By: Gallego H.B. No. 3584

## A BILL TO BE ENTITLED

1	AN ACT
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- 2 relating to the wrongful imprisonment of a person and to procedures
- 3 for providing compensation for that imprisonment and for
- 4 exonerating a wrongfully imprisoned person who is deceased.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. This Act shall be known as the Tim Cole
- 7 Posthumous Exonerations Act.
- 8 SECTION 2. Section 103.001, Civil Practice and Remedies
- 9 Code, is amended by adding Subsection (c) to read as follows:
- 10 (c) If a deceased person would be entitled to compensation
- 11 under Subsection (a)(2)(A) if living, the person's surviving
- 12 spouse, child, or parent is entitled to compensation under this
- 13 <u>chapter.</u>
- 14 SECTION 3. Section 103.003, Civil Practice and Remedies
- 15 Code, is amended to read as follows:
- Sec. 103.003. LIMITATION ON TIME TO FILE. Not later than
- 17 the third anniversary of the date the person on whose imprisonment
- 18 the claim is based received the pardon or was found not guilty as
- 19 required by Section 103.001, a person seeking compensation under
- 20 this chapter must:
- 21 (1) file an application with the comptroller for
- 22 compensation under Subchapter B; or
- 23 (2) file suit against the state for compensation under
- 24 Subchapter C.

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- 1 SECTION 4. Section 103.051, Civil Practice and Remedies
- 2 Code, is amended by reenacting and amending Subsection (a), as
- 3 amended by Chapters 1190 (H.B. 814) and 1388 (S.B. 1719), Acts of
- 4 the 80th Legislature, Regular Session, 2007, and by amending
- 5 Subsection (b-1) to read as follows:
- 6 (a) To apply for compensation under this subchapter, the
- 7 claimant must file with the comptroller's judiciary section:
- 8 (1) an application for compensation provided for that
- 9 purpose by the comptroller;
- 10 (2) a verified copy of the pardon or court order
- 11 justifying the application for compensation; [and]
- 12 (3) a statement provided by the Texas Department of
- 13 Criminal Justice verifying the length of imprisonment; and
- 14 (4) [incarceration (5)] if the claimant is applying
- 15 for compensation under Section 103.052(a)(2), a certified copy of
- 16 each child support order under which child support payments became
- 17 due during the time [the claimant] served in prison by the person on
- 18 whose imprisonment the claim is based and copies of the official
- 19 child support payment records described by Section 234.009, Family
- 20 Code, for that period.
- 21 (b-1) In determining the eligibility of a claimant, the
- 22 comptroller shall consider only the verified copy of the pardon or
- 23 court order filed by the claimant under Subsection (a). If the
- 24 pardon or court order does not clearly indicate on its face that the
- 25 pardon or the court order was granted or rendered on the basis of
- 26 [the claimant's] actual innocence [of the crime for which the
- 27 claimant was sentenced], the comptroller shall deny the claim. The

- 1 comptroller's duty to determine the eligibility of a claimant under
- 2 this section is purely ministerial.
- 3 SECTION 5. Sections 103.052(a), (a-1), and (c), Civil
- 4 Practice and Remedies Code, are amended to read as follows:
- 5 (a) A person who meets the requirements of Section 103.001
- 6 is entitled to compensation in an amount equal to:
- 7 (1) \$50,000 multiplied by the number of years served
- 8 in prison, expressed as a fraction to reflect partial years; and
- 9 (2) compensation for child support payments owed by
- 10 the person on whose imprisonment the claim is based that became due
- 11 and interest on child support arrearages that accrued during the
- 12 time served in prison but were not paid.
- 13 (a-1) Notwithstanding Subsection (a)(1), a person sentenced
- 14 to death who meets the requirements of Section 103.001, or a
- 15 claimant whose claim is based on that person's imprisonment, is
- 16 entitled to compensation in an amount equal to \$100,000 multiplied
- 17 by the number of years served in prison, expressed as a fraction to
- 18 reflect partial years.
- 19 (c) If requested by <u>a</u> [the] claimant <u>described</u> by <u>Section</u>
- 20 103.001(a), the Texas Department of Mental Health and Mental
- 21 Retardation shall provide appropriate counseling for one year to
- 22 the claimant at a mutually agreed-on location at no charge to the
- 23 claimant.
- 24 SECTION 6. Section 103.103, Civil Practice and Remedies
- 25 Code, is amended to read as follows:
- Sec. 103.103. INSUFFICIENT STATE DEFENSES. The following
- 27 are not defenses to an action brought under this chapter:

- 1 (1) the judgment of conviction in the trial that
- 2 resulted in the [claimant's] imprisonment on which the claim is
- 3 based; or
- 4 (2) an indictment, information, complaint, or other
- 5 formal accusation.
- 6 SECTION 7. Section 103.104(a), Civil Practice and Remedies
- 7 Code, is amended to read as follows:
- 8 (a) In the suit, the court may admit as evidence the record
- 9 of the trial at which the person on whose imprisonment the claim is
- 10 <u>based</u> [petitioner] was convicted and the pardon or proclamation
- 11 issued to [the petitioner] by the governor, if applicable.
- 12 SECTION 8. Section 103.1041, Civil Practice and Remedies
- 13 Code, is amended to read as follows:
- 14 Sec. 103.1041. REQUIRED EVIDENCE. A claimant who brings a
- 15 suit under this subchapter for compensation under Section
- 16 103.052(a)(2) must submit to the court as evidence a certified copy
- 17 of each child support order under which child support payments
- 18 became due during the time the  $\underline{\text{person}}$  on whose imprisonment the
- 19 claim is based [claimant] served in prison and copies of the
- 20 official child support payment records described by Section
- 21 234.009, Family Code, for that period.
- SECTION 9. Sections 103.105(a) and (b), Civil Practice and
- 23 Remedies Code, are amended to read as follows:
- 24 (a) If the trier of fact finds that the petitioner is
- 25 entitled to compensation, the petitioner is entitled to:
- 26 (1) expenses incurred by the imprisoned person
- 27 [petitioner] in connection with all associated criminal

- 1 proceedings and appeals and in connection with obtaining the
- 2 person's [petitioner's] discharge from imprisonment, including any
- 3 fine or court costs paid and reasonable attorney's fees, including
- 4 reasonable attorney's fees for prosecuting the lawsuit under this
- 5 subchapter;
- 6 (2) wages, salary, or other earned income of the
- 7 imprisoned person that was lost as a direct result of the arrest,
- 8 prosecution, conviction, or wrongful imprisonment;
- 9 (3) medical and counseling expenses incurred by the
- 10 <u>imprisoned person</u> [petitioner] as a direct result of the arrest,
- 11 prosecution, conviction, or wrongful imprisonment; and
- 12 (4) child support payments owed by the imprisoned
- 13 person [petitioner] that became due and interest on child support
- 14 arrearages that accrued during the time served in prison but were
- 15 not paid.
- 16 (b) In determining the sum of money owed to the petitioner,
- 17 the trier of fact may not deduct any expenses incurred by the state
- 18 or any of its political subdivisions in connection with the arrest,
- 19 prosecution, conviction, and wrongful imprisonment of the person on
- 20 whose imprisonment the claim is based [petitioner], including
- 21 expenses for food, clothing, shelter, and medical services.
- 22 SECTION 10. Section 103.152(c), Civil Practice and Remedies
- 23 Code, is amended to read as follows:
- (c) The amount of compensation awarded under Section
- 25 103.105(a)(4) must be paid on the imprisoned person's [claimant's]
- 26 behalf in a lump-sum payment to the state disbursement unit, as
- 27 defined by Section 101.0302, Family Code, for distribution to the

- 1 obligee under the child support order.
- 2 SECTION 11. Section 103.153(b), Civil Practice and Remedies
- 3 Code, is amended to read as follows:
- 4 (b) A person who receives compensation under this chapter
- 5 may not bring any action involving the same subject matter,
- 6 including an action involving the [person's] arrest, conviction, or
- 7 length of confinement of the person on whose imprisonment the claim
- 8 is based, against any governmental unit or an employee of any
- 9 governmental unit.
- 10 SECTION 12. Section 103.154, Civil Practice and Remedies
- 11 Code, is amended by amending Subsection (b) and adding Subsection
- 12 (b-1) to read as follows:
- 13 (b) Compensation [Except as provided by Subsection (c),
- 14 compensation] payments to a person described by Section 103.001(a)
- 15 continue after [under this chapter terminate on] the date of the
- 16 person's death. Any payments scheduled to be paid after that date
- 17 shall be paid to [are credited to the state and may not be paid to
- 18 any other person, including | the person's surviving spouse, heirs,
- 19 devisees, or beneficiaries under the person's will, or to the
- 20 person's estate.
- 21 (b-1) Except as provided by Subsection (c), compensation
- 22 payments to a person entitled to compensation under Section
- 23 103.001(c) terminate on the date of the person's death. Any
- 24 payments scheduled to be paid after that date are credited to the
- 25 state and may not be paid to any other person, including the
- 26 person's surviving spouse, heirs, devisees, or beneficiaries under
- 27 the person's will, or to the person's estate.

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- 1 SECTION 13. Article 38.43(d), Code of Criminal Procedure,
- 2 is amended to read as follows:
- 3 (d) The attorney representing the state, clerk, or other
- 4 officer in possession of evidence described by Subsection (b) may
- 5 destroy the evidence, but only if the attorney, clerk, or officer:
- 6 (1) by mail notifies the following persons or entities
- 7 of the decision to destroy the evidence:
- 8 <u>(A)</u> the defendant or, if the defendant is
- 9 deceased, the surviving spouse of the defendant, if any, and each
- 10 surviving child or parent, if any, of the defendant;
- 11  $\underline{\text{(B)}}$  [ $\tau$ ] the last attorney of record for the
- 12 defendant;  $[\tau]$  and
- 13 (C) the convicting court; [of the decision to
- 14 destroy the evidence] and
- 15 <u>(2) does not receive</u> [a written objection is not
- 16 received by the attorney, clerk, or officer] from a person or entity
- 17 entitled to notice under Subdivision (1) a written objection [the
- 18 defendant, attorney of record, or court] before the 91st day after
- 19 the later of the following dates:
- 20  $\underline{\text{(A)}}$  [\frac{\lambda 1}{2}] the date on which the attorney
- 21 representing the state, clerk, or other officer receives proof that
- 22 the defendant or, if applicable, the surviving spouse, child, and
- 23 parent of the defendant, received notice of the planned destruction
- 24 of evidence; or
- (B)  $\left[\frac{(2)}{2}\right]$  the date on which notice of the planned
- 26 destruction of evidence is mailed to the last attorney of record for
- 27 the defendant.

- 1 SECTION 14. Chapter 48, Code of Criminal Procedure, is
- 2 amended by adding Article 48.06 to read as follows:
- 3 Art. 48.06. APPLICATION FOR POSTHUMOUS PARDON FOR ACTUAL
- 4 INNOCENCE. (a) An application for a pardon under this article may
- 5 be submitted by the surviving spouse, if any, or a surviving child
- 6 or parent of an individual who:
- 7 (1) has been convicted of a criminal offense under the
- 8 laws of this state; and
- 9 (2) at the time of application is deceased.
- 10 (b) On receipt of an application under this article
- 11 accompanied by a sworn affidavit described by Subsection (c), the
- 12 Board of Pardons and Paroles shall consider recommending to the
- 13 governor a posthumous pardon for actual innocence for the
- 14 individual on whose behalf the application is filed.
- 15 <u>(c) A sworn affidavit accompanying an application for a</u>
- 16 posthumous pardon under this article must be signed by an applicant
- 17 described by Subsection (a) and must contain:
- 18 (1) specific facts regarding the offense of which the
- 19 individual on whose behalf the application is filed was convicted
- 20 that:
- 21 (A) were not admitted into evidence during the
- 22 <u>individual's trial; and</u>
- 23 (B) if proven, establish the individual's actual
- 24 innocence of the offense; or
- 25 (2) a statement that the convicting court has made a
- 26 finding under Article 64.04 that, had the results of forensic DNA
- 27 testing performed under Chapter 64 been available during the trial

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- 1 of the offense of which the individual on whose behalf the
- 2 application is filed was convicted, it is reasonably probable that
- 3 the individual would not have been convicted.
- 4 SECTION 15. Chapter 55, Code of Criminal Procedure, is
- 5 amended by adding Article 55.011 to read as follows:
- 6 Art. 55.011. EXPUNCTION FOLLOWING POSTHUMOUS PARDON FOR
- 7 ACTUAL INNOCENCE. An individual who obtains for a deceased
- 8 individual a posthumous pardon for actual innocence as described by
- 9 Article 48.06 may file on behalf of that deceased individual an ex
- 10 parte petition for expunction under Section 2 or 2a, Article 55.02.
- 11 If the court finds that the deceased individual would be entitled to
- 12 expunction of any record or file that is the subject of the
- 13 petition, the court shall enter an order directing expunction.
- 14 SECTION 16. Articles 64.01(a) and (c), Code of Criminal
- 15 Procedure, are amended to read as follows:
- 16 (a) A convicted person or, if the convicted person is
- 17 deceased, the surviving spouse of the deceased person, if any, or a
- 18 surviving child or parent of the deceased person, may submit to the
- 19 convicting court a motion for forensic DNA testing of evidence
- 20 containing biological material. The motion must be accompanied by
- 21 an affidavit, sworn to by the [convicted] person submitting the
- 22 motion, containing statements of fact in support of the motion.
- 23 (c) A convicted person, other than a convicted person who is
- 24 deceased, is entitled to counsel during a proceeding under this
- 25 chapter. The convicting court shall appoint counsel for the
- 26 convicted person if the person informs the court that the person
- 27 wishes to submit a motion under this chapter, the court finds

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- 1 reasonable grounds for a motion to be filed, and the court
- 2 determines that the person is indigent. Counsel must be appointed
- 3 under this subsection not later than the 45th day after the date the
- 4 court finds reasonable grounds or the date the court determines
- 5 that the person is indigent, whichever is later. Compensation of
- 6 counsel is provided in the same manner as is required by:
- 7 (1) Article 11.071 for the representation of a
- 8 petitioner convicted of a capital felony; and
- 9 (2) Chapter 26 for the representation in a habeas
- 10 corpus hearing of an indigent defendant convicted of a felony other
- 11 than a capital felony.
- 12 SECTION 17. Articles 64.03(a), (b), (c), and (d), Code of
- 13 Criminal Procedure, are amended to read as follows:
- 14 (a) A convicting court may order forensic DNA testing under
- 15 this chapter only if:
- 16 (1) the court finds that:
- 17 (A) the evidence:
- 18 (i) still exists and is in a condition
- 19 making DNA testing possible; and
- 20 (ii) has been subjected to a chain of
- 21 custody sufficient to establish that it has not been substituted,
- 22 tampered with, replaced, or altered in any material respect; and
- 23 (B) identity was or is an issue in the case; and
- 24 (2) the [<del>convicted</del>] person submitting the motion
- 25 establishes by a preponderance of the evidence that:
- 26 (A) the <u>convicted</u> person would not have been
- 27 convicted if exculpatory results had been obtained through DNA

- 1 testing; and
- 2 (B) the request for the proposed DNA testing is
- 3 not made to unreasonably delay the execution of sentence or
- 4 administration of justice.
- 5 (b) If a [A] convicted person [who] pleaded guilty or nolo
- 6 contendere or, whether before or after conviction, made a
- 7 confession or similar admission in the case:
- 8 (1) any person authorized to submit a motion under
- 9 this chapter may submit the [a] motion; and
- 10 (2) [under this chapter, and] the convicting court is
- 11 prohibited from finding that identity was not an issue in the case
- 12 solely on the basis of that plea, confession, or admission, as
- 13 applicable.
- 14 (c) If the convicting court finds in the affirmative the
- 15 issues listed in Subsection (a)(1) and the [convicted] person
- 16 submitting the motion meets the requirements of Subsection (a)(2),
- 17 the court shall order that the requested forensic DNA testing be
- 18 conducted. The court may order the test to be conducted by:
- 19 (1) the Department of Public Safety;
- 20 (2) a laboratory operating under a contract with the
- 21 department; or
- 22 (3) on the request of the [convicted] person
- 23 submitting the motion, another laboratory if that laboratory is
- 24 accredited under Section 411.0205, Government Code.
- 25 (d) If the convicting court orders that the forensic DNA
- 26 testing be conducted by a laboratory other than a Department of
- 27 Public Safety laboratory or a laboratory under contract with the

- 1 department, the State of Texas is not liable for the cost of testing
- 2 under this subsection unless good cause for payment of that cost has
- 3 been shown. A political subdivision of the state is not liable for
- 4 the cost of testing under this subsection, regardless of whether
- 5 good cause for payment of that cost has been shown. If the court
- 6 orders that the testing be conducted by a laboratory described by
- 7 this subsection, the court shall include in the order requirements
- 8 that:
- 9 (1) the DNA testing be conducted in a timely and
- 10 efficient manner under reasonable conditions designed to protect
- 11 the integrity of the evidence and the testing process;
- 12 (2) the DNA testing employ a scientific method
- 13 sufficiently reliable and relevant to be admissible under Rule 702,
- 14 Texas Rules of Evidence; and
- 15 (3) on completion of the DNA testing, the results of
- 16 the testing and all data related to the testing required for an
- 17 evaluation of the test results be immediately filed with the court
- 18 and copies of the results and data be served on the [convicted]
- 19 person submitting the motion and the attorney representing the
- 20 state.
- 21 SECTION 18. Article 64.04, Code of Criminal Procedure, is
- 22 amended to read as follows:
- 23 Art. 64.04. FINDING. After examining the results of testing
- 24 under Article 64.03, the convicting court shall hold a hearing and
- 25 make a finding as to whether, had the results been available during
- 26 the trial of the offense, it is reasonably probable that the
- 27 convicted person would not have been convicted.

- 1 SECTION 19. (a) Except as provided by this section, Chapter
- 2 103, Civil Practice and Remedies Code, as amended by this Act,
- 3 applies only to an application or action for compensation under
- 4 that chapter filed on or after the effective date of this Act. An
- 5 application or action filed before the effective date of this Act is
- 6 governed by the law in effect immediately before that date, and the
- 7 former law is continued in effect for that purpose.
- 8 (b) Section 103.001(c), Civil Practice and Remedies Code,
- 9 as added by this Act, applies only to an application or action for
- 10 compensation under Chapter 103, Civil Practice and Remedies Code,
- 11 as amended by this Act, based on a pardon issued on or after the
- 12 effective date of this Act.
- 13 SECTION 20. (a) Article 38.43(d), Code of Criminal
- 14 Procedure, as amended by this Act, applies only to the destruction
- 15 of evidence that occurs on or after the effective date of this Act.
- 16 The destruction of evidence that occurs before the effective date
- 17 of this Act is governed by the law in effect when the evidence was
- 18 destroyed, and the former law is continued in effect for that
- 19 purpose.
- 20 (b) Chapter 64, Code of Criminal Procedure, as amended by
- 21 this Act, applies only to a motion for forensic DNA testing filed on
- 22 or after the effective date of this Act. A motion filed before the
- 23 effective date of this Act is covered by the law in effect when the
- 24 motion was filed, and the former law is continued in effect for that
- 25 purpose.
- 26 SECTION 21. This Act takes effect September 1, 2009.