Amend CSSB 2223 by striking all below the enacting clause, and substituting the following:

SECTION 1. Subtitle C, Title 12, Local Government Code, is amended by adding Chapter 397A to read as follows:

## CHAPTER 397A. REGIONAL MILITARY SUSTAINABILITY COMMISSIONS RELATING TO MILITARY INSTALLATIONS

- Sec. 397A.001. LEGISLATIVE FINDINGS; PURPOSE. (a) The
  legislature finds that:
- (1) the areas that surround military installations will be frequented for military, national security, and international training purposes by residents from many parts of the state, nation, and world;
- (2) compatible development and use of those areas is of concern to the state and nation; and
- (3) without adequate regulation, the areas will tend to become incompatible with military missions and will be used in ways that interfere with:
- (A) the proper continued use of those areas as secure locations for military installations and missions; and
- (B) the effective operation of the military installations and missions.
- (b) The regulatory powers granted under this chapter are for the purposes of:
- (1) promoting the public health, safety, and general
  welfare;
- (2) protecting and preserving places and areas of military and national security importance and significance;
- (3) protecting critical military missions and operations related to those missions; and
  - (4) ensuring state and national security.
- (c) This chapter may not be interpreted to grant regulatory powers to administer Chapter 245 or to amend a protection or benefit provided by Chapter 245.
- Sec. 397A.002. APPLICABILITY. (a) A regulation or compatible development standard adopted under this chapter does not apply to:
  - (1) a tract of land used for a single-family residence

that is located outside the boundaries of a platted subdivision;

- (2) a tract of land in agricultural use;
- (3) an activity or a structure or appurtenance on a tract of land in agricultural use; or
- (4) any activity or a project, as that term is defined by Section 245.001, that is:
- (A) occurring or in existence on the effective date of the Act adding this chapter; or
- (B) receiving the benefits of or protected under Chapter 245.
  - (b) In this section:
- (1) "Agricultural use" means use or activity involving agriculture.
  - (2) "Agriculture" means:
- (A) cultivating the soil to produce crops for human food, animal feed, seed for planting, or the production of fibers;
- (B) practicing floriculture, viticulture, silviculture, or horticulture;
- (C) raising, feeding, or keeping animals for breeding purposes or for the production of food, fiber, leather, pelts, or other tangible products having commercial value;
- (D) planting cover crops, including cover crops
  cultivated for transplantation, or leaving land idle for the
  purpose of participating in a government program or normal crop or
  livestock rotation procedure; or
  - (E) engaging in wildlife management.
- Sec. 397A.003. CREATION OF REGIONAL MILITARY SUSTAINABILITY COMMISSION. (a) A county with unincorporated area located within five miles of the boundary line of a military installation, and a municipality with a population of 1.1 million or more and with extraterritorial jurisdiction located within five miles of the boundary line of a military installation, each of which, with respect to the same military installation, constitutes a defense community as defined by Section 397.001, may agree by order, ordinance, or other means to establish and fund a regional military sustainability commission under this chapter in an area

## that is located:

- (1) in the same county as the active military installation; and
- (2) in the extraterritorial jurisdiction of the municipality.
- (b) Defense communities may not establish more than one commission in a county.
- (c) Except as provided by Subsection (d), a commission's territory consists of the unincorporated area located within two miles of the boundary line of a military installation designated as the commission's territory when the commission is established.
- (d) If a military installation is engaged in flight training at the time a commission is established under this section, the commission's territory consists of the unincorporated area located within three miles of the boundary line of the military installation.
- (e) A commission is a political subdivision of the state, is subject to Section 245.006, and is entitled to immunity as described by Chapter 101, Civil Practice and Remedies Code.
- (f) This chapter shall be narrowly construed in conformity with the findings and purposes under Section 397A.001.
- Sec. 397A.004. HEARING ON CREATION OF COMMISSION. (a) Not earlier than the 60th day or later than the 30th day before the date the governing body of each participating governmental entity establishes a regional military sustainability commission, each governing body shall hold two public hearings to consider the creation of the proposed commission. Each governing body must, at least seven days before each public hearing, prominently post notice of the hearing in the administrative offices of the governmental entity and publish notice of the hearing in a newspaper of general circulation, if any, in the proposed territory.
  - (b) The notice required by Subsection (a) must:
- (1) state the date, time, and place for the public hearing;
- (2) identify the boundaries of the proposed territory, including a map of the proposed territory; and

- (3) provide a description of the proposed commission's authority.
- Sec. 397A.005. GOVERNING BODY OF REGIONAL MILITARY SUSTAINABILITY COMMISSION. (a) The governing body of a regional military sustainability commission is composed of not more than nine members.
- (b) Participating governmental entities may by joint agreement determine the number, qualifications, and method of selecting members of the governing body of a commission.
- (c) A member of a governing body of a commission may not be an elected official of a participating county or municipality.
- Sec. 397A.006. COMMISSION REVIEW OF NEW PROJECTS. (a) In this section, "new project" means a project, as that term is defined by Section 245.001, for which an application for a permit that will establish a vesting date under Chapter 245 has not been submitted to a regulatory agency before the effective date of the Act adding this chapter, including a water contract, sewer contract, or master plan.
- (b) A commission shall establish an advisory committee and appoint six members to the committee. Three of the members appointed to the committee must represent the military installation for which the commission is established and three members must represent landowners in the area surrounding the military installation. The committee shall advise the commission on protecting the critical military missions of the military installation with regard to development.
- (c) On receipt of an application for a permit for a new project in the commission's territory, the governing body of the participating governmental entity shall review the application and request a report from the commission regarding the proposed project. The commission, with the advice of the advisory committee, shall review the compatibility of the new project with the military installation's military missions and related operations based on the commission's compatible development standards. The commission shall submit a report of its findings, including a recommendation regarding compatibility, to the reviewing governmental entity not later than the 30th calendar day

after the date the request was made. The report must include an estimate of the fiscal impact on the affected property of any recommendations submitted by the commission, if the fiscal impact is determinable based on the project description and other information provided by the developer.

- (d) The reviewing governmental entity may not take action on the permit application until it receives the report of the commission. If the commission finds that the proposed new project is not compatible with the military installation's missions and recommends denial of the permit application, the reviewing governmental entity may disapprove the permit application.
- (e) On annexation of an area in the commission's territory for full or limited purposes by a municipality, the commission's authority over the area expires. The commission regains the authority in an area if the municipality disannexes the area.
- Sec. 397A.007. REGIONAL COMPATIBLE DEVELOPMENT STANDARDS.

  (a) Before exercising the authority granted by Section 397A.006, a commission shall recommend and adopt compatible development standards for the territory. The commission must consider and may adopt, as part of the regional compatible development standards, standards required by the Federal Aviation Administration regulations for military installations that service aircraft and helicopters. The commission shall submit compatible development standards adopted under this section to the participating governmental entities for approval.
- (b) Before taking action to approve or reject the compatible development standards proposed by the commission, the participating governmental entities shall:
- (1) provide notice of the commission's proposed compatible development standards to property owners in the commission's territory, as determined by the most recent county tax roll; and
- (2) publish notice of the commission's proposed compatible development standards in a newspaper of general circulation, if any, in the commission's territory.
- (c) The failure of notice to reach each property owner under Subsection (b) does not invalidate compatible development

standards adopted under this section.

- (d) The compatible development standards are final after approval by a majority vote of each participating governmental entity. Notice of the final compatible development standards must be provided to all appropriate taxing entities for filing in the real property records of the county.
- (e) The commission may include in the compatible development standards a recommendation to a participating governmental entity to purchase property in the commission's territory as practical to protect a critical military mission.
- (f) The commission may recommend and approve amendments to approved compatible development standards. The participating governmental entities may approve the commission's amended standards under procedures adopted by the entities.
- Sec. 397A.008. COORDINATION WITH OTHER PLANS AND STUDIES.

  The compatible development standards and regulations adopted under this chapter must be coordinated with:
- (1) the county plan for growth and development of the participating county or a county located in the commission's territory;
- (2) the comprehensive plan of the participating municipality; and
- (3) the most recent Joint Land Use Study, if the commission makes a finding that the conclusions of the study accurately reflect circumstances in the territory.
- Sec. 397A.009. CONFLICT WITH OTHER LAWS. Except with respect to Chapter 245, if a regulation adopted under this chapter conflicts with a standard imposed under another statute or local order or regulation, the more stringent standard controls.
- Sec. 397A.010. FUNDS. (a) A commission does not have power to tax.
- (b) A participating governmental entity may appropriate funds to the commission for the costs and expenses required in the performance of the commission's purposes.
- (c) A commission may apply for, contract for, receive, and expend for its purposes a grant or funds from a participating governmental entity, the state, the federal government, or any

## other source.

Sec. 397A.011. RESTRICTIONS. (a) A commission shall comply with laws applicable to participating governmental entities relating to:

- (1) reimbursement for travel expenses;
- (2) nepotism;
- (3) conflicts of interest; and
- (4) registration of lobbyists.
- (b) To the extent of a conflict between laws applicable to participating governmental entities relating to a subject described by Subsection (a), the more stringent requirement controls.
- Sec. 397A.012. WITHDRAWAL FROM COMMISSION. A participating governmental entity may withdraw from a commission:
  - (1) by a two-thirds vote of its governing body; and
- (2) after providing notice to the relevant military installation commander not later than the 45th day before the date of the vote under Subdivision (1).
- Sec. 397A.013. EXPIRATION AFTER MILITARY INSTALLATION CLOSURE. A commission that regulates territory around a military installation that is closed by the federal government and the regional compatible development standards adopted by the commission may continue in effect until the fourth anniversary of the date the military installation is closed.
- Sec. 397A.014. JUDICIAL REVIEW OF COMMISSION OR GOVERNMENTAL ENTITY DECISION. Notwithstanding any other provision of this chapter, a landowner aggrieved by a report submitted by the commission or by a permit application decision of the participating governmental entity under this chapter may appeal all or part of the report or permit application decision to a district court. The court may reverse or modify, wholly or partly, the report submitted by the commission or the permit application decision that is appealed.

SECTION 2. This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate effect, this

Act takes effect September 1, 2009.