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By: Harper-Brown, et al. (Senate Sponsor - Hegar) H.B. No. 3391 (In the Senate - Received from the House May 5, 2009; May 6, 2009, read first time and referred to Committee on Government Organization; May 15, 2009, reported adversely, with favorable Committee Substitute by the following vote: Yeas 6,
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               Nays 0; May 15, 2009, sent to printer.)
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1-7 COMMITTEE SUBSTITUTE FOR H.B. No. 3391 By: Hegar

## 1-8 A BILL TO BE ENTITLED 1-9 AN ACT

relating to the continuation and functions of the Parks and 1-10 Wildlife Department; changing the elements of an offense. 1-11

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 11.0111, Parks and Wildlife Code, is amended to read as follows:

SUNSET PROVISION. The Parks and Wildlife Sec. 11.0111. Department is subject to Chapter 325, Government Code (Texas Sunset Act). Unless continued in existence as provided by that chapter, the department is abolished September 1, 2021 [2009].

SECTION 2. Section 11.012(c), Parks and Wildlife Code, is

amended to read as follows:

(c) <u>Commission</u> [Three commission] members must be members of the general public and meet the qualifications provided by Section 11.0121 [of this code].

SECTION 3. Sections 11.0161(a), (b), (c), and (d), Parks and Wildlife Code, are amended to read as follows:

- (a) The commission shall prepare information of public interest describing the functions of the commission [and describing the commission's procedures by which complaints are filed with and resolved by the commission. The commission shall make the information available to the general public and appropriate state agencies.
- The department shall maintain a system to promptly and efficiently act on complaints [file on each written complaint] filed with the department that the department has the authority to resolve. The department shall maintain information about parties to the complaint, the subject matter of the complaint, [file must include:
  - $[\frac{(1)}{(1)}]$ the name of the person who filed the complaint;  $\left[\frac{(2)}{}\right]$ the date the complaint is received by

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[(3) the subject matter of the complaint;

[(4) the name of each person contacted in relation to complaint;

 $[\frac{(5)}{)}]$  a summary of the results of the review or investigation of the complaint, and its disposition [; and

- [(6) an explanation of the reason the file was if the department closed the file without taking action other than investigate the complaint].
- (c) The department shall make information available describing its [provide to the person filing the complaint and to each person who is a subject of the complaint a copy of the department's policies and] procedures for [relating to] complaint investigation and resolution.
- (d) The department [, at least quarterly until final disposition of the complaint,] shall periodically notify the [person filing the] complaint parties [and each person who is a subject of the complaint of the status of the complaint until final disposition [investigation unless the notice would jeopardize an undercover investigation].

SECTION 4. Subchapter B, Chapter 11, Parks and Wildlife Code, is amended by adding Sections 11.0163, 11.0164, and 11.0174 1-60 1-61 1-62 to read as follows: 1-63

Sec. 11.0163. USE OF TECHNOLOGY. The commission shall

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implement a policy requiring the department to use appropriate technological solutions to improve the department's ability to perform its functions. The policy must ensure that the public is

able to interact with the department on the Internet.

Sec. 11.0164. NEGOTIATED RULEMAKING AND ALTERNATIVE DISPUTE RESOLUTION PROCEDURES. (a) The commission shall develop and implement a policy to encourage the use of:

(1) negotiated rulemaking procedures under Chapter

- 2008, Government Code, for the adoption of department rules; and

  (2) appropriate alternative dispute resolution procedures under Chapter 2009, Government Code, to assist in the resolution of internal and external disputes under the department's
- (b) The department's procedures relating to alternative dispute resolution must conform, to the extent possible, to any model guidelines issued by the State Office of Administrative Hearings for the use of alternative dispute resolution by state agencies.

(c) The commission shall designate a trained person to:

- (1) coordinate the implementation of the policy adopted under Subsection (a);
- (2) serve as a resource for any training needed to implement the procedures for negotiated rulemaking or alternative

dispute resolution; and
(3) collect data concerning the effectiveness of those (3) collect data concerning the ef procedures, as implemented by the department.

Sec. 11.0174. INTERNAL AFFAIRS OFFICE.

(a) The executive

director shall establish the office of internal affairs. (b) The office of internal affairs has mental jurisdiction over all investigations original departmental cases

alleging criminal conduct:

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(1) occurring on department property;

(2) engaged in by on-duty department employees; or

(3) engaged in by officers commissioned by the department performing off-duty work related to their official duties.

(c) The office of internal affairs shall oversee and review, but need not conduct, all investigations under this section.

(d) An investigation under this section may be initiated only by the executive director or the commission.

(e) The executive director shall appoint the head of the

office of internal affairs. The head of the office of internal affairs serves until removed by the executive director.

(f) The head of the office of internal affairs shall:

director (1) report directly to the executive director regarding performance of and activities related to investigations; the executive director (2) report to for

administrative purposes; and (3) provide the executive director or commission with

information regarding investigations as appropriate.

(g) The head of the office of internal affairs shall present each regularly scheduled commission meeting and at other appropriate times a summary of information relating to investigations conducted under this section that includes analysis of the number, type, and outcome of investigations, trends in the investigations, and any recommendations to avoid future complaints.

SECTION 5. Section 11.035, Parks and Wildlife Code, is amended by adding Subsection (c) to read as follows:

- (c) The department may deposit to the credit of the state parks account all revenue, less allowable costs, from the following sources:
- (1) private contributions, grants, and donations received for state parks-related purposes; and

state parks-related (2) federal funds received for

SECTION 6. Section 11.037(b), Parks and Wildlife Code, is amended to read as follows:

(b) The department may [shall] deposit in the state land and

C.S.H.B. No. 3391 water conservation account any [all] revenue received from the federal government or any other source for the purpose of administering programs authorized under Sections 13.301 through 13.311 of this code.

SECTION 7. Section 12.0011, Parks and Wildlife Code, is amended by adding Subsections (c) and (d) to read as follows:

- (c) A local or state agency or private organization that receives a department recommendation or informational comment under Subsection (b) shall respond to the department in writing concerning the recommendation or comment. A response must include for each recommendation or comment provided by the department:

  (1) a description of any modification made to the
- project, fish and wildlife resource decision, or water flow schedule resulting from the recommendation or comment;

(2) any other disposition of the recommendation or comment; and

(3) as applicable, any reason the agency or organization disagreed with or did not act on or incorporate the any reason the recommendation or comment.

A response under Subsection (c):

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(1) must be submitted to the department not later than the 90th day after the date the agency or organization makes a decision or takes other action related to the recommendation or informational comment provided by the department; and

is public information under Chapter 552, Government Code.

SECTION 8. Section 12.027, Parks and Wildlife Code, is amended to read as follows:

Sec. 12.027. ADOPTION OF EMERGENCY RULES. If the commission or the executive director finds that there is an immediate danger to a species authorized to be regulated by the department, or that strict compliance with existing department rules would in any way prevent, hinder, or delay necessary action in coping with a disaster declared by the governor, the commission or the executive director may adopt emergency rules as provided by Chapter 2001, Government Code.

SECTION 9. Section 13.310(c), Parks and Wildlife Code, is amended to read as follows:

(c) The department shall deposit all funds received for the development of outdoor recreation resources in the state treasury to the credit of the state land and water conservation account, the the large <u>county</u> and Texas recreation and parks account, municipality recreation and parks account, or the state parks <u>account</u>.

24.003, 24.006,  $\overline{\text{SECTION}}$  10. Sections 24.002, 24.052, 24.053, and 24.056, Parks and Wildlife Code, are amended to read as

Sec. 24.002. TEXAS RECREATION AND PARKS ACCOUNT. The Texas recreation and parks account is a separate account in the general revenue fund. Money in the account may be used only [as provided by this subchapter] for [grants to]:

(1) grants under this subchapter t<u>o</u> municipality with a population of less than 500,000; [ex]
(2) grants under this subchapter to any other

political subdivision that is not a county or municipality; or

(3) planning for, and acquisition, operation, development of, outdoor recreation and conservation resources of this state and the administrative expenses incident to the projects

or programs authorized under Subchapter D, Chapter 13.

Sec. 24.003. ACCOUNT REVENUE SOURCE; REVENUE DEDICATION.

(a) The department shall deposit to the credit of the Texas recreation and parks account:

(1) an amount of money equal to 15 percent of the credits made to the department under Section 151.801, Tax Code; and

(2) money from any other source authorized by law. The department may deposit to the credit of the Texas

recreation and parks account: (1) private contributions, grants, and donations in connection with this subchapter or Subchapter D, received

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(2) federal funds received in connection with this

subchapter or Subchapter D, Chapter 13.
Sec. 24.006. FUNDS FOR GRANTS TO LOCAL GOVERNMENTS.  $\underline{\text{state}}$  revenues to the Texas recreation and parks account exceed \$14 million per year, an amount not less than 15 percent shall be made available for grants to local governments for up to 50 percent of the cost of acquisition or development of indoor public recreation facilities for indoor recreation programs, sports activities, nature programs, or exhibits.

Sec. 24.052. LARGE COUNTY AND MUNICIPALITY RECREATION AND PARKS ACCOUNT. The large county and municipality recreation and parks account is a separate account in the general revenue fund. Money in the account may be used only as provided by this subchapter

or Subchapter D, Chapter 13.

Sec. 24.053. ACCOUNT REVENUE SOURCE; DEDICATION. (a) The department shall deposit to the credit of the large county and

municipality recreation and parks account:

- (1) an amount of money equal to 10 percent of the credits made to the department under Section 151.801, Tax Code; and
- (2) money from any other source authorized by law. The department may deposit to the credit of the large county and municipality recreation and parks account:
- (1) private contributions, grants, and donations in connection with this subchapter or Subchapter D, received Chapter 13; and

(2) federal funds received in connection with this

subchapter or Subchapter D, Chapter 13.

Sec. 24.056. FUNDS TO LARGE COUNTIES FOR GRANTS AND MUNICIPALITIES. When  $\underline{\text{state}}$  revenue to the large county and municipality recreation and parks account exceeds \$14 million per and year, an amount not less than 15 percent shall be made available for grants to large counties and municipalities for up to 50 percent of the cost of acquisition or development of indoor public recreation facilities for indoor recreation programs, sports activities, nature programs, or exhibits.

SECTION 11. Section 43.071(5), Parks and Wildlife Code, is

amended to read as follows:

birds" "Pen-reared (5) bobwhite means quail, pheasant, pigeons, partridge, and mallard ducks propagated or acquired under Chapter 45 of this code.

SECTION 12. Section 62.021(c), Parks and Wildlife Code, is amended to read as follows:

This section does not prohibit the sale of: (c)

(1) a live game animal, a dead or live game bird, or the feathers of a game bird if the sale is conducted under authority of a license or permit issued under this code; or

(2) the following inedible parts:

(A) an inedible part, including the feathers, of a game bird other than a migratory game bird that bones, or feet, was lawfully taken or is lawfully possessed;

(B) the hair, hide, antlers, bones, horns, skull, hooves, or sinew, as applicable, of a deer, pronghorn antelope, desert bighorn sheep, collared peccary or javelina, red squirrel, or gray squirrel; or

(C) the feathers of a migratory game bird in accordance with federal law.

SECTION 13. Section 64.002(b), Parks and Wildlife Code, is amended to read as follows:

(b) European starlings, English sparrows, and feral rock doves (Columba livia) may be killed at any time in any manner and

their nests or eggs may be destroyed, and such conduct does not constitute an offense under Chapter 42, Penal Code.

SECTION 14. Section 66.007, Parks and Wildlife Code, is amended by amending Subsections (b), (c), and (e) and adding Subsections (m), (n), (o), (p), (q), (r), and (s) to read as follows: follows:

The department shall publish a list of: (b)

(1) exotic fish and exotic  $[\tau]$  shell  $\bar{f}$  ish  $[\tau]$  and aquatic

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plants] for which a permit under Subsection (a) [of this section] is required; and

(2) exotic aquatic plants, as provided by this that are approved for importation into or possession in section, this state without a permit.

(c) The department shall make rules to carry out the provisions of this section. In adopting rules that relate to exotic aquatic plants, the department shall strive to ensure that the rules are as permissive as possible without allowing the importation or possession of plants that pose environmental, economic, or health problems.

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- In this section:
  (1) "Approved list" means the list published by the department under Subsection (b)(2) of exotic aquatic plants that a person may import into or possess in this state without an exotic species permit issued by the department.
- (2) "Exotic [<del>, exotic fis</del>h, shellfish, or] aquatic plant means a nonindigenous [fish, shellfish, or] aquatic plant that is not normally found in aquatic or riparian areas [the public

not normally found in the public water of this state.

(4) "Exotic shellfish" means a nonindigenous shellfish that is not normally found in the public water of this state.

(m) person may not import into or possess in this state an exotic aquatic plant unless:

(1) the plant is on the approved list; or

the person has an exotic species permit issued by (2) the department.

(n) In compiling the approved list, the department shall develop a process to evaluate the potential harm that may be caused by the importation or possession of exotic aquatic plant species into this state. The process must include the use of:

(1) a risk assessment model to help depotential harm of a species to the aquatic environment; determine the

(2) published scientific research findings;

(3) findings from regulatory agencies; or

(4)analyses scientific from third-party <u>laboratories</u>.

(0) The approved list must include an exotic aquatic plant that:

is widespread in this state; and (1)

(2) is not, as determined by the department, a cause of

environmental, economic, or health problems.

(p) The department shall develop an expedited process for obtaining approval for inclusion on the approved list of a previously unknown exotic aquatic plant. The commission may remove an exotic aquatic plant from the approved list if the results of further analysis conducted under Subsection (n) indicate that the plant should not be on the list. The department may enact an emergency rule as provided by Chapter 2001, Government Code, to remove an exotic aquatic plant from the approved list if the plant is determined to cause environmental, economic, or health problems.

(q) The commission shall exercise final approval for inclusion of each plant on the approved list.

In accordance with commission rules, the department may issue an exotic species permit to a permit applicant for an exotic aquatic plant not on the approved list if the proposed use of the plant is:

as an experimental organism in a medical or other scientific research program approved by the department;

(2) as part of an exhibit approved by the department in a public aquarium or public zoo; or

(3) for an appropriate use that will not result in

potential environmental, economic, or health problems.

(s) Nothing in this subchapter regarding exotic aquatic plants restricts the department's authority under this code regarding exotic harmful or potentially harmful fish or shellfish.

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Section 66.0071, Parks and Wildlife Code, is SECTION 15. amended to read as follows:

Sec. 66.0071. REMOVAL OF HARMFUL AQUATIC PLANTS. leaving any public or private body of water in this state, a person shall immediately remove and lawfully dispose of any  $\frac{\text{exotic}}{\text{[harmful or potentially harmful]}}$  aquatic plant not included on the approved list published under Section 66.007(b)  $\frac{\text{(2)}}{\text{(2)}}$  that is clinging or attached to the person's:

(1) vessel or watercraft; or

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(2) trailer, motor vehicle, or other mobile device used to transport or launch a vessel or watercraft.

SECTION 16. Title 6, Parks and Wildlife Code, is amended by adding Chapter 92 to read as follows:

CHAPTER 92. INTERSTATE WILDLIFE VIOLATOR COMPACT

Sec. 92.001. MEMBERSHIP IN INTERSTATE WILDLIFE VIOLATOR

COMPACT. (a) On behalf of this state, the commission may enter

into the Interstate Wildlife Violator Compact.

(b) If necessary to protect the interests of this state, the

commission may withdraw from the Interstate Wildlife Violator

Compact in accordance with the terms of the compact.

(c) The commission may take all actions necessary to implement this chapter, including the adoption of rules and the

delegation of authority to the director.

SECTION 17. (a) The Parks and Wildlife Department and the Texas Youth Commission jointly shall seek representation by the attorney general to pursue a modification of the terms and purposes of the Parrie Haynes Trust.

The legislature intends that a modification of the terms and purposes of the Parrie Haynes Trust be pursued so that:

(1)the department may be designated as the state agency responsible for the trust, including all trust property and investments, and rights associated with the trust;

(2) control of the Parrie Haynes Ranch may transferred to the department; and

(3) the purposes of the trust may be appropriately expanded to include benefiting disadvantaged and other youths of this state.

This section expires on the earlier of:

(1) the date a court orders modification of the Parrie Haynes Trust in accordance with this section; or

(2) September 1, 2021.

The change in law made by this Act in the SECTION 18. qualifications of the members of the Parks and Wildlife Commission does not affect the entitlement of a person serving as a member of the commission immediately before September 1, 2009, to continue to carry out the functions of the person's office for the remainder of the person's term. The change in law applies only to a person appointed on or after September 1, 2009. This Act does not prohibit a person who is a member of the Parks and Wildlife Commission immediately before September 1, 2009, from being reappointed as a commission member if the person has the qualifications required for the position under Chapter 11, Parks and Wildlife Code, as amended by this Act.

The change in law made by this Act to Section SECTION 19. 11.0161, Parks and Wildlife Code, applies only to a complaint filed with the Parks and Wildlife Commission or the Parks and Wildlife Department on or after September 1, 2009. A complaint filed before September 1, 2009, is governed by the law in effect at the time the complaint was filed, and the former law is continued in effect for that purpose.

SECTION 20. Section 12.0011(c), Parks and Wildlife Code, as added by this Act, applies only to a recommendation or informational comment received by a local or state governmental agency from the Parks and Wildlife Department on or after September 1, 2009. A recommendation or informational comment received by a local or state governmental agency from the Parks and Wildlife Department before September 1, 2009, is governed by the law in effect at the time the recommendation or informational comment was received, and the former law is continued in effect for that

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7**-**59 7**-**60 SECTION 21. Section 62.021(c), Parks and Wildlife Code, as amended by this Act, applies to any sale of inedible parts of an animal or bird occurring on or after the effective date of this Act, regardless of the date the parts were acquired by the seller.

regardless of the date the parts were acquired by the seller.

SECTION 22. (a) Not later than December 31, 2010, the Parks and Wildlife Department shall publish the initial list of approved exotic aquatic plants as provided by Section 66.007(b), Parks and Wildlife Code, as amended by this Act.

- (b) The Parks and Wildlife Department may not enforce the permit requirements or prohibited actions regarding exotic aquatic plants that are not on the approved list under Section 66.007(b), Parks and Wildlife Code, as amended by this Act, before the date on which the list is published.
- (c) The Parks and Wildlife Department shall continue to publish a list of harmful or potentially harmful exotic aquatic plants for which a permit under Section 66.007(a), Parks and Wildlife Code, is required until the date on which the initial list of approved exotic aquatic plants is published. The department is not required to maintain or publish the list of harmful or potentially harmful exotic aquatic plants after the date on which the list of approved exotic aquatic plants is published.
- (d) The Parks and Wildlife Department shall continue to enforce Section 66.007, Parks and Wildlife Code, with regard to harmful or potentially harmful exotic aquatic plants that are included on the list for which a permit is required under that section as it existed immediately before the effective date of this Act, and that law is continued in effect until the date on which the department publishes the initial list of approved exotic aquatic plants.
- (e) The provisions of Section 66.007, Parks and Wildlife Code, as amended by this Act, regarding harmful or potentially harmful exotic aquatic plants apply only to an offense that occurs on or after the date on which the Parks and Wildlife Department publishes the initial list of approved exotic aquatic plants. An offense that occurs before the date on which the initial list of approved exotic aquatic plants is published is governed by the law in effect immediately before the effective date of this Act, and that law is continued in effect for that purpose. For purposes of this subsection, an offense is committed before the date on which the initial list of approved exotic aquatic plants is published if any element of the offense occurs before that date.
- (f) The Parks and Wildlife Department may not enforce the permit requirements or prohibited actions regarding exotic aquatic plants on the list of harmful or potentially harmful plants under Section 66.007, Parks and Wildlife Code, as that section existed before amendment by this Act, after the date on which the list of approved exotic aquatic plants is published.
- (g) Section 66.0071, Parks and Wildlife Code, as amended by this Act, applies only to a person who takes a vessel or watercraft out of a public or private body of water in this state on or after the date the Parks and Wildlife Department publishes the initial list of approved exotic aquatic plants under Section 66.007(b), Parks and Wildlife Code, as amended by this Act. A person who takes a vessel or watercraft out of a public or private body of water in this state before the date the list of approved exotic aquatic plants is published is governed by the law in effect on the date the vessel or watercraft is taken out of the water, and the former law remains in effect for that purpose.

SECTION 23. This Act takes effect September 1, 2009.

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