By: Estes S.B. No. 1983

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the creation, administration, powers, duties,
3	operations and financing of the Upper Trinity Groundwater
4	Conservation District.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. Subtitle H, Title 6, Special District Laws Code,
7	is amended by adding Chapter 8814 to read as follows:
8	CHAPTER 8814. UPPER TRINITY GROUNDWATER CONSERVATION DISTRICT
9	SUBCHAPTER A. GENERAL PROVISIONS
10	Sec. 8814.001. DEFINITIONS. In this chapter:
11	(1) "Board" means the board of directors of the
12	district.
13	(2) "Director" means a member of the board.
14	(3) "District" means the Upper Trinity Groundwater
15	Conservation District.
16	Sec. 8814.002. DISTRICT TERRITORY. The district is
17	coextensive with and thus encompasses all of the territory within
18	Hood County, Montague County, Parker County, and Wise County,
19	Texas, subject to a confirmation election under Section 8814.009.
20	Sec. 8814.003. NATURE OF DISTRICT; FINDING OF BENEFIT. The
21	district is a groundwater conservation district created under and
22	essential to accomplishing the purposes of Article XVI, Section 59,
23	Texas Constitution. The district is created to serve a public use
24	and benefit. All of the land and other property included within the

- 1 boundaries of the district will be benefited by the works and
- 2 projects that are to be accomplished by the district under the
- 3 powers delegated to it by this chapter and by Chapter 36, Water
- 4 Code. Any fees imposed by the district under this chapter are
- 5 necessary to pay for the costs of accomplishing the purposes of the
- 6 district as set forth in Section 59, Article XVI, Texas
- 7 Constitution, and this Act, including the conservation and
- 8 management of groundwater resources.
- 9 Sec. 8814.004. APPLICABILITY OF OTHER LAW. Except as
- otherwise provided by this chapter, Chapter 36, Water Code, applies
- 11 <u>to the district.</u>
- Sec. 8814.005. CONSTRUCTION OF CHAPTER. (a) This chapter
- shall be liberally construed to achieve the legislative intent and
- 14 purpose of Chapter 36, Water Code. All powers delegated by Chapter
- 15 36, Water Code, and by this chapter, shall be broadly interpreted to
- achieve the intent and purposes of each enactment.
- (b) This chapter prevails over any provision of general law,
- 18 including Chapter 36, Water Code, that is in conflict or is
- 19 inconsistent with this chapter.
- 20 (c) Notwithstanding Subsection (b) of this section, the
- 21 following provisions prevail over a conflicting or inconsistent
- 22 <u>provision of this chapter:</u>
- 23 (1) Sections 36.107 through 36.108, Water Code;
- 24 (2) Sections 36.159 through 36.161, Water Code; and
- 25 (3) Subchapter I, Chapter 36, Water Code.
- 26 (d) Chapter 49, Water Code, does not apply to the district.
- Sec. 8814.006. CONFIRMATION ELECTION REQUIRED. (a) If the

- 1 creation of the district is not confirmed at a confirmation
- 2 election held pursuant to Section 8814.009 before September 1,
- 3 2009:
- 4 (1) the district is dissolved on September 1, 2009,
- 5 except that:
- 6 (A) any debts incurred shall be paid;
- 7 (B) any assets that remain after the payment of
- 8 debts shall be transferred in equal proportion to Hood County,
- 9 Montague County, Parker County, and Wise County; and
- 10 (C) the organization of the district shall be
- 11 maintained until all the debts are paid and remaining assets are
- 12 transferred; and
- 13 (2) this chapter expires on September 1, 2012.
- 14 SUBCHAPTER A-1. TEMPORARY PROVISIONS
- 15 Sec. 8814.007. APPOINTMENT OF TEMPORARY DIRECTORS.
- 16 (a) The district will initially be governed by a board of eight
- 17 temporary directors. This temporary board will consist of the
- 18 following:
- 19 (1) Two temporary directors appointed by the Hood
- 20 County Commissioners Court;
- 21 (2) Two temporary directors appointed by the Montague
- 22 <u>County Commissioners Court;</u>
- 23 (3) Two temporary directors appointed by the Parker
- 24 County Commissioners Court;
- 25 (4) Two temporary directors appointed by the Wise
- 26 County Commissioners Court.
- 27 (b) Each of the temporary directors shall be appointed

- 1 within 90 days of the effective date of this chapter. If, after the
- 2 passage of 90 days from the effective date of this chapter, fewer
- 3 than eight temporary directors have been appointed, then the
- 4 unfilled temporary directors positions shall each be considered a
- 5 vacancy, and shall be filled in accordance with Subsection (c) of
- 6 this Section.
- 7 (c) If a vacancy occurs on the temporary board, the
- 8 remaining temporary directors shall appoint a person to fill the
- 9 vacancy in a manner that meets the representational requirements of
- 10 this section.
- 11 (d) To be eligible to serve as a temporary director, a
- 12 person must be a registered voter in the district and in the county
- 13 of appointment.
- 14 (e) Each temporary director must qualify to serve as a
- director in the manner provided for by Section 36.055, Water Code.
- (f) The temporary directors shall serve until the earlier
- 17 of:
- 18 (1) the time the temporary directors become permanent
- directors as provided for in Section 8814.010; or
- 20 (2) the date this chapter expires under Section
- 21 8814.006.
- Sec. 8814.008. ORGANIZATIONAL MEETING OF TEMPORARY
- 23 DIRECTORS. As soon as practicable after each of the eight temporary
- 24 <u>directors have qualified under Section 36.055</u>, Water Code, a
- 25 majority of the temporary directors shall convene the
- 26 organizational meeting of the district at a location within the
- 27 district agreeable to a majority of the temporary directors. If an

- 1 agreement on location cannot be reached, the organizational meeting
- 2 shall be at the Poolville Junior High School in Parker County.
- 3 Sec. 8814.009. CONFIRMATION ELECTION. (a) The temporary
- 4 directors shall order an election to be held within the boundaries
- of the district to approve the creation of the district.
- 6 (b) Section 41.001(a), Election Code, does not apply to a
 7 confirmation election held as provided by this section.
- 8 <u>(c) Except as otherwise provided by this section, a</u>
 9 <u>confirmation election must be conducted as provided by Sections</u>

36.017(b), (c), (e) - (g), Water Code, and the Election Code.

- 11 (d) The ballot for the election must be printed to provide

 12 for voting for or against the following proposition: "The creation

 13 of a non-taxing, locally controlled groundwater conservation

 14 district to be known as the Upper Trinity Groundwater Conservation

 15 District, in lieu and instead of anticipated action by the Texas

 16 Commission on Environmental Quality to otherwise establish a
- 17 conservation and reclamation district within the same or larger
- 18 area."

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- 19 (e) If a majority of the votes cast at the election are not
- 20 in favor of the creation of the district, the temporary directors
- 21 may order a subsequent confirmation election to be held in
- 22 accordance with this section.
- Sec. 9914.010. PERMANENT DIRECTORS. (a) Upon
- 24 confirmation of the district by the voters within the district at an
- 25 election called for that purpose, within 60 days following the
- 26 <u>completion of canvassing of the votes in said election, the</u>
- 27 permanent directors shall be appointed to the board pursuant to and

- 1 <u>in accordance with Subchapter B of this chapter.</u>
- 2 (b) If, at the close of the 60-day period provided in
- 3 Subsection (a), fewer than eight permanent directors have been
- 4 appointed, then the unfilled permanent directors positions shall
- 5 each be considered a vacancy, and shall be filled in accordance with
- 6 Section 8814.007(c).
- 7 Sec. 8814.011. COMMENCEMENT OF PERMANENT TERMS; INITIAL
- 8 TERMS. (a) The permanent terms referenced in Section (b) shall
- 9 commence on the first occurring June 1 of an odd-numbered year
- 10 <u>following the appointment of permanent directors under Section</u>
- 11 8814.010.
- 12 (b) The two permanent directors from each county first
- appointed pursuant to Section 8814.010 shall draw lots to determine
- 14 which permanent director from that county shall serve a two-year
- 15 permanent term and which permanent director from that county shall
- 16 serve a four-year permanent term. Said permanent terms will
- commence on the date provided in Subsection (a).
- 18 (c) The initial terms for the permanent directors appointed
- 19 pursuant to Section 8814.010 shall extend from the time first
- 20 appointed pursuant to Section 8814.010 through the end of the
- 21 directors' first permanent term, as determined by Subsection (b).
- Sec. 8814.012. EXPIRATION OF SUBCHAPTER. This subchapter
- 23 expires on September 1, 2012.
- SUBCHAPTER B. BOARD OF DIRECTORS
- Sec.8814.013. GOVERNING BODY; TERMS. (a) The district is
- 26 governed by a board of eight directors. The board will consist of
- 27 the following:

1	(1) two directors appointed by the Hood County
2	Commissioners Court;
3	(2) two directors appointed by the Montague County
4	Commissioners Court;
5	(3) two directors appointed by the Parker County
6	Commissioners Court;
7	(4) two directors appointed by the Wise County
8	Commissioners Court.
9	(b) Directors serve staggered four-year terms, with the
LO	terms expiring on June 1 of odd numbered years.
L1	(c) A director serves until the director's successor has
L2	qualified.
L3	(d) A director may serve multiple, successive terms.
L4	Sec. 8814.014. ELIGIBILITY; QUALIFICATION TO SERVE.
L5	(a) To be eligible to serve as a director, a person must be a
L6	registered voter in the district and in the county of appointment.
L7	(b) Each director must qualify to serve as a director in the
L8	manner provided for by Section 36.055, Water Code.
L9	Sec. 8814.015. COMPENSATION OF DIRECTORS; REIMBURSEMENT OF
20	EXPENSES. (a) Notwithstanding Section 36.060(a) and (d), Water
21	Code, a director is prohibited from receiving fees of office for
22	performing the duties of director.
23	(b) Notwithstanding Subsection (a), a director is entitled
24	to reimbursement of actual expenses reasonably and necessarily
25	incurred while engaging in activities on behalf of the district.
26	SUBCHAPTER C. POWERS AND DUTTES

27

Sec. 8814.016. DISTRICT POWERS AND DUTIES. Except as

- 1 otherwise provided in this chapter, the district has all of the
- 2 rights, powers, privileges, authority, functions and duties
- 3 provided to it by the general law of this state, including Chapter
- 4 36, Water Code, and otherwise by Article XVI, Section 59, Texas
- 5 Constitution.
- 6 Sec. 8814.017. EXEMPTION OF CERTAIN WELLS FROM DISTRICT
- 7 WELL SPACING REQUIREMENTS. Wells already completed and existing
- 8 within the district on the effective date of this chapter are exempt
- 9 from any well spacing requirements of the district. A well may lose
- 10 its exemption under this section if provided by district rule if it
- is subsequently replaced, re-equipped, or re-completed in a manner
- 12 that increases the capacity of the well from its capacity on the
- 13 effective date of this chapter.
- 14 Sec. 8814.018. APPLICABILITY OF DISTRICT REGULATIONS.
- 15 (a) All persons are subject to groundwater regulation under this
- 16 chapter, except as exempted under Section 36.117, Water Code, or
- 17 this chapter. For a person that is a government or governmental
- 18 subdivision or agency, sovereign immunity to suit and to liability
- 19 is waived for the purpose of the district's implementation and
- 20 enforcement of this chapter, Chapter 36, Water Code, and the rules
- 21 of the district.
- (b) Notwithstanding Subsection (a), the district may
- 23 require any well or class of wells exempt from permitting under
- 24 Chapter 36, Water Code, to comply with any spacing regulations
- 25 established by district rule.
- Sec. 8814.019. PROHIBITION ON CERTAIN ACTIVITIES. (a) The
- 27 district by rule may prohibit a person from holding or otherwise

- 1 storing groundwater produced from wells within the district in a
- 2 surface impoundment if said water is subsequently:
- 3 (1) made available for commercial sale; or
- 4 (2) withdrawn or diverted from said holding or storage
- 5 <u>impoundment for use in commercial or industrial activity.</u>
- 6 (b) This section does not apply to provision of groundwater
 7 for municipal, domestic, or livestock use.
- 8 <u>Sec. 8814.020. CONTRACTS. The district may enter into</u> 9 <u>contracts with any person, including any public or private entity,</u>
- 10 for any purpose otherwise authorized by law.
- 11 <u>Sec. 8814.021.</u> <u>REPORTING REQUIREMENTS FOR CERTAIN EXEMPT</u>
- 12 WELLS. In lieu of the requirement to obtain a permit from the
- 13 district for the drilling, equipping, operating, or completing of
- 14 wells or for substantially altering the size of the wells or well
- pumps as required by Section 36.113, Water Code, a person drilling
- or operating a water well exempted under Section 36.117(b)(2),
- 17 Water Code, shall in accordance with district rules register the
- 18 well with the district and report periodically to the district the
- 19 total amount of water withdrawn.
- Sec. 8814.022. NON-APPLICABILITY. Section 36.121, Water
- 21 Code, does not apply to the district.
- 22 Sec. 8814.023. ENFORCEMENT. The district may enforce this
- 23 chapter in the manner set forth under Chapter 36, Water Code. In
- 24 <u>lieu of the enforcement remedies available to the district under</u>
- 25 Section 36.102, Water Code, or in addition to those remedies, the
- 26 district may assess to any person producing water in violation of
- 27 the rules or regulations of the district, including failure or

- 1 refusal to timely comply with any order, rule, or regulation of the
- 2 district to reduce or cease groundwater usage, an additional fee
- 3 not to exceed ten times the amount of the fee assessed to the person
- 4 under Section 8814.025 of this chapter to serve as a disincentive to
- 5 producing groundwater.
- 6 <u>SUBCHAPTER D. GENERAL FINANCIAL PROVISIONS</u>
- 7 Sec. 8814.024. TAXES PROHIBITED. The district may not
- 8 <u>impose a tax. Sections 36.020(a) and 36.201 36.204, Water Code,</u>
- 9 do not apply to the district.
- 10 Sec. 8814.025. DISTRICT REVENUES. (a) The district by
- 11 rule, resolution, or order may establish, adjust from time to time,
- 12 pledge, encumber, expend the proceeds from, and assess to any
- person production fees based upon the amount of water authorized by
- 14 permit to be withdrawn from a well, or based upon the amount of
- 15 water actually withdrawn, to enable the district to fulfill its
- 16 purposes and regulatory functions as provided by this chapter. The
- 17 district may use revenues generated by any fees assessed by the
- 18 district for any lawful purpose.
- 19 (b) Notwithstanding any provision of general law to the
- 20 contrary, the fees authorized by Subsection (a) of this section
- 21 shall not exceed:
- (1) one dollar (\$1.00) per acre-foot annually for
- 23 water used for agricultural use; or
- 24 (2) thirty cents (\$0.30) per thousand gallons annually
- 25 for water used for any other purpose.
- 26 (c) Notwithstanding any provision of general law or this
- 27 chapter to the contrary, if any, the district may assess a

- 1 production fee under this section for water produced from a well
- 2 that is exempt from permitting by the district under Section
- 3 36.117(b)(2), Water Code. Production fees assessed by the district
- 4 to the owner or operator of a well described by this subsection
- 5 shall be based upon the amount of water actually withdrawn from the
- 6 well and shall not exceed the amount established by the district for
- 7 permitted uses under Subsection (b)(2).
- 8 (d) Notwithstanding Section 36.1071(f), Water Code, the
- 9 district may, prior to the adoption of its management plan, by rule,
- 10 resolution, or order:
- 11 (1) establish, assess, and enforce the collection of
- 12 fees; and
- 13 (2) establish and enforce metering and reporting
- 14 requirements.
- 15 (e) The district by rule may establish a temporary or
- 16 permanent discounted fee rate for persons who pre-pay fees to the
- 17 <u>district under this section on or before dates established by</u>
- 18 district rule.
- 19 SECTION 2. (a) The proper and legal notice of the
- 20 intention to introduce this Act, setting forth the general
- 21 substance of this Act, has been published as provided by law, and
- 22 the notice and a copy of this Act have been furnished to all
- 23 persons, agencies, officials, or entities to which they are
- 24 required to be furnished by the constitution and other laws of this
- state, including the governor, who has submitted the notice and the
- 26 Act to the Texas Commission on Environmental Quality.
- 27 (b) The Texas Commission on Environmental Quality has filed

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- 1 its recommendations relating to this Act with the governor,
- 2 lieutenant governor, and speaker of the house of representatives
- 3 within the required time.
- 4 (c) All requirements of the constitution and laws of this
- 5 state and the rules and procedures of the legislature with respect
- 6 to notice, introduction and passage of this Act are fulfilled and
- 7 accomplished.
- 8 (d) The Legislature finds that sovereign immunity to suit
- 9 and to liability by a government or governmental subdivision or
- 10 agency is already waived for the purpose of implementation and
- 11 enforcement of Chapter 36, Water Code, by a groundwater
- 12 conservation district notwithstanding the changes in law made by
- 13 this Act.
- 14 SECTION 3. (a) This Act takes effect immediately if it
- 15 receives the vote of two-thirds of all the members elected to each
- 16 House, as provided for by Article III, Section 39, of the Texas
- 17 Constitution. If this Act does not receive the vote necessary for
- immediate effect, this Act takes effect on September 1, 2007.
- 19 (b) If the creation of the district is not confirmed at a
- 20 confirmation election before September 1, 2009, this Act expires on
- 21 September 1, 2012.