan;
- (xi) the credentials of physicians who are preferred providers;
- (xii) the number of preferred providers;
- (xiii) the names of preferred providers;

and

(xiv) a list of the hospitals that are preferred providers.

(c) The annual report filed by the insurer shall be made publicly available on the department's website in a user-friendly format that allows consumers to make direct comparisons of the financial and other data reported by insurers under this section.

(d) An insurer providing group coverage of \$10 million or less in premiums or individual coverage of \$2 million or less in premiums is not required to report the data required under Subsection (b)(3)(C).

SECTION 9. Subtitle F, Title 8, Insurance Code, is amended by adding Chapter 1456 to read as follows:

CHAPTER 1456. DISCLOSURE OF PROVIDER STATUS

Sec. 1456.001. DEFINITIONS. In this chapter:

(1) "Balance billing" means the practice of charging an enrollee in a health benefit plan that uses a provider network to recover from the enrollee the balance of a non-network health care provider's fee for service received by the enrollee from the health care provider that is not fully reimbursed by the enrollee's health benefit plan.

(2) "Enrollee" means an individual who is eligible to receive health care services through a health benefit plan.

(3) "Facility-based physician" means a radiologist, an anesthesiologist, a pathologist, an emergency department physician, or a neonatologist:

(A) to whom the facility has granted clinical privileges; and

(B) who provides services to patients of the facility under those clinical privileges.

(4) "Health care facility" means a hospital, emergency clinic, outpatient clinic, birthing center, ambulatory surgical center, or other facility providing health care services.

(5) "Health care practitioner" means an individual who



9-1 is licensed to provide and provides health care services.

9-2 (6) "Provider network" means a health benefit plan  
9-3 under which health care services are provided to enrollees through  
9-4 contracts with health care providers and that requires those  
9-5 enrollees to use health care providers participating in the plan  
9-6 and procedures covered by the plan. The term includes a network  
9-7 operated by:

- 9-8 (A) a health maintenance organization;
- 9-9 (B) a preferred provider benefit plan issuer; or
- 9-10 (C) another entity that issues a health benefit
- 9-11 plan, including an insurance company.

9-12 Sec. 1456.002. APPLICABILITY OF CHAPTER. (a) This chapter  
9-13 applies to any health benefit plan that:

9-14 (1) provides benefits for medical or surgical expenses  
9-15 incurred as a result of a health condition, accident, or sickness,  
9-16 including an individual, group, blanket, or franchise insurance  
9-17 policy or insurance agreement, a group hospital service contract,  
9-18 or an individual or group evidence of coverage that is offered by:

- 9-19 (A) an insurance company;
- 9-20 (B) a group hospital service corporation
- 9-21 operating under Chapter 842;
- 9-22 (C) a fraternal benefit society operating under
- 9-23 Chapter 885;
- 9-24 (D) a stipulated premium company operating under
- 9-25 Chapter 884;
- 9-26 (E) a health maintenance organization operating
- 9-27 under Chapter 843;
- 9-28 (F) a multiple employer welfare arrangement that
- 9-29 holds a certificate of authority under Chapter 846;
- 9-30 (G) an approved nonprofit health corporation
- 9-31 that holds a certificate of authority under Chapter 844; or
- 9-32 (H) an entity not authorized under this code or
- 9-33 another insurance law of this state that contracts directly for
- 9-34 health care services on a risk-sharing basis, including a
- 9-35 capitation basis; or

9-36 (2) provides health and accident coverage through a  
9-37 risk pool created under Chapter 172, Local Government Code,  
9-38 notwithstanding Section 172.014, Local Government Code, or any  
9-39 other law.

9-40 (b) This chapter applies to a person to whom a health  
9-41 benefit plan contracts to:

- 9-42 (1) process or pay claims;
- 9-43 (2) obtain the services of physicians or other
- 9-44 providers to provide health care services to enrollees; or
- 9-45 (3) issue verifications or preauthorizations.

9-46 (c) This chapter does not apply to:

- 9-47 (1) Medicaid managed care programs operated under
- 9-48 Chapter 533, Government Code;
- 9-49 (2) Medicaid programs operated under Chapter 32, Human
- 9-50 Resources Code; or
- 9-51 (3) the state child health plan operated under Chapter
- 9-52 62 or 63, Health and Safety Code.

9-53 Sec. 1456.003. REQUIRED DISCLOSURE: HEALTH BENEFIT PLAN.

9-54 (a) Each health benefit plan that provides health care through a  
9-55 provider network shall provide notice to its enrollees that:

9-56 (1) a facility-based physician or other health care  
9-57 practitioner may not be included in the health benefit plan's  
9-58 provider network; and

9-59 (2) a health care practitioner described by  
9-60 Subdivision (1) may balance bill the enrollee for amounts not paid  
9-61 by the health benefit plan.

9-62 (b) The health benefit plan shall provide the disclosure in  
9-63 writing to each enrollee:

9-64 (1) in any materials sent to the enrollee in  
9-65 conjunction with issuance or renewal of the plan's insurance policy  
9-66 or evidence of coverage;

9-67 (2) in an explanation of payment summary provided to  
9-68 the enrollee or in any other analogous document that describes the  
9-69 enrollee's benefits under the plan; and

10-1 (3) conspicuously displayed, on any health benefit  
10-2 plan website that an enrollee is reasonably expected to access.

10-3 (c) A health benefit plan must clearly identify any health  
10-4 care facilities within the provider network in which facility-based  
10-5 physicians do not participate in the health benefit plan's provider  
10-6 network. Health care facilities identified under this subsection  
10-7 must be identified in a separate and conspicuous manner in any  
10-8 provider network directory or website directory.

10-9 (d) Any explanation of benefits sent to an enrollee that  
10-10 contains a remark code indicating a payment made to a non-network  
10-11 physician has been paid at the health benefit plan's allowable or  
10-12 usual and customary amount shall also include the number for the  
10-13 department's consumer protection division for complaints regarding  
10-14 payment.

10-15 Sec. 1456.004. REQUIRED DISCLOSURE: FACILITY-BASED  
10-16 PHYSICIANS. (a) If a facility-based physician bills a patient who  
10-17 is covered by a health benefit plan described in Section 1456.002  
10-18 that does not have a contract with the facility-based physician,  
10-19 the facility-based physician shall send a billing statement that:

10-20 (1) contains an itemized listing of the services and  
10-21 supplies provided along with the dates the services and supplies  
10-22 were provided;

10-23 (2) contains a conspicuous, plain-language  
10-24 explanation that:

10-25 (A) the facility-based physician is not within  
10-26 the health plan provider network; and

10-27 (B) the health benefit plan has paid a rate, as  
10-28 determined by the health benefit plan, which is below the  
10-29 facility-based physician billed amount;

10-30 (3) contains a telephone number to call to discuss the  
10-31 statement, provide an explanation of any acronyms, abbreviations,  
10-32 and numbers used on the statement, or discuss any payment issues;

10-33 (4) contains a statement that the patient may call to  
10-34 discuss alternative payment arrangements;

10-35 (5) contains a notice that the patient may file  
10-36 complaints with the Texas Medical Board and includes the Texas  
10-37 Medical Board mailing address and complaint telephone number; and

10-38 (6) for billing statements that total an amount  
10-39 greater than \$200, over any applicable copayments or deductibles,  
10-40 states, in plain language, that if the patient finalizes a payment  
10-41 plan agreement within 45 days of receiving the first billing  
10-42 statement and substantially complies with the agreement, the  
10-43 facility-based physician may not furnish adverse information to a  
10-44 consumer reporting agency regarding an amount owed by the patient  
10-45 for the receipt of medical treatment.

10-46 (b) A patient may be considered by the facility-based  
10-47 physician to be out of substantial compliance with the payment plan  
10-48 agreement if payments are not made in compliance with the agreement  
10-49 for a period of 90 days.

10-50 Sec. 1456.005. DISCIPLINARY ACTION AND ADMINISTRATIVE  
10-51 PENALTY. (a) The commissioner may take disciplinary action  
10-52 against a licensee that violates this chapter, in accordance with  
10-53 Chapter 84.

10-54 (b) A violation of this chapter by a facility-based  
10-55 physician is grounds for disciplinary action and imposition of an  
10-56 administrative penalty by the Texas Medical Board.

10-57 (c) The Texas Medical Board shall:

10-58 (1) notify a facility-based physician of a finding by  
10-59 the Texas Medical Board that the facility-based physician is  
10-60 violating or has violated this chapter or a rule adopted under this  
10-61 chapter; and

10-62 (2) provide the facility-based physician with an  
10-63 opportunity to correct the violation without penalty or reprimand.

10-64 Sec. 1456.006. COMMISSIONER RULES; FORM OF DISCLOSURE. The  
10-65 commissioner by rule may prescribe specific requirements for the  
10-66 disclosure required under Section 1456.003. The form of the  
10-67 disclosure must be substantially as follows:

10-68 NOTICE: "ALTHOUGH HEALTH CARE SERVICES MAY BE OR HAVE BEEN  
10-69 PROVIDED TO YOU AT A HEALTH CARE FACILITY THAT IS A MEMBER OF THE

11-1 PROVIDER NETWORK USED BY YOUR HEALTH BENEFIT PLAN, OTHER  
11-2 PROFESSIONAL SERVICES MAY BE OR HAVE BEEN PROVIDED AT OR THROUGH THE  
11-3 FACILITY BY PHYSICIANS AND OTHER HEALTH CARE PRACTITIONERS WHO ARE  
11-4 NOT MEMBERS OF THAT NETWORK. YOU MAY BE RESPONSIBLE FOR PAYMENT OF  
11-5 ALL OR PART OF THE FEES FOR THOSE PROFESSIONAL SERVICES THAT ARE NOT  
11-6 PAID OR COVERED BY YOUR HEALTH BENEFIT PLAN."

11-7 Sec. 1456.0065. STUDY OF NETWORK ADEQUACY AND CONTRACTS OF  
11-8 HEALTH PLANS. (a) In this section:

11-9 (1) "Commissioner" means the commissioner of  
11-10 insurance.

11-11 (2) "Health benefit plan" means an insurance policy or  
11-12 a contract or evidence of coverage issued by a health maintenance  
11-13 organization or an employer or employee sponsored health plan.

11-14 (b) The commissioner shall appoint an advisory committee to  
11-15 study facility-based provider network adequacy of health benefit  
11-16 plans.

11-17 (c) The advisory committee shall be composed of:

11-18 (1) one or more physician representatives;

11-19 (2) one or more hospital representatives;

11-20 (3) one or more health benefit plan representatives,  
11-21 to equal the total number of physician and hospital  
11-22 representatives; and

11-23 (4) one representative each from associations  
11-24 representing physicians, hospitals, and health benefit plans.

11-25 (d) The advisory committee shall advise the commissioner  
11-26 periodically of its findings not later than December 1, 2008.

11-27 (e) Members of the advisory committee serve without  
11-28 compensation.

11-29 (f) The advisory committee is abolished and this section  
11-30 expires January 1, 2009.

11-31 Sec. 1456.007. HEALTH BENEFIT PLAN ESTIMATE OF CHARGES. A  
11-32 health benefit plan that must comply with this chapter under  
11-33 Section 1456.002 shall, on the request of an enrollee, provide an  
11-34 estimate of payments that will be made for any health care service  
11-35 or supply and shall also specify any deductibles, copayments,  
11-36 coinsurance, or other amounts for which the enrollee is  
11-37 responsible. The estimate must be provided not later than the 10th  
11-38 business day after the date on which the estimate was requested. A  
11-39 health benefit plan must advise the enrollee that:

11-40 (1) the actual payment and charges for the services or  
11-41 supplies will vary based upon the enrollee's actual medical  
11-42 condition and other factors associated with performance of medical  
11-43 services; and

11-44 (2) the enrollee may be personally liable for the  
11-45 payment of services or supplies based upon the enrollee's health  
11-46 benefit plan coverage.

11-47 SECTION 10. Section 843.201, Insurance Code, is amended by  
11-48 adding Subsection (d) to read as follows:

11-49 (d) A health maintenance organization shall provide to an  
11-50 enrollee on request information on:

11-51 (1) whether a physician or other health care provider  
11-52 is a participating provider in the health maintenance  
11-53 organization's network;

11-54 (2) whether proposed health care services are covered  
11-55 by the health plan; and

11-56 (3) what the enrollee's personal responsibility will  
11-57 be for payment of applicable copayment or deductible amounts.

11-58 SECTION 11. Subchapter F, Chapter 843, Insurance Code, is  
11-59 amended by adding Section 843.211 to read as follows:

11-60 Sec. 843.211. APPLICABILITY OF SUBCHAPTER TO ENTITIES  
11-61 CONTRACTING WITH HEALTH MAINTENANCE ORGANIZATION. This subchapter  
11-62 applies to a person to whom a health maintenance organization  
11-63 contracts to:

11-64 (1) process or pay claims;

11-65 (2) obtain the services of physicians or other  
11-66 providers to provide health care services to enrollees; or

11-67 (3) issue verifications or preauthorizations.

11-68 SECTION 12. Section 1301.158, Insurance Code, is amended by  
11-69 adding Subsection (d) to read as follows:

12-1 (d) An insurer shall provide to an insured on request  
12-2 information on:

12-3 (1) whether a physician or other health care provider  
12-4 is a participating provider in the insurer's preferred provider  
12-5 network;

12-6 (2) whether proposed health care services are covered  
12-7 by the health insurance policy;

12-8 (3) what the insured's personal responsibility will be  
12-9 for payment of applicable copayment or deductible amounts; and

12-10 (4) coinsurance amounts owed based on the provider's  
12-11 contracted rate for in-network services or the insurer's usual and  
12-12 customary reimbursement rate for out-of-network services.

12-13 SECTION 13. Subchapter D, Chapter 1301, Insurance Code, is  
12-14 amended by adding Section 1301.163 to read as follows:

12-15 Sec. 1301.163. APPLICABILITY OF SUBCHAPTER TO ENTITIES  
12-16 CONTRACTING WITH INSURER. This subchapter applies to a person to  
12-17 whom an insurer contracts to:

12-18 (1) process or pay claims;

12-19 (2) obtain the services of physicians or other  
12-20 providers to provide health care services to enrollees; or

12-21 (3) issue verifications or preauthorizations.

12-22 SECTION 14. Subsections (a), (b), (c), and (d), Section  
12-23 311.002, Health and Safety Code, are repealed.

12-24 SECTION 15. This Act applies to an insurance policy,  
12-25 certificate, or contract or an evidence of coverage delivered,  
12-26 issued for delivery, or renewed on or after the effective date of  
12-27 this Act. A policy, certificate, or contract or evidence of  
12-28 coverage delivered, issued for delivery, or renewed before the  
12-29 effective date of this Act is governed by the law as it existed  
12-30 immediately before the effective date of this Act, and that law is  
12-31 continued in effect for that purpose.

12-32 SECTION 16. Except as provided by Section 17 of this Act,  
12-33 the Department of State Health Services, Texas Medical Board, and  
12-34 Texas Department of Insurance shall adopt rules as necessary to  
12-35 implement this Act not later than May 1, 2008.

12-36 SECTION 17. Not later than December 31, 2007, the  
12-37 commissioner of insurance shall adopt rules as necessary to  
12-38 implement Subchapter H, Chapter 38, Insurance Code, as added by  
12-39 this Act. The rules must require that each health benefit plan  
12-40 issuer subject to that subchapter make the initial submission of  
12-41 data under that subchapter not later than the 60th day after the  
12-42 effective date of the rules.

12-43 SECTION 18. (a) The commissioner of insurance by rule  
12-44 shall require each health benefit plan issuer subject to Chapter  
12-45 1456, Insurance Code, as added by this Act, to submit information to  
12-46 the Texas Department of Insurance concerning the use of non-network  
12-47 providers by health benefit plan enrollees and the payments made to  
12-48 those providers. The information collected must cover a 12-month  
12-49 period specified by the commissioner of insurance. The  
12-50 commissioner of insurance shall work with the network adequacy  
12-51 study group to develop the data collection and evaluate the  
12-52 information collected.

12-53 (b) A health benefit plan issuer that fails to submit data  
12-54 as required in accordance with this section is subject to an  
12-55 administrative penalty under Chapter 84, Insurance Code. For  
12-56 purposes of penalty assessment, each day the health benefit plan  
12-57 issuer fails to submit the data as required is a separate violation.

12-58 SECTION 19. This Act takes effect September 1, 2007.

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