By: Strama, Miklos, Villarreal, Peña H.B. No. 1391

Substitute the following for H.B. No. 1391:

By: Gonzalez Toureilles C.S.H.B. No. 1391

A BILL TO BE ENTITLED

Τ	AN ACT
2	relating to the promotion and use of renewable energy systems and
3	energy efficiency improvements; authorizing the issuance of
4	revenue bonds.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. Subtitle C, Title 5, Health and Safety Code, is
7	amended by adding Chapter 391 to read as follows:
8	CHAPTER 391. EMISSIONS MANAGEMENT PROJECT FINANCING THROUGH
9	CONTRACTUAL ASSESSMENTS
10	SUBCHAPTER A. GENERAL PROVISIONS
11	Sec. 391.001. DEFINITIONS. In this chapter:
12	(1) "District" means an emissions management district
13	created under this chapter.
14	(2) "Emissions management project" means:
15	(A) a renewable energy system; or
16	(B) an energy efficiency improvement.
17	(3) "Energy efficiency improvement" means an
18	installation or modification that is designed to reduce energy
19	consumption in a residential or commercial building, including:
20	(A) insulation in walls, roofs, floors, and
21	foundations and in heating and cooling distribution systems;
22	(B) storm windows and doors, multiglazed windows
23	and doors, heat-absorbing or heat-reflective glazed and coated
24	window and door systems, additional glazing, reductions in glass

1	area, and other window and door system modifications that reduce
2	<pre>energy consumption;</pre>
3	(C) automatic energy control systems;
4	(D) heating, ventilating, or air conditioning
5	and distribution system modifications or replacements in a building
6	or central plant;
7	(E) caulking and weather-stripping;
8	(F) replacement or modification of lighting
9	fixtures to increase the energy efficiency of the system;
10	(G) energy recovery systems; and
11	(H) systems to increase the use of natural
12	daylight for interior lighting.
13	(4) "Local government" means a municipality or a
14	county.
15	(5) "Renewable energy system" means a fixture,
16	product, device, or interacting group of fixtures, products, or
17	devices that produces or uses energy from renewable resources and
18	is capable of being installed for use in a commercial or residential
19	building, including a system designed to generate electricity for
20	use in the building and to be installed on the customer's side of
21	the electric utility meter. The term includes:
22	(A) a photovoltaic generating system;
23	(B) a solar thermal system;
24	(C) a small wind generation system;
25	(D) a biomass energy system; and
26	(E) a geothermal energy system.
27	[Sections 391.002-391.050 reserved for expansion]

- 1 SUBCHAPTER B. CREATION AND OPERATION OF DISTRICT
- 2 Sec. 391.051. ORDINANCE OR ORDER CREATING DISTRICT. (a)
- 3 The governing body of a local government by ordinance or order may
- 4 establish one or more districts under this chapter.
- 5 <u>(b) The ordinance or order creating the district must</u>
- 6 designate:
- 7 (1) the district's territory as a defined area inside
- 8 the local government's boundaries in which property owners are
- 9 eligible to participate in contractual assessment agreements with
- 10 the local government, which area may include all or any portion of
- 11 the area inside the local government's boundaries;
- 12 (2) the kinds of emissions management projects
- 13 <u>eligible for financing by the local government; and</u>
- 14 (3) the date and time of a hearing on the creation of
- 15 the district.
- 16 <u>(c) The ordinance or order creating the district must</u>
- 17 include a finding that the financing of emissions management
- 18 projects under this chapter serves a public purpose of the local
- 19 government by reducing emissions and energy consumption.
- Sec. 391.052. DISCRETE DISTRICT BOUNDARIES. (a) The
- 21 territory of a district created under this chapter may not overlap
- 22 the territory of another district created under this chapter.
- 23 (b) The boundaries of a district created by a municipality
- 24 may only include territory within the corporate boundaries of the
- 25 municipality or the municipality's extraterritorial jurisdiction.
- 26 The boundaries of a district created by a county may not include
- 27 territory within the corporate boundaries of a municipality or the

- 1 extraterritorial jurisdiction of a municipality.
- 2 Sec. 391.053. DISTRICT MANAGEMENT. (a) The governing body
- 3 of a local government may, under the governing body's supervision,
- 4 appoint a manager, administrator, or board to oversee and manage
- 5 emissions management project financing in the district.
- 6 (b) A meeting of an administrative body that oversees and
- 7 manages emissions management project financing in the district is
- 8 subject to Chapter 551, Government Code.
- 9 [Sections 391.054-391.100 reserved for expansion]
- 10 SUBCHAPTER C. FINANCING OF PROJECTS IN EMISSIONS MANAGEMENT
- 11 DISTRICTS
- 12 Sec. 391.101. GENERAL POWERS AND DUTIES. A local
- 13 government may:
- 14 (1) enter into contractual assessment agreements
- 15 under Section 391.102 to finance the purchase and installation of
- 16 emissions management projects for commercial and residential
- 17 buildings in the boundaries of the district;
- 18 (2) make other innovative arrangements to finance the
- 19 purchase and installation of emissions management projects for
- 20 commercial and residential buildings in the boundaries of a
- 21 <u>district;</u>
- 22 (3) lease equipment and materials for emissions
- 23 management projects to property owners in the boundaries of a
- 24 district; and
- 25 (4) issue revenue bonds to finance activities under
- 26 this chapter.
- Sec. 391.102. CONTRACTUAL ASSESSMENT AGREEMENTS. (a) A

- 1 local government may enter into a contractual assessment agreement
- 2 with an owner of property to finance the purchase and installation
- 3 of an emissions management project for the owner's property.
- 4 (b) The governing body of the local government by official
- 5 action shall establish the terms of an agreement under this
- 6 chapter, including:
- 7 (1) the term of the assessments; and
- 8 (2) the rate of interest on the assessments.
- 9 <u>(c) A contract under this section may allow the property</u>
- 10 owner to directly:
- 11 (1) purchase the equipment and materials for the
- 12 installation of a renewable energy system or an energy efficiency
- 13 <u>improvement;</u> and
- 14 (2) contract for the installation of a renewable
- 15 <u>energy system or energy efficiency improvement.</u>
- Sec. 391.103. LEVY OF ASSESSMENT. (a) After the local
- 17 government and a property owner enter into a contractual assessment
- 18 agreement, the governing body of the local government shall levy
- 19 the assessments against the property. The amount of the assessment
- 20 must be in the amount necessary to pay for:
- 21 (1) the amount of the contract for the improvement;
- 22 (2) the interest on the amount of the contract, at the
- 23 rate adopted in the ordinance or order creating the district; and
- 24 (3) apportioned administrative costs associated with
- 25 operating the district.
- 26 (b) A property owner may pay the assessment in full or in
- 27 installments as authorized by the local government in the ordinance

- 1 or order creating the district.
- 2 (c) The governing body of the local government shall make
- 3 reasonable efforts to collect assessment payments under this
- 4 chapter in the same manner as the local government collects
- 5 property taxes.
- 6 (d) The governing body of the local government shall have an
- 7 assessment roll prepared showing the assessments against each
- 8 property. The assessment roll shall be:
- 9 (1) filed with the secretary of the governing body or
- 10 other officer who performs the function of secretary;
- 11 (2) made available to the county tax
- 12 assessor-collector; and
- 13 (3) open for public inspection.
- 14 Sec. 391.104. INTEREST ON ASSESSMENTS; LIEN. (a)
- 15 Assessments bear interest at a rate specified by the governing body
- 16 of the local government, which may not exceed a rate that is
- 17 one-half of one percent higher than the actual interest rate paid on
- 18 the public debt used to finance the improvement.
- 19 (b) Interest on an assessment between the effective date of
- 20 the contract and the date the first installment and any related
- 21 penalty is payable shall be added to the first installment. The
- 22 interest or penalties on all unpaid installments shall be added to
- 23 each subsequent installment until paid.
- (c) An assessment, including any interest and penalties on
- 25 that assessment, is a lien against the property until paid and may
- 26 be enforced by the governing body in the same manner that an ad
- 27 valorem tax lien against real property may be enforced by the

- 1 governing body. Delinquent installments of the assessment shall
- 2 incur liability for interest, penalties, and attorney's fees in the
- 3 same manner as delinquent ad valorem taxes.
- 4 (d) The owner of any property assessed may at any time pay
- 5 the entire assessment against any lot or parcel with interest
- 6 accrued to the date of the payment.
- 7 Sec. 391.105. SUPPLEMENTAL ASSESSMENTS. After notice and
- 8 hearing, the governing body of the local government may make
- 9 supplemental assessments to correct an omission or mistake in an
- 10 <u>assessment:</u>
- 11 (1) relating to the total cost of emissions management
- 12 projects financed by the district; or
- (2) covering delinquencies or costs of collection for
- 14 the projects.
- 15 Sec. 391.106. EMISSIONS MANAGEMENT PROJECT VENDORS AND
- 16 INSTALLERS. (a) The state energy conservation office shall
- 17 establish guidelines to assist local governments in compiling lists
- 18 of contractors eligible to sell or install emissions management
- 19 projects and project components financed under this chapter.
- 20 (b) The competitive bidding requirements of Chapters 252
- 21 and 262, Local Government Code, do not apply to the purchase and
- 22 <u>installation of emissions management projects financed under this</u>
- 23 <u>chapter.</u>
- 24 (c) An ordinance or order creating a district may provide
- 25 for consolidated payment for multiple projects by a single vendor.
- Sec. 391.107. LOCAL GOVERNMENT LIABILITY FOR EMISSIONS
- 27 MANAGEMENT PROJECTS. (a) For an emissions management project

- 1 purchased and installed through the use of financing under this
- 2 chapter, a local government:
- 3 (1) is not liable for any damages arising from the
- 4 purchase, installation, or use of any equipment relating to the
- 5 project;
- 6 (2) is not responsible for the maintenance of any
- 7 equipment relating to the project;
- 8 <u>(3) is not responsible for the purchase of insurance</u>
- 9 relating to the purchase, installation, or use of any equipment
- 10 relating to the project; and
- 11 (4) has no duty to respond to a complaint that may
- 12 arise relating to the purchase, installation, or use of any
- 13 equipment relating to the project.
- 14 (b) A local government does not guarantee or otherwise
- 15 secure loans for the purchase and installation of emissions
- 16 management projects financed under this chapter.
- 17 Sec. 391.108. REQUIREMENTS FOR PARTICIPATION BY PROPERTY
- 18 OWNER. (a) The governing body of the local government in the
- 19 ordinance or order establishing the district shall establish
- 20 requirements for property owner participation in the financing of
- 21 emissions management projects under this chapter, which must
- 22 include a requirement that the property owner:
- 23 (1) is not delinquent in the payment of property taxes
- 24 or mortgage payments for the property; and
- 25 (2) has not been delinquent or late in the payment of
- 26 property taxes or mortgage payments for the property.
- 27 (b) The local government may prioritize applications for

- 1 participation in financing under this chapter based on the relative
- 2 strength of the applicants' financial standing.
- 3 Sec. 391.109. ESTIMATE OF SAVINGS PROVIDED BY VENDOR.
- 4 Before making a sale of components for an emissions management
- 5 project, a vendor shall provide to the purchasing property owner an
- 6 <u>estimate of the savings associated with the emissions management</u>
- 7 project.
- 8 Sec. 391.110. DISTRICT FINANCING PROVISIONS. (a) A local
- 9 government that creates a district may:
- 10 (1) establish a special improvement fund for the
- 11 district in the manner authorized for public improvement districts
- 12 under Section 372.021, Local Government Code, except that the local
- 13 government may not levy a tax to support the fund;
- 14 (2) issue revenue bonds in the manner authorized for
- 15 public improvement districts under Sections 372.024 and 372.025,
- 16 Local Government Code, payable solely from assessment payments made
- 17 under contractual assessment agreements under this chapter;
- 18 (3) pledge assessment payment revenue from
- 19 contractual assessment agreements in the manner authorized for
- 20 public improvement districts under Section 372.026, Local
- 21 Government Code; and
- 22 (4) issue refunding bonds in the manner authorized for
- 23 public improvement districts under Section 372.027, Local
- 24 Government Code.
- 25 (b) A local government that creates a district shall:
- 26 <u>(1) to the extent applicable, pay costs associated</u>
- 27 with financing emissions management projects in the manner provided

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- 1 for the payment of costs for improvements of a public improvement
- 2 district under Section 372.023, Local Government Code, except that
- 3 any bonds shall be payable solely from assessment payments made
- 4 under contractual assessment agreements under this chapter; and
- 5 (2) have revenue bonds authorized and registered in
- 6 the manner provided for revenue bonds issued for a public
- 7 improvement district under Section 372.028, Local Government Code.
- 8 (c) The holder of a bond issued under this chapter is not
- 9 entitled to demand payment of the bond with any money raised by
- 10 taxation.
- 11 SECTION 2. Section 372.003(b), Local Government Code, is
- 12 amended to read as follows:
- 13 (b) A public improvement project may include:
- 14 (1) landscaping;
- 15 (2) erection of fountains, distinctive lighting, and
- 16 signs;
- 17 (3) acquiring, constructing, improving, widening,
- 18 narrowing, closing, or rerouting of sidewalks or of streets, any
- 19 other roadways, or their rights-of-way;
- 20 (4) construction or improvement of pedestrian malls;
- 21 (5) acquisition and installation of pieces of art;
- 22 (6) acquisition, construction, or improvement of
- 23 libraries;
- 24 (7) acquisition, construction, or improvement of
- 25 off-street parking facilities;
- 26 (8) acquisition, construction, improvement, or
- 27 rerouting of mass transportation facilities;

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- 1 (9) acquisition, construction, or improvement of
- 2 water, wastewater, or drainage facilities or improvements;
- 3 (10) the establishment or improvement of parks;
- 4 (11) projects similar to those listed in Subdivisions
- 5 (1)-(10);
- 6 (12) acquisition, by purchase or otherwise, of real
- 7 property in connection with an authorized improvement;
- 8 (13) special supplemental services for improvement
- 9 and promotion of the district, including services relating to
- 10 advertising, promotion, health and sanitation, water and
- 11 wastewater, renewable energy, public safety, security, business
- 12 recruitment, development, recreation, and cultural enhancement;
- 13 [and]
- 14 (14) payment of expenses incurred in the
- 15 establishment, administration, and operation of the district; and
- 16 (15) acquisition, installation, or improvement of
- 17 public renewable energy improvements.
- SECTION 3. Section 375.112(a), Local Government Code, is
- 19 amended to read as follows:
- 20 (a) An improvement project or services provided by the
- 21 district may include the construction, acquisition, improvement,
- 22 relocation, operation, maintenance, or provision of:
- 23 (1) landscaping; lighting, banners, and signs;
- 24 streets and sidewalks; pedestrian skywalks, crosswalks, and
- 25 tunnels; seawalls; marinas; drainage and navigation improvements;
- 26 pedestrian malls; solid waste, water, sewer, and power facilities,
- 27 including electrical, gas, steam, cogeneration, and chilled water

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- 1 facilities; renewable energy; parks, plazas, lakes, rivers,
- 2 bayous, ponds, and recreation and scenic areas; historic areas;
- 3 fountains; works of art; off-street parking facilities, bus
- 4 terminals, heliports, and mass transit systems; and the cost of any
- 5 demolition in connection with providing any of the improvement
- 6 projects;
- 7 (2) other improvements similar to those described in
- 8 Subdivision (1):
- 9 (3) the acquisition of real property or any interest
- 10 in real property in connection with an improvement, project, or
- 11 services authorized by this chapter, Chapter 54, Water Code, or
- 12 Chapter 365 or 441, Transportation Code;
- 13 (4) special supplemental services for advertising,
- 14 economic development, promoting the area in the district, health
- 15 and sanitation, public safety, maintenance, security, business
- 16 recruitment, development, elimination or relief of traffic
- 17 congestion, recreation, and cultural enhancement; and
- 18 (5) expenses incurred in the establishment,
- 19 administration, maintenance, and operation of the district or any
- 20 of its improvements, projects, or services.
- 21 SECTION 4. This Act takes effect September 1, 2009.