By: Flynn, Kolkhorst, McClendon

H.B. No. 1583

A BILL TO BE ENTITLED

- 1 AN ACT
- 2 relating to the abolishment of the Office of State-Federal
- 3 Relations as an independent agency and the transfer of the duties
- 4 and functions of that agency to the office of the governor.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Sections 751.001 through 751.004, Government
- 7 Code, are amended to read as follows:
- 8 Sec. 751.001. DEFINITIONS. In this chapter:
- 9 (1) "Executive director" ["Board" means the Office of
- 10 State-Federal Relations Advisory Policy Board.
- 11 [(2) "Director"] means the executive director of the
- 12 Office of State-Federal Relations.
- 13 $\underline{(2)}$ [$\overline{(3)}$] "Office" means the Office of State-Federal
- 14 Relations.
- (3) $\left[\frac{4}{4}\right]$ "State agency" means a state board,
- 16 commission, department, institution, or officer having statewide
- 17 jurisdiction, including a state college or university.
- 18 Sec. 751.002. OFFICE OF STATE-FEDERAL RELATIONS. (a) The
- 19 Office of State-Federal Relations is a program within the office of
- 20 the governor. The governor shall provide guidance to the office and
- 21 direct the activities of the office [an agency of the state and
- 22 operates within the executive department].
- 23 (b) The office shall consult with the lieutenant governor
- 24 and the speaker of the house of representatives regarding relations

- H.B. No. 1583
- 1 between the state and federal governments and shall inform the
- 2 legislative leadership of the office's progress on, and the status
- 3 of, federal issues, including federal funding and policy decisions.
- 4 [The office is subject to the administrative procedure law, Chapter
- 5 2001.]
- 6 Sec. 751.003. SUNSET PROVISION. The Office of
- 7 State-Federal Relations is subject to Chapter 325 (Texas Sunset
- 8 Act). Unless continued in existence as provided by that chapter,
- 9 the office is abolished and this chapter expires September 1, 2015
- 10 [2009]. [In the review of the office by the Sunset Advisory
- 11 Commission, as required by this section, the sunset commission
- 12 shall limit its review to the appropriateness of recommendations
- 13 made to the 80th Legislature. In its report to the 81st
- 14 Legislature, the sunset commission may include any recommendations
- 15 <u>it considers appropriate.</u>]
- 16 Sec. 751.004. APPOINTMENT AND TERM OF EXECUTIVE
- 17 DIRECTOR. (a) The governor[, with the advice and consent of the
- 18 senate, shall appoint the executive [a] director of the office.
- 19 The executive director is accountable to the governor.
- 20 (b) The $\underline{\text{executive}}$ director serves at the pleasure of the
- 21 governor.
- SECTION 2. The heading to Section 751.005, Government Code,
- 23 is amended to read as follows:
- Sec. 751.005. GENERAL POWERS AND DUTIES OF OFFICE
- 25 [DIRECTOR].
- SECTION 3. Section 751.005, Government Code, is amended by
- 27 amending Subsections (a), (b), and (c) and adding Subsection (e) to

- 1 read as follows:
- 2 (a) The office [director] shall exercise the powers and
- 3 carry out the duties prescribed by this section in order to act as a
- 4 liaison from the state to the federal government.
- 5 (b) The office [director] shall:
- 6 (1) help coordinate state and federal programs dealing
- 7 with the same subject;
- 8 (2) inform the governor and the legislature of federal
- 9 programs that may be carried out in the state or that affect state
- 10 programs;
- 11 (3) provide federal agencies and the United States
- 12 Congress with information about state policy and state conditions
- 13 on matters that concern the federal government;
- 14 (4) provide the legislature with information useful in
- 15 measuring the effect of federal actions on the state and local
- 16 programs;
- 17 (5) prepare and supply to the governor and all members
- 18 of the legislature an annual report that:
- 19 (A) describes the office's operations;
- 20 (B) contains the office's priorities and
- 21 strategies for the following year;
- (C) details projects and legislation pursued by
- 23 the office;
- 24 (D) discusses issues in the following
- 25 congressional session of interest to this state; and
- 26 (E) contains an analysis of federal funds
- 27 availability and formulae; [and]

- 1 (6) prepare annually a complete and detailed written
- 2 report accounting for all funds received and disbursed by the
- 3 office during the preceding fiscal year;
- 4 (7) notify the governor, the lieutenant governor, and
- 5 the speaker of the house of representatives of federal activities
- 6 relevant to the state and inform the Texas congressional delegation
- 7 of state activities;
- 8 (8) conduct frequent conference calls with the
- 9 lieutenant governor and the speaker of the house of representatives
- 10 or their designees regarding state-federal relations and programs;
- 11 (9) respond to requests for information from the
- 12 legislature, the United States Congress, and federal agencies; and
- 13 (10) coordinate with the Legislative Budget Board
- 14 regarding the effects of federal funding on the state budget.
- 15 (c) The office [director] may maintain office space at
- 16 locations inside and outside the state as chosen by the office
- 17 [director].
- 18 (e) The priorities of the office, as stated in the report
- 19 required under Subsection (b)(5), must be approved by the governor
- 20 in consultation with the lieutenant governor and the speaker of the
- 21 house of representatives. The report must include an evaluation of
- 22 the performance of the office based on performance measures that
- 23 are developed by the governor in consultation with the lieutenant
- 24 governor and the speaker of the house of representatives.
- SECTION 4. Sections 751.006(a) and (g), Government Code,
- 26 are amended to read as follows:
- 27 (a) The executive director may employ staff necessary to

H.B. No. 1583

- 1 carry out the [director's] powers and duties of the office under
- 2 this chapter. The <u>executive</u> director or the <u>executive</u> director's
- 3 designee shall provide to office employees, as often as necessary,
- 4 information regarding their qualification for employment under
- 5 this chapter and their responsibilities under applicable laws
- 6 relating to standards of conduct for state employees.
- 7 (g) The executive director and the staff of the office
- 8 working in Washington, D.C., may receive a [the same]
- 9 cost-of-living salary adjustment [as is established for an employee
- 10 of another state agency under Section 751.012(d)].
- SECTION 5. Sections 751.012(a) and (c), Government Code,
- 12 are amended to read as follows:
- 13 (a) The office may enter into interagency contracts with
- 14 [other] state agencies to locate staff of the [other] state
- 15 <u>agencies</u> [agency] in Washington, D.C., to work under the
- 16 supervision of the executive director and shall coordinate
- 17 activities conducted on behalf of the state agencies [other agency]
- 18 with those of the office.
- 19 (c) A contract under this section must include provisions
- 20 under which staff of the [other] state agency:
- 21 (1) report directly to <u>the</u> [that] agency's
- 22 administrative head or the presiding officer of the [that] agency's
- 23 governing body;
- 24 (2) have an officially recognized role in the [that]
- 25 agency's budget planning process; and
- 26 (3) provide periodic updates of activities at meetings
- 27 of the [that] agency's governing body.

- 1 SECTION 6. Subchapter A, Chapter 751, Government Code, is
- 2 amended by adding Sections 751.015 and 751.016 to read as follows:
- 3 Sec. 751.015. CONTRACTS BETWEEN OFFICE AND CONSULTANTS.
- 4 (a) If the office elects to contract with federal-level government
- 5 relations consultants, the office shall adopt written procedures
- 6 for those contracts. The procedures must include:
- 7 (1) guidelines regarding contract management;
- 8 (2) a competitive procurement process and method to
- 9 assess the effectiveness of a prospective consultant;
- 10 (3) a technique for assigning a value to a prospective
- 11 consultant's ability to provide services at a reasonable price and
- 12 level of experience;
- 13 (4) a process for determining a prospective
- 14 consultant's ability to work with influential members of the United
- 15 States Congress and serve as an effective advocate on behalf of the
- 16 state; and
- 17 (5) a method to verify that the interests of a
- 18 prospective consultant or the consultant's other clients do not
- 19 create a conflict of interest that may jeopardize the state's
- 20 interest.
- 21 (b) A contract between the office and a federal-level
- 22 government relations consultant must include:
- 23 (1) an agreement regarding the goals of the service to
- 24 be provided by the consultant and targeted performance measures;
- (2) a provision governing the manner in which the
- 26 contract may be terminated by the parties to the contract; and
- 27 (3) a provision allowing the office, the state

- 1 auditor's office as provided by Section 2262.003, and other
- 2 specified oversight entities to audit the contractor's performance
- 3 under the contract.
- 4 (c) The governor must sign any contract between the office
- 5 and a federal-level government relations consultant.
- 6 Sec. 751.016. CONTRACTS BY STATE AGENCIES OR POLITICAL
- 7 SUBDIVISIONS. (a) In this section, "political subdivision"
- 8 includes a river authority.
- 9 (b) An agency or political subdivision of the state shall
- 10 report to the office on any contract between the agency or
- 11 subdivision and a federal-level government relations consultant. A
- 12 state agency or political subdivision shall submit one report under
- 13 this section not later than the 30th day after the date the contract
- 14 is executed and a second report not later than the 30th day after
- 15 the date the contract is terminated. The report must include:
- 16 (1) the name of the consultant or consulting firm;
- 17 (2) the issue on which the consultant was hired to
- 18 consult; and
- 19 (3) the amount of compensation paid or to be paid to
- 20 the consultant under the contract.
- 21 (b-1) A state agency or political subdivision contracting
- 22 with a federal-level government relations consultant before
- 23 September 1, 2009, shall, if the contract has not terminated before
- 24 that date, submit a report as required by Subsection (b) not later
- 25 than September 30, 2009. This subsection expires September 1,
- 26 2010.
- 27 (c) If a state agency contracts with a federal-level

H.B. No. 1583

- 1 government relations consultant and the consultant subcontracts
- 2 the work to another firm or individual, the state agency shall
- 3 report the subcontract to the office.
- 4 SECTION 7. Sections 751.006(b), (c), (d), (e), and (f),
- 5 751.007, 751.008, 751.010, 751.011, 751.012(b), (e), and (f),
- 6 751.013, 751.014, and 751.024, Government Code, are repealed.
- 7 SECTION 8. (a) The Office of State-Federal Relations is
- 8 abolished as an independent agency and created as a program in the
- 9 office of the governor. The Office of State-Federal Relations
- 10 Advisory Policy Board is abolished.
- 11 (b) The validity of an action taken by the Office of
- 12 State-Federal Relations before it is abolished under Subsection (a)
- 13 of this section is not affected by the abolishment.
- 14 SECTION 9. On September 1, 2009:
- 15 (1) the director of the Office of State-Federal
- 16 Relations becomes the executive director of the Office of
- 17 State-Federal Relations in the office of the governor;
- 18 (2) an employee of the Office of State-Federal
- 19 Relations becomes an employee of the Office of State-Federal
- 20 Relations in the office of the governor;
- 21 (3) a reference in law to the Office of State-Federal
- 22 Relations means the Office of State-Federal Relations in the office
- 23 of the governor;
- 24 (4) all money, contracts, leases, rights, and
- 25 obligations of the Office of State-Federal Relations are
- 26 transferred to the Office of State-Federal Relations in the office
- 27 of the governor;

H.B. No. 1583

- 1 (5) all property, including records, in the custody of
- 2 the Office of State-Federal Relations becomes the property of the
- 3 Office of State-Federal Relations in the office of the governor;
- 4 and
- 5 (6) all funds appropriated by the legislature to the
- 6 Office of State-Federal Relations are transferred to the Office of
- 7 State-Federal Relations in the office of the governor.
- 8 SECTION 10. A function or activity performed by the Office
- 9 of State-Federal Relations is transferred to the Office of
- 10 State-Federal Relations in the office of the governor as provided
- 11 by this Act.
- 12 SECTION 11. The Office of State-Federal Relations and the
- 13 office of the governor shall establish a transition plan for the
- 14 transfer described in Section 9 of this Act.
- 15 SECTION 12. This Act takes effect September 1, 2009.