By: Dunnam, Crownover, Coleman, Turner of Harris, Gattis H.B. No. 2942

Substitute the following for H.B. No. 2942:

By: Solomons

C.S.H.B. No. 2942

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to fiscal accountability and transparency in government
- 3 operations by providing for effective legislative oversight;
- 4 providing penalties.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- ARTICLE 1. SHORT TITLE; FINDINGS; PURPOSE
- 7 SECTION 1.01. This Act may be cited as the "Texas Government
- 8 Accountability and Transparency Act of 2009."
- 9 SECTION 1.02. The legislature finds that the public's
- 10 confidence in its government is highest when there is adequate
- 11 oversight of government spending and performance by an independent
- 12 agency that answers to the people's elected representatives.
- SECTION 1.03. The purpose of Article 2 of this Act is to
- 14 ensure that the State Auditor and the State Accountability Office
- 15 are able to provide the highest level of oversight of government
- 16 spending and performance to ensure the greatest possible economy
- 17 and efficiency in government.
- 18 ARTICLE 2. STATE AUDITOR AND STATE ACCOUNTABILITY OFFICE
- 19 SECTION 2.01. The heading to Chapter 321, Government Code,
- 20 is amended to read as follows:
- 21 CHAPTER 321. STATE ACCOUNTABILITY OFFICE AND STATE AUDITOR
- SECTION 2.02. Chapter 321, Government Code, is amended by
- 23 designating Sections 321.001 through 321.012 as Subchapter A and
- 24 adding a heading for Subchapter A to read as follows:

1 <u>SUBCHAPTER A. GENERAL PROVISIONS</u>

- 2 SECTION 2.03. Section 321.001, Government Code, is amended
- 3 by amending Subdivisions (1), (3), and (4) and adding Subdivisions
- 4 (4-a) and (4-b) to read as follows:
- 5 (1) "Audit plan" means the outline of the office's work
- 6 [approved by the committee] for [the State Auditor's Office in] a
- 7 year for the performance of audits and related services, including
- 8 technical assistance, data analysis, consulting and oversight
- 9 functions, investigations, and the preparation of audit reports and
- 10 other types of communications.
- 11 (3) "Board" ["Committee"] means the legislative audit
- 12 board [committee].
- 13 (4) "Department" includes every state department,
- 14 agency, board, bureau, institution, or commission. The term
- 15 <u>includes an institution of higher education as defined by Section</u>
- 16 61.003, Education Code.
- 17 (4-a) "Office" means the State Accountability Office.
- 18 (4-b) "Recovery Act" means the American Recovery and
- 19 Reinvestment Act of 2009 (Pub. L. No. 111-5) and includes any
- 20 subsequent federal economic stimulus legislation.
- SECTION 2.04. Subchapter A, Chapter 321, Government Code,
- 22 as added by this Act, is amended by adding Sections 321.0011,
- 23 321.0014, and 321.0015 to read as follows:
- Sec. 321.0011. STATE ACCOUNTABILITY OFFICE. The State
- 25 Accountability Office is an independent agency of the legislative
- 26 branch of state government.
- Sec. 321.0014. APPLICABILITY TO CERTAIN ENTITIES. This

- 1 chapter applies to the following entities in the same manner as if
- 2 each entity were a department:
- 3 (1) an independent organization certified by the
- 4 Public Utility Commission of Texas under Section 39.151, Utilities
- 5 Code;
- 6 (2) a regional mobility authority;
- 7 (3) the Texas Economic Development Corporation;
- 8 (4) a nonprofit organization that is established by a
- 9 state officer or department and that solicits gifts, grants, and
- 10 other donations for the Texas Enterprise Fund under Section
- 11 481.078;
- 12 (5) a nonprofit organization that is established by a
- 13 state officer or department and that solicits gifts, grants, and
- 14 other donations for any other purpose; and
- 15 (6) any public or private person or entity receiving
- 16 funds through a governmental entity in this state that were made
- 17 available by or provided under the Recovery Act.
- Sec. 321.0015. REFERENCES IN LAW. (a) A reference in this
- 19 chapter or other law to the state auditor's office means the State
- 20 Accountability Office.
- 21 (b) A reference in this chapter or other law to the
- 22 legislative audit committee means the legislative audit board.
- SECTION 2.05. Section 321.002, Government Code, is amended
- 24 to read as follows:
- Sec. 321.002. LEGISLATIVE AUDIT BOARD [COMMITTEE].
- 26 (a) The legislative audit board [committee] consists of:
- 27 (1) the lieutenant governor;

- 1 (2) the speaker of the house of representatives;
- 2 (3) the chair [chairman] of the senate finance
- 3 committee;
- 4 (4) four other members [one member] of the senate
- 5 appointed by the lieutenant governor;
- 6 (5) the chair of the house appropriations
- 7 committee; [and]
- 8 (6) the chair [chairman] of the house ways and means
- 9 committee; and
- 10 (7) three other members of the house appointed by the
- 11 speaker.
- 12 (b) In the absence of the chair [chairman] of a house or
- 13 senate committee, the vice chair [vice-chairman] of the respective
- 14 committee shall act.
- 15 (c) Members of the <u>board</u> [committee] serve without
- 16 compensation but are entitled to actual and necessary expenses
- 17 incurred in performing official duties.
- 18 (d) The board [committee] shall employ necessary clerical
- 19 assistants as allowed by legislative appropriation.
- 20 (e) The lieutenant governor and the speaker are joint chairs
- 21 of the board [committee]. [The committee shall elect one member to
- 22 serve as secretary.
- SECTION 2.06. Subchapter A, Chapter 321, Government Code,
- 24 as added by this Act, is amended by adding Section 321.003 to read
- 25 as follows:
- Sec. 321.003. SUNSET PROVISION. The office and the board
- 27 are subject to review under Chapter 325 (Texas Sunset Act) but are

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- 1 not abolished under that chapter. The office and board shall be
- 2 reviewed during the periods in which state agencies scheduled to be
- 3 abolished in 2013 and every 12th year after that year are reviewed.
- 4 SECTION 2.07. Section 321.004, Government Code, is amended
- 5 to read as follows:
- 6 Sec. 321.004. MEETINGS RELATED TO RECOVERY ACT [PROCEDURE
- 7 FOR TIE VOTE]. Beginning July 1, 2009, the board shall meet at
- 8 <u>least once each month in Austin to take testimony and receive</u>
- 9 evidence related to funds received by the state from the federal
- 10 government for economic stabilization, including Recovery Act
- 11 funds. This section expires January 1, 2011 [(a) If the full
- 12 committee is present and is not able to resolve a tie vote within a
- 13 reasonable time on a matter this chapter requires the committee to
- 14 decide, the committee shall select a member of the house or senate
- 15 to meet with the committee and to cast the tie-breaking vote.
- 16 [(b) The seventh member's duty to the committee ends when
- 17 the member casts the tie-breaking vote and the matter is resolved].
- 18 SECTION 2.08. Section 321.005, Government Code, is amended
- 19 to read as follows:
- Sec. 321.005. [APPOINTMENT OF] STATE AUDITOR; APPOINTMENT.
- 21 (a) The State Auditor is the office's chief executive and
- 22 administrative officer. The State Auditor [committee] shall:
- 23 (1) administer and enforce this chapter;
- 24 (2) [appoint a State Auditor to] investigate all
- 25 custodians of state funds, disbursing agents, and department
- 26 personnel;
- 27 (3) investigate fraud or abuse in all departments,

- 1 including misuse of funds, conflicts of interest, contract abuses,
- 2 and other violations of law;
- 3 (4) monitor the compliance of all departments with the
- 4 applicable laws relating to the powers, duties, and functions of
- 5 the departments;
- 6 (5) refer criminal matters as appropriate to the
- 7 Travis County district attorney or the prosecuting attorney of the
- 8 county in which an offense is alleged to have occurred;
- 9 (6) refer civil matters, as appropriate, to the
- 10 attorney general, the Travis County district attorney, or the
- 11 district or county attorney, as applicable, for the county in which
- 12 a civil action regarding the matter would be brought; and
- 13 (7) perform all other duties and exercise all other
- 14 powers granted to the office or the State Auditor by this chapter or
- 15 any other law.
- 16 (b) The board [committee] shall appoint the State Auditor.
- 17 The joint chairs of the board shall execute a written declaration of
- 18 the person appointed by the board as State Auditor and file the
- 19 declaration with the secretary of state.
- 20 (c) The State Auditor serves at the will of the board
- 21 [committee]. The State Auditor is ineligible to be a candidate for
- 22 a public elective office in this state unless the State Auditor has
- 23 <u>resigned and the board has accepted the resignation.</u>
- 24 (d) The board [committee] shall fill any vacancy in the
- 25 office of State Auditor.
- 26 (e) A majority vote of the board [committee] members is
- 27 sufficient to exercise any action authorized by this section.

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- 1 SECTION 2.09. Section 321.008(b), Government Code, is
- 2 amended to read as follows:
- 3 (b) The State Auditor must file the oath with the secretary
- 4 of state not later than the 10th day after the date on which the
- 5 board [committee] appointed the State Auditor, or the board
- 6 [committee] or a majority of the board [committee] members shall
- 7 appoint another qualified person as State Auditor.
- 8 SECTION 2.10. Section 321.023, Government Code, is
- 9 transferred to Subchapter A, Chapter 321, Government Code, as added
- 10 by this Act, redesignated as Section 321.009, Government Code, and
- 11 amended to read as follows:
- 12 Sec. 321.009 [321.023]. SEAL. The [state auditor shall
- 13 obtain a seal of the office is [with "State Auditor, State of
- 14 Texas" engraved around the margin and] a five-pointed star in the
- 15 center with the words "State Accountability Office, State of Texas"
- 16 <u>engraved around the margin. The seal shall</u> [to] be used to
- 17 authenticate official documents issued by or on the order of the
- 18 state auditor.
- 19 SECTION 2.11. Section 321.010(a), Government Code, is
- 20 amended to read as follows:
- 21 (a) The State Auditor <u>shall</u> [may] appoint a first assistant
- 22 state auditor with the approval of the board.
- SECTION 2.12. Subchapter A, Chapter 321, Government Code,
- 24 as added by this Act, is amended by adding Sections 321.0101 and
- 25 321.0102 to read as follows:
- Sec. 321.0101. COUNSELOR; ADVISORY OPINIONS. (a) The
- 27 State Auditor shall appoint a counselor.

- 1 (b) The counselor must be an attorney licensed to practice
- 2 law in this state.
- 3 <u>(c) The counselor may issue advisory opinions under</u>
- 4 procedures approved by the State Auditor relating to the
- 5 appropriate use of and authority to spend state funds.
- 6 Sec. 321.0102. CHIEF CLERK. The State Auditor may appoint a
- 7 chief clerk to receive, file, and carefully preserve all documents
- 8 and records provided to the State Auditor and the office and to
- 9 serve as secretary to the board.
- 10 SECTION 2.13. Sections 321.011(a), (b), and (c), Government
- 11 Code, are amended to read as follows:
- 12 (a) Subject to the General Appropriations Act, and as
- 13 necessary to carry out the powers and duties of the State Auditor
- 14 and the office under this chapter and other laws granting
- 15 jurisdiction or applicable to the State Auditor or the office, the
- 16 [The] State Auditor may:
- 17 (1) appoint [may employ a professional staff,
- 18 including assistant state auditors, inspectors general, deputy
- 19 inspectors general, assistant inspectors general, and special
- 20 agents; and
- 21 (2) employ other [stenographic and clerical]
- 22 personnel.
- 23 (b) The State Auditor shall establish the qualifications
- 24 necessary for appointment or employment, including qualifications
- 25 regarding necessary legal knowledge, law enforcement experience,
- 26 honesty, integrity, education, training, and executive ability. A
- 27 person appointed or employed must have the experience necessary to

- 1 qualify the person for the position. The State Auditor may conduct
- 2 professional examinations to determine the qualifications of \underline{a}
- 3 person seeking appointment or employment [prospective staff
- 4 members].
- 5 (c) The State Auditor may discharge any [assistant auditors
- 6 or stenographic or clerical] personnel at any time for any reason
- 7 satisfactory to the State Auditor and without a hearing.
- 8 SECTION 2.14. Subchapter A, Chapter 321, Government Code,
- 9 is amended by adding Sections 321.0111, 321.0112, and 321.0113 to
- 10 read as follows:
- Sec. 321.0111. SPECIAL AGENTS. (a) The State Auditor may
- 12 employ and commission special agents to assist the office in
- 13 carrying out the duties of the office relating to detection,
- 14 investigation, and prevention of fraud, waste, and abuse.
- 15 (b) A special agent employed by the office is not:
- 16 (1) a peace officer but has the powers of search and
- 17 seizure, as to felony offenses only, under the laws of this state;
- 18 or
- 19 (2) entitled to supplemental benefits from the law
- 20 enforcement and custodial officer supplemental retirement fund
- 21 unless the officer transfers from a position, without a break in
- 22 service, that qualifies for supplemental retirement benefits from
- 23 the fund.
- 24 (c) An assistant state auditor, inspector general, deputy
- 25 <u>inspector general</u>, or assistant inspector general may be
- 26 commissioned under this section.
- 27 (d) The State Auditor may not commission more than 20

- 1 special agents at any time.
- 2 Sec. 321.0112. EXPERTS. Subject to the availability of
- 3 funds, the State Auditor may contract with certified public
- 4 accountants, qualified management consultants, or other
- 5 professional experts as necessary to independently perform the
- 6 functions of the office under this chapter or other law.
- 7 Sec. 321.0113. PERSONNEL; POLITICAL INFLUENCE. (a) The
- 8 State Auditor and office personnel are to be free from partisan
- 9 politics, and the State Auditor is free to select the most efficient
- 10 personnel available for each position in the office so that the
- 11 State Auditor may render to the legislature the service the
- 12 legislature has a right to expect.
- 13 (b) It is against public policy and a criminal offense for a
- 14 member of the legislature, an officer or employee of the state, or
- 15 <u>an officer or employee of a state department to recommend or suggest</u>
- 16 that the State Auditor appoint a person to a position in the office.
- 17 An offense under this section is a Class A misdemeanor.
- SECTION 2.15. Sections 321.012(a) and (c), Government Code,
- 19 are amended to read as follows:
- 20 (a) The board [committee] directs and controls the
- 21 expenditure of any money appropriated to the office [of the State
- 22 Auditor] and must approve the State Auditor's appropriation
- 23 requests [and audit plan].
- (c) The salaries of the assistant auditors and other
- 25 [stenographic and clerical] personnel may not exceed the amounts
- 26 paid by other departments for similar services without the approval
- 27 of the board.

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- 1 SECTION 2.16. Subchapter A, Chapter 321, Government Code,
- 2 as added by this Act, is amended by adding Sections 321.0121 through
- 3 321.0124 to read as follows:
- 4 Sec. 321.0121. PUBLIC INTEREST INFORMATION. (a) The
- 5 office shall prepare information of public interest describing:
- 6 (1) the functions of the office, including the
- 7 <u>functions of the State Auditor;</u>
- 8 (2) the matters or issues that may be subject to
- 9 audits, investigations, and other functions performed by the
- 10 office; and
- 11 (3) the manner in which a person may report an
- 12 allegation of fraud or abuse to the office.
- (b) The office shall make the information described by
- 14 Subsection (a) available to state officers and employees and to the
- 15 public.
- Sec. 321.0122. REQUIRED CONTRACT DISCLOSURE STATEMENT. (a)
- 17 The office shall develop a standard contract provision requiring a
- 18 contractor to disclose to the office the amount of a payment made
- 19 under the contract to any subcontractor, consultant, or person
- 20 required to register as a lobbyist under Chapter 305 or the Lobbying
- 21 <u>Disclosure Act of 1995 (2 U.S.C. Section 1601 et seq.).</u>
- 22 (b) A department shall include the provision in any contract
- 23 <u>entered into by the department.</u>
- Sec. 321.0123. CONTRACT REPORTING REQUIREMENTS. A
- 25 <u>department that is required under other law to report information</u>
- 26 relating to a contract entered into by the department to the
- 27 Legislative Budget Board shall also report the information to the

- 1 office.
- 2 Sec. 321.0124. POSTING OF CONTRACT INFORMATION ON INTERNET.
- 3 (a) The office shall post any information received by the office
- 4 that relates to a contract entered into by a department and that is
- 5 not confidential by law on an Internet site maintained by or for the
- 6 office. The office shall post the information in a timely manner
- 7 after receipt of the information.
- 8 (b) The Internet site must be accessible to the public.
- 9 SECTION 2.17. Chapter 321, Government Code, is amended by
- 10 designating Sections 321.013 through 321.022 as Subchapter B and
- 11 adding a heading for Subchapter B to read as follows:
- 12 SUBCHAPTER B. AUDITS AND INVESTIGATIONS
- 13 SECTION 2.18. The heading for Section 321.013, Government
- 14 Code, is amended to read as follows:
- 15 Sec. 321.013. <u>ADDITIONAL</u> POWERS AND DUTIES OF STATE
- 16 AUDITOR.
- 17 SECTION 2.19. Sections 321.013(a), (c), and (f), Government
- 18 Code, are amended to read as follows:
- 19 (a) The State Auditor shall conduct audits of all
- 20 departments, including institutions of higher education, as
- 21 specified in the audit plan. The [At the direction of the
- 22 committee, the] State Auditor may [shall] conduct an audit or
- 23 investigation of any entity receiving funds from the state.
- (c) The State Auditor shall prepare an [recommend the] audit
- 25 plan for the state for each year [to the committee]. In devising
- 26 the plan, the State Auditor shall consider recommendations
- 27 concerning coordination of agency functions made jointly by

- 1 representatives of the Legislative Budget Board, Sunset Advisory
- 2 Commission, and the office [State Auditor's Office]. The State
- 3 Auditor shall also consider the extent to which a department has
- 4 received a significant increase in appropriations, including a
- 5 significant increase in federal or other money passed through to
- 6 the department, and shall review procurement activities for
- 7 compliance with Section 2161.123. The plan shall provide for
- 8 auditing of federal programs at least as often as required under
- 9 federal law and shall ensure that audit requirements of all bond
- 10 covenants and other credit or financial agreements are satisfied.
- 11 The <u>board</u> [committee] shall review [and approve] the plan.
- 12 (f) The State Auditor may conduct financial audits,
- 13 compliance audits [and investigations, and, with specific
- 14 authority from the committee], economy and efficiency audits,
- 15 effectiveness audits, and special audits as defined by this chapter
- 16 and specified in the audit plan. The State Auditor shall conduct or
- 17 direct investigations as necessary.
- SECTION 2.20. Section 321.016, Government Code, is amended
- 19 to read as follows:
- Sec. 321.016. IMPROPER PRACTICES AND ILLEGAL TRANSACTIONS.
- 21 (a) If in the course of an audit the State Auditor finds evidence
- 22 of improper practices of financial administration, inadequate
- 23 fiscal records, uneconomical use of resources, or ineffective
- 24 program performance, the State Auditor, after consulting with the
- 25 head of the agency, shall immediately report the evidence to the
- 26 governor, the <u>board</u> [committee], <u>the chairs of the committees of</u>
- 27 each house with oversight responsibility for the agency, and the

- 1 administrative head and the $\underline{\text{chair}}$ [$\underline{\text{chairman}}$] of the governing body
- 2 of the affected department.
- 3 (b) If in the course of an audit the State Auditor finds
- 4 evidence of an illegal transaction, the State Auditor, after
- 5 consulting with the head of the agency, shall immediately report
- 6 the transaction to the governor, the board [committee], the chairs
- 7 of the committees of each house with oversight responsibility for
- 8 the agency, the Travis County district attorney or the prosecuting
- 9 attorney of the county in which the offense is alleged to have
- 10 occurred, and any other [the] appropriate legal authority.
- 11 (c) Immediately after the \underline{board} [$\underline{committee}$] receives a
- 12 report from the State Auditor alleging improper practices of
- 13 financial administration, uneconomical use of resources, or
- 14 ineffective program performance, the board [committee] shall
- 15 review the report and shall consult with and may hold hearings with
- 16 the administrative head and the chair [chairman] of the governing
- 17 body of the affected department regarding the report.
- 18 (d) If the administrative head or the governing body of the
- 19 affected department refuses to make the changes recommended by the
- 20 board [committee] at the hearing or provide any additional
- 21 information or reports requested, the <u>board</u> [committee] shall
- 22 report the refusal to the legislature.
- SECTION 2.21. Section 321.018, Government Code, is amended
- 24 to read as follows:
- Sec. 321.018. SUBPOENAS. (a) The [At the request of the]
- 26 State Auditor or the board [on its own motion, the committee] may
- 27 subpoena witnesses or any books, records, or other documents

- 1 reasonably necessary to conduct an examination under this chapter.
- 2 (b) Each subpoena must be signed by either:
- 3 (1) the State Auditor; or
- 4 (2) one of the joint chairs of the <u>board</u> [committee or 5 the secretary of the committee].
- 6 (c) On the request of either the State Auditor or one of the
 7 joint chairs of the board, a special agent of the office [committee
 8 or the secretary of the committee], the sergeant at arms or an
 9 assistant sergeant at arms of either house of the legislature, or
 10 any peace officer shall serve the subpoena in the manner prescribed
 11 for service of a district court subpoena.
- If the person to whom a subpoena is directed fails to 12 comply, the State Auditor or the board [committee] may bring suit in 13 14 district court to enforce the subpoena. If the court determines 15 that good cause exists for the issuance of the subpoena, the court shall order compliance. The court may modify the requirements of a 16 17 subpoena that the court determines are unreasonable. Failure to comply with the order of the district court is punishable as 18 contempt. 19
- (e) The <u>State Auditor or the board</u> [committee] may provide for the compensation of subpoenaed witnesses. The amount of compensation may not exceed the amount paid to a witness subpoenaed by a district court in a civil proceeding.
- SECTION 2.22. The heading to Section 321.019, Government Code, is amended to read as follows:
- Sec. 321.019. INTERFERENCE WITH AUDIT OR INVESTIGATION:

 27 <u>CRIMINAL OFFENSE</u>.

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- 1 SECTION 2.23. Section 321.019, Government Code, is amended
- 2 by amending Subsection (b) and adding Subsection (c) to read as
- 3 follows:
- 4 (b) An offense under this section is a Class A misdemeanor,
- 5 except that the offense is a felony of the third degree if the audit
- 6 or investigation is related to funds made available by or provided
- 7 under the Recovery Act.
- 8 (c) An offense under this section may be prosecuted in the
- 9 county in which an element of the offense occurs or in Travis
- 10 County.
- SECTION 2.24. Subchapter B, Chapter 321, Government Code,
- 12 as added by this Act, is amended by adding Section 321.0191 and
- 13 Sections 321.023 through 321.027 to read as follows:
- 14 Sec. 321.0191. REQUEST FOR INFORMATION; CIVIL PENALTY. (a)
- 15 The State Auditor may serve on the officer or employee of a
- 16 department or an entity subject to audit or investigation under
- 17 this chapter written requests for information or inspection of
- 18 property. A request under this section must:
- 19 (1) identify and describe with reasonable
- 20 particularity the information sought, documents to be produced, or
- 21 other property to which access is requested; and
- 22 (2) set forth the items to be inspected by individual
- 23 <u>item or by category.</u>
- 24 (b) An officer or employee who does not produce the
- 25 documents or grant access to the property before the 25th hour after
- 26 the request is served is personally liable to the state for a civil
- 27 penalty of \$1,000 for each day the conduct continues, except that

- 1 the civil penalty is \$5,000 for each day the conduct continues if
- 2 the audit or investigation is related to funds made available by or
- 3 provided under the Recovery Act.
- 4 (c) The attorney general, the Travis County district
- 5 attorney, or the prosecuting attorney of the county in which a
- 6 <u>violation</u> is alleged to have occurred may sue to collect the
- 7 penalty.
- 8 Sec. 321.023. GOVERNMENT ACCOUNTABILITY RECOMMENDATIONS.
- 9 The office shall recommend policies for:
- 10 (1) the detection of fraud and abuse, including state
- 11 contract violations, conflicts of interest, and the inappropriate
- 12 use or unauthorized expenditure of state funds;
- 13 (2) the identification of participants in any detected
- 14 fraud or abuse;
- 15 (3) the termination or prosecution of state employees
- 16 in relation to detected fraud or abuse; and
- 17 (4) the exclusion of contractors from participation in
- 18 state contracts for detected fraud or abuse.
- 19 Sec. 321.024. RECEIPT AND INVESTIGATION OF COMPLAINTS AND
- 20 INFORMATION. (a) The State Auditor may receive and investigate
- 21 complaints and information concerning the possible existence of
- 22 fraud or abuse.
- (b) The State Auditor shall establish and operate a
- 24 toll-free telephone line to be known as the Texas Government
- 25 Accountability Hotline that enables a person to call the hotline
- 26 number to:
- 27 (1) obtain information concerning audits or

- 1 <u>investigations conducted by the office; or</u>
- 2 (2) report an alleged violation of the laws of this
- 3 state related to government accountability, including laws related
- 4 to spending, procurement, and auditing, by any department or any
- 5 entity subject to audit or investigation under this chapter.
- 6 (c) The State Auditor shall establish an Internet web page
- 7 that permits a person to obtain information and report violations
- 8 as provided by Subsection (b).
- 9 (d) Each department and each entity subject to audit or
- 10 investigation under this chapter that maintains one or more
- 11 Internet web pages shall post on the department's or entity's home
- 12 page a prominent link to the Internet web page maintained by the
- 13 State Auditor under this section.
- Sec. 321.025. LEGAL ASSISTANCE. On request of the State
- 15 Auditor, the Travis County district attorney or the prosecuting
- 16 attorney of the county in which an offense is alleged to have
- 17 occurred shall assist the State Auditor with investigations and
- 18 provide appropriate legal assistance.
- 19 Sec. 321.026. REFERRAL OF CERTAIN MATTERS. (a) After an
- 20 investigation of possible fraud or abuse, if the State Auditor
- 21 believes that fraud or abuse by a department may have resulted in
- 22 the inappropriate use or unauthorized expenditure of state funds,
- 23 the office may refer the matter to the Travis County district
- 24 attorney or the prosecuting attorney of the county in which an
- 25 offense or impropriety is alleged to have occurred and recommend
- 26 that the attorney pursue the recovery of state funds.
- 27 (b) After receiving a referral from the office under this

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- 1 section, the Travis County district attorney or the prosecuting
- 2 attorney of the county in which an offense or impropriety is alleged
- 3 to have occurred shall review the request, make an independent
- 4 decision, and issue a written public opinion with respect to the
- 5 existence of fraud or abuse and whether the attorney intends to
- 6 pursue the recovery of state funds.
- 7 Sec. 321.027. REFERRAL OF MATTERS RELATED TO RECOVERY ACT.
- 8 Notwithstanding any other provision of law, a matter referred by
- 9 the State Auditor concerning fraud or other criminal activity in
- 10 connection with Recovery Act funds may be prosecuted in a county in
- 11 which an element of the offense occurs or in Travis County.
- 12 SECTION 2.25. Sections 322.015, 322.016, 322.0165,
- 13 322.017, and 322.018, Government Code, are transferred to Chapter
- 14 321, Government Code, renumbered as Sections 321.051, 321.052,
- 15 321.053, 321.054, and 321.055, Government Code, respectively,
- 16 designated as Subchapter C, Chapter 321, Government Code, and
- 17 amended, and a heading is added for Subchapter C, Chapter 321,
- 18 Government Code, to read as follows:
- 19 SUBCHAPTER C. PERFORMANCE REVIEWS
- Sec. 321.051 [322.015]. REVIEW OF INTERSCHOLASTIC
- 21 COMPETITION. The $\underline{\text{office}}$ [$\underline{\text{board}}$] may periodically review and
- 22 analyze the effectiveness and efficiency of the policies,
- 23 management, fiscal affairs, and operations of an organization that
- 24 is a component or part of a state agency or institution and that
- 25 sanctions or conducts interscholastic competition. The office
- 26 [board] shall report the findings to the governor and the
- 27 legislature. The legislature may consider the office's [board's]

- 1 reports in connection with the legislative appropriations process.
- 2 Sec. 321.052 [322.016]. PERFORMANCE REVIEW OF SCHOOL
- 3 DISTRICTS. (a) The office [board] may periodically review the
- 4 effectiveness and efficiency of the operations of school districts,
- 5 including the district's expenditures for its officers' and
- 6 employees' travel services. A review of a school district may be
- 7 initiated by the office [board] at the State Auditor's [its]
- 8 discretion or on the request of the school district. A review may
- 9 be initiated by a school district only by resolution adopted by a
- 10 majority of the members of the board of trustees of the district.
- 11 (b) If a review is initiated on the request of the school
- 12 district, the district shall pay 25 percent of the cost incurred in
- 13 conducting the review.
- 14 (c) The office [board] shall:
- 15 (1) prepare a report showing the results of each
- 16 review conducted under this section;
- 17 (2) file the report with the school district, the
- 18 governor, the lieutenant governor, the speaker of the house of
- 19 representatives, the chairs of the standing committees of the
- 20 senate and the house of representatives with jurisdiction over
- 21 public education, and the commissioner of education; and
- 22 (3) make the entire report and a summary of the report
- 23 available to the public on the Internet.
- 24 (d) Until the office [board] has completed a review under
- 25 this section, all information, documentary or otherwise, prepared
- 26 or maintained in conducting the review or preparing the review
- 27 report, including intra-agency and interagency communications and

- 1 drafts of the review report or portions of those drafts, is excepted
- 2 from required public disclosure as audit working papers under
- 3 Section 552.116. This subsection does not affect whether
- 4 information described by this subsection is confidential or
- 5 excepted from required public disclosure under a law other than
- 6 Section 552.116.
- 7 Sec. 321.053 [322.0165]. PERFORMANCE REVIEW OF
- 8 INSTITUTIONS OF HIGHER EDUCATION. (a) In this section, "public
- 9 junior college" and "general academic teaching institution" have
- 10 the meanings assigned by Section 61.003, Education Code.
- 11 (b) The office [board] may periodically review the
- 12 effectiveness and efficiency of the budgets and operations of:
- 13 (1) public junior colleges; and
- 14 (2) general academic teaching institutions.
- 15 (c) A review under this section may be initiated by the
- 16 office [board] or at the request of:
- 17 (1) the governor; or
- 18 (2) the public junior college or general academic
- 19 teaching institution.
- 20 (d) A review may be initiated by a public junior college or
- 21 general academic teaching institution only at the request of the
- 22 president of the college or institution or by a resolution adopted
- 23 by a majority of the governing body of the college or institution.
- (e) If a review is initiated by a public junior college or
- 25 general academic teaching institution, the college or institution
- 26 shall pay 25 percent of the cost incurred in conducting the review.
- 27 (f) The office [board] shall:

- 1 (1) prepare a report showing the results of each
- 2 review conducted under this section;
- 3 (2) file the report with:
- 4 (A) the chief executive officer of the public
- 5 junior college or general academic teaching institution that is the
- 6 subject of the report; and
- 7 (B) the governor, the lieutenant governor, the
- 8 speaker of the house of representatives, the chairs of the standing
- 9 committees of the senate and of the house of representatives with
- 10 primary jurisdiction over higher education, and the commissioner of
- 11 higher education; and
- 12 (3) make the entire report and a summary of the report
- 13 available to the public on the Internet.
- 14 (g) Until the office [board] has completed a review under
- 15 this section, all information, documentary or otherwise, prepared
- 16 or maintained in conducting the review or preparing the review
- 17 report, including intra-agency and interagency communications and
- 18 drafts of the review report or portions of those drafts, is excepted
- 19 from required public disclosure as audit working papers under
- 20 Section 552.116. This subsection does not affect whether
- 21 information described by this subsection is confidential or
- 22 excepted from required public disclosure under a law other than
- 23 Section 552.116.
- 24 Sec. 321.054 [322.017]. EFFICIENCY REVIEW OF STATE
- 25 AGENCIES. (a) In this section, "state agency" has the meaning
- 26 assigned by Section 2056.001.
- (b) The office [board] periodically may review and analyze

- 1 the effectiveness and efficiency of the policies, management,
- 2 fiscal affairs, and operations of state agencies.
- 3 (c) The $\underline{\text{office}}$ [$\underline{\text{board}}$] shall report the findings of the
- 4 review and analysis to the governor and the legislature.
- 5 (d) The legislature may consider the <u>office's</u> [board's]
- 6 reports in connection with the legislative appropriations process.
- 7 (e) Until the office [board] has completed a review and
- 8 analysis under this section, all information, documentary or
- 9 otherwise, prepared or maintained in conducting the review and
- 10 analysis or preparing the review report, including intra-agency and
- 11 interagency communications and drafts of the review report or
- 12 portions of those drafts, is excepted from required public
- 13 disclosure as audit working papers under Section 552.116. This
- 14 subsection does not affect whether information described by this
- 15 subsection is confidential or excepted from required public
- 16 disclosure under a law other than Section 552.116.
- 17 Sec. 321.055 [$\frac{322.018}{}$]. RECORDS MANAGEMENT REVIEW. (a) In
- 18 this section, "state agency" has the meaning assigned by Section
- 19 2056.001.
- 20 (b) The office [board] may periodically review and analyze
- 21 the effectiveness and efficiency of the policies and management of
- 22 a state governmental committee or state agency that is involved in:
- 23 (1) analyzing and recommending improvements to the
- 24 state's system of records management; and
- 25 (2) preserving the essential records of this state,
- 26 including records relating to financial management information.
- 27 SECTION 2.26. Chapter 321, Government Code, is amended by

| 1 | adding Subchapter D to read as follows: |
|----|--|
| 2 | SUBCHAPTER D. INSPECTOR GENERAL DIVISION |
| 3 | Sec. 321.101. DEFINITIONS. In this subchapter: |
| 4 | (1) "Agency" means a state agency subject to this |
| 5 | <pre>chapter under Section 321.102.</pre> |
| 6 | (2) "Commission" means the Health and Human Services |
| 7 | Commission. |
| 8 | (3) "Division" means the inspector general division. |
| 9 | (4) "Fraud" means an intentional deception or |
| 10 | misrepresentation made by a person with the knowledge that the |
| 11 | deception could result in some unauthorized benefit to that person |
| 12 | or some other person. The term includes any act that constitutes |
| 13 | fraud under applicable federal or state law. |
| 14 | (5) "Furnished," in reference to items or services: |
| 15 | (A) means items or services provided directly by, |
| 16 | provided under the direct supervision of, or ordered by: |
| 17 | (i) a physician or other individual |
| 18 | licensed under state law to practice the individual's profession, |
| 19 | either as an employee or in the individual's own capacity; |
| 20 | (ii) a provider; or |
| 21 | (iii) another supplier of services; and |
| 22 | (B) does not include services ordered by one |
| 23 | party but billed for and provided by or under the supervision of |
| 24 | another. |
| 25 | (6) "Hold on payment" means the temporary denial of |
| 26 | reimbursement under a federal program for items or services |
| 27 | furnished by a specified provider |

1 "Inspector general" means the inspector general 2 appointed under Section 321.106. (8) "Program exclusion" means the suspension of a 3 provider's authorization under a federal program to request 4 5 reimbursement for items or services furnished by that provider. 6 (9) "Provider" means a person, firm, partnership, 7 corporation, agency, association, institution, or other entity 8 that was or is approved by the commission to provide: (A) medical assistance under contract 9 or provider agreement with the commission; or 10 (B) third-party billing vendor services under a 11 12 contract or provider agreement with the commission. (10) "Review" includes an audit, inspection, 13 14 investigation, evaluation, or similar activity. 15 (11) "State funds" or "state money" includes federal funds or money received and appropriated by the state or for which 16 17 the state has oversight responsibility. Sec. 321.102. APPLICABILITY. (a) Except as provided by 18 Subsection (c), this chapter applies only to the: 19 (1) Health and Human Services Commission; 20 21 (2) Texas Education Agency; and 22 (3) Texas Department of Transportation. (b) A state agency, other than the Texas Youth Commission or 23 24 the Texas Department of Criminal Justice, may not establish an

office of inspector general without specific legislative

(c) A health and human services agency as defined by Section

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authorization.

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- 1 531.001 is an agency to which this subchapter applies for purposes
- 2 related to the review and investigatory authority of the division.
- 3 Sec. 321.103. REFERENCE IN OTHER LAW. (a) Notwithstanding
- 4 any other provision of law, a reference in law or rule to an
- 5 agency's office of inspector general means, for an agency to which
- 6 this chapter applies, the division established under this
- 7 <u>subchapter.</u>
- 8 (b) Notwithstanding any other provision of law, with regard
- 9 to responsibilities that do not inherently involve the execution of
- 10 the laws and in accordance with this subchapter, a reference in law
- 11 or rule to the commission's office of investigations and
- 12 enforcement or the commission's office of inspector general means
- 13 the division established under this subchapter.
- 14 Sec. 321.104. ADMINISTRATIVE ATTACHMENT. A person
- 15 designated by the inspector general to serve as the deputy
- 16 <u>inspector general for an agency, together with staff assigned to</u>
- 17 the deputy inspector general, are administratively attached to the
- 18 assigned agency. The inspector general, a deputy inspector
- 19 general, and division personnel are not employees of the assigned
- 20 agency.
- Sec. 321.105. SERVICE LEVEL AGREEMENT. (a) The division
- 22 and each state agency to which this subchapter applies shall enter
- 23 into a service level agreement that establishes the performance
- 24 standards and deliverables with regard to administrative support
- 25 provided to the division by the agency.
- 26 (b) The service level agreement must be reviewed at least
- 27 annually to ensure that services and deliverables are provided in

- 1 accordance with the agreement.
- 2 Sec. 321.106. APPOINTMENT. The state auditor shall appoint
- 3 a person as inspector general to serve as director of the division.
- 4 The inspector general serves at the pleasure of the state auditor.
- 5 Sec. 321.107. CONFLICT OF INTEREST. (a) A division officer
- 6 or employee may not serve as an ex officio member on the governing
- 7 body of a governmental entity.
- 8 (b) A division officer or employee may not have a financial
- 9 interest in the transactions of the division or an agency to which
- 10 this subchapter applies.
- 11 (c) A division officer or employee may not have a financial
- 12 interest in the transactions of a provider.
- 13 Sec. 321.108. DEPUTY INSPECTORS GENERAL. (a) The
- 14 inspector general, as necessary to implement this subchapter, shall
- 15 designate persons to serve as deputy inspectors general for each
- 16 agency to which this subchapter applies.
- 17 (b) A deputy inspector general shall report to and perform
- 18 duties as directed by the inspector general.
- 19 (c) Each agency to which this subchapter applies shall
- 20 provide to the agency's designated deputy inspector general
- 21 <u>facilities</u> and support services, including suitable office space,
- 22 furniture, computer and communications equipment, administrative
- 23 support, and salary and benefits as provided by the General
- 24 Appropriations Act.
- Sec. 321.109. TRAINING. The inspector general shall train
- 26 division personnel to pursue, efficiently and as necessary, fraud,
- 27 waste, and abuse in programs at an agency to which this subchapter

- 1 applies or other state or federally funded programs implemented,
- 2 administered, or overseen by or for the agency.
- 3 Sec. 321.110. ASSISTANCE BY AGENCY EMPLOYEES. (a) The
- 4 inspector general may require employees of an agency to which this
- 5 subchapter applies to provide assistance to the division in
- 6 connection with the division's duties relating to the investigation
- 7 of fraud, waste, and abuse in the provision of services for programs
- 8 at an agency to which this subchapter applies or state or federally
- 9 funded programs implemented, administered, or overseen by or for
- 10 the agency.
- 11 (b) The inspector general or the deputy inspector general
- 12 for the commission may also require employees of any health and
- 13 human services agency to provide assistance under Subsection (a).
- 14 Sec. 321.111. INSPECTOR GENERAL RESPONSIBILITIES. (a) The
- 15 division shall investigate fraud, waste, and abuse, as defined in
- 16 applicable state and federal law, in the provision or funding of
- 17 services by or for an agency to which this subchapter applies or
- 18 under a program implemented, administered, or overseen by or for
- 19 the agency.
- 20 (b) The inspector general shall set clear objectives,
- 21 priorities, and performance standards for the division that
- 22 emphasize:
- 23 (1) coordinating investigative efforts with other
- 24 governmental entities that have the authority to aggressively
- 25 <u>recover money;</u>
- 26 (2) allocating resources so that those entities have
- 27 the strongest supportive evidence and the greatest potential for

- 1 recovery of money; and
- 2 (3) maximizing opportunities for referral of cases to
- 3 the office of the attorney general in accordance with this
- 4 subchapter and other applicable law.
- 5 (c) In addition to performing functions and duties
- 6 otherwise provided by law, the division may:
- 7 (1) provide for coordination between the division and
- 8 special investigative units formed by managed care organizations
- 9 under Section 531.113 or entities with which managed care
- 10 organizations contract under that section;
- 11 (2) audit the use and effectiveness of state or
- 12 federal funds, including contract and grant funds, administered by
- 13 a person or an agency to which this subchapter applies;
- 14 (3) conduct reviews, investigations, and inspections
- 15 relating to the funds described by Subdivision (2);
- 16 (4) recommend policies promoting economical and
- 17 efficient administration of the funds described by Subdivision (2)
- 18 and the prevention and detection of fraud, waste, and abuse in
- 19 administration of those funds; and
- 20 <u>(5) conduct investigations in instances of fraud,</u>
- 21 waste, and abuse and in instances of misconduct by employees,
- 22 <u>contractors</u>, <u>subcontractors</u>, <u>and vendors</u>.
- 23 <u>(d) The division shall:</u>
- 24 (1) investigate fraud, waste, and abuse in the
- 25 provision or funding of health or human services by this state;
- 26 (2) determine and report regarding whether there is
- 27 adequate enforcement of state law relating to the provision of

- 1 those services; and
- 2 (3) alert the appropriate law enforcement authorities
- 3 to enable the authorities to prevent and detect crime relating to
- 4 the provision of those services.
- 5 Sec. 321.112. STATE AUDITOR AUDITS, INVESTIGATIONS, AND
- 6 ACCESS TO INFORMATION NOT IMPAIRED. This subchapter or other law
- 7 related to the operation of the division does not:
- 8 (1) take precedence over other authority of the state
- 9 auditor to conduct audits under this chapter or other law; or
- 10 (2) affect the state auditor's authority under another
- 11 provision of this chapter to conduct an audit, investigation, or
- 12 other review or to have full and complete access to all records and
- 13 other information, including witnesses and electronic data, that
- 14 the state auditor considers necessary for the audit, investigation,
- 15 <u>or other review.</u>
- Sec. 321.113. INTERAGENCY COORDINATION. (a) An exchange
- 17 of information under this section between the division and the
- 18 attorney general or any other state agency does not affect whether
- 19 the information is subject to disclosure under Chapter 552.
- (b) With respect to Medicaid fraud, the division shall
- 21 <u>ensure that no barriers to direct fraud referrals to the attorney</u>
- 22 general's Medicaid fraud control unit or unreasonable impediments
- 23 to communication between Medicaid agency employees and the Medicaid
- 24 fraud control unit are imposed.
- Sec. 321.114. REVIEW, INVESTIGATION, AND AUDIT AUTHORITY.
- 26 (a) The division may evaluate any activity or operation of an
- 27 agency to which this subchapter applies, a provider, if applicable,

- 1 or a person in this state that is related to the investigation,
- 2 detection, or prevention of fraud, waste, abuse, or employee
- 3 misconduct in a program at an agency to which this subchapter
- 4 applies or in a state or federally funded program implemented,
- 5 administered, or overseen by or for the agency. A review may
- 6 include an investigation or other inquiry into a specific act or
- 7 allegation of, or a specific financial transaction or practice that
- 8 may involve, impropriety, malfeasance, or nonfeasance in the
- 9 obligation, spending, receipt, or other use of state or federal
- 10 money.
- 11 (b) The division shall conduct reviews and inspections to
- 12 protect the public and detect and prevent fraud, waste, and abuse in
- 13 the provision or funding of services or programs described by
- 14 Subsection (a).
- (c) With respect to an agency to which this subchapter
- 16 applies, the division may audit and review the use and
- 17 effectiveness of state or federal funds, including contract and
- 18 grant funds, administered by a person or agency receiving the funds
- 19 in connection with an agency or state or federally funded program
- 20 implemented, administered, or overseen by or for the agency.
- 21 Sec. 321.115. INITIATION OF REVIEW. The inspector general
- 22 may initiate a review:
- 23 (1) on the inspector general's own initiative;
- 24 (2) at the request of an agency to which this
- 25 subchapter applies or the governing body or governing officer of
- 26 the agency; or
- 27 (3) based on a complaint from any source concerning a

- 1 matter described by Section 321.114.
- 2 Sec. 321.116. INTEGRITY REVIEW FOR MEDICAID PROGRAM. (a)
- 3 The division shall conduct an integrity review to determine whether
- 4 there is sufficient basis to warrant a full investigation on
- 5 receipt of any complaint of fraud, waste, or abuse of funds in the
- 6 state Medicaid program from any source.
- 7 (b) An integrity review under this section must begin not
- 8 later than the 30th day after the date the division receives a
- 9 complaint or has reason to believe that Medicaid fraud, waste, or
- 10 abuse has occurred. An integrity review shall be completed not
- 11 later than the 90th day after the date the review began.
- 12 (c) If the findings of an integrity review give the division
- 13 reason to believe that an incident of fraud involving possible
- 14 criminal conduct has occurred in the state Medicaid program, the
- 15 division must take the following action, as appropriate, not later
- 16 than the 30th day after the completion of the integrity review:
- 17 (1) if a provider is suspected of fraud involving
- 18 criminal conduct, the office must refer the case to the state's
- 19 Medicaid fraud control unit, provided that the criminal referral
- 20 does not preclude the division from continuing its investigation of
- 21 the provider, making an additional criminal referral to the
- 22 appropriate prosecuting attorney, or recommending the imposition
- 23 <u>of appropriate administrative or civil sanctions; or</u>
- 24 (2) if there is reason to believe that a recipient of
- 25 funds has defrauded the Medicaid program, the division may conduct
- 26 a full investigation of the suspected fraud.
- Sec. 321.117. ACCESS TO INFORMATION. (a) To further a

- 1 review conducted by the division, the inspector general or a deputy
- 2 inspector general is entitled to access all books, records,
- 3 accounts, documents, reports, vouchers, databases, systems, or
- 4 other information, including confidential information, electronic
- 5 data, and internal records relevant to the functions of the
- 6 division that are maintained by or for a person, state agency, or
- 7 provider, if applicable, in connection with an agency to which this
- 8 subchapter applies or a state or federally funded program
- 9 implemented, administered, or overseen by or for the agency.
- 10 (b) The inspector general or deputy inspector general may
- 11 not access data or other information the release of which is
- 12 restricted under federal law unless the appropriate federal agency
- 13 approves the release to the division or its agent.
- 14 Sec. 321.118. COOPERATION REQUIRED. To further a review
- 15 conducted by the division, the inspector general or deputy
- 16 inspector general may require medical or other professional
- 17 assistance from an agency to which this subchapter applies or an
- 18 auditor, accountant, or other employee of the agency.
- 19 Sec. 321.119. REFERRAL TO STATE MEDICAID FRAUD CONTROL
- 20 UNIT. (a) At the time the division learns or has reason to suspect
- 21 that a health or human services provider's records related to
- 22 participation in the state Medicaid program are being withheld,
- 23 concealed, destroyed, fabricated, or in any way falsified, the
- 24 division shall immediately refer the case to the state's Medicaid
- 25 fraud control unit.
- 26 (b) A criminal referral under Subsection (a) does not
- 27 preclude the division from continuing its investigation of a health

- 1 or human services provider or the imposition by the appropriate
- 2 agency of appropriate administrative or civil sanctions.
- 3 Sec. 321.120. HOLD ON CLAIM REIMBURSEMENT PAYMENT;
- 4 EXCLUSION FROM PROGRAMS. (a) In addition to other instances
- 5 authorized under state or federal law, the division shall whenever
- 6 appropriate recommend that the comptroller impose without prior
- 7 notice a hold on payment of claims for reimbursement submitted by a
- 8 health or human services provider to compel production of records
- 9 related to participation in the state Medicaid program or on
- 10 request of the state's Medicaid fraud control unit, as applicable.
- 11 (b) The comptroller must notify the health or human services
- 12 provider of the hold on payment not later than the fifth working day
- 13 after the date the payment hold is imposed.
- 14 (c) The comptroller shall, in consultation with the
- 15 division and the state's Medicaid fraud control unit, establish
- 16 guidelines under which holds on payment or exclusions from a health
- 17 and human services program:
- 18 <u>(1) may permissively be imposed on a health or human</u>
- 19 services provider; or
- 20 (2) shall automatically be imposed on a provider.
- 21 (d) A health or human services provider subject to a hold on
- 22 payment or excluded from a program under this section is entitled to
- 23 <u>a hearing on the hold or exclusion</u>. A hearing under this subsection
- 24 is a contested case hearing under Chapter 2001. The State Office of
- 25 Administrative Hearings shall conduct the hearing. After the
- 26 hearing, the comptroller, subject to judicial review, shall make a
- 27 final determination. The commission, a health and human services

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- 1 agency, and the attorney general are entitled to intervene as
- 2 parties in the contested case.
- 3 Sec. 321.121. REQUEST FOR EXPEDITED HEARING. (a) On timely
- 4 written request by a health or human services provider subject to a
- 5 hold on payment under Section 321.120, other than a hold requested
- 6 by the state's Medicaid fraud control unit, the comptroller shall
- 7 <u>file a request with the State Office of Administrative Hearings for</u>
- 8 an expedited administrative hearing regarding the hold.
- 9 (b) The health or human services provider must request an
- 10 expedited hearing not later than the 10th day after the date the
- 11 provider receives notice from the comptroller under Section
- 12 321.120(b).
- 13 Sec. 321.122. INFORMAL RESOLUTION. (a) The comptroller
- 14 shall adopt rules that allow a health or human services provider
- 15 subject to a hold on payment under Section 321.120, other than a
- 16 hold requested by the state's Medicaid fraud control unit, to seek
- 17 an informal resolution of the issues identified by the comptroller
- 18 in the notice provided under that section.
- 19 (b) A health or human services provider that seeks an
- 20 informal resolution must do so not later than the 10th day after the
- 21 date the provider receives notice from the comptroller under
- 22 Section 321.120(b).
- 23 <u>(c) A health or human services provider's decision to seek</u>
- 24 an informal resolution does not extend the time by which the
- 25 provider must request an expedited administrative hearing under
- 26 Section 321.121.
- 27 (d) A hearing initiated under Section 321.120 shall be

- 1 stayed at the comptroller's request until the informal resolution
- 2 process is completed.
- 3 Sec. 321.123. EMPLOYEE REPORTS. The state auditor may
- 4 require employees at an agency to which this subchapter applies to
- 5 report to the division information regarding fraud, waste, misuse
- 6 or abuse of funds or resources, corruption, or illegal acts.
- 7 Sec. 321.124. INTERNAL AUDITOR. (a) In this section,
- 8 "internal auditor" means a person appointed under Section 2102.006.
- 9 (b) The internal auditor for an agency to which this
- 10 subchapter applies shall provide the state auditor with a copy of
- 11 the agency's internal audit plan to:
- 12 (1) assist in the coordination of efforts between the
- 13 state auditor and the internal auditor; and
- 14 (2) limit duplication of effort regarding reviews by
- 15 the state auditor and internal auditor.
- 16 (c) The internal auditor shall provide to the state auditor
- 17 <u>all final audit reports concerning audits of any:</u>
- 18 (1) part or division of the agency;
- (2) contract, procurement, or grant; and
- 20 (3) program conducted by the agency.
- 21 Sec. 321.125. COOPERATION WITH LAW ENFORCEMENT OFFICIALS
- 22 AND OTHER ENTITIES. (a) The state auditor may provide information
- 23 and evidence relating to criminal acts to appropriate law
- 24 enforcement officials.
- 25 (b) The state auditor may refer matters for further civil,
- 26 criminal, and administrative action to appropriate administrative
- 27 and prosecutorial agencies.

1 Sec. 321.126. PREVENTION. (a) The state auditor may 2 recommend to an agency to which this subchapter applies or the 3 presiding officer of the agency policies on: 4 (1) promoting economical and efficient administration 5 of state or federal funds administered by an individual or entity that received the funds from a state agency; and 6 7 (2) preventing and detecting fraud, waste, and abuse in the administration of those funds. 8 9 The state auditor may provide training or other education regarding the prevention of fraud, waste, and abuse to 10 employees of a state agency. The training or education provided 11 12 must be approved by the presiding officer of the agency. Sec. 321.127. PERIODIC REPORTING REQUIRED. The state 13 14 auditor shall timely inform the governor, the attorney general, and 15 the presiding officer of the relevant agency of the initiation of a 16 review of an agency program and the ongoing status of the review. Sec. 321.128. REPORT OF FINDINGS. The state auditor shall 17 report the findings of the division in connection with a review 18 19 conducted under this subchapter to: (1) the presiding officer of the agency; 20 21 (2) the governor; 2.2 (3) the lieutenant governor; 23 the speaker of the house of representatives; (4)24 (5) the comptroller; and

state auditor shall immediately report to the presiding officer of

Sec. 321.129. FLAGRANT VIOLATIONS; IMMEDIATE REPORT. The

(6) the attorney general.

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- 1 the agency associated with the review, the governor, and any other
- 2 person the state auditor considers necessary a particularly serious
- 3 or flagrant problem relating to the administration of a program,
- 4 operation of the agency, or interference with a review by the state
- 5 auditor.
- 6 Sec. 321.130. INFORMATION CONFIDENTIAL. (a) Except as
- 7 provided by this subchapter, all information and material compiled
- 8 by the state auditor during a review under this subchapter is:
- 9 (1) confidential and not subject to disclosure under
- 10 Chapter 552; and
- 11 (2) not subject to disclosure, discovery, subpoena, or
- 12 other means of legal compulsion for release to anyone other than the
- 13 state auditor's office or the agency that is the subject of a
- 14 review.
- 15 (b) As the state auditor determines appropriate,
- 16 <u>information relating to a review may be disclosed to:</u>
- 17 (1) a law enforcement agency;
- 18 (2) the appropriate prosecuting attorney;
- 19 (3) the attorney general; or
- 20 (4) the agency that is the subject of a review.
- 21 (c) A person that receives information under Subsection (b)
- 22 may not disclose the information except to the extent that
- 23 <u>disclosure</u> is consistent with the authorized purpose for which the
- 24 person received the information.
- Sec. 321.131. DRAFT OF FINAL REVIEW REPORT; AGENCY
- 26 RESPONSE. (a) Except in cases in which the division has determined
- 27 that potential fraud, waste, or abuse exists, the state auditor

- 1 shall provide a draft of the final review report of any
- 2 investigation, audit, or review of the operations of an agency to
- 3 the presiding officer of the agency before publishing the state
- 4 auditor's final review report.
- 5 (b) The presiding officer of the agency may provide a
- 6 response to the draft report in the manner prescribed by the state
- 7 <u>auditor not later than the 10th day after the date the draft report</u>
- 8 is received by the agency. The state auditor may specify the format
- 9 of and requirements for the agency response.
- 10 (c) Notwithstanding Subsection (a), the division may not
- 11 provide a draft report to the presiding officer of the agency if in
- 12 the state auditor's opinion providing the draft report could
- 13 negatively affect any anticipated civil or criminal proceedings.
- 14 (d) The state auditor may include any portion of the
- 15 agency's response in the final report.
- Sec. 321.132. FINAL REVIEW REPORTS; AGENCY RESPONSE. (a)
- 17 The state auditor shall prepare a final report for each review
- 18 conducted under this subchapter. The final report must include:
- 19 (1) a summary of the activities performed by the state
- 20 auditor in conducting the review;
- 21 (2) a determination of whether wrongdoing was found;
- 22 <u>and</u>
- 23 (3) a description of any findings of wrongdoing.
- 24 (b) The state auditor's final review reports are subject to
- 25 disclosure under Chapter 552.
- 26 (c) All working papers and other documents related to
- 27 compiling the final review reports remain confidential and are not

- 1 subject to disclosure under Chapter 552.
- 2 (d) Not later than the 60th day after the date the state
- 3 auditor issues a final report under this subchapter that identifies
- 4 deficiencies or inefficiencies in, or recommends corrective
- 5 measures in the operations of, an agency, the agency shall file a
- 6 response that includes:
- 7 (1) an implementation plan and timeline for
- 8 implementing corrective measures; or
- 9 (2) the agency's rationale for declining to implement
- 10 corrective measures for the identified deficiencies or
- 11 inefficiencies or the state auditor's recommended corrective
- 12 measures, as applicable.
- Sec. 321.133. COSTS. (a) The state auditor shall maintain
- 14 information regarding the cost of reviews.
- 15 (b) The state auditor may cooperate with appropriate
- 16 <u>administrative</u> and prosecutorial agencies, including the attorney
- 17 general, in recovering costs incurred under this subchapter from
- 18 nongovernmental entities, including contractors or individuals
- 19 involved in:
- 20 (1) violations of applicable state or federal rules or
- 21 statutes;
- 22 (2) abusive or wilful misconduct; or
- 23 (3) violations of a provider contract or program
- 24 policy.
- Sec. 321.134. SEMIANNUAL REPORT. The state auditor shall
- 26 prepare and submit a semiannual report to the governor, the
- 27 lieutenant governor, the speaker of the house of representatives,

- 1 the attorney general, the comptroller, and each member of the
- 2 legislature concerning the activities of the division in detecting
- 3 and preventing fraud, waste, and abuse under any agency programs or
- 4 in programs receiving state or federal funds that are implemented,
- 5 administered, or overseen by a state agency that is reviewed by the
- 6 division under this chapter. The report may be consolidated with
- 7 any other report relating to the same subject matter the state
- 8 auditor is required to submit under other law.
- 9 SECTION 2.27. (a) Sections 321.011(d) and (e), Government
- 10 Code, are repealed.
- 11 (b) To the extent of a conflict between Subchapter D,
- 12 Chapter 321, Government Code, as added by this Act, and Chapter 531,
- 13 Government Code, Subchapter D, Chapter 321, prevails.
- 14 ARTICLE 3. LEGISLATIVE BUDGET BOARD
- SECTION 3.01. Section 322.001(a), Government Code, is
- 16 amended to read as follows:
- 17 (a) The Legislative Budget Board consists of:
- 18 (1) the lieutenant governor;
- 19 (2) the speaker of the house of representatives;
- 20 (3) the chair [chairman] of the senate finance
- 21 committee;
- 22 (4) the chair [chairman] of the house appropriations
- 23 committee;
- 24 (5) the <u>chair</u> [chairman] of the house ways and means
- 25 committee;
- 26 (6) five [three] members of the senate appointed by
- 27 the lieutenant governor; and

- 1 (7) <u>four</u> [two] other members of the house appointed by
- 2 the speaker.
- 3 SECTION 3.02. Chapter 322, Government Code, is amended by
- 4 adding Section 322.002 to read as follows:
- 5 Sec. 322.002. SUNSET PROVISION. The board is subject to
- 6 review under Chapter 325 (Texas Sunset Act) but is not abolished
- 7 under that chapter. The board shall be reviewed during the periods
- 8 in which state agencies scheduled to be abolished in 2013 and every
- 9 12th year after that year are reviewed.
- 10 SECTION 3.03. Chapter 322, Government Code, is amending by
- 11 adding Section 322.0031 to read as follows:
- 12 Sec. 322.0031. MEETINGS RELATED TO RECOVERY ACT. Beginning
- 13 July 1, 2009, the board shall meet at least once every two months in
- 14 Austin to take testimony and receive evidence related to funds
- 15 received by the state from the federal government for economic
- 16 stabilization, including funds received under the American
- 17 Recovery and Reinvestment Act of 2009 (Pub. L. No. 111-5). This
- 18 section expires January 1, 2011.
- 19 ARTICLE 4. TEXAS LEGISLATIVE COUNCIL
- SECTION 4.01. Section 323.001(b), Government Code, is
- 21 amended to read as follows:
- 22 (b) The council consists of:
- 23 (1) the lieutenant governor;
- 24 (2) the speaker of the house of representatives;
- 25 (3) the <u>chair</u> [chairman] of the house administration
- 26 committee;
- 27 (4) eight [six] senators from various areas of the

- 1 state appointed by the president of the senate; and
- 2 (5) seven [five] other members of the house of
- 3 representatives from various areas of the state appointed by the
- 4 speaker.
- 5 SECTION 4.02. Chapter 323, Government Code, is amended by
- 6 adding Section 323.002 to read as follows:
- 7 Sec. 323.002. SUNSET PROVISION. The council is subject to
- 8 <u>review under Chapter 325 (Texas Sunset Act) but is not abolished</u>
- 9 under that chapter. The council shall be reviewed during the
- 10 periods in which state agencies scheduled to be abolished in 2013
- 11 and every 12th year after that year are reviewed.
- 12 SECTION 4.03. Section 323.0145(a), Government Code, is
- 13 amended by amending Subdivision (2) and adding Subdivision (3) to
- 14 read as follows:
- 15 (2) "Legislative information" means:
- 16 (A) a list of all the members of each house of the
- 17 legislature;
- 18 (B) a list of the committees of the legislature
- 19 and their members;
- (C) the full text of each bill as filed and as
- 21 subsequently amended, substituted, engrossed, or enrolled in
- 22 either house of the legislature;
- (D) the full text of each amendment or substitute
- 24 adopted by a legislative committee for each bill filed in either
- 25 house of the legislature;
- 26 (E) the calendar of each house of the
- 27 legislature, the schedule of legislative committee hearings, and a

- 1 list of the matters pending on the floor of each house of the
- 2 legislature;
- 3 (F) detailed procedural information about how a
- 4 bill filed in either house of the legislature becomes law,
- 5 including detailed timetable information concerning the times
- 6 under the constitution or the rules of either house when the
- 7 legislature may take certain actions on a bill;
- 8 (G) the district boundaries or other identifying
- 9 information for the following districts in Texas:
- 10 (i) house of representatives;
- 11 (ii) senate;
- 12 (iii) State Board of Education; and
- 13 (iv) United States Congress; [and]
- 14 (H) information about legislative oversight of
- 15 Recovery Act funds, including the committees of each house and each
- 16 legislative agency responsible for providing oversight of or
- 17 information about Recovery Act funds; and
- 18 (I) other information related to the legislative
- 19 process that in the council's opinion should be made available
- 20 through the Internet.
- 21 (3) "Recovery Act" means the American Recovery and
- 22 Reinvestment Act of 2009 (Pub. L. No. 111-5) and includes any
- 23 <u>subsequent federal economic stimulus legislation.</u>
- SECTION 4.04. Section 323.0145(b), Government Code, is
- 25 amended to read as follows:
- 26 (b) The council, to the extent it considers it to be
- 27 feasible and appropriate, may make legislative information

- C.S.H.B. No. 2942
- 1 available to the public through the Internet. The council shall
- 2 make legislative information related to the Recovery Act available
- 3 to the public through the Internet.
- 4 ARTICLE 5. LEGISLATIVE REFERENCE LIBRARY
- 5 SECTION 5.01. Chapter 324, Government Code, is amended by
- 6 adding Section 324.003 to read as follows:
- 7 Sec. 324.003. SUNSET PROVISION. The board and the library
- 8 <u>are subject to review under Chapter 325 (Texas Sunset Act) but are</u>
- 9 not abolished under that chapter. The board and the library shall
- 10 be reviewed during the periods in which state agencies scheduled to
- 11 be abolished in 2013 and every 12th year after that year are
- 12 reviewed.
- 13 SECTION 5.02. Section 324.004, Government Code, is amended
- 14 by amending Subsection (b) and adding Subsection (b-1) to read as
- 15 follows:
- 16 (b) The board consists of:
- 17 (1) the lieutenant governor;
- 18 (2) the speaker of the house of representatives;
- 19 (3) the chair [chairman] of the house appropriations
- 20 committee;
- 21 (4) four [two] members of the senate appointed by the
- 22 lieutenant governor; and
- 23 (5) three [one] other members [member] of the house
- 24 appointed by the speaker.
- 25 (b-1) The lieutenant governor and the speaker are joint
- 26 chairs of the board.
- 27 SECTION 5.03. Chapter 324, Government Code, is amended by

- 1 adding Section 324.0081 to read as follows:
- Sec. 324.0081. RECOVERY ACT DEPOSITORY. (a) The library
- 3 shall serve as the central depository for all Recovery Act
- 4 publications.
- 5 (b) Each state or local governmental entity and each private
- 6 entity receiving, disbursing, investigating, auditing, or
- 7 reporting the use of Recovery Act funds received by or through a
- 8 governmental entity in this state shall provide the library with a
- 9 copy of each Recovery Act publication produced, assembled, or
- 10 maintained by the entity.
- 11 (c) To the extent feasible, the library shall make Recovery
- 12 Act publications available for public viewing on the Internet.
- 13 (d) In this section:
- 14 (1) "Recovery Act" means the American Recovery and
- 15 Reinvestment Act of 2009 (Pub. L. No. 111-5) and includes any
- 16 <u>subsequent federal economic stimulus legislation.</u>
- 17 (2) "Recovery Act publication":
- 18 (A) means information in any format, including
- 19 materials in a physical format or in an electronic format, related
- 20 in any way to the receipt, disbursement, expenditure, or audit of
- 21 Recovery Act funds, including a report regarding Recovery Act
- 22 funds, that:
- (i) is produced, assembled, or maintained
- 24 by or for a state or local governmental entity receiving Recovery
- 25 Act funds or an entity receiving Recovery Act funds through a
- 26 governmental entity in this state; and
- 27 <u>(ii) is distributed to persons outside the</u>

- 1 entity or distributed to persons within the entity; and
- 2 (B) does not include information the
- 3 distribution of which is limited to members of the public under a
- 4 <u>request made under</u> Chapter 552.
- 5 ARTICLE 6. SUNSET ADVISORY COMMISSION
- 6 SECTION 6.01. Chapter 325, Government Code, is amended by
- 7 adding Section 325.0115 to read as follows:
- 8 Sec. 325.0115. CRITERIA FOR REVIEW OF CERTAIN LEGISLATIVE
- 9 AGENCIES. (a) Notwithstanding Section 325.011, for the initial
- 10 review of a legislative agency, board, or council subject to review
- 11 under this chapter in 2013, the commission and its staff may only
- 12 consider the extent to which the agency, board, or council
- 13 discharged its responsibilities related to Recovery Act funds under
- 14 this subtitle and any other applicable law.
- 15 (b) In this section, "Recovery Act" means the American
- 16 Recovery and Reinvestment Act of 2009 (Pub. L. No. 111-5) and
- 17 includes any subsequent federal economic stimulus legislation.
- 18 (c) This section expires January 1, 2014.
- 19 ARTICLE 7. RECOVERY ACT ACCOUNTABILITY BOARD
- SECTION 7.01. Subtitle C, Title 3, Government Code, is
- 21 amended by adding Chapter 331 to read as follows:
- 22 <u>CHAPTER 331. RECOVERY ACT ACCOUNTABILITY BOARD</u>
- 23 <u>Sec. 331.001.</u> DEFINITIONS. In this chapter:
- 24 (1) "Recovery Act" means the American Recovery and
- 25 Reinvestment Act of 2009 (Pub. L. No. 111-5) and includes any
- 26 subsequent federal economic stimulus legislation.
- 27 (2) "Board" means the Recovery Act Accountability

| 1 | Board. |
|----|--|
| 2 | (3) "Legislative agency" means: |
| 3 | (A) the Texas Legislative Council; |
| 4 | (B) the Legislative Budget Board; |
| 5 | (C) the Legislative Reference Library; |
| 6 | (D) the State Accountability Office; or |
| 7 | (E) any other agency in the legislative branch of |
| 8 | state government. |
| 9 | Sec. 331.002. RECOVERY ACT ACCOUNTABILITY BOARD. (a) The |
| 10 | Recovery Act Accountability Board consists of: |
| 11 | (1) the following voting members: |
| 12 | (A) the lieutenant governor; |
| 13 | (B) the speaker of the house of representatives; |
| 14 | (C) one senate member, designated by the |
| 15 | lieutenant governor, and one house member, designated by the |
| 16 | speaker, of the Legislative Audit Board; |
| 17 | (D) one senate member, designated by the |
| 18 | lieutenant governor, and one house member, designated by the |
| 19 | speaker, of the Legislative Budget Board; |
| 20 | (E) one senate member, designated by the |
| 21 | lieutenant governor, and one house member, designated by the |
| 22 | speaker, of the Texas Legislative Council; |
| 23 | (F) one senate member, designated by the |
| 24 | lieutenant governor, and one house member, designated by the |
| 25 | speaker, of the Sunset Advisory Commission; |
| 26 | (G) one senate member, designated by the |
| 27 | lieutenant governor, and one house member, designated by the |

1 speaker, of the Legislative Library Board; 2 (H) the chair and vice chair of the House Select 3 Committee on Federal Economic Stabilization Funding; 4 (I) four other members of the senate, designated 5 by the lieutenant governor; 6 (J) four other members of the house, designated 7 by the speaker; 8 (K) two public members appointed by the 9 lieutenant governor; and 10 (L) two public members appointed by the speaker; 11 and 12 (2) the following nonvoting members: (A) four members of the United States Congress 13 from this state, with two members selected by the members of each 14 political party required by law to hold a primary; and 15 (B) the chief administrative officer of each 16 17 legislative agency, except the State Accountability Office. (b) One of the members appointed under Subsection (a)(1) 18 19 must be the chair of the Senate Finance Committee. One other member appointed under Subsection (a)(1) must be the chair of the House 20 Appropriations Committee. 21 22 (c) The lieutenant governor and the speaker are joint chairs of the board. 23 24 (d) A legislative member serving on the board because of the member's service on another board, commission, or committee serves 25 26 a term coinciding with the member's service on the other board,

commission, or committee. Other legislative members and public

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- 1 members serve for the term of the board.
- 2 (e) If a vacancy occurs in the appointed membership, the
- 3 appropriate appointing authority shall appoint a person to serve
- 4 for the remainder of the unexpired term.
- 5 (f) Each member of the board is entitled to reimbursement
- 6 for actual and necessary expenses incurred in performing board
- 7 duties. Each legislative member is entitled to reimbursement from
- 8 the appropriate fund of the member's respective house. Each public
- 9 member is entitled to reimbursement from the appropriate fund of
- 10 the house of the appointing authority.
- 11 Sec. 331.003. TERM OF BOARD; EXPIRATION. The board is
- 12 abolished and this chapter expires December 31, 2013.
- 13 Sec. 331.004. ADMINISTRATIVE OFFICER. The board shall
- 14 select a chief administrative officer of the board. An officer or
- 15 employee of a legislative agency, other than the State
- 16 Accountability Office, is eligible for appointment under this
- 17 section.
- Sec. 331.005. MEETINGS. Beginning July 1, 2009, the board
- 19 shall meet at least once each month in Austin to take testimony and
- 20 receive evidence related to funds received by governmental entities
- 21 <u>in</u> this state from the federal government for economic
- 22 stabilization, including funds received under the Recovery Act.
- Sec. 331.006. POWERS AND DUTIES. The board:
- 24 (1) shall coordinate reviews of spending of Recovery
- 25 Act funds conducted by a legislative agency to ensure that
- 26 duplication and overlap of legislative agency work is avoided;
- 27 (2) may hold hearings and conduct investigations and

- 1 surveys as provided by Section 331.008;
- 2 (3) shall ensure the public has access to vital
- 3 information related to the expenditure of Recovery Act funds;
- 4 (4) may prescribe performance measures in addition to
- 5 those prescribed by Section 331.007;
- 6 (5) may make recommendations regarding interagency
- 7 coordination, opportunities that concern multiple units of
- 8 government, and opportunities for public-private partnerships
- 9 using Recovery Act funds; and
- 10 (6) may appoint advisory committees as necessary to
- 11 assist the board.
- 12 Sec. 331.007. RECIPIENT AGENCY REPORTS; PERFORMANCE
- 13 MEASURES. Not later than the 10th day after the date a state fiscal
- 14 quarter ends, each governmental entity that receives Recovery Act
- 15 <u>funds shall submit a report to the board that contains:</u>
- 16 (1) the amount of Recovery Act funding received by a
- 17 public or private entity by or through the governmental entity
- 18 under the Act;
- 19 (2) the citation to the specific provision of the
- 20 Recovery Act under which the funding is provided;
- 21 (3) any outstanding requirements or unmet deadlines
- 22 for applying for Recovery Act funds;
- 23 (4) any changes in any requirements associated with
- 24 Recovery Act funding, including spending limitations, state match
- 25 or cost share requirements, percentage limitations, and
- 26 timeframes;
- 27 (5) the date on which each type of Recovery Act funding

| 1 | discussed in the report is anticipated to end; |
|----|--|
| 2 | (6) whether any additional authority is necessary to |
| 3 | spend the Recovery Act funds; |
| 4 | (7) the number of additional state employees actually |
| 5 | employed or projected to be needed to oversee or administer |
| 6 | Recovery Act funds; |
| 7 | (8) current plans for addressing how each agency will |
| 8 | conduct its operations when Recovery Act funds end; |
| 9 | (9) a detailed list of all projects or activities for |
| 10 | which Recovery Act funds were expended or obligated, including: |
| 11 | (A) the name of the project or activity; |
| 12 | (B) a description of the project or activity; and |
| 13 | (C) an evaluation of the completion status of the |
| 14 | <pre>project or activity;</pre> |
| 15 | (10) an assessment of the performance of all Recovery |
| 16 | Act funds expended or obligated relating to specific performance |
| 17 | <pre>measures, including:</pre> |
| 18 | (A) the number of new jobs created in this state; |
| 19 | (B) the number of new jobs created in small and |
| 20 | <pre>medium-sized businesses;</pre> |
| 21 | (C) the estimated economic benefit for small and |
| 22 | <pre>medium-sized businesses;</pre> |
| 23 | (D) the number of new jobs created in women-owned |
| 24 | and minority-owned businesses; |
| 25 | (E) the estimated economic benefit for |
| 26 | women-owned and minority-owned businesses; |
| 27 | (F) the number of new jobs created in distressed |

| 1 | areas; |
|----|---|
| 2 | (G) the estimated economic benefit in distressed |
| 3 | areas; |
| 4 | (H) the number of new jobs created at or above the |
| 5 | median hourly wage in this state; |
| 6 | (I) the increase in jobs providing access to |
| 7 | employer-sponsored health insurance; and |
| 8 | (J) any other performance measures prescribed by |
| 9 | the board; and |
| 10 | (11) an impact statement detailing the impact, if any, |
| 11 | of Recovery Act funds on: |
| 12 | (A) the extent to which electric utility |
| 13 | customers in this state have increased access to renewable energy; |
| 14 | (B) carbon emissions in this state resulting from |
| 15 | energy and transportation projects, including any emissions |
| 16 | reductions; and |
| 17 | (C) the extent to which per capita electric usage |
| 18 | in this state is reduced as a result of energy efficiency |
| 19 | <u>initiatives.</u> |
| 20 | Sec. 331.008. HEARINGS; INVESTIGATIONS AND SURVEYS. (a) |
| 21 | The board may make investigations and surveys regarding funds |
| 22 | received by governmental entities in this state from the federal |
| 23 | government for economic stabilization, including Recovery Act |
| 24 | funds, and may hold public or executive hearings in connection with |
| 25 | those investigations and surveys. |
| 26 | (b) A hearing shall be held at a time and place in the state |
| 27 | determined by the board. |

- 1 (c) The board may:
- 2 (1) inspect and copy any book, record, file, or other
- 3 instrument or document of a governmental entity in this state that
- 4 is pertinent to a matter under investigation by the board; and
- 5 (2) examine and audit the books of a person, firm, or
- 6 corporation having dealings with a governmental entity under
- 7 investigation by the board.
- 8 (d) Any member of the board may administer oaths to
- 9 witnesses appearing at the hearing.
- Sec. 331.009. SUBPOENAS. (a) The board may issue subpoenas
- 11 to compel the attendance of witnesses and the production of books,
- 12 records, or other documents in their custody.
- 13 (b) A subpoena must be signed by either of the joint chairs
- 14 of the board.
- 15 <u>(c)</u> The sergeant at arms of either house of the legislature
- 16 or any peace officer shall serve the subpoena in the manner
- 17 prescribed for service of a district court subpoena.
- 18 (d) If a person to whom a subpoena is directed refuses to
- 19 appear, refuses to answer inquiries, or fails or refuses to produce
- 20 books, records, or other documents that were under the person's
- 21 control when the demand was made, the board shall report the fact to
- 22 a Travis County district court.
- (e) The district court shall enforce a board subpoena by
- 24 attachment proceedings for contempt in the same manner the court
- 25 enforces a subpoena issued by that court.
- 26 (f) A subpoenaed witness who attends a board hearing or
- 27 meeting is entitled to the same mileage and per diem as a witness

- 1 who appears before a grand jury of this state.
- 2 Sec. 331.010. ASSISTANCE FROM OTHER AGENCIES; CONTRACTS.
- 3 (a) The board may request assistance and advice from a legislative
- 4 agency or any other state officer, department, board, commission,
- 5 or agency, including the governor and the attorney general.
- 6 (b) Either of the joint chairs may request legal opinions or
- 7 <u>other advice or assistance from:</u>
- 8 (1) the counselor of the State Accountability Office;
- 9 or
- 10 (2) the director of the legal division of the Texas
- 11 Legislative Council.
- 12 ARTICLE 8. PROVISIONS APPLICABLE TO ALL LEGISLATIVE AGENCIES
- SECTION 8.01. The heading to Chapter 326, Government Code,
- 14 is amended to read as follows:
- 15 CHAPTER 326. PROVISIONS GENERALLY APPLICABLE TO [COOPERATION
- 16 BETWEEN] LEGISLATIVE AGENCIES AND OVERSIGHT COMMITTEES
- 17 SECTION 8.02. Chapter 326, Government Code, is amended by
- 18 designating Sections 326.001 through 326.003 as Subchapter A and
- 19 adding a heading for Subchapter A to read as follows:
- 20 SUBCHAPTER A. COOPERATION BETWEEN LEGISLATIVE AGENCIES
- 21 SECTION 8.03. Section 326.001, Government Code, is amended
- 22 to read as follows:
- Sec. 326.001. DEFINITION. In this subchapter [chapter],
- 24 "legislative agency" means:
- 25 (1) the senate;
- 26 (2) the house of representatives;
- 27 (3) a committee, division, department, or office of

- 1 the senate or house;
- 2 (4) the Texas Legislative Council;
- 3 (5) the Legislative Budget Board;
- 4 (6) the Legislative Reference Library;
- 5 (7) the [office of the] State Accountability Office
- 6 [Auditor];
- 7 (7-a) the Recovery Act Accountability Board; or
- 8 (8) any other agency in the legislative branch of 9 state government.
- 10 SECTION 8.04. The heading to Section 326.003, Government
- 11 Code, is amended to read as follows:
- 12 Sec. 326.003. COMMITTEE OF STATE ACCOUNTABILITY
- 13 [AUDITOR'S] OFFICE, LEGISLATIVE BUDGET BOARD, AND SUNSET ADVISORY
- 14 COMMISSION.
- SECTION 8.05. Sections 326.003(a) and (d), Government Code,
- 16 are amended to read as follows:
- 17 (a) The State Accountability [Auditor's] Office,
- 18 Legislative Budget Board, and Sunset Advisory Commission shall form
- 19 a committee to make recommendations relating to the coordination of
- 20 the agencies' functions.
- 21 (d) Not later than one month after the date of a meeting, the
- 22 committee shall submit its recommendations in writing to the head
- 23 of each agency and the members of the legislative audit board
- 24 [committee].
- 25 SECTION 8.06. Chapter 326, Government Code, is amended by
- 26 adding Subchapter B to read as follows:

| 1 | SUBCHAPTER B. QUORUM AND MEETINGS |
|----|--|
| 2 | Sec. 326.021. DEFINITION. In this subchapter, "legislative |
| 3 | <pre>entity" means:</pre> |
| 4 | (1) the Legislative Audit Board; |
| 5 | (2) the Legislative Budget Board; |
| 6 | (3) the Legislative Library Board; |
| 7 | (4) the Texas Legislative Council; |
| 8 | (5) the Recovery Act Accountability Board; and |
| 9 | (6) any other oversight committee created under this |
| 10 | subtitle. |
| 11 | Sec. 326.022. CONFLICT WITH OTHER LAW. To the extent of a |
| 12 | conflict between this subchapter and any other provision of this |
| 13 | subtitle, the other provision of this subtitle prevails. |
| 14 | Sec. 326.023. QUORUM. (a) Except as provided by Subsection |
| 15 | (b), a majority of the members of a legislative entity from each |
| 16 | house constitutes a quorum to transact business. If a quorum is |
| 17 | present, the legislative entity may act on any matter that is within |
| 18 | its jurisdiction by a majority vote. |
| 19 | (b) Two members of a legislative entity from each house |
| 20 | constitutes a quorum for the taking of testimony and receiving |
| 21 | evidence. |
| 22 | Sec. 326.024. MEETINGS. (a) A legislative entity shall |
| 23 | meet as often as necessary to perform its duties. A legislative |
| 24 | entity shall meet at least once every six months. Meetings may be |
| 25 | held at any time at the request of either of the joint chairs of a |
| 26 | legislative entity or on written petition of two of the members of a |
| 27 | legislative entity from each house. |

- 1 (b) Each member of the legislature is entitled to attend and
- 2 present the member's views in any meeting of the legislative
- 3 entity. A legislator who is not a member of the legislative entity
- 4 may not vote.
- 5 (c) As an exception to Chapter 551 and other law, if a
- 6 meeting is located in Austin and the joint chairs of a legislative
- 7 entity are physically present at the meeting, then any number of the
- 8 other members of the legislative entity may attend the meeting by
- 9 use of telephone conference call, videoconference call, or other
- 10 <u>similar telecommunication device</u>. This subsection applies for
- 11 purposes of constituting a quorum, for purposes of voting, and for
- 12 any other purpose allowing a member of the legislative entity to
- 13 otherwise fully participate in any meeting of the legislative
- 14 entity. This subsection applies without exception with regard to
- 15 the subject of the meeting or topics considered by the members.
- 16 (d) A meeting held by use of telephone conference call,
- 17 videoconference call, or other similar telecommunication device:
- 18 (1) is subject to the notice requirements applicable
- 19 to other meetings;
- 20 (2) must specify in the notice of the meeting the
- 21 location in Austin of the meeting at which the joint chairs will be
- 22 physically present;
- 23 (3) must be open to the public and shall be audible to
- 24 the public at the location in Austin specified in the notice of the
- 25 meeting as the location of the meeting at which the joint chairs
- 26 will be physically present; and
- 27 (4) must provide two-way audio communication between

- 1 all members of the legislative entity attending the meeting during
- 2 the entire meeting, and if the two-way audio communication link
- 3 with any member attending the meeting is disrupted at any time, the
- 4 meeting may not continue until the two-way audio communication link
- 5 is reestablished.
- 6 SECTION 8.07. Section 783.003(4), Government Code, is
- 7 amended to read as follows:
- 8 (4) "State agency" means a state board, commission, or
- 9 department, or office having statewide jurisdiction, but does not
- 10 include a state college or university or an agency of the
- 11 legislative branch of state government.
- 12 ARTICLE 9. TRANSITION PROVISIONS AND EFFECTIVE DATES
- 13 SECTION 9.01. (a) On the effective date of this Act the
- 14 state auditor's office is renamed the State Accountability Office.
- 15 (b) The validity of an action taken by the state auditor,
- 16 the state auditor's office, or the legislative audit committee is
- 17 not affected by the change in names of the state auditor's office
- 18 and the legislative audit committee.
- 19 (c) On the effective date of this Act:
- 20 (1) all functions, activities, employees, rules,
- 21 forms, money, property, contracts, records, and obligations of the
- 22 state auditor's office become functions, activities, employees,
- 23 rules, forms, money, property, contracts, records, and obligations
- 24 of the State Accountability Office without a change in status;
- 25 (2) a reference in law to the state auditor's office
- 26 means the State Accountability Office; and
- 27 (3) all funds appropriated to the state auditor's

- 1 office, including funds for providing administrative support for
- 2 the state auditor's office, such as funds to pay the salary and
- 3 benefits of employees who provide administrative support, are
- 4 transferred to the State Accountability Office.
- 5 SECTION 9.02. (a) In this section, "department" and
- 6 "office" have the meanings assigned by Section 321.001, Government
- 7 Code, as amended by this Act.
- 8 (b) Each department, other than the Texas Department of
- 9 Criminal Justice and the Texas Youth Commission, that has an
- 10 inspector general and each department, other than the Texas
- 11 Department of Criminal Justice and the Texas Youth Commission, that
- 12 does not have an inspector general but that has a division
- 13 responsible for investigating fraud and abuse in the expenditure of
- 14 funds shall enter into a memorandum of understanding with the
- 15 office under which:
- 16 (1) the responsibilities of the inspector general or
- 17 division that involve the execution of the laws and the
- 18 responsibilities of the inspector general or division that concern
- 19 only auditing and investigation are clearly defined and delineated;
- 20 (2) the responsibilities of the inspector general or
- 21 division that involve the execution of the laws remain under the
- 22 authority of the department; and
- 23 (3) the responsibilities of the inspector general or
- 24 division that concern only auditing and investigation are
- 25 transferred to the office.
- 26 (c) With respect to responsibilities transferred to the
- 27 office under Subsection (b)(3) of this section, the office has

- 1 discretion with respect to whether to allow employees whose duties
- 2 primarily involve a transferred function to remain in the same
- 3 physical location while performing those duties or to require that
- 4 the employees are housed in another facility.
- 5 (d) All employees whose duties primarily involve a
- 6 transferred function and all property and support staff and
- 7 appropriations connected to those employees and their duties are
- 8 transferred to the office.
- 9 SECTION 9.03. (a) Not later than March 1, 2010, the State
- 10 Accountability Office shall develop the standard contract
- 11 provision required by Section 321.0122, Government Code, as added
- 12 by this Act.
- 13 (b) A department is not required to comply with Section
- 14 321.0122, Government Code, as added by this Act, until September 1,
- 15 2010.
- 16 SECTION 9.04. A governmental entity is not required to
- 17 submit a report under Section 331.007, Government Code, as added by
- 18 this Act, until the end of the first full state fiscal quarter after
- 19 the effective date of this Act.
- 20 SECTION 9.05. (a) In this section, "performance review"
- 21 means a function performed by the Legislative Budget Board before
- 22 the effective date of this Act under Section 322.015, 322.016,
- 23 322.0165, 322.017, or 322.018, Government Code.
- 24 (b) On the effective date of this Act, the following are
- 25 transferred from the Legislative Budget Board to the State
- 26 Accountability Office:
- 27 (1) all employees whose primary duties involved

- 1 performing or supporting the performance of performance reviews;
- 2 (2) all records and equipment primarily used by the
- 3 board in connection with performance reviews; and
- 4 (3) all appropriations for the state fiscal biennium
- 5 beginning September 1, 2009, made to or budgeted by the board
- 6 specifically for performance reviews.
- 7 (c) If the Legislative Budget Board does not receive
- 8 appropriations specifically designated for performance review
- 9 purposes for the state fiscal biennium beginning September 1, 2009,
- 10 and has not specifically budgeted amounts for performance review
- 11 purposes for that biennium, an amount equal to the amount of
- 12 appropriations specifically designated for or budgeted by the
- 13 Legislative Budget Board for performance review purposes for the
- 14 state fiscal biennium beginning September 1, 2007, is transferred
- 15 from appropriations made to the Legislative Budget Board for the
- 16 state fiscal biennium beginning September 1, 2009, to the State
- 17 Accountability Office for that biennium.
- 18 SECTION 9.06. In the event of a conflict between a provision
- 19 of this Act and another Act passed by the 81st Legislature, Regular
- 20 Session, 2009, that becomes law, this Act prevails and controls
- 21 regardless of the relative dates of enactment.
- 22 SECTION 9.07. (a) The changes in law made by this Act do not
- 23 affect the entitlement of a person who is a member of a board,
- 24 commission, or council serving immediately before the effective
- 25 date of this Act to continue to carry out the board's, commission's,
- 26 or council's functions for the remainder of the member's term.
- 27 (b) As soon as possible after the effective date of this

- 1 Act, the lieutenant governor and speaker of the house of
- 2 representatives shall appoint members in accordance with Sections
- 3 321.002, 322.001, 323.001, and 324.004, Government Code, as amended
- 4 by this Act, and Section 331.002, Government Code, as added by this
- 5 Act.
- 6 SECTION 9.08. This Act takes effect immediately if it
- 7 receives a vote of two-thirds of all the members elected to each
- 8 house, as provided by Section 39, Article III, Texas Constitution.
- 9 If this Act does not receive the vote necessary for immediate
- 10 effect, this Act takes effect September 1, 2010.