By: Menendez H.B. No. 2828

## A BILL TO BE ENTITLED

_	
1	AN ACT
<b>_</b>	AN ACI

- 2 relating to the ad valorem taxation of property used to provide
- 3 low-income or moderate-income housing.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 11.182, Tax Code, is amended by amending
- 6 Subsections (b), (e), (h), and (k) and adding Subsections (b-1) and
- 7 (b-2) to read as follows:
- 8 (b) An organization is entitled to an exemption from
- 9 taxation of improved or unimproved real property it owns if the
- 10 organization:
- 11 (1) is organized as a community housing development
- 12 organization;
- 13 (2) meets the requirements of a charitable
- 14 organization provided by Sections 11.18(e) and (f);
- 15 (3) owns the property for the purpose of building or
- 16 repairing housing on the property to sell without profit to a
- 17 low-income or moderate-income individual or family satisfying the
- 18 organization's eligibility requirements or to rent without profit
- 19 to such an individual or family; and
- 20 (4) engages [exclusively] in the building, repair, and
- 21 sale or rental of housing as described by Subdivision (3) and
- 22 related activities.
- 23 (b-1) Notwithstanding Subsections (b)(1) and (2), an owner
- 24 of improved or unimproved real property that is not an organization

- 1 described by those subdivisions is entitled to an exemption from
- 2 taxation of the property under Subsection (b) if the owner
- 3 otherwise qualifies for the exemption and the owner is:
- 4 (1) a limited partnership 100 percent of the interest
- 5 of the general partner in which is owned or controlled by an
- 6 organization described by Subsections (b)(1) and (2); or
- 7 (2) an entity 100 percent of the interest in which is
- 8 owned or controlled by an organization described by Subsections
- 9 (b)(1) and (2).
- 10 (b-2) A reference in this section to an organization
- 11 includes a limited partnership or other entity described by
- 12 Subsection (b-1).
- 13 (e) In addition to meeting the applicable requirements of
- 14 Subsections (b) and (c), to receive an exemption under Subsection
- 15 (b) for improved real property that is [includes a housing project
- 16 constructed after December 31, 2001, and ] financed with qualified
- 17 501(c)(3) bonds issued under Section 145 of the Internal Revenue
- 18 Code of 1986, tax-exempt private activity bonds subject to volume
- 19 cap, or low-income housing tax credits, the organization must:
- 20 (1) [control 100 percent of the interest in the
- 21 general partner if the project is owned by a limited partnership;
- [(2)] comply with all rules of and laws administered
- 23 by the Texas Department of Housing and Community Affairs applicable
- 24 to community housing development organizations; and
- (2)  $[\frac{(3)}{(3)}]$  submit annually to the Texas Department of
- 26 Housing and Community Affairs and to the governing body of each
- 27 taxing unit for which the project receives an exemption for the

- 1 housing project evidence demonstrating that the organization spent
- 2 an amount equal to at least 90 percent of the project's cash flow in
- 3 the preceding fiscal year as determined by the audit required by
- 4 Subsection (g), for eligible persons in the county in which the
- 5 property is located, on social, educational, or economic
- 6 development services, capital improvement projects, or rent
- 7 reduction.
- 8 (h) Subsections (d) and  $\underline{(e)(2)}$  [ $\frac{(e)(3)}{(e)(3)}$ ] do not apply to
- 9 property owned by an organization if:
- 10 (1) the entity that provided the financing for the
- 11 acquisition or construction of the property:
- 12 (A) requires the organization to make payments in
- 13 lieu of taxes to the school district in which the property is
- 14 located; or
- 15 (B) restricts the amount of rent the organization
- 16 may charge for dwelling units on the property; or
- 17 (2) the organization has entered into an agreement
- 18 with each taxing unit for which the property receives an exemption
- 19 to spend in each tax year for the purposes provided by Subsection
- 20 (d) or (e)(2)  $[\frac{(e)(3)}{3}]$  an amount equal to the total amount of taxes
- 21 imposed on the property in the tax year preceding the year in which
- 22 the organization acquired the property.
- (k) Notwithstanding Subsection (j) [of this section] and
- 24 Sections 11.43(a) and (c), an exemption under Subsection (b) or (f)
- 25 does not terminate because of a change in the ownership of the
- 26 property if the property is sold at a foreclosure sale and, not
- 27 later than the 30th day after the date of the sale, the owner of the

- 1 property submits to the chief appraiser evidence that the property
- 2 is owned by an organization that meets the requirements of
- 3 Subsections (b)(1), (2), and (4) or is owned by a limited
- 4 partnership described by Subsection (b-1)(1) or an entity described
- 5 by Subsection (b-1)(2) that meets the requirements of Subsection
- 6 (b)(4). If the owner of the property submits the evidence required
- 7 by this subsection, the exemption continues to apply to the
- 8 property for the remainder of the current tax year and for
- 9 subsequent tax years until the owner ceases to qualify the property
- 10 for the exemption. This subsection does not prohibit the chief
- 11 appraiser from requiring the owner to file a new application to
- 12 confirm the owner's current qualification for the exemption as
- 13 provided by Section 11.43(c).
- 14 SECTION 2. Section 23.215, Tax Code, is amended to read as
- 15 follows:
- 16 Sec. 23.215. APPRAISAL OF CERTAIN NONEXEMPT PROPERTY USED
- 17 FOR LOW-INCOME OR MODERATE-INCOME HOUSING. (a) This section
- 18 applies only to real property [owned by an organization]:
- 19 (1) that includes a development, as defined by Section
- 20 <u>2306.6702</u>, Government Code:
- 21 (A) the dwelling units in which are [on the
- 22 effective date of this section was] rented or offered for rent to
- 23 [a] low-income or moderate-income <u>individuals</u> [individual] or
- 24 families [family] satisfying the [organization's] income
- 25 eligibility requirements of Subchapter DD, Chapter 2306,
- 26 Government Code [and that continues to be used for that purpose];
- 27 and

- 1 (B)  $\left[\frac{(2)}{2}\right]$  that was financed under the low income
- 2 housing tax credit program under Subchapter DD, Chapter 2306,
- 3 Government Code;
- 4 (2)  $[\frac{(3)}{(3)}]$  that does not receive an exemption under
- 5 Section 11.182 or 11.1825; and
- 6 (3)  $[\frac{(4)}{(4)}]$  the owner of which has not entered into an
- 7 agreement with any taxing unit to make payments to the taxing unit
- 8 instead of taxes on the property.
- 9 (b) <u>In appraising the property, the</u> [<del>The</del>] chief appraiser
- 10 shall:
- 11 (1) estimate the gross income potential of the
- 12 property by:
- (A) analyzing data on rental income of the
- 14 property for the preceding fiscal year contained in the audited
- 15 statement of income and expenses for the property provided under
- 16 Subsection (g) to the chief appraiser if the dwelling units in the
- 17 development were rented or offered for rent to individuals or
- 18 families described by Subsection (a)(1)(A) for the entire fiscal
- 19 <u>year;</u>
- 20 (B) analyzing the potential earnings capacity of
- 21 the property if the dwelling units in the development were not
- 22 rented or offered for rent to individuals or families described by
- 23 Subsection (a)(1)(A) during the preceding fiscal year; or
- (C) if the dwelling units in the development were
- 25 rented or offered for rent to individuals or families described by
- 26 Subsection (a)(1)(A) for only part of the preceding fiscal year,
- 27 using the method prescribed by Paragraph (A) for the part of the

- 1 fiscal year in which the dwelling units were rented or offered for
- 2 rent and using the method prescribed by Paragraph (B) for the part
- 3 of the fiscal year in which the dwelling units were not rented or
- 4 offered for rent;
- 5 (2) estimate the operation and maintenance expenses of
- 6 the property by:
- 7 (A) analyzing data on operation and maintenance
- 8 expenses of the property for the preceding fiscal year contained in
- 9 the audited statement of income and expenses for the property
- 10 provided under Subsection (g) to the chief appraiser if the
- 11 <u>dwelling units in the development were rented or offered for rent to</u>
- 12 individuals or families described by Subsection (a)(1)(A) for the
- 13 entire fiscal year;
- 14 (B) analyzing data on operation and maintenance
- 15 expenses of comparable properties available to the chief appraiser
- 16 <u>if the dwelling units in the development were not rented or offered</u>
- 17 for rent to individuals or families described by Subsection
- 18 (a)(1)(A) during the preceding fiscal year; or
- 19 (C) if the dwelling units in the development were
- 20 rented or offered for rent to individuals or families described by
- 21 Subsection (a)(1)(A) for only part of the preceding fiscal year,
- 22 using the method prescribed by Paragraph (A) for the part of the
- 23 fiscal year in which the dwelling units were rented or offered for
- 24 rent and using the method prescribed by Paragraph (B) for the part
- 25 of the fiscal year in which the dwelling units were not rented or
- 26 offered for rent;
- 27 (3) determine the appropriate capitalization rate as

- 1 provided by Subsections (c) and (d); and
- 2 (4) compute the actual rental income from the property
- 3 or project the future rental income from the property by
- 4 considering the restrictions provided by Subchapter DD, Chapter
- 5 2306, Government Code, on:
- 6 (A) the income of the individuals or families to
- 7 whom the property may be rented; and
- 8 (B) the amount of rent that may be charged for the
- 9 property [appraise the property in the manner provided by Section
- 10  $\frac{11.1825(q)}{}$ ].
- 11 (c) The chief appraiser shall appraise the property using a
- 12 capitalization rate of at least 13.5 percent, except as provided by
- 13 Subsection (d).
- 14 (d) The chief appraiser may conduct a study of sales of
- 15 comparable properties described by Subsection (a) that are located
- 16 in the appraisal district to determine the appropriate
- 17 capitalization rate to use in appraising the property. If as a
- 18 result of the study the chief appraiser determines that a
- 19 capitalization rate of less than 13.5 percent is more appropriate
- 20 for that purpose, the chief appraiser shall use that lesser rate.
- 21 <u>(e) Not later than January 31 of each year, the appraisal</u>
- 22 district shall give public notice in the manner determined by the
- 23 district, including by posting on the district's website if
- 24 applicable, of the capitalization rate to be used in that year to
- 25 appraise property described by Subsection (a) if that rate is a rate
- 26 of less than 13.5 percent.
- 27 (f) For purposes of determining the net operating income of

- 1 the property, the operating income of the property for the
- 2 preceding fiscal year is reduced by any disbursements made in that
- 3 fiscal year for the operation and maintenance of the property,
- 4 including disbursements for:
- 5 (1) standard property maintenance;
- 6 (2) debt service;
- 7 (3) ad valorem and franchise taxes;
- 8 (4) employee compensation;
- 9 (5) fees required by government agencies;
- 10 (6) expenses incurred in satisfaction of the
- 11 requirements of lenders, including reserve requirements;
- 12 (7) insurance; and
- 13 (8) any other justifiable expense related to the
- 14 operation and maintenance of the property.
- 15 (g) Not later than April 15 of each year, the property owner
- 16 must provide to the chief appraiser an audited statement of the
- 17 income and expenses for the property for the preceding fiscal year
- 18 that includes data on rental income and operation and maintenance
- 19 expenses for which disbursements described by Subsection (f) were
- 20 made. The chief appraiser shall use the audited statement of income
- 21 and expenses in appraising the property under this section. If the
- 22 property owner fails to timely provide the audited statement of
- 23 income and expenses, the chief appraiser shall appraise the
- 24 property in the manner provided by Section 23.012.
- 25 (h) An audited statement of income and expenses for property
- 26 provided to the chief appraiser under Subsection (g) is
- 27 confidential and not available for public inspection. The chief

H.B. No. 2828

- 1 appraiser may disclose information in the statement only to an
- 2 employee of the appraisal office who appraises property, except as
- 3 authorized by Subsection (i).
- 4 (i) Information made confidential by Subsection (h) may be
- 5 disclosed:
- 6 <u>(1) in a criminal proceeding;</u>
- 7 (2) in a hearing conducted by the appraisal review
- 8 board;
- 9 (3) on a judicial determination of good cause; or
- 10 (4) to a governmental agency, political subdivision,
- 11 or regulatory body if the disclosure is necessary or proper for the
- 12 enforcement of the laws of this or another state or of the United
- 13 States.
- 14 (j) In connection with an annual study conducted under
- 15 Section 403.302, Government Code, the value of a property described
- 16 by Subsection (a) that is selected for appraisal must be determined
- 17 in the manner required by this section.
- SECTION 3. This Act applies only to ad valorem taxes imposed
- 19 for a tax year beginning on or after the effective date of this Act.
- 20 SECTION 4. This Act takes effect January 1, 2010.