By: Allen, Turner of Harris, Weber, Edwards H.B. No. 4056 Substitute the following for H.B. No. 4056:

By: Farrar C.S.H.B. No. 4056

A BILL TO BE ENTITLED

AN ACT

- 2 relating to the establishment of a program for the collection,
- 3 transportation, recycling, and disposal of mercury-added
- 4 thermostats.

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- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Chapter 361, Health and Safety Code, is amended
- 7 by adding Subchapter Z to read as follows:
- 8 SUBCHAPTER Z. MERCURY-ADDED THERMOSTAT COLLECTION PROGRAM
- 9 Sec. 361.971. DEFINITIONS. In this subchapter:
- 10 (1) "Manufacturer" means a business concern that owns
- 11 or owned a name brand of mercury-added thermostats sold in this
- 12 state.
- 13 (2) "Mercury-added thermostat" means a thermostat
- 14 that uses a mercury switch to sense and control room temperature
- 15 through communication with heating, ventilating, or
- 16 air-conditioning equipment in residential, commercial, industrial,
- 17 or other buildings. The term does not include a thermostat used to
- 18 sense and control temperature as part of a manufacturing process.
- 19 (3) "Out-of-service mercury-added thermostat" means a
- 20 mercury-added thermostat that is removed from a building in this
- 21 state and is intended to be discarded.
- 22 (4) "Retailer" means a person who sells thermostats
- 23 directly to a consumer through a selling or distribution mechanism,
- 24 including a sale using a catalog or the Internet.

- 1 (5) "Thermostat" means a device that uses a switch to
- 2 sense and control room temperature in a residential, commercial,
- 3 industrial, or other building through communication with heating,
- 4 ventilating, or air-conditioning equipment.
- 5 (6) "Wholesaler" means a person engaged in the
- 6 distribution and wholesale selling of heating, ventilation, and
- 7 air-conditioning components to contractors who install heating,
- 8 ventilation, and air-conditioning components and whose total
- 9 wholesale sales account for 80 percent or more of total sales. The
- 10 term does not include a manufacturer.
- Sec. 361.972. MERCURY-ADDED THERMOSTAT RECYCLING. A person
- 12 who removes a mercury-added thermostat from service shall:
- 13 (1) handle the thermostat in accordance with this
- 14 subchapter and rules adopted under this subchapter; and
- 15 (2) take the thermostat to a point of collection with a
- 16 collection bin operating in accordance with this subchapter and
- 17 rules adopted under this subchapter.
- 18 Sec. 361.973. MANUFACTURER PROGRAMS FOR OUT-OF-SERVICE
- 19 MERCURY-ADDED THERMOSTATS. (a) Each manufacturer of mercury-added
- 20 thermostats that have been sold in this state shall, individually
- 21 or collectively with other manufacturers, establish and maintain a
- 22 <u>collection and recycling program for out-of-service mercury-added</u>
- 23 thermostats. Each manufacturer, individually or collectively with
- 24 other manufacturers, is responsible for collecting, handling,
- 25 transporting, and recycling or disposing of out-of-service
- 26 mercury-added thermostats through a program in accordance with this
- 27 subchapter and rules adopted under this subchapter.

- 1 (b) A manufacturer or a group of manufacturers operating a
- 2 program collectively may contract with a retailer to provide a
- 3 point of collection for out-of-service mercury-added thermostats,
- 4 either in the retailer's place of business or elsewhere.
- 5 Sec. 361.974. COLLECTION BINS. A manufacturer's program
- 6 <u>established under Section 361.973 shall:</u>
- 7 (1) provide collection bins for out-of-service
- 8 mercury-added thermostat collection to:
- 9 (A) wholesalers, at a one-time administrative
- 10 fee not to exceed \$40; and
- 11 (B) a local government that requests a collection
- 12 bin for use at a household hazardous waste collection facility or a
- 13 household hazardous waste event, at a one-time administrative fee
- 14 not to exceed \$40; and
- 15 (2) arrange for either:
- 16 (A) the pickup of the contents of the collection
- 17 bins provided pursuant to this section for proper handling and
- 18 recycling; or
- 19 (B) the payment of the costs of shipping the
- 20 collection bins provided under this section for proper handling and
- 21 recycling in accordance with the program.
- Sec. 361.975. INITIAL PROGRAM EDUCATION AND OUTREACH. (a)
- 23 A manufacturer's program established under Section 361.973, in
- 24 accordance with commission rules, shall:
- 25 (1) establish and provide to the commission the
- 26 address of a public Internet website through which visitors can
- 27 easily download templates of educational materials;

- 1 (2) to encourage greater participation in the proper
- 2 management of out-of-service mercury-added thermostats in this
- 3 state, undertake to engage other stakeholders, including waste,
- 4 demolition, heating, ventilation, and air-conditioning
- 5 organizations, and appropriate state agencies and local
- 6 governments;
- 7 (3) work with utilities or their contractors in this
- 8 state that are participating in demand response programs involving
- 9 thermostat replacement to encourage the utilities' participation
- 10 in the collection and proper management of out-of-service
- 11 mercury-added thermostats;
- 12 (4) encourage utilities to include an educational
- 13 insert in customers' utility bills;
- 14 (5) encourage wholesalers to support and participate
- in educating customers on the proper management of out-of-service
- 16 mercury-added thermostats;
- 17 (6) encourage retailers to support and participate in
- 18 educating consumers on the proper management of out-of-service
- 19 mercury-added thermostats; and
- 20 (7) undertake other educational or outreach efforts
- 21 required by commission rule.
- (b) This section expires January 1, 2012.
- Sec. 361.976. EDUCATIONAL AND OUTREACH MATERIALS. (a) A
- 24 manufacturer's program established under Section 361.973, in
- 25 accordance with commission rules, shall develop, update as
- 26 necessary, and make available to participating retailers,
- 27 participating wholesalers, and participating household hazardous

waste programs educational and other outreach materials for:

- 6 utility services or household hazardous waste programs; and
- 7 <u>(3) homeowners.</u>

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- 8 <u>(b) Materials developed and made available under Subsection</u> 9 (a) must include at least one of the following:
- 10 <u>(1) signs designed for prominent, easily visible</u>
 11 display for viewing by consumers and contractors;
- 12 (2) written materials or templates of materials for
- 13 reproduction by participating retailers and participating
- 14 wholesalers to be provided to the consumer at the time of purchase
- or delivery of a thermostat that include information on:
- 16 (A) prohibited generator methods of disposing of
- 17 mercury-added thermostats;
- 18 <u>(B) proper management of out-of-service</u>
- 19 mercury-added thermostats;
- 20 (C) locations where out-of-service mercury-added
- 21 thermostats are collected for proper handling, recycling, or
- 22 <u>disposal; and</u>
- (D) energy-efficient thermostats as replacements
- 24 for mercury-added thermostats;
- 25 (3) advertising or promotional materials that inform
- 26 about out-of-service mercury-added thermostat collection
- 27 opportunities; or

1 (4) materials to be used in direct communications with 2 the consumer and contractor at the time a thermostat is purchased. Sec. 361.977. COLLECTION INCENTIVES AND EDUCATION. A 3 manufacturer's program established under Section 361.973 shall 4 provide nonfinancial incentives and education to contractors and 5 service technicians to encourage the return of out-of-service 6 7 mercury-added thermostats to established points of collection. Sec. 361.978. PROGRESS REPORT. (a) On or before April 1 of 8 each year, a manufacturer, through a program established under 9 Section 361.973, shall submit to the commission and post on the 10 program's Internet website a report that includes: 11 12 (1) the number of out-of-service mercury-added thermostats the program collected in this state during the 13 14 preceding calendar year; 15 (2) the estimated total amount of mercury contained in the out-of-service mercury-added thermostats the program collected 16 17 during the preceding calendar year; (3) an evaluation of the effectiveness of the program; 18 19 (4) an accounting of the program's administrative costs that includes: 20 21 (A) for a nonprofit organization's program, a 22 copy of Internal Revenue Service Form 990; or (B) for a for-profit organization's program, 23 24 independently audited financial statements detailing revenues and a full accounting of administrative costs incurred; 25 26 (5) a description of the outreach strategies employed to increase participation and collection rates; 27

- 1 (6) examples of outreach and educational materials
- 2 used;
- 3 (7) names and locations of all participating points of
- 4 collection;
- 5 (8) the number of out-of-service mercury-added
- 6 thermostats collected at each point of collection;
- 7 (9) the Internet website address at which the annual
- 8 report may be viewed online;
- 9 (10) a description of how the collected out-of-service
- 10 mercury-added thermostats were managed; and
- 11 (11) beginning with the report due April 1, 2012, a
- 12 comparison of collections to the collection goals established under
- 13 this section.
- 14 (b) With the first progress report due under Subsection (a),
- 15 <u>a manufacturer</u>, individually or collectively with other
- 16 manufacturers, shall submit to the commission collection goals that
- 17 ensure an increase in the number of mercury-added thermostats
- 18 collected each year until 2016 or until a time the commission
- 19 determines that the number of in-service mercury-added thermostats
- 20 is steadily declining as a result of the ban on sales and
- 21 installation of mercury-added thermostats.
- (c) The commission shall use the progress reports required
- 23 by this section to determine whether collection goals are being
- 24 met. If collection goals are not met, the commission may require
- 25 modifications to a manufacturer's collection plans in an attempt to
- 26 improve collection rates.
- 27 (d) The manufacturer or group of manufacturers operating a

- 1 program shall post the progress report submitted under this section
- 2 on a public Internet website.
- 3 (e) The commission shall post progress reports submitted
- 4 under this section on the commission's Internet website or provide
- 5 a link to the public Internet website described by Subsection (d).
- 6 (f) The commission by rule shall establish a review
- 7 procedure that includes:
- 8 (1) notice of the review procedure and timeline,
- 9 including notice of the opportunity for public comment to be posted
- 10 on the commission's Internet website; and
- 11 (2) a period for public comment that extends at least
- 12 90 days from the date the commission posts progress reports
- 13 submitted under this section.
- 14 (g) The commission shall review and consider the progress
- 15 reports and the public comments submitted under this section. The
- 16 <u>commission shall consider each progress report's consistency with</u>
- 17 other thermostat manufacturers' collection programs in this state
- 18 and in other states. The commission may consult with thermostat
- 19 manufacturers, thermostat wholesalers, thermostat technicians,
- 20 thermostat retailers, environmental interest groups, and local
- 21 governments to solicit additional comments.
- (h) The commission may discontinue the requirement for the
- 23 progress report under this section if the commission finds, based
- 24 on diminished returns of thermostats, that mercury-added
- 25 thermostats no longer pose a threat to the environment and public
- 26 health in this state.
- Sec. 361.979. COMMISSION'S EDUCATION RESPONSIBILITIES.

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- 1 (a) The commission may provide outreach to educate consumers
- 2 regarding the collection and recycling requirement for
- 3 out-of-service mercury-added thermostats.
- 4 (b) The commission shall provide a link on the commission's
- 5 Internet website for a program operated by a manufacturer or group
- 6 of manufacturers by which consumers, contractors, retailers, and
- 7 wholesalers are provided information about the recycling of
- 8 out-of-service mercury-added thermostats.
- 9 Sec. 361.980. THERMOSTAT SALES PROHIBITED; LIST OF
- 10 NONCOMPLIANT MANUFACTURERS. (a) A person may not sell or offer for
- 11 sale in this state a thermostat that is produced by a manufacturer
- 12 that has been listed on the commission's Internet website as a
- 13 noncompliant manufacturer for 120 or more consecutive days.
- 14 (b) On January 2 and July 1 of each year, the commission
- 15 shall post a list on its Internet website of manufacturers that are
- 16 <u>not in compliance with this subchapter.</u>
- 17 (c) A wholesaler or retailer that distributes or sells
- 18 thermostats shall monitor the commission's Internet website to
- 19 determine whether the sale of a manufacturer's thermostat is in
- 20 compliance with this subchapter.
- Sec. 361.981. WHOLESALER DUTY: POINT OF COLLECTION. A
- 22 wholesaler that conducts business from a physical location in this
- 23 state shall provide at each of its places of business in this state
- 24 a point of collection for out-of-service mercury-added
- 25 thermostats.
- Sec. 361.982. DISTRIBUTION OF INFORMATION ON POINTS OF
- 27 COLLECTION. A retailer or wholesaler that distributes new

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- 1 thermostats by mail to buyers in this state shall include with the
- 2 sale of the new thermostat an Internet website address and
- 3 toll-free telephone number with instructions on obtaining a prepaid
- 4 mail-in label that a consumer may use to send an out-of-service
- 5 mercury-added thermostat to a point of collection for mercury-added
- 6 thermostats.
- 7 Sec. 361.983. WHOLESALER DISTRIBUTION OF EDUCATIONAL AND
- 8 OUTREACH MATERIALS. A wholesaler shall distribute the educational
- 9 and outreach materials developed and made available under Section
- 10 <u>361.976 to its customers.</u>
- 11 Sec. 361.984. AIR-CONDITIONING AND REFRIGERATION
- 12 CONTRACTOR RESPONSIBILITIES. (a) In this section,
- 13 "air-conditioning and refrigeration contractor" has the meaning
- 14 assigned by Section 1302.002, Occupations Code.
- 15 (b) An air-conditioning and refrigeration contractor who
- 16 removes a mercury-added thermostat shall:
- 17 (1) handle the thermostat in accordance with this
- 18 subchapter and rules adopted under this subchapter; and
- 19 (2) take the thermostat to a point of collection with a
- 20 collection bin operating in accordance with this subchapter and
- 21 rules adopted under this subchapter.
- Sec. 361.985. MANUFACTURERS' COMPLIANCE ASSURANCE. The
- 23 commission may require a manufacturer or group of manufacturers
- 24 operating a program established under Section 361.973 to revise the
- 25 collection and recycling program and to take other necessary
- 26 actions to comply with this subchapter.
- 27 <u>Sec. 361.986. AIR-CONDITIONING AND REFRIGERATION</u>

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- 1 CONTRACTOR COMPLIANCE. (a) In this section, "air-conditioning and
- 2 refrigeration contractor" has the meaning assigned by Section
- 3 1302.002, Occupations Code.
- 4 (b) The commission is responsible for ensuring compliance
- 5 with Section 361.984.
- 6 (c) The Texas Department of Licensing and Regulation shall
- 7 refer to the commission any complaints filed with that department
- 8 and any other information obtained by that department against an
- 9 air-conditioning and refrigeration contractor related to a
- 10 violation of Section 361.984.
- 11 Sec. 361.987. COMMISSION REPORT. Not later than August 1 of
- 12 each year, the commission shall compile information from progress
- 13 reports and comments received under Section 361.978 and issue an
- 14 electronic report to the committee in each house of the legislature
- 15 that has primary jurisdiction over environmental matters.
- Sec. 361.988. SIGNAGE ON RECYCLING COLLECTION REQUIREMENT.
- 17 An operator of a solid waste treatment, processing, or disposal
- 18 facility shall notify the facility's customers of the requirement
- 19 under Section 361.972 to take an out-of-service mercury-added
- 20 thermostat to a point of collection by posting at the facility signs
- 21 that clearly note the requirement.
- 22 SECTION 2. (a) A manufacturer's program established
- 23 individually or collectively under Section 361.973, Health and
- 24 Safety Code, as added by this Act, is required to provide collection
- 25 bins as provided by Section 361.974, Health and Safety Code, as
- 26 added by this Act, only on and after July 1, 2010.
- 27 (b) A manufacturer's program established individually or

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- 1 collectively under Section 361.973, Health and Safety Code, as
- 2 added by this Act, is required to perform the duties provided by
- 3 Section 361.975, Health and Safety Code, as added by this Act, only
- 4 on and after July 1, 2010.
- 5 (c) A manufacturer's program established individually or
- 6 collectively under Section 361.973, Health and Safety Code, as
- 7 added by this Act, is required to develop, update, and make
- 8 available educational and outreach materials as provided by Section
- 9 361.976, Health and Safety Code, as added by this Act, only on and
- 10 after July 1, 2010.
- 11 (d) The first progress report required by Section 361.978,
- 12 Health and Safety Code, as added by this Act, is due April 1, 2011.
- 13 (e) The Texas Commission on Environmental Quality shall
- 14 begin posting the commission's list of noncompliant manufacturers
- 15 as provided by Section 361.980, Health and Safety Code, as added by
- 16 this Act, on July 1, 2010.
- 17 (f) The Texas Commission on Environmental Quality shall
- 18 issue the first report required by Section 361.987, Health and
- 19 Safety Code, as added by this Act, not later than August 1, 2011.
- SECTION 3. This Act takes effect September 1, 2009.