By: Watson S.B. No. 1766

## A BILL TO BE ENTITLED

- 1 AN ACT
- 2 relating to expansion of the use of consumer direction for delivery
- 3 of certain services to persons with disabilities and elderly
- 4 persons.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. The heading to Section 531.051, Government Code,
- 7 is amended to read as follows:
- 8 Sec. 531.051. CONSUMER DIRECTION [VOUCHER PROGRAM FOR
- 9 PAYMENT] OF CERTAIN SERVICES FOR PERSONS WITH DISABILITIES AND
- 10 ELDERLY PERSONS.
- 11 SECTION 2. Sections 531.051(a), (b), (c), and (d),
- 12 Government Code, are amended to read as follows:
- 13 (a) In this section:
- 14 (1) "Consumer" means a person who receives services
- through a consumer direction model [under the program] established
- 16 by the commission under this section.
- 17 (2) "Consumer direction" or "consumer direction
- 18 model" means a service delivery model under which a consumer or the
- 19 <u>consumer's legally authorized representative exercises control</u>
- 20 over the development and implementation of the consumer's
- 21 <u>individual service plan or over the persons delivering the services</u>
- 22 directly to the consumer. The term includes the consumer-directed
- 23 service option, the service responsibility option, and other types
- of service delivery models developed by the commission under this

1	section.
2	(3) "Consumer-directed service option" means a type of
3	consumer direction model in which:
4	(A) a consumer or the consumer's legally
5	authorized representative, as the employer, exercises control
6	over:
7	(i) the recruitment, hiring, management, or
8	dismissal of persons providing services directly to the consumer;
9	and
10	(ii) the retention of contractors or
11	vendors for other authorized program services; and
12	(B) the provider agency serves as fiscal agent
13	and performs employer-related administrative functions for the
14	consumer or the consumer's legally authorized representative,
15	including payroll and the filing of tax and related reports.
16	(4) "Legally authorized representative" means:
17	(A) a parent or legal guardian if the person is a
18	minor;
19	(B) a legal guardian if the person has been
20	adjudicated as incapacitated to manage the person's personal
21	affairs; or
22	(C) any other person authorized or required by
23	law to act on behalf of the person with regard to the person's care.
24	(5) "Service responsibility option" means a type of
25	consumer direction model in which:
26	(A) a consumer or the consumer's legally
27	authorized representative participates in the selection of,

- 1 trains, and manages persons providing services directly to the
- 2 consumer; and
- 3 (B) the provider agency, as the employer,
- 4 performs employer-related administrative functions for the
- 5 consumer or the consumer's legally authorized representative,
- 6 including the hiring and dismissal of persons providing services
- 7 <u>directly to the consumer</u> ["Personal assistance services" and
- 8 "respite services" have the meanings assigned by Section 142.001,
- 9 Health and Safety Code].
- 10 (b) The commission shall develop and oversee the
- implementation of consumer direction models under which a person
- 12 with a disability or an elderly person who is receiving certain
- 13 state-funded or Medicaid-funded services, or the person's legally
- 14 authorized representative, exercises control over the development
- and implementation of the person's individual service plan or over
- 16 the persons who directly deliver the services [a program in which
- 17 the use of vouchers is established as a payment option for the
- 18 delivery of certain state-funded and Medicaid-funded services to
- 19 persons with disabilities].
- 20 (c) In adopting rules for the consumer direction models
- 21 [voucher payment program], the commission shall:
- 22 (1) with assistance from the work group established
- under Section 531.052, determine which services are appropriate and
- 24 suitable for delivery through consumer direction [ensure that the
- 25 program includes the:
- 26 [(A) delivery to persons with disabilities of
- 27 personal assistance services, respite services, supported

employment services, and other services that the commission with 1 assistance from the work group established under Section 531.052, 2 determines are appropriate and applicable and may be provided with 3 available funding; and 4 5 [(B) provision of durable medical equipment and 6 assistive technology to persons with disabilities to the extent 7 funds are available for that purpose]; [work in conjunction with the comptroller and 8 (2) 9 appropriate health and human services agencies to develop the 10 program; [(3) design the program in a manner in which, for 11 certain programs considered appropriate by the commission, with 12 assistance from the work group established under Section 531.052, a 13 private entity or local governmental entity applies with and is 14 approved by the Internal Revenue Service to act as the agent for a 15 16 consumer for the limited purpose of: 17 [(A) computing federal and state employment 18 taxes; [(B) preparing and filing income tax forms and 19 20 reports; and 21 [(C) distributing money to a service provider 22 after a deduction for employment taxes;  $[\frac{(4)}{1}]$  ensure that each consumer direction model  $[\frac{1}{1}]$ 23 program] is designed to comply with applicable federal and state 24

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is the employer of and retains control over the selection,

(3) maintain procedures  $[\frac{(5)}{(5)}]$  ensure that a consumer

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[tax] laws;

management, and dismissal of an individual providing health care 1 2 services covered by the program; [<del>(6)</del> establish a system] to ensure that a potential 3 consumer or the consumer's legally authorized representative has 4 appropriate information, including 5 adequate and 6 responsibilities of a consumer or representative under each service 7 <u>delivery</u> [payment] option, to make an informed choice among the types of consumer direction models [payment options]; 8 (4) [<del>(7)</del>] require each consumer or the consumer's 9 legally authorized representative to acknowledge [sign a statement 10 acknowledging] receipt of the information required by Subdivision 11 <u>(3)</u> [<del>(6)</del>]; 12 13 (5) maintain procedures [<del>(8) develop a system</del>] to monitor delivery of services through consumer direction [the 14 program] to ensure: 15 16 (A) adherence to existing applicable program 17 standards; 18 (B) appropriate use of funds; and consumer satisfaction with the delivery of (C) 19 20 services; (6) [(9)] ensure that authorized program services 21 22 that are not being delivered to a consumer through consumer direction are provided by a service provider chosen by the consumer 23 or the consumer's legally authorized representative [a consumer may 24 25 contract with a service provider acting as the consumer's agent

under Subdivision (3) to obtain any necessary services, including

services not being provided to the consumer under the program]; and

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- 1 (7) (10) work in conjunction with the work group
- 2 established under Section 531.052 to set a timetable to [implement
- 3 and complete the implementation of the consumer direction models
- 4 [program].
- 5 (d) The consumer direction models established [voucher
- 6 payment program developed] under this section may be implemented
- 7 [only] in appropriate and suitable programs of the commission or a
- 8 health and human services agency [Texas Department of Human
- 9 Services, the Texas Department of Mental Health and Mental
- 10 Retardation, the Texas Rehabilitation Commission, and the Texas
- 11 Department of Health].
- 12 SECTION 3. The heading to Section 531.052, Government Code,
- is amended to read as follows:
- 14 Sec. 531.052. CONSUMER DIRECTION [DIRECTED SERVICES] WORK
- 15 GROUP.
- SECTION 4. Section 531.052, Government Code, is amended by
- amending Subsections (a), (b), (c), (e), and (g), and adding
- 18 Subsection (c-1) to read as follows:
- 19 (a) A work group is created to:
- 20 (1) advise the commission concerning the delivery of
- 21 services through consumer direction in all programs offering
- 22 <u>long-term services and supports to ensure that consumers have</u>
- 23 <u>access to a service delivery model that enhances a consumer's</u>
- 24 <u>ability to have freedom and exercise control and authority over the</u>
- consumer's choices, regardless of age or disability; and
- 26 (2) assist the commission in developing and
- 27 implementing consumer direction models and expanding the delivery

- 1 of services through consumer direction [the voucher payment
- program] under Section 531.051.
- 3 (b) The work group is composed of:
- 4 (1) representatives of the commission, appointed by 5 the executive commissioner;
- 6 (2) representatives of the  $\underline{\text{Department of Aging and}}$
- 7 <u>Disability Services</u> [<del>Texas Department of Human Services</del>],
- 8 appointed by the commissioner of that agency;
- 9 (3) [representatives of the Texas Department of Mental
- 10 Health and Mental Retardation, appointed by the commissioner of
- 11 that agency;
- 12 [<del>(4)</del>] representatives of the <u>Department of State</u>
- 13 Health Services [Texas Department of Health], appointed by the
- 14 commissioner of that agency;
- (4)  $[\frac{(5)}{(5)}]$  representatives of the Department of
- 16 Assistive and Rehabilitative Services [Texas Rehabilitation
- 17 Commission], appointed by the commissioner of that agency;
- (5)  $[\frac{(6)}{(6)}]$  consumers or potential consumers of the
- 19 array of services provided through consumer direction under Section
- 20 531.051 [under the voucher payment pilot project under former
- 21 Section 22.0325, Human Resources Code], jointly appointed by the
- 22 <u>executive</u> commissioner and the commissioner <u>of the health and human</u>
- 23 services agency that administers the program providing the service
- 24 [Texas Department of Human Services];
- 25 (6) advocates for elderly persons who are consumers of
- the array of services provided to elderly persons through consumer
- 27 direction [<del>(7) persons with disabilities, including persons with</del>

- 1 mental illness and persons with mental retardation, who are
- 2 consumers or potential consumers of services provided under the
- 3 voucher payment program], appointed by the executive commissioner;
- 4 (7) [ $\frac{(8)}{(8)}$ ] advocates for persons with disabilities who
- 5 are consumers of the array of services provided to persons with
- 6 disabilities through consumer direction [, including persons with
- 7 mental illness and persons with mental retardation], appointed by
- 8 the executive commissioner;
- 9 <u>(8)</u> [<del>(9)</del>] providers of services to be provided <u>through</u>
- 10 consumer direction [under the voucher payment program], appointed
- 11 by the <u>executive</u> commissioner;
- (9)  $[\frac{(10)}{(10)}]$  representatives of the Texas Workforce
- 13 Commission, appointed by the executive director of that commission;
- 14 [<del>and</del>]
- (10)  $\left[\frac{(11)}{(11)}\right]$  representatives of any other state agency
- as considered necessary by the <u>executive</u> commissioner, appointed by
- 17 the governing body of their respective agency;
- 18 (11) representatives of any other state agency as
- 19 <u>recommended</u> by the work group and approved by the executive
- 20 commissioner, appointed by the governing body of the respective
- 21 agency; and
- 22 (12) any other public representative appointed by the
- 23 executive commissioner.
- (c) A majority of the members of the work group must be
- composed of consumers and  $[\tau]$  advocates  $[\tau]$  or providers described
- 26 by Subsection (b).
- 27 (c-1) Duties of the work group created under this section

1	include:
2	(1) developing recommendations to:
3	(A) expand the delivery of services through
4	consumer direction to other programs serving persons with
5	disabilities and elderly persons;
6	(B) expand the array of services delivered
7	through consumer direction;
8	(C) increase the use of consumer direction models
9	by consumers;
10	(D) optimize the provider base for consumer
11	direction; and
12	(E) expand access to support advisors for those
13	consumers receiving long-term services and supports through
14	consumer direction;
15	(2) monitoring national research for best practices in
16	self-determination and consumer direction; and
17	(3) developing recommendations and providing
18	assistance regarding consumer outreach efforts to increase
19	informed choices, skills, opportunities, and supports as a means to
20	lead self-determined lives through the use of consumer direction
21	models.
22	(e) The <u>executive</u> commissioner shall appoint a member of the
23	work group to serve as presiding officer, and members of the work
24	group shall elect any other necessary officers. The presiding
25	officer may not be a representative of a state agency or provider
26	organization or be a provider. The work group shall meet at the
27	call of the presiding officer.

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- 1 (g) Not later than September 1 of each even-numbered year,
- 2 the work group shall report to the legislature regarding the
- 3 activities of the work group [This section expires September 1,
- $4 \frac{2007}{1}$ .
- 5 SECTION 5. Sections 531.051(e), (f), (g), and (h),
- 6 Government Code, are repealed.
- 7 SECTION 6. The executive commissioner of the Health and
- 8 Human Services Commission shall ensure that not later than January
- 9 1, 2008, the membership of the work group established under Section
- 10 531.052, Government Code, complies with the requirements of that
- 11 section as amended by this Act.
- 12 SECTION 7. This Act takes effect September 1, 2007.