By: Howard of Travis H.B. No. 4653

A BILL TO BE ENTITLED

AN ACT

2 relating to certain election practices and procedures relating to

- 3 the conduct of elections; providing penalties.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 32.033(b), Election Code, is amended to
- 6 read as follows:

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- 7 (b) The [Except as provided by Subsection (c), the]
- 8 presiding judge shall appoint at least two clerks in addition to the
- 9 alternate presiding judge for each precinct in each election and
- 10 may appoint as many additional clerks, within the prescribed limit,
- 11 as are necessary for the proper conduct of the election.
- SECTION 2. Sections 32.034(b) and (c), Election Code, are
- 13 amended to read as follows:
- 14 (b) The county chair of a political party whose candidate
- 15 for governor received the highest or second highest number of votes
- 16 in the county in the most recent gubernatorial general election
- 17 may, not later than the 25th day before a general election or the
- 18 10th day before a special election to which Subsection (a) applies,
- 19 submit to a presiding judge a list containing the names of at least
- 20 two persons who are eligible for appointment as a clerk. If $\underline{\text{two}}$ [$\underline{\text{a}}$]
- 21 timely lists are [list is] submitted, the presiding judge shall
- 22 appoint at least one clerk from <u>each</u> [the] list, except as provided
- 23 by Subsection (c).
- (c) If only two [one] additional clerks are [clerk is] to be

- 1 appointed for an election in which the alternate presiding judge
- 2 will serve as a clerk, the two additional clerks [clerk] shall be
- 3 appointed from the <u>lists</u> [$\frac{1}{1}$ of $\frac{1}{2}$ political $\frac{1}{2}$ parties $\frac{1}{2}$
- 4 with which neither the presiding judge nor the alternate judge are
- 5 [is] affiliated or aligned, if such lists are [a list is] submitted.
- 6 If three [two such] lists are submitted, the presiding judge shall
- 7 decide from which <u>lists</u> [list] the <u>appointments</u> [appointment] will
- 8 be made. If such lists are [a list is] not submitted, the presiding
- 9 judge is not required to make appointments [an appointment] from
- 10 any list.
- SECTION 3. Section 32.035(b), Election Code, is amended to
- 12 read as follows:
- 13 (b) A home-rule city charter may not provide for fewer than
- 14 four [three] election officers for each election precinct.
- SECTION 4. Section 42.006(a), Election Code, is amended to
- 16 read as follows:
- 17 (a) Except as otherwise provided by this section, a county
- 18 election precinct must contain at least 100 but not more than 2,000
- 19 $[\frac{5,000}{}]$ registered voters.
- SECTION 5. Section 42.008(a), Election Code, is amended to
- 21 read as follows:
- 22 (a) In a special election for which use of county election
- 23 precincts is required, the commissioners court may consolidate, on
- 24 the recommendation of the county election board, two or more county
- 25 election precincts into a single precinct if the polling place is
- 26 located so it will adequately serve the voters of the consolidated
- 27 precinct and the single precinct will contain the permissible

- 1 <u>number of voters under Section 42.006</u>.
- 2 SECTION 6. Section 42.009, Election Code, is amended to
- 3 read as follows:
- 4 Sec. 42.009. CONSOLIDATING PRECINCTS IN PRIMARY ELECTION.
- 5 The county executive committee of a political party holding a
- 6 primary election may order two or more county election precincts
- 7 consolidated into a single precinct if:
- 8 (1) the polling place is located so it will adequately
- 9 serve the voters of the consolidated precinct and the single
- 10 precinct will contain the permissible number of voters under
- 11 Section 42.006; and
- 12 (2) at least one consolidated precinct is situated
- 13 wholly within each commissioners precinct.
- 14 SECTION 7. Section 42.061, Election Code, is amended by
- 15 adding Subsection (d) to read as follows:
- 16 <u>(d) An election precinct established for an election</u>
- 17 ordered by an authority of a political subdivision other than a
- 18 county must:
- 19 (1) be established for an area in a manner that will
- 20 adequately serve the voters of that area; and
- 21 (2) contain the permissible number of voters for a
- 22 county election precinct under Section 42.006.
- SECTION 8. Section 61.005, Election Code, is amended by
- 24 amending Subsection (b) and adding Subsection (b-1) to read as
- 25 follows:
- 26 (b) The ballots, ballot boxes, and envelopes used for
- 27 provisional ballots at a polling place shall, from the time the

- 1 polls open for voting until the precinct returns have been
- 2 certified and posted under Section 66.051:
- 3 (1) be in plain view of at least one election officer;
- 4 and
- 5 (2) be recorded by a video recording device with a full
- 6 unobstructed view of the ballots, the ballot boxes, and envelopes
- 7 used for provisional ballots [from the time the polls open for
- 8 voting until the precinct returns have been certified].
- 9 (b-1) The authority ordering an election shall provide the
- 10 video recording device described by Subsection (b)(2) to the
- 11 presiding judge of the polling place. The video recorded by the
- 12 device is an election record.
- SECTION 9. Section 61.012, Election Code, is amended by
- 14 amending Subsection (a) and adding Subsection (d) to read as
- 15 follows:
- 16 (a) Each [Not later than January 1, 2006, each] polling
- 17 place must provide at least one voting station that:
- 18 (1) complies with Section 504 of the federal
- 19 Rehabilitation Act of 1973 (9 U.S.C. Section 794) and its
- 20 subsequent amendments, [and] Title II of the federal Americans with
- 21 Disabilities Act (42 U.S.C. Section 12131 et seq.) and its
- 22 subsequent amendments, and Section 301(a)(3) of the federal Help
- 23 America Vote Act (42 U.S.C. Section 15481(a)(3)) and its subsequent
- 24 amendments; and
- 25 (2) provides a practical and effective means for
- 26 voters with physical disabilities to privately and independently
- 27 mark and cast a secret ballot, including a provisional ballot.

- 1 (d) A polling place may provide for voters with
- 2 disabilities:
- 3 (1) an electronic paper ballot marker machine approved
- 4 for use by the secretary of state that produces a paper ballot
- 5 similar in appearance to the paper ballots provided to voters at the
- 6 same polling place who are not disabled; or
- 7 (2) a nonelectronic, voter-assist device approved for
- 8 use by the secretary of state that uses a paper ballot that is the
- 9 same as or similar in appearance to the paper ballots provided to
- 10 voters at the same polling place who are not disabled.
- 11 SECTION 10. Section 63.011, Election Code, is amended by
- 12 adding Subsection (f) to read as follows:
- 13 (f) The casting of a provisional ballot in compliance with
- 14 this section complies with Section 302(a) of the federal Help
- America Vote Act (42 U.S.C. Section 15482(a)).
- SECTION 11. Section 65.001, Election Code, is amended to
- 17 read as follows:
- 18 Sec. 65.001. COUNTING OFFICERS. At each polling place, the
- 19 ballots shall be counted by one or more teams of election officers
- 20 assigned by the presiding judge. Each team must consist of four
- 21 [two or more] election officers.
- SECTION 12. Section 65.005, Election Code, is amended by
- 23 amending Subsections (a) and (c) and adding Subsections (d), (e),
- 24 and (f) to read as follows:
- 25 (a) One member of the counting team shall examine each
- 26 ballot and clearly announce the name of each candidate for whom a
- 27 vote has been received or whether a vote has been received for or

- 1 against a measure. A second member of the counting team shall
- 2 simultaneously observe the ballot being examined to verify that the
- 3 correct candidate's name or vote on a measure has been announced. A
- 4 third member [The other members] of the counting team shall record
- 5 the votes on the tally lists as they are announced. A fourth member
- 6 of the counting team shall observe the tally lists as the vote is
- 7 being recorded to verify that the correct vote has been recorded.
- 8 (c) On completing the count, the [each] member of the
- 9 counting team assigned to record [tally] votes shall compute the
- 10 total number of votes recorded [tallied] on each tally [the] list
- 11 the member has kept and enter the totals on each [the] tally list.
- 12 After verifying that the three tally lists are in agreement, the
- 13 recording [each counting] officer shall sign each [the] list that
- 14 the officer has kept. The two team members designated as observers
- 15 under Subsection (a) shall observe the computing and the entering
- 16 of totals on the tally lists and the signing of each list.
- 17 <u>(d)</u> To the extent possible, the presiding judge shall assign
- 18 the tasks of the counting team so that:
- 19 <u>(1)</u> the vote announcer and the vote recorder are of
- 20 different political parties; and
- 21 (2) each observer is of a different political party
- 22 than the team member whom the observer is assigned to observe.
- 23 (e) The county election commission designated under Section
- 24 31.032(a) shall consider implementing alternative hand-counted
- 25 paper ballot voting materials, including color-coded perforated
- 26 paper ballots, and hand counting methods, including the
- 27 sort-and-stack team counting method.

- 1 (f) Any interested citizen may silently observe the opening
- 2 of the ballot box, the counting of the votes, and the final
- 3 computation of the precinct results from a position in the polling
- 4 place that is not disruptive to the work of the election officers.
- 5 SECTION 13. Section 65.014(c), Election Code, is amended to
- 6 read as follows:
- 7 (c) The returns shall be prepared as an original and four
- 8 [three] copies, and on completing the returns, the presiding judge
- 9 shall sign each one to certify its accuracy.
- SECTION 14. Section 66.003, Election Code, is amended to
- 11 read as follows:
- 12 Sec. 66.003. ENVELOPES FOR DISTRIBUTION OF RECORDS. (a)
- 13 Five [Four] envelopes shall be furnished to each polling place for
- 14 use in assembling and distributing the precinct election records.
- 15 (b) The envelopes shall be labeled and addressed as follows:
- 16 (1) "Envelope No. 1," addressed to the presiding
- 17 officer of the local canvassing authority;
- 18 (2) "Envelope No. 2," addressed to the general
- 19 custodian of election records;
- 20 (3) "Envelope No. 3," addressed to the presiding
- 21 judge; [and]
- 22 (4) "Envelope No. 4," addressed to the voter
- 23 registrar; and
- 24 (5) "Envelope No. 5," addressed to the citizens of
- 25 Texas.
- SECTION 15. Subchapter B, Chapter 66, Election Code, is
- 27 amended by adding Section 66.0242 to read as follows:

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- 1 Sec. 66.0242. CONTENTS OF ENVELOPE NO. 5. Envelope no. 5
- 2 must contain a signed copy of the precinct returns. Each page of
- 3 the precinct returns must be displayed in a separate sleeve that is
- 4 resealable, waterproof, transparent, and large enough to display a
- 5 single unfolded page of the precinct returns.
- 6 SECTION 16. Section 66.025(a), Election Code, is amended to
- 7 read as follows:
- 8 (a) Ballot box no. 3 must contain:
- 9 (1) the voted ballots;
- 10 (2) a copy of the precinct returns;
- 11 (3) a tally list; [and]
- 12 (4) a copy of the poll list; and
- 13 (5) all original video footage recorded at the polling
- 14 place.
- SECTION 17. Section 66.051, Election Code, is amended by
- 16 adding Subsections (e) and (f) to read as follows:
- 17 (e) The presiding judge shall take envelope no. 5 to the
- 18 public entrance through which voters entered the polling place and:
- 19 (1) remove the sleeve-protected signed copy of the
- 20 precinct returns from the envelope;
- 21 (2) securely fasten each page of the precinct returns
- 22 to the outside surface of the entrance door at a height not greater
- 23 than six feet; and
- 24 (3) ensure that every page is separately posted, is
- 25 easily readable, and can be documented by a person.
- 26 (f) A presiding judge who fails to fasten the precinct
- 27 returns to the outside surface of the entrance door as required by

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- 1 Subsection (e) commits an offense. An offense under this
- 2 subsection is a state jail felony.
- 3 SECTION 18. Subchapter C, Chapter 66, Election Code, is
- 4 amended by adding Section 66.0525 to read as follows:
- 5 Sec. 66.0525. RETURNS MUST REMAIN POSTED. (a) The posted
- 6 precinct returns must remain posted on the public entrance to the
- 7 polling place for 24 hours and may not be removed or torn, defaced,
- 8 or otherwise altered during that period.
- 9 (b) A person who removes or alters precinct returns posted
- 10 under this section commits an offense. An offense under this
- 11 subsection is a state jail felony.
- 12 SECTION 19. Section 66.057, Election Code, is amended by
- 13 adding Subsection (d) to read as follows:
- 14 (d) Precinct records not otherwise provided for by this
- 15 <u>section become public information when the returns are posted under</u>
- 16 Section 66.051(e).
- 17 SECTION 20. Section 68.032(a), Election Code, is amended to
- 18 read as follows:
- 19 (a) The [In precincts using paper ballots, voting machines,
- 20 or electronic voting system ballot counters, the] copy of the
- 21 returns required to be delivered to the county clerk shall be
- 22 delivered not later than two hours, or as soon thereafter as
- 23 practicable, after the closing of the polls or after the last person
- 24 voted, whichever is later.
- 25 SECTION 21. Section 85.032(b), Election Code, is amended to
- 26 read as follows:
- 27 (b) The ballot box in which voters deposit their marked

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- 1 early voting ballots must have two locks, each with a different key,
- 2 and must be designed and constructed so that the box can be sealed
- 3 to detect any unauthorized opening of the box and that the ballot
- 4 slot can be sealed to prevent any unauthorized deposit in the box.
- 5 The seals for the boxes must be serially numbered for each election.
- 6 [The procedures prescribed by Sections 127.064, 127.065, 127.066,
- 7 and 127.068 governing the use of sealed ballot boxes in electronic
- 8 voting system elections apply to the use of sealed ballot boxes
- 9 under this title to the extent those procedures can be made
- 10 applicable, with references to the central counting station being
- 11 applied to the early voting ballot board. The secretary of state
- 12 shall prescribe any procedures necessary to implement the use of
- 13 sealed ballot boxes in early voting.
- 14 SECTION 22. Section 87.026, Election Code, is amended to
- 15 read as follows:
- Sec. 87.026. CITIZENS WELCOMED [BYSTANDERS EXCLUDED]. Any
- 17 interested citizen [Except as permitted by this code, a person] may
- 18 [not] be in the meeting place of an early voting ballot board during
- 19 the time of the board's operations. A person whose presence in the
- 20 meeting place is authorized by this section and by no other
- 21 provision of this code must silently observe the board's operations
- 22 from a position in the meeting place that is not disruptive to the
- 23 work of the early voting ballot board.
- SECTION 23. Section 172.126(g), Election Code, is amended
- 25 to read as follows:
- 26 (g) A separate set of ballot boxes or other suitable
- 27 containers approved by the secretary of state shall be used for each

- 1 party's primary[rexcept that one set of ballot boxes or other
- 2 containers may be used in a joint primary using an electronic voting
- 3 system in which the ballots are deposited by the voters directly
- 4 into a unit of automatic tabulating equipment]. The lists of
- 5 registered voters and the voters' registration certificates shall
- 6 be marked and stamped to show the appropriate party affiliation for
- 7 each voter. A separate list of registered voters shall be used for
- 8 each party's primary. The secretary of state by rule shall
- 9 prescribe requirements to ensure that one party's ballot is readily
- 10 distinguished from another's, which may include the use of
- 11 different colors of ink.
- 12 SECTION 24. The following laws are repealed:
- 13 (1) Sections 32.033(c), 42.006(d), 61.012(b),
- 14 66.057(a), 68.032(b), 81.003, 85.033, 87.023, 87.024, 87.063(b),
- 15 111.005(c), and 111.006, Election Code;
- 16 (2) Subchapter F, Chapter 87, Election Code; and
- 17 (3) Title 8, Election Code.
- 18 SECTION 25. A home-rule city shall amend its charter as
- 19 necessary to comply with the change in law made by this Act to
- 20 Section 32.035(b), Election Code, not later than September 1, 2010.
- 21 SECTION 26. The secretary of state shall prescribe any
- 22 procedure necessary for the implementation of the changes in law
- 23 made by this Act.
- 24 SECTION 27. This Act takes effect September 1, 2009.