

By: King of Taylor

H.B. No. 3719

A BILL TO BE ENTITLED

AN ACT

relating to preferred drug lists, including confidentiality, supplemental rebate, prior approval and publication requirements.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Chapter 531, Subtitle I, Title 4, Government Code is amended to read as follows:

Sec. 531.071. CONFIDENTIALITY OF INFORMATION REGARDING DRUG REBATES, PRICING, AND NEGOTIATIONS. (a) Notwithstanding any other state law, financial information obtained or maintained by the commission regarding prescription drug rebate negotiations or a supplemental medical assistance or other rebate agreement, including trade secrets, rebate amount, rebate percentage, and manufacturer or labeler pricing, is confidential and not subject to disclosure under Chapter 552.

(b) Information that is confidential under Subsection (a) includes information described by Subsection (a) that is obtained or maintained by the commission in connection with the Medicaid vendor drug program, the child health plan program, the kidney health care program, the children with special health care needs program, or another state program administered by the commission or a health and human services agency.

(c) Notwithstanding Subsection (a), the following information is not confidential:

(1) general information about the aggregate costs of

1 different classes of drugs; ~~[is not confidential under Subsection~~  
2 ~~(a).]~~

3 (2) the fact that a supplemental rebate agreement was  
4 or was not reached between the commission and a manufacturer or  
5 labeler for a particular drug; and

6 (3) the fact that a supplemental rebate agreement for  
7 a particular drug was or was not of a sufficient amount to make the  
8 drug cost-effective for preferred drug list placement, without  
9 disclosing the amount of the rebate or other confidential financial  
10 information described in this Section.

11 Sec. 531.072. PREFERRED DRUG LISTS. (a) In a manner that  
12 complies with applicable state and federal law, the commission  
13 shall adopt preferred drug lists for the Medicaid vendor drug  
14 program and for prescription drugs purchased through the child  
15 health plan program. The commission may adopt preferred drug lists  
16 for community mental health centers, state mental health hospitals,  
17 and any other state program administered by the commission or a  
18 state health and human services agency.

19 (b) The preferred drug lists may contain only drugs provided  
20 by a manufacturer or labeler that reaches an agreement with the  
21 commission on supplemental rebates under Section 531.070 unless one  
22 of the following exceptions is met:

23 (1) the commission determines that the drug provided  
24 by a generic manufacturer or labeler without a supplemental rebate  
25 is as or more cost-effective than a drug provided by a brand name  
26 manufacturer or labeler who has reached a supplemental rebate  
27 agreement with the commission in the same drug class;

1           (2) a public benefit agreement as described in Section  
2 531.070 has been reached by the commission and a labeler or  
3 manufacturer;

4           (b-1) Placement of a drug on the preferred drug list shall  
5 include all strengths and dosages

6           (b-2) Each drug class shall include multiple methods of  
7 delivery of the drug, including liquid, tablet, capsule, and orally  
8 disintegrating tablets.

9           (c) In making a decision regarding the placement of a drug  
10 on each of the preferred drug lists, the commission shall consider:

11           (1) the recommendations of the Pharmaceutical and  
12 Therapeutics Committee established under Section 531.074;

13           (2) the clinical efficacy of the drug;

14           (3) the price of competing drugs after deducting any  
15 federal and state rebate amounts; and

16           (4) program benefit offerings solely or in conjunction  
17 with rebates and other pricing information.

18           (d) The commission shall provide for the distribution of  
19 current copies of the preferred drug lists by posting the list on  
20 the Internet. In addition, the commission shall mail copies of the  
21 lists to any health care provider on request of that provider.

22           (e) In this subsection, "labeler" and "manufacturer" have  
23 the meanings assigned by Section 531.070. The commission shall  
24 ensure that:

25           (1) a manufacturer or labeler may submit written  
26 evidence supporting the inclusion of a drug on the preferred drug  
27 lists before a supplemental agreement is reached with the

1 commission; and

2           (2) any drug that has been approved or has had any of  
3 its particular uses approved by the United States Food and Drug  
4 Administration under a priority review classification will be  
5 reviewed by the Pharmaceutical and Therapeutics Committee at the  
6 next regularly scheduled meeting of the committee. On receiving  
7 notice from a manufacturer or labeler of the availability of a new  
8 product, the commission, to the extent possible, shall schedule a  
9 review for the product at the next regularly scheduled meeting of  
10 the committee.

11           (f) A recipient of drug benefits under the Medicaid vendor  
12 drug program may appeal a denial of prior authorization under  
13 Section 531.073 of a covered drug or covered dosage through the  
14 Medicaid fair hearing process.

15           (g) Provided that one year has passed since the last review  
16 of the drug or its drug class, a generic manufacturer or labeler may  
17 make an application or request to have its drug reconsidered for  
18 preferred drug placement based upon satisfaction of the  
19 cost-effectiveness exception described in Section 531.072(b)(1).

20           Sec. 531.073. PRIOR AUTHORIZATION FOR CERTAIN PRESCRIPTION  
21 DRUGS. (a) The commission, in its rules and standards governing  
22 the Medicaid vendor drug program and the child health plan program,  
23 shall require prior authorization for the reimbursement of a drug  
24 that is not included in the appropriate preferred drug list adopted  
25 under Section 531.072, except for any drug exempted from prior  
26 authorization requirements by federal law. The commission may  
27 require prior authorization for the reimbursement of a drug

1 provided through any other state program administered by the  
2 commission or a state health and human services agency, including a  
3 community mental health center and a state mental health hospital  
4 if the commission adopts preferred drug lists under Section 531.072  
5 that apply to those facilities and the drug is not included in the  
6 appropriate list. The commission shall require that the prior  
7 authorization be obtained by the prescribing physician or  
8 prescribing practitioner.

9 (a-1) Until the commission has completed a study evaluating  
10 the impact of a requirement of prior authorization on recipients of  
11 certain drugs, the commission shall delay requiring prior  
12 authorization for drugs that are used to treat patients with  
13 illnesses that:

- 14 (1) are life-threatening;
- 15 (2) are chronic; and
- 16 (3) require complex medical management strategies.

17 (a-2) Not later than the 30th day before the date on which  
18 prior authorization requirements are implemented, the commission  
19 shall post on the Internet for consumers and providers:

- 20 (1) a notification of the implementation date; and
- 21 (2) a detailed description of the procedures to be  
22 used in obtaining prior authorization.

23 (b) The commission shall establish procedures for the prior  
24 authorization requirement under the Medicaid vendor drug program to  
25 ensure that the requirements of 42 U.S.C. Section 1396r-8(d)(5) and  
26 its subsequent amendments are met. Specifically, the procedures  
27 must ensure that:

1           (1) a prior authorization requirement is not imposed  
2 for a drug before the drug has been considered at a meeting of the  
3 Pharmaceutical and Therapeutics Committee established under  
4 Section 531.074;

5           (2) there will be a response to a request for prior  
6 authorization by telephone or other telecommunications device  
7 within 24 hours after receipt of a request for prior authorization;  
8 and

9           (3) a 72-hour supply of the drug prescribed will be  
10 provided in an emergency or if the commission does not provide a  
11 response within the time required by Subdivision (2).

12           (c) The commission shall ensure that a prescription drug  
13 prescribed before implementation of a prior authorization  
14 requirement for that drug for a recipient under the child health  
15 plan program, the Medicaid program, or another state program  
16 administered by the commission or a health and human services  
17 agency or for a person who becomes eligible under the child health  
18 plan program, the Medicaid program, or another state program  
19 administered by the commission or a health and human services  
20 agency is not subject to any requirement for prior authorization  
21 under this section unless the recipient has exhausted all the  
22 prescription, including any authorized refills, or a period  
23 prescribed by the commission has expired, whichever occurs first.

24           (d) The commission shall implement procedures to ensure  
25 that a recipient under the child health plan program, the Medicaid  
26 program, or another state program administered by the commission or  
27 a person who becomes eligible under the child health plan program,

1 the Medicaid program, or another state program administered by the  
2 commission or a health and human services agency receives  
3 continuity of care in relation to certain prescriptions identified  
4 by the commission.

5 (e) The commission may by contract authorize a private  
6 entity to administer the prior authorization requirements imposed  
7 by this section on behalf of the commission.

8 (f) The commission shall ensure that the prior  
9 authorization requirements are implemented in a manner that  
10 minimizes the cost to the state and any administrative burden  
11 placed on providers.

12 (g) The commission shall ensure that prior approval claims  
13 submission occurs through multiple telecommunication modes,  
14 including electronic point-of-sale submission, telephonic  
15 submission, fax submission, and electronic communications via the  
16 Internet.

17 Sec. 531.074. PHARMACEUTICAL AND THERAPEUTICS COMMITTEE.

18 (a) The Pharmaceutical and Therapeutics Committee is established  
19 for the purposes of developing recommendations for preferred drug  
20 lists adopted by the commission under Section 531.072.

21 (b) The committee consists of the following members  
22 appointed by the governor:

23 (1) six physicians licensed under Subtitle B, Title 3,  
24 Occupations Code, and participating in the Medicaid program, at  
25 least one of whom is a licensed physician who is actively engaged in  
26 mental health providing care and treatment to persons with severe  
27 mental illness and who has practice experience in the state

1 Medicaid plan; and

2           (2) five pharmacists licensed under Subtitle J, Title  
3 3, Occupations Code, and participating in the Medicaid vendor drug  
4 program.

5           (c) In making appointments to the committee under  
6 Subsection (b), the governor shall ensure that the committee  
7 includes physicians and pharmacists who:

8           (1) represent different specialties and provide  
9 services to all segments of the Medicaid program's diverse  
10 population;

11           (2) have experience in either developing or practicing  
12 under a preferred drug list; and

13           (3) do not have contractual relationships, ownership  
14 interests, or other conflicts of interest with a pharmaceutical  
15 manufacturer or labeler or with an entity engaged by the commission  
16 to assist in the development of the preferred drug lists or the  
17 administration of the prior authorization system.

18           (d) A member of the committee is appointed for a two-year  
19 term and may serve more than one term.

20           (e) The governor shall appoint a physician to be the  
21 presiding officer of the committee. The presiding officer serves at  
22 the pleasure of the governor.

23           (f) The committee shall meet at least monthly during the  
24 six-month period following establishment of the committee to enable  
25 the committee to develop recommendations for the initial preferred  
26 drug lists. After that period, the committee shall meet at least  
27 quarterly and at other times at the call of the presiding officer or



1 a majority of the committee members.

2 (g) A member of the committee may not receive compensation  
3 for serving on the committee but is entitled to reimbursement for  
4 reasonable and necessary travel expenses incurred by the member  
5 while conducting the business of the committee, as provided by the  
6 General Appropriations Act.

7 (h) In developing its recommendations for the preferred  
8 drug lists, the committee shall consider the clinical efficacy,  
9 safety, and cost-effectiveness and any program benefit associated  
10 with a product.

11 (i) The commission shall adopt rules governing the  
12 operation of the committee, including rules:

13 (1) governing the procedures used by the committee for  
14 providing notice of a meeting; ~~and~~

15 (2) ~~[rules]~~ prohibiting the committee from discussing  
16 confidential financial information described by Section 531.071 in  
17 a public meeting; and ~~[The committee shall comply with the rules~~  
18 ~~adopted under this subsection.]~~

19 (3) requiring the committee or its delegate to present  
20 in oral and written form, at the public meeting, a summary of any  
21 clinical efficacy and safety information or analyses provided to  
22 the committee by a private entity that has contracted with the  
23 commission to provide such information. Confidential financial  
24 information described in Section 531.071 shall be omitted from the  
25 summary. The written summary shall be posted to the Internet.

26 (j) To the extent feasible, the committee shall review all  
27 drug classes included in the preferred drug lists adopted under

1 Section 531.072 at least once every 12 months and may recommend  
2 inclusions to and exclusions from the lists to ensure that the lists  
3 provide for cost-effective medically appropriate drug therapies  
4 for Medicaid recipients, children receiving health benefits  
5 coverage under the child health plan program, and any other  
6 affected individuals.

7 (k) The commission shall provide administrative support and  
8 resources as necessary for the committee to perform its duties.

9 (l) Chapter 2110 does not apply to the committee.

10 (m) The commission or the commission's agent shall publicly  
11 disclose each specific drug recommended for or against preferred  
12 drug list status for each drug class included in the preferred drug  
13 list for the Medicaid vendor drug program. The disclosure must be  
14 made in writing and posted to the Internet after the conclusion of  
15 committee deliberations that result in recommendations made to the  
16 executive commissioner regarding the placement of drugs on the  
17 preferred drug list. Such public disclosure shall include:

18 (A) the general basis for each recommendation for or  
19 against placement on the preferred drug list, including a statement  
20 of satisfaction of or failure to meet the criteria listed in  
21 Subsection 531.074(h);

22 (B) for all recommendations of the committee  
23 supporting placement of a drug on the preferred drug list, a  
24 statement that a supplemental rebate agreement was reached or, in  
25 the absence of a supplemental rebate agreement, a statement noting  
26 which exception described in Section 531.072(b) has been satisfied;  
27 and

1           (C) for all recommendations of the committee against  
2 placement of a drug on the preferred drug list, a statement of  
3 which of the criterion listed in Subsection 531.074(h) was not  
4 satisfied. If the clinical efficacy or safety criterion were not  
5 satisfied, a summary of the information relied upon by the  
6 committee supporting such conclusion must also be provided.

7           Sec. 531.075. Publication of Information Relating to  
8 Commission Decision-making. (a) The commission shall publish on  
9 the Internet its decisions on preferred drug list placement  
10 including:

11           (1) A list of drugs reviewed and its decision for or  
12 against placement on the preferred drug list for each drug;

13           (2) A statement that a supplemental rebate agreement  
14 was or was not reached between the commission and a manufacturer or  
15 labeler for a particular drug. If a supplemental rebate agreement  
16 was reached, a statement that such agreement was or was not of a  
17 sufficient amount to make the drug cost-effective for preferred  
18 drug list placement, without disclosing the amount of the rebate or  
19 other confidential information described in Section 531.071; and

20           (3) The rationale for any departure from the  
21 recommendations of the pharmaceutical and therapeutics committee.  
22 If a recommendation was rejected for safety or clinical efficacy  
23 reasons, information supporting such decision shall be disclosed.

24           SECTION 2. This Act takes effect September 1, 2009.