By: Hunter, Gonzalez Toureilles, Fletcher H.B. No. 2250

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to payment of claims to pharmacies and pharmacists.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 4 SECTION 1. Section 843.002, Insurance Code, is amended by
- 5 adding Subdivision (9-a) to read as follows:
- 6 (9-a) "Extrapolation" means a mathematical process or
- 7 technique used by a health maintenance organization or pharmacy
- benefit manager that administers pharmacy claims for a health 8
- 9 maintenance organization in the audit of a pharmacy or pharmacist
- to estimate audit results or findings for a larger batch or group of 10
- claims not reviewed by the health maintenance organization or 11
- pharmacy benefit manager. 12
- SECTION 2. Section 843.338, Insurance Code, is amended to 13
- 14 read as follows:
- Sec. 843.338. DEADLINE FOR ACTION ON CLEAN CLAIMS. Except 15
- 16 as provided by <u>Sections</u> [<u>Section</u>] 843.3385 <u>and 843.339</u>, not later
- than the 45th day after the date on which a health maintenance 17
- organization receives a clean claim from a participating physician 18
- or provider in a nonelectronic format or the 30th day after the date 19
- 20 the health maintenance organization receives a clean claim from a
- participating physician or provider that is electronically 21
- submitted, the health maintenance organization shall make a 22
- 23 determination of whether the claim is payable and:
- 24 (1) if the health maintenance organization determines

- 1 the entire claim is payable, pay the total amount of the claim in
- 2 accordance with the contract between the physician or provider and
- 3 the health maintenance organization;
- 4 (2) if the health maintenance organization determines
- 5 a portion of the claim is payable, pay the portion of the claim that
- 6 is not in dispute and notify the physician or provider in writing
- 7 why the remaining portion of the claim will not be paid; or
- 8 (3) if the health maintenance organization determines
- 9 that the claim is not payable, notify the physician or provider in
- 10 writing why the claim will not be paid.
- 11 SECTION 3. Section 843.339, Insurance Code, is amended to
- 12 read as follows:
- 13 Sec. 843.339. DEADLINE FOR ACTION ON [CERTAIN] PRESCRIPTION
- 14 CLAIMS; PAYMENT. (a) A [Not later than the 21st day after the date
- 15 a] health maintenance organization, or a pharmacy benefit manager
- 16 that administers pharmacy claims for the health maintenance
- 17 organization, that affirmatively adjudicates a pharmacy claim that
- 18 is electronically submitted, [the health maintenance organization]
- 19 shall pay the total amount of the claim through electronic funds
- 20 transfer not later than the 14th day after the date on which the
- 21 claim was affirmatively adjudicated.
- 22 (b) A health maintenance organization, or a pharmacy
- 23 benefit manager that administers pharmacy claims for the health
- 24 maintenance organization, that affirmatively adjudicates a
- 25 pharmacy claim that is not electronically submitted, shall pay the
- 26 total amount of the claim not later than the 21st day after the date
- 27 on which the claim was affirmatively adjudicated.

- 1 SECTION 4. Section 843.340, Insurance Code, is amended by
- 2 adding Subsections (f) and (g) to read as follows:
- 3 (f) A health maintenance organization or a pharmacy benefit
- 4 manager that administers pharmacy claims for the health maintenance
- 5 organization may not use extrapolation to complete the audit of a
- 6 provider who is a pharmacist or pharmacy. A health maintenance
- 7 organization or a pharmacy benefit manager that administers
- 8 pharmacy claims for the health maintenance organization may not
- 9 require extrapolation audits as a condition of participation in the
- 10 health maintenance organization's contract, network, or program
- 11 for a provider who is a pharmacist or pharmacy.
- 12 (g) A health maintenance organization or a pharmacy benefit
- 13 manager that administers pharmacy claims for the health maintenance
- 14 organization that performs an on-site audit under this chapter of a
- 15 provider who is a pharmacist or pharmacy shall provide the provider
- 16 reasonable notice of the audit and accommodate the provider's
- 17 schedule to the greatest extent possible. The notice required
- 18 under this subsection must be in writing and must be sent by
- 19 certified mail to the provider not later than the 15th day before
- 20 the date on which the on-site audit is scheduled to occur.
- 21 SECTION 5. Section 843.344, Insurance Code, is amended to
- 22 read as follows:
- Sec. 843.344. APPLICABILITY OF SUBCHAPTER TO ENTITIES
- 24 CONTRACTING WITH HEALTH MAINTENANCE ORGANIZATION. This subchapter
- 25 applies to a person, including a pharmacy benefit manager, with
- 26 whom a health maintenance organization contracts to:
- 27 (1) process or pay claims;

- 1 (2) obtain the services of physicians and providers to
- 2 provide health care services to enrollees; or
- 3 (3) issue verifications or preauthorizations.
- 4 SECTION 6. Subchapter J, Chapter 843, Insurance Code, is
- 5 amended by adding Sections 843.354, 843.355, and 843.356 to read as
- 6 follows:
- 7 Sec. 843.354. DEPARTMENT ENFORCEMENT OF PHARMACY CLAIMS.
- 8 (a) Notwithstanding any other provision of this subchapter, a
- 9 dispute regarding payment of a claim to a provider who is a
- 10 pharmacist or pharmacy shall be resolved as provided by this
- 11 section.
- 12 (b) A provider who is a pharmacist or pharmacy may submit a
- 13 complaint to the department alleging noncompliance with the
- 14 <u>requirements of this subchapter by a health maintenance</u>
- organization, a pharmacy benefit manager that administers pharmacy
- 16 claims for the health maintenance organization, or another entity
- 17 that contracts with the health maintenance organization as provided
- 18 by Section 843.344. A complaint must be submitted in writing or by
- 19 submitting a completed complaint form to the department by mail or
- 20 through another delivery method. The department shall maintain a
- 21 complaint form on the department's Internet website and at the
- 22 department's offices for use by a complainant.
- 23 (c) After investigation of the complaint by the department,
- 24 the commissioner shall determine the validity of the complaint and
- 25 <u>shall enter a written order. In the order, the commissioner shall</u>
- 26 provide the health maintenance organization and the complainant
- 27 with:

- 1 (1) a summary of the investigation conducted by the
- 2 department;
- 3 (2) written notice of the matters asserted, including
- 4 a statement:
- 5 (A) of the legal authority, jurisdiction, and
- 6 <u>alleged conduct under which an enforcement action is imposed or</u>
- 7 denied, with a reference to the statutes and rules involved; and
- 8 (B) that, on request to the department, the
- 9 health maintenance organization and the complainant are entitled to
- 10 <u>a hearing conducted by the State Office of Administrative Hearings</u>
- 11 in the manner prescribed by Section 843.355 regarding the
- 12 determinations made in the order; and
- 13 (3) a determination of the denial of the allegations
- 14 or the imposition of penalties against the health maintenance
- 15 organization.
- 16 <u>(d) An order issued under Subsection (c) is final in the</u>
- 17 absence of a request by the complainant or health maintenance
- 18 organization for a hearing under Section 843.355.
- 19 (e) If the department investigation substantiates the
- 20 allegations of noncompliance made under Subsection (b), the
- 21 commissioner, after notice and an opportunity for a hearing as
- 22 described by Subsection (c), shall require the health maintenance
- 23 organization to pay penalties as provided by Section 843.342.
- Sec. 843.355. HEARING BY STATE OFFICE OF ADMINISTRATIVE
- 25 HEARINGS; FINAL ORDER. (a) The State Office of Administrative
- 26 Hearings shall conduct a hearing regarding a written order of the
- 27 commissioner under Section 843.354 on the request of the

- 1 department. A hearing under this section is subject to Chapter
- 2 2001, Government Code, and shall be conducted as a contested case
- 3 hearing.
- 4 (b) After receipt of a proposal for decision issued by the
- 5 State Office of Administrative Hearings after a hearing conducted
- 6 under Subsection (a), the commissioner shall issue a final order.
- 7 (c) If it appears to the department, the complainant, or the
- 8 health maintenance organization that a person or entity is engaging
- 9 in or is about to engage in a violation of a final order issued under
- 10 Subsection (b), the department, the complainant, or the health
- 11 maintenance organization may bring an action for judicial review in
- 12 district court in Travis County to enjoin or restrain the
- 13 continuation or commencement of the violation or to compel
- 14 compliance with the final order. The complainant or the health
- 15 maintenance organization may also bring an action for judicial
- 16 <u>review of the final order.</u>
- 17 Sec. 843.356. LEGISLATIVE DECLARATION. It is the intent of
- 18 the legislature that the requirements contained in this subchapter
- 19 regarding payment of claims to providers who are pharmacists or
- 20 pharmacies apply to all health maintenance organizations and
- 21 pharmacy benefit managers unless otherwise prohibited by federal
- 22 law.
- SECTION 7. Section 1301.001, Insurance Code, is amended by
- 24 amending Subdivision (1) and adding Subdivision (1-a) to read as
- 25 follows:
- 26 (1) "Extrapolation" means a mathematical process or
- 27 technique used by an insurer or pharmacy benefit manager that

- 1 administers pharmacy claims for an insurer in the audit of a
- 2 pharmacy or pharmacist to estimate audit results or findings for a
- 3 larger batch or group of claims not reviewed by the insurer or
- 4 pharmacy benefit manager.
- 5 (1-a) "Health care provider" means a practitioner,
- 6 institutional provider, or other person or organization that
- 7 furnishes health care services and that is licensed or otherwise
- 8 authorized to practice in this state. <u>The term includes a</u>
- 9 pharmacist and a pharmacy. The term does not include a physician.
- SECTION 8. Section 1301.103, Insurance Code, is amended to
- 11 read as follows:
- 12 Sec. 1301.103. DEADLINE FOR ACTION ON CLEAN CLAIMS. Except
- 13 as provided by Sections 1301.104 and [Section] 1301.1054, not later
- 14 than the 45th day after the date an insurer receives a clean claim
- 15 from a preferred provider in a nonelectronic format or the 30th day
- 16 after the date an insurer receives a clean claim from a preferred
- 17 provider that is electronically submitted, the insurer shall make a
- 18 determination of whether the claim is payable and:
- 19 (1) if the insurer determines the entire claim is
- 20 payable, pay the total amount of the claim in accordance with the
- 21 contract between the preferred provider and the insurer;
- 22 (2) if the insurer determines a portion of the claim is
- 23 payable, pay the portion of the claim that is not in dispute and
- 24 notify the preferred provider in writing why the remaining portion
- 25 of the claim will not be paid; or
- 26 (3) if the insurer determines that the claim is not
- 27 payable, notify the preferred provider in writing why the claim

- 1 will not be paid.
- 2 SECTION 9. Section 1301.104, Insurance Code, is amended to
- 3 read as follows:
- 4 Sec. 1301.104. DEADLINE FOR ACTION ON CERTAIN PHARMACY
- 5 CLAIMS; PAYMENT. (a) An [Not later than the 21st day after the date
- 6 an] insurer, or a pharmacy benefit manager that administers
- 7 pharmacy claims for the insurer under a preferred provider benefit
- 8 plan, that affirmatively adjudicates a pharmacy claim that is
- 9 electronically submitted, [the insurer] shall pay the total amount
- 10 of the claim through electronic funds transfer not later than the
- 11 14th day after the date on which the claim was affirmatively
- 12 adjudicated.
- 13 (b) An insurer, or a pharmacy benefit manager that
- 14 administers pharmacy claims for the insurer under a preferred
- 15 provider benefit plan, that affirmatively adjudicates a pharmacy
- 16 claim that is not electronically submitted, shall pay the total
- 17 amount of the claim not later than the 21st day after the date on
- 18 which the claim was affirmatively adjudicated.
- 19 SECTION 10. Section 1301.105, Insurance Code, is amended by
- 20 adding Subsections (e) and (f) to read as follows:
- (e) An insurer or a pharmacy benefit manager that
- 22 administers pharmacy claims for the insurer may not use
- 23 <u>extrapolation to complete the audit of a preferred provider that is</u>
- 24 a pharmacist or pharmacy. An insurer may not require extrapolation
- 25 audits as a condition of participation in the insurer's contract,
- 26 network, or program for a preferred provider that is a pharmacist or
- 27 pharmacy.

- 1 (f) An insurer or a pharmacy benefit manager that
- 2 administers pharmacy claims for the insurer that performs an
- 3 on-site audit of a preferred provider that is a pharmacist or
- 4 pharmacy shall provide the provider reasonable notice of the audit
- 5 and accommodate the provider's schedule to the greatest extent
- 6 possible. The notice required under this subsection must be in
- 7 writing and must be sent by certified mail to the preferred provider
- 8 not later than the 15th day before the date on which the on-site
- 9 audit is scheduled to occur.
- 10 SECTION 11. Section 1301.109, Insurance Code, is amended to
- 11 read as follows:
- 12 Sec. 1301.109. APPLICABILITY TO ENTITIES CONTRACTING WITH
- 13 INSURER. This subchapter applies to a person, including a pharmacy
- 14 benefit manager, with whom an insurer contracts to:
- 15 (1) process or pay claims;
- 16 (2) obtain the services of physicians and health care
- 17 providers to provide health care services to insureds; or
- 18 (3) issue verifications or preauthorizations.
- 19 SECTION 12. Subchapter C-1, Chapter 1301, Insurance Code,
- 20 is amended by adding Sections 1301.139, 1301.140, and 1301.141 to
- 21 read as follows:
- 22 <u>Sec. 1301.139. DEPARTMENT ENFORCEMENT OF PHARMACY CLAIMS.</u>
- 23 (a) Notwithstanding any other provision of this subchapter, a
- 24 dispute regarding payment of a claim to a preferred provider who is
- 25 a pharmacist or pharmacy shall be resolved as provided by this
- 26 section.
- 27 (b) A preferred provider who is a pharmacist or pharmacy may

- 1 submit a complaint to the department alleging noncompliance with
- 2 the requirements of this subchapter by an insurer, a pharmacy
- 3 benefit manager that administers pharmacy claims for the insurer,
- 4 or another entity that contracts with the insurer as provided by
- 5 Section 1301.109. A complaint must be submitted in writing or by
- 6 submitting a completed complaint form to the department by mail or
- 7 through another delivery method. The department shall maintain a
- 8 complaint form on the department's Internet website and at the
- 9 department's offices for use by a complainant.
- 10 (c) After investigation of the complaint by the department,
- 11 the commissioner shall determine the validity of the complaint and
- 12 shall enter a written order. In the order, the commissioner shall
- 13 provide the insurer and the complainant with:
- 14 (1) a summary of the investigation conducted by the
- 15 <u>department;</u>
- 16 (2) written notice of the matters asserted, including
- 17 a statement:
- 18 (A) of the legal authority, jurisdiction, and
- 19 alleged conduct under which an enforcement action is imposed or
- 20 denied, with a reference to the statutes and rules involved; and
- 21 (B) that, on request to the department, the
- 22 <u>insurer and the complainant are entitled to a hearing conducted by</u>
- 23 the State Office of Administrative Hearings in the manner
- 24 prescribed by Section 1301.140 regarding the determinations made in
- 25 the order; and
- 26 (3) a determination of the denial of the allegations
- 27 or the imposition of penalties against the insurer.

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- 1 (d) An order issued under Subsection (c) is final in the
- 2 absence of a request by the complainant or insurer for a hearing
- 3 under Section 1301.140.
- 4 (e) If the department investigation substantiates the
- 5 allegations of noncompliance made under Subsection (b), the
- 6 commissioner, after notice and an opportunity for a hearing as
- 7 described by Subsection (c), shall require the insurer to pay
- 8 penalties as provided by Section 1301.137.
- 9 Sec. 1301.140. HEARING BY STATE OFFICE OF ADMINISTRATIVE
- 10 HEARINGS; FINAL ORDER. (a) The State Office of Administrative
- 11 Hearings shall conduct a hearing regarding a written order of the
- 12 commissioner under Section 1301.139 on the request of the
- 13 department. A hearing under this section is subject to Chapter
- 14 2001, Government Code, and shall be conducted as a contested case
- 15 <u>hearing.</u>
- (b) After receipt of a proposal for decision issued by the
- 17 State Office of Administrative Hearings after a hearing conducted
- 18 under Subsection (a), the commissioner shall issue a final order.
- 19 (c) If it appears to the department, the complainant, or the
- 20 insurer that a person or entity is engaging in or is about to engage
- 21 in a violation of a final order issued under Subsection (b), the
- 22 department, the complainant, or the insurer may bring an action for
- 23 judicial review in district court in Travis County to enjoin or
- 24 restrain the continuation or commencement of the violation or to
- 25 compel compliance with the final order. The complainant or the
- 26 insurer may also bring an action for judicial review of the final
- 27 order.

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- 1 Sec. 1301.141. LEGISLATIVE DECLARATION. It is the intent
- 2 of the legislature that the requirements contained in this
- 3 subchapter regarding payment of claims to preferred providers who
- 4 are pharmacists or pharmacies apply to all insurers and pharmacy
- 5 benefit managers unless otherwise prohibited by federal law.
- 6 SECTION 13. The change in law made by this Act applies only
- 7 to a claim submitted by a provider to a health maintenance
- 8 organization or an insurer on or after the effective date of this
- 9 Act. A claim submitted before the effective date of this Act is
- 10 governed by the law as it existed immediately before that date, and
- 11 that law is continued in effect for that purpose.
- 12 SECTION 14. The change in law made by this Act applies only
- 13 to a contract between a pharmacy benefit manager and an insurer or
- 14 health maintenance organization entered into or renewed on or after
- 15 January 1, 2010. A contract entered into or renewed before January
- 16 1, 2010, is governed by the law as it existed immediately before the
- 17 effective date of this Act, and that law is continued in effect for
- 18 that purpose.
- 19 SECTION 15. This Act takes effect September 1, 2009.